

UNITED STATES OF AMERICA FEDERAL TRADE COMMISSION WASHINGTON, D.C. 20580

Bureau of Consumer Protection Division of Enforcement

> Julia Solomon Ensor Attorney

Email: jensor@ftc.gov Direct Dial: (202) 326-2377

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VIA EMAIL

J. Michael Holloway, Esq. Litchford, Pearce & Associates, PLLC 5726 Marlin Rd., Ste 107 Chattanooga, TN 37411 michael@lpafirm.com

Dear Mr. Holloway:

We received your submissions on behalf of American Bicycle Group LLC, also d/b/a Litespeed, Quintana Roo, and Obed ("ABG" or the "Company"). During our review, we discussed concerns that marketing materials may have overstated the extent to which ABG bicycles are made in the United States. Specifically, certain ABG bicycles contain significant imported components, ranging from raw materials to, in some instances, finished frames.

As discussed, unqualified U.S.-origin claims in marketing materials – including claims that products are "Made" or "Built" in the USA – likely suggest to consumers that the products advertised in those materials are "all or virtually all" made in the United States.¹ The Commission may analyze a number of different factors to determine whether a product is "all or virtually all" made in the United States, including the proportion of the product's total manufacturing costs attributable to U.S. parts and processing, how far removed any foreign content is from the finished product, and the importance of the foreign content or processing to the overall function of the product. The "all or virtually all" standard is codified in the Made in USA Labeling Rule, 16 C.F.R. § 323 (the "MUSA Labeling Rule").²

¹ FTC, *Issuance of Enforcement Policy Statement on "Made in USA" and Other U.S. Origin Claims*, 62 Fed. Reg. 63756, 63768 (Dec. 2, 1997) (the "Policy Statement"). Additionally, beyond express "Made in USA" claims, "[d]epending on the context, U.S. symbols or geographic references, such as U.S. flags, outlines of U.S. maps, or references to U.S. locations of headquarters or factories, may, by themselves or in conjunction with other phrases or images, convey a claim of U.S. origin." *Id*.

² Effective August 13, 2021, it violates the MUSA Labeling Rule to label any covered product "Made in the United States," as the MUSA Labeling Rule defines that term, unless the final assembly or processing of the product occurs in the United States, all significant processing that goes into the product occurs in the United States, and all or virtually all ingredients or components of the product are made and sourced in the United States. *See* https://www.federalregister.gov/documents/2021/07/14/2021-14610/made-in-usa-labeling-rule. The Commission may seek civil penalties of up to \$50,120 per MUSA Labeling Rule violation. 15 U.S.C. § 45(m)(1)(A).

The Commission has explained that, unless marketers either specify which products are covered or directly link claims to particular products, consumers generally interpret U.S.-origin claims in marketing materials to cover <u>all</u> products advertised in those materials. Accordingly, the Policy Statement provides, "marketers should not represent, either expressly or by implication, that a whole product line is of U.S. origin (*e.g.*, 'Our products are Made in USA') when only some products in the product line are, in fact, made in the United States."³

For a product that is substantially transformed in the United States, but not "all or virtually all" made in the United States, the Policy Statement explains, "any claim of U.S. origin should be adequately qualified to avoid consumer deception about the presence or amount of foreign content . . . Clarity of language, prominence of type size and style, proximity to the claim being qualified, and an absence of contrary claims that could undercut the effectiveness of the qualification will maximize the likelihood that the qualifications and disclosures are appropriately clear and prominent."⁴

As discussed, it is appropriate for the Company to promote its general commitment to American jobs. Moreover, "[r]egardless of whether a product as a whole is all or virtually all made in the United States, a marketer may make a claim that a particular manufacturing or other process was performed in the United States, or that a particular part was manufactured in the United States, provided that the claim is truthful and substantiated and that reasonable consumers would understand the claim to refer to a specific process or part and not to the general manufacture of the product. This category would include claims such as that a product is 'designed' or 'painted' or 'written' in the United States."⁵

To avoid deceiving consumers, ABG implemented a remedial action plan. This included: (1) removing unqualified U.S.-origin claims from marketing materials; (2) introducing qualified claims where appropriate, including claims highlighting U.S.-based processes (*e.g.*, "Painted in USA"); and (3) conducting companywide compliance training.

FTC staff members are available to work with companies to craft claims that serve the dual purposes of conveying non-deceptive information and highlighting work done in the United States. Based on the Company's actions and other factors, the staff has decided not to pursue this investigation any further. This action should not be construed as a determination that there was no violation of Section 5 of the Federal Trade Commission Act, 15 U.S.C. § 45. The Commission reserves the right to take such further action as the public interest may require. If you have any questions, please feel free to call.

Sincerely,

Julia Solomon Ensor, Staff Attorney

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Lashanda Freeman, Senior Investigator

³ Policy Statement, 62 Fed. Reg. 63756, 63768 n.111.

⁴ Policy Statement, 62 Fed. Reg. 63756, 63769.

⁵ Policy Statement, 62 Fed. Reg. 63756, 63770.