

STATEMENT REGARDING ORAL ARGUMENT

The Federal Trade Commission believes that oral argument would be helpful to address the bankruptcy court's novel and incorrect understanding of legal and factual issues that have otherwise been settled in this Court, and in light of the FTC's request that this Court rule on fully briefed issues that the Bankruptcy Court did not reach.

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INTRODUCTION

Dennis Edward Lake harmed consumers by knowingly participating in a fraudulent mortgage relief services scheme and was ordered by this Court in a prior Federal Trade Commission enforcement action to repay \$2,349,885 in ill-gotten gains. He later pleaded guilty to criminal charges of conspiracy to commit mail fraud largely on the same facts as the civil case. Instead of paying the judgment against him, Lake filed for bankruptcy and sought to have the debt discharged. The FTC initiated an Adversary Proceeding opposing discharge of Lake's \$2,349,855 debt under the fraud exception of the Bankruptcy Code. The FTC showed that Lake's debt is "for money ... obtained by... false pretenses, a false representation, or actual fraud" (11 U.S.C. § 523(a)(2)(A)), and that the civil and criminal judgments conclusively established and precluded relitigation of the fraud exception. The Bankruptcy Court rejected the FTC's motion for summary judgment on issue preclusion and then dismissed the Adversary Complaint entirely, effectively allowing Lake to escape monetary liability for his malfeasance. The FTC now appeals those decisions.

This Court should reverse. Its rulings in the prior FTC enforcement action plainly established that Lake's debt—the judgment against him—falls within the fraud exception of the Bankruptcy Code. Indeed, Lake pleaded guilty to criminal fraud charges based on the very same facts. In denying the FTC's motion for

summary judgment, the Bankruptcy Court misapplied governing law on issue

element of the fraud exception, the Bankruptcy Court entirely ignored those

allegations and its obligation to accept them as true when adjudicating Lake's

motion to dismiss, instead dismissing the Adversary Complaint entirely and

effectively allowing Lake to walk away scot-free. This Court should reverse those

decisions, and should exercise its discretion to rule on the elements of the fraud

exception the Bankruptcy Court did not reach. This Court's findings in the prior

FTC enforcement action preclude relitigation in the Adversary Proceeding of all

five elements of the Bankruptcy Code's fraud exception.

preclusion. Furthermore, although the FTC's Adversary Complaint set forth each

QUESTIONS PRESENTED

- 1. Whether the Bankruptcy Court erred in dismissing the FTC's Adversary Complaint to except the monetary judgment from discharge under the Bankruptcy Code's fraud exception to discharge of debt, 11 U.S.C. § 523(a)(2)(A).
- 2. Whether the Bankruptcy Court erred in denying summary judgment on the issue of justifiable reliance where this Court's findings in the prior FTC enforcement action against Lake involved the same issues and facts, thus precluding relitigation in the Adversary Proceeding of the justifiable reliance element of the fraud exception.

3. Whether this Court should rule that its findings in the prior FTC enforcement action preclude relitigation of all elements of the Bankruptcy Code's fraud exception, 11 U.S.C. § 523(a)(2)(A), in the Adversary Proceeding.

STATEMENT OF THE CASE

A. Lake Participated in a Fraudulent Mortgage Assistance Relief Scheme.

Beginning in 2010, Lake offered mortgage assistance relief services ("MARS") to distressed homeowners under the fictitious business names "JD United" and "Advocacy Department." *FTC v. Lake*, 181 F. Supp. 3d 692, 696 (C.D. Cal. 2016) ("Enforcement Judgment")¹. His business model entailed interviewing distressed homeowners and then filing complaints on their behalf with banks, public officials, and regulatory agencies in an attempt to persuade banks to negotiate mortgage modifications. *Id.* Lake did not solicit potential clients directly, but contracted with third-party "affiliates" to attract the distressed homeowners for whom Lake would then provide "advocacy services." *Id.* Lake would start providing his "back-end" services to obtain a loan modification only

¹ The cited decision is this Court's order granting the FTC's motion for summary judgment in the prior FTC enforcement action. The Court subsequently entered an amended final judgment holding Lake personally liable for \$2,349,885. *FTC v. Lake*, No. SACV 15-00585-CJC, Amended Final Judgment and Permanent Injunction, ECF No. 132 (C.D. Ca. Mar. 22, 2016. This brief's references to "Enforcement Judgment" encompass both the prior summary judgment order and the amended final judgment.

after the affiliate marketers paid him from money they had collected from their clients. *Id.* In 2014, Lake contracted with HOPE Services, an affiliate company run by Brian Pacios and others (collectively the "HOPE Defendants"). *Id.* (HOPE Services later changed its name to HAMP Services. FTCER227.)

Lake and the HOPE Defendants carried out their scheme in three phases. In phase one, the HOPE Defendants would mail advertisements for mortgage modification services and make unsolicited phone calls to distressed homeowners. *Id.* at 697. The marketing materials falsely represented that HOPE was a non-profit affiliated with the U.S. Government that could help consumers successfully obtain mortgage modifications. *Id.* Consumers who expressed interest were asked to provide some initial documentation, after which the HOPE Defendants told them that they were preliminarily approved for a loan modification. *Id.*

In phase two, the HOPE Defendants told consumers that they needed to make three monthly "trial mortgage payments," through the HOPE Defendants, to the lenders' trust accounts. In reality, the accounts were not the lenders' trust accounts at all, but belonged to the HOPE Defendants themselves. *Id.* After the first payment, the HOPE Defendants would hand the consumers off to Lake, *id.*, paying him \$800 per account from the initial trial mortgage payment. *Id* at 702.

In phase three, Lake and his Advocacy Department would contact the consumers, assure them that the modification process was underway (even though

consumers might be receiving foreclosure notices), and ask additional questions before starting to "advocate" on consumers' behalf. Id. at 697. Lake knew that the HOPE Defendants were not holding consumers' payments in trust accounts, yet he never disclosed that to consumers. *Id.* at 700. Instead, Lake continued interacting with consumers, prompting them to make the second and third "trial" mortgage payments. *Id.* Lake and the HOPE Defendants never sent these payments to the mortgage holders; instead, they simply kept the money, which caused harm to at least 432 consumers totaling \$2,349,885. *Id.* at 702-03; FTCER199-200.

B. Lake's Scheme Violated the Federal Trade Commission Act, the Mortgage Assistance Relief Services Rule, and the Telemarketing Sales Rule.

The Mortgage Assistance Relief Services Rule ("MARS Rule") prohibits MARS providers from requesting or receiving payment of any fee or other consideration until a consumer has executed a written agreement with the consumer's loan holder or servicer modifying the mortgage terms. 12 C.F.R. § 1015.5(a) ("advance-fee" prohibition). Such advance fees are red flags for fraudulent conduct, such as deceptive promises to negotiate mortgage relief. MARS Rule, Statement of Basis & Purpose, 75 Fed. Reg. 75092, 75119-75120 (Dec. 1, 2010). By requiring up-front payment long before any ultimate relief (which they never secured anyway), Lake and the HOPE Defendants violated that rule.

The MARS Rule also prohibits any MARS provider from misrepresenting, expressly or by implication, any material aspect of any MARS, including the likelihood of obtaining a loan modification, affiliation with the U.S. Government, and the terms and conditions of any refunds. 12 C.F.R. § 1015.3(b). Nor may a MARS provider tell the consumer to refrain from contact or communicate with their lender or loan servicer. *Id.* at § 1015.3(a). The MARS Rule further requires certain mandatory disclosures including: (1) that the provider is not associated with any government and that the services are not approved by any government or lender; 12 C.F.R. § 1015.4(a)(1); (2) that the consumer may stop doing business with the MARS provider or reject an offer for mortgage assistance without having to pay for the services, 12 C.F.R. § 1015.4(b)(1); and (3) that a consumer may lose their home or damage their credit if they stop paying their mortgage, 12 C.F.R. § 1015.4(c). Lake and the HOPE Defendants violated all of those prohibitions and requirements.

The Telemarketing Sales Rule ("TSR") prohibits sellers/telemarketers from requesting or receiving payment of any fee or consideration in advance of obtaining a loan or other extension of credit when they have guaranteed or represented a high likelihood of success. 16 C.F.R. § 310.4(a)(4). Like the MARS Rule, the TSR's advance-fee prohibition aims to protect consumers from sellers/telemarketers who make false promises of success. TSR, Statement of Basis

& Purpose, 60 Fed. Reg. 43842, 43854 (Aug. 23, 1995). It also prohibits sellers and telemarketers from "making a false or misleading statement to induce any person to pay for goods or services," 16 C.F.R. § 310.3(a)(4), and from misrepresenting any material aspect of the seller's refund policies, 16 C.F.R. § 310.3(a)(2)(iv). Lake and the HOPE Defendants violated all of those prohibitions.

The MARS Rule and the TSR each prohibits any person from providing substantial assistance or support to any MARS provider or to a seller/telemarketer when that person knows or consciously avoids knowing that the provider (MARS Rule) or seller/telemarketer (TSR) is engaged in any act or practice that violates these rules. 12 C.F.R. § 1015.6; 16 C.F.R. § 310.3(b). The FTC promulgated the MARS Rule prohibition on substantial assistance because "[m]any MARS providers rely on, or work in conjunction with, other entities to advertise their services and operate their businesses." MARS Rule, Statement of Basis & Purpose, 75 Fed Reg. at 75123. It specifically identified "back-end handling of consumer files" as one of the "critical support functions" that constitutes "substantial assistance." *Id.* As a back-end provider of support for MARS, Lake was covered by and violated those provisions.

Violations of the MARS Rule and TSR also constitute unfair or deceptive acts or practices in or affecting commerce in violation of the Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).²

C. The FTC Brings a Civil Action Against Lake, and the U.S. Indicts Him.

In April 2015, the FTC brought a civil enforcement action against Lake and the HOPE Defendants for violating the FTC Act, the MARS Rule, and the TSR. FTC v. Lake, SACV 15-00585-CJC (C.D. Cal.) ("Enforcement Action"). The FTC charged Lake with assisting and facilitating a deceptive mortgage relief services scheme and deceptive telemarketing by knowingly providing substantial assistance to the fraud. Lake, 181 F. Supp. 3d at 697.

In February 2016, this Court granted the FTC's motion for summary judgment holding Lake liable for his participation in the scheme. *Id.* at 704. (The HOPE Defendants had admitted liability and settled the case against them by that point. *Id.* at 697.) The Court held that Lake had substantially assisted the HOPE Defendants in violating the MARS Rule and the TSR. *Id.* at 700-01. In particular,

² See 2009 Omnibus Appropriations Act, Pub. L. 111-8, Section 626, 123 Stat. 524, 678 (Mar. 11, 2009), as clarified by the Credit Card Accountability Responsibility and Disclosure Act of 2009, Pub. L. 111-24, § 511, 123 Stat. 1734, 1763-64 (May 22, 2009), and amended by the Dodd-Frank Wall Street Reform and Consumer Protection Act, Pub. L. 111-203, Section 1097, 124 Stat. 1376, 2102-03 (Jul. 21, 2010); 15 US.C. § 6102(c), 15 U.S.C. § 57a(d)(3).

the Court found that Lake knew the HOPE Defendants were not sending the trial mortgage payments to lenders, as consumers were led to believe, and that Lake concealed the truth from them. *Id.* at 701. According to the Court:

Fraud was the HOPE Defendants' business model, and Lake knew it. Nonetheless he continued contracting with them, continued to assist them in procuring payments from clients, ... and continued to refuse to inform customers about the location and use of their trial payments.

Id. Further, the Court found that Lake's back-end services were "crucial" in causing consumers to continue to make those payments. *Id.* at 702.

In March 2016, this Court entered judgment against Lake for \$2,349,885,³ which represented consumers' total payments, and permanent injunctive relief to protect consumers from Lake's repeated involvement in fraudulent mortgage relief services schemes. *FTC v. Lake*, No. SACV 15-00585-CJC, Amended Final Judgment, ECF No. 132 (C.D. Cal. Mar. 22, 2016).

In December 2017, the United States indicted Lake and others for conspiracy to commit mail fraud and other crimes, based on the same facts at issue in the FTC's Enforcement Action. FTCER225 ("Criminal Action"). In May 2019, Lake pleaded guilty, admitting his intent and the operative facts. FTCER258-259;

³ This Court initially set the amount at \$2,104,031.56, *Lake*, 181 F. Supp. 3d at 703, but later increased it to \$2,349,855. *FTC v. Lake*, No. SACV 15-00585-CJC, Minute Order Amending Final Judgment, ECF No. 131 (C.D. Cal. Mar. 22, 2016).

FTCER283-299. In January 2020, the District Court (Judge Guilford) found Lake guilty based on his plea admissions and convicted him. FTCER302.

D. Rather Than Paying the Judgment Against Him, Lake Files for Bankruptcy.

Lake did not repay his ill-gotten gains. Instead, in November 2017, Lake filed a Chapter 7 petition seeking discharge of his judgment debt. The FTC filed an Adversary Complaint under 11 U.S.C. § 523 in February 2019, FTCER001, which it later amended, FTCER020. Lake filed an Answer generally denying the allegations. FTCER041.

In July 2020, the FTC moved for summary judgment and sought an order declaring that the \$2,349,885 Enforcement Judgment was excepted from discharge under 11 U.S.C. § 523(a)(2)(A) as "debt ... for money ... obtained ... by false pretenses, a false representation or actual fraud." FTCER044. The FTC showed that the fully litigated facts determined in the Enforcement Judgment met the five elements of the fraud exception to discharge: (1) misrepresentation, fraudulent omission or deceptive conduct by the debtor; (2) knowledge of the falsity or deceptiveness of his statement or conduct; (3) an intent to deceive; (4) justifiable reliance by the creditor on the debtor's statement or conduct; and (5) harm to the creditor proximately caused by its reliance on the debtor's statement or conduct.

See Turtle Rock Meadows Homeowners Ass'n v Slyman (In re Slyman), 234 F.3d 1081, 1085 (9th Cir. 2000); FTCER060-067. As the FTC showed, those elements

were further ratified by Lake's guilty plea, which established that he acted with the intent to defraud. FTCER064. Lake thus could not relitigate the facts in the Adversary Proceeding, and the FTC was entitled to summary judgment as a matter of law.

In the first of the three judgments under review, the Bankruptcy Court denied the FTC's motion for summary judgment. FTCER068. The court held that the Enforcement Judgment did not establish justifiable reliance on Lake's misrepresentations, thus defeating application of the fraud exception to discharge. In the court's view, because the FTC did not have to show justifiable reliance to prove Lake's MARS Rule and TSR violations, there were no findings on justifiable reliance to be given preclusive effect in the Adversary Proceeding. FTCER075-078.

The FTC demonstrated that, under FTC v. Figgie International, Inc., 994
F.2d 595 (9th Cir. 1993), it had established a presumption of the requisite degree of reliance by proving "that the defendant made material misrepresentations, that they were widely disseminated, and that consumers purchased the defendant's product."

Id. at 605-06. The Bankruptcy Court rejected that showing, stating that the FTC had not demonstrated that the degree of reliance recognized in Figgie satisfies the fraud exception's requirement of "justifiable reliance" nor that the presumption

"equates to proof by a preponderance of the evidence of justifiable reliance."

FTCER082 (underscoring in original).⁴

The Bankruptcy Court declined to rule on the other four elements of the fraud exception. FTCER085. The court said that its order "is without prejudice to the FTC to file a motion for partial summary judgment based on issue preclusion with respect to issues other than justifiable reliance." *Id*.

After discovery, Lake moved to dismiss the Adversary Complaint. His chief

argument was an attack on the legal bases for the underlying judgment.

FTCER086. The FTC filed a motion for partial summary judgment, FTCER184, arguing on independent grounds that (1) the evidence in the Adversary Proceeding showed no disputed issues of material fact on the five elements of the fraud exception, FTCER207-215; and (2) the Enforcement Judgment and the Criminal Action precluded relitigation of those elements, FTCER216-223.

In the second order on review, the Bankruptcy Court granted Lake's motion to dismiss. FTCER373. The Bankruptcy Court held that the Enforcement Judgment was a "debt 'for' violating FTC regulations, not a debt 'for' obtaining money by

⁴ The Bankruptcy Court also said that the Criminal Action was not preclusive on the issue of justifiable reliance because reliance is not an element of an offense under the mail fraud statute. FTCER083-084. The FTC had not argued that the Criminal Action precluded relitigation of justifiable reliance in the Adversary Proceeding.

false pretenses, a false representation or actual fraud." FTCER377. Repeating its earlier conclusions on reliance, the Bankruptcy Court also stated that the Enforcement Judgment did not render any findings that Lake's debt was obtained by "false pretenses, a false representation or actual fraud." FTCER379.

In the third order on review, the Bankruptcy Court denied the FTC's motion for partial summary judgment as moot given the court's dismissal of the Adversary Complaint. FTCER381.

SUMMARY OF ARGUMENT

Lake knowingly participated in a fraudulent scheme that swindled distressed homeowners of \$2,349,855 and was ordered by this Court to repay these ill-gotten gains. Instead of paying as ordered, he declared bankruptcy. The debt plainly falls within the fraud exception of the Bankruptcy Code, but the Bankruptcy Court approved discharge of the debt anyway. The decision was riddled with error, and this Court should not only reverse, but direct the entry of summary judgment to the Commission on remand.

1. The Commission's Adversary Complaint alleged every element of the fraud exception to discharge in bankruptcy. Instead of accepting those allegations as true, as the law requires, the Bankruptcy Court dismissed the Adversary Complaint on the theory that the Enforcement Judgment had conclusively determined that Lake's debt was *not* for money obtained by fraud. That was a gross

misreading of this Court's ruling. The Enforcement Judgment leaves no room for

doubt that Lake's debt for violating the MARS Rule and TSR is a debt for money obtained by "false pretenses, a false representation or actual fraud." The Court determined explicitly that "[f]raud was the HOPE Defendants' business model, and Lake knew it." That understanding permeates the Court's understanding throughout the Enforcement Judgment, including its findings that Lake violated the MARS Rule and TSR and its imposition of a \$2,349,885 monetary judgment.

2. The Bankruptcy Court erred in denying the FTC's motion for summary judgment. The question of justifiable consumer reliance was fully litigated and decided in the FTC's favor in the underlying proceeding before this Court, but the Bankruptcy Court held that the Enforcement Judgment did not preclude relitigation of that question. The ruling was wrong for two independent reasons.

First, the Bankruptcy Court wrongly insisted that preclusion could apply only if the words "justifiable reliance" appear in the Enforcement Judgment. Under the law, however, where an earlier court necessarily decided an issue, issue preclusion applies even in the absence of an express finding. The Bankruptcy Court overlooked the core finding of the Enforcement Judgement that Lake failed to disclose to consumers the fraudulent nature of the HOPE Defendants' services, including the fact that their trial mortgage payments were not being held in trust for their lenders. The Bankruptcy Court also wrongly determined that preclusion

could apply only if the same rule of law governed both the underlying violations and the fraud exception of the Bankruptcy Code. But factual findings in one proceeding may be preclusive in a later one even if the issue recurs in the context of a different claim.

Second, this Court's factual findings rendered in holding Lake personally liable for monetary relief independently preclude relitigation of justifiable reliance. The Court could have held Lake liable only if consumers had reasonably relied on his and the HOPE Defendants' material misrepresentations. A finding of reasonable reliance under the FTC Act more than satisfies the justifiable reliance element of the fraud exception.

3. This Court should instruct the Bankruptcy Court to enter judgment for the FTC. The Bankruptcy Court ruled on only one of the elements of the fraud exception (justifiable reliance), but the parties fully briefed all five elements, and this Court's findings in the Enforcement Judgment, as well as Lake's conviction for mail fraud involving the same scheme, clearly preclude relitigation of any of them.

STANDARD OF REVIEW

The applicability of the Bankruptcy Code's fraud exception "presents mixed issues of law and fact and is reviewed *de novo*." *Deitz v. Ford (In re Deitz)*, 760 F.3d 1038, 1043 (9th Cir. 2014). "The preclusive effect of a judgment in a

prior case presents a mixed question of law and fact in which the legal issues predominate" and is also reviewed *de novo*. *Robi v. Five Platters, Inc.*, 838 F.2d 318, 321 (9th Cir. 1998). A bankruptcy court's rulings on summary judgment are reviewed *de novo*, *U.S. Dep't of Educ. V. Wallace (In re Wallace)*, 259 B.R. 170, 178 (C.D. Cal. 2000), and a district court sitting as an appellate court has the authority to consider any issue presented by the record, even if not addressed by the bankruptcy court. *Matter of Pizza of Hawaii, Inc.*, 761 F.2d 1374, 1379 (9th Cir.1985).

ARGUMENT

Three orders of the Bankruptcy Court are now before this Court on appeal: the order denying the FTC's motion for summary judgment (FTCER068), the order dismissing the FTC's Adversary Complaint (FTCER373), and the order denying as moot the FTC's motion for partial summary judgment (FTCER381). At the outset, the dismissal order was erroneous and should be reversed. In addition, the Bankruptcy Court erroneously denied summary judgment on the justifiable reliance element of the fraud exception. Finally, this Court should exercise its discretion and rule on the remaining elements of the fraud exception to discharge of debt, because the necessary issues were already decided in earlier litigation. Rulings in the FTC's favor on all three orders would allow the Court to instruct the Bankruptcy Court to enter judgment in the FTC's favor.

I. THE BANKRUPTCY COURT ERRED IN DISMISSING THE COMPLAINT.

In the first ruling under review, the Bankruptcy Court granted Lake's motion for judgment on the pleadings, which Lake had styled as a "motion to dismiss." Rather than accept the Adversary Complaint's allegations as true, as it was obligated to do, the Bankruptcy Court ruled on its own initiative that a "person can violate the [MARS Rule and TSR] without obtaining money by false pretenses, a false representation or actual fraud." FTCER377.6 That ruling ignored the Adversary Complaint's allegations that *in this case* Lake's violations of the MARS Rule and TSR *did involve* fraud and that his debt was obtained by false pretenses, a false representation or actual fraud.

Under Fed. R. Bankr. P. 7012(b) and Fed. R. Civ. P. 12(c), the Bankruptcy Court was required to construe the Adversary Complaint's allegations as true and in the light most favorable to the FTC, much like a 12(b)(6) motion. *Doyle v. Raley's Inc.*, 158 F.3d 1012, 1014 (9th Cir. 1988). And like a Rule 12(b)(6) motion, judgment on the pleadings is proper only "when the moving party clearly

⁵ Lake filed the motion long after he had answered the Adversary Complaint. Given that posture, Lake's motion could not be construed as a motion to dismiss for failure to state a claim under Fed. R. Bankr. P. 7012(b) and Fed. R. Civ. P. 12(b)(6). Rather, Lake's motion should have been construed as a motion for judgment on the pleadings pursuant to Fed. R. Civ. P. 12(c). *See Aldabe v. Aldabe*, 616 F.2d 1089, 1093 (9th Cir. 1980).

⁶ The Bankruptcy Court did not address Lake's arguments in his motion (FTCER088-110) or the FTC's arguments in opposition (FTCER346-357).

establishes on the face of the pleadings that no material issue of fact remains to be resolved and that it is entitled to judgment as a matter of law." *Hal Roach Studios, Inc. v. Richard Feiner & Co., Inc.*, 896 F.2d 1542, 1550 (9th Cir. 1989). In concluding that the "Adversary Complaint fails to state a claim upon which relief can be granted," FTCER380, the Bankruptcy Court erred by failing to assume the truth of the complaint's allegations and construe them in the FTC's favor.

The Bankruptcy Court erred further in holding that the Enforcement Judgment was not a "judicial determination by the District Court that Mr. Lake obtained \$2,349,885.00 through false pretenses, a false representation or actual fraud." FTCER379. In reaching that determination, the Bankruptcy Court misread the Enforcement Judgment, which plainly held that Lake's violations involved fraudulent conduct.

A. The Adversary Complaint States a Claim that Lake's Debt Satisfies the Elements of the Fraud Exception.

The Adversary Complaint plausibly alleges that Lake's debt is not dischargeable under Section 523(a)(2)(A) of the Bankruptcy Code. Under Section 523(a)(2)(A), a debt is not dischargeable if it was "for money ... obtained ... by false pretenses, a false representation, or actual fraud." 11 U.S.C. § 523(a)(2)(A). "[T]he overriding purpose of [the fraud exception] is to protect victims of fraud" by ensuring that those who commit fraud are not excused from paying redress.

**Muegler v. Bening*, 413 F.3d 980, 983 (9th Cir. 2005) (citing *Cohen v. de la Cruz*, 523 U.S. 213, 222-23 (1998)). The exception also "ensure[s] that the relief intended for honest debtors does not go to dishonest debtors." **In re Slyman*, 234 F.3d at 1085. As we will show here, Lake is the very sort of dishonest debtor who should not be permitted to escape liability to his victims.

⁷ It is well settled that the FTC has standing to object to dischargeability under § 523(a)(2)(A) for judgment debts arising from consumer protection cases under the FTC Act. *See*, *e.g.*, *FTC* v. *Abeyta* (*In re Abeyta*), 387 B.R. 846, 850 (Bankr. D.N.M. 2008) (citing cases). Although the Supreme Court recently held that Section 13(b) of the FTC Act, 15 U.S.C. § 53(b), does not authorize equitable monetary relief, *see AMG Capital Management*, *LLC* v. *FTC*, 141 S. Ct. 1341 (2021), that ruling does not affect the Enforcement Judgment the FTC seeks to except from discharge. The Enforcement Judgment was based on then-controlling precedent, and Lake did not appeal. *See Harper* v. *Va. Dept. of Taxation*, 509 U.S. 86, 97 (1993); *FTC* v. *Ivy Capital*, *Inc.*, No. 2:11-cv-283, 2022 WL 706507, at *2-*3 (D. Nev. Mar. 9, 2022).

The fraud exception applies where five elements are met: (1) the debtor engaged in "misrepresentation, fraudulent omission or deceptive conduct"; (2) the debtor had "knowledge of the falsity or deceptiveness of his statement or conduct"; (3) the debtor had an "intent to deceive"; (4) the creditor justifiably relied on the representations or conduct; and (5) the creditor was damaged as a result of the debtor's representations or conduct. *Id.* The Adversary Complaint plausibly pleaded all five elements.

1. The Adversary Complaint alleges that Lake engaged in "misrepresentation, fraudulent omission or deceptive conduct."

To satisfy the first element of the fraud exception, a creditor must demonstrate "misrepresentation, fraudulent omission or deceptive conduct by the debtor." *Slyman*, 234 F.3d at 1085; *Deitz*, 760 F.3d at 1050. A debtor is liable under § 523(a)(2)(A) for fraud committed by others where "he acts in concert with others in a scheme." *Barnes v. Roberts (In re Roberts)*, 538 B.R. 1, 10 (Bankr. C.D. Cal. 2015) (citing *Arm v. A. Lindsay Morrison, M.D., Inc. (In re Arm)*, 175 B.R. 349, 352-53 (9th Cir. B.A.P. 1994), *aff'd*, 87 F.3d 1046 (9th Cir. 1996)). That is because a debtor who is a "knowing and active participant in [a] scheme to defraud" meets the deceptive conduct element. *See Chesterfield v. Buck (In re Buck)*, 75 B.R. 417, 420-21 (N.D. Cal. 1987); *Bank of Cordell v. Sturgeon (In re Sturgeon)*, 496 B.R. 215, 223-24 n.15 (B.A.P. 10th Cir. 2013) (same, citing cases).

The Adversary Complaint alleges that Lake purposefully associated himself with the HOPE Defendants in carrying out the three-phase deceptive MARS scheme described at pages 3-5 above. FTCER025 ¶ 23.

The HOPE Defendants first sent mailers and placed robocalls to

homeowners facing foreclosure, falsely claiming to be affiliated with the Government and thus highly successful at obtaining mortgage modifications. FTCER025-026 ¶¶ 24-27. When victims responded, the HOPE Defendants then reiterated the false claim of affiliation with the U.S. Government and falsely informed the consumers that their applications for loan modifications had been approved on favorable terms. FTCER026 ¶ 28. The HOPE Defendants discouraged consumers from speaking to anyone, such as an attorney or their lender, who could reveal the fraudulent nature of the HOPE Defendants' services. FTCER026 ¶ 29. They falsely told consumers that after making three initial trial mortgage payments the loan modification would become final. FTCER026 \P 30 The HOPE Defendants also falsely told consumers that their money would remain in trust accounts and hid from consumers that the accounts were created under fictitious business names registered to the HOPE Defendants. FTCER026-027 ¶¶ 31-32.

The fraud continued once Lake and his Advocacy Department became involved and substantially assisted, supported and perpetuated the scheme. Lake instructed consumers to continue making payments into the bogus trust accounts,

and helped the HOPE Defendants deflect consumer inquiries about their money.

FTCER027-028 ¶¶ 35, 37. Lake made false statements and concealed facts from consumers, including the fact (known to Lake) that the HOPE Defendants were not forwarding the trial mortgage payments to lenders. FTCER028 ¶ 38. Lake instructed his staff to tell consumers to speak with the HOPE Defendants about their payments, and when the HOPE Defendants ignored their calls or failed to deliver promised refunds, Lake falsely claimed he did not have additional contact information. FTCER028 ¶¶ 38-39. Lake's assistance to the HOPE Defendants' deceptive scheme enabled them to take consumers' second and third trial mortgage payments, thus increasing the harm to consumers. FTCER028 ¶ 40.

The foregoing allegations of the Adversary Complaint state claims that the HOPE Defendants' scheme was fraudulent through and through; that Lake actively participated and furthered the scheme, including through fraudulent conduct of his own; and therefore that Lake engaged in fraudulent conduct.

2. The Adversary Complaint alleges that Lake had "knowledge" that his statements and conduct were "false or deceptive" and that he had "intent to deceive."

The second and third elements of the fraud exception—knowledge of the fraud and intent to deceive—typically converge because findings concerning the debtor's knowledge of misrepresentation often show the requisite intent. *See Anastas v. Am. Sav. Bank (In re Anastas)*, 94 F.3d 1280, 1286 (9th Cir. 1996);

accord Household Credit Servs., Inc. v. Ettell (In re Ettell), 188 F.3d 1141, 1145 n.4 (9th Cir. 1999). Further, under common law fraud principles governing the interpretation of § 523(a)(2)(A),8 these elements can be satisfied by showing that the debtor had actual knowledge of the falsity of a representation or "reckless disregard for its truth." See Getsch v. Johnson & Johnson, Fin. Corp. (In re Gertsch), 237 B.R. 160, 167 (B.A.P. 9th Cir. 1999) (citing In re Houtman, 568 F.2d 651, 656 (9th Cir. 1978)). Moreover, the debtor's knowledge and intent may be shown by circumstantial evidence and inferred from the debtor's course of conduct. Id. at 167-68. "Reckless disregard for the truth" and "conscious avoidance of knowledge" are different terms of art with the same meaning. Both satisfy the common law definition of fraudulent misrepresentation. See Advanta Nat'l Bank v. Kong (In re Kong), 239 B.R. 815, 826-27 (B.A.P. 9th Cir. 1999) (citing Restatement (Second) of Torts § 526). The Adversary Complaint's allegations satisfy the knowledge and intent requirements under these standards.

The Adversary Complaint alleges that Lake knew that the HOPE

Defendants were violating the MARS Rule and TSR and that they were soliciting advance fees, which consumers were submitting. FTCER029 ¶¶ 41-42. Under the

⁸ Courts interpret the terms in § 523(a)(2)(A), including "actual fraud," in accordance with common law definitions set forth in the Restatement (Second) of Torts. *Field v. Mans*, 516 U.S. 59, 69 (1995).

MARS Rule and TSR, advance fees are red flags for fraud and *per se* deceptive. 75 Fed. Reg. at 75119-75120; 60 Fed. Reg. at 43854. Further, a steady stream of consumer calls and emails show that Lake knew the HOPE Defendants were making material misrepresentations to consumers, FTCER029 ¶ 43, including that consumers were approved for loan modifications even before Lake had done anything at all to obtain such modifications. FTCER029 ¶ 44. Lake directly confided twice—to a good friend and to the second-in-command at the Advocacy Department—that he believed the HOPE Defendants were lying to consumers. *Id.* Lake also knew that the HOPE Defendants were not holding consumers' trial mortgage payments in trust but rather were pocketing the money, yet he perpetuated the false claim that the funds were held in trust. FTCER029 ¶ 45.

Lake also consciously avoided information confirming that the HOPE

Defendants were violating the law, even though from experience he knew that their operations were likely fraudulent. FTCER024-025 ¶¶ 19-22. From his years working with MARS providers that law enforcement had shut down, he was aware of the high likelihood of fraud associated with practices such as soliciting advance fees from consumers. *Id.* Accordingly, he sought to put a buffer between himself and consumers by collaborating with affiliates who would market MARS to distressed consumers while he provided back-end services. FTCER024 ¶¶ 20-21.

Nevertheless, he admitted that his business practice was to conduct no due

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diligence into how his affiliates operated, such as asking for references or searching the internet for information about them to assure himself that they were not acting fraudulently. FTCER030 ¶ 47. Nor did he ask affiliates how they marketed MARS to consumers or when they requested and received consumer fees. *Id.* Even after he had associated with an affiliate, he continued to consciously avoid knowledge of the affiliate's practices regarding advance payments, and he admitted to never asking consumers or affiliates about advance fees. FTCER030 ¶ 48.

Indeed, with respect to the HOPE Defendants, Lake had notice of their fraudulent plans from the outset, yet took no genuine steps to mitigate the dishonesty. When he saw their prototype "approval form," he suggested a different form that was more "honest and compliant" because it did not falsely tell consumers that a government agency had approved the consumers' loan modifications. FTCER031 ¶¶ 51-52. Nevertheless, he admitted that he never investigated what form the consumers actually received. FTCER031 ¶ 52. Lake's conscious avoidance continued throughout his work with the HOPE Defendants, despite his receipt of information that indicated fraud. FTCER031 ¶ 53. Even after he received two subpoenas from the State of Washington about his MARS work and after the Advocacy Department was named as a defendant in a HOPE client's lawsuit alleging fraud, Lake admitted that he never asked the HOPE Defendants

whether he could see their marketing materials, never asked them what they told consumers or where consumers' payments went, and never verified that the HOPE Defendants sent refunds to consumers. *Id*.

Those allegations support the claim that Lake had knowledge and reckless disregard for the truth about the HOPE Defendants' fraudulent scheme, as well as an intent to deceive, thus satisfying the second and third elements of the fraud exception.

3. The Adversary Complaint alleges that consumers justifiably relied on Lake's representations or conduct.

To satisfy Section 523(a)(2)(A), the FTC needed to show that consumers justifiably relied on Lake and the HOPE Defendants' false misrepresentations. *See Field v. Mans*, 516 U.S. at 74. As the Ninth Circuit has explained, justifiable reliance "turns on a person's knowledge under the particular circumstances." *Citibank (S.D.), N.A. v. Eashai (In re Eashai)*, 87 F.3d 1082, 1090 (9th Cir. 1996). "Justification is a matter of the qualities and characteristics of the particular plaintiffs, and the circumstances of the particular case, rather than application of a community standard of conduct to all cases." *Field*, 516 U.S. at 71. Reliance on a misrepresentation is "justifiable" even if other, accurate information is available unless a consumer "would at once recognize at first glance that the statement was false." *Id.* at 71-72 (cleaned up). Consumers are "entitled to rely upon representations" corresponding to their ordinary understanding, and to establish

that their reliance on representations was "justifiable," the FTC need not prove that they went out of their way to conduct "some kind of investigation or examination" to discover the falsity of the representations. *Id.* at 72 (cleaned up). Reliance is justifiable so long as the deceit was not apparent. *In re Roberts*, 538 B.R. at 10.

The Adversary Complaint plausibly alleges that consumers justifiably relied on misrepresentations committed by Lake and in which he participated. The HOPE Defendants lured consumers through the false pretenses of affiliation with the U.S. Government and preliminary modification approval. FTCER025-026 ¶¶ 25-29. Given those representations, consumers had every reason to make trial mortgage payments in the hopes of obtaining relief. Locking in the initial reliance, the HOPE Defendants then affirmatively tried to prevent consumers from learning the truth, such as discouraging them from speaking to anyone who might reveal the fraudulent nature of the services. FTCER026 ¶ 29.

Lake worked hand-in-glove with the HOPE Defendants in the deceit. Once the HOPE Defendants handed off a consumer to Lake, he did not tell them that the HOPE Defendants were lying about the fate of the trial mortgage payments and that consumers were not already approved for loan modifications, even though he knew those things were false. FTCER028 ¶ 38, FTCER029 ¶ 44. Instead, Lake did his part to ensure that consumers would not learn the truth about the HOPE Defendants' services and that they would continue to make the trial mortgage

payments. To increase consumers' reliance on him and prevent them from learning the truth, he instructed them to communicate only with him, not with their lenders, and to continue to make the payments. FTCER027 ¶ 35.

The Adversary Complaint alleges that Lake's false representations and deceptive omissions, as well as those of the HOPE Defendants, were material to consumers' decisions to begin and continue making the trial mortgage payments. FTCER034 ¶ 65, FTCER038 ¶ 82. And Lake's active concealment of the truth ensured that consumers were unaware of and could not discover the fraud. The allegations in the Adversary Complaint amply support a case of justifiable consumer reliance on the fraudulent conduct. *See Field*, 516 U.S. at 71-72.

4. The Adversary Complaint alleges that consumers were harmed as a result of Lake's representations or conduct.

In the Enforcement Judgment, this Court determined consumers were defrauded of \$2,349,885, and that Lake was jointly and severally liable for that amount given his direct participation in the scheme. Section 523(a)(2)(A) excepts from discharge "any debt" for money or property obtained by fraud. *Cohen v. De La Cruz*, 523 U.S. at 223. The debtor, here Lake, need not "obtain" the money or property directly from the victim. *Ghomeshi v. Sabban (In re Sabban)*, 384 B.R. 1, 6-7 (B.A.P. 9th Cir. 2008), *aff'd in part*, 600 F.3d 1219 (9th Cir. 2010). The Adversary Complaint alleges that Lake provided the critical third phase of the HOPE Defendants' fraudulent scheme and indeed amplified the consumer losses

because Lake's activities caused consumers to make their second and third trial mortgage payments, doubling or tripling the initial harm. FTCER025 ¶ 24, FTCER027 ¶ 34, FTCER035 ¶ 66, FTCER038 ¶ 83.

* * *

The Adversary Complaint plausibly alleges each of the five elements of the fraud exception and that Lake's debt is for money obtained by false pretenses, false representation, or actual fraud. FTCER035 ¶ 67, FTCER038 ¶ 83. In dismissing the Complaint, the Bankruptcy Court ignored these allegations rather than accepting them as true, as it should have done. What is more, the court relied on an erroneous legal theory when dismissing the complaint, as described below.

B. The Bankruptcy Court Erred in Reading the Enforcement Judgment as a Conclusive Determination that Lake's Debt Was Not for Money Obtained by Fraud.

Rather than examining the Adversary Complaint's allegations to determine if they stated a claim under the fraud exception, the Bankruptcy Court considered a different issue: whether a "person can violate the [MARS Rule and TSR] without obtaining money by false pretenses, a false representation or actual fraud." FTCER377. And the Bankruptcy Court concluded that "to be able to render the FTC Judgment," this Court "did not have to make" and thus did not make a finding that Lake's debt was obtained by fraud. FTCER379. The Bankruptcy Court then held that Lake's debt was not for money obtained by fraud. FTCER380. In effect,

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it applied a form of issue preclusion against the FTC. That approach was error, because the Enforcement Judgment is replete with findings of fraud.

The Bankruptcy Court was incorrect in concluding that because Lake's judgment debt stemmed from his violations of FTC rules, the Bankruptcy Court needed "to determine whether the FTC Judgment is a debt for money ... obtained by false pretenses, a false representation or actual fraud." FTCER375. As this Court's earlier findings make clear, Lake violated the MARS Rule and the TSR by obtaining money through fraudulent conduct. To the extent the Bankruptcy Court was distinguishing between a debt attributable to FTC enforcement proceedings and one attributable to a suit brought directly by Lake's victims, the distinction is not legally relevant because the FTC has standing to recover money obtained from consumers by fraud. *See In re Abeyta*, 387 B.R. at 850 (citing cases).

In the Enforcement Judgment, this Court noted that there are "three elements to a violation of the MARS 'substantial assistance' rule: (1) an underlying violation of the MARS rule by a MARS provider; (2) substantial assistance or support by a person to that provider; and (3) knowledge or conscious avoidance, on the part of the person, of the underlying violation." *Lake*, 181 F. Supp. 3d at 699 (quoting 12 C.F.R. § 1015.6). On the first element, the Court held that Lake had offered no evidence to contradict the FTC's showing that the HOPE Defendants violated the MARS rule by: (1) illegally accepting advance fees; (2)

making material misrepresentations about matters such as the government affiliation, the terms of loan modifications, and the nature of the trial mortgage payments; and (3) failing to make mandatory disclosures, such as that they were not affiliated with the U.S. Government. *Id.*

On the second element, this Court easily found that Lake provided substantial assistance, noting that he played "an integral part in the HOPE Defendants' scheme, because his 'advocacy' on the back end meant clients continued to make 'trial payments' to the HOPE Defendants in the hope that they were actually getting something for their money." *Id.* at 700. Contrary to the Bankruptcy Court's mistaken view, this Court found that Lake himself acted fraudulently: he "substantially assist[ed] the HOPE Defendants by concealing the fact that the clients' advance fees were *not* being held in trust for the clients' banks, as the HOPE Defendants had represented." *Id.*

On the third element, this Court held that Lake knew that the HOPE

Defendants received advance fees, that Lake himself was paid from these advance
fees, and that he would not even begin working on a loan modification until he was
paid. *Id.* at 700. The Court found that Lake looked the other way even though he
knew the HOPE Defendants "were le[ading] people to believe [that their]
payments were going directly to the bank" [*i.e.*, the lenders]. *Id.* He also
"steadfastly refused to 'have [a] conversation with consumers about the location of

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the trial payments, some portion of which were actually sitting in Lake's own bank account." *Id*.

Turning to Lake's substantial assistance for the HOPE Defendants' TSR violations, this Court noted that "the substantial assistance provision in the TSR has three elements: (1) there must be an underlying violation of the TSR; (2) the person must provide substantial assistance or support to the seller or telemarketer violating the TSR; and (3) the person must know or consciously avoid knowing that the seller or telemarketer is violating the TSR." *Id.* at 700-701. Again, the fraudulent nature of Lake's and the HOPE Defendants' conduct is clear.

On the first element, the Court held that Lake had offered no evidence contradicting the FTC's showing that the "HOPE Defendants violated the TSR in at least three ways: by accepting fees while telemarketing after making a false statement, by making material misrepresentations while telemarketing, and by particularly misrepresenting material aspects of their refund policies while telemarketing." *Id.* at 701. Among other things, the HOPE Defendants "falsely represented to consumers that their payments would be held in trust for their lenders ... and then subsequently took advance fees from those consumers;" "made material misrepresentations about the MARS services they sold;" and "misrepresented their refund policy, telling consumers that their payments would all be refunded if a modification fell through." *Id*.

On the second element, the Court held that Lake provided substantial assistance for the HOPE Defendants' TSR violations for the same reasons that the Court had concluded he provided substantial assistance for their MARS Rule violations. *Id.* On the third element, summing up Lake's knowledge or and participation, the Court observed that "[f]raud was the HOPE Defendants' business model, and Lake knew it. Nonetheless he continued contracting with them, continued to assist them in procuring payments from clients, ... and continued to refuse to inform customers about the location and use of their trial payments." *Id.*

The fraudulent nature of Lake's MARS Rule and TSR violations is evident as well in this Court's decision to make Lake jointly and severally liable for the full \$2,349,885 of harm stemming from the fraudulent scheme. For Lake to be held personally liable for the whole scheme, the FTC had to show, among other things, that he and the HOPE Defendants engaged in fraudulent conduct and that Lake was aware of or recklessly indifferent to that fraud. See FTC v. Pantron I Corp., 33 F.3d 1088, 1102 (9th Cir. 1994); FTC v. Stefanchik, 559 F.3d 924, 931 (9th Cir. 2002). As this Court said, "[f]raud was the HOPE Defendants' business model, and Lake knew it." Lake, 181 F. Supp. 3d at 701. The Court characterized "Lake's involvement on the back-end [as] crucial to keeping customers in the scheme long enough to extract additional payments." Id. at 702. The Court specifically held that consumers suffered harm from Lake's actions. Id. By "persuad[ing] consumers to

stick around while he 'advocated' for them with their lenders, their harm continued." *Id*.

The Bankruptcy Court thus grossly misread the Enforcement Judgment as not having addressed fraudulent conduct. In fact, the Enforcement Judgment is saturated with determinations that Lake's MARS Rule and TSR violations involved fraudulent conduct and that fraudulent conduct justified the Court's imposition of the monetary judgment. The Enforcement Judgment leaves no room for doubt that Lake's debt for violating the MARS Rule and TSR is a debt for money obtained by "false pretenses, a false representation or actual fraud." The Bankruptcy Court's contrary reading and its dismissal of the FTC's Adversary Complaint based on that reading were errors that should be reversed.

II. THE BANKRUPTCY COURT MISAPPLIED PRINCIPLES OF ISSUE PRECLUSION IN DENYING THE FTC'S MOTION FOR SUMMARY JUDGMENT ON THE ISSUE OF JUSTIFIABLE RELIANCE.

The FTC sought summary judgment that Lake's debt was not dischargeable by virtue of the fraud exception and showed that all elements of the exception had been litigated and resolved in the FTC's favor in the Enforcement Judgment.

FTCER216-223. The Bankruptcy Court did not address four of the five factors of the fraud exception, but denied the motion in a mistaken belief that the underlying case did not decide whether consumers justifiably relied on Lake's misrepresentations. FTCER077-079.

The question of justifiable consumer reliance was fully litigated and decided in the FTC's favor in the underlying proceeding before this Court, and Lake should have been precluded from relitigating it. Collateral estoppel (*i.e.*, issue preclusion) applies in bankruptcy court proceedings to prevent relitigation of nonbankruptcy court findings relevant to dischargeability. *Grogan v. Garner*, 498 U.S. 279, 284 n.11 (1991). Relitigation of an issue is precluded where "(1) the issue necessarily decided at the previous proceeding is identical to the one which is sought to be relitigated; (2) the first proceeding ended with a final judgment on the merits; and (3) and the party against whom collateral estoppel is asserted was a party or in privity with a party in the first proceeding." *Reyn's Pasta Bella, LLC v. Visa USA, Inc.*, 442 F.3d 741, 746 (9th Cir. 2006) (cleaned up).

There is no question that elements 2 and 3 are satisfied because the Enforcement Judgment ended with a judgment on the merits and Lake was a party to that proceeding. The only remaining matter is whether the reliance issue in the original proceeding encompassed the one in the Adversary Proceeding. Two independent bases support the conclusion that it did. First, in holding Lake liable for violation of the MARS Rule and the TSR, this Court found that Lake's fraudulent conduct was integral and material to inducing consumers to continue to make trial mortgage payments. Second, in holding Lake liable for monetary relief, the Court found that consumers had "reasonably relied" on Lake's

misrepresentations, a finding that by definition independently satisfies the "justifiable reliance" element of the fraud exception.

A. This Court's Findings Holding Lake Liable for MARS Rule and TSR Violations Preclude Relitigation of Justifiable Reliance.

The Enforcement Judgment's findings satisfied the reliance element of the fraud exception to discharge. The Bankruptcy Court's holding to the contrary, based on the absence of the words "justifiable reliance" or "reliance" in the Enforcement Judgement (FTCER075, FTCER078), was error and should be reversed.

To begin, "[w]hen the issue for which preclusion is sought is the only rational one the factfinder could have found, then that issue is considered foreclosed, even if no explicit finding of that issue has been made." *Clark v. Bear Stearns & Co., Inc.*, 966 F.2d 1318, 1321 (9th Cir. 1992). In other words, if "the court in the prior proceeding necessarily decided the issue," issue preclusion applies even in the absence of an express finding. *Harmon v. Kobrin (In re Harmon)*, 250 F.3d 1240, 1248 (9th Cir. 2016). Thus, even though this Court made no specific mention of "justifiable reliance," the absence of those words does not mean that the court did not establish justifiable reliance.

As noted above, unless the falsity of a statement is obvious, a consumer is justified in relying on it. *See* pages 26-27 *supra*. The Enforcement Judgment established that the HOPE Defendants' statements were not obviously false and

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that consumers justifiably relied on them. Most salient, this Court found that the HOPE Defendants had falsely told consumers that their trial mortgage payments were being held in trust for their lenders. Lake, 181 F. Supp. 3d at 699, 701. Lake knew that this representation was false, id. at 701, but he "conceal[ed]" the truth," id. at 700, and "refuse[d] to inform customers about the location and use of their trial payments," id. at 701. This Court found that consumers relied on these false representations when they continued to make the trial mortgage payments, increasing the harm they suffered. Id. at 702. The only rational interpretation of those findings is a determination that consumers justifiably relied on Lake's misrepresentations.

The Bankruptcy Court articulated several reasons for concluding that the Enforcement Judgment had not established justifiable reliance. They all fail on examination.

First, the Bankruptcy Court focused on whether the MARS Rule and TSR, on the one hand, and the fraud exception of the Bankruptcy Code, on the other, are "the same rule of law"; concluding that they are not, the court held that the "justifiable reliance element of fraud was not necessarily determined by the District Court." FTCER078. That conclusion rests on a fundamentally mistaken understanding of the "identical issues" requirement of issue preclusion. "[U]nder collateral estoppel, once a court has decided an issue of fact or law necessary to its

judgment, that decision may preclude relitigation of the issue in suit *on a different* cause of action involving a party to the first case." *Dodd v. Hood River County*, 59 F.3d 852, 863 (9th Cir. 1995) (emphasis added). Factual findings in a prior proceeding may be given preclusive effect in a subsequent proceeding "even if the issue recurs in the context of a different claim." *Taylor v Sturgell*, 553 U.S. 880, 892 (2008); *see also Pac. Boring, Inc. v. Staheli Trenchless Consultants, Inc.*, 138 F. Supp. 3d 1156, 1163 (W.D. Wash. 2015) (claims need not be identical so long as issues are). Thus, even though the MARS Rule and TSR are not the same rules of law as the fraud exception, the factual findings necessary to hold Lake liable in the Enforcement Judgment could and did suffice to preclude relitigation of justifiable reliance in the Adversary Proceeding.

Next, the Bankruptcy Court stated that because Lake was held liable under the substantial assistance provisions of the MARS Rule and TSR and because the "threshold for what constitutes substantial assistance is low," the FTC failed to show that "substantial assistance' and 'material omission' (where there is a duty to disclose) are one and the same thing." FTCER076. The Bankruptcy Court said that it "can envision nondisclosures that, while satisfying the low threshold for 'substantial assistance," nevertheless do not rise to the level of a material omission for purposes of determining fraud." *Id.* And here, in the Bankruptcy Court's view,

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"[f]indings regarding the materiality of omissions and the duty to disclose were not necessary—nor does it appear they were made." *Id*.

The Bankruptcy Court's concern seemed to be that a hypothetical non-material nondisclosure that does little to support a fraudulent scheme could still constitute substantial assistance. That concern is misplaced here. This Court noted the importance of "back-end" services provided by Lake, which served as "critical support" to MARS providers, and it contrasted those services with ones that do not further offending practices. *Lake*, 181 F. Supp. 3d at 699. Far from being "not related to the [HOPE Defendants'] offending practices" (FTCER077), Lake's support "played an integral part in the HOPE Defendants' scheme." *Lake*, 181 F. Supp. 3d at 700. Lake's "advocacy' on the back end meant that clients continued to make 'trial payments' to the HOPE Defendants." *Id*.

With respect to the materiality of the failures to disclose, the Bankruptcy Court wrongly concluded that this Court had not found the nondisclosures to be material. Addressing the Ninth Circuit's decision in *Apte v. Japra (In re Apte)*, 96 F.3d 1319 (9th Cir. 1996), the Bankruptcy Court observed that "(1) fraudulent nondisclosure can be the basis for an action for exception to discharge under 11 U.S.C. § 523(a)(2)(A), and (2) materiality of the nondisclosure rather than reliance is the decisive element on causation." FTCER075 (citing *Apte*, 96 F.3d at 1323). While the Bankruptcy Court recognized that this Court had found that the HOPE

Defendants failed to make mandatory disclosures, it erroneously concluded that hat this Court had not identified the specific nondisclosures or whether they were material. *Id*.

The Bankruptcy Court's reasoning overlooks this Court's core finding about Lake's nondisclosure—his failure to disclose to consumers the fraudulent nature of the HOPE Defendants' services, including the fact that their trial mortgage payments were not being held in trust for their lenders. *Lake*, 181 F. Supp. 3d at 701. Lake's nondisclosure was material to consumers because it "involve[d] information that [was] important to consumers and, hence, likely to affect [consumers'] choice of, or conduct regarding, goods or services." *FTC v. Cyberspace.com*, *LLC*, 453 F.3d 1196, 1201 (9th Cir. 2006) (cleaned up). Consumers made trial mortgage payments because they "hope[d] they were actually getting something for their money." *Lake*, 181 F. Supp. 3d at 700.

Thus, contrary to the Bankruptcy Court's view (FTCER075-078), this case is on all fours with *Apte*, 96 F.3d at 1323-24. There, the defendant failed to disclose to his sublessee the master lessor's refusal to consent to a condition demanded by the sublessee. Thinking the condition satisfied, the sublessee signed the sublease, started paying rent, and made improvements to the leased property. After the defendant lost the master lease and filed for bankruptcy, the sublessee sought to have his costs declared nondischargeable under the fraud exception. The

Ninth Circuit held that the sublessee had shown justifiable reliance, explaining that

the defendant's failure to disclose the master lessor's rejection of the sublease condition was material to the sublessee's decisions and that the defendant had a duty to disclose the truth. *Id.* at 1323-24. A party to a transaction has a duty to disclose "facts basic to the transaction," the Ninth Circuit held, and this duty extends to the other party who is "ignorant of materials fact which he does not have an opportunity to discover." *Id.* at 1324.

Here, just as in *Apte*, Lake knew that consumers made trial mortgage payments "in the hope that they were actually getting something for their money." *Lake*, 181 F. Supp. 3d at 700. Nevertheless, he failed to disclose the fact that the payments were not going to lenders' trust accounts and affirmatively kept consumers in the dark about the truth. *Id.* at 701. These findings readily establish that Lake's nondisclosure was material, that he had a duty to disclosure the truth about the payments, and that his victims justifiably relied on the false promise that their payments were being held in trust.

In sum, the Bankruptcy Court was simply wrong when it denied summary judgment on justifiable reliance. This Court's findings in support of holding Lake liable for MARS Rule and TSR violations preclude relitigation of justifiable reliance in the Adversary Proceeding.

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B. This Court's Findings Holding Lake Liable for Monetary Relief Independently Preclude Relitigation of Justifiable Reliance.

Contrary to what the Bankruptcy Court concluded (FTCER080-081), this Court's findings pertinent to holding Lake liable for monetary relief independently preclude relitigation of justifiable reliance. Under then applicable law, Lake and the HOPE Defendants could be liable for equitable monetary relief under Section 13(b) of the FTC Act, 15 U.S.C. § 53(b), only if the FTC showed that they "engaged in misrepresentations or omissions of a kind usually relied on by reasonably prudent persons and that consumer injury resulted." Pantron I Corp., 33 F.3d at 1102.9 Further, Lake could be held personally liable if he "(1) participated directly in the deceptive acts or had authority to control them and (2) he had knowledge of the misrepresentations, was recklessly indifferent to the truth or falsity of the misrepresentations, or was aware of a high probability of fraud along with any intentional avoidance of the truth." Stefanchik, 559 F.3d at 931. Applying these standards, this Court held Lake personally liable for the \$2,349,885 Enforcement Judgment. *Lake*, 181 F. Supp. 3d at 701-02. In so doing, this Court

⁹ The Supreme Court later held that monetary remedies are not available under Section 13(b), but that holding does not apply retroactively to cases, like this one, that were closed by the time of decision. *See* n.7 *supra*.

necessarily found that consumers had justifiably relied on Lake's and the HOPE Defendants' misrepresentations.

Under Section 13(b), reasonable reliance is presumed if the evidence shows that the defendant made and widely disseminated material misrepresentations and that consumers purchases goods or services as a result. *See Figgie*, 994 F.2d at 605-06; *see also FTC v. Gugliuzza*, 527 B.R. 370, 377 (C.D. Cal 2015). The "reasonable reliance" necessary for this Court's imposition of equitable monetary relief under Section 13(b) *a fortiori* satisfies the "justifiable reliance" requirement of Section 523(a)(2)(A), *Gugliuzza*, 527 B.R. at 377, because reasonable reliance is a more demanding standard than justifiable reliance. *Field*, 516 U.S. at 72-74.

There is no question that this Court's findings established reasonable reliance. Lake's and the HOPE Defendants' misrepresentations were widely disseminated, robbing over 400 consumers of \$2,349,885. Consumers seeking mortgage relief were distressed homeowners and reasonably relied on misrepresentations that the HOPE Defendants were affiliated with the U.S. Government, that consumers had already been approved for government-affiliated loan modifications, and that consumers' trial mortgage payments would be held in trust to be paid to lenders. *Lake*, 181 F. Supp. 3d at 699, 701. These misrepresentations were material because they induced these distressed homeowners to make those payments. *Id.* at 699, 701; *Cyberspace.com*, 453 F.3d

at 1201. And "Lake's involvement on the back end was critical to keeping consumers in the scheme long enough to extract additional payments." *Lake*, 181 F. Supp. 3d at702.

The Bankruptcy Court nevertheless concluded that this Court had made no findings on reliance and that the FTC did not even need to show reliance to obtain monetary relief under Section 13(b). FTCER079-082. That conclusion rests on an errant understanding of the Ninth Circuit's decision in *Figgie*.

First, the Bankruptcy Court wrongly described *Figgie* as having concluded that "individual reliance on misrepresentations is not an element of an FTC cause of action for an injunction or consumer redress ... under FTC Act Section 13." FTCER081. Figgie held nothing of the sort. The Ninth Circuit explained that under Section 13 "proof of individual reliance by each purchasing consumer is not needed," Figgie, 994 F.2d at 605 (emphasis added), meaning that the FTC need not bring each defrauded consumer to court (some cases involve multiple thousands of victims) to testify to their individual conduct. That phrase does not suggest, however, that there is *no* reliance requirement. To the contrary, on the very same page of the opinion, the Ninth Circuit recognized that reliance is required. Id.; see also FTC v. Freecom Communications, Inc., 401 F.3d 1192, 1205 (10th Cir. 2005) ("proof of consumer reliance" is necessary under Section 13). The Ninth Circuit explained that with respect to proof, "[a] presumption of actual reliance arises once

the Commission has proved that the defendant made material misrepresentations, that they were widely disseminated, and that consumers purchase the defendant's products." *Id.* at 605-06.

Next, the Bankruptcy Court focused on the statement in *Figgie* that a "presumption of *actual reliance* arises once the Commission has proved that the defendant made material misrepresentations, that they were widely disseminated, and that consumers purchased the defendant's product." FTCER081 (quoting *Figgie*, 994 F.2d at 605) (emphasis added). It observed that "there are strong reasons to suppose that 'actual reliance' is a lesser and more diluted version of 'justifiable reliance." *Id.* Citing *Field v. Mans*, 516 U.S. at 72-73, the Bankruptcy Court concluded that "actual reliance" under the FTC Act did not satisfy "justifiable reliance" under § 523(a)(2)(A). FTCER082.

The Bankrupty Court's conclusion misreads both Figgie and Field.

While *Figgie* used the term "actual reliance," the reliance standard it adopted was, in fact, equivalent to what *Field* termed "reasonable reliance." When *Figgie* was decided, in order to obtain equitable monetary relief, the FTC had to show that the defendant "engaged in misrepresentations or omissions of a kind usually relied on by reasonably prudent persons." *Pantron I*, 33 F.3d at 1102. Further, a presumption of reasonable reliance arose when such representations "were widely disseminated, and ... the injured consumers actually purchased the

defendants' products." *FTC v. Security Rare Coin & Bullion*, 931 F.2d 1312, 1316 (8th Cir. 1991); *see also FTC v. Kitco of Nevada, Inc.*, 612 F. Supp. 1282, 1293 (D. Minn. 1985). *Figgie* explicitly relied on these standards as the context for what it termed "actual reliance." ¹⁰

Further, "reasonable reliance" under the FTC Act more than satisfies the fraud exception's requirement of "justifiable reliance." In *Field*, the Supreme Court concluded that § 523(a)(2)(A)'s reference to "justifiable reliance" required more than "mere reliance in fact," but less than conduct "conform[ing] to the standard of the reasonable [person]." *Field*, 516 U.S. at 70-71. That "reasonable person standard" is what the Ninth Circuit has required under the FTC Act. *See Pantron I*, 33 F.3d at 1102 ("misrepresentations or omissions of a kind usually relied on by reasonably prudent persons"). "Reasonable reliance" under the FTC

¹⁰ That *Figgie* was not referencing the same "actual reliance" described in *Field* v. *Mans* is apparent from the Supreme Court's analysis in that case. The "actual reliance" described in *Field* was "falsity [that] would be patent to [a person] if [they] had utilized [their] opportunity to make a cursory examination or investigation." *Id.* at 71 (cleaned up); *see also id.* at 73 n.11. With that kind of reliance, "a person cannot justifiably rely on a representation if he or she knows it is false or its falsity is obvious." *In re Roberts*, 538 B.R. at 11 (citing *In re Kirsh*, 973 F.2d 1454, 1459 (9th Cir. 1992). For example, had the HOPE Defendants represented that Elon Musk would pay off consumers' mortgages if consumers first made the three trial mortgage payments, the falsity of such a representation would be obvious. That is not the kind of "actual reliance" *Figgie* was referring to.

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Act thus exceeds "justifiable reliance." *Gugliuzza*, 527 B.R. at 327; *In re Abeyta*, 387 B.R. at 855.

The Bankruptcy Court also erroneously questioned whether justifiable reliance under Section 523(a)(2)(A) may even be established by a presumption. FTCER082. The Ninth Circuit, however, has held that it can. In Apte, the Court of Appeals explained that reliance or causation could be presumed where there is a failure to disclose material facts that an investor would have considered important in making a decision. 96 F.3d at 1323. It rested that conclusion on the Supreme Court's decision in a securities fraud case that presented similar issues of widespread reliance on misinformation. See Affiliated Ute Citizens v. United States, 406 U.S. 128, 153-54 (1972). The Ninth Circuit stated that the "reasoning" of these securities cases applies equally to fraud cases in the bankruptcy context" and held that "nondisclosure of a material fact in the face of a duty to disclose has been held to establish the requisite reliance and causation for actual fraud under the Bankruptcy Code." *In re Apte*, 96 F.3d at 1323 (cleaned up).

Contrary to the Bankruptcy Court's suggestion, no negative implications for this case flow from *FTC v. Gugliuzza*, 527 B.R. at 377. FTCER078-079. As the Bankruptcy Court correctly observed, *Gugliuzza* found that the representations of the defendant there "were of a kind usually *relied* upon by reasonable and prudent people." FTCER079 (quoting *Gugliuzza*, 527 B.R. at 377). But in holding Lake

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personally liable for monetary relief, this Court necessarily found that consumers reasonably relied on Lake's and the HOPE Defendants' misrepresentations.

III. THE COURT SHOULD RULE THAT ISSUE PRECLUSION APPLIES TO ALL ELEMENTS OF THE FRAUD EXCEPTION.

After dismissing the FTC's Adversary Complaint (FTCER373), the Bankruptcy Court denied as moot (FTCER381) the FTC's motion for partial summary judgment arguing for issue preclusion on the four elements of the fraud exception other than justifiable reliance (FTCER184). If this Court revives the Adversary Complaint, the FTC respectfully requests that it rule on issue preclusion for all five elements of the fraud exception (set forth above at page 20). While the Bankruptcy Court did not rule on whether the Enforcement Judgment precludes relitigation of the elements other than justifiable reliance, those issues were fully briefed to the Bankruptcy Court. See FTCER187 (FTC Motion), FTCER308 (Lake Opposition), and FTCER358 (FTC Reply). A district court reviewing a bankruptcy court ruling may consider issues not ruled on below where such issues were "raised sufficiently for the trial court to rule on it." In re E.R. Fegert, Inc., 887 F.2d 955, 957 (9th Cir. 1989). "[I]ntermediate appellate courts may consider any issue supported by the record," even where the trial court did not rule on the issue. Matter of Pizza of Hawaii, 761 F.2d at 1379.

As the court that issued those findings in the Enforcement Judgment, this

Court is well positioned to rule now on all elements of the fraud exception. If this

Court rules in the FTC's favor on any elements, those elements will not require relitigation on remand. And by resolving all the preclusion issues now, the Court can simply instruct the Bankruptcy Court to enter summary judgment in the FTC's favor, thus serving judicial efficiency.

A. Misrepresentation, Fraudulent Omission, or Other Deceptive Conduct.

The Enforcement Judgment conclusively decided the first element of the fraud exception: misrepresentation, fraudulent omission, or deceptive conduct. Being a "knowing and active participant" in a fraudulent scheme is deceptive conduct. *In re Buck*, 75 B.R. at 420-21; *In re Sturgeon*, 496 B.R. at 223-24. So is failing to disclose material facts when there is a duty to do so. *In re Apte*, 96 F.3d at 1324 (citing Restatement (Second) of Torts § 551 (1976)). In finding that Lake violated the MARS and TSR substantial assistance rules, this court necessarily found that: (1) the HOPE Defendants and Lake engaged in both misrepresentations and failure to disclose information they were required to disclose; and (2) Lake was a knowing and active participant in the HOPE Defendant's scheme. The Court thus "necessarily decided the issue," even if it did not expressly say so. *In re Harmon*, 250 F.3d at 1248.

With respect to misrepresentation and failures to disclose, this Court found that the HOPE Defendants "failed to make mandatory disclosures, ... impermissibly represented to consumers that they were affiliated with the

government and that consumers' payments were being held in trust for their lenders, ...[and] illegally requested and accepted advance fees," which constitute underlying violations of the MARS Rule. *Lake*, 181 F. Supp. 3d at 699. The Court also found underlying violations of the TSR, where the HOPE Defendants: (1) "falsely represented to consumers that their payments would be held in trust for their lenders...and then subsequently took advance fees from those consumers," (2) "made material misrepresentations about the MARS services they sold," and (3) "misrepresented their refund policy, telling consumers that their payments would all be refunded if a modification fell through." *Id.* at 701.

With respect to knowledge, this Court found that the record "easily established" that Lake violated the MARS Rule and TSR substantial assistance standard by knowingly and actively participating in the HOPE Defendants' scheme. *Id.* at 699-701. "Lake played an integral part" in that scheme, because his "advocacy" efforts kept consumers on the hook for payments. *Id.* at 700, 701. Beyond Lake's culpability for the HOPE Defendants' deception, the Court emphasized that Lake also engaged directly in misrepresentations and fraudulent omissions himself, including through concealment of material facts. *Id.* at 700, 702. Thus, Lake's knowing and active participation in the fraudulent scheme satisfies the misrepresentation, fraudulent omission, or other deceptive conduct element of the fraud exception.

Moreover, in the Criminal Action, Lake pleaded guilty to engaging in a criminal conspiracy to defraud consumers through the same deceptive conduct at issue here. FTCER264 ¶ 8, FTCER267 ¶ 14. These findings would satisfy the first element of the fraud exception on their own.

B. Knowledge of Fraud and Intent to Deceive.

Findings in the Enforcement Judgment and Criminal Action also resolve the second and third elements of the fraud exception—knowledge of the fraud and intent to deceive. Both knowledge and intent under the fraud exception can be satisfied by showing "actual knowledge of the falsity of a statement, or "reckless disregard for its truth." *In re Gertsch*, 237 B.R. at 167-68. "Intent to deceive can be inferred from the totality of circumstances, including reckless disregard for the truth." *Id*.

This Court's Enforcement Judgment satisfies the knowledge and intent elements by ruling that Lake violated the substantial assistance provision of the MARS Rule and TSR. As noted above, an element of substantial assistance under both the MARS Rule and the TSR is that the person "knows or consciously avoids knowing" of the underlying violations. 12 C.F.R. § 1015.6; 16 C.F.R. § 310.3(b). This standard is the same as the "actual knowledge ... or reckless disregard for the truth" standard under the fraud exception. *See In re Gertsch*, 237 B.R. at 167. Thus, this Court's prior finding that Lake violated both MARS and the TSR

Judgment underscored, Lake's conduct "easily met" the "knowledge or conscious avoidance" element under both the MARS Rule and the TSR. *Lake*, 181 F. Supp. 3d at 700-01. This Court put it bluntly: "it is beyond dispute that Lake knew or consciously avoided knowing that the HOPE Defendants were violating the TSR." *Id.* at 701. "Fraud was the HOPE Defendants' business model, and Lake knew it." *Id.*

The findings in the Criminal Action are also preclusive as to the knowledge and intent elements of the Bankruptcy Code's fraud exception. When a debtor pleads guilty to criminal fraud involving the same facts at issue in a bankruptcy proceeding where the fraud exception is invoked, the debtor is precluded from relitigating the issue of intent. *Itano Farms, Inc. v. Currey (In re Currey)*, 154 B.R. 977, 980-81 (Bankr. D. Idaho 1993); *In re Dickerson*, 372 B.R. 827, 833-34 (Bankr. N.D. Miss. 2007). Lake was convicted of knowingly and intentionally engaging in the conspiracy to commit mail fraud for the same events at issue here. FTCER264 ¶ 8. As with the elements of the fraud exception, a conviction of conspiracy to commit mail fraud requires a showing of intent. *See United States v. Green*, 592 F.3d 1057, 1067 (9th Cir. 2010). Lake's criminal conviction therefore necessarily entails the requisite knowledge and intent.

Lake admitted to joining the HOPE Defendant's conspiracy "knowing of its object and intending to help accomplish it." FTCER267 ¶ 14 (emphasis added). He also admitted in the plea that he "knew the victims of the scheme were vulnerable and particularly susceptible to the scheme's false statements because of the victims' financial condition." FTCER269 ¶ 14. The Criminal Action "necessarily decided" the issues of knowledge and intent. Frankfort Digital Servs. v. Kistler (In re Reynoso), 477 F.3d 1117, 1122 (9th Cir. 2007).

C. Harm.

Finally, the Enforcement Judgment precludes relitigation of the issue of harm resulting from a debtor's conduct. *Slyman*, 234 F.3d at 1085. As noted above, the fraud exception excludes from discharge "any liability arising from a debtor's fraudulent acquisition of money," whether or not the debtor obtained the money directly from his victims. *Cohen*, 523 U.S. at 221 (1998); *In re Sabban*, 384 B.R. at 6-7. The FTC here seeks to preclude discharge of Lake's debt, which represents the harm he caused as determined in the Enforcement Judgment.

This Court found Lake jointly and severally liable for \$2,349,885 for his deceptive scheme. *Lake*, 181 F. Supp. 3d at 702-3. That amount reflects the "full amount" swindled from consumers by the scheme. *Id.* at 703. The Court was unable to apportion the harm between the HOPE Defendants and Lake because "it is impossible to say how much Lake actually harmed each individual." *Id.* at 702.

In many cases the harm he inflicted was "certainly much more" than the fee he received directly. *Id.* at 702. By "persuad[ing] consumers to stick around while he 'advocated' for them with their lenders," the harm against these consumers continued to add up. *Id.* He therefore remains liable for the entire harm under the FTC Act and the fraud exception. *In re Sabban*, 384 B.R. at 6-7.

CONCLUSION 1 2 The Bankruptcy Court's dismissal of the Adversary Complaint and its 3 denial of the FTC's two motions for summary judgment should be reversed. This 4 Court should also rule that the Enforcement Judgment precludes relitigation of all 5 6 of the elements of the fraud exception in the Adversary Proceeding and instruct the 7 Bankruptcy Court to enter summary judgment in the FTC's favor. 8 Respectfully submitted, 9 10 ANISHA S. DASGUPTA General Counsel 11 JOEL MARCUS 12 Deputy General Counsel 13 14 May 16, 2022 /s/ Mark S. Hegedus 15 MARK S. HEGEDUS 16 MARGARET HORN Attorneys 17 FEDERAL TRADE COMMISSION 18 600 Pennsylvania Avenue, N.W. 19 Washington, D.C. 20580 20 21 Of Counsel: 22 MICHAEL P. MORA 23 Attorney, Bureau of Consumer Protection 24 FEDERAL TRADE COMMISSION 25 WASHINGTON, D.C. 20580 26 27 28

CERTIFICATE OF COMPLIANCE

I certify that the foregoing brief complies with the form and length specifications of Federal Rule of Bankruptcy Procedure 8015. Excluding the sections specified in that rule, the brief contains 12,502 words.

/s/ Mark S. Hegedus
MARK S. HEGEDUS
Attorney

CERTIFICATE OF SERVICE Pursuant to F.R.Civ.P. 5 and L.R. 5-3.1, I served or caused to be served OPENING BRIEF OF APPELLANT FEDERAL TRADE COMMISSION to the following person as follows: • Dennis Edward Lake, dennylake@aol.com (via email sent on May 16, 2022). • Dennis Edward Lake, 352 E. 19th Street, Costa Mesa, CA 92627 (new address) (via overnight express for delivery on May 18, 2022). DATED: May 16, 2022 Respectfully submitted, /s/ Mark S. Hegedus MARK S. HEGEDUS Attorney for Appellant Federal Trade Commission