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FEDERAL TRADE COMMISSION

THE TWELFTH ANNUAL

FEDERAL TRADE COMMISSION

MICROECONOMICS CONFERENCE

DAY 2

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1 WELCOME

2 MR. ROSENBAUM: Good morning, everyone.
3 Good morning. Welcome to the second day of the
4 Twelfth Annual FTC Microeconomics Conference. Before
5 I introduce Professor Steve Berry to say a few words
6 of introduction, just a couple of coffee-related
7 announcements.

8 One is there should be coffee ready soon.
9 It wasn't quite ready yet, so if you want to go out
10 and get your coffee during the session once it's
11 started, feel free to do so.

12 The second one is that yesterday there were
13 a few coffee spills on the rug, which took some
14 cleaning up later in the day. So just a quick favor,
15 if your coffee does spill, just please let someone
16 working for the conference know once it happens, and
17 that way we can deal with it sooner rather than later
18 on. The building management would appreciate it, so
19 thank you.

20 And with that, it's my pleasure to introduce
21 Professor Steve Berry, the Faculty Director of the
22 Tobin Center, this year's cosponsor for the
23 Microeconomics Conference.

24 (Applause.)

25 MR. BERRY: So Ted asked if I was going to

1 say hello and welcome to all the early risers this
2 morning, and particularly the ones that made it
3 through the security line, which is an impressive
4 thing. We are cosponsor. I should make it clear that
5 really, you know, 99.9 percent of the credit for this
6 conference goes to the FTC, to the staff, to the
7 economists that help organize it, to the scientific
8 committee, to the presenters and the discussants.

9 So -- but when Ted called, I was super happy
10 to become a cosponsor. At one level, you could say
11 it's a very sort of simple transaction that we get a
12 little tiny bit of advertising for our brand new
13 policy center at Yale, and in return, we get some
14 sandwiches and a little bit of beer at the end of the
15 day.

16 But that, I think, is not really the
17 transaction that either one of us was interested in,
18 which is really to try to build academic ties that run
19 deep and are serious. I think this cosponsorship
20 recognizes that between people in academia who are
21 serious about policy and policymakers who are serious
22 about getting their research into the policy agenda.

23 So I was going to take just two minutes
24 maybe to tell you about -- a little bit about our new
25 center. I come from a department which had two great

1 centers of research -- one focused on methodology, one
2 focused on sort of international matters. And it's
3 probably always been true that economists should be
4 contributing to the domestic economic policy debate
5 with nonpartisan and evidence-based research, but this
6 seems like maybe a particularly good time to try to
7 get people to focus on actual evidence and to see if
8 there's anyone we can get out of their corner.

9 So our idea was that we would be really
10 based on economic research, that it would be
11 nonpartisan, as the policy center people say, that we
12 would try to at all times focus on evidence-based
13 policy rather than on policy-based evidence. And I
14 have to say, if you look around the country, I mean,
15 you get a mix of kind of university policy centers,
16 some of them definitely are located, and I think this
17 is fine to have some diversity in this way, some of
18 them are located pretty firmly in a sort of policy --
19 point in the policy space, right, and have a tendency
20 to organize their discussion around that point in the
21 policy space. And I hope that as I think the people
22 at this conference do that we can avoid that, that we
23 can actually let the research go where it does.

24 One kind of center that I think has been
25 super successful in focusing on evidence-based policy

1 are these centers that focus on kind of strict policy
2 evaluation, that you see some policy, it's a pre-K
3 program, it's a teacher training program, it's a
4 particular way of giving income support. You see the
5 policy, it applies to lots of individuals, maybe you
6 need an instrument or not, depending on the degree of
7 randomization, and then you see whether the policy
8 worked.

9 And I think that's a great style of
10 research, and there are people at Yale who are going
11 to want to do that style of research, but if you look
12 at my colleagues and you think the research is going
13 to come out of the faculty, I think there's really a
14 lot of other kinds of evidence-based research and
15 research-based policy that we should be engaging in.

16 And, again, I think I'd come back to what's
17 going on at this conference. So our President, for
18 example, he's always saying, well -- he points to us
19 and he says, you know, a direction for the future is
20 big data, data -- you know, data-driven policy
21 analysis. And that's fine, but under my breath, I
22 always say, you know, and also theory because -- and I
23 think we saw this yesterday with the talk we saw
24 yesterday on deception, which is that theorists in
25 many cases are really required to give us the

1 vocabulary and the framework even before we can start
2 answering questions.

3 So one of the first questions where someone
4 from the policy community, someone interested in
5 digital markets, how should we regulate them, how do
6 we think about markups, came to us and he said, you
7 know, I go to the Washington policy community and they
8 say, Google Maps is free. I mean, you think there's
9 an antitrust concern? The price is zero, it seems
10 like. It seems like you should just go away.

11 And this person say, but I think there's a
12 markup there. There's like a trade; there's an
13 exchange of data for something of value. There could
14 be a markup. And my theory colleague raised his hand,
15 and he says, well, you know, that's what I do. I have
16 papers that define the data markup in the presence of
17 a data externality that they're learning about you,
18 not just from you but also from all the people around
19 you. And then this gives a framework where we can
20 start to define -- I was, like, well, how do you --
21 how would you -- you can't think of measuring the data
22 markup until you've defined the data markup, right?

23 And I really think that one thing we can do,
24 similar to this conference, is sort of to welcome
25 theorists into the discussion of policy and how do we

1 build a research agenda around policy, and I think
2 this conference does a good job -- does a good job of
3 that.

4 Everybody knows, though, what the President
5 is talking about, which is that I look at my younger
6 colleagues now who are often combining data sets from
7 four different sources, they're all confidential, and
8 they're basically doing the same thing that Google
9 does, right, is they're learning about you and about
10 the world by, you know, combining data from credit
11 bureaus and address data and tax data and all kinds of
12 things that are going on like that.

13 And I think that gives us the ability to,
14 you know, in the first place, just describe the world
15 and just tell us in a more detailed and more
16 convincing way what's going on, and so I think that's
17 another kind of research that people often don't stop
18 and I think actually spend quite as much time on,
19 which is just to frankly say you're describing the
20 world.

21 And, you know, you see the paper and they
22 say this is merely a description, and then they go to
23 the table, and they say, and in this pure descriptive
24 paper, we see that the effect of Variable 2 on Y is,
25 you know, this, and I think if we can encourage people

1 a little bit to take those big data sets and pause for
2 a minute and not jump immediately to causal effects or
3 whatever they are and tell us the way the world is
4 that that would be a -- that would be a super useful
5 thing to do.

6 And then, finally, I think something that I
7 hope we're set up to do and to encourage something
8 else that you see at this conference, which is
9 counterfactual policy analysis, analysis of a policy
10 which has perhaps not happened yet, which is obviously
11 different than going out and using the pure variation
12 caused by the policy quasi-randomization to learn
13 about policy.

14 And, of course, once you think that, you
15 realize that actually many even ex post policy
16 evaluations are actually counterfactual analysis,
17 right, that you're actually trying to recreate the
18 world that would have been if the policy had not been
19 undertaken, right? So, you know, you can ask what's
20 the difference between, say, a prospective merger
21 analysis, where you're very much trying to predict the
22 world that will happen if the merger occurs, and a
23 retrospective merger analysis, which is you're trying
24 to predict the world that would have occurred if the
25 merger hadn't been allowed, right?

1 It's still very much a counterfactual
2 analysis, and particularly in this case where the
3 policy is complicated and involves an equilibrium
4 response in either way, that it's not just a stimulus
5 to a person but rather an intervention in an
6 equilibrium market. Actually, they're both very much
7 counterfactual policy analysis.

8 Now, it's true, I think, that as in, you
9 know, the study of the pre-K program, that the
10 existence of the merger creates some variation in the
11 data that's not present when you haven't seen the
12 merger, right? And that source of variation can be
13 very important in performing the policy
14 counterfactual, but still, it's a kind of -- it's a
15 kind of policy counterfactual analysis.

16 I think that you see all of those strengths
17 here among the economists that are here -- you know,
18 the ability to collect the big data, an openness to
19 theory, helping us figure out what the world should
20 do, a willingness to do counterfactual policy analysis
21 of policies that we have seen and policies that we
22 have not seen in an equilibrium context.

23 I hope that we can build on this partnership
24 and maybe even build it out a little broader, to a
25 broader set of economic questions. I think, for

1 example, the tax policy community in DC is pretty
2 sophisticated, but there are parts of transportation
3 analysis, parts of environmental policy analysis,
4 where they're actually doing incredibly complicated
5 counterfactual analysis, you know, what would the
6 urban residential and transportation patterns look
7 like with or without a major improvement in the -- in
8 a public transportation network is a massive policy
9 counterfactual. The policy counterfactual of what
10 happens under different environmental regulatory
11 policies is a massive equilibrium policy
12 counterfactual.

13 And there are communities of people
14 trying -- very sincerely trying to do this in DC and
15 elsewhere with very little input from the academic
16 community. I talked to someone in the transportation
17 world who was talking about trying to maintain their
18 1989 FORTRAN program for the cost-benefit analysis of
19 a highway that no one knows what it does anymore, and
20 some guy finally volunteered just to make sure the
21 thing cranks and doesn't die, where people have really
22 not had the benefit of this kind of back-and-forth
23 analysis that goes on in this room.

24 But for today, we're all here, and it's so
25 happy to see everybody on the same page, I think,

1 looking for answers that can come out of the research
2 and that we're not precommitting to and being open to
3 a methodological diversity that encompasses theory and
4 data and modeling and counterfactuals, and I'm looking
5 forward to the rest of the day.

6 (Applause.)

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1 PAPER SESSION

2 MR. KOCH: So we will now move on to the
3 paper session for this morning. The paper session was
4 chosen by the scientific committee member Mark
5 Schankerman. The first paper will be presented by the
6 name on my phone, Yizhou Jin from University of
7 California at Berkeley, presenting a paper joint with
8 Shoshana Vasserman, and it will be discussed at the
9 end by Allan Collard-Wexler of Duke University.

10 MR. JIN: Okay. So my name is Yizhou Jin.
11 Thank you very much for coming. Thank you very much
12 for the committee and especially for Mark for having
13 us. This work is joint with Shosh Vasserman at
14 Stanford.

15 Okay, so my research agenda in general looks
16 at how and the process of which data has become -- a
17 certain type of data has become available to certain
18 type of firms, right? Especially markets with
19 information and search friction, and further, how does
20 this change in sort of information structure of the
21 market really impact pricing, some market structure,
22 and consumer welfare.

23 And in this paper, we're going to focus on a
24 very -- what has become a very prevalent way in which
25 consumer data are made available to firms, which is

1 through direct transactions in which the firm sort of
2 incentivizes the consumer to voluntarily reveal
3 something about themselves, but on the other hand they
4 also keep the collected data as proprietary. Okay, so
5 this growing problem has mostly been attributed to two
6 factors -- the advance in information technology and
7 the strengthening of privacy standards. The latter
8 really makes sort of voluntariness and consent essential
9 to this process.

10 So we're going to go back to these two
11 factors in our analysis, but let me first talk about
12 an example, which is exactly what we're studying in
13 this paper, which is the introduction of monitoring
14 programs in U.S. auto insurance. So in this program,
15 the insurer will invite new customers to voluntarily
16 plug a very simple device in their car that tracks
17 and reports how they drive for about six months. And
18 in exchange, the insurer will use the data to better
19 sort of assess accident risk and adjust consumers'
20 insurance premium going forward.

21 Now, there are other examples, like in the
22 North American life insurer, John Hancock, has a large
23 program called Vitality that tracks people's daily
24 health-related behavior in exchange for discounted
25 life insurance. The Chinese tech company Alibaba has

1 a proprietary credit score that's linked to various
2 price -- various -- the prices that you're going to
3 get -- you're going to get on various rental and sort
4 of borrowing services. And the way for you to improve
5 that score is by giving Alibaba more data, like
6 setting up your direct deposit or pay utility bills.

7 Now, outside of this sort of insurance
8 landing selection market context, we also see, for
9 example, Uber offering a credit card to its consumer,
10 and it pays them much more to use this card
11 intensively than what they're going to make back on
12 transaction fees.

13 Now, there are some other reasons for why
14 they do this, but according to their term and
15 services, one of the main reason, rationale, could be
16 that they can link this individual transaction data
17 back to their main business in ride-sharing and in
18 food delivery.

19 So back to our main application. In this
20 \$260 billion industry in 2017, which is U.S. auto
21 insurance, let's think a little bit about what is the
22 profit and welfare impact of introducing this
23 monitoring program. okay? To answer that question, we
24 acquired a proprietary data from a major U.S. auto
25 insurer that runs one of such program, and, in fact,

1 has introduced in a staggered fashion across states
2 during our research window. And to further understand
3 the competition in the industry, to Steve's point, we
4 match this data set to competitors' price menu based
5 on information from state regulatory filings.

6 So our empirical strategy, you can think of
7 it as a two-step approach. First, we tried to think
8 about how useful is this monitoring technology. And
9 given that this is what we're working with, we're
10 going to see how -- we're going to ask how much
11 information is really revealed in equilibrium.

12 So for the first part, we're going to give
13 you some reduced-form evidence that quantify the
14 monitoring's ability to both incentivize drivers to
15 become safer as well as to reveal persistent
16 differences in terms of the accident risk of different
17 drivers, right? And -- or in other words, to improve
18 the firm's risk rating.

19 And for the second part, on the demand side,
20 we need to estimate some structural parameters that
21 governs how consumers' information or monitoring opt-
22 in choice is going to correlate with their insurance
23 choice in the product market, as well as the cost to
24 insure them because we're in a selection market
25 context.

1 And on the supply side, the key is to
2 realize that the firm's information set is not
3 endogenous to the prices that they set for a
4 monitoring program, if I attract more people into the
5 program and I got to see more about this person and
6 potentially gain a competitive advantage over my
7 competitors, right? So we're going to use a two-
8 period two-product model to characterize pricing in
9 counterfactual equilibria.

10 So zoom out a little bit. Conceptually,
11 we're essentially trying to first think about what is
12 the sort of degree to which this information
13 technology can address information problems in a
14 market. And then, secondly, because stricter privacy
15 standard says you must now purchase consumer data,
16 with their consent, we're going to try to use existing
17 IO tools to not only quantify the price and quantity
18 in the product or insurance market but also those
19 things for the consumer information that monitoring is
20 trying to pick up.

21 So we're going to run two main
22 counterfactuals. One is a no-monitoring
23 counterfactual that help us infer what is the impact
24 of introducing monitoring; and the other is sort of
25 given that we observe the resource cause of this

1 company running monitoring, we're going to see what's
2 the optimal pricing that the firm should have charged,
3 as well as on top of that what if as some of the
4 regulatory proposals are saying we mandate that this
5 proprietary set of monitoring data be shared with
6 every other firm in the industry and, therefore, sort
7 of eliminate proprietary data. Okay?

8 So I'm going to start with some simple
9 background information. Now, suppose someone comes to
10 the firm at Time 0. You need to make a coverage
11 choice right away, and then each period lasts for six
12 months, at the end of which, you need to think whether
13 I stay with the firm or not. And the firm will give
14 you a renewal offer to facilitate that choice at the
15 end of month five.

16 Now, suppose I got into an accident. I will
17 call to file the claim right away, and then depending
18 on the claim type, pay something out of pocket, and
19 then a claim adjuster will come here to evaluate the
20 situation and give me the right amount of
21 reimbursement. But very importantly, as soon as I
22 call to file the claim, this information becomes
23 public in the entire industry. Now, it goes into a
24 shared data base. So my renewal offer, not only from
25 my firm, but from every other firm, will reflect the

1 fact that I have gotten a claim and, therefore, may be
2 a more risky driver.

3 So for the first period, we're going to see
4 observable characteristics of the driver. The quotes
5 that they receive on liability limits, which are
6 mandatory by states, varies between \$30- to \$500,000.
7 It means in event that you are sued for liability, the
8 company will cover you up to that amount, and your
9 out-of-pocket starts thereafter. And then because
10 prices are regulated and we have all of the
11 observables that goes into pricing, we can match our
12 micro data with competitors' price menu to see what
13 are the competitor quotes that you would have gotten
14 had you went to another firm. We also see the
15 coverage choice and the premium that they paid for
16 that coverage.

17 So at the end of each period, we're going to
18 see claim realization. The average person have about
19 one claims per ten years, and we also see how much
20 your renewal quote changed compared to your current
21 period prices, as well as whether you stayed with the
22 firm or not.

23 Now, suppose you participate and after
24 monitoring is introduced, you need to make an opt-in
25 choice together with coverage choice, and if you do

1 opt in, you have to accumulate about 100 to 150 days
2 of monitored driving before renewal offer. And if you
3 do, the company will include the appropriate amount of
4 discount or potentially even a surcharge together with
5 the renewal offer.

6 Now, in the first period, the company is
7 going to tell you what are the monitored behavior,
8 like your mileage, like late-night driving, harsh
9 braking, and the monitoring duration only happens in
10 the first period for new customer. And the company
11 will sometimes give you an opt-in discount for the
12 first period premium just for opting in.

13 And then the renewal discount, the company
14 will also give you a range of the renewal discount,
15 something like maybe 40 percent discount to like a 10
16 percent surcharge. That will be applied for all
17 periods after monitoring ends, which is starting from
18 the second period to forever.

19 Okay, during monitoring, they're going to
20 give you some real-time feedback, things that are --
21 suppose you slam on the brake, you know, your phone --
22 sorry, your device might beep or something like that.

23 At the end of sort of -- when we observe the
24 renewal offer, we see a numerical score and the
25 corresponding discount that's given to each monitored

1 driver. Very important thing to realize is that this
2 is proprietary data, and we actually verified this
3 information with filings and did not just assume that.

4 So in the interest of time, I'm going to
5 really quickly go over our reduced-form evidence.
6 It's essentially saying that monitoring is useful in
7 two ways. One, drivers really become a lot safer, 30
8 percent safer, when they're being monitored compared
9 to when they're not. This alludes to an incentive
10 effect that says drivers can exert effort to signal
11 that I'm a better driver going forward with the firm.
12 And we are getting that with some -- within driver
13 comparison in terms of claim realization during versus
14 after these people that opt in sort of -- during and
15 after when they're actually monitored.

16 But despite this behavioral change, we still
17 see that the firm getting this monitoring signal at
18 the end of -- in period one is going to be able to use
19 it to better price a different driver's risk
20 significantly. For example, like receiving a score of
21 170 deviation above the mean is going to be associated
22 with 29 percent higher claim count in the subsequent
23 unmonitored period, even if you condition on
24 everything else that the firm would have observed
25 otherwise, which includes the claim realization in the

1 first period. Okay?

2 Now that we sort of have a sense about what
3 this technology does, it's important for us to have a
4 model to -- a demand model to think about how people
5 opt in and how this opt-in choice correlates with
6 their insurance choices and the cost to insure them.

7 So I'm going to give you an overview of what
8 this model is and what are the key parameters. So
9 first, we need a claim model -- sorry, cost model that
10 basically says what are the risk of any insurer is
11 trying to take on and how risky are the drivers. In
12 particular, we're going to try to explain the arrival
13 of claims, C .

14 And then we need a model for our monitoring
15 technology that really tell us what is the information
16 content that is contained in this monitoring signal,
17 right, that influence the attractiveness of this
18 program, both to the firm and to the consumers. And
19 then both of these are going to go into our choice
20 model, which includes product choices, whether you
21 choose my firm or not, and what kind of insurance
22 liability limits, insurance coverage you choose, and
23 we're going to use Y to denote that. But more
24 importantly, we also want to be able to model the
25 information choice, which is whether they participate

1 in monitoring or not.

2 So for the first cost model, we're just
3 going to say that everyone has a latent risk type that
4 partially depends on sort of your characteristic, like
5 how old you are, and then but conditioned on that,
6 there's still some sort of unobserved heterogeneity
7 that's denoted by σ - λ here. And very simple
8 way to capture this incentive effect that we just
9 discovered is to just say that the consumer can change
10 this λ by some fixed amount, θ , when they're
11 being monitored compared to when they're not.

12 And then for the monitoring technology,
13 we're just going to model this monitoring score, S , as
14 an informative signal of this person's underlying risk
15 at $\hat{\lambda}$, so with some precision σ - S . So if
16 σ - S is zero, then you know that they're observing
17 this score S is equivalent to observing λ , given
18 that the slow parameter is nonzero.

19 And then for the choices, I think our
20 product choices are modeled similarly to the
21 literature in the sense that sort of your insurance
22 coverage is determined based on how risky you are, as
23 well as your risk preference -- risk aversion term,
24 γ , but there's also pretty big inertia to switch
25 firms that is pretty empirically sort of proven, so

1 we're going to have that term, eta, there, that sort
2 of prevent people from switching between firms easily.
3 And for the information choice, we can use existing
4 parameters that we already have to try to model this
5 financial risk and rewards very well.

6 Firstly, you drive better when you are
7 monitored. So sort of you have some risk reduction,
8 less likely to pay out of pocket, but on the other
9 hand, you also receive a noisy sort of renewal
10 discount based on monitoring, right, that depends on
11 how good of a driver you really are, as well as how
12 good of a signal that monitoring sort of score is,
13 right?

14 But on top of that, just because it makes
15 sense for you financially to participate doesn't mean
16 you actually do. So an important part of the paper is
17 also this unobserved disutility that we need to
18 specify that push people of -- even of the sort -- of
19 the same observable group to differentially push
20 people sort of away from monitoring.

21 So I only have ten minutes, so it pains me
22 to have to sort of skip some of this, but I think in
23 order for -- to really understand the structure of our
24 paper, think about us being -- doing -- trying to do
25 two things. We are essentially specifying a simple --

1 and introducing some theory to specifying sort of like
2 a simple parsimonious model to achieve two things.
3 One is that we have a giant choice base. Every firm
4 offers a bunch of coverages, and after you have
5 monitoring, you can choose monitoring with any sort of
6 insurance coverage, right? So we're essentially
7 collapsing that choice base based on the financial
8 characteristics of sort of what is being covered when
9 you get into an accident.

10 And secondly is there are two main sources
11 of risk here. Suppose I'm a five -- like there's 5
12 percent chance that I may get into an accident, then
13 whether -- there's a lot of uncertainty first in terms
14 of the accident risk, which is to say that is this 5
15 percent going to realize this period, right? I want
16 to cover that.

17 Another source of risk is reclassification
18 risk, which is to say that because we have this
19 information asymmetry problem, just because I'm 5
20 percent doesn't mean that the firm is going to think
21 I'm 5 percent, right? So if I got into a claim or if
22 I got a really shitty -- sorry -- a really bad
23 monitoring score, then I may, like, you know, be
24 punished dynamically in -- sort of in the future in
25 the form of a higher premium. So essentially that's

1 what our sort of structural model is trying to
2 consistently account for.

3 Okay, essentially, what our model is going
4 to be able to do is that this is empirical
5 distribution of the monitoring score in the data. We
6 achieve a pretty good fit, but you can also infer what
7 are the people -- have everyone participate in
8 monitoring what's the alternative counterfactual
9 distribution that you're going to see, which is this
10 sort of orange dotted line.

11 So you can see this clear advantageous
12 selection here into monitoring, which is reflected in
13 this disutility of monitoring term that we see. So
14 not only is the mean of this term very high at \$93,
15 which means that the average person needs to expect
16 more than this to participate, this is also higher for
17 risk here, people, which means that even conditional
18 on objectively what you're going to get from
19 monitoring, safer drivers are still more likely to
20 participate, okay? So it's important that this term
21 be very flexible.

22 Now we can run some counterfactuals. For
23 the base -- for the first one, we're going to run a
24 no-monitoring counterfactual, which is we are going to
25 hold baseline prices fixed, so introducing monitoring

1 is not going to change your baseline, unmonitored
2 price. We verify this with an event study. And then
3 we know the resource cost of monitoring and we set it
4 at \$35.

5 So this is the change in welfare when you
6 minus the -- sort of subtract the no-monitoring sort
7 of regime from the current regime that we observe.
8 The gray bar says the total surplus goes up by \$13 or
9 1.5 percent of premium per person in our data set per
10 year. And then on the left side is breaking down into
11 an increase in consumer surplus, increase in firm
12 profit, and a decrease in competitor profit.

13 So -- but perhaps more interestingly, if we
14 get rid of the incentive effect -- remember, drivers
15 drive 30 percent better when they are being monitored,
16 right -- so that's a big source of welfare or surplus
17 for us, but if we get rid of that, drivers are no
18 safer when they're being monitored compared to when
19 they're not. This is what you're really going to see.

20 So you can see a big part of it, at least we
21 are -- this is a one-year horizon -- a big part of the
22 short-term surplus that we get is coming from the fact
23 that consumers behave differently, but another point
24 that you can see, because taking away the incentive,
25 we're left with the allocative effect efficiency

1 improvement, right? So you can see that sort of the
2 overall profitability of this market actually drops,
3 which, you know, going back to the classic
4 Rothschild/Stiglitz-type of insurance cream-skimming
5 type of paper, which says that in the presence of
6 information asymmetry, sort of competing insurers,
7 trying to poach, like, better and better drivers
8 without knowing that they are better and better, can
9 only do so by offering less and less insurance
10 coverage and, therefore, unravel the market.

11 But what we are showing here is that when
12 they can compete based on information, they can sort
13 of really attract good drivers with lower prices and,
14 therefore, by transferring some of this surplus to the
15 good consumers, push the market sort of towards a sort
16 of perfect competition, perfect information, first-
17 pass benchmark.

18 So, okay, good, now on to the pricing and
19 equilibrium. So we need to specify a model to account
20 for how the firms price this monitoring program, and
21 we want to do so in a simple fashion. So we're going
22 to use a -- first specify a two-period two-product
23 firm profit model -- function. Two-period is because
24 we want to cover pre- and post-information revelation.
25 You don't just see this person is good in the first

1 period when you try to elicit information, right? And
2 two-product is because when you introduce monitoring
3 in a voluntary fashion, sort of your monitored pool is
4 going to cream-skim your unmonitored pool.

5 And for the firm's action, we're going to
6 focus on three types of price adjustments that are
7 specifically related to how the firm -- how the
8 monitoring program can change the firm's information
9 set. So in the first period, you know, the firm does
10 not observe anything about this driver yet, so the
11 only thing they can do is to either surcharge the
12 unmonitored pool to sort of nudge you into monitoring
13 or to discount the monitored pool to encourage you to
14 participate.

15 But in the second period, once I see that
16 you are 50 percent better than what I thought you
17 would be, right, last period, there's a question of
18 how much of that rent do I share back to you, like do
19 I give you back 30 percent or do I give you back 20
20 percent, right, because you're already at my firm, so
21 statically I probably don't really want to give you a
22 lot of rent. Like even if you're 50 percent better, I
23 might be pretty confident that you're -- even if I
24 give you 10 percent back you are still going to stay
25 with me, right?

1 But then dynamically, if you think about it
2 from an ex ante perspective, sharing too little rent
3 also will decrease the attractiveness of this program
4 to begin with. So, okay, with this pricing model,
5 we're going to run two counterfactuals. One is that
6 we observe the cost of monitoring, so holding
7 competitor price, we can always do optimum pricing for
8 this monitoring program. How can you get the most
9 amount of information to make the highest amount of
10 profit?

11 And two is suppose we introduce this data-
12 sharing regulation that eliminates proprietary data,
13 saying you have to share this with other firms, what
14 would you -- what's going to happen to the market?
15 So, here, we're going to assume competitors have
16 symmetric belief and profit function as the firm, and
17 the action, we're going to only focus on one action,
18 which is ex post to monitoring, they can set an
19 alternative rent-sharing regime.

20 Remember the sort of 50 percent, how much do
21 I share back that 50 percent? They can -- they can
22 offer an alternative rent-sharing regime to poach
23 really good drivers away, right? We really want this
24 poaching sort of incentive to drive home the fact that
25 monitoring now becomes a public good.

1 So I'm going to present the result in this
2 table. You can see the first four rows are profit and
3 welfare and surplus. The middle row is the monitoring
4 market share. Think 15 percent of people opt into
5 monitoring, but then we need to simulate an entire
6 market out of which the firm only have a 20 percent
7 market share, so the overall unconditional monitoring
8 market share is only 3 percent in the data. So the
9 pricing we're going to focus on unmonitored surcharge,
10 opt-in discount as we talked about. And in the second
11 period, there's a rent-sharing regime that the firm
12 and potentially the competitor can set. We're going
13 to benchmark that to one in the data.

14 So in the optimal pricing regime, the first
15 thing I want you to focus on is that the unmonitored
16 surcharge is only 2.7 percent, which is to say that
17 when you try to coerce people into monitoring, not
18 only do you push them into monitoring, but you also --
19 sorry, nudge them into monitoring, but you also push
20 them away to other firms, right? Because auto
21 insurance is mandatory, so the only -- like, the price
22 competition is the only force that limit how much that
23 can -- how much surcharge the firm can do.

24 So this is to say that price competition
25 really does limit the ability of firms coercing people

1 into revealing their information, which is not the
2 case with Google and Facebook. Like post-GDPR, they
3 really achieved a much higher consumer consent rate --
4 data consent rate than their competitors, and which is
5 potentially not only because they have really good
6 service but because their market power allows them --
7 market power in the product market allows them to
8 contingent service among data consent in some cases.

9 But, instead, what this firm should do is
10 sort of it really should offer a lot higher of an opt-
11 in discount and also share less rent -- 80 percent of
12 the rent -- in the second period, which drives home
13 this invest and harvest dynamic that's pretty common
14 in a lot of the ex post moral hazard -- sorry, ex post
15 market power situation like, you know, like a network
16 effect.

17 Okay, now, if we on top of that introduce
18 data sharing regulation, you can see that the
19 competitor offers a lot more rent back to the
20 monitored drivers, which force the firm to also share
21 more rent ex post, but this also decrease their
22 incentive to offer opt-in discount in the first
23 period, which drives down monitoring market share
24 overall compared to the sort of previous equilibrium
25 without this regulation.

1 So even though the firm is taking less share
2 of the rent from monitoring, right, there is just much
3 less rent to share in the first place, okay? This
4 really goes back to a point first made by Richard
5 Posner's 1979 essay, which says when data collection
6 is socially valuable we should be careful about firms'
7 property right to that data to protect their sort of
8 incentive to produce that data in the first place.

9 So to summarize, drivers respond to
10 financial incentives and become a lot safer. We got a
11 very large incentive effect. Two, we find a strong --
12 there's strong advantageous selection into who reveals
13 their information, however, not a lot of information
14 is actually revealed both because we see large demand
15 friction among consumers and because there's a lot of
16 price competition that limits how much the firm can do
17 to coerce people into revealing their information.

18 And given that -- given this competition,
19 this sort of market structure, in the insurance
20 market, we see that insurers property right, in this
21 case, their property right to the monitoring data
22 really strongly influence their effort to elicit data
23 through pricing.

24 Okay, I'm going to leave you with this slide
25 in which sort of I think from a policy perspective we

1 can see that data regulation in insurance or the,
2 like, broader privacy standard should really depend on
3 the social value of the data collected, as well as
4 demand and supply primitives in the product market,
5 which says that sort of potentially requiring the
6 disclosure of price or quantity of facts associated
7 with certain data could be better than outright ban or
8 full transparency.

9 From a research perspective, we also show
10 you that information structure becomes an equilibrium
11 object, just like market structure. So we shouldn't
12 be sort of regressing other equilibrium outcomes on
13 the amount of information in the market.

14 Okay, thank you.

15 (Applause.)

16 MR. COLLARD-WEXLER: So thank, Yizhou, for a
17 very provocative paper to read. I enjoyed reading it
18 quite a bit. So let me get into -- I think there's --
19 in the antitrust community and policy community more
20 generally, there's an increasing thought about the
21 market power effects of data. And you see that in a
22 bunch of different places, for instance, Amazon Basics
23 using all of Amazon's data to target exactly, you
24 know, which product sector segments are going to come
25 into, could somebody replace Google advertising, given

1 that they have trackers across the entire internet
2 that other firms have a lot of difficulty replicating,
3 they just have a data advantage?

4 And so I think there's a thought that we
5 need to think hard about the market power implications
6 of data. And the insurance markets -- and I'm
7 thinking here specifically things like life insurance
8 or auto insurance -- these insurance markets have
9 always been about what are the competitive advantages
10 of data. They have collected data for a long time, so
11 if you get a life insurance policy, they'll collect
12 medical records, vitals, what you do, and so on, and
13 this has existed for a long time. You know, life
14 insurance companies have collected data forever, ever
15 since, say, the 1850s when a large part of our capital
16 stock was insured this way.

17 And I think what they're doing in this paper
18 is saying what's the -- what are the -- what's the
19 effect of data collection on equilibrium in these
20 markets. So I think it's useful to separate this
21 paper into two pieces. So there's one that's, I
22 think, really like a treatment effect of the
23 monitoring program, and then there's another one
24 that's what is in equilibrium the effect of private
25 data collection that gives one firm more information.

1 And so I'm going to give comments on one then the
2 other, and, unsurprisingly, I'm going to suggest that
3 these probably will be split into two papers at some
4 point, so let me do that.

5 Okay. So the monitoring program can have
6 effects in a lot of different ways. So the authors
7 are very clear. The first effect is you just select
8 better drivers into the monitoring program, and that
9 might be about incentives or just which people want to
10 sign up for other reasons, for nonpecuniary reasons,
11 period. Then, you know, even among the kind of
12 treatment effect of this monitoring program, it could
13 be about financial incentives.

14 There's all this nudging going on, telling
15 you when you're driving poorly, so it might not even
16 be anything about economic calculation. It could just
17 be the pure organization of the program, and then I
18 think what's even harder for me to understand is what
19 do people who are being monitored think the program is
20 about because somebody's putting this device in your
21 car and it's sending you all sorts of information on
22 what you're doing, and so do I have correct beliefs
23 about what is the effect of driving badly or not.

24 And I think with these very new programs
25 that are very novel, the treatment effect you're

1 getting from this first introduction might be very
2 different than what if we had this device in the
3 market for ten years where everybody kind of got used
4 to it, a little bit like lane detection on your car.
5 You know, the first time it beeps at you, you respond
6 immediately, and then, like, three months later you
7 start ignoring it. There's a real -- there's a real
8 question of what are the behavioral effects of this
9 device that might be outside of strictly financial
10 considerations that are real.

11 So the one thing I think I'd be very careful
12 about is when we're thinking about the treatment
13 effect of this monitoring, you know, how much we think
14 is coming directly from financial incentive effects
15 and what's coming from other parts of the design of
16 this device. The design's interesting. It just might
17 not need the rest of the economic model to be analyzed
18 kind of persuasively.

19 Okay. And then there's some -- some small
20 comments like you need to restrict the sample to
21 people who stay with the insurance company before and
22 after. There's a whole bunch of drivers that kind of
23 stop using the device halfway through. There's a
24 comment in the paper which I have to ask you that,
25 like, 10 to 20 percent finish the monitoring, and so

1 there's a whole bunch of attrition that's a little bit
2 complicated to understand that I think would be just
3 useful to highlight. And there's no way you're going
4 to put this into the model because it's just too
5 complicated, but we'd like to know exactly how this
6 data monitoring is kind of affecting behavior even if
7 we can't put it into the model by itself.

8 And then, you know, other questions like
9 what do you do with multiple drivers? It would be
10 super nice if you had people that accepted the device
11 and then the device just never got mailed out, just to
12 get at, you know, this pure selection margin, which
13 seems to play a large role.

14 So I think with a new technology, one has to
15 be very careful about the difference between the ex
16 post effects versus what the beliefs of consumers
17 about this device would be, and I think that's where I
18 would go on this monitoring piece.

19 So let me get to the part that I like more,
20 just because I'm on the structural IO side of things,
21 which is the equilibrium, the market for car insurance
22 under different information regimes. And so there's
23 been this whole advance in empirical IO especially
24 coming from people analyzing the Affordable Care Act
25 markets on trying to understand equilibrium in

1 insurance markets. And I think a lot of what this
2 paper does is take all that frontier and, like, put it
3 into the auto insurance sector. And in some ways, the
4 auto insurance sector is very compelling because in
5 health insurance you have to deal with the fact that
6 maybe I like Blue Cross Blue Shield because of the
7 network or something like that, so there's all sorts
8 of product differentiation.

9 For auto insurance, that product
10 differentiation angle is just much less compelling.
11 And so I think one can really kind of reduce things
12 down to, like, the financial aspects of an auto
13 insurance contract much more persuasively. And I
14 think this is one of the -- when there's a talk about
15 dimension reduction, I think this is what it's about,
16 is that we can reduce -- we can reduce a whole bunch
17 of driver characteristics into, like, an ex post
18 utility with care preferences or whatnot.

19 Okay, so I think that's nice. It hits you
20 with two problems. One is if all products are the
21 same, then you have to understand why people are
22 choosing choices that are completely dominated, that
23 are just more expensive no matter what your accidents
24 are. And then one of the pieces here is that you're
25 going to have to account for people switching very

1 infrequently. And I think this is not just like a
2 little bug in the data that you have to kind of
3 paper around. It's a real issue in the equilibrium
4 in the market, right, which is as Sven Handel showed
5 in his job market paper, if people don't switch that
6 often, it kind of slows down the unraveling process
7 in this -- in the equilibrium in this market, so it's
8 not just fitting the data; it also changes the
9 equilibrium. And I think this is a nice piece to put
10 in there because it matters this way.

11 Okay, so some more comments. So there's a
12 whole bunch of analysis in the paper trying to tell
13 you that the model is doing a good job at fitting the
14 data, and a large part of it is that there's some
15 changes in, like, I forget the state changes its
16 required insurance coverage from I think 30- to 50,000
17 or the other way around, and then you can say, well,
18 in that state that we hold out of the analysis, what
19 are the predicted versus realized market shares. And
20 I think that's really neat.

21 It was hard for me to understand how much of
22 that was coming from the change in the policy just not
23 changing the averages too much, like the policy didn't
24 change choices so much, or how much was coming from
25 the model doing a good job at capturing the changes.

1 So it just -- I think it's a great idea to have this
2 out-of-sample fit of the model. I just want to know a
3 little bit more what I should take away from it.

4 And then just going deeper -- and this might
5 be, you know, if one were to break up these two
6 papers, there's this kind of idea of what should be
7 information design in the auto insurance market. So
8 right now, we have a very public record of all the
9 accidents that occur, and you could imagine other
10 types of organizations. You can imagine the firms
11 keeping all that data private. You could, you know,
12 imagine past claims kind of falling out after a couple
13 of years from the information that firms could use.
14 So there's a lot of policy design for this market
15 that's relevant, even beyond this monitoring program.

16 And so I think there's a -- there's an
17 amazing kind of policy discussion of how changing the
18 disclosure of information on accidents changes the
19 equilibrium in the market, making it public or making
20 it private to firms, and I think that's very
21 compelling. It's not something we thought about a
22 lot. I'm always thinking that, you know, there's some
23 countries that will stop kind of historical default
24 information after, say, five years, and that changes
25 the equilibrium in the credit market completely. And

1 I think there's a similar analysis here. So this is
2 where I think it's a very powerful structure that you
3 guys have put together.

4 Okay. And, yeah, so thank you for that.

5 (Applause.)

6 MR. KOCH: We have a couple minutes for
7 questions, or if you wanted to respond.

8 If you have questions, speak out and we'll
9 bring a microphone.

10 MR. JIN: So I actually prepared a very
11 short deck. This -- out-of-sample fit is very well
12 taken, this point. I will revise the paper, but given
13 the time limit, I want to make sort of two
14 clarifications and show you this analysis, which is
15 Appendix G. I never thought it would, like, see the
16 light of day, so thank you for that.

17 So the first clarification is that we
18 focused on one-driver-one-vehicle policies, and that's
19 actually quite important to making the analysis
20 tractable, but I think there really is a lot to be
21 done on those sort of multi-car-multi-agent sort of
22 policies.

23 And two is that the finish rate,
24 unconditionally, is 10 to 20 percent across state.
25 Conditional on you starting, there is about 27 percent

1 of people that drop out of the sort of -- just either
2 never start or drop out, mostly within a grace period.
3 So realistically, how does the firm manage the sort
4 of, oh, maybe you don't know the program, maybe you
5 don't know your own risk, is by just as you go along,
6 I give you some feedback in terms of this is what I
7 project your discount to be. I think that's also part
8 of the reason why we start to see a lot of really sort
9 of -- some of the advantageous action working so well
10 is because there is this sort of mutual communication
11 between the firm and the drivers.

12 So to your point, last point, about sort of
13 thinking about the information content of different
14 variables, here's the analysis that I did. So I
15 simulated a risk pool that centered around, like, 4.4
16 percent accident risk, which is pretty representative,
17 and this is the density of the true risk of each
18 individual here. And then now on the Y axis I'm
19 plotting instead of the density the firm's belief
20 about this person's risk along the spectrum of true
21 accident type, right? If the firm is amazing, is an
22 oracle, then it will have this dotted, 45-degree line.
23 Notice that I am, like, segmenting the Y axis and
24 zooming in here.

25 But then what in reality the firm thinks

1 everyone is the same risk because everyone is pooled
2 together, right? So we have this flat prior here,
3 centered at the mean risk. Now suppose I start to
4 model, like, with some distributional assumption on
5 prior, you can start to model how does this belief
6 change over time as claim is being revealed.

7 So, of course, it's going to -- because
8 claim is the sort of objective measure of risk, all
9 right? Except that is very sparse, so as time go
10 along, you sort of converge to the oracle. But this
11 is what you -- this orange line is what you see with
12 the sort of -- even just one period revelation of the
13 sort of telematics or monitoring score. And you can
14 see it's even more powerful for the safe drivers,
15 which are really difficult to tease out because claims
16 are so rare for them. So I think we can do a lot more
17 analysis of this.

18 Another point is that, like, in the '90s, I
19 actually saw quite a lot of papers about claim risk
20 and disclosure because it's very difficult, even if
21 people want to disclose claim, to enforce this data
22 sharing. Like, how do I know you are sharing all of
23 your claims with me, your competitor, right? So
24 essentially what they end up doing is that they
25 enforce -- so there is this industry organization

1 called CLUE that goes into the back end of every
2 single auto insurer. So as soon as you call to file a
3 claim, this information will go to CLUE first before
4 it hits the company. So I think with a lot of talk
5 about sort of how do we do data sharing sort of more
6 generally, I think this could be a useful precedent.

7 MR. ROSENBAUM: So I hope no one finds this
8 deceptive, but in the interest of time, we're actually
9 not going to take questions. You're more than welcome
10 to chat with him after -- oh, one question, okay.
11 I've been corrected. We have time for one question.

12 AUDIENCE MEMBER: Yeah, so, you know, one
13 reason consumers might not opt in is if they prefer to
14 keep their information private for reasons independent
15 of selection on riskiness. They just value privacy.
16 I wonder if there's any way to, you know, address,
17 like, the impact of that and might there be a way to
18 measure that, like say if there's some variation in
19 whether the monitoring was time-limited or not?

20 MR. JIN: So you mean whether the data is
21 kept for a limited amount of time?

22 AUDIENCE MEMBER: Well, like, suppose it was
23 we're going to monitor you indefinitely versus only
24 six months.

25 MR. JIN: Okay, yeah, that's definitely a

1 big concern. So a lot of people ask why don't you do
2 a counterfactual of continuous monitoring, and one of
3 the things that we really can't say a lot about how --
4 sort of how much of that monitoring disutility term
5 that we found on average \$93, right, how much of that
6 is really because of privacy concern because that's
7 the part where -- or effort cost because you need to
8 exert effort to be, like, monitored and to, like,
9 appear safer, right?

10 So how much of that is really that cost? I
11 think that's definitely focus of ongoing work, yeah.
12 But that definitely speak to sort of there's a lot of
13 -- a lot that goes into that term, the disutility term
14 that we found.

15 (Applause.)

16 MR. KOCH: Just to note, the good news is
17 the child care center is in the other building of the
18 FTC, so in the event that we do turn PG-13 again, we
19 should be okay and safe. That said, everything will
20 be made on the record and put on the internet where
21 there's no swearing, so please be mindful of that.

22 Our second paper for this session will be
23 presented by Sharat Ganapati of Georgetown University.
24 It's coauthored with Rebecca McKibbin of the
25 University of Sydney, and it will be discussed by

1 Patricia Danzon of Wharton at completion of the talk.

2 Thank you.

3 MR. GANAPATI: I'd like to thank the
4 organizers and everyone here for selecting this paper.
5 This is joint with Rebecca McKibbin, and it's a bit of
6 -- it fits into my larger research agenda, which
7 doesn't just look at a single country's context for
8 monopoly but looks at how monopolies kind of interact
9 and what we can learn from other countries in the
10 context of both the U.S. and abroad.

11 So this is about the pharmaceutical
12 industry, and, in fact, we're looking at a very
13 specific point in the pharmaceutical industry, which
14 are generic and off-patent pharmaceuticals. So this
15 is motivated by this guy, Martin Shkreli, who's
16 relatively famous for charging in the United States
17 about \$750 for a pill, which, you know, almost every
18 other country around the world costs between \$1 and
19 \$10 if you convert it from pounds or euros to the U.S.
20 dollar.

21 And this is a drug where there's only one
22 approved FDA supplier, and this man bought the rights
23 or his company bought the rights to that drug and was
24 able to charge a relatively high price in the U.S.
25 Now, there are other drugs that are actually cheaper

1 in America than in other countries around the world.
2 Here's another generic. It's called gabapentin, and
3 it's used for epilepsy. It's actually cheaper in
4 America than most other countries. In the U.S., it
5 costs about 17 cents a dose; while in most European
6 countries, it's more around a quarter a dose.

7 Now, if you look at it in the United
8 States, we have over 20 approved FDA manufacturers
9 for this drug. Well, in the U.K., you only have 11,
10 and just -- this motivates kind of a big economic
11 question, which is why doesn't the law of one price
12 hold. Now, as a trade economist, I think this holds,
13 you know, a close part to my heart than most everyone
14 else around here, but in this case, you know, there's
15 a few ways we can think about why the prices are not
16 the same across the country.

17 The first is trade barriers. Now, if you
18 look at pharmaceuticals, especially with First World
19 countries, we have extremely low transport costs and
20 tariffs do not bind, so that's not a traditional
21 explanation.

22 That brings us to kind of a bigger idea,
23 which is the idea that fixed costs instead could play
24 a role. Now, what are these fixed costs? Well, they
25 could also be coming from an idea of imperfect

1 competition, and that is going to relate to the idea
2 of what generates these fixed costs. So you can get
3 high fixed costs, and these can lead to very few
4 entrants, which could lead to prices far away from
5 kind of perfect competition. And these things can be
6 driven by two things.

7 One is what I'm going to call entry
8 barriers, so that's the FDA approval process; and the
9 other item is something that is more fundamental to
10 the market, which is some markets are just bigger and
11 some markets are just smaller. So if you have a
12 constant fixed cost, if you have a big market, well,
13 you're going to get lots of entrants. If you have a
14 small market and this constant fixed cost, you're
15 going to get very few entrants and potentially higher
16 price.

17 So this is going to read to kind of a bigger
18 policy question, which we're not going to answer in
19 entirety. We're going to just answer for a very small
20 portion of the market, the generic pharmaceutical
21 market, and that is why are only some drugs expensive
22 in America. Not all drugs, but a very small subset of
23 drugs are expensive in America.

24 So let's focus kind of from the big question
25 onto what we're going to answer today, which is what

1 is the role played by these fixed costs, and we're
2 going to try to recover what is the cost of entering a
3 market on market outcomes. And so this is going to
4 matter for many contexts. It matters for trade; it
5 matters for antitrust. If you have a very high fixed
6 cost, there's not much that antitrust might be able to
7 do and, in general, competitive law.

8 Now, in pharma, I know this is not a trade
9 audience, but this is actually a big issue in future
10 trade agreements that the U.S. is potentially
11 negotiating or was negotiating as of two years ago.

12 And so this is also going to introduce a
13 second set of questions, which is prices aren't just
14 about market entry costs. And in a lot of contexts,
15 especially in the pharmaceutical industry and in the
16 medical industry, prices are not always purely
17 competitive outcome; they're a product of some sort of
18 bargaining or buyer/seller negotiations. So we're
19 going to have to incorporate this type of pricing in a
20 model where there are these differences in fixed cost.

21 And this relates to the larger question, is
22 what happens to downstream monopsony. And so, you
23 know, we don't always think about what this means in
24 the medical situation, but in most European countries,
25 we have a single buyer that is able to exert some sort

1 of monopsony power and create certain market outcomes.

2 So I'm going to skip the literature here,
3 and I'm going to get straight into kind of the data.
4 So we're going to make a couple of assumptions here,
5 and this is going to be applied more to the generic
6 and off-patent market than it is to the on-patent
7 market, and I just want to be aware of that, but we're
8 going to look at these pharmaceuticals, which we're
9 going to call nearly identical in every country. So
10 off-patent, off-brand items are pretty much identical,
11 but there are some questions of are medications in
12 India and China, you know, not as safe as what's sold
13 in the U.S. and the U.K., so we're just going to look
14 at rich, English-speaking countries.

15 And so we're then also going to generalize
16 away from the role of innovation because if you think
17 about the pharmaceutical market, there is a role if,
18 you know, we change prices, that's going to change the
19 incentives to enter the market, we're going to
20 generalize away from that. We're going to look at
21 off-patent stuff, and we're not going to just look at
22 off-patent pharmaceuticals; we're going to look at
23 only those that are shelf-stable so you can have
24 storage and also we're going to also not just look at
25 things off-patent; we're going to add an extra five

1 years' buffer after drugs go off-patent to kind of not
2 worry about the initial market entry role, which is
3 highly regulated in some markets.

4 We're not going to worry too much about
5 what's called formulary design. We're going to assume
6 that almost all of these drugs are available for
7 consumers. We're not going to allow for kind of entry
8 and exit of these. But even with this, even in this
9 very, very simple kind of world, at least in my
10 opinion a simple world, there are still many, many
11 potential prices out there.

12 And so we're going to focus on a very, very
13 specific subset of prices, and I'm going to first tell
14 you what are the prices we're not going to use. We're
15 not going to use what are available in these \$100,000
16 data sets that are kind of wholesale prices before any
17 lump sum rebates. We're going to also think about
18 what happens with, you know, buyer copays and drug
19 plan premiums, but at the end of the day, what really
20 matters is the per-pill price net of all rebates,
21 discounts, and dispensing fees paid by the combination
22 of an end-user and/or the government or insurance
23 company.

24 And, so, what we're going to end up doing is
25 we're not going to look at private insurance in the

1 United States. We're going to look at mostly public
2 insurance markets where we have great price data, so
3 we're going to look in six markets. The United
4 States, we're going to look primarily at the Medicaid
5 market. We're going to look at Australia's national
6 PBS system. We're going to look at Pharmac, which is
7 the New Zealand system; BC Pharmacare and Ontario
8 Drug's benefits, which don't cover the entirety of
9 their populations but are kind of the public plans for
10 two of the largest English-speaking provinces in
11 Canada. And so all what these six markets are going
12 to do is we're going to kind of have a very specific
13 set of prices that are going to be comparable across
14 countries.

15 Now, for robustness, I'm not going to get
16 too much into this. We're also going to look at
17 Medicare Part D in the United States and what we call
18 the wholesale price, but I want to emphasize, we don't
19 actually observe the entirety of the price in kind of
20 the context of comparison between countries in these
21 markets.

22 So what we do with this data is we make it
23 comparable across countries. That's a quite large
24 task, it turns out. Unit of observation is going to
25 be a molecule dose form. And our key innovation here,

1 actually, is we actually use public data. And I
2 didn't realize this was a thing. I'm not a healthcare
3 economist; my coauthor is. But almost every paper we
4 saw does not use public data; they use a proprietary
5 data set, which is really hard to kind of cross-
6 validate and see what's going on because a lot of the
7 pricing in these markets is opaque intentionally. And
8 I do want to thank my RAs and coauthors for putting a
9 lot of this together.

10 So just to give you a sense of what our data
11 looks like, this is a comparison of in 2016 the drugs
12 with the biggest price differences between the U.S.
13 and British Columbia. And I'm just picking British
14 Columbia because it's relatively close to the U.S. So
15 if you look at this, we have a set of drugs here.
16 They are all drugs that were invented relatively long
17 ago.

18 So if you look on these, these are mostly
19 drugs invented in the '50s, '60s, and '70s, though one
20 example of a drug in the '90s is mebendazole, but that
21 dosage is a new dosage. The actual drug's first
22 approval date was with a capsule formulation, and that
23 was in the '70s. So what I want to emphasize is
24 everything here listed is old. This is not something
25 that we need to worry about innovation.

1 And what we see is, you know, these are
2 obviously the drugs of biggest price differences, so
3 there are very few U.S.-approved manufacturers, and
4 there are very -- relatively large price differences
5 that we find. Now, just to kind of show you what all
6 data we have, again, comparability isn't perfect, so
7 we have different ranges of data for different
8 markets, but in general, the U.S. is a higher price
9 than foreign markets, and we're looking at markets
10 that have a variance in the number of potential
11 manufacturers in the U.S. But on average, we have
12 about four manufacturers entering the U.S. market.

13 Now, one key fact, and this key fact drives
14 our entire analysis, is we can look at the number of
15 U.S.-approved suppliers, which is on the X axis, and
16 we can look at the difference between the U.S. price
17 and the foreign market price as a function of how many
18 firms got U.S. approval to enter the marketplace. So
19 if we look at just drugs with just one supplier in the
20 United States and compare it to Australia, British
21 Columbia, New Zealand, or the United Kingdom, we have
22 about, you know, 300 log points increase in the price
23 in the U.S. marketplace.

24 And that is a log linearly -- semi-log-
25 decreasing function. As you get more and more

1 entrants in the United States, the price differential
2 from the U.S. markets converges quite rapidly to
3 foreign markets. And by the time you get seven or
4 plus manufacturers, which I've used as the omitted set
5 here to normalize the data, you're effectively at the
6 same price.

7 And, so, this is looking at Medicaid data.
8 This holds for Medicare data. It holds for MDAC data.
9 It doesn't really matter what data you look at. You
10 get some sort of downward relationship that is super
11 robust.

12 And, so, another thing that's going on in
13 this medical marketplace, and in the interest time,
14 I'm not going to go through the full kind of details,
15 is we also find that generic drug demand is inelastic.
16 And this is because of one thing we feel is, you know,
17 maybe not everyone shoulders the full cost. And this
18 is, you know, very common in Medicare and a lot of a
19 foreign systems, but we can also try to actually show
20 this in this one context because one nice thing about
21 the wholesale drug marketplace is most of these drugs
22 are not actually made in the United States. And so if
23 they're not made in the United States, they're often
24 made in a foreign country, and we actually have data
25 on what country these drugs are made in.

1 And so one thing we do is we can actually
2 say, hey, we actually have a cost shifter. And this
3 cost shifter varies on the different drugs because
4 some of these drugs are made in China, some of these
5 drugs are made in the Philippines, some of these drugs
6 are made in India. So we have these exchange rates.
7 Our simplifying assumption is that we're going to
8 assume that exchange rates are not functions of
9 medical demand, and I think that's a relatively
10 straightforward assumption to make. Exchange rates
11 are changing for other reasons, and we can show that,
12 you know, prices -- changes in prices don't affect how
13 much we're paying for -- or how much we buy these
14 drugs.

15 So with that idea, we're going to figure out
16 kind of how to do a pricing model. We're going to
17 have this inelastic demand, but we also have some key
18 facts that we want to explain. And, so, we're going
19 to have a few key elements we want in the model.
20 We're going to include the roles of kind of suppliers,
21 competition with the suppliers, but also the role of
22 kind of like the downstream buyer.

23 In the background, and I'm not going to talk
24 too much about this today, there's also going to be a
25 competition between a branded drug and the generic

1 entrant. And I'm not going to talk too much about it.
2 It's in kind of the underlying part of the model, but
3 there is a kind of second competition we have to also
4 worry about.

5 Now, we have desires of this model. We want
6 it to be simple, and I'm an IO economist, I'm as
7 guilty as everyone else here in making a very
8 complicated model with more bells and whistles than
9 was really necessary, but we also do want it to be
10 flexible. And a lot of these papers we've seen in
11 this kind of drug marketplace are hyperspecific.
12 You've got millions of fixed effects to kind of
13 estimate, and it's not clear whether you're just
14 picking up noise and what the validity of those things
15 are. So we're going to try to take a model, we're
16 going to try to use as much IO as we can, but we don't
17 want to be too IO-y in some sense.

18 And so what we're going to do is we're going
19 to kind of think of this first in terms of what price
20 we're doing, and then I'm going to show you kind of
21 what the model is we're doing. So when we look at
22 prices in this marketplace, prices are actually very,
23 very complicated. A price is a function of a
24 pharmacy's markup, what we call a pharmaceutical
25 benefits manager. That's some sort of middleman that

1 does a lot of price negotiation. There's a wholesaler
2 in the background. There's the manufacturer's markup,
3 and then you finally get to kind of some sort of
4 underlying marginal cost. And, again, even this is a
5 simplification of the overall marketplace. You can
6 find other players that have their own cuts of all
7 sorts of the marketplace.

8 Now, we're just going to kind of compress
9 all of these markups into a single markup over the
10 entire value chain, and we're going to consider what
11 that role of that markup is. And so in some sense,
12 this is all that really matters for welfare if you
13 don't worry about any sort of externalities that are
14 imposed on the marketplace by all these intermediate
15 players.

16 So this is, again, a simplifying assumption,
17 but this is also kind of the problem with what data we
18 have. If you don't have data at any intermediate
19 stage, it's unclear what we're picking up at markups
20 at different points. So we're going to compress all
21 of these markups into one.

22 So we're going to have a two-period game,
23 and this game is going to be relatively
24 straightforward. There's going to be an entry stage,
25 and there's going to be a price competition stage.

1 The entry stage is generic suppliers are going to
2 choose to enter the marketplace. They're going to pay
3 some sort of fixed cost. This fixed cost is going to
4 have lots and lots of potential components, and we're
5 not going to be able to disentangle all of those
6 components. They can be rearing from everywhere from
7 political interference to regulatory cost to bilateral
8 payoffs to downstream prescribers, for example, to
9 doctors.

10 And one thing I want to emphasize here is
11 we're going to essentially bound kind of what these
12 fixed costs are, which are the profit or the marginal
13 operating profit of the Nth or Fth supplier in the
14 marketplace. And another thing we're going to assume
15 is market entry costs are going to be independent
16 through countries. And that seems a little weird,
17 right? I mean, in the on-patent marketplace, we would
18 never make that assumption because there is a fixed
19 cost of developing these drugs to testing.

20 But in the generic marketplace, it's
21 actually very different. So one thing I did is I
22 actually had an RA go through and try to count at
23 least for a sample of the drugs the number of
24 potential factories that have FDA approval or an
25 equivalent approval of a similar First World country

1 and a Third World country that can make these drugs.
2 So this one drug I present at the very beginning,
3 Daraprim, has only one approved manufacturer in the
4 U.S. If you actually go to India and you look at the
5 number of factories that supply it, there are at least
6 ten, and in China, there are at least 62, and the vast
7 majority of these factories make at least one other
8 drug that has FDA approval. So it's not hard for them
9 to get FDA approval if they wanted to for those drugs.

10 So following this market entry stage from
11 this mass of unlimited potential suppliers, we're
12 going to find there's going to be a subset that are
13 going to pay a fixed cost. After that subset pays a
14 fixed cost, they're going to choose a price. And that
15 price is going to be negotiated with a final buyer,
16 and we're going to assume kind of a monopolist final
17 buyer in this case.

18 So there's going to be a kind of a profit
19 that's going to kind of be function of a markup that's
20 negotiated, some sort of marginal cost, and a quantity
21 of drugs they sell. And I'm going to be specific
22 here. We're going to be agnostic on the type of
23 actual competition there, but we're going to recover
24 the type of -- the resulting prices that are a
25 function of kind of market characteristics because we

1 have lots of different observations in this
2 marketplace. Following this, sales are made. And,
3 again, we're going to focus on public plans with
4 mostly inelastic demands.

5 So how are prices negotiated? So I'm going
6 to focus on first one case of a monopolist buyer and
7 monopolist seller, and then we're going to be agnostic
8 after that. So what are we negotiating here? Well,
9 we have a Nash surplus, which is going to be a
10 function of some sort of surplus of the seller, some
11 sort of surplus of the buyer. So the seller is trying
12 to maximize price minus cost. I'm assuming their
13 outside option is if they don't sell it, they get
14 zero. And for the buyer, this is a little harder. If
15 there is a monopolist buyer and monopolist seller, if
16 negotiations break down, what happens? We need to
17 figure out what's going on.

18 So what I'm going to do is we're going to
19 introduce this concept and we're just going to call it
20 a choke price. This is some sort of a negotiation
21 price if negotiations break down. So if there's only
22 seller of a drug and the buyer can't come to an
23 agreement with the seller for a price, there is some
24 sort of residual price that's going to be charged.
25 This could be because there's a political pressure.

1 There's also compounding pharmacies. There are a lot
2 of kind of outside options. We don't know what those
3 outside options are, and we're going to actually
4 recover what this choke price is.

5 So the first order conditions in this kind
6 of Nash setup are pretty straightforward. This is
7 kind of from your intro to any IO type class. You get
8 a monopolist price that's going to be a weighted
9 function, depending on the bargaining weights of two
10 things -- the marginal cost and the outside option of
11 the buyer.

12 And that's a pretty straightforward kind of
13 thing, which has two corner solutions. One is if you
14 have perfect competition, you get price equals
15 marginal cost. If you have a kind of all the
16 bargaining weight on the seller, you have a seller
17 with kind of perfect ability to extract out all the
18 surplus. The price equals whatever the choke price
19 and they extract out all the surplus from the buyer
20 side. So you get a range of two prices here.

21 Now, what happens if there's more than one
22 upstream seller? So I gave you kind of the baseline
23 scenario where you have one seller and one buyer. But
24 there are cases where you have multiple sellers, as I
25 point out in the data. Well, what we're going to do

1 is we're actually not going to take as close a stance.
2 It's going to end up looking very Cournot-like, but
3 it's not exactly Cournot, which is there's a function
4 that literally just maps the number of -- the set of
5 sellers to a set of markups. So what we're going to
6 say is if you have seven sellers, for example, we're
7 going to empirically recover that the markups are 30
8 percent or something along those lines.

9 And so what we're going to do is we're going
10 to weight between the Nash solution and kind of
11 perfect competition in this not -- well, nonlinear way
12 which we're going to actually end up putting some sort
13 of form on, but we're going to weight kind of you can
14 have this monopoly outcome or you can have a perfect
15 competition outcome, and where you are between those
16 two outcomes is entirely dependent on the number or
17 the intensity of competition.

18 So I want to emphasize we can take the setup
19 and I can give you a functional form that is the same
20 as either Bertrand or it's the same as Cournot.
21 There's many, many variations of it, but the entire
22 intuition I want to raise here is conditional on the
23 number of entrants, pricing is fully determined in the
24 marketplace.

25 And for tractability, at least for the talk

1 today, we're going to do some things here. We're
2 going to assume that the choke price is some sort of
3 multiplicative function of the marginal cost. That is
4 an assumption. We can try to think about how we can
5 generalize that assumption, and we can also
6 parameterize competition. This is effectively taking
7 almost a Cournot stance, which is going to be a
8 function of alpha, which is a parameter we're going to
9 recover, times the log number of competitors in the
10 marketplace.

11 So let's kind of take a step back from the
12 pricing set into looking at what's happening on the
13 market entry side of the problem, and that is we're
14 going to look at this concept of excess profits. Now,
15 what are excess profits? That is going to be if we
16 have constant marginal cost, which is an assumption
17 we're going to make, how much more operating market is
18 it to take -- will it take to enter one market versus
19 another marketplace. So how much more excess entry
20 and profit will it take to enter, for example, the EU
21 market versus the U.S. market and so forth.

22 And so, you know, we have data on only three
23 market sizes. We're going to look at the U.S., the
24 U.K., and Australia, and we're going to kind of make a
25 comparison of how much more does it cost to enter the

1 U.S. market for a particular drug versus other markets
2 that we see in our data, this -- emphasis on Australia
3 and the U.K.

4 And what this is is literally a pretty
5 straightforward thing. We take up the marketplace.
6 We divide up the -- kind of the operating profits
7 between all the entrants, and we see how much more it
8 costs to enter the U.S. than a foreign marketplace.
9 And I want to emphasize this is only done for the
10 marginal generic entrant. We're not doing this for
11 kind of Pfizer has a drug that goes off-patent, and
12 so, like, so they take Viagra, that goes off-patent,
13 we're not going to look at kind of Pfizer's
14 incentives; we're going to look at the marginal
15 generic companies' entrance rather.

16 And we can do very straightforward bounding
17 exercises with this, how many more entrants could the
18 U.S. support if the U.S. fixed costs were in line with
19 other countries around the world, and we can take that
20 and take kind of a welfare analysis of that.

21 So just to go -- I'm not going to go through
22 the full estimation here. I'm just going to tell you
23 the results and focus on the first column, which is
24 looking at the Medicaid market in the United States.
25 We find competition binding, but we also find that

1 what we get is we get bargaining in many markets from
2 Australia to the United Kingdom which look very, very
3 close to a perfect buyer that effectively goes to take
4 it or sell it off.

5 So what this cap -- or this first term is,
6 this bargaining term, if it equals one, they're
7 perfect -- perfect bargainers. They can extract out
8 all the surplus as in terms of the buyers. If this
9 term goes close and closer to infinity, that puts all
10 the bargaining weight on the seller of the drug. So
11 in the United States, we have sellers that have
12 relatively high bargaining weights. And, again, this
13 isn't a weight; this is a transform of the weight from
14 0 to 1 to 1 to infinity, and that's just a way of
15 getting at the data.

16 We find that the U.S. just looked pretty
17 terrible in this sense. And then we can take this
18 data, feed it into kind of a market entry stage. We
19 can look at how many million dollars in a flow million
20 dollars per year does it cost to enter the U.S. And
21 it turns out if you're comparing the U.S. to the
22 Australian market or U.S. to the U.K. market, we get a
23 cost between \$5 to \$10 million a year for the average
24 generic drug.

25 And that seems low or high depending on your

1 priors, but let's take this and kind of project it
2 onto overall spending, at least with public plans in
3 the United States to see what happens. And we're
4 going to do a few counterfactuals. So the first
5 counterfactual we're going to do is there's lots of
6 variation in the number of sellers, and we're going to
7 do a very simple idea, which is if it's profitable in
8 one country, that drug or that maker is allowed to
9 sell in every other English-speaking country because
10 the labels are supposedly the same.

11 And so we're not going to change the market
12 entry incentives. We're just going to say -- we're
13 going to exogenously increase the number of sellers.
14 So, for example, if there are eight sellers in the
15 U.K., three sellers in the U.S., well, those eight
16 sellers can also sell in the U.S. at no extra fixed
17 cost. But we're not going to change entry and exit.

18 And so with that, what we get is we're going
19 to look at the cost savings in Medicaid, and we find
20 about an 8 percent cost savings on generics and off-
21 patent drugs in Medicaid if you do that policy.

22 We can do a few other policies. One is that
23 what if bargaining in the United States looked like
24 other countries, so looks like the United Kingdom? We
25 get a cost savings of about 20 percent. Now, we can

1 combine kind of the single-market effect and
2 bargaining. Well, it turns out it doesn't matter
3 because once you start bargaining like other
4 countries, well, you're already giving a take-it-or-
5 leave-it offer, so you're extracting out all the
6 surplus, there is no difference.

7 But, lastly, we can do finally something
8 which is what if we changed the free market entry
9 condition in the United States to look like every
10 other country. And there is going to be some integer
11 constraints here, but in general, what you get is you
12 get a very similar cost reduction. In our empirical
13 case for 2017, you get a 16 percent cost reduction,
14 which is almost identical to the bargaining outcome.

15 So what we do is we take this to kind of
16 imply that, you know, integer constraints do bind in
17 some sense, but in general, you have two kind of ways
18 of reducing at least drug prices in these markets.
19 One is a very free market approach, which is reduce
20 entry cost, and that is something that has, you know,
21 been talked about by the FDA and a lot of regulators
22 in a lot of countries, how do we make it cheaper to
23 enter our marketplace.

24 The other option is take a United
25 Kingdom/Australia approach, which is you only let one

1 or two sellers in but you give them really binding
2 take-it-or-leave-it offers on the table. And as long
3 as you have an epsilon over kind of marginal cost, the
4 sellers will take those take-it-or-leave-it offers and
5 you can increase a kind of -- or decrease overall
6 spending on pharmaceuticals.

7 So with that, I just kind of wanted to show
8 that, you know, this is a project that, you know,
9 takes a very complicated drug market and tries to
10 simplify it down to try to distill out two core things
11 that can go on. And those two core things are kind of
12 policy-relevant, which is do we negotiate drug prices;
13 and the second policy thing is do we allow free entry
14 to show at least in one context they're actually
15 relatively equivalent policies and become -- it kind
16 of falls on the policymaker to kind of decide which is
17 more politically feasible and implementable to go on
18 from there.

19 Thanks.

20 (Applause.)

21 MS. DANZON: Okay, thank you very much for
22 inviting me and thank you for a very interesting and
23 provocative paper. It's an ambitious paper. You've
24 just heard all that went into it. A brief overview is
25 that what's being done here is to estimate the price

1 ratios focusing on generic and off-patent brand drugs
2 for -- estimate the price ratios for the U.S. market
3 relative to five other English-speaking countries, all
4 of them notably smaller markets. And the conclusion
5 here is that U.S. prices are significantly higher if
6 there are fewer than six sellers.

7 I would point out that the conclusion was
8 overall the U.S. prices were significantly lower if I
9 read Table 1 correctly. But focusing on the products
10 that have fewer suppliers, the U.S. was more
11 expensive. And then these empirical estimates are
12 used to estimate parameters of the structural
13 bargaining model between a U.S. payer and a generic
14 supplier.

15 And then that structural model is used to
16 estimate the effects of two policy changes in the U.S.
17 -- reciprocity of approvals, which is equated to
18 removing nontariff barriers, so reducing fixed costs
19 of entry, and then federal bargaining over prices.
20 And the conclusion is federal bargaining over prices
21 would be more effective than -- because adding --
22 removing nontariff barriers over and above that adds
23 very little.

24 So overview of my comments. I am seriously
25 concerned that the price measure used is the

1 reimbursement price paid to pharmacies by Medicaid and
2 for a couple of reasons that I'll explain that this
3 overestimates the actual price received by generic
4 sellers. And since this is about -- the paper is
5 really about the effect of competition in the seller
6 market, I do think that if we're not observing the
7 seller price that is potentially important.

8 If we're talking about overall policy, the
9 fact that the sample of drugs is certainly not
10 representative of the overall market is important.
11 It's focusing on those products that are really quite
12 old, and so in those markets having few sellers may be
13 markets where, in fact, there's been exit, and so
14 they're not typical.

15 The structural bargaining model, I think,
16 does leave out some very important portfolio effects
17 I'll elaborate on. I'm not so sure about the lessons
18 from foreign markets, and so I'll talk about what
19 policy implications I think we can look at here.

20 So, first, how are generic prices determined
21 in the U.S.? As Sharat explains in the paper,
22 basically the pharmacists can substitute between AB-
23 rated generics. That means the generics that have the
24 identical molecule dosage form and strength and have
25 been shown to be a bioequivalent, and so the decision-

1 makers, the buyers for pharmacists -- for
2 pharmaceuticals are the pharmacies.

3 The private payers represented usually by
4 their PBMs, their PDPs, they reimburse the pharmacies
5 for generics based on a MAC, a maximum allowable cost,
6 and the point of that is that that pays a uniform
7 amount for all equivalent products, all substitutable
8 products. And that creates an incentive for the
9 generic suppliers to compete below the MAC because the
10 pharmacy keeps the margin below the acquisition cost
11 and the MAC. That becomes a confidential rebate or
12 profit to the pharmacy, and then periodically the
13 payers audit the pharmacy acquisition prices and
14 reduce the MACs to recoup the savings from competition
15 but with a lag.

16 And so the private payer price to the
17 pharmacy overstates the generic supplier price by the
18 amount of the rebates that are being given to the
19 pharmacies, which are nonobservable.

20 Now, the price that's actually being used in
21 the paper is not the private payer price but the
22 Medicaid price, and Medicaid is about 10 percent of
23 the market. And under the Affordable Care Act, the
24 Medicaid upper limit price, which is generally what is
25 used, is 175 percent of the average weighted average

1 manufacturer price. The average manufacturer price,
2 or AMP, is the price we would ideally like to measure
3 because it is the price received by the sellers, net
4 of all rebates given to pharmacies. But that is
5 unobservable, and so what the paper uses is the
6 Medicaid reimbursement price, which is 175 percent of
7 the AMP.

8 States can choose to use a lower MAC for
9 Medicaid, but that's not the norm. They argue that --
10 pharmacy associations argue that that would put the
11 independent pharmacies out of business, which would
12 not be good for Medicaid beneficiaries. And so
13 what's being used is Medicaid reimbursement, which
14 represents 10 percent of sales in the U.S. And it's
15 based on this FUL which exceeds the private payer
16 price, and that exceeds what is received by the
17 sellers because of the generic rebates that go to the
18 pharmacies.

19 So that's one concern. Second concern is
20 including only the oldest products in the market. So
21 only the generic markets that are at least 20 years
22 from the FDA approval of the originator product are
23 included, but that includes generics that have come to
24 market relatively recently. And, indeed, the median,
25 I think, or mean date of FDA approval of the products

1 in this sample is the early '80s, so we're looking at
2 really old drugs.

3 And typically in a generic market, you'd
4 start off with a few suppliers and the number would
5 increase, and then there will be exit. And so my
6 concern is the markets we're looking at here with few
7 suppliers in many cases would be markets where exit
8 had occurred because the market had become
9 unprofitable.

10 So in that case, you know, I think we really
11 need to understand what it is that is bringing about
12 small number suppliers. Is it just relatively small
13 markets? Is it relatively high fixed costs because of
14 the age of the market, because it is true, technology
15 changes rapidly in this -- in the manufacturing of
16 generic drugs. So if you brought your product to
17 market 20 years ago, that is very out of date for
18 current manufacturing techniques, and so there could
19 well be big retrofit costs of staying in the market.
20 So, you know, what the costs are for those particular
21 products, I think, could be quite different from an
22 average.

23 How bargaining actually works in this
24 market, I think it's really important to understand
25 that it's the pharmacies that are the purchasers here,

1 not the buyers. The pharmacies in the U.S. market, as
2 we all know, are huge chains. They are bargaining
3 with the generic suppliers. They're bargaining from a
4 central corporate headquarters for the entire
5 portfolio of products for all the chains, all the
6 stores in their chain. So think of it as headquarters
7 of CVS Caremark bargaining with the generic suppliers,
8 so they set it over the entire portfolio.

9 And so what they're looking at is obviously
10 lower prices, but it's also the breadth of the
11 portfolio, it's how many of the newest products that
12 are going to come to market with that big margin on
13 the 180-day exclusivity -- I won't go into the details
14 of it -- but those are some of the new products come
15 to market with a big potential margin. That's very
16 important to the pharmacies.

17 And, also, the big generic suppliers provide
18 restocking services. They monitor when individual
19 stores need restocking, and reliability is also
20 important. So the notion that there's just a fixed
21 cost to pay and then an entrant could come in and
22 actually supply this market leaves out all the other
23 factors that the customers are actually looking at,
24 which is breadth of portfolio, reliability, and all of
25 those factors. So leaving that out I think is

1 potentially important in thinking about what the
2 benefits of entry may be.

3 I think that there's a mischaracterization
4 of this sort of magical bargaining power that the
5 foreign payers are using because actually most of them
6 are using something very similar to what the U.S.
7 does. The Canadian provinces, it is true, use a
8 percentage of the originator price, where that
9 percentage depends on the number of generics in the
10 market, but as a result of this, there's a lot of
11 concern in Canada that the payers are not actually
12 capturing the discounts that are being given by the
13 suppliers to the pharmacies in Canada as they are in
14 the U.S., so that the payer is not recouping the
15 savings from price competition as the U.S. payers do
16 because of the MAC being adjusted.

17 In the U.K., in Australia, what they're
18 actually looking at is market prices and using a sort
19 of similar system that's very similar to the MAC used
20 here. Australia calls it reference pricing. The MAC
21 is a form of reference pricing. New Zealand does do
22 competitive tenders, but only for particular
23 therapeutic classes. New Zealand is a tiny market. I
24 think last time I looked the population of New Zealand
25 was a bit bigger than Philadelphia, so, you know, you

1 can supply the New Zealand with one or two suppliers.
2 You cannot supply the U.S. reliably with one or two
3 suppliers, so it's a very different situation.

4 So policy options, I'm concerned that in the
5 modeling of the need for and the effects of federal
6 bargaining, the federal government would not be able
7 to walk away from particular suppliers the way New
8 Zealand does because U.S. consumers count on
9 reliability and availability of all the generics. So
10 I really am not confident that tendering by is
11 feasible and I think the bargaining that's being done
12 by the big pharmacy chains is probably as effective as
13 what's being done in other countries.

14 Reducing the tariff barriers could indeed
15 certainly reduce regulatory costs, but I wonder how
16 much of the actual barriers are related to these
17 portfolio issues, which wouldn't be affected by
18 regulatory reduction.

19 Finally, I think alternatives that would be
20 worth looking at are federal limits on unreasonable
21 price increases when there is either a changeover of
22 ownership or exit. That is, in fact, when we see
23 these big price hikes. And, so, you know, a more
24 surgical sort of policy that would address those
25 issues, I think, could be considered.

1 And, finally, obviously, if we get down to
2 one or two suppliers, there is a big role for
3 antitrust enforcement as, in fact, is actually
4 happening in the market right now. But for the market
5 in general, I think the U.S. market is functioning
6 remarkably well. Thank you.

7 (Applause.)

8 MR. KOCH: So we do have time for questions
9 from the audience, so if you do have a question for
10 Professor Ganapati, please reach out to someone with a
11 microphone.

12 MR. GANAPATI: Well, I guess I'll just say a
13 few things if there's no questions. One thing is I
14 want to emphasize we don't think that bargaining is
15 ever happening in the marketplace in the explicit
16 sense. This is a modeling construct. We used the
17 bargaining to kind of simplify what's happening in
18 the world, and I want to emphasize when, you know,
19 we say there's bargaining in the world and we take
20 out these Nash surpluses and think of what's going
21 in the marketplace, there are many, many different
22 ways to generate data. This is just kind of an
23 assumption on kind of how the data-generating process
24 works.

25 And I do want to emphasize, you know, the

1 discussant is entirely right. We're not looking at
2 every drug in the marketplace. We're looking at a
3 very subset of selected drugs. And so we're not
4 trying to say that, you know, this solves all of
5 America's drug problems in, you know, one sentence.
6 We were looking at -- and these older drugs, there are
7 some -- for some reason, you know, 20 sellers in
8 Europe for some of these markets and only one in the
9 United States and trying to figure out why are there
10 this. Those fixed costs represent kind of the cost of
11 setting up a marketplace in the United States and
12 includes setting up kind of reliable transportation,
13 reliable kind of bargaining with the CVSs and
14 bilateral payments of all sorts.

15 And we're not taking a stance on what goes
16 into that fixed cost. It's a large fixed cost, and
17 all of the things you've mentioned are part of that
18 fixed cost, and it's kind of a future work to kind of
19 figure out how to disentangle what's going on because
20 you have everything from the U.S. being a bigger
21 country with more to distribute to the fact that
22 there's different demands for different drugs in the
23 United States.

24 AUDIENCE MEMBER: Hi. I guess one way
25 to -- there's two ways to think about your results,

1 and one is that there's something different about
2 the distribution of fixed costs in the United States
3 from other countries. And the other is to say
4 there's something different about the elasticity of
5 demand for drugs in the U.S. versus other countries.
6 And it seems like you're leaning towards the fixed
7 costs explanation, but, like, do you have a sense of
8 what's in that and why that is? Like, usually we
9 think of, like, opening a business and things like
10 that, and regulatory approval are high in the U.S.,
11 but we often don't think they're lower in European
12 countries.

13 MR. GANAPATI: Yeah, so my coauthor talked
14 to a few regulators, both in the U.S. and abroad, and
15 in most countries, we agree that in most industries
16 the U.S. should -- seemed to have a lower fixed cost,
17 but that does not seem to be true, especially in the
18 pharmaceutical industry, and that is a mixture of
19 everything from higher costs to just set up the
20 distribution networks, to negotiating with a small --
21 negotiating with, you know, three buyers is still
22 harder than negotiating with one buyer.

23 And there are so many kind of back-channel
24 bilateral payments, so if you talk to a lot of these
25 drug makers, they're saying essentially we've got to

1 pay off CVS to carry our product. And that creates
2 all sort of externalities. We don't know what those
3 costs are. We're just kind of lumping them all into
4 our fixed cost.

5 MS. DANZON: One question I had, Sharat, I
6 don't know if you looked at it, was you talked about
7 standardizing the products so they're the same
8 molecule form, but form could be just tablet, right?

9 MR. GANAPATI: Yes.

10 MS. DANZON: And so certainly when we looked
11 at the data, we found a lot more of the relatively
12 expensive delayed-release forms of tablets, which you
13 do not find in other countries because they get some
14 sort of IP in the U.S. where they don't in other
15 countries, and so if you've got that sort of blending
16 of forms within your tablets, that could be one of the
17 factors that's happening, especially for those smaller
18 drugs.

19 MR. GANAPATI: Yeah, so it's not in the
20 current draft of the paper, but we have another
21 analysis subset, two drugs without extended-release
22 forms. So just tablets without extended release, we
23 find almost identical results.

24 MR. KOCH: We will now break, I believe half
25 an hour until 11:00, when we will have a keynote

1 address. Thank you.
2 (Applause.)
3 (Recess.)
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1 KEYNOTE ADDRESS: SCREENING FOR PATENT QUALITY

2 MR. KOCH: Good morning. We will now be
3 moving on to our next speaker. Our next speaker is
4 Mark Schankerman. He's a professor of economics at
5 the London School of Economics and a research fellow
6 at the Center for Economic Policy Research in London.

7 He received his Ph.D. in economics from
8 Harvard University, formerly taught at New York
9 University, and was a research associate at the
10 National Bureau of Economic Research for ten years.
11 He has contributed extensively to the literature on
12 patents, research and development, productivity, and
13 the economics of emerging economies.

14 We look forward to your talk. Thank you.

15 (Applause.)

16 AUDIENCE MEMBER: (Off microphone comment.)

17 DR. SCHANKERMAN: No, but, you know, as we
18 know, building on the -- standing on the shoulders of
19 giants who suffered more.

20 First of all, thank you, everybody, for
21 being here, and I know that it's late in the two days.
22 I want to thank the organizers again for inviting me
23 to be on the committees, on a different committee, and
24 participating in the conference. It's my first here
25 at the FTC, and I'm hoping optimistically that it

1 won't be the last.

2 Today, what I want to talk about is
3 something completely different, to quote Monty Python,
4 which is patents, screening for patent quality. Now,
5 this work, which, by the way, is under revision for a
6 journal and we've been revising it for a year and a
7 half, our deadline is next May, so hopefully we will
8 be done by then. This is joint with Florian Schuett,
9 who is at Tilburg University in Holland.

10 So in 1999, Amazon got a patent on one-click
11 shopping, as you know. And you probably all know that
12 this was a highly -- well, this was a patent which
13 allowed you to complete as a customer a transaction
14 without having to repeatedly enter your data, your
15 customer data. And by all accounts, it was highly
16 profitable. Nobody's been able to measure the
17 profitability, but by all accounts it was highly
18 profitable, and that's why it's famous.

19 At the same time, when it was issued, many
20 observers, perhaps even most, many observers commented
21 that they were extremely skeptical that this thing
22 should ever have been granted. Not that it wasn't
23 valuable, they all recognized that. Not that it
24 wasn't necessarily creative, it might have been, good
25 idea. But that doesn't pass patentability standards

1 as I'll talk in a moment -- talk about in a moment.

2 And yet even though many skeptics thought
3 that it would not have passed so-called nonobvious --
4 novelty and nonobviousness requirement for patents --
5 you can't do something that's too close to something
6 else or that would be obvious based on what else has
7 been done prior. It was never challenged in court.
8 And in 2017, it expired after full term.

9 Okay, so here's a patent, highly valuable,
10 questionable in validity in a sense of patentability
11 requirements, but it never got challenged, okay? This
12 patent actually illustrates some of the core things I
13 want to talk about in this -- in this talk and what
14 we're trying to do in this paper.

15 The central issue here is is that typical,
16 or is that an outlier? Well, more generally, how bad
17 is the so-called patent quality problem? There's a
18 lot of discussion in the literature, particularly in
19 the law and economics, legal scholars, discusses all
20 the time, Congress has stepped in with the American
21 Invents Act in 2011, which was the most important
22 probably for 50 years, most important piece of
23 legislation in relation to patents.

24 The Supreme Court has stepped in on a number
25 -- in a number of very high-profile cases, notably

1 Merck about ten years ago, but others as well. And
2 all of these had the consequence -- they were all
3 worried about the patent quality problem, that this
4 proliferation of patents, many of which, most of
5 which, who knows, shouldn't have been granted, so the
6 conventional wisdom goes, and they've narrowed patent
7 protection or the enforcement or enforceability of
8 patent protection. And I can talk about how if you're
9 interested, but the consequence has been to narrow or
10 weaken patent rights. So there's a big pushback
11 against patent rights.

12 Now, the question is how bad is the patent
13 quality problem, okay? As the well known economist in
14 the 19th Century, Mark Twain, once said, you know, it
15 ain't all the things that we know -- that we don't
16 know that are dangerous; it's all the things that we
17 do know that ain't true. Okay, so is this
18 conventional true or isn't it true? And how serious
19 is it? That's really the question here.

20 Now, before I get started with this, let me
21 just say, there are, I think, implications for the
22 Federal Trade Commission and competition policy.
23 Maybe we can take them up in discussion, but the most
24 important and obvious one is that the market for
25 technology, that is the diffusion of technology, i.e.,

1 licensing or sale of patents. This market is going to
2 be undermined by asymmetric information, the standard
3 bargaining problems that can arise, but one of the
4 pieces of information that may be -- one of the things
5 that may be very uncertain is whether the patent which
6 you're asking me to pay a royalty on is likely to be
7 upheld if I challenged it. So having a patent quality
8 problem creates a licensing problem, and that may
9 create licensing-connected competition problems, not
10 least of which, of course, is the alleged trolling
11 behavior, which we'll come back to in a moment. So I
12 think there are links to the interests of perhaps more
13 people here.

14 Now, what should we do about all this?
15 Well, some legal scholars -- Lemley in particular most
16 famously at Stanford -- said, look, here's this
17 rational ignorance argument that says don't worry
18 about it, okay? Don't worry -- what we should do is
19 basically let the court sort this out. And the
20 argument is that most patents are not valuable, that's
21 true. My own work on patent renewals and others from
22 all that stuff we know very well that that's true.

23 It's also true, as he says, that a very
24 small fraction are ever litigated. He says 1 percent
25 in that paper; it's more like 2 now. And he said,

1 therefore, why spend a lot of money on Patent Office
2 examination if most of this stuff never gets
3 challenged anyway? Okay, now, my view is that this is
4 fundamentally wrong. I have to say in Mark's defense
5 -- Mark Lemley's defense, when I challenged him, he
6 said, well, I didn't really mean that, so okay, fine.

7 But in any case -- in any case, I think it's
8 fundamentally wrong, and the reason is twofold, and
9 the Amazon case illustrates it. First, it's wrong
10 because bad patents -- by bad I mean those that
11 shouldn't have been granted, and I'll be more explicit
12 about that in a moment -- that bad patents may not get
13 challenged, and, in fact, we'll see the probability
14 that they are challenged from the model, from the
15 simulations we do. That's number one.

16 Number two is if they aren't challenged,
17 they shouldn't be charging royalties or getting
18 royalties, but they are, and, therefore, prices are
19 higher. Okay? So the fact that they don't get --
20 that not many are challenged is not a reason to just
21 not worry about examination. In fact, I'll argue in
22 this talk that that's exactly why you should focus on
23 examination as opposed to the courts.

24 Okay, now, so the questions are the first
25 bullet, which somehow got erased, is how severe is the

1 patent quality problem. The second, should
2 examination be intensified? It's expensive to do
3 that. Should we intensify it, or should we go the
4 other way and just have a registration system like
5 copyrights? There's no examination of copyrights.
6 They last a very long time. Maybe we should do that
7 with patents. Or should we just move it all to the
8 courts like the rational ignorance argument of Lemley
9 says?

10 Second, they charge -- the Patent Office
11 charges lots of fees. They're not huge, but here they
12 are. The current Patent Office -- U.S. Patent Office
13 -- to apply for a patent, there's a whole set of fees.
14 This is summarizing them, is something on the order of
15 \$2,000. It could be a little more depending on the
16 number of claims. If you -- then you have to pay
17 after you get a patent granted. You have to pay
18 renewal fees to keep it in force. If you don't, it
19 expires, it lapses, up to 20 years. And if you pay
20 all of them undiscounted, it's about \$14,000. Okay?
21 So there's a nontrivial amount of money. This is per
22 patent.

23 Now, currently, most of the fees are post --
24 are post-grant, the renewal fees. The application
25 fees are low. Is that structure right? Should we

1 change it? Should we backload all fees? Should we
2 frontload all fees? What would that do to screening?
3 All of these questions I'll try to answer, okay, both
4 theoretically and empirically.

5 And there are other things, too, that have
6 happened. For example, the Patent Office after the
7 2011 America Invests Act introduced, or strengthened
8 really, but essentially introduced a post-grant
9 review. And what that is is that anybody can
10 challenge a patent application after it's granted but
11 within the Patent Office system. So it's like a
12 prelitigation litigation. It's much cheaper. It's
13 probably less accurate than the courts arguably. Is
14 that a good idea? Many people complaining about it
15 now, but is that a good idea or not? Does that
16 improve screening or not?

17 So what I want to emphasize here is what's
18 motivating this whole project are these policy
19 questions. Okay, now, these policy questions can't be
20 answered by empirical work, and they can't be answered
21 by a structural model with empirical work because
22 there's no variation in the -- well, it's obvious,
23 okay -- if you're looking at one country, but what we
24 do here is to build a structural model, if you want to
25 call it that, or a model, and then we're going to fake

1 empirical work, i.e., we're going to do calibrated
2 simulations, okay? But they're calibrated on real
3 data, so it's a poor man's version of empirical work.

4 Okay, so what we're going to do is we
5 develop a model, a patent screening, and one of the
6 important things about this I really want to
7 emphasize, it's more important than the technical
8 things, is the patent screening isn't in the Patent
9 Office only. This is the fundamental point, that
10 because there are lots of comments by legal scholars,
11 suggestions of how to improve this or how to improve
12 that, but they're not looked at as a whole, and
13 they're not looked at in equilibrium.

14 And when I say that there's a whole system
15 of screening, I mean there's first the self-screening
16 into whether you apply for a patent. Then there's the
17 screening within the Patent -- the administrative
18 screening within the Patent Office itself. Then
19 there's -- and then, after that, there's the screening
20 potentially by the courts if it gets to a court.
21 Okay? But the intermediating -- the stage between
22 those two -- the patent grant and the court -- is the
23 licensing game, because maybe I can license in such a
24 way that keeps you from challenging me, i.e., Amazon,
25 because that's exactly what happened between Amazon

1 and Barnes & Noble.

2 So we want to have this more holistic view
3 of screening, and we want to embed it in an
4 equilibrium framework so that when you -- we can look
5 at the instruments and see whether there are
6 unintended consequences of playing with these
7 instruments, these policy instruments. So that's the
8 objective. That's the objective here.

9 Now, the way we're going to do this, we have
10 to build a model, and the model's going to be
11 simplified obviously, but we hope realistic --
12 reasonably realistic. So in this model, there's an
13 inventor, and this inventor has an idea. The ideas
14 are exogenous, so we don't model the supply of ideas
15 because I don't know anybody -- I've been working in
16 this field for years, and if I don't know how to do
17 that, I don't think anybody does. But we don't want
18 it to be contingent on that, so that's given.

19 The inventor has private information about
20 whether his patent's valid, that is, should be
21 granted, and I'll give you the criteria in a moment.
22 The competitor doesn't know this. The single
23 competitor doesn't know this, but he updates beliefs
24 about the inventor's type, valid or not valid. I'll
25 call it low and high type, okay? And he updates when

1 he sees the various actions of the Patent Office,
2 whether it's granted, whether the -- if it is granted,
3 whether you pay the fees to keep it in force, and so
4 on, and also sees the license agreement that you offer
5 to him after you get a grant. So all of this contains
6 some kind of information he based in updates.

7 Now, the Patent Office and the courts
8 receive an informative signal about validity, if you
9 want, okay? The Patent Office -- the key thing to
10 realize is the Patent Office, by law, screens
11 everybody. There's no selection once you've applied.
12 Everybody gets screened. And -- but we're going to
13 model that as an imperfect signal. So the Patent
14 Office is going to make mistakes. So they're
15 sometimes going to grant invalid patents, but they're
16 always going to grant valid ones. We can have two-
17 sided errors, that doesn't change anything here.
18 Almost all commentators think that the problem with
19 the Patent Office and screening is that they don't
20 grant -- they grant stuff they shouldn't rather than
21 they don't grant stuff they should. So that's how
22 we're modeling it in the baseline.

23 The courts, on the other hand, get a perfect
24 signal, that is, they don't make any mistakes. Now,
25 the reason -- it's not that we believe that, but we

1 want to give as much to the rational ignorance
2 argument as possible. We want to say let's let the
3 courts make no mistakes, okay? Can we still -- how
4 much can we rely on courts as opposed to the PTO?
5 Okay? So, again, we can -- we've generalized all of
6 these things in the paper.

7 But the key difference here, the courts have
8 the advantage of making no mistakes, but they only
9 judge those cases that get to them. So they never
10 judged Amazon, okay? And that's the difference
11 between the Patent Office and the courts.

12 Now, in this framework, we're going to be
13 able to look at all the instruments in question that
14 are available, and the instruments are going to be the
15 Patent Office fees, pre-grant, post-grant, the
16 intensity of examination within the Patent Office, and
17 some other things we'll talk about and look at those
18 in a framework in which all of these things -- all of
19 the outcomes are linked because there are going to be
20 various interactions.

21 And then we're going to parameterize this
22 model based on actual data, and I'll try to get to
23 that. I hope I have time.

24 So let me just give you a quick summary of
25 the results. First -- no, sorry, I have to advance

1 it, yeah.

2 First, frontloading fees improves welfare
3 and improves screening. So we should be moving all
4 the fees from post-grant to pre-grant. I'm aware
5 there's an income constraint argument against this,
6 but I'll come back to that if you want, you know, that
7 maybe some small patentees can't afford if we do that,
8 but we can come back to that. But that's a big --
9 that's going to make a big difference we'll see in the
10 simulations.

11 Secondly -- okay, secondly, the courts, even
12 if they're perfect, as we're assuming in the baseline
13 model, they cannot achieve full screening. Full
14 screening means they screen out all the bad types.
15 And the reason is many of the bad types never get
16 there, okay, the Amazon case again.

17 And, finally, and I'll just say that a
18 little bit later hopefully in a little more detail,
19 the incentives to challenge, because you think it's an
20 invalid type -- invalid patent, are inefficient. And
21 it's not just for the reasons that others like Carl
22 Shapiro, Joe Farrell, and so on have argued, which is
23 the free-riding. There are countervailing arguments
24 that suggest you could get too much, not too few,
25 patent challenges, and we'll come back to that later.

1 That's an important thing I need to keep in mind.

2 Now, on the quantification, when we do it,
3 simulations, what we find, again, it's still being
4 worked on, this, but it seems to be fairly robust.
5 Something on the order of 75 or 80 percent of
6 applications -- of applications are made on inventions
7 that would be developed anyway -- you know, you have
8 the idea; the question is do you develop it -- that
9 would be developed anyway, even if they didn't have
10 patent protection. In other words, the patents on
11 these are not innovation-inducing. Okay?

12 Out of those that apply, about 35 percent
13 get screened out -- of the low types -- get screened
14 out by the Patent Office. Putting those two numbers
15 together, that implies that something like 75 percent
16 on this argument, on these results, 75 percent roughly
17 of patents that are granted are actually -- should not
18 have been. That is, when I say should not have been,
19 I mean are not innovation-inducing.

20 Okay, I want to just make one comment that's
21 not in the original paper, which is patents may do
22 other things. We know actually they do. They give
23 access to finance. They're signals of various things.
24 So there may be other benefits to patents, but, of
25 course, they have to be weighed against giving patents

1 that have dead weight -- that create dead weight loss
2 when you shouldn't do, that is, when there doesn't
3 increase the amount of innovation you get.

4 Okay. And then there will be welfare gains
5 from several -- several different things, including
6 frontloading fees and this new post-grant review. So
7 let me give you just a feeling for the model very
8 quickly. So the story is that the inventor's endowed
9 with an idea; it could be a low type or a high type.
10 The difference -- this is the simplified model. The
11 low type is a patent that -- and the low type has a
12 certain -- has a certain cost of development. And the
13 high type has a different cost, and there's a mix in
14 the population, okay? So λ is the fraction of
15 high types here.

16 You need to do the R&D investment to develop
17 it. You can't patent an idea under the Bilski
18 decision from the Supreme Court. If you don't patent
19 it, you get some duopoly profit, and here's the one
20 competitor, one inventor, π , and if you get a patent,
21 you get a premium on that. Okay.

22 Now, we're going to assume these two things.
23 The first one is simply the definition of the low
24 type. A low type is one whose development cost is
25 below the duopoly profits even without a patent. In

1 other words, the low type would be developed anyway.
2 There's no additionality by giving him a patent. The
3 high type not. The high type's development cost is
4 above the duopoly without profit -- without a patent
5 but below the duopoly profit with a patent.
6 Otherwise, it's not interesting. Okay? So that's
7 what a low type means here, okay?

8 Now, the patentability standard, what should
9 the patentability standard be? The patentability
10 standard should be -- and this is controversial, at
11 least it doesn't seem to be appreciated by the legal
12 scholars as far as my reading is concerned of that
13 literature because you see things like, you know, we
14 should give patents when -- for valuable inventions.
15 That's wrong. From an economic point, that's just
16 wrong. Or we shouldn't give them to low-value
17 patents. That's also wrong.

18 Okay, why? Because the social planner
19 should give a patent if it induces the innovation and
20 the innovation would not have -- and it has social
21 value, of course, we're assuming, that would not have
22 otherwise been developed. Otherwise, it's just giving
23 inframarginal rents, okay, which are costly.

24 And so you should only give a patent in this
25 simple framework to a high type, okay, not to a low

1 type. Now, you might say, well, that's fine, that's
2 an economic definition of what we should be doing, or
3 criterion, but is that what the courts do? No,
4 probably not. The courts, of course, have various
5 statutes, 35, 102, 103, 112, there are various
6 statutes that govern the eligibility for a patent, but
7 if you look into the literature and to the court -- to
8 some of the court decisions, they actually say -- the
9 Supreme Court, for example, has said in various cases
10 what we're trying to do is this. We're trying to give
11 patents only where they are needed to induce
12 development. Okay?

13 Now, of course, they use these legal
14 standards to do that, and so you might think that the
15 courts make mistakes because they're using proxies.
16 We can allow for that in the courts, but here we're
17 assuming that they do it perfectly. But I just want
18 to make sure that -- I want to make the argument here
19 that this economic definition, while it appears to be
20 at variance with what the courts are doing, it's not
21 what -- it is what the courts say they're trying to
22 do. Okay? In any case, it's what they should do.

23 Okay, fine. But, of course, the low type
24 would also like to get a patent. Why not? It gives
25 them a premium. So the question is how do you screen?

1 Now, the screening here is going to work the following
2 way. If your type is theta, you decide whether you
3 want to invest. To apply, you have to pay this fee,
4 Fee A, and then you get examined by the Patent Office.
5 Now, when you're examined by the Patent Office, if
6 you're high type, you always pass. That is one-sided
7 errors here. This is the baseline model. If you're
8 invalid, you pass with a probability $1-E$. So E
9 is the probability the Patent Office screens you out,
10 if you shouldn't get it. And we call that the
11 examination intensity. We're going to simulate the
12 value of that. If you're granted, then you have to
13 pay this renewal fee or this post-grant fee to
14 activate your patent effectively, and then you move
15 forward.

16 Okay, now, consider the case where there are
17 no challenges, just to nail down the intuition very
18 quickly. If there are no challenges, the high type
19 invests, applies for a patent and activates -- pays
20 the renewal fee -- if this is true, right? That's the
21 profit minus his development cost, which he has to
22 decide to do, minus the two fees. He knows he'll get
23 through, so he pays both fees, if that's positive.

24 What about the low type? The low type
25 always invests because even without a patent it's

1 worth doing. And he applies if the patent premium
2 minus the renewal fee that he'll have to pay if he
3 gets it and activates, he goes through with $1 - \text{minus-}E$
4 probability if that's bigger than the application fee.
5 Okay?

6 Now, these two inequalities actually imply
7 the following result, that means straightforward, that
8 application fees screen better than renewal fees,
9 post-grant fees, because the high type doesn't care
10 because he's going to get through anyway, and the low
11 type prefers renewal fees because he only has to pay
12 it if he gets through. It's like you apply to Harvard
13 to get in; if you get in, you pay the application fee,
14 otherwise you don't. Okay, that's -- it's the same
15 kind of argument. So the low type will be screened
16 out if you have to pay it up-front, okay? Okay. So
17 that's the first result.

18 Then what happens if -- in the licensing
19 game? So if you get a patent, then what happens?
20 Then there's a licensing game, and the basic structure
21 is I offer you -- I offer a you a license contract.
22 Let me just talk it through -- you're a licensed
23 contract, take-it-or-leave-it offer. If you -- and I
24 hold you down to your outside option value, which is
25 π , you'll get if you -- you get it anyway, and delta-

1 C is the decrement to profit if you don't take the
2 license because then I'll have my lower cost from the
3 innovation; you won't; we'll have asymmetric duopoly,
4 okay? And so you'll suffer a decrement to your
5 profit.

6 Now, if you accept, we're done. If you
7 reject, then you can choose to challenge me or not.
8 If you -- and that's going to be endogenous. If you
9 challenge me, you and I each incurs a litigation cost,
10 and in the courts in the baseline model, as I say,
11 high types are always upheld, low types are always
12 screened out, always invalidated, okay, in the
13 baseline model. All this generalizes, though.

14 Okay. So what's -- in the presence of
15 courts, what happens? In the presence of courts, what
16 happens is that you get a semi-separating equilibrium,
17 all right? You can't have -- you can't have a fully
18 separating equilibrium, it's pretty obvious, because
19 if you did and only the high types applied and the low
20 types never applied, then I know that I would never
21 challenge you because I know I'll lose because you're
22 high type, but then a low type has an incentive to go
23 in, so it can't be an equilibrium.

24 So you end up with a semi-separating
25 equilibrium, and the one we looked at here is that the

1 high type charges the maximum fee that it can, okay,
2 that is, the outside option value for the -- for the
3 competitor. The low type randomizes, here over the
4 license fee. So with the probability Y , he charges --
5 he fakes it, he mimics a high type, with the
6 probability of one minus Y , he charges the low fee.

7 Now, the low fee is going to be exactly the
8 litigation cost for the competitor. In other words,
9 I'm preempting your challenge. You know I'm low. If
10 I charge a low type, you know that I'm low -- low
11 type, but you don't challenge because I'm just
12 preempting, okay, like the Barnes & Noble paid a
13 settlement that -- that preempted them essentially,
14 gave them no incentive to challenge the Amazon. And
15 if you see a high type, as I say, you challenge with
16 some endogenous probability.

17 Now, the one thing I want to mention is this
18 challenge preemption is like trolling. You can think
19 of it like trolling, allegedly, okay? Because they
20 have a patent, it might be a low type, that's
21 arguable, but in any event, it's low type. I extract
22 some royalty from you, how much, just enough to keep
23 you from challenging me. Okay?

24 And I mention this because the FTC, among
25 other institutions, has been very concerned -- let me

1 not say fixated -- concerned about trolling. I'm
2 going to show you that that's a bad target, that you
3 can have welfare-improving changes that increase
4 trolling and conversely. Trolling in this model and
5 in these simulations is endogenous. Okay. Fine, and
6 that's what I've said here.

7 Now, that's the simplest model. What we've
8 done with this revision is everything has been
9 generalized to a much more complicated model where we
10 allow for there to be a pair -- value -- here social
11 value -- and cost of development, and there are
12 distributions on both. So now it's just fully
13 generalizing the heterogeneity in both dimensions. So
14 you can have different -- you can have heterogenous
15 value and heterogenous development costs that might be
16 dependent on value, okay, because you might think that
17 more expensive -- more valuable patents are, on
18 average, for example, or stochastic first-order
19 dominance might be more expensive to produce, maybe.

20 Fine, and everything, then, is indexed by
21 value, so full heterogeneity. The low types, again,
22 are just those types for whom π , which is now a
23 function of V , that π is less than -- is greater than
24 κ , okay? So nothing changes. That's still a low
25 type; you don't want to give a patent to him. And the

1 high types are those where that's not true. Okay?

2 Let me just skip some of this. All I want
3 to say here before I just turn for three minutes to
4 the simulation, which is crucial, is that you get
5 thresholds coming out of this kind of model. And the
6 thresholds are the following form, and that's all I
7 need to say, the following form. So below a certain
8 value -- threshold value, nobody applies, fine. Then
9 there's another threshold \hat{V} where in this
10 interval, only the high types apply, and there are no
11 challenges, because you know you'll lose.

12 Then there's VCC for challenge credibility
13 constraint. Now, the low types do apply. They're
14 above this threshold, but you will get no challenges.
15 Why? Because not -- because you know you'll lose, and
16 it's not worth -- I'm sorry, you might lose and it's
17 not worth -- your value is not high enough to make
18 that worthwhile. And then above this challenge
19 credibility constraint, low types offer -- they
20 randomize, like I was describing, mimic or challenge
21 preempt, and they may get challenged. Okay, that's a
22 characterization of the equilibrium.

23 Now, I want to -- I'm running out of time,
24 but I definitely want to talk about the simulations
25 briefly, so let me just do that. And you can talk

1 about welfare maximization, but -- okay, so the
2 proposition here in this case of a fully heterogenous
3 model, you again get frontloading is optimal. I won't
4 go into it, okay. So -- because the intuition is the
5 same. So you still want to frontload fees.

6 Okay, I'm going to skip that. Okay, now,
7 what we do next, and I'll take three minutes to do
8 this, is we parameterize this model -- I mean, this is
9 very stylized version of the model discussion -- in
10 the following way. We assume and we haven't up to
11 now, but we assume now a linear demand and Cournot
12 behavior. Before it could be any kind of market
13 interaction.

14 We use six-digit NAICS codes, so that's
15 fairly detailed, you know, frozen peas and carrots
16 kind of level as the market, so about 440 of them.
17 And we extract information or construct it actually on
18 price-cost margins, and we have the Herfindahl measure
19 for the top 50 firms, and from this, you can actually,
20 assuming an end firm Cournot model, you can actually
21 infer the A and C. A is the demand parameter; and C
22 is the marginal cost, which is assumed constant here,
23 okay? So out of the price-cost margins for each of
24 these markets and you can get -- and the Herfindahl
25 measure, you can extract A and C.

1 Okay. Invention reduces cost by some
2 fraction, S , and we assume that's a beta distribution,
3 so between zero and one, and we can extract the
4 parameters of that from using average total fact or
5 productivity growth for each of these NAICS codes, and
6 an R&D equation, which I'll say in just a moment --
7 mention in a moment -- to pin down the beta. So the
8 details aren't important. The point is we can pin
9 down these parameters from observed features.

10 Development costs are exponential with the
11 possible dependence on S , so the magnitude of the
12 invention might actually affect the distribution of
13 costs of development. And then we have some other
14 information on R&D that adjust -- this is R&D for
15 patent applications, so we take R&D, we adjust it for
16 patent propensity by NAICS code, and then we do
17 various things, okay.

18 So and then finally, we have the litigation
19 rate. That's the probability of being litigated --
20 litigated, not trial. The grant rate and -- sorry --
21 and the patentee win rate. Okay, we have all of this
22 by board sector and also aggregate. And then we have
23 a common litigation cost, which we can parameterize by
24 -- or which we can measure from the association of
25 intellectual property law surveys, which I'll skip

1 that, and then we can also estimate from the
2 simulations -- I won't go into how -- the examination
3 cost function for the Patent Office, that is, it comes
4 out of the simulations about what is the cost function
5 for examining a patent as a function of the
6 examination intensity, E. Okay, fine, so that's
7 enough.

8 So the four observables that we're matching
9 to, as it were, are grant rate, litigation rate,
10 patentee win rate, and R&D per application. And the
11 things that we're estimating are the examination
12 intensity, distribution of cost parameters of
13 development costs, and the distribution of the size of
14 invention, okay?

15 And here are the results, and I'll take just
16 one moment to -- this is the percentage -- this is the
17 simulated -- these are simulated values for the
18 baseline model. About 17 percent of applications are
19 high type. These are implications of the simulation.
20 That's shocking to me. About 35 percent of the low
21 type applications get screened out. That means of
22 grants, about 2 percent are low type -- are high type,
23 okay, or 75 percent, as it were, shouldn't be granted
24 in that sense.

25 \bar{Y} is the probability that you --

1 probability that you as a low type fake it as a high
2 type. So one-minus-Y is the trolling rate, is the
3 percentage of low types that actually preempt
4 challenges. That's also worrisome, 91 percent.

5 That's the probability that you challenge,
6 don't worry about these parameters, these are cost
7 parameters and so on. So that's the baseline.

8 And, then, finally, what we do, there's some
9 validation from various external validation or
10 corroboration or evidence, but I'll skip that. The
11 last thing I want to do, and I'll end in -- just very
12 quickly, is we then do counterfactuals, right? And
13 the counterfactuals we focus on so far -- we have
14 others in mind -- is we frontload all fees, and we
15 make it -- and we return the money because when you
16 frontload fees you'll make more money subject to one
17 condition, because all the low types are now -- are
18 now paying it, whereas before they only paid it if
19 they got through, and you return the money to the
20 Government.

21 Then, an alternative is you frontload fees
22 and you make it revenue-neutral. So front-load fees
23 and then plow back in the additional revenue into the
24 Patent Office examination. And we know how much that
25 allows you to increase E because we estimated the cost

1 function implicitly of E. And registration system,
2 just said E equals zero, like copyrights, don't screen
3 at all. And then we have various versions of this
4 post-grant review, which basically is this internal
5 check -- internal litigation that's much cheaper --
6 \$350,000 roughly as compared to litigation, which is a
7 million dollars or way more, depending on the value.
8 Okay?

9 And the last slide is this one, which is
10 what do these things do? What about these
11 counterfactuals? Well, I want to focus -- this is the
12 status quo, the ex ante, the baseline. I want to just
13 focus on this. If you frontload -- frontloading
14 doesn't -- so what does frontloading do? Not much
15 here. But when you frontload and invest, you reinvest
16 it, so you make it revenue-neutral. E goes from 35
17 percent to 45 percent. You can afford to raise it
18 like that.

19 The percentage of grants goes up. Y doesn't
20 change too much. If you have a registration -- but,
21 so, and the welfare gains here are about 1 and a half
22 percent from frontloading and reinvesting. And if you
23 have a registration system, it's a disaster, welfare
24 goes way down here, and if you have post-grant review,
25 you get some welfare gain because you're basically

1 lowering the cost of litigation.

2 So the bottom line here is that some
3 of these reforms help; some of them don't. And
4 we'll skip that. So the conclusion, and I'm sorry
5 for having to rush this, but the conclusion is, first,
6 I think we need to look at patent examination --
7 patent screening as beyond patent examination. It's
8 more than that. It involves more than that one
9 institution. And we need to have some kind of
10 framework -- analytical framework, model if you
11 want -- to analyze that and be able to say anything
12 about how changing one of a combination of instruments
13 will affect the system and screening and welfare.
14 Finally -- and that's the main point.

15 And there are many other counterfactuals you
16 could do here, interesting ones like what happens if
17 you introduce litigation insurance, what happens if
18 you change from the American to the English rule of
19 legal fees, in other words, loser pays, the Actavis
20 case about -- the recent Actavis case about pay-for-
21 delay, that is, allowing -- restrict -- basically
22 restricting negative fixed fees. We can do that as
23 well. So we're going to do a number of these
24 counterfactuals, but the main point is we need a model
25 and we need to think about patent screening in a new

1 way.

2 Thank you.

3 (Applause.)

4 DR. SCHANKERMAN: Apologize for running
5 over.

6 MR. ROSENBAUM: Okay, so I think we're going
7 to defer questions until afterwards, but everyone is
8 welcome to continue the conversation with Mark after
9 the end of the conference. Is that okay?

10 DR. SCHANKERMAN: Yeah, sure, as you confer.

11 MR. ROSENBAUM: Thank you.

12 Okay, so with that, we're going to move on
13 to our final panel, which is moderated by my
14 colleague, Miriam Larson-Koester.

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1 PANEL: LEARNING ABOUT SUBSTITUTION AND
2 WELFARE FROM DATA

3 MS. LARSON-KOESTER: Hi. So I have the
4 pleasure of introducing this really stellar lineup of
5 panelists today. At the FTC, we're often faced with
6 answering a very specific question with limited data
7 available to us. In antitrust, for example, we often
8 have to predict how firm strategies will change
9 following a merger, and this will depend on consumer
10 behavior. In consumer protection, we often need to
11 estimate the harm from firms' misrepresenting product
12 characteristics, and so this will involve both
13 estimating how many consumers were influenced by the
14 misrepresentation of the characteristics and how much
15 consumers value these characteristics.

16 So mapping these experiences back into the
17 academic literature, all of these questions are
18 fundamentally about inferring consumer preferences
19 from data, and so we're looking forward to hearing
20 from the panelists about how to do that best. As an
21 FTC staffer, I hope to walk away with a better
22 understanding of how empirical models of consumer
23 behavior can help us get the right data and learn more
24 from the data that we get.

25 So I'll introduce the panelists. We have

1 Steve Berry from Yale University, who you've already
2 heard from this morning. His 1994 paper is seminal in
3 empirical IO in mapping market shares into consumer
4 demand, and he's continued to push the frontier of
5 knowledge in discrete choice consumer data with work
6 in nonparametric identification.

7 We have Fiona Scott Morton from the Yale
8 School of Management. She's a former DOJ Deputy
9 Assistant Attorney General and has work across many
10 topics in empirical IO and antitrust.

11 And, finally, we have Chris Conlon from the
12 Stern School of Business. He has worked on using
13 experiments to estimate demand as well as developing
14 state-of-the-art code to estimate demand.

15 So the structure of the panel, we have each
16 panelist will do a short introduction to a topic, and
17 then we will have some follow-up questions and
18 discussion among the panel between each topic. And
19 then at the end, we'll have time for more general
20 questions and for some questions from the audience.

21 And, so, without further ado, I'll bring up
22 Steve Berry to give the first topic introduction.

23 MR. BERRY: Okay, so I'm very happy to give
24 a very short introduction here. I told my coauthor,
25 Phil Haile, that he shouldn't worry, I was just giving

1 five papers in five minutes, so there was no problem.

2 But the reason I think I can maybe do it is
3 that I really only have one word today. It's kind of
4 like in The Graduate when the advice is plastics, my
5 advice is instruments. So we've known from the
6 beginning of supply and demand estimation if we go all
7 the way back in time that learning about demand would
8 require instruments and, in particular, instruments
9 for price. But in differentiated products markets,
10 it's more complicated than that, and certainly when we
11 wrote, say, you know, BLP in 1995, one of my very
12 first questions from Mike Winston was, well, is this
13 nonparametrically identified. And I just laughed and
14 said, yeah, as if I'm ever going to prove that, but it
15 only took 20 years. It's not that slow for me.

16 So if you want, we have an annual reviews
17 piece, which has a fair amount of math in it, but it
18 also actually really tries to get to the conclusions
19 of what we want to do. So -- and basically the
20 conclusion is that if you want richer substitution
21 patterns, we start with instruments and then we want
22 to add more instruments.

23 So we start with the same instruments that
24 were used in 1929, which are instruments for price.
25 Now, if you want super-rich price effects, you may

1 need variation that moves the prices of different
2 products around differentially. If you went all the
3 way to a completely nonparametric model, you might
4 need as many cost-shifters as you have products in
5 your choice set if you want to -- if you want to have
6 really completely free substitution patterns and
7 price.

8 Now, what about other kinds of substitution
9 patterns if you look at a nested logit model or you've
10 got this other substitution parameter in the BLP
11 model, you've got the variances of random taste? Once
12 you think of that as the inverse demand, if we solve
13 out for product-level unobservables, what you end up
14 on the other side are really market shares that within
15 group market share and the nested logit or some more
16 complicated function of market shares in the original
17 BLP model.

18 So what we really need are also instruments
19 that move market shares, which aren't the same as the
20 price-shifters if we want really a completely
21 nonparametric treatment of this. So we need something
22 like changes in the choice sets, something that moves
23 people's choices around. One of the most natural
24 things would be if we have access to exogenous product
25 characteristics that move us up and down in the space

1 of preference for different products so that we can
2 watch where people go as the product gets better or
3 the product gets worse. And sometimes -- we didn't
4 call it this, but -- whoop -- sometimes people call
5 that the BLP instruments.

6 So I'll just keep going. Can we have the
7 slides back? Oh, they're over there. Okay, that's
8 fine. I'm the only one who can't see them. That's
9 fine.

10 Oh, there's one in front of me. It's the
11 confidence monitor. I should have had confidence.

12 Now, you know, if you really read our
13 completely nonparametric work, though, you might get a
14 little -- you might get a little nervous, which is you
15 need, like, a lot of instruments to get really rich
16 substitution patterns. So the solutions there are
17 just really the classic ones. Most people in
18 practice, we don't have that much data anyway, you're
19 probably going to put a stronger functional form on.
20 And those functional form restrictions are going to
21 reduce the number of instruments that you need.

22 Adding a cost side as in our original paper,
23 but Chris has done nice simulations showing how
24 important this is, adds additional restrictions, and
25 they're more natural restrictions on the cost side

1 because while the price of every good and potentially
2 the characteristics of every good on the demand side,
3 you might think on the cost side that the endogenous
4 variable is output maybe, but it's like my output,
5 unless it's a network industry or something. It's not
6 all the outputs. So you get many more exclusion
7 restrictions on the cost side.

8 And the other thing is you might have
9 consumer-level data. So it's a little heroic, maybe,
10 to get all of this out of just purely market-level
11 data, and some microdata that matches consumer
12 attributes to product choices are also really
13 important.

14 So I think we might talk a little bit more
15 about microdata, but I think the intuition about
16 microdata maybe comes from the geographic example. So
17 if you think of McFadden's initial prediction of what
18 BART would do where people are moving around in the
19 space of the public transportation system or hospital
20 demand where you get farther and closer to a hospital,
21 so in that case, you're learning about substitution
22 patterns in some sense by moving people within the
23 fixed choice set and seeing how they substitute as
24 they move closer and farther away from different
25 choices. And you can generalize that to other kinds

1 of characteristics. As your family gets bigger or
2 smaller, you're sort of moving about in the space of
3 preferences for big cars and where do people transfer
4 from.

5 So in this case, we can learn about
6 substitution from the microdata alone, and you can do
7 it without this exogenous variation from the BLP
8 instruments. In the end, though, prices at the market
9 level -- you might even define a market to be at the
10 level at which prices vary -- and you're still going
11 to need the instruments for price, so you're not going
12 to get away from those initial instruments. But the
13 microdata might get you away from these BLP
14 instruments, which I think is potentially important.

15 And then I think there are all sorts of
16 questions about how you do this once you have a
17 functional form, and you know, how do you form optimal
18 instruments, and how do you compute the whole thing.
19 And, luckily, Chris has solved that all for us with
20 this package he has up called PyBLP, which that's just
21 my ad at the end for Chris. I'll stop there.

22 MS. LARSON-KOESTER: Thanks, Steve. So just
23 as a followup question for the panel in sort of
24 general, what can we do in terms of estimating demand
25 if we don't have the data variation that we need?

1 MS. MORTON: I'm going to leave that one to
2 you.

3 MR. BERRY: So taken literally, it sounds
4 like the answer is don't, right? And I really do
5 think that, you know, I'm sort of terrified that
6 people say, well, you know, I did BLP, and it's like,
7 you know, the first thing to do, it's not -- is to
8 actually ask what's the source of variation in the
9 data and what can we possibly hope to learn from that,
10 right? And it's just not that different than other
11 parts of applied microeconomics, where the first thing
12 you should think of is what is exogenously varying and
13 what can I possibly hope to learn from that.

14 And that may very well restrict the
15 functional form that you choose. It may restrict your
16 ambition, and at some point, you know, some things
17 maybe shouldn't be done, but, you know, it's like any
18 other applied micro seminar at this point, though,
19 which is you're going to need some exogenous
20 variation, and people are going to argue about it, and
21 if you're an agency, you got to get something done,
22 but you can still ask the question about, I think,
23 what is plausible, how much variation do we have, and
24 to sort of match what we're doing to that amount of
25 variation.

1 So I don't know if you have further thoughts
2 about other tricks we can use.

3 MR. CONLON: I mean, if we don't have
4 variation in the data, we don't have -- I'll talk a
5 little bit about what we can get from surveys and
6 experiments later, where, like, we may not have, you
7 know, the kind of market-level price variation that we
8 want.

9 MR. BERRY: What about --

10 MS. MORTON: Yeah, so that's creating some
11 data.

12 MR. BERRY: Right.

13 MR. CONLON: Yeah.

14 MR. BERRY: Creating more data, right.

15 MS. MORTON: Creating --

16 MR. BERRY: Right, so right. Get more data,
17 right, is an excellent answer there.

18 Chris, you've done some work, I know, on,
19 you know, sort of how to make efficient use of
20 whatever --

21 MR. CONLON: Yeah.

22 MR. BERRY: -- variation we have.

23 MR. CONLON: So how do we -- yeah, how do we
24 squeeze the most juice out of the orange is sort of a
25 -- it's some sense, it's sort of a retro message, and

1 so I ran a bunch of simulations on a bunch of large
2 and small problems. And I think one of the things we
3 found that was very helpful that I guess I didn't -- I
4 sort of knew but didn't really know was that if you're
5 in sort -- if you're without any cost-shifters or
6 without -- with really weak cost-shifters is usually
7 the bad world, right? That's the case we're most
8 worried about. And the question is can we get
9 reasonable-looking demand estimates from that world if
10 all we have are access to something like the BLP
11 instruments, like characteristics of other products
12 and, you know, maybe cross-market variation in that.

13 And I think what we found was that the
14 answer was sort of sometimes yes, and the sometimes
15 yes was that if you had some assumption on the supply
16 side, that is you had something that was moving costs
17 around, even if those weren't excluded cost-shifters,
18 those were just like characteristics in the cost
19 function for the good, and you were willing to
20 construct the nonlinear optimal IV, in that world,
21 actually, we were able to get, like, pretty close to
22 what sort of well-behaved asinthetic performance
23 looked like. In some sense, like, we got back to the
24 good case, even without cost-shifters.

25 So there's some hope without cost-shifters,

1 but I think there's no hope without any instruments,
2 right? If you have the same set of products and the
3 same characteristics and the same prices, in 100
4 markets, you have one observation in your data. You
5 can't -- sort of can't fix that.

6 MR. BERRY: Right, but I think what you're
7 suggesting, which is always intuition, and we don't
8 really have a fully nonparametric proof of this,
9 right, is if you formally add the cost side, there's
10 so many exclusion restrictions there that they can
11 play somewhat the role of the cost-shifter, right?

12 MR. CONLON: Yeah.

13 MR. BERRY: Now, so, you know, and so we
14 talked about more data, right? So, you know, really
15 the answer is, A, you need some variation; B, you can
16 think about the functional form; C, you can make more
17 assumptions. Right, so this is going to mean really
18 committing yourself to some first-order condition,
19 right?

20 MR. CONLON: Yeah, you have to really
21 believe the Bertrand-Nash first-order condition or
22 something like that. But when you do that, you see
23 very clearly, like you can just write it out. You get
24 cross-equation restrictions from supply and demand on
25 the endogenous parameters, and that's going to be

1 whatever the price effect is and then whatever the
2 quantity shift -- the sigmas basically, the taste
3 parameters, because those are the only two things that
4 enter both equations.

5 MR. BERRY: It would be interesting. I
6 don't know if I've seen this, which is how much it
7 varies if you change the -- how much do the demand
8 parameters change when you change the conduct
9 assumption, right? We could try it out at some point,
10 right?

11 MR. CONLON: Yeah, we could try that.

12 MR. BERRY: Which is, you know, some
13 Bertrand-Nash, if you're not that well identified on
14 the demand side, that's going to go through to the
15 demand parameters.

16 MR. CONLON: Yeah.

17 MR. BERRY: What's the robustness with
18 respect to different supply sides, right?

19 MR. CONLON: Yeah --

20 MR. BERRY: On the demand parameters, right?
21 Not that you're going to get a different answer.

22 MR. CONLON: Yeah, that was sort of the
23 Reynaert and Verboven exercise. What they said is
24 they said, look, with complicated supply restrictions
25 like Bertrand -- multiproduct Bertrand, it's really

1 hard to back -- it's not that hard -- to back out
2 marginal costs from prices and vice versa, and they
3 said if we just assume marginal cost pricing, can we
4 construct IV that way, and I think they had, you know,
5 some success.

6 MS. LARSON-KOESTER: So, yes, following up
7 on -- mentioned by Steve is the benefits of microdata.
8 I wonder if you could speak to how we could maybe use
9 microdata to make up for some of the lack of variation
10 in other ways.

11 MR. BERRY: Well, again, maybe I'll start.
12 So, yeah, I wasn't there, but years ago, Susan Athey
13 told me that Rita Wenbends (phonetic) had given a talk
14 on econometric methods and had speculated at that time
15 that market-level BLP was not identified but microdata
16 would be. So I think that's an extreme case -- that's
17 an extreme statement, and indeed we have an
18 identification proof, so I like to say it's not true,
19 but I kind of know we said it, right, because it's
20 just market-level data, you're trying to learn a lot
21 of stuff from, you know, only a certain amount of
22 data. Now, I think it really does depend on how much
23 variation you have in the data, how much things are
24 really getting pushed around, how many extra
25 restrictions you're willing to make --

1 MS. MORTON: How the choice set changes.

2 MR. BERRY: -- how the -- if the choice set
3 changes dramatically, I think you're in pretty good
4 shape. If not, you're not in very good shape. So,
5 you know, what do you do when the choice set doesn't
6 change very much? And microdata still, even though
7 I've got papers on it, it's still slightly mysterious
8 to me, but, you know, if you just think writing down
9 what McAdam did, which is a likelihood with, you know,
10 consumers in it, you can get a bunch of substitution
11 parameters out of that. You can get nested logit
12 parameters. You can get random coefficients out of
13 that.

14 And, again, I think the intuition is that we
15 are making some restriction. It doesn't have to be
16 very strong, but that the consumers are moving around
17 in some kind of space that's tied in some way to the
18 choice set, right, that we have some variables that
19 are sort of making one choice better for you and one
20 choice worse for you.

21 MS. MORTON: Right, and we know something
22 about those consumers, so we're able to link the
23 consumers --

24 MR. BERRY: Exactly.

25 MS. MORTON: -- the number of children with

1 the size of the car.

2 MR. BERRY: Exactly, right.

3 MS. MORTON: And, so, then, they're moving
4 around in a particular way.

5 MR. BERRY: Right.

6 MS. MORTON: And buying a lot of large cars.
7 They're never substituting to the sports car.

8 MR. BERRY: Right. So those kind of
9 substitution patterns in the data, right, which are
10 exactly -- it's exactly right -- from interactions
11 between the people and the products, right, because,
12 again, you can think of distance as being the easiest
13 one, but it can be all kinds of other interactions
14 between people and products, can show you as you
15 change a person in a way that makes them like one
16 product more than another product, where do they draw
17 from, right?

18 What's the diversion ratio in some sense
19 from as you move around in the space of person
20 interacted with product characteristics, and that, I
21 think, turns out to just be super powerful. So now
22 we're down to just -- just needing the price
23 instruments. And, again, you can interact that with
24 functional form. So let's say there's just one
25 coefficient on price in your discrete choice model.

1 Okay, now I need at least one good cost-shifter.

2 MR. CONLON: Right.

3 MR. BERRY: Right? That's going to move
4 that price around, right? So you can go from needing
5 2J in a sort of market completely unrestricted case,
6 2J instruments, in other cases down to, say, one
7 instrument in a case where you have rich microdata,
8 you're willing to use that to trace out the full
9 richness of the substitution patterns, and you're
10 willing to restrict price to depend, say, on one
11 coefficient.

12 MR. CONLON: Yeah, I think in practice, I
13 think this is actually getting easier than it used
14 to be, so, like it's not that hard now to imagine,
15 like -- you know, one of the easiest things to do is
16 to go -- if you're doing consumer products is to go to
17 the Nielsen data, look at the panelist data, and just
18 look at the correlations between income and various
19 characteristics of products, right?

20 That's basically available to almost all the
21 people in this room for some price, and so it's really
22 easy to construct those kinds of moments from the
23 microdata, even if our goal is to estimate on
24 aggregate data. And so if the goal is to estimate
25 sort of observable heterogeneity, like the demographic

1 interactions in Nevo, like, you know, kids times mushy
2 or something, right, that's something we could
3 plausibly expect to see, you know, in the microdata,
4 and that kind of variation is actually really helpful,
5 these, like, observable interactions between, you
6 know, price paid per surveying and income. You know,
7 that's pretty easy to do, and that can get us a lot of
8 the heterogeneity.

9 And the sort of one thing that makes that a
10 little bit easier is that because those things are
11 observed, you know, we can either get that across
12 market. As income varies across market, we can get
13 that across individuals within a market from these
14 other sort of surveys and things like that.

15 MS. MORTON: Yeah. And if you have the same
16 consumers over time, then not only do you have their
17 demographics, you might have the choice set changing,
18 also. And so then you really have a lot of dimensions
19 of variation that you can exploit to identify the
20 parameters.

21 MR. CONLON: Yeah, I mean, I think the real
22 -- I mean, in some sense, if we can estimate these
23 kinds of demographic interactions, we can almost get
24 away without having unobservable heterogeneity, that
25 is, you know, if income actually explains all the

1 willingness-to-pay differences, maybe we don't need
2 random coefficients on price that can sometimes be
3 hard --

4 MR. BERRY: Right, I'll caution on that. So
5 for years I told the story that my random coefficient
6 on size of the car was something like the size of your
7 family, that with a bigger family you wanted a bigger
8 car, and then General Motors gave us this super-rich,
9 consumer-level data, and I rushed to it to show you,
10 you know, this strong correlation between family size
11 and the size of the car, and it wasn't there, which
12 was kind of upsetting.

13 And it turns out, of course, that we learned
14 something else, which is that people have portfolios
15 of cars, and a lot of people with big families buy
16 small cars because it's a second car or they buy two
17 small cars rather than one big car. And in that
18 paper, we did find that income and price was very
19 strong, but other demographic -- pure demographic
20 interactions were not as strong as we'd hoped. I
21 mean, so, you know, you get rural times pickup, and
22 that's a big deal at the time, life has moved on, but
23 at the time, greater than or equal to two kids times
24 minivan, big effect. That was about it in terms of
25 being able to predict things.

1 But what is on the other hand true and it's
2 not just these explicit interactions that the
3 microdata should help you with. It should also help
4 you get some of the -- some of the substitution in the
5 ex space as well.

6 MR. CONLON: Yeah, yeah, yeah.

7 MR. BERRY: In other words, that you don't
8 have to estimate just a logit with interactions; you
9 can estimate a nested logit or random coefficients.
10 And those -- and that variation at the micro level
11 helps you with that -- can help you with that as well.

12 But, yeah, so but panel data plays a similar
13 role. Second choice data can play a similar role.
14 Ranked data from a survey, if you believe it, can play
15 a similar role as this kind of -- you know, what we
16 call microdata, which is the one that matches the
17 choice of the consumer to the product.

18 MS. LARSON-KOESTER: Do you have a
19 recommendation for the best kind of microdata to get?

20 MS. MORTON: Well, it depends on your
21 question.

22 MR. BERRY: Yeah, it depends on -- yeah, so
23 -- so, I mean, okay, things that aren't quite as good,
24 right, but are still valuable are, you know, you have
25 another data set that you've got some moments still

1 valuable, right? But, you know, the best thing would
2 be rich consumer interactions matched to choice sets,
3 over time, where you see people moving within the
4 choice set themselves, and obviously where you have a
5 strong intuition about how these -- how these
6 consumer-level variables are moving people within the
7 choice set.

8 MS. LARSON-KOESTER: Great. So I think
9 we're going to move on to our next introduction, which
10 is Fiona Scott Morton.

11 MS. MORTON: Okay.

12 MS. LARSON-KOESTER: She's going to speak to
13 learning about behavioral biases.

14 MS. MORTON: So I thought we were going to
15 collude and not have slides, but I don't have slides.

16 MR. BERRY: The optimal response is
17 cheating.

18 MS. MORTON: Yeah, I cheated, so I have no
19 slides. I'm going to take us in a slightly different
20 direction and talk a bit about behavioral biases and
21 how difficult they are when you have to estimate a
22 demand model. So search frictions have been around
23 for a long time, decades and decades. Behavioral
24 biases, the research on that has also been around for
25 a long time, and in an antitrust context, that's

1 really important to stress.

2 You might think why am I introducing that,
3 you all know that, it's because when you're dealing
4 with a lawyer, okay, it's very important to say this
5 is old, it's known. It has a Nobel prize, okay? It's
6 not novel or, you know, different or unestablished or
7 anything like that.

8 Okay, so they are different, however, the
9 search frictions and the behavioral biases, because in
10 the behavioral context, you do have these very
11 philosophical questions about how to measure welfare,
12 which I think introduce a little bit more trickiness.
13 Also, I think the behavioral biases are underutilized
14 in antitrust, and that's something that I don't fully
15 understand, so I'll talk about that a little bit.

16 In settings where search costs are
17 particularly high, maybe you've got costly
18 information-gathering, maybe you've got a very complex
19 product, then consumer behavior is going to differ
20 from the situation where you have low search costs.
21 So for example, Kate Ho and I have a paper where we
22 look at this problem in the choice of Medicare Part D
23 plans.

24 So this is the pharmaceutical insurance for
25 old people, and they have to choose an insurance plan

1 for the next year, and they don't know what their
2 health is going to be in the next year, they see the
3 prices in terms of the premiums of the plan, and then
4 there's this complex benefit schedule, which is 25
5 percent copay, and then there's a doughnut hole, and
6 then there's a catastrophic region, and there might be
7 a deductible, and each of the plans has a list of
8 medications that's on the -- you know, first tier or
9 the second tier with different dollar amounts attached
10 to them. So it's quite a tricky calculation to figure
11 out.

12 Now, you can go to the government's plan
13 finder, put in your medications that you take on a
14 regular basis and, bam, you get a sorted list from
15 least cost to most costly. So there's a search tool
16 that's available. Nobody uses it. And the federal
17 government subsidizes 70 percent of the cost of this
18 program. So the seniors are possibly cognitively
19 challenged. They're certainly in part of the age
20 distribution that's not as good at the web. It's a
21 really hard problem. And they're not bearing the
22 monetary costs of that problem.

23 So there's insufficient shopping. That
24 means that there's insufficient competition on price.
25 There's no point for one of these plans to drop a

1 price if nobody responds to that, okay, so you have
2 insufficient competition on price, and the benefits of
3 privatizing this program rather than running it as
4 just a normal government program diminish as a
5 consequence, because why would we privatize a
6 government program to take advantage of the benefits
7 of competition? We don't have them because consumers
8 aren't shopping.

9 So there's very little switching in the
10 data, despite hundreds of dollars of potential savings
11 and even more if you took the taxpayer into account.
12 We model a rational search in that context where
13 expected savings have to be greater than the search
14 cost of searching to the consumer. But, of course,
15 the search cost of searching to that consumer reflect
16 all that consumer's life and not, perhaps, yours or my
17 search cost of solving the problem for that consumer.

18 And we assume that if they search, they get
19 the right answer. And we take this to our data and
20 what we see in the data is that the probability of
21 searching goes way up if you have health shock, if
22 your existing plan has a price increase, if your
23 existing plan has a coverage decrease. If any of
24 those happen when -- you're less likely to roll over,
25 so the default is you roll over and you don't shop,

1 but if these shocks happen, then a lot more people
2 switch.

3 Now, how do you accommodate this setting
4 when you also might have persistent brand preferences?
5 So maybe my default -- maybe I'm rolling over and
6 that's the default, but it's also just my brand
7 preference, how are we going to econometrically
8 separate those. Because you have people qualifying
9 for Medicare each year, you've got new enrollees.
10 They don't have any switching costs. I mean, or
11 rather the switching costs are the same for every
12 plan. So we can infer which plans are best and what
13 the preferences are from the entering guys and then we
14 have the switching costs from the folks who are
15 continuing in the program.

16 Okay, so we can separately identify the
17 persistent preferences from the switching costs
18 because of the structure of the data, and we have four
19 years of data and the same people, okay?

20 And -- so what you can do is estimate this
21 model and show that the elasticity is going to be
22 lower than in a model without switching costs. That's
23 kind of obvious because when a plan lowers a price,
24 there's much less response than there would be under
25 normal conditions.

1 So I'll just turn quickly now -- so that's a
2 way you can build in a switching cost into your
3 estimation. So that's sort of Example 1. I'll just
4 spend a couple of minutes on Example 2. I think
5 behavioral issues are going to be much more important
6 going forward in terms of applications because they're
7 going to be necessary in all of these tech -- big tech
8 platform contexts.

9 Consumers don't optimize; they respond
10 strongly to defaults. They don't search enough. So
11 we see this, for example, if you look at the European
12 Commission's search in Android cases, you see this
13 showing up strongly. So the default search engine,
14 the default browser on the handset. When something --
15 when a search result is presented in the shopping
16 context, do people scroll down to the next page? No,
17 they don't. They click on the thing that's right in
18 front of them.

19 They don't invest -- consumers don't
20 investigate a counterfactual. They don't search using
21 another engine. They don't check if the local results
22 would be different if they used a different shopping
23 service, so they don't know the quality penalty
24 they're paying from lack of search, and that then
25 enables that to be an equilibrium behavior, okay? And

1 they might need a shock like the kind that we used in
2 the Medicare context, like a health shock, to cause
3 them to find out.

4 We see that platforms take advantage of
5 framing effects. The space taken by the box at the
6 top, all of this dark patterns literature, there's a
7 really nice Stigler report on dark patterns, how you
8 can get people to buy an insurance product they don't
9 really want by making it really hard for them to
10 escape buying it. And so the consumer lack of search
11 makes the ordering really valuable; therefore, the
12 search engine is going to sell the ordering, and,
13 therefore, providers are going to buy the ordering.
14 So that's a totally rational business model in a world
15 where framing and consumer behavioral biases lead to
16 this kind of behavior.

17 So you probably want to model those choices
18 as a function of the results ordering, not of some
19 utility maximization across all the choices in the
20 choice set, okay, because that's not really what's
21 happening. So I will stop there because I'm out of
22 time, but I think that that's just an extremely
23 important reality to be modeling when we go to these
24 settings where choice sets are not really the same as,
25 say, a grocery store where everything's on the shelf

1 and maybe one's a little lower and one's a little
2 higher, but they're all visible right there.

3 Okay, thanks.

4 MS. LARSON-KOESTER: Thank you. So you
5 mentioned sort of the nonsearch costs affecting how
6 competition plays out in a market, and I'm just
7 wondering if the panel can speak to sort of what
8 circumstances do we know -- or how can we find out if
9 behavioral factors are something that will be
10 important to consider.

11 MS. MORTON: Yeah, I mean, I think -- I
12 don't know if there's one single test that says, okay,
13 here's a behavioral factor. I think it's the
14 economist knowledge of the choice environment, of the
15 search environment. Is it the case that there's a
16 tool that everybody's using that's ranking something
17 at the top, that's the case with a lot of digital
18 applications.

19 In the case of Medicare Part D, the old
20 people are not using the web, and so there isn't a
21 tool, and what's -- what does search look like in
22 that environment? I think we have to know the
23 institutional details of our market, and then we have
24 to be attentive to the literature. I mean, you can't
25 -- you can't read something that says competition is a

1 click away and reconcile it with \$12 billion to be the
2 default search engine, right? If the default search
3 engine wasn't doing something really valuable, nobody
4 would pay for it in that way.

5 So I think the model has to reconcile all
6 the different facts that the economist knows about
7 that marketplace.

8 MR. BERRY: I mean, I don't know how much
9 you've thought about this, but one of the scary things
10 for me about the whole framing literature is that, you
11 know, if framing matters, it means that relatively
12 small changes in a choice set or something could have
13 relatively big differences in the outcome, right? And
14 it almost seems to lead to kind of -- almost to kind
15 of discontinuity perhaps, you know, maybe not hundreds
16 of dollars' worth, but that relatively subtle things
17 are going to make a big difference.

18 And, I mean, is that a big challenge here
19 that, you know, there's sort of no -- not like we're
20 looking at the price or something like that, you know,
21 sort of what --

22 MS. MORTON: Right, it's not as smooth,
23 yeah.

24 MR. BERRY: -- what the frame is, right?

25 MS. MORTON: Yeah, yep.

1 MR. BERRY: Yeah, I'm a little worried about
2 sort of a lack of smoothness and a lack of -- you
3 know, it's always hard to go to the next example from
4 one example that that makes this much more difficult.

5 MS. MORTON: Yep, yep.

6 MR. BERRY: So I find it a little
7 frightening.

8 MS. MORTON: Well, I mean, it's true, it's
9 not going to be smooth, but I agree with you that if
10 you have a setting where the consumer can see the
11 first three ranked options on her mobile device and
12 nothing else, a pretty good model might be those
13 three. And if something changes in the algorithm that
14 puts a different three in, then maybe the choice is
15 now the consumer's choosing among those -- that
16 different three.

17 I think that's -- I mean, I would start
18 there. I'm not sure where it would lead.

19 MR. CONLON: Yeah, I mean, I think having --
20 in general, I think having the data on the observed
21 search process or the institutions that govern the
22 search process is really important.

23 MS. MORTON: You walk up to a vending
24 machine, and there are the things --

25 MR. CONLON: I know, I liked vending

1 machines for so long because you know exactly what's
2 in the choice set, and that's really well observed to
3 consumers, but other people like Ali Hortacsu and
4 coauthors have looked at car insurance, where they
5 have data on here are the ones you saw, here are the
6 ones you got quotes from and so on. And those -- you
7 know, in that case, I think it's possible to estimate,
8 you know, what my marketing colleagues would call the
9 search funnel of, like, the things you're aware of,
10 they things you're considering, and then the things
11 that you choose.

12 I think the test that I think is, like, I
13 find hopelessly hard that people sometimes try to do
14 is to estimate sort of unobserved consideration
15 models, where we see all the products. We don't know
16 which ones are considered, and we don't have any data
17 on that, and then we try to figure out what the
18 consideration set is, this latent consideration set.

19 And I think usually what it's standing in
20 for is just that some products are more similar to
21 others and we can't really tell consideration from
22 preference in a lot of those worlds, you know, unless
23 -- but the welfare implications are different, right?
24 If I could just tell you about a product, now if it's
25 really you're not considering it and you would like

1 it, then there's going to be a positive welfare game
2 from just, you know, informational interventions.

3 MS. MORTON: Yeah.

4 MR. BERRY: So you made a connection that I
5 thought was unexpected to me, not to you, which was,
6 you know, we were talking about the benefit of the
7 supply side in demand estimation, and you suggested
8 the benefit of in some sense the supply, in other
9 words, the supply of, you know, the rank -- the
10 auction or whatever that gives you the rank. Is there
11 work that actually really incorporates the price paid
12 by the firm, the value paid by the firm? I mean, I
13 know you came up with some examples for us, but --

14 MS. MORTON: To be at the top of the list.

15 MR. BERRY: Yeah, that we sort of -- rather
16 than trying to infer it from consumer behavior, we
17 actually infer it from the behavior of the firm. In
18 other words, the firm is telling us what matters.

19 MS. MORTON: So I do not know of such a
20 paper, but that would be a great paper for somebody to
21 write. Now, you'd need to know how much the search
22 engine or the bottleneck that was doing the framing
23 for the consumers was charging. You need to know
24 those prices, so winning bids or contract prices or
25 something, so that is -- I don't know of data like

1 that.

2 MR. BERRY: To me, it seems like a lot of
3 those papers are focused on just the revenue to the
4 platform or something like that, whereas you're
5 suggesting, I think, something much more interesting,
6 which is the actual, you know, value of the frame
7 itself.

8 MS. MORTON: Yeah, those things should be
9 related.

10 MR. BERRY: I agree, right.

11 MS. MORTON: Yeah.

12 MR. BERRY: I'm just saying that's not --
13 that's often not presented as that being the research
14 question.

15 MS. MORTON: Yes, correct.

16 MR. CONLON: Yeah, I think getting data from
17 the ad exchanges is going to be the hurdle, right?
18 It's like --

19 MS. MORTON: We need you to do that.

20 MR. CONLON: -- yeah. Yeah, thanks.
21 They're, like, super secretive, and then if you got
22 the data, it would be, like, probably more data than
23 we could store on a computer.

24 MS. LARSON-KOESTER: Well, I think we should
25 move on to the next introduction, which is Chris

1 Conlon.

2 MR. CONLON: Do I get slides? Oh, great.

3 Okay, so what I'm going to ask is I'm going
4 to ask, like, what is it -- or I was told to answer
5 the question, what can we learn from experiments.
6 And, so, a lot of this is going to be informed from
7 some work with Julie Mortimer, most particularly this
8 paper that isn't obviously about experiments from the
9 title. The paper is called "Empirical Properties of
10 Diversion Ratios."

11 So the first thing I think you need to ask
12 when you run any kind of experiment, you know, in an
13 antitrust context, you're going to use data from an
14 experiment, is I think you want to ask what is the
15 object you're actually trying to measure and, you
16 know, what does that look like. And, so, what I've
17 done is I started here just by saying, like, look,
18 there's a lot of different ways we could measure
19 substitution, and I've sort of focused mostly on
20 different measures of diversion ratios here.

21 So the first one is sort of the classic one
22 that you would get in Farrel and Shapiro. It says, I
23 raised the price of Good J; some people leave Good J;
24 and I want to measure the fraction of people who
25 substitute to Good K. All right, so that's often in

1 something like a UPP calculation. I think this is
2 essentially what people have in mind when they're
3 talking about measuring substitution.

4 We could also think about a different
5 context. We could think about instead of perturbing
6 the price of the first good, you could imagine instead
7 we could perturb the quality of the first good. And
8 there might be markets where that's going to be the
9 available variation, or maybe that's closer to the
10 experiment we could run, you know, we could see
11 somebody makes the size of a bottle of ketchup smaller
12 or something like that, and the quality is going down,
13 and we could see how that leads to -- traces out
14 substitution.

15 The third one, the thing that I've labeled
16 ATE there, what that is is that's just saying, like,
17 suppose I took a product completely away from
18 consumers and I removed it from the choice set, right?
19 So you could imagine, these are experiments you could
20 run, and these are the kinds of experiments we
21 actually ran in vending machines. We actually tried
22 running price experiments first, and we mostly failed
23 because it was -- you know, nobody responded to five-
24 cent price changes in a way that we were able to
25 measure effectively at the frequency we had in our

1 data, but, you know, if we took away the best-selling
2 products, then it was actually something you could
3 actually maybe hope to measure.

4 The final thing I put up there for fun is,
5 like, the logit. And I put up the logit because if
6 you sort of have just diversion proportional to share,
7 it turns out all three of those measures that I wrote
8 are all going to be identical in that world, but
9 remember, you're predicting substitution with not a
10 no-parametric -- not a nonparametric model, but rather
11 a no-parameter model, right? And sometimes you're not
12 estimating anything.

13 And, so, the other thing, you know,
14 experiments can tell us about is they can tell us
15 about welfare, right? And so what I did is I just put
16 up, like, the logit sort of a random coefficients
17 logit version of consumer surplus, and it turns out
18 that, you know, what you get is you get, like, as I
19 change prices, what matters for consumer surplus, at
20 least sort of the best approximation, is how much the
21 outside good share responds, right? So how many
22 people are switching from buying any of the products
23 to buying the outside choice, right? And that's going
24 to be true if we change prices or if we change quality
25 and also if we change variety, right?

1 And, so, you know, these sorts of
2 calculations, actually they're not -- the math is
3 really easy in a logit. It turns out that, you know,
4 these calculations are more general, like this is what
5 people in public finance do all the time. They say, I
6 tax Good 1; I see how much -- I tax Good 1, maybe
7 that's alcohol or cigarettes, and I look at how demand
8 for the entire category responds. It turns out that's
9 a pretty close first-order approximation to welfare
10 for a broad class of models, right?

11 The other thing -- can I go back?

12 MS. LARSON-KOESTER: Use the red button.

13 MR. CONLON: Use the red button, okay.

14 The other thing I guess I should point out
15 is that -- well, there's two things. One is that we
16 don't always observe the outside good share, so that's
17 something that's often coming off of an assumption.
18 So it makes welfare a little bit tricky, and I'll talk
19 a little bit about how we can resolve some of that.
20 But I think that's good. I'll move on from there.

21 All right, so what we can do, then, is we
22 can actually sort of, like, try to plot the objects
23 that I talked about that one of my plots did not make
24 it. We can plot the objects that I talked about, so
25 that blue line is, like, as I trace out these, like,

1 small price increases and I continue to increase the
2 price of Good 1, I can measure substitution to Good 2.
3 What the red line denotes is the same thing, but where
4 I trace out -- as I change the quality of Good 1; and
5 the dotted line there is, like, if I took Good 1 away
6 completely how would people substitute to Good 2.

7 And, so, I've sort of just marked off like a
8 5 and a 10 percent price increase, and the X axis is
9 like the fraction of sales of the initial product that
10 are still remaining as I raise its price or reduce its
11 quality. And, so, what's going to happen is whenever
12 I sort of manipulate the price or change the quality
13 or remove the product completely, I'm going to
14 basically be tracing out a different line, and I have
15 to make sure -- you know, this is sort of similar to
16 what -- you know, what the program evaluation folks
17 told us, that, like, different instruments identify
18 different effects. And we have to be a little bit
19 careful to make sure, like, we're getting the effect
20 that we want.

21 And so here's the kinds of experiments that
22 I think, like, people at the agencies -- both here and
23 elsewhere -- would do. One is, like, you know, what
24 happens, what kind of experiment, and maybe we see
25 that a firm in its course of business tried out a

1 small price change. You know, one of the challenges
2 that, you know, a lot of times it's hard to measure
3 anything for a very, very small price change, often
4 because our data are noisy, that just demand is moving
5 around.

6 The other thing that they do, and I mostly
7 associate this with the U.K., which is why I said
8 where would you shop if we closed this Tesco, because
9 they love to run consumer surveys where they stand
10 people in front of a Tesco and say, where would you
11 shop if we closed this place. And it's clear what
12 that's not providing information about is, like, small
13 price changes. That's providing information about
14 what would happen if we removed the product from the
15 choice set, right?

16 And then, you know, the stuff that I've
17 worked on, you know, obviously would be -- it would
18 have been much easier if we did it online, where what
19 we did is the exercise Fiona described, which is we
20 sort randomized search results to consumers on Amazon
21 or eBay or something, but we were dumb and we decided
22 to do this in practice with actual vending machines,
23 where we had to pay people to take away candy bars and
24 hide them and things. And so -- but you can do sort
25 of those kind of product removals or stuff like that,

1 right? And you could think about short-run, stock-out
2 events as sort of representing a quasi-experiment,
3 that sort of once we condition on some things, it's
4 going to behave as if it were random variation.

5 The hard part is, I think, like we need to
6 know what's the object we wanted to estimate in the
7 first case, and oftentimes the experiment gives us one
8 of the other objects, right? We have this great
9 experiment on second-choice data, but I want to know
10 what happens when I increase my price by a small
11 amount, right? Or I see, you know, maybe I do see a
12 price change or, you know, some weird thing or
13 something gets hit with the tax, but what I really
14 want to know about, what would matter for the market,
15 is what happens if actually we closed this store down,
16 if we did remove the Tesco, not if we, you know,
17 raised sales taxes 5 percent or something, right?

18 And, so, usually, I think about UPP
19 calculations, at least if you sort of believe the
20 derivation in Farrel and Shapiro as being about
21 starting at the small price change world about the
22 current market price, whereas if we think about
23 something like hospital -- you know, hospital or
24 insurer cases, oftentimes they're going to be
25 interested in this willingness to pay object, which

1 looks more like the consumer surplus or welfare
2 calculation I showed you. And in a sense, that's
3 really about second-choice data or variation in the
4 assortment.

5 I think the unfortunate thing is it's
6 sometimes easier to learn about the first case by
7 product removals and the second case we don't -- you
8 know, sometimes we see hospitals close or insurers
9 exit the market, but oftentimes we're trying to learn
10 about those from small price variation. So it's a
11 little tricky, right?

12 And, so, just my last slide here, you know,
13 can we do antitrust with experiments only and without
14 empirical models? You know, yeah, I sort of would
15 love to live in this hypothetical world where what
16 would happen would be, you know, the merging parties
17 would come to the agency and they would collectively
18 design an experiment that would be run by one of these
19 consulting firms, but I think that probably is not
20 going to happen anytime in my lifetime, and so, you
21 know, what are we left with?

22 I think if you read sort of the guidelines
23 in 2010 and sort of the literature around it, I think
24 Farrel and Shapiro were sort of hoping and we could
25 sort of see diversion in normal course of business,

1 you know, that this would just be like a number in an
2 email or a spreadsheet or something like win/loss data
3 or, you know, cell phone porting stuff. And there's
4 lots of cases like that, and I think, you know, there
5 may be cases where that's possible.

6 I'm a little skeptical we're always going to
7 see the object that we need, and so I think often what
8 we're going to be stuck with is we're going to be
9 stuck with trying to use our experiments in addition
10 to our models as sort of, again, extra moments or
11 extra information that we may want to match.

12 I think there are still some -- a lot of
13 open questions about how do we combine these things
14 and how do we balance experiments and observational
15 data. You know, if I have 100 million observations
16 from my observational data and one week of
17 experiments, you know, there's a sense in which my
18 model may not really care very much about that one
19 observation of experiment. I think we need to think
20 about how we want to balance that stuff. So that's --

21 MS. MORTON: Do your ad. Don't you have an
22 ad slide?

23 MR. CONLON: Oh, I have an ad slide. Yeah,
24 I was going to save that for the --

25 MS. MORTON: Oh, oh.

1 MR. CONLON: -- yeah. I'll say that later.

2 MS. LARSON-KOESTER: Thanks, Chris.

3 So following up, I know you talked a little
4 bit about sort of what object are we actually
5 measuring with experiments, but I'm wondering if the
6 panel has thoughts on how we should assess the
7 external validity of an experiment.

8 MR. BERRY: Sounds like a no, but I think
9 what's useful about what Chris said is, of course,
10 that he wants us to focus first on what question we're
11 answering, which has to be part of the way there.
12 And, of course, there's a very strong connection
13 between the different sources of experimental
14 variation and what they reveal in our early discussion
15 of instruments and what, you know, price instruments
16 versus, you know, sort of substitution pattern
17 instruments. There's a very strong connection there.
18 So to be careful about the -- to be careful about the
19 question you're answering, but as far as external
20 validity, I think it's really hard, actually. I think
21 that the development RCT literature has this problem.
22 People scale up and weird things happen. So I think
23 we should be pretty cautious about it.

24 I worry, for example, about, you know,
25 elicited preferences, for example. So standing

1 outside the Tesco and saying where you would go --
2 okay, I think that's not so bad, right? How much
3 would you buy if the price were 10 percent higher,
4 I don't believe at all, right? And then the question
5 is --

6 MR. CONLON: I mean, I think that's why the
7 Competition Commission stopped asking that question in
8 the U.K.

9 MR. BERRY: Right, and years and years ago,
10 I was actually working on an antitrust case for
11 something else, and they actually ran people through
12 an experimental supermarket, having raised the price
13 of one good by 10 percent, right? And they ran many
14 people through the supermarket, and they were going to
15 get the price elasticity out. They were very happy
16 with themselves. And, you know, people didn't change
17 their behavior at all.

18 And you could say, well, okay, it's -- you
19 know, price is perfectly -- you know, demand is
20 perfectly inelastic, but I don't believe that. So, I
21 mean, I think the other problem with these
22 experiments, you have to come back to the framing
23 question. People think they're in an experiment.

24 MS. MORTON: Yep, yep. I would also say, I
25 mean, external validity of an experiment in one place

1 to something else is, I think, very counternormative
2 to what we do in IO, where we think that the setting,
3 the kind of people, the kind of consumers, the kind of
4 product, the product, you know, production function,
5 costs, informational environment, is really quite
6 specific, and you could get a really different answer
7 if you changed one of those things, so certainly I
8 think external validity to other stuff should be
9 treated very cautiously.

10 MR. CONLON: Yeah, I mean, I think we spend
11 a lot of time, right, like what is the relevant market
12 and, you know, where is this effect going to matter.
13 And I think -- I mean, that's sort of our version of
14 external validity here, right, understanding how to
15 extrapolate from what data we have and what model we
16 have to like in this particular part of Texas in this
17 market that this is where we're worried about the
18 largest price increase or something.

19 MS. LARSON-KOESTER: So also following up on
20 something Chris mentioned, I wonder if the panel has
21 thoughts on sort of best practices for incorporating
22 other data sources like costs or margins or survey
23 data into a demand estimation.

24 MS. MORTON: And you make more moments if
25 you can.

1 MR. BERRY: Yeah, I mean, and the margins
2 are, you know, in some sense an even better version of
3 the first-order conditions, right, if you believe
4 them, if you believe they're marginal cost.

5 MR. CONLON: Yeah, I mean, I think the
6 challenge is we don't always know -- you know,
7 accounting data may not give, you know, economic
8 partial cost -- that's usually the big caution.

9 MS. MORTON: That's actually a big
10 difference between academics and enforcement. When I
11 was doing this, there was a lot more use of accounting
12 data than academics would ever allow their graduate
13 students to do. Is that fair? Yes.

14 MR. BERRY: Yeah, no, but you can see why,
15 right? Because that's actually extremely powerful
16 information, and so, you know, the approximation there
17 in a short project may be worth it, given just how
18 much information is in a market.

19 MS. MORTON: Well, and it's also subpoenaed
20 accounting data, which might be a little better,
21 maybe, than public accounting data. I don't know.

22 MR. BERRY: Yeah. In general, though, I
23 think one advantage of writing down a relatively
24 complete model of your situation is that it then tells
25 you how to incorporate all the other information that

1 you might get, right? So, you know, if you have a
2 moment -- if you have a margin, right, it tells you
3 what to do with it, and I think that's just really
4 useful.

5 MS. LARSON-KOESTER: So I have just a few
6 more general questions before we move to audience
7 questions. Does the panel want to talk a little bit
8 about best practices in general? So what are some key
9 choices?

10 MR. BERRY: Chris does.

11 MR. CONLON: Yeah, can you put up my slides?

12 MR. BERRY: Chris does.

13 MR. CONLON: Can you put up my -- yeah.

14 So, yeah, I mean, I think, like, you know,
15 what are the best practices. So what we tried to
16 do -- I'll show you the ad here -- is we tried to sort
17 of do them all, and so here's, I think, like, what I
18 would tell a student to do or what I would try to do
19 myself. I think, like, what are the objects we're
20 going to need in a model. I think the most important
21 objects are going to be we want some heterogeneity in
22 the taste for a constant or an outside option because,
23 remember, that's what's going to drive our welfare
24 from that expression I put up before. And often, you
25 know, the outside option is a thing we -- the size of

1 the outside option is the thing we have the least data
2 on to start with, so we want the most flexibility in
3 that substitution so that we can at least -- even if
4 we're missing the level, we can get the substitution
5 right. That's going to give us welfare. And then
6 similar for price, obviously we want as much -- you
7 know, we want heterogeneity and sort of willingness to
8 pay sort of the next thing. So that's sort of our
9 objective of what a model should have at the bare
10 minimum. Otherwise, we're basically just doing
11 everything proportional to market share. We're not
12 using any data at all.

13 So the next thing is, like, we should have
14 instruments for both the prices and the random taste,
15 as Steve talked about this. What would I do today?
16 J.F. is here, so I would say I would follow his
17 recommendation for generating sort of BLP-style
18 instruments, you know, how to use characteristics of
19 other goods in the right way, and then once I did that
20 and estimated demand, I would probably construct the
21 approximate optimal IV, sort of in this Chamberlain or
22 sort of the Reynaert and Verboven sense.

23 You know, what I would do is if I believed I
24 had supply conditions, I would impose them. That is,
25 if I knew static Bertrand-Nash was what I believed

1 firms to be doing, I would do that. If I knew they
2 were all colluding, I would sort of impose that. And
3 then if I could sort of collect extra micro-moments,
4 like from, you know, survey data or other data, I
5 would do that.

6 And so the shameless plug is, of course,
7 like all those steps are hard except that I just spent
8 a year with a student making them as easy as possible,
9 so here's my shameless plug. We have this software,
10 pyBLP, that will let you do all that stuff sort of,
11 you know, in a single line, you know, one at a time.
12 And so if you have Python installed, you can just do
13 "pip install pyblp," and you will be able to do this
14 sort of -- you will be up and running in, like, less
15 than a minute, and then documentation is, like, super
16 long and super detailed. And when it doesn't work,
17 you can email me, but sort of here's my --

18 MS. MORTON: You are going to regret saying
19 that.

20 MR. CONLON: -- real ad --

21 MR. BERRY: Don't say that.

22 MR. CONLON: -- which is this is the
23 original BLP paper, and we did it in nine lines, it
24 looks like, and so that's the full model in BLP with
25 linear demand and nonlinear random coefficients and

1 supply and demographics and all that, and you can see
2 that's what it looks like when you just sort of load
3 it, and then if you want to just estimate, you just
4 type "dot solve," and once you've done that, then you
5 can compute elasticities and diversion ratios and
6 consumer surpluses and evaluate a merger with
7 different ownership and then compute the optimal IV
8 and resolve and everything. And, again, you know,
9 nothing is more than a line. And, so, the hope is we
10 can get people to, you know, use at least one or two
11 random coefficients and we can move hopefully -- my
12 dream is to move us away from the logit world, right?

13 MR. BERRY: Okay, but let me say it's like
14 late-night television, but there's more. They have
15 basically, I think, all of the published and folk
16 wisdom here about how to compute different things,
17 kind of, you know, both in the accompanying paper, you
18 know, how do you solve this, how do you solve that,
19 how do you deal with the exponent -- I mean, a hundred
20 different things in here that they've just really put
21 in one place. So, you know, it's like -- I haven't
22 used it yet, but I've talked to a bunch of people who
23 have, and my impression is it slices and dices it and
24 makes you toast.

25 MS. LARSON-KOESTER: So pushing us a bit

1 beyond, you know, the known world, does the panel want
2 to talk a bit about how we could use machine learning
3 to improve on demand and welfare estimation?

4 MS. MORTON: I definitely do not.

5 MR. CONLON: Sure, let me start with that.
6 So I think there's some machine learning things we can
7 do today that you could do -- you know, you could do
8 right away, without learning any machine learning or
9 without really changing what we do. And I think,
10 like, one of the things they do a good job doing is
11 separating between the parameters we actually care
12 about and want to interpret and the parameters that
13 are basically just there to improve fit, these sort of
14 what we would call nuisance parameters in
15 econometrics.

16 And what I'll -- the bold claim I'm going to
17 make is that almost all of the sort of random taste
18 and substitution parameters in a BLP model are
19 nuisance parameters, that is, nobody cares what the
20 coefficient on horsepower actually is or whether
21 there's, like, a variety of tastes for mushiness of
22 cereal, right, we just want to get the right diversion
23 ratios and the right substitution patterns out.

24 And so I think one of the things that I've
25 found was helpful was, like, you know, we did this

1 stuff with cereal where we downloaded 40 pieces of
2 nutritional information and lots of product
3 characteristics and advertising data and all kinds of
4 stuff for cereal. What we tried to do is we basically
5 said, actually, what we're going to do is we're going
6 to project it down into three principal components
7 that are going to explain 90 percent of all the
8 characteristics that make cereal different. And it's
9 much easier to estimate, you know, random coefficients
10 on three principal components than it is on 37 pieces
11 of almost perfectly collinear nutritional data, right?
12 So that's one thing we could do, you know, today
13 without, you know, doing much.

14 I mean, the other thing is we could do
15 similar things with -- you know, using either
16 principal components or LASSO regularization or
17 something on the set of instruments that we put in,
18 right? And, so, lots of people in econometrics have
19 discovered maybe I don't need a thousand instruments;
20 maybe I can select a hundred that are actually, you
21 know, strong or that explain all the variation in the
22 thousand.

23 MR. BERRY: Yeah, so I agree with all that,
24 but let me give the counter case of things that people
25 are doing that I think are right. And they mostly

1 involve not making the distinction that Chris just
2 suggested, which is you would not want to have a big
3 machine learning thing predict demand and let it throw
4 price out because it was, you know, predicting price
5 from three other characteristics, right? So you
6 really have to be careful about the things that you
7 insist are in versus maybe controls or something or
8 pure dimensionality reduction thing that you want it
9 to do.

10 And then the other thing -- another
11 similar thing is -- I mean, actually, there's a paper
12 out there right now which basically says the problem
13 with demand estimation is that, well, there's
14 nonobservables, so we're just going to use machine
15 learning to predict things and then we don't have to
16 worry about the unobservable. But, I mean, that's
17 obviously wrong because you need to preserve the
18 variation and supply. You need to preserve the
19 excluded variation and supply. So you still have to
20 think about the model. You still have to think about
21 things that you definitely want to exclude, like pure
22 supply shifters, and you still have to think about
23 things that you definitely want to include, like, say,
24 price because you wanted the price elasticity.

25 I think, though, for sets of controls for

1 the functional form of instruments, for reducing a
2 high dimensional space in the first place, for turning
3 text maybe into characteristics and variables, I think
4 there's a lot of fun stuff and the correct stuff
5 people can do.

6 MR. CONLON: Yeah, I think -- I mean, I
7 think the stuff that's less available today that's
8 probably worth thinking about is thinking about, you
9 know, one of the takeaways from the machine learning
10 literature is, like, you should, you know, estimate
11 your data many times -- you should estimate your model
12 many times, and often you want to do things like
13 reweight the observations you can't explain or
14 something, like put more emphasis on fitting the
15 things that are really hard to fit.

16 And, so, some things like that and some
17 things like if I -- could I take the prediction from
18 two models and average them, I think those are the
19 cases where if I had to forecast what we'll see in the
20 next few years, people trying, I think it will be
21 stuff like that.

22 MS. LARSON-KOESTER: So we have a lot of fun
23 things to discuss, but I want to allow some time for
24 audience questions, so if anyone wants to ask a
25 question.

1 MR. GANAPATI: So often we might have only
2 data in a subset of choices, so think of a case where
3 at least at the first request we have data from the
4 two merging parties but not a bunch of the other
5 competitors. What would you do in that case?

6 MR. BERRY: Okay, it would be better if you
7 have some data on everything else, right, because then
8 you can get into these situations where you're trying
9 to fit, you know, different levels of detail of data.
10 For example, if you had market data for everyone but
11 only the microdata for the subproducts, then I think
12 you're actually in pretty good shape. Otherwise, I
13 think it's really hard because, you know, you're going
14 to end up putting the rest of the world into the
15 outside good or something, and you're probably really
16 going to miss some important substitution, I would
17 think.

18 MR. CONLON: Yeah, I mean, my experience
19 with the paper with Julie is we've tried sort of
20 constraining ourselves to this exercise. Could we
21 estimate diversion using only data from merging
22 parties, and it was like a colossal failure for us.
23 You know, it turned out what we really needed -- or
24 the assumption that turned out to be really valuable
25 was that the diversion ratio summed to one, that you

1 had to sort of see the whole market and see where
2 everybody was going.

3 And I think, yeah, there was this hope in
4 the 2010 guidelines that maybe if we moved to
5 diversion we could only look at data from merging
6 parties, and it's probably possible in some cases,
7 but, you know, the two that I've tried, it didn't
8 work.

9 AUDIENCE MEMBER: I was wondering if you
10 could talk a little bit more about welfare in the
11 behavior bias context in the sense that if I go to the
12 grocery store and I'm -- there's cereal on different
13 shelves, and basically I'm just looking at the top
14 shelf that's right in front of me, I'm going to get a
15 very -- if I just estimate standard demand, I'm going
16 to say, well, people must really like all the cereals
17 that are on that top shelf, but really they're just
18 buying them because they're on the top shelf.

19 So how should we -- yeah, if you could touch
20 on how to think about welfare in that context and
21 especially how agencies are to deal with that when
22 we're thinking about particular applications.

23 MS. MORTON: Yeah, so welfare, when you've
24 got these behavioral biases is a deep philosophical
25 problem. Am I talking about the consumer's future

1 self or herself at that moment? If we know that we're
2 going to -- if I know I'm going to get addicted to
3 cigarettes and consume more cigarettes, are you
4 measuring the welfare of me consuming more cigarettes
5 or my long-run self?

6 That's really hard. I think one of the
7 things about the cereal aisle is that intuitively the
8 cost of reaching down a foot to pick a box of cereal
9 from a foot-lower shelf than the one that's at eye
10 level is we don't see as strong and effective framing
11 as we do when we go to a mobile -- device like this or
12 something even smaller where there's an ad taking up
13 two of the four square inches and then -- and then
14 some result below that. So the strength of the
15 framing effects is something that I think is really
16 important to try to measure because in the cereal
17 context, we might want to have the whole shelf be the
18 choice set, and in the online context, we might not
19 want everything that's ten pages down to be in the
20 choice set. And that's not something I think we can
21 intuit a priori.

22 I think we really need to have some evidence
23 about how people behave because it's so sensitive to
24 the way consumers -- to the way consumers operate.
25 And you can also imagine in the digital context that

1 that framing would adjust to what the platform is
2 measuring your blood pressure to be on the Fitbit and
3 whether you're in the middle of your commute and you
4 normally get home by 6:00 and whether -- you know, all
5 the other information that the platform knows about
6 your -- that might be an input into your bias at that
7 moment.

8 So you've got the ability of the platform to
9 respond in real time to what it thinks the behavioral
10 biases it's facing are, and the supermarket has to
11 pick some display for the shelf that is kind of some,
12 on average, good thing that will work for most
13 consumers all day. So it's really -- you would expect
14 the platform to do a better job at extracting surplus
15 in the supermarket.

16 MS. LARSON-KOESTER: I think we are about
17 out of time.

18 MS. MORTON: Okay. Thank you.

19 MS. LARSON-KOESTER: Thank you to this
20 fantastic panel.

21 (Applause.)

22 MR. ROSENBAUM: So thank you very much to
23 our panelists and our moderator. Thank you all for
24 joining us at the conference, and the conference is
25 now over, but we hope to see you again next year.

1 Thank you.

2 (Applause.)

3 (Conference adjourned at 12:44 p.m.)

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