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CLERK, U.S. DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA
BY
DEPUTY

Attogneys for Plaintiff

On Plaintiff

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UNITED STATES DISTRICT COURT CENTRAL DISTRICT OF CALIFORNIA

SEDERAL TRADE COMMISSION,

Plaintiff,

INTERNATIONAL BUSINESS NETWORK, INC., a corporation, and

DANNY YAHALOM, individually and as an officer of INTERNATIONAL BUSINESS NETWORK, INC., and

OREN BEN ELKANAH, individually and as an officer of INTERNATIONAL BUSINESS NETWORK, INC.,

Defendants.

cr99-12831 (RIX)

[Proposed]

EX PARTE TEMPORARY
RESTRAINING ORDER
WITH ASSET FREEZE,
APPOINTMENT OF
RECEIVER, AND
EXPEDITED DISCOVERY,
AND ORDER TO SHOW
CAUSE WHY A
PRELIMINARY
INJUNCTION SHOULD
NOT ISSUE

Plaintiff Federal Trade Commission ("Commission") having filed its complaint for a permanent injunction and other relief

in this matter pursuant to Sections 13(b) and 19 of the Federal Trade Commission Act ("FTC Act"), 15 U.S.C. § 53(b) and 57, and the Telemarketing and Consumer Fraud and Abuse Prevention Act, 15 U.S.C. §§ 6101 et seq., and having applied ex parte for a temporary restraining order pursuant to Rule 65 of the Federal Rules of Civil Procedure, and the Court having considered the complaint, memorandum of law, affidavits and other materials filed in support thereof, and now being advised in the premises, finds as follows:

- 1. This Court has jurisdiction of the subject matter of this case and there is good cause to believe it will have jurisdiction of all parties hereto.
- 2. Good cause exists to believe that the Commission ultimately will succeed in establishing that the above named defendants have engaged in, and are likely to engage in, acts and practices that violate Section 5(a) of the Federal Trade Commission Act, 15 U.S.C. § 45(a), and the Commission's Telemarketing Sales Rule, 16 C.F.R. Part 310, and that the Commission is likely to prevail on the merits.
- 3. Good cause exists to believe that immediate and irreparable damage will occur to plaintiff's ability to achieve effective final relief for consumers in the form of monetary redress from the transfer, destruction, concealment or other disposition of defendants' assets or corporate records unless the defendants are immediately restrained and enjoined. Good cause thus exists to relieve the Commission of the duty to

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provide defendants with prior notice of the Commission's application. Good cause also exists to expedite discovery pursuant to Rule 26(d) of the Federal Rules of Civil Procedure.

- 4. Good cause exists for the appointment of a temporary receiver for defendant International Business Network, Inc.
- 5. Weighing the equities and considering the Commission's likelihood of ultimate success, a Temporary Restraining Order with asset freeze, appointment of a temporary receiver and other equitable relief is in the public interest.
- 6. No security is required of any agency of the United States for issuance of a restraining order. Fed. R. Civ. P. 65(c).

DEFINITIONS

For purposes of this Order, the following definitions shall apply:

"Defendants" means corporate defendant International 1. Network, Inc., which also does business Business IBN-International Business Network and as IBN, and individual defendants Danny Yahalom and Oren Ben Elkanah, and each of their officers, agents, directors, employees, salespersons, independent contractors, attorneys, subsidiaries, affiliates, successors, assigns and all other persons or entities in active concert or participation with them who receive actual notice of this Order by personal service or otherwise, whether acting directly or through any corporation, subsidiary, division or other device.

2. "Receivership defendant" means defendant
International Business Network, Inc.

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- 3. "Person" means a natural person, organization or other legal entity, including a corporation, partnership, proprietorship, association, cooperative, government or governmental subdivision or agency, or any other group or combination acting as an entity.
- 4. "Consumer" and "customer" includes any individual, group, unincorporated association, limited or general partnership, corporation or other business entity.
- 5. The terms "and" and "or" shall be construed conjunctively or disjunctively as necessary, and to make the applicable phrase or sentence inclusive rather than exclusive.

I.

PROHIBITED MISREPRESENTATIONS

IT IS THEREFORE ORDERED, in connection with the advertising, offering for sale or sale of photocopier toner or any other nondurable office supply, that defendants and their successors, assigns, officers, agents, servants, employees, attorneys and those persons or entities in active concert or participation with them who receive actual notice of this Order by personal service or otherwise—whether acting directly or through any corporation, subsidiary, division or other device—are hereby temporarily restrained and enjoined from

making any express or implied representation of material fact that is false or misleading — including, but not limited to:

- A. any misrepresentation that a consumer has ordered any product;
- B. any misrepresentation that they are a consumer's regular supplier of any product;
- C. any misrepresentation regarding the consumer's obligation to make payment;
- D. any misrepresentation about the price of any product;
- E. any misrepresentation that they are or represent the manufacturer of office equipment or nondurable office supplies;
- F. any misrepresentation about the amount of any product shipped to the consumer; and
- G. any misrepresentation about the amount of product contained in shipping cartons.

II.

CEASE VIOLATIONS OF THE TELEMARKETING SALES RULE

IT IS FURTHER ORDERED that defendants, in connection with the offering for sale or sale of any photocopier toner or other nondurable office supply, are temporarily restrained and enjoined from violating any provision of the Telemarketing Sales Rule, 16 C.F.R. Part 310-including, but not limited to, the following violations:

- A. making any false and misleading statement to induce payment;
- B. failing to promptly, clearly and conspicuously disclose the sales purpose of the call;
- C. failing to promptly, clearly and conspicuously disclose the business identity of the seller; and
- D. using threats, intimidation or profane or obscene language to collect any money.

III.

ASSET FREEZE

IT IS FURTHER ORDERED that the defendants, their agents, employees, officers, independent contractors, attorneys, successors and all other persons in active concert or participation with them who receive actual notice of this Order by personal service or otherwise, and persons or entities under the defendants' control or under common control with them, are hereby restrained and enjoined, until further order of this Court, from:

A. transferring, encumbering, concealing, removing, selling, incurring charges or cash advances on any credit card, or otherwise disposing of any funds, property, or assets of any kind, wherever located, that are:

- owned or controlled in whole or in part by any defendant;
- 2. in the actual or constructive possession of any defendant;
- 3. held by an agent of any defendant as a retainer for the agent's provision of services to any defendant; or
- or constructive possession of, or otherwise held for the benefit of, any entity directly or indirectly owned, managed or controlled by any defendant; these assets shall also include but are not limited to any assets held by, for or under the name of any defendant at any bank or other financial institution of any kind; and
- B. transferring any funds or other assets subject to this Order for attorney's fees, living expenses, business expenses or any other purpose, except by Court order upon a showing of good cause.

IV.

FINANCIAL REPORTING

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IT IS FURTHER ORDERED that, within three (3) days of receiving service of this Order, each defendant shall prepare

and deliver to the Court, counsel for the Commission, and the receiver a completed financial statement on the forms attached to this Order, verified under oath and accurate as of the date of service of this Order upon them, for each such defendant individually and for each corporation of which such defendant is an officer.

v.

FINANCIAL INSTITUTIONS

IT IS FURTHER ORDERED that any financial or brokerage institution, business entity, and any person having possession, custody or control of any records of any defendant, or of any account, safe deposit box or other asset titled in the name of any defendant, either individually or jointly or held for the benefit of any defendant, or that has maintained any such account, safe deposit box or other asset or record at any time since January 1, 1996, shall:

- A. hold and retain within its control and prohibit the transfer, encumbrance, pledge, assignment, removal, withdrawal, dissipation, sale or other disposal of any such account or other asset, except for transfers or withdrawals directed by the receiver or by further Court order;
- B. deny access to any safe deposit box titled individually or jointly in the name of any defendant or otherwise subject to access by any defendant:

- C. provide to counsel for the FTC and the receiver, within three (3) business days of notice of this Order, a sworn statement setting forth:
 - the identification of each account, asset or record;
 - 2. the balance of each account or a description of the nature and value of each asset as of the close of business on the day this Order is served and, if the account or asset has been closed or moved, the balance or value removed and the person or entity to whom it was remitted; and
 - 3. the identification of any safe deposit box subject to access by any defendant.
- D. allow Commission representatives immediate access to inspect and copy all records of any defendant and all documents relating to any account, safe deposit box or other asset of any defendant. Alternatively, any financial institution, other entity or person may arrange to deliver to the Commission copies of any records it seeks for a charge not to exceed fifteen cents (15¢) per page copied; and

E. cooperate with all reasonable requests by the receiver relating to implementation of this Order, including transferring funds at the receiver's direction and producing records related to the receivership defendant's accounts.

VI.

FOREIGN ASSETS

IT IS FURTHER ORDERED that within three (3) business days following service of this Order, the defendants and their successors, assigns, officers, agents, servants, employees, and those persons in active concert or participation with them who receive actual notice of this Order by personal service or otherwise — whether acting directly or through any corporation, subsidiary, division or other device — shall:

- A. take such steps as are necessary to repatriate to the territory of the United States of America all assets held by or for the benefit of any defendant, or under their direct or indirect control, jointly or singly, which were transferred outside of the territory of the United States; and
- B. thereafter hold and retain any such assets within their control and otherwise prevent any transfer, disposition, or dissipation whatsoever of any such assets or funds.

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IMMEDIATE ACCESS TO DEFENDANTS' RECORDS

FURTHER ORDERED that the defendants and their successors, assigns, officers, agents, servants, employees, and those persons in active concert or participation with them who receive actual notice of this Order by personal service or otherwise, whether acting directly or through any corporation, subsidiary, division, or other device, and the receiver, shall allow the Commission's representatives immediate access to the business premises, mail drops, storage facilities and all other business locations used by the defendants, including, but not limited 18340 Boulevard, #230, Ventura 91356, P.O. California and Box 260633, Encino, California 91426, during reasonable hours as the receiver shall deem appropriate. The purpose of the access shall be to inspect and copy materials relevant to this action. The Commission and receiver may be accompanied by other law enforcement agents for the purpose of executing this Order and securing the premises. The Commission may exclude defendants and their officers, directors, employees, and agents from the premises during this time. The Commission may, through photographs, drivers' licenses and questionnaires, identify and obtain information from individuals at the premises. Commission may remove materials from the business premises so they may be inspected, inventoried and copied. The Commission shall return materials so removed within five (5) business days

of completing said copying. In no event shall the Commission retain the materials longer than ten (10) business days.

IT IS FURTHER ORDERED that defendants shall have access to inspect and copy business records necessary to respond to discovery requests under the supervision and control of the receiver and subject to such reasonable restrictions as the receiver shall deem appropriate.

VIII.

OTHER DISCOVERY

IT IS FURTHER ORDERED, pursuant to Fed. R. Civ. P. 26(d) and 30(a), that the Commission is granted leave to conduct discovery at any time after service of this Order. The Commission may depose party witnesses upon three (3) days' notice. Pursuant to Fed. R. Civ. P. 33, 34 and 36, the Commission may require defendants to respond to interrogatories, requests for production of documents and requests for admissions within five (5) days after service of the interrogatories or requests.

IX.

RECORD KEEPING

IT IS FURTHER ORDERED that defendants, their successors, assigns, officers, agents, servants, employees and those persons in active concert or participation with them who

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receive actual notice of this Order by personal service or otherwise, whether acting directly or through any corporation, subsidiary, division or other device, are hereby temporarily restrained and enjoined from:

- A. failing to create and maintain books, records, accounts and data which in reasonable detail, accurately, fairly and completely reflect their incomes, disbursements, transactions and use of monies; and
- В. destroying, erasing, mutilating, concealing, altering, transferring or otherwise disposing of in any manner, directly or indirectly, any contracts, accounting data, correspondence, advertisements, computer tapes, discs or other computerized records, books, written or printed records, handwritten notes, telephone logs, telephone scripts, receipt books, ledgers, personal and business canceled checks and check registers, bank statements, appointment books, copies of federal, state or local business or personal income or property tax returns and other documents or records of any kind which relate to defendants' business practices or business or personal finances from January 1, 1992, forward.

NOTICE

IT IS FURTHER ORDERED that defendants shall immediately provide a copy of this Order to each of the corporate defendants' affiliates, franchises, subsidiaries, divisions, successors, assigns, directors, officers, managing agents, employees, representatives and independent contractors and shall, within three (3) business days from the date of service of this Order, serve on plaintiff affidavits identifying the names, titles, addresses and telephone numbers of the persons and entities whom they have served pursuant to this provision. The receiver has no obligation under this provision.

IT IS FURTHER ORDERED that individual defendants Danny Yahalom and Oren Ben Elkanah shall notify the Commission at least seven (7) days prior to any discontinuance of their present businesses or employment and of their affiliation with any new or previously inactive business or employment. Each notice shall include said defendant's new business address and a statement of the nature of the new business or employment and of his or her duties and responsibilities in connection with that business or employment.

XI.

APPOINTMENT OF RECEIVER

is appointed as temporary receiver, with the full power of an

equity receiver, for the receivership defendant; and all the funds, properties, premises, accounts and other assets directly or indirectly owned, beneficially or otherwise, by the receivership defendant, wherever located. The receiver is directed, and has the authority, to:

- A. assume full control of the receivership defendant by removing defendants Danny Yahalom and Oren Ben Elkanah, and any other officer, independent contractor, employee or agent from control or management of the affairs of the receivership defendant or from taking any action on or behalf of the receivership defendant while the receivership is in effect;
- B. take custody, control and possession of all the funds, property, premises, mail and other assets of the receivership defendant or that are in their possession or under the receivership defendant's control;
- C. sue for, collect, receive and take into possession all goods, chattels, rights, credits, monies, effects, lands, leases, books and records, work papers and records of accounts, including computer-maintained information and other papers and documents of the receivership defendant;

- D. preserve, hold and manage the receivership defendant's assets, and perform all acts necessary to preserve the value of those assets;
- E. prevent withdrawal or misapplication of funds or property entrusted to the receivership defendant and obtain an accounting thereof;
- F. manage and administer the receivership defendant's businesses, at the receiver's discretion and until further order of this Court, by performing all acts necessary or incidental thereto; this includes the hiring of personnel—including, but not limited to, attorneys and accountants—and dismissing personnel or suspending operations;
- G. disburse funds that the receiver deems necessary and advisable to preserve the property of the receivership defendant or carry out the receiver's mandate under this Order;
- H. collect any monies owed the receivership defendant;
- I. institute, defend, compromise, adjust, intervene in, become a party to or otherwise dispose of any or all actions or proceedings in local, state, federal or foreign courts that the receiver deems necessary and advisable to

preserve the property of the receivership defendant or carry out the receiver's mandate under this Order; and

J. take all actions reasonably necessary to ensure that no assets or property of the receivership defendant are removed from any business premises of the receivership defendant without the prior consent of the receiver.

IT IS FURTHER ORDERED that the temporary receiver shall be compensated for services rendered to the receivership estate from the receivership estate during the pendency of the case. Prior to paying any compensation, the receiver shall file and serve upon all parties a request with the Court, outlining the services rendered and the related fees and expenses. The defendants shall have no right to object to such request. The receiver shall not pay any compensation except upon order of the Court.

XII.

BANKRUPTCY

IT IS FURTHER ORDERED, in light of the appointment of the receiver, that the receivership defendant is hereby prohibited from filing a petition for relief under the United States Bankruptcy Code, 11 U.S.C. § 101 et seq., without prior permission from this Court.

XIII.

OTHER ACTIONS STAYED

IT IS FURTHER ORDERED that, except by leave of this Court, during the pendency of the receivership ordered herein, defendants and all customers, principals, investors, creditors, stockholders, lessors and other persons seeking to establish or enforce any claim, right or interest against or on behalf of the receivership defendant or any of its subsidiaries or affiliates (excluding plaintiff), and all others acting for or on behalf of such persons, including attorneys, trustees, agents, sheriffs, constables, marshals and other officers and their deputies, and their respective attorneys, servants, agents and employees, are hereby stayed from:

- A. commencing, prosecuting, continuing or enforcing any suit or proceeding against the receivership defendant, except that such actions may be filed to toll any applicable statute of limitations;
- B. commencing, prosecuting, continuing or entering any suit or proceeding in the name or on behalf of the receivership defendant, its subsidiaries or affiliates;
- C. accelerating the due date of any claimed obligation, enforcing any lien upon, taking or attempting to take or retain possession of any property of the receivership defendant or any

property claimed by the receivership defendant, or attempting to foreclose, forfeit, alter or terminate any of the receivership defendant's interests in property, whether such acts are part of a judicial proceeding or otherwise;

- D. using self-help or executing or issuing, or causing the execution or issuance of, any court attachment, subpoena, replevin, execution or other process for the purpose of impounding or taking possession of, or interfering with, or creating or enforcing a lien upon any property, wheresoever located, owned by or in the possession of the receivership defendant, or the receiver or any agent appointed by the receiver; and
- E. taking any action or doing anything whatsoever to interfere with the receiver taking control, possession or management of the property subject to this receivership, or to harass or interfere with the receiver in any way, or to interfere in any manner with the exclusive jurisdiction of this Court over the property and assets of the receivership defendant.

IT IS FURTHER ORDERED that all defendants shall fully cooperate with and assist the receiver, and are hereby

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restrained and enjoined from directly or indirectly hindering or obstructing the receiver in any manner.

XIV.

TRANSFER OF CONTROL TO RECEIVER

IT IS FURTHER ORDERED that, immediately upon service of this Order upon it, the receivership defendant shall transfer to the receiver their control of the following, regardless of where they may be located:

- A. all of the receivership defendant's funds, assets, property owned beneficially or otherwise, and all other assets, wherever situated;
- B. all of the receivership defendant's books and records of accounts, financial and accounting records, balance sheets, income statements, bank records (including monthly statements, canceled checks, records of wire transfers and check registers), consumer lists, title documents and other papers; and
- c. all funds and other assets belonging to members of the public that are now held by the receivership defendant.

XV.

RECEIVER'S BOND

IT IS FURTHER ORDERED that the receiver shall file with the Clerk of this Court a bond in the sum of \$

with sureties to be approved by the Court, and conditioned that the receiver will well and truly perform the duties of the office and abide by and perform all acts the Court directs.

XVI.

CREDIT REPORTS

IT IS FURTHER ORDERED, pursuant to Section 604 of the Fair Credit Reporting Act, 15 U.S.C. § 1681b, that any credit reporting agency may furnish the Commission with a credit report concerning any defendant.

XVII.

MONITORING

IT IS FURTHER ORDERED that agents or representatives of the Commission may contact the defendants or their agents or representatives directly and anonymously for the purpose of monitoring compliance with Provisions I and II of this Order, and may tape-record any oral communications that occur in the course of such contacts.

XVIII.

EXPIRATION

IT IS FURTHER ORDERED that this Order shall expire ten (10) days after entry unless, within such time, for good cause shown, it is extended for a like period, or unless defendants consent that it may be extended for a longer period and the reasons therefor entered of record.

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CORRESPONDENCE

For the purposes of this Order, all correspondence and service of pleadings on plaintiff shall be addressed to:

GERALD C. ZEMAN, Esq.

BRINLEY H. WILLIAMS, Esq.

Federal Trade Commission East Central Region Eaton Center, Suite 200 1111 Superior Avenue Cleveland, Ohio 44114-2507 Telephone (216) 263-3429 (G. Zeman) Telephone (216) 263-3414 (B. Williams) Fax (216) 263-3426

XX.

SERVICE OF THIS ORDER

IT IS FURTHER ORDERED that the Commission shall serve a copy of this Order and the initial pleadings filed in this matter on all defendants by the end of the second (2^{nd}) business day following issuance of this Order. Pursuant to Fed. R. Civ. P. 4(c)(2), these documents may be served by employees of the FTC, by employees of any other law enforcement agency, and by agents of any process servers retained by the FTC, upon any defendant, upon the business premises of any defendant, and upon any financial institution or any person or entity that may be in possession of any assets, property or property rights of any defendant.

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PRELIMINARY INJUNCTION HEARING

IT IS FURTHER ORDERED that defendants shall prepare and deliver to the Court and to the Commission, not later than 4:30 p.m. of the third (3rd) business day prior to the preliminary injunction, any opposition to issuance of a preliminary injunction, including any declarations, exhibits, memoranda or other evidence on which they intend to rely.

IT IS FURTHER ORDERED that, if any party to this action intends to present the testimony of any witness at the preliminary injunction hearing in this matter, that party shall, at least forty-eight (48) hours prior to the scheduled date and time of hearing, file with this Court and serve on all other parties, a witness list which shall include the name, address and telephone number of any such witness, and either a summary of the witness's expected testimony or the witness's affidavit revealing the substance of such witness's expected testimony.

this Court at 312 point Stand imort court norm the day of Dribble , at 10:00 o'clock a.m./p.m., on the show cause, if any there be, why this Court should not enter a preliminary injunction, pending final ruling on the Complaint, against said defendants enjoining them from further violations of Section 5(a) of the FTC Act, 15 U.S.C., § 45(a), and the Commission's Telemarketing Sales Rule, 16 C.F.R.

Part 310 and imposing such additional relief 1 2 appropriate. -!\ 3 4 XXII. 5 JURISDICTION 6 IT IS FURTHER ORDERED that this Court retains jurisdiction 7 of this matter for all purposes. 8 December 9 SO ORDERED, this day 10 o'clock a 11 12 13 United States District Judge 14 15 Presented By: 16 GERALD C. ZEMAN JOHN D. JACOBS 17 Attorneys for Plaintiff Federal Trade Commission 18 Date: 19 20 21 I hereby attest and certify on . that the foregoing document is a full, true 22 and correct copy of the original on file in my office, and in my legal custody. 23 CLERK, U.S. DISTRICT COURT CENTRAL DISTRICT OF CALIFORNIA 24 25 00134

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