FTC, et al. v. Staples, Inc., et al.

Closing Argument





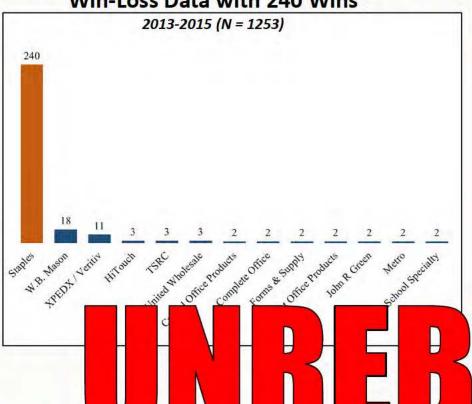


April 19, 2016

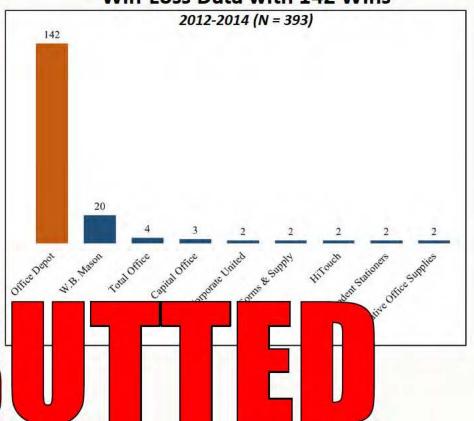


Defendants' Bid Data Show Likelihood of Significant Harm to Competition

Staples Dominates in Office Depot's Win-Loss Data with 240 Wins

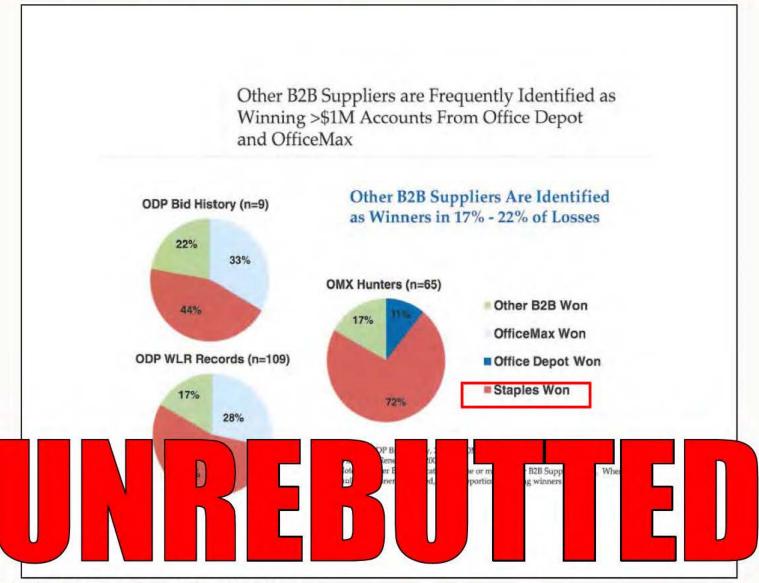


Office Depot Dominates in Staples Win-Loss Data with 142 Wins



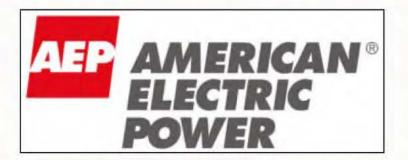


Staples Was Office Depot's and OfficeMax's Closest Competitor Before the 2013 Merger





Customers Tangibly Benefit From the Head-to-Head Competition Between Staples and Office Depot











Ban Bank Bank



The Hypothetical Monopolist Test Remains Unrebutted

Hypothetical Monopolist Test ("HMT") Depends on a Threshold Recapture Rate

Using 5% price increase, HMT is satisfied if:

$$Recapture \ Rate > \frac{10\%}{Profit \ Margin + 10\%}$$

• Profit Margin estimates range = % to



Key Evidence Is Unrebutted

- Defendants' bid data show likelihood of significant harm to competition
- 2. Office Depot admitted in 2013 that Staples was its closest competitor
- 3. Customers tangibly benefit from head-to-head competition between Staples and Office Depot
- 4. The hypothetical monopolist test confirms the market is properly defined



- 1. Plaintiffs Properly Defined the Relevant Market
- 2. Evidence Establishes Significant Increase in Post-Merger Concentration
- 3. Evidence Consistently Predicts a Likelihood of Significant Harm to Competition
- 4. Defendants Failed to Establish That Entry or Expansion Would Be Timely, Likely, or Sufficient
- 5. Defendants Failed to Establish Proposed Fix or Efficiencies Would Save This Merger



Plaintiffs Satisfied the Legal Standard

- Clayton Act § 7 prohibits mergers the effect of which "may be substantially to lessen competition, or to tend to create a monopoly"
 - The standard requires an assessment of the merger's likely impact on immediate and future competition, and "doubts are to be resolved against the transaction" (Brown Shoe, 370 U.S. at 332-33; Elders Grain, 868 F.2d at 906)*
- FTC "is not required to *establish* that the proposed merger would in fact violate section 7 of the Clayton Act" (Heinz, 246 F.3d at 714; Staples, 970 F. Supp. at 1071)
 - "[T]he government need only show that there is a reasonable probability that the challenged transaction will substantially impair competition" (Sysco, 113 F. Supp. 3d at 22; see also Staples, 970 F. Supp. at 1072)



13(b) Preliminary Injunction Standard Is Well-Settled

- Preliminary injunction should issue when it would be in the public interest, as determined by:
 - Weighing the equities, and
 - Considering the FTC's likelihood of success on the merits
- § 13(b) enacted to make preliminary relief "broadly available to the FTC" (Heinz, 246 F.3d at 714; see also Sysco, 113 F. Supp. 3d at 22)
- "The equities will often weigh in favor of the FTC because 'the public interest in effective enforcement of the antitrust laws' was Congress's specific 'public equity consideration' in enacting Section 13(b)" (CCC Holdings, 605 F. Supp. 2d at 35)

1. Plaintiffs Properly Defined the Relevant Market



A Cluster Market Is an Aggregation of Non-Substitutes



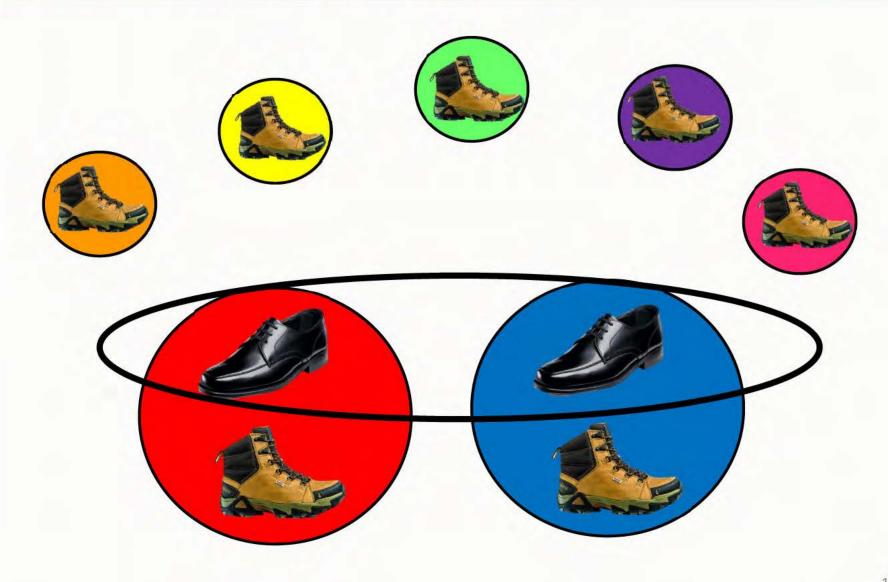
Non-Substitutes Are Clustered for Analytical Convenience

"Thus, whether considered separately or together, the picture of this merger is the same. We, therefore, agree with the District Court's conclusion that in the setting of this case to subdivide the shoe market further on the basis of 'age/sex' distinctions would be 'impractical' and 'unwarranted."

Brown Shoe, 370 U.S. at 327-28

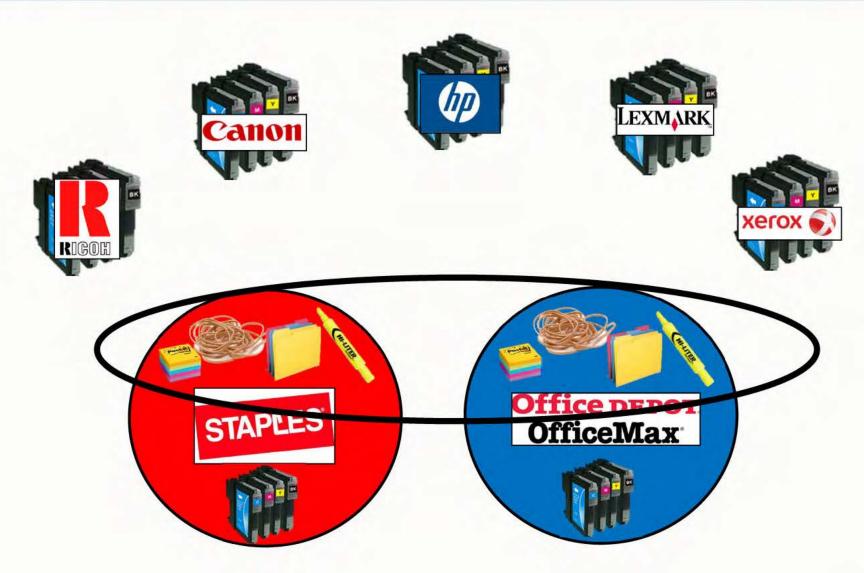


Cluster Markets Are Limited to Products That Face Similar Competitive Conditions



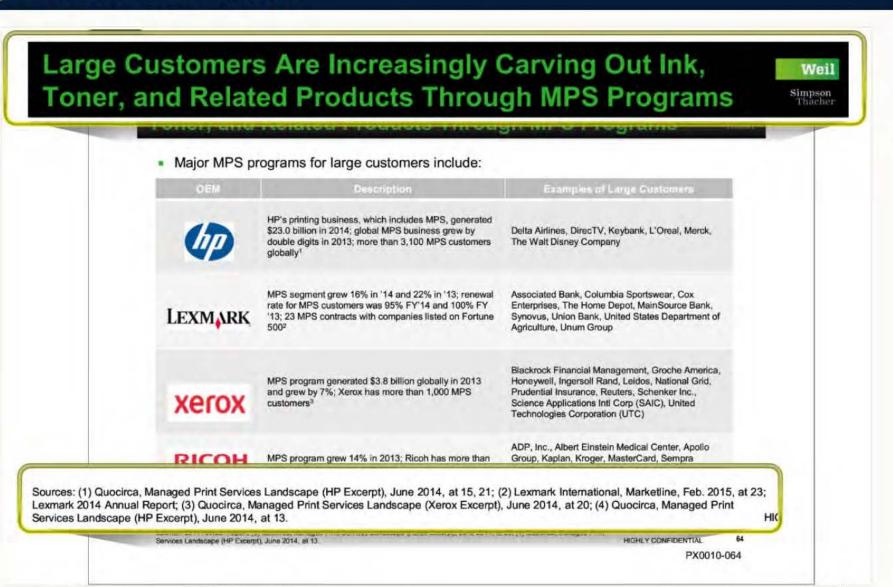


Ink/Toner <u>DO NOT</u> Face Similar Competitive Conditions



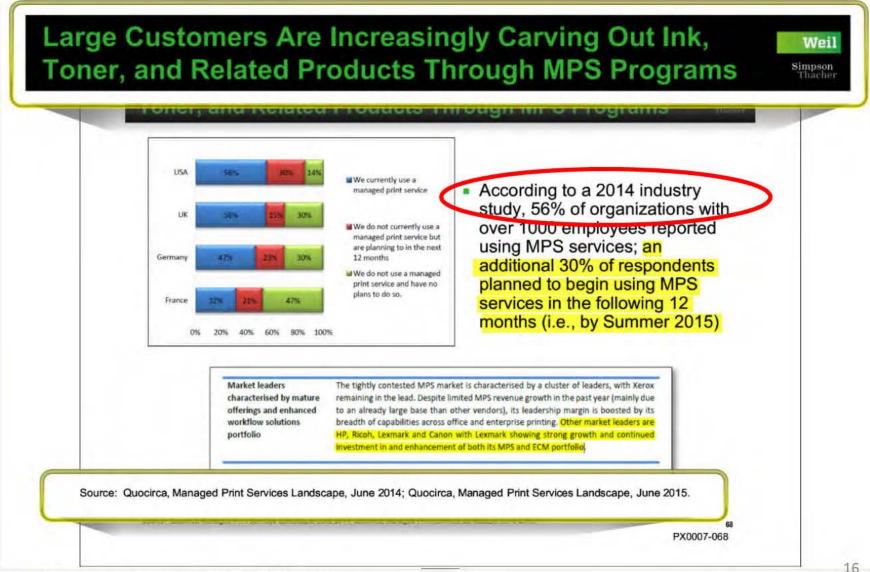


Defendants' Admission: Competitive Conditions Differ for Ink and Toner

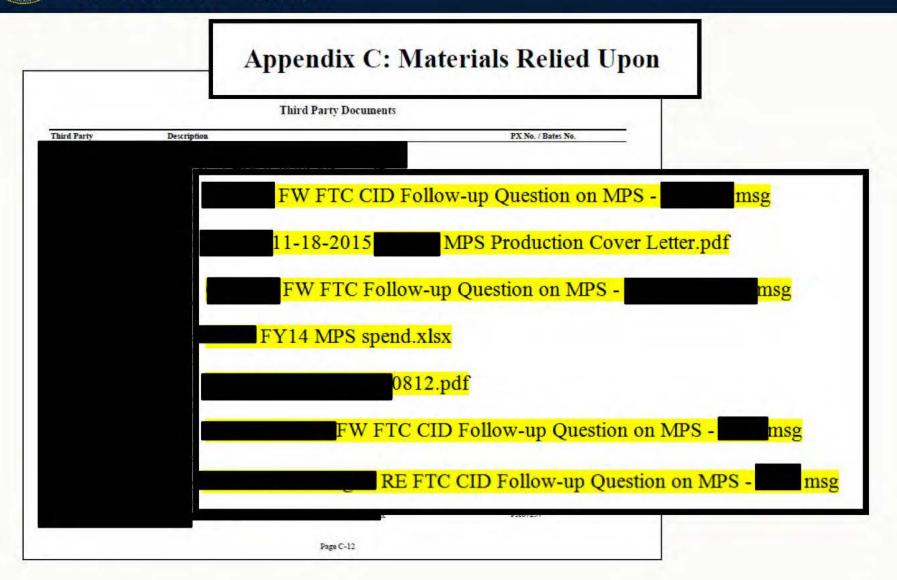




Defendants' Admission: Competitive Conditions Differ for Ink and Toner



Customer Evidence: Competitive Conditions Differ for Ink and Toner





MPS Provider Evidence: Competitive Conditions Differ for Ink and Toner

MPS REVENUE

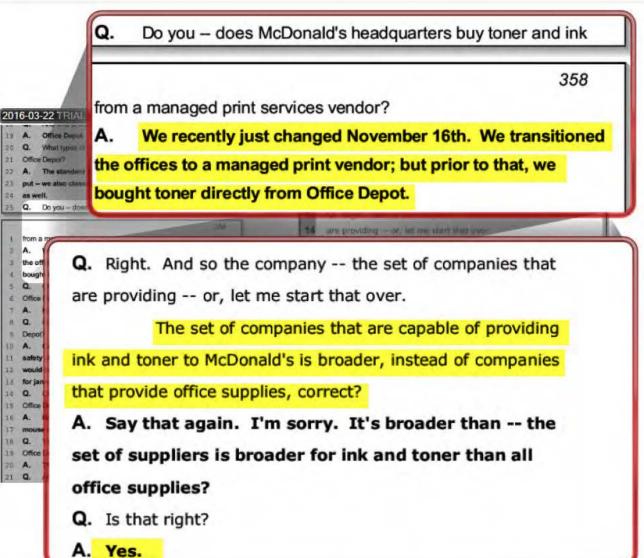
MPS sales revenue collected during investigation...

...confirmed in declarations during litigation



Customer Testimony: Competitive Conditions Differ for Ink and Toner







Competitor Testimony: Competitive Conditions Differ for Ink and Toner

1606

Q.

- 1 business and the paper business, the whole thing, and we sold
- 2 those customers managed print.
- 3 Q. And what size customer has come to you and asked you for
- 4 this service?
- 5 A. Well, mostly large and very large accounts are the ones
- 6 that are looking for this service.
- 7 Q. Does W.B. Mason partner with anyone to provide these
- 8 services?
- 9 A. We're partnering with HP right now to see if we can do
- 10 this.
- 11 Q. So I think you mentioned HP and Xerox provide these
- 12 services?
- 13 A. Yes. We don't have a relationship with Xerox, but we do
- 4 with Hewlett-Packard
- 15 Q. So there's a number of other providers besides Staples
- 16 and Office Depot that provide these services?
- 17 A. Yeah. Yeah, there are
- 18 Q. So have you ever had a customer who stopped buying as
- 19 much toner because they picked up an MPS arrangement?
- 20 A. Oh, we've had a number of them over the years.
- 21 Q. And in your experience do MPS providers like Xerox and HP
- 22 win RFPs and contracts to provide these services for large
- 23 customers?
- 24 A. Yes, they do.
- 5 Q. And do these MPS providers also provide office supplies

- A. Yeah. Yeah, there are.

 So have you ever had a sustamer who stapped buyin
- **Q.** So have you ever had a customer who stopped buying as much toner because they picked up an MPS arrangement?

So there's a number of other providers besides Staples

- A. Oh, we've had a number of them over the years.
- 16 A. This is a category that's dominated by the manufacturers
- Q. And in your experience do MPS providers like Xerox and HP win RFPs and contracts to provide these services for large customers?
- A. Yes, they do.



- **Q.** And do these MPS providers also provide office supplies like Post-it notes and paper clips?
- A. No. There are other office supply companies that, like us, try to do this stuff.



Expert Testimony: Competitive Conditions Differ for Ink and Toner



So, the -- what I learned was that, I think especially in the last three to five years, these managed print services have come in where ink and toner is often purchased by a large customer along -- from the same company that's providing the printer or the copier, that's servicing them, and maybe some other services. I'm not exactly sure of the scope. And so that is a different space. Okay? And let me put it differently. The customers have additional choices for ink and toner that are important. And so, like I said, you look at the overlaps and then you look at the choices. So since there are significantly different choices, ultimately that did not warrant aggregation into the same cluster or group with core and paper. We're going to talk about this more, but that's the gist of it.

starting n would incl do, they're overlap, like The reason especially in print service purchased b that's provid them, and r of the scope additional cl And so, like look at the different che aggregation paper. We'l gist of it. 22 BY MS. CE Q. So you defined consumable office supplies. What do you

mean by large customer?



Defendants' Arguments Conflict with Established Market Definition Principles

- No case requires inclusion of non-substitute products in a cluster market
 - Brown Shoe, 370 U.S. at 325 ("The outer boundaries of a product market are determined by the reasonable interchangeability of use or the cross-elasticity of demand between the product itself and substitutes for it")
- Calling ink and toner "consumable office supplies" does not make them substitutes
- Irrelevant that customers buy multiple products through a single contract
 - Not appropriate to require entire set of products sold by hospitals to be in the cluster, even though insurers "typically bargain for all of a hospital's services in a single negotiation." (ProMedica, 749 F.3d at 567-68)



No Conflict with FTC's Prior Investigations

- FTC v. Staples/Office Depot (1997)
 - Retail case defined market as sale of office supplies through "office supply superstores" (970 F. Supp. at 1080)
 - MPS services available to large customers today not available to retail consumers
- Office Depot/OfficeMax (2013)
 - FTC investigated all product markets in 2013, and, as in this case, brought NO CHALLENGE with respect to:
 - The sale and distribution of ink and toner to large customers
 - The sale and distribution of adjacent product categories to large customers

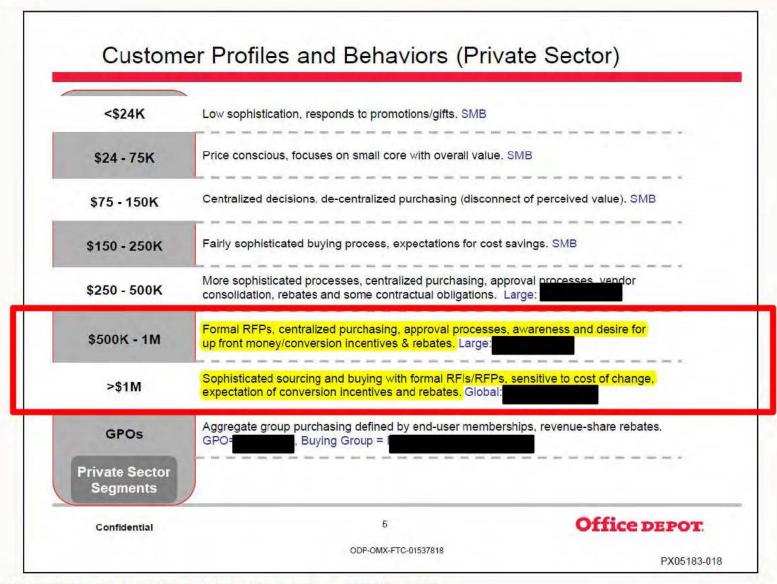


Relevant Market Properly Defined Around Large Customers

- Relevant market is defined around large customers because they individually negotiate customized prices
 - FTC v. Sysco Corp., 113 F. Supp. 3d at 46
 - Merger Guidelines §§ 3, 4.1.4
- Unrebutted evidence also indicates that large customers have distinct requirements
 - Sysco, 113 F. Supp. 3d at 42-43 (defining a relevant market of "national customers" where national customers had requirements that were distinct from local and regional broadline customers)

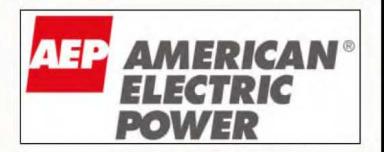


Defendants Recognize Large Business Customers Are Distinct





Large Business Customers Testified About Their Distinct Needs



A. In our last sourcing event, we have a lot of business requirements and then we have some that we call knockout criteria. And knockout criteria is if they can't meet that particular component, they're no longer considered. So our knockouts were they had to service all 15 states in which we have employees, that was the first one. Another one is to have a customizable web portal, level 3 reporting, and the ability to negotiate both on price and rebate, the ability to lock-in pricing. And then I think our metrics were



So we're looking for an account management team that provides the service on a national basis under a single corporate umbrella. You know, the idea of subcontracting out account management services based on regions or based upon territories to us is less than ideal. It somewhat fragments and



A. Within our locations it is important that our facilities have the ability to get things next day, and actually to the -- the desktop of the site or location. Our storage base in our facilities is typically quite small. So we tend to keep our par levels rather small or low in -- in quantity.



Office Supplies Vendors Are Aware of Large Business Customers' Distinct Needs



A. Never encountered W.B. Mason. In my opinion, this large enterprise space is not their sweet spot, so to speak. Take out retail, you basically have two definitive categories of commercial office product sales. You have the small- to medium-size business, then you have your large commercial corporate enterprise, and they're completely two different animals. They purchase differently. Their requirements are different. And the corporate -- the large corporate contracts will ask a lot more of you than you will ever be asked of of a small- to medium-size business. If you're not properly partnered, in my case years ago, and geared for dealing with these large corporations, an independently owned office product company cannot engage with these large corporate entities due to everything that they ask for in their contractural relationships. Page 1384 to 1387 of 1555 N of 76 shoet

14 Q. And



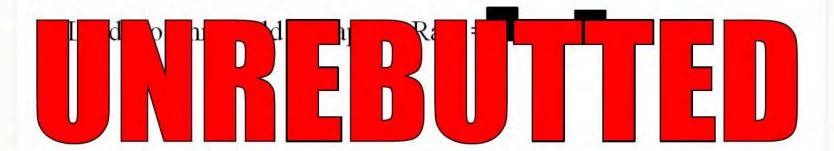
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• Profit Margin estimates range = \textstyle \\ \text{to} \text{ \text{to}}





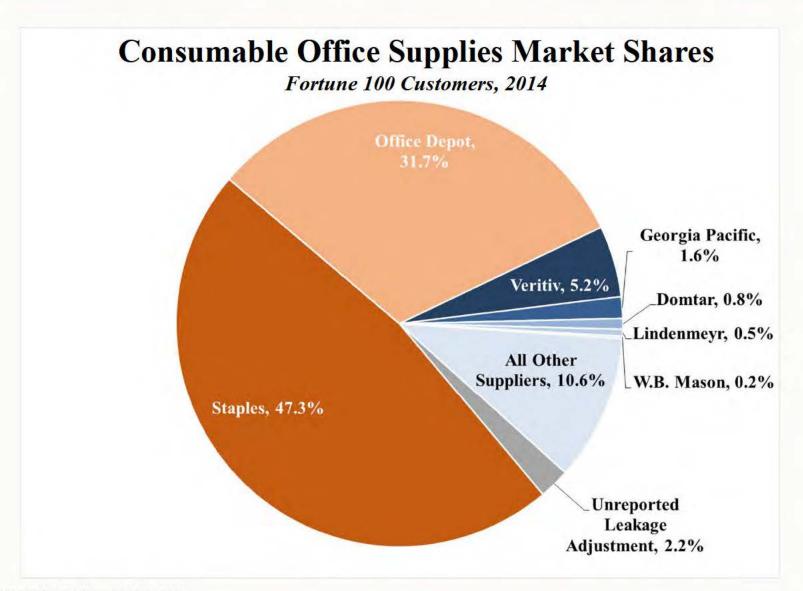


Market Share Calculations Readily Meet Legal Standard

- "The FTC need not present market shares and HHI estimates with the precision of a NASA scientist" (Sysco, 113 F. Supp. 3d at 54)
- "A reliable, reasonable, close approximation of relevant market share data is sufficient" (H&R Block, Inc., 833 F. Supp. 2d at 72)
- "The market shares, computed by the Commission largely from statistics provided by PPG, are concededly imprecise. Nevertheless, although PPG and Swedlow 'may point to technical flaws in the compilation of these statistics, . . . in cases of this type precision in detail is less important than the accuracy of the broad picture presented." (FTC v. PPG Indus., 628 F. Supp. at 884)



Defendants Together Have 79% of the Relevant Market





Market Share Estimate Based on Fortune 100 Data Is a Good Proxy

- Fortune 100 sample is unbiased
 - F100 list exists independent of merger—so it does not overrepresent Staples/Office Depot customers
 - Diverse mix of industries
- Months of careful work to collect and process
 - Nearly all of the 19 companies that did not submit usable data have significant purchases with Staples and Office Depot
- Other data corroborate that Fortune 100 market share estimate is representative of Defendants' position in the relevant market



Primary Vendor Relationship Study Confirms F100 Market Share Analysis

Primary Vendor Relationship Shares

Consumable Office Supplies, 2014



Source: PX06300 (Shapiro Reply Rpt.) Ex. R2



Defendants' Bid Data Corroborate Staples and Office Depot Are Each Other's Closest Competitor

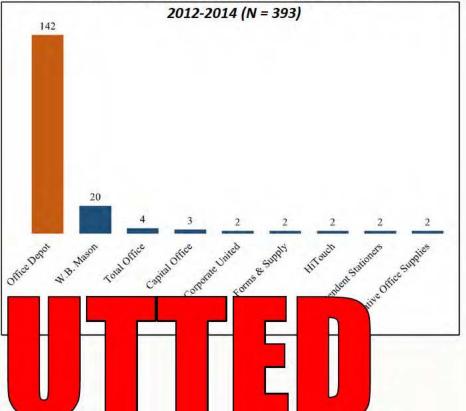
Staples Dominates in Office Depot's Win-Loss Data with 240 Wins

Win-Loss Data with 240 Wins 2013-2015 (N = 1253) 240

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THE REPORT OF THE PARTY OF THE

Office Depot Dominates in Staples Win-Loss Data with 142 Wins





Tier 1 Vendors Are Not Independent Competitors for Large Customers



1378 down w Q. Okay. So does PDME currently serve any large corporate didn't customers as a traditional independent local office supplies were vendor? Q. Ric rule? A. No, we do not. We don't have the capability. Most independent dealers across the country do not either. Q. Oka Q. Okay. And why don't you have the capability to serve custome vendor? large corporate customers in your traditional role as an independent local office supplies vendor? indeper A. Well, first, major corporate clients that we service in 12 Q. Oka our Tier 1 model, they -- first of all, they want a large cor independ homogenized program, a program where they're dealing with 15 A. We one company for all their locations throughout the United our Tier States. 17 homoge Second, we can't be cost competitive by buying the one cor States. program from Essendant or S.P. Richards and then be able to 20 compete against Office Depot or Staples. progran compete against Office Depot or Staples. Q. Are you able to offer upfront payments or rebates to large corporate customers in your capacity as a traditional independent office supply company?



F100 Market Shares Include Off-Contract Spend

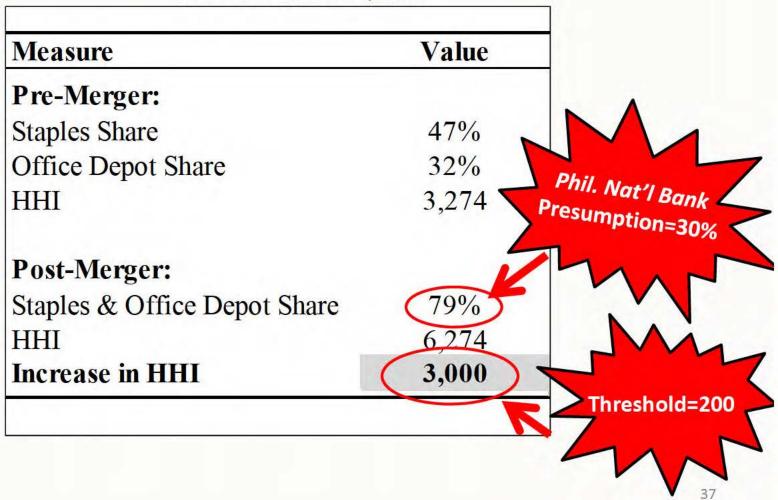
- F100 market shares include all purchases by the companies of consumable office supplies
- Includes recorded off-contract spend for all companies
- Includes "discretionary leakage" measurement for 26 companies, with imputed estimate for the rest



Increase in HHI Is <u>15 Times</u> the Presumption Threshold

Market Concentration Measures

Fortune 100 Customers, 2014



3. Evidence Consistently Predicts a Likelihood of Significant Harm to Competition



"[T]here can be little doubt that the acquisition of the second largest firm in the market by the largest firm in the market will tend to harm competition in that market"

Sysco, 113 F. Supp. 3d at 66



Testimony Overwhelmingly Proves Staples and Office Depot Are Large Business Customers' Best Options



- 3 Q. And what companies can serve large customers with
- 4 \$500,000 a year or more in spend who have a nationwide footprint
- 5 for, you know, pens, and file folders, and Post-it notes, and
- 6 that sort of thing?
- 7 A. So in my opinion there are two people who can do that:
- 8 That would be Staples and Office Depot.

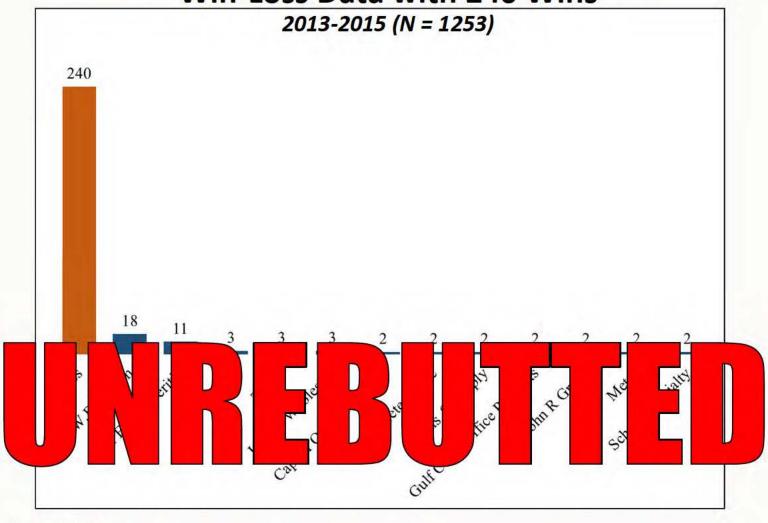


Sources: WB Mason Hrg. at 1601:3-8; see also; AEP Hrg. at 225:14, 225:25-226:5; Select Medical Hrg. at 1018:1-4; HealthTrust Hrg. at 1939:16-22; Fifth Third Bank Hrg. at 922:8-14; Best Buy Hrg. at 1205:17-20; McDonald's Hrg at 373:9-15; PD Morrison Hrg. at 1395:5-21; 1384:14-23; PX02122 (Bank of America) Dep. at 149:25-151:25; 155:13-156:11; 156:21-160:7



Defendants' Bid Data Show Likelihood of Significant Harm to Competition

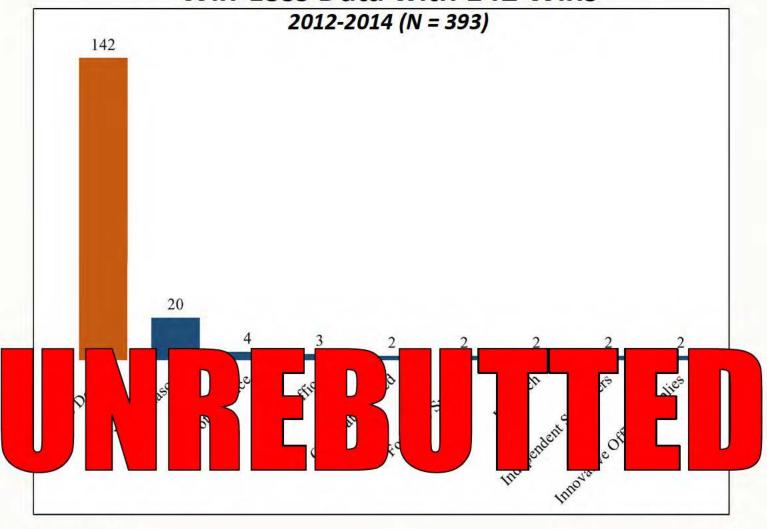
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Office Depot Dominates in Staples Win-Loss Data with 142 Wins



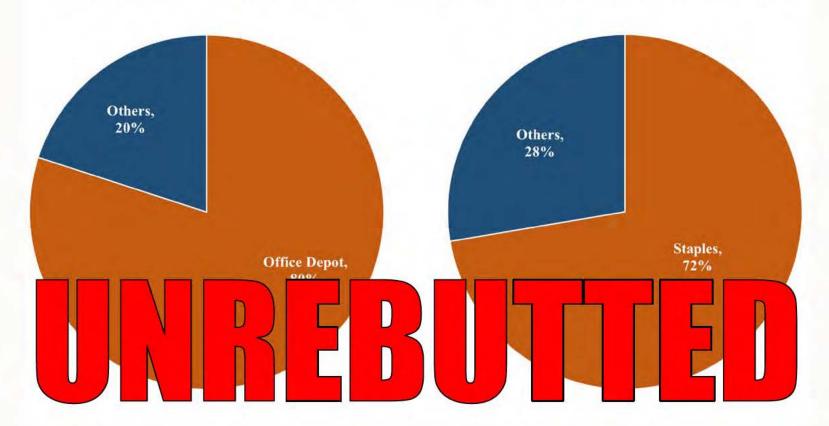


Defendants' Bid Data Show Likelihood of Significant Harm to Competition

Each Company's Top Losses Are to the Other

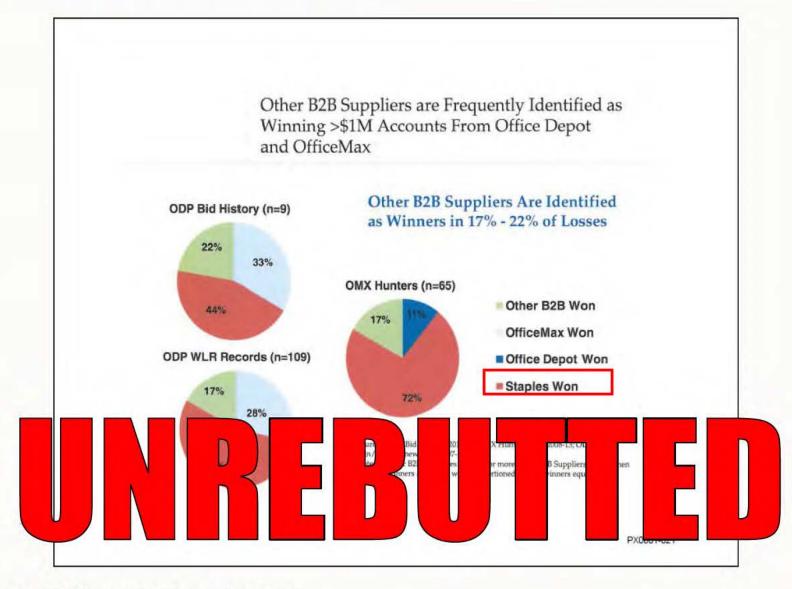
Staples' Top 50 Losses Went To:

Office Depot's Top 50 Losses Went To:



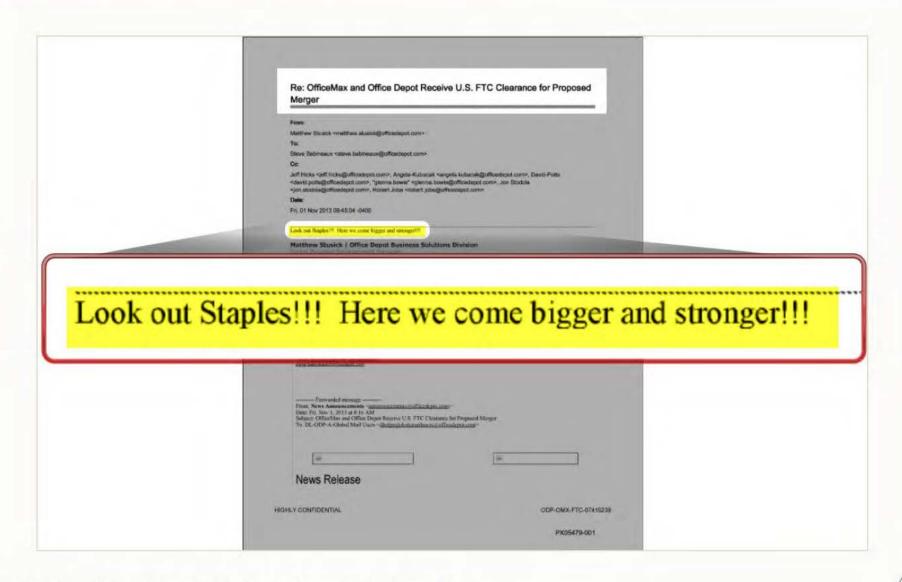


Office Depot/OfficeMax Represented Staples Was Their Closest Competitor



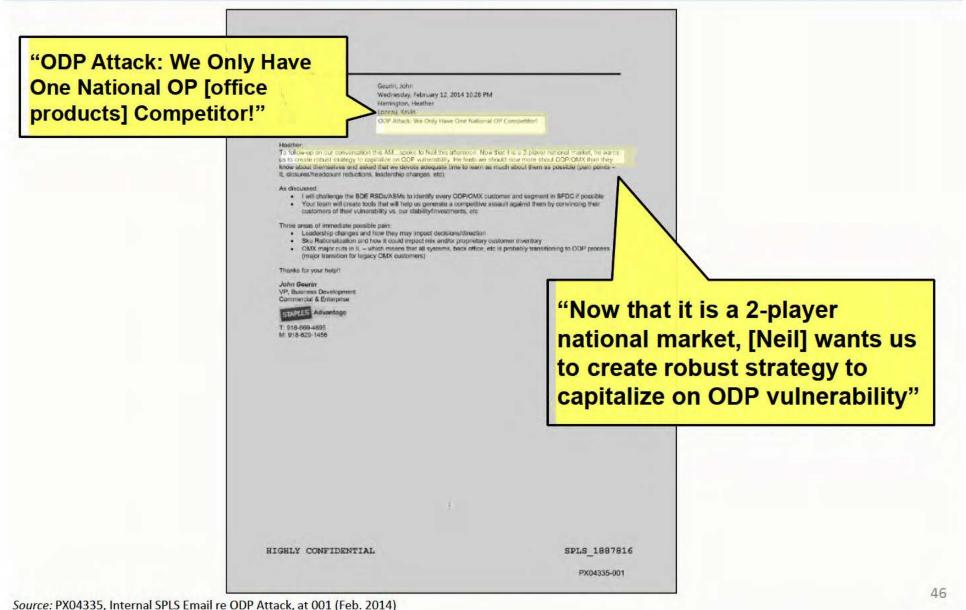


Office Depot Targets Staples





Staples Creates an "ODP Attack" Plan





Staples CEO: "two major companies"

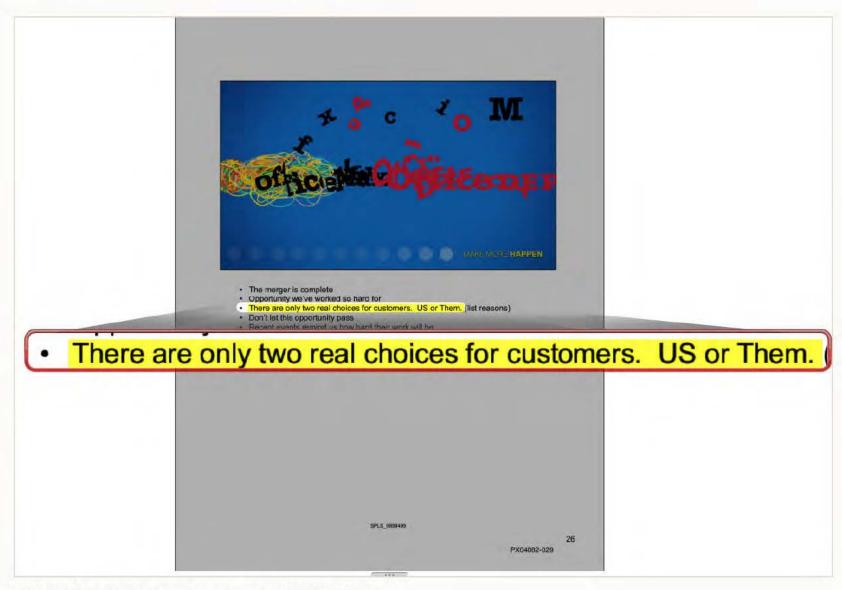


"Over the past 20 years, we have changed the world. The industry has gone from seven major contract companies (Remember Boise, BT, Office Max, USOP, Corporate Express?) and 15,000 regional players...to two major companies and less than 2,500 regional stationers.

This <u>didn't</u> happen by chance. Staples— and those of you in this room—<u>drove</u> this industry consolidation"

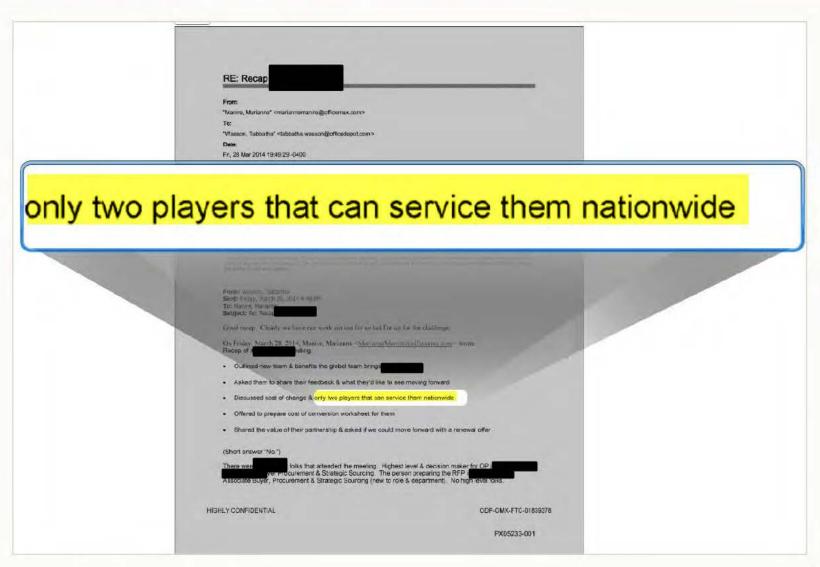


Staples Knows There Are "only two real choices for customers"



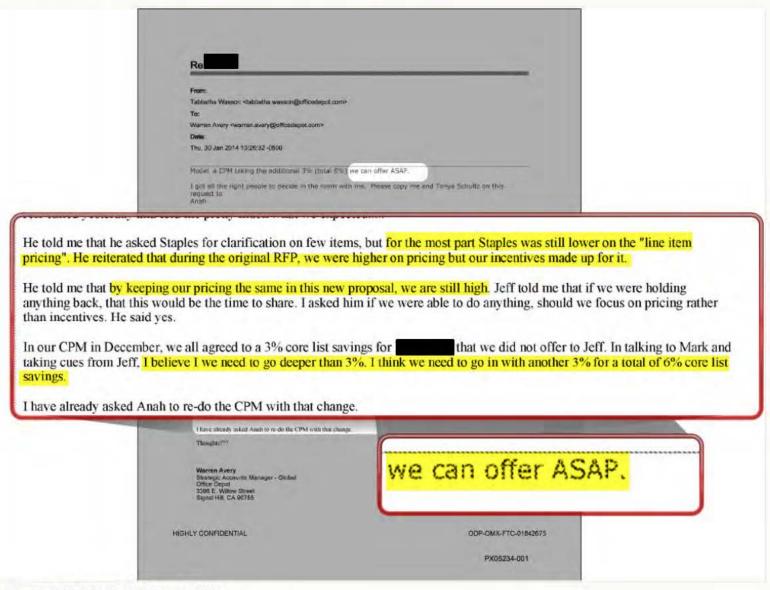


Office Depot Recognizes "only two" Can Serve Large Business Customers Nationwide





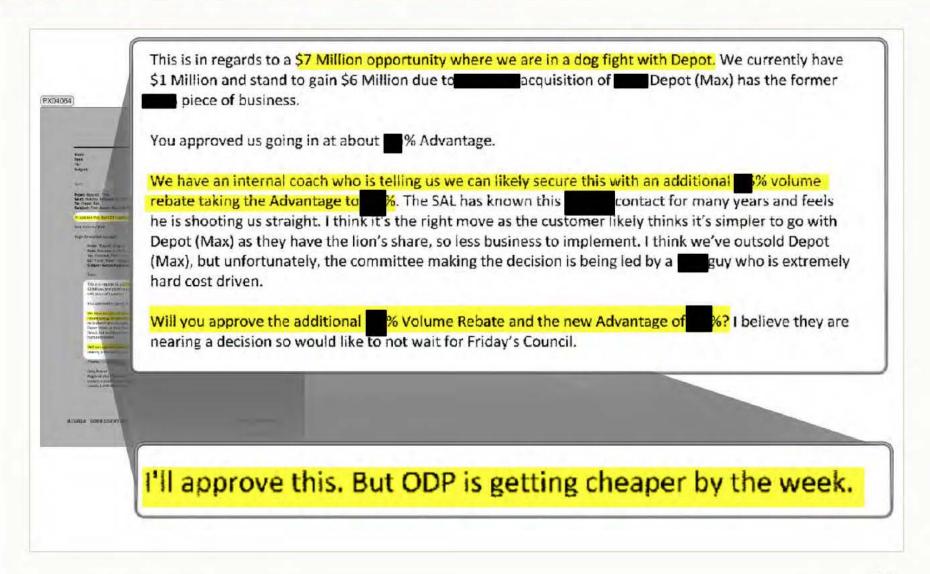
Staples and Office Depot Compete Fiercely to the Benefit of Large Customers



50

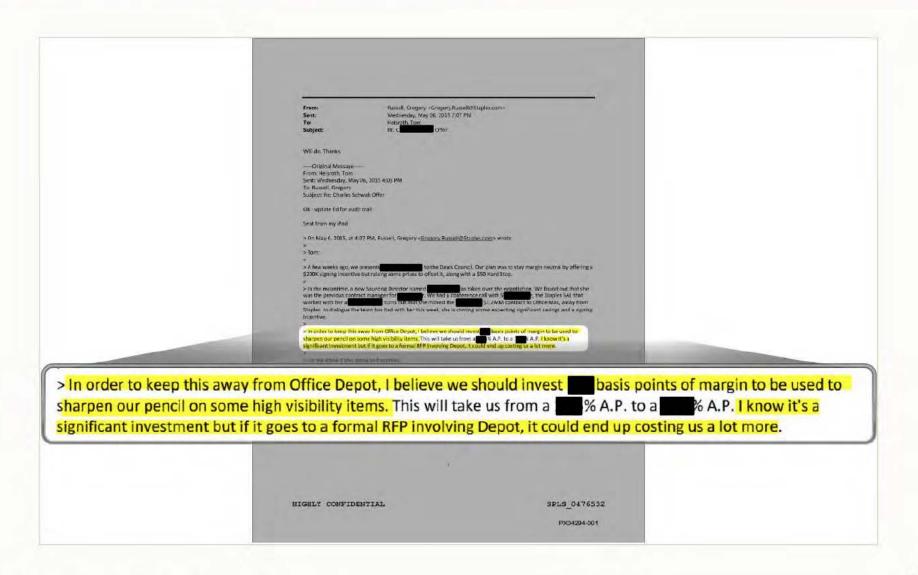


Staples and Office Depot Compete Fiercely to the Benefit of Large Customers





Staples and Office Depot Compete Fiercely to the Benefit of Large Customers





TODAY: Competition Between Staples and Office Depot Tangibly Benefits Large Business Customers

A. Pretty much we felt there was only two players that can meet our needs, Office Depot and Staples, and those are the two that were part of the sourcing event process.

5 A. Pretty much we felt there was only two players that can

That's correct

- Q. So I think we just mentioned it, but in what ways has AEP benefited from the competition between Staples and Office Depot?
- A. Primarily, financially. So our sourcing event process, we're driving for the best value, the best cost; and that's what we got as a result of that competition.
- Q. So you still benefit from competition no matter how big and sophisticated you are?
- A. That is correct.





TODAY: Competition Between Staples and Office Depot Tangibly Benefits Large Business Customers

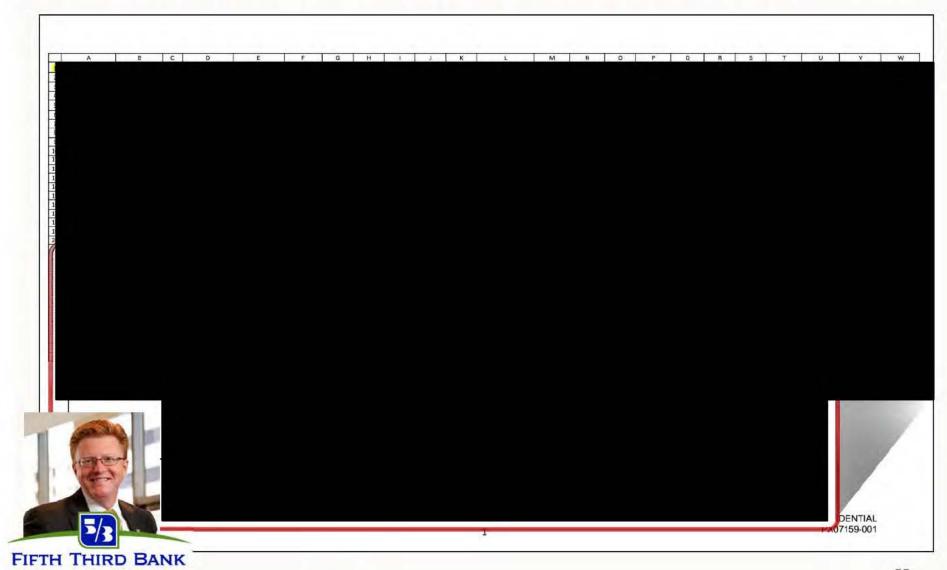
AEP: Outcome of 2015 RFP Process: % Savings!

	Office Supplies	Paper
Reduction from RFQ process		
Reduction from Demand Process		
Increased savings from Rebate		
Fixed Price for 3 yrs.		
10% off all orders for 90 days		
Savings		

"The final step was to conduct a demand negotiation or counter-proposal with Staples and Office Depot. The main issue with Staples was—what the team believed to be—deceptive pricing tactics used in the RFQ. Staples refused to accept this point. In the end, the incumbent supplier (OfficeMax, which was acquired by Office Depot) came in with a better cost profile and agreed to more of our demand points."

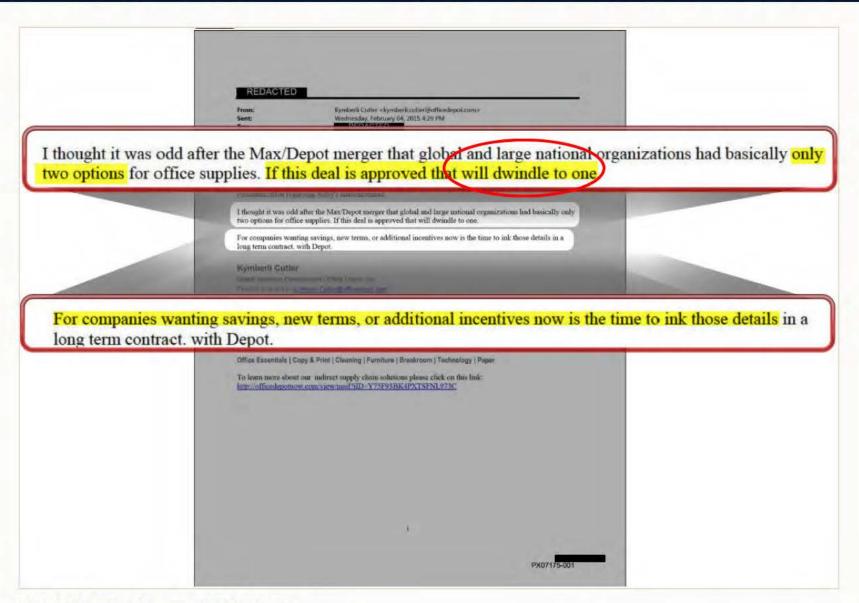


TODAY: Competition Between Staples and Office Depot Tangibly Benefits Large Business Customers





Staples and Office Depot Warned Customers the Merger Would Eliminate the Benefits of Competition





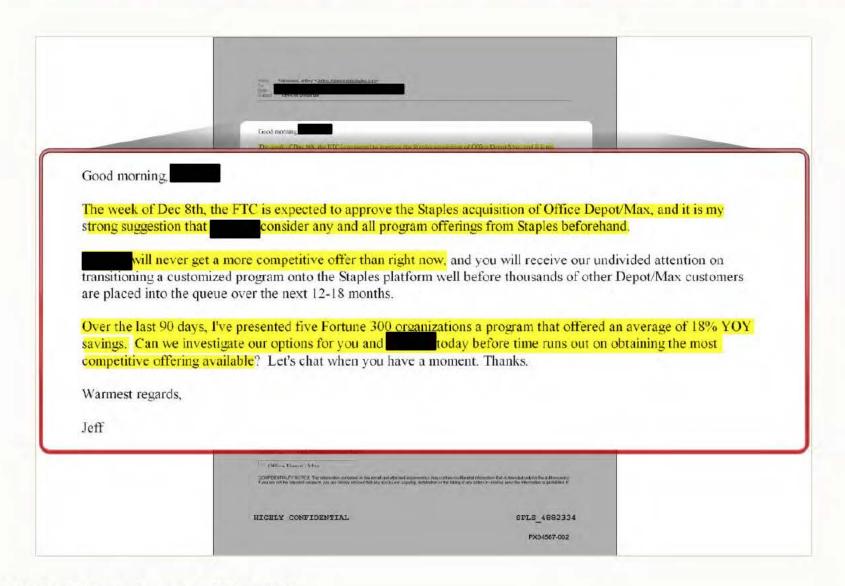
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	Box:	
	CKE	
	teacher circili.com@crScotdoct.com	
	Cale	
	Twi. 21 Apr 2015 10:42:12: 0406	
	H. Kich,	
	Office Depot is willing to make a best and final offer to secure the Global RFP	
	Office Depot has been the vendur of choice for the past 8 years for the superfluid we hope that we have earned the opportunity to present this office.	
	In return for a three year agreement, Office Depot offer \$300,000 signing borus. This will be made in two payments, \$325,000 at the centralal signing and \$175,000 on the first autivensity date.	
	This offer is based on and it conditional to adding the	
	Here are a few things for you to consider in evaluating this offer	
	Thirtie. This digit knees assure that also deposition of this player a uppered Display will have as more in trade.	
	17 ANNUAL PROPERTY AND ADDRESS OF THE PARTY AN	
wo payments, \$325,000 at the offer is based on and is	deement, Office Depot offers a \$500,000 signing bonus. The contract signing and \$175,000 on the first anniversary date. conditional to adding the pend to the consider in evaluating this offer: the sensitive. If and when the purchase of Office Depot is approved, Staples we	to the program.

Source: PX05236, ODP Email to Customer, at 001 (Apr. 2015)



Staples and Office Depot Warned Customers the Merger Would Eliminate the Benefits of Competition





Large Business Customers Are Concerned About the Proposed Merger

	A. W	
6	and los	Q. Mr. Cervone, are you concerned about the proposed merger
7 8	more th	between Office Depot and Staples?
9	Q. M	A. Yes, I am.
0	between	Q. Why is that?
1	A. Y	
2	Q. V	A. Because it removes one of the closest competitors to the
3	A. B	other.
24	other.	Q. And do you believe that's going to affect McDonald's?
5	Q. A	
1	A. I of the m	A. I do. I believe that when you take all competition out of the marketplace in this case, I believe that it it would
2	likely ha	of the marketplace in this case, i believe that it it would
	likely ha Q. W	likely have a negative effect on the customers.
3 4 5	Q. W	2 C 1 C 1 C 1 C 1 C 1 C 1 C 1 C 1 C 1 C
3 4 5 6	Q. V custome A. V	likely have a negative effect on the customers.
3 4 5	Q. W	likely have a negative effect on the customers. Q. What sort of negative effect do you think it will have on customers?
3 4 5 6 7	Q. W custome A. W potentia	likely have a negative effect on the customers. Q. What sort of negative effect do you think it will have on customers?





Large Business Customers Are Concerned About the **Proposed Merger**

1898

- Okay. And is that are you getting substantial value
- from both Staples and Office Depot in those proposals?
- We're getting value from both.
- Okay.

THE COURT: All right. So what happens if they merge?

THE WITNESS: Well, my belief is that if they merge we'll

be in the same situation that -- we'll be in a noncompetitive

environment. We will not have a competitive environment behind

which to negotiate with a nationally-capable contracted vendor.



Staples, and there's value on the table?

THE WITNESS: Yes, sir.

THE COURT: All right. So what happens if they merge?

THE WITNESS: Well, my belief is that if they merge we'll

be in the same situation that -- we'll be in a noncompetitive

environment. We will not have a competitive environment behind

23 which to negotiate with a nationally-capable contracted vendor.

THE COURT: Could you lock in one of those bids prior to

the merger, though?

18



Large Business Customers Are Concerned About the Proposed Merger

Who does Select Medical consider to be its next best option for general office supplies and copy paper?

Depot.
o be its next best paper?

A. The next best option would be considered to be Staples.

- A. I do have concerns from Select Medical's perspective.
- Large corporate organizations such as Select Medical, I believe
- Q. And given the proposed merger between Staples and Office Depot, do you have any concerns about that proposed merger?
 - A. I do have concerns from Select Medical's perspective.

 Large corporate organizations such as Select Medical, I believe it's important to have that competition to be able to properly service our national footprint, our national presence, and to also be able to provide the best possible pricing. Given buying power and things of that nature to truly consolidate spend, I would have concerns if there was only one company.





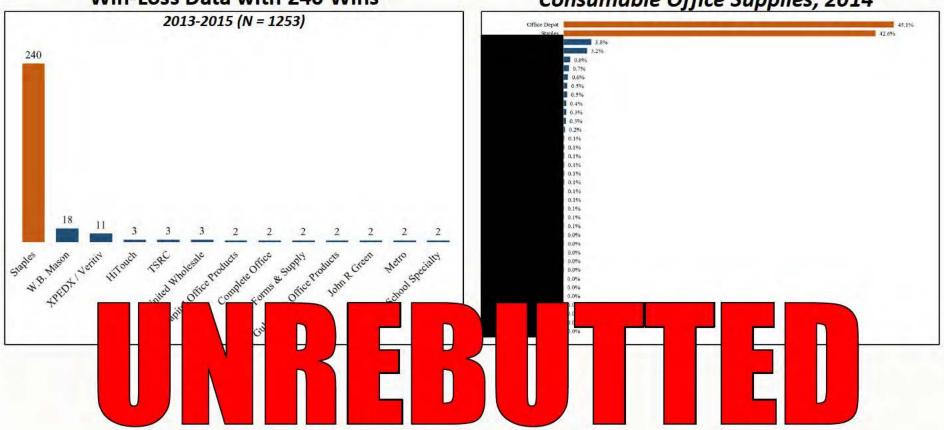
No Customers Testified in Support of the Merger



Defendants Are the Ones With Blinders On: Elimination of Competition Will Harm Customers

Staples Dominates in Office Depot's Win-Loss Data with 240 Wins

Primary Vendor Relationship Shares
Consumable Office Supplies, 2014



Defendants Cannot Meet Their Burden of Rebutting the Strong Presumption of Anticompetitive Harm





Entry or Expansion Will Not Be Timely, Likely, or Sufficient

 Defendants "bear the burden of demonstrating the ability of other distributors to 'fill the competitive void' that will result from the proposed merger." (Sysco, 113 F. Supp. 3d at 80)



- 14 whether entry will be sufficient. Given the magnitude of
- 15 the shares and the bidding data we've seen, it's a pretty
- 16 high hurdle, in my view, for entry to be sufficient. And so
- Insufficient to simply identify other competitors that might possibly expand (H&R Block, 833 F. Supp. 2d at 73-76)
- "[T]he mere fact that new entrants and fringe firms have an intent to compete does not necessarily mean that those firms are significant competitors capable of replacing lost competition" (CCC Holdings, 605 F. Supp. 2d at 59)



Entry or Expansion Will Not Be Timely, Likely, or Sufficient

- Defendants have failed to establish adequate entry or expansion by: (i) local and regional vendors, (ii) consortia, (iii) manufacturers, or (iv) adjacency vendors
- These firms have trivial shares today creating huge hurdle for sufficient entry:

	Market Share	Primary Vendor Share
WB Mason	0.2%	
Other Regionals	None > 0.3%	None > 0.7%
Consortia	< 0.1%	
Paper Manufacturers	2.5%	
Other Large Manufacturers	< 0.05%	0%
Adjacencies	0.4%	0.2%



WB Mason Explained the Difficulties of Expansion





WB Mason's Expansion Will Not Be Timely, Likely, or Sufficient



INSIDE M-VIlle	outside M-ville
\$1.405 B Sales	\$ 40 M Sales
~ 1890 soles	3% sales
4 hubs	9 hubs
45 Branches	19 branches 3 free
1/2 product from Manu 1/2 from Esserbant	1000 le product from Essend
800 trucks	28-29 trucks
~ 1200 Soulas people	1 Salesperson
lower product cost	higher product cost
higher remales	lower relactes
lower delivencost	higher delivery cost
ax customer serve	of customers ervice
~ 230,000 cust 40	laust HQ
	EXHIBIT PX09000 0 9000

Source: PX09000



Entry or Expansion Will Not Be Timely, Likely, or Sufficient



1378 Q. Okay. So does PDME currently serve any large corporate did customers as a traditional independent local office supplies vendor? A. No, we do not. We don't have the capability. Most independent dealers across the country do not either. Q. Q. Okay. And why don't you have the capability to serve CUS large corporate customers in your traditional role as an 9 ver 10 A. independent local office supplies vendor? 11 inc A. Well, first, major corporate clients that we service in 12 Q. our Tier 1 model, they -- first of all, they want a 13 larc 14 homogenized program, a program where they're dealing with ind 15 A. one company for all their locations throughout the United 16 ou States. 17 hor Second, we can't be cost competitive by buying the 18 on 19 program from Essendant or S.P. Richards and then be able to 20 compete against Office Depot or Staples. 21 22 compete against Office Depot or Staples. Q. Are you able to offer upfront payments or rebates to 24 large corporate customers in your capacity as a traditional independent office supply company?

Amazon Will Not Be Sufficient to Replace the Lost Competition in the Foreseeable Future



In the Record: Amazon Does Not Serve as the Primary Vendor for Any Large Business Customer

551 1 little into forward-looking matters. I'm certainly happy to have the witness answer that. I would like to answer that in a closed session, if we may, THE COURT: All right. Thank yo Thank you, Counsel. MR. MONTS: Thank you. BY MS. REINHART: Q. Does Amazon Business currently act as supplier of office supplies to an enterprise I A. No, not -- not to my knowledge. No Q. And you -- you understand I'm -- I'm as Amazon Business supplies the needs of a co of -- when I say primary supplier, you're far 14 term? A. Yeah. Can you -- can you explain w A. No. call a primary? Q. Is that not a term that you use? A. We -- we've used it. Q. What does it mean to you? A. It means to us, the way that we've defined it is supplying all of -- or, the primary selection that a customer would need for office supplies. It would be the -what's also called the head items or the items that they buy

- Q. Does Amazon Business currently act as the primary supplier of office supplies to an enterprise business?
- A. No, not -- not to my knowledge. No.
- Q. Has Amazon Business ever won an RFP for the role as primary supplier of office supplies?

- 24 in, most frequently, in bulk.
- 25 Q. So when you said head items --





Amazon Business Lacks Key Features Large Customers Require

- Currently, Amazon Business:
 - DOES NOT offer product curation (Amazon Hrg. at 529:5-531:5; 555:25-556:7)
 - DOES NOT offer

(Id. at 849:4-12)

- DOES NOT offer customer-specific pricing (Id. at 540:21-541:4; 842:9-24)
- DOES NOT offer desktop delivery (Id. at 551:9-10)
- DOES NOT allow for automatically recurring weekly deliveries (Id. at 648:23-649:11)
- DOES NOT negotiate contracts (Id. at 543:21-23)
- This is why Amazon Business participates in RFPs "only in a limited way," often responding only to a request for a quote for a limited number of items (Id. at 546:18-547:12)



Amazon Business Faces Significant Challenges Even for the Features It Is Working On

wice	in the last several months, Amazon Business
-	
erta	n features in development are limited
	ta testing <u>limited</u> solution to allow customers to see pricing they gotiate with third-party sellers
•	



Amazon Business Model Is at Odds With Large Customer Requirements

- Before the launch of Amazon Business, Amazon sold office supplies, and Amazon targeted business customers, first through smallparts.com and then through Amazon Supply (Amazon Hrg. at 522:25-526:17)
- Amazon Business is a B2B marketplace that is hosted on the Amazon.com website (Id. at 521:14-522:4)
- The marketplace allows third parties to sell products directly. Amazon does not control pricing, volumes or delivery terms of third-party sellers, which provide half of the products sold on Amazon Business (Id. at 539:14-541:4)





Amazon Does Not, and Has No Plans to, Control Third-Party Seller Pricing



And I want to go back to pricing. We've talked a migh little bit about customer-specific pricing. But you agree, sir, don't you, that to the extent that third-party sellers little are the sellers of the products on Amazon, that Amazon does not control the pricing that those sellers set? 12 are th not co A. Correct. In no way. The sellers own their own prices A. C and their own offers. and t Q. And that accounts for about half of the products that Q. A are sold for Amazon Business? are so A. Half of the sales on Amazon Business. 19 Q. H Q. Half of the sales, meaning dollars, right? 20 A. T A. That's correct. 21 Q. O Q. Okay. And then as to the products that Amazon sells 22 direct directly, Amazon itself does not fund any discounting; is 23 that o that correct? A. That's correct. Q. And so that means that if the vendor that sells you the produ 843 the a product does not give you a low enough price, you can't give corre the customer a low enough price that it must be asking for, correct? Q. / A. That's correct. Q. Y Q. And you have no plans to change that? partic A. That's correct. Q. You have no plans to force the third parties to offer Q. 0 particular prices? A. No, we'll never do that. No.



Evidence Shows Amazon's Expansion Will Not Be Timely, Likely, or Sufficient

- Amazon <u>HAS NOT</u> won a single RFP to be a primary vendor to a large business customer
- ×
- ×
- * Amazon <u>DOES NOT</u> and <u>WILL NOT</u> control third party sellers' pricing, volumes, or delivery terms
- × Amazon DOES NOT and WILL NOT
- * manner that would be timely, likely, or sufficient



Large Business Customers Require a Track Record



"And if a company doesn't have a track record of doing that, unless some – unless the other option is significantly worse, you're probably not going to go there. You want something proven. I think any consumer does."

The risks of using a new vendor are:



"The likelihood that there will be issues that are unresolved or not resolved in a timely manner. Just the long-term seamless nature of working together with a company that knows how to manage a large customer and the complexities of a large customer."

Large customers ask for references because:



"they want to make sure that what you said in this RFP, that you've actually done this someplace before." "[Without a track record] It's a problem. And we were, and it took us a lot of years to get there, a lot of years. It's very difficult, and, like, if you're in a marketplace to get your first hospital, to get your first university, to get your first of any kind of a customer, that's a battle to break into that — that part of the market, it's really tough to do. Because you can't use any references."



Large Business Customers Require a Track Record



shoes of an Office Depot any time soon. First of all,

Office Depot and Staples have been in this space for at

least 25 years, so they've perfected it. Their web presence

A. Not a chance.

enterprise client. And, you know, in life, as in business, first you want to crawl, then you want to walk, then you want to run. Dealing with these large enterprise customers is a full-out Olympic sprint.

18 enterprise client. And, you know, in life, as in business,

So they don't have the experience. And in life, whether in business or just your general life, experience is everything. And they don't have the other ancillary



Case Law Supports: Expansion Will Be Insufficient

- FTC v. Sysco Corp., 113 F. Supp. 3d at 73-78 (D.D.C. 2015)
 - Divestiture of 11 "strategically located" distribution centers
 - Already established competitor.
 - CEO with ce to the first to the center of the center of
 - Backed by a post \$500 million
 - Projected 20% share in relevant market after 5 years
- FTC v. CCC Holdings, Inc., 605 F. Supp. 2d 56-59 (D.D.C. 2009)
 - Already established competitor in relevant market
 - Offering the last the control of the last t
 - Had douge to the first of the property of th
 - Merger "would free [competitor's] hands to compete as he wishes"
 - But was projected to have only a small fraction of the merging parties' market shares within several years

5. Defendants Failed to Establish Proposed Fix or Efficiencies Would Save This Merger



The Proposed Divestiture Will "kill Tier 1 supplier diversity"

"[The proposed divestiture to Essendant] will not create another competitor in the marketplace."

"[The proposed divestiture] will put several of the Tier 1 dealers out of the business permanently"

"[The proposed divestiture will] kill Tier 1 supplier diversity within the office product space ultimately."



Defendants' Efficiencies Claims <u>Do Not</u> Rebut the Presumption

- No court has ever found that efficiencies rebutted presumption
- Defendants must present "proof of extraordinary efficiencies" to rebut the presumption of likely anticompetitive effects (Heinz, 246 F.3d at 720)
- Defendants failed to established efficiencies save this merger



Private Equities Are Afforded Little Weight

- The risk that the transaction will not occur is a "private equity" (Heinz, 246 F.3d at 727 n.25; Whole Foods, 548 F.3d at 1041; CCC Holdings, 605 F. Supp. 2d at 76)
- Courts "must afford [private equities] little weight, lest we undermine section 13(b)'s purpose of protecting the 'public-at-large, rather than the individual private competitors." (Heinz, 246 F.3d at 727 n.25)
- "[T]he risk that the parties will abandon the merger rather than proceed to an administrative trial on the merits is, however, 'at best, a private equity' which cannot overcome the significant public equities weighing in favor of a preliminary injunction." (Sysco, 113 F. Supp. 3d at 87)





The Relevant Market Is the Line of Commerce That Would Be Affected by the Merger

"This is what we do in merger analysis, we look at where the firms overlap and are significant and where there are fewer choices. As I study this, you know, it shifted away from retail because there's more competition there. It shifted away from ink and toner or furniture. So it's honing in on where the problem is. And sure, that's going to go along with high shares. Okay. That's what we do all the time. This notion that that's somehow gerrymandering or rigging it, I just -- that's why -- that's just nonsense to me, okay. That is not correct."





The Evidence Shows Paper Is Properly Included in the Cluster

Consumable Office Supplies Market Shares: Core v. Paper

Fortune 100 Customers, 2014

Supplier	Consumable Office Supplies	Core	Paper
Staples	47.3%	48.4%	46.2%
Office Depot	31.7%	38.3%	25.2%
Other Suppliers	21.0%	13.3%	28.6%
Staples + Office Depot	79.0%	86.7%	71.4%



Grinnell Does Not Support Defendants' Contention

No single use

- Grinnell agreed with Plaintiffs that the entire accredited central station business was a single market (Grinnell, 384 U.S. at 4)
- There is not a single use for ink and toner and other consumable office supplies

No package/bundle

- Defendants' evidence here shows that companies buy different products; there is no set of products everyone buys – they are individual products
- Promedica rejected argument that all products must be considered together when they were negotiated in same contract



Product Market Need Not Include All Products Sold by the Merging Parties

- Staples: consumable office supplies, <u>but excluding</u> capital goods (computers, fax machines, and other business machines) and office furniture
- ProMedica: inpatient general acute care hospital services, <u>but excluding</u> inpatient tertiary services, inpatient obstetrics services, and outpatient services; (see also OSF Healthcare (Rockford II))
 - ProMedica (6th Cir.) explicitly rejects Defendants' theory that all products/services sold under contract define a product market



Defendants' Documents Recognize Large Business Customers Are Distinct

Distribution Network & Wholesaler Dependence

letwork &	Staples offers fast, accurate and efficient delivery by operating one of the most extensive and technologically-advanced distribution networks in the industry. Through our strategically-located fulfillment centers			
olesaler oendence	18.1 What is your standard shipment and delivery time? (Please detail out variances for all countries). Attach a file. U.S. Next Day			
	Minimized Wholesafer Dependence			
	Minimized Wholesaler Dependence			
	Minimized Wholesaler Dependence Staples' inventories throughout our network of fulfillment centers represent the most popular brands that			
	Staples' inventories throughout our network of fulfillment centers represent the most popular brands that customers demand. Our product inventories represent more than 95% of the items sold everyday. As a result, we			
	Staples' inventories throughout our network of fulfillment centers represent the most popular brands that customers demand. Our product inventories represent more than 95% of the items sold everyday. As a result, we have been able to minimize our dependence on wholesaler product inventories, resulting in higher fill rates and			
Procureme	Staples' inventories throughout our network of fulfillment centers represent the most popular brands that customers demand. Our product inventories represent more than 95% of the items sold everyday. As a result, we have been able to minimize our dependence on wholesaler product inventories, resulting in higher fill rates and more competitive pricing since we are not paying an inflated cost for the product.			
	Staples' inventories throughout our network of fulfillment centers represent the most popular brands that customers demand. Our product inventories represent more than 95% of the items sold everyday. As a result, we have been able to minimize our dependence on wholesaler product inventories, resulting in higher fill rates and more competitive pricing since we are not paying an inflated cost for the product.			
	Staples' inventories throughout our network of fulfillment centers represent the most popular brands that customers demand. Our product inventories represent more than 95% of the items sold everyday. As a result, we have been able to minimize our dependence on wholesaler product inventories, resulting in higher fill rates and more competitive pricing since we are not paying an inflated cost for the product.			
17.1 Describe ATTACHMENT	Staples' inventories throughout our network of fulfillment centers represent the most popular brands that customers demand. Our product inventories represent more than 95% of the items sold everyday. As a result, we have been able to minimize our dependence on wholesaler product inventories, resulting in higher fill rates and more competitive pricing since we are not paying an inflated cost for the product.			



Defendants' Documents Recognize Large Business Customers Are <u>Distinct</u>

Compliance

Compliance Savings

One of the easiest ways to manage costs is simply to support compliance to your Staples program. Prior to program launch and on an ongoing basis, our Field Marketing team will work with to conduct communication campaigns to drive greater awareness and acceptance of your Staples program.

We also help support program compliance through our extensive Staples retail network. With more than 1,500 convenient U.S locations to choose from, your end-users can make same day, emergency purchases without going outside your established office supply program.

Order Size

Minimizing Small Orders

Small, inefficient orders can add significant program costs by increasing the number of POs, invoices and deliveries you must process.

Monitoring

23.4 has retained Dryden Procurement Technologies, LLC for the sole purpose of insuring all pricing and discount structures agreed to through the RFP and subsequent award and agreement with the selected supplier are met and the program remains at optimal levels throughout the term. In addition, supplier agrees to pay to Dryden an annual commodity management fee for the term of the agreement.

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Defendants' Documents Recognize Large Business Customers Are Distinct

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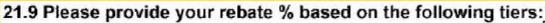
Staples will analyze current product usage and develop a core product list that offers immediate savings.

Your Strategic Account Manager will regularly review your core list to identify continuous opportunities where Staples can offer better value on the products you use most. Our industry-leading buying power and strong supplier relationships give us the flexibility to find the most cost-effective solutions for your needs.

Itemized Prices on Core Products

16.4 Outline best practices for pricing core items throughout the world. LONG ANSWER + ATTACHMENT

To drive the highest end-user participation, Core pricing should be global in scope, but country- specific, based on each participating countries' laws, regulations, product selection, required services, operational costs and market-competitive pricing.

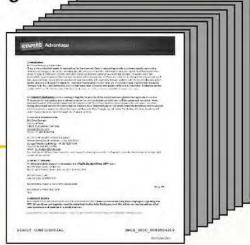


21.9.2 Annual US Sales from \$0 to \$1,999,999.99 = %

Volume Rebates

21.9.4 Annual US Sales from \$2,000,000 to \$2,749,999.99 = %

21.9.6 Annual US Sales above \$2,750,000 = %





F100 Market Shares Include Off-Contract Spend

- Evidence indicates that large customers have high contract compliance rates for consumable office supplies
 - Buy much better on-contract than at retail or online
 - F100 purchasing data revealed that 78% of a customer's purchases went to the customer's single largest vendor
 - Customers also testified that they value contract and direct employees to purchase consumable office supplies through the contract vendor



In the Record: Customers Highly Value Their Contracts

- Q. From start to finish, about how long did the 2015 sourcing event for office supplies take?
- A. About six months.
- Q. And what about contract negotiations after that?
- A. That took about nine months.
- Q. Total of about 15 months?
- A. Correct.



Q Why is it that Bank of America uses an RFP process to enter into its contracts?

A One, we've got a corporate policy around it. It yields for us competitive – the necessary competitive due diligence in the marketplace so that we're getting the greatest value for the quality that we're looking for.

Bank of America greatest value for the quality that we're looking for.

Q. So switching gears and talking about the arrangement that you have with Staples as your single primary office supplies vendor, why did you -- why did Health Trust decide to choose only one primary office supplies vendor?

A. Well, there's -- first and foremost is when you can aggregate all your members' volume and award that volume to a single vendor, you're going to secure best pricing.

But there's also a lot of efficiencies associated with a single

nationally-capable contracted vendor for office supplies.



In the Record: Large Business Customers Are Highly Compliant To Their Contract; They Already Negotiated the Best Prices!

- Q. Mr. Meester, I now want to change gears and ask you a few questions about Best Buy's purchases of general office supplies and copy paper under the Office Depot contract. First off, does Best Buy prefer that its employees purchase general office supplies and copy paper through the Office Depot contract?
- A. Yes, definitely.
- Q. And why is that?
- A. Because the costs are significantly lower than if they were to buy retail or buy someplace else off-contract.



- **Q.** Now, based on those reviews of the data, what have you learned about McDonald's purchasing of office supplies from vendors other than Office Depot?
- A. We've learned that there's -- what I would say is limited spending in other sources. We did have a little bit with Staples from one particular office that we've addressed. We've had very little from other what you would call "traditional retailers," and really limited online retailer activity.



Does Select Medical prefer that its employees purchase its general office supplies and copy paper through the Office Depot contract?

A. Yes.

Q. Now, why is that?

A. The -- there are a few reasons. One being consistency and use of the products that are available through our catalog, getting the best overall price point, as we talked about, core products versus noncore products.

We want to channel them to using the core products that give us the best price point; along with,

as I had mentioned, the threshold for once we hit an annual spend level and go above that, we have an opportunity to obtain additional rebate dollars from the current vendor.





Defendants Incorrectly Assert That Shapiro's Opinion Was "Predetermined" and Based on No Data



CRA Charles River

A. Yes. We have a lot of that from the Fortune 100 sample where they're giving us -- in fact, it includes a wider range of products, and so we a lot of MPS services there as well.

Q. So did this presentation and the industry study reference, did it inform your views and your developing understanding that ink and toner was subject to different competitive conditions, even before the complaint was filed?

A. Yes. Yes, this is just the sort of thing I would be looking at at that phase and did look at.

A. This is an example, Your Honor, of just the number of documents from one Fortune 100 company. That in response to this, in terms of their vendors and then purchases, you can see some of the other names here of other vendors and where counsel has highlighted what would be the MPS. So, yes, we were certainly getting a lot of that during the fall in the Fortune 100 discovery process.

y's MPS customers are Fortune 1000."

goes along with what I think you've heard, at the MPS is really maybe best suited to operations, and sometimes as a desktop andle things differently. So it's widely - well, you can see, by Fortune 1000 companies. suggests a lot of this big number is, in o into the large customers that we're So, that's -- that tells me that this is not tall. And so -- and since we know they're ad toner in many -- most of the cases with ignificant competitive difference between nd the other main buckets that we're the cluster, which -- namely, paper and core

inufacturers. And then, likewise, did you
le in the records from the customers

MPS adoption was happening?

ave a lot of that from the Fortune 100 sample
giving us — in fact, it includes a wider

acts, and so we a lot of MPS services there as

nave this testimony and information from the

now what about defendants themselves, have ation in the record indicating that ink and



Staples and Office Depot Recognize They Are Each Other's Closest Competitor



First, we are a clear industry leader and gaining share.

For core office supplies we often compare ourselves to our most direct competitor, ODP. We are 1.5x their size and have demonstrated 12% annual growth over time vs their 2% annual decline over the same period.

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Case Law Imposes Heavy Burden on Defendants Given the Strength of Plaintiffs' Prima Facie Case

- "[B]ecause the proposed merger would eliminate head-to-head competition between the number one and number two competitors in the market for national customers, the merger is likely to lead to unilateral anticompetitive effects in that market. Evidence of probable unilateral effects strengthens the FTC's prima face case that the merger will lessen competition in the national customer market." (Sysco, 113 F. Supp. 3d at 65-66)
- Defendants must "produce evidence that 'show[s] that the market-share statistics [give] an inaccurate account of the [merger's] probable effects on competition' in the relevant market." (Heinz, 246 F. 3d at 715)
- The stronger the prima facie case, the more evidence defendants must present to rebut the presumption (Sysco, 113 F.Supp.3d at 23)



Entry and Expansion Will Not Be Timely, Likely, or Sufficient

- Regional vendors, consortia, manufacturers, and adjacency vendors have no plans to expand
- And they face significant barriers even if they planned to, including:
 - Defendants' high retention rates for large customers
 - Purchasing scale disadvantages
 - Distribution scale disadvantages
 - Time and expense of developing IT and other capabilities required by large customers
 - Reputational barriers



Amazon Business' "Enterprise Catalog"



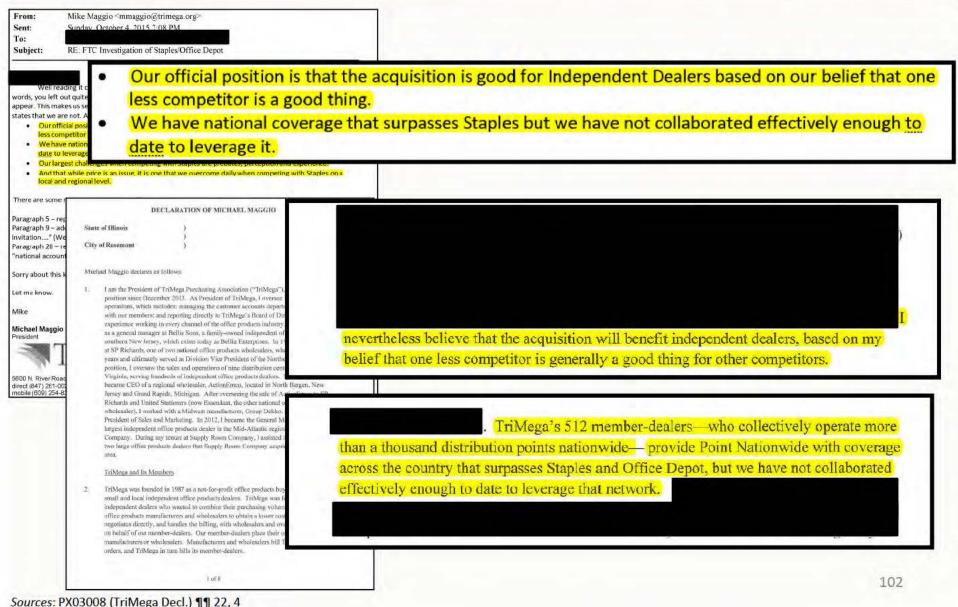


No Evidence That Savings Will Be Passed Through to Customers

- Defendants provided ZERO evidence at the hearing to demonstrate that either party passed on cost savings to customers following the ODP/OMX Merger and Corporate Express Merger
 - Neither ODP's CFO nor Staples's CFO could identify whether cost savings generated in the prior transactions actually resulted in lower prices to consumers (PX02148 (Hare (ODP) Dep. 127:14-128:2); PX02010 (Hare (ODP) IH 108:15-109:21); PX02127 (Komola (Staples) Dep. 16:15-22, 108:12-24))
- Defendants provided ZERO evidence that any efficiencies would be passed through to customers this time either
 - The reasons to lower the price to sell more to a customer or to retain a customer – are "much less of a concern after the merger" (Shapiro Hrg. at 2451:10-2452:3)
 - "[T]hey're going to have all these customers already after the merger and they're not going to have the same incentive to give them these up-front payments. So I don't see why they would do much pass through" (Id. at 248:20-2449:7)

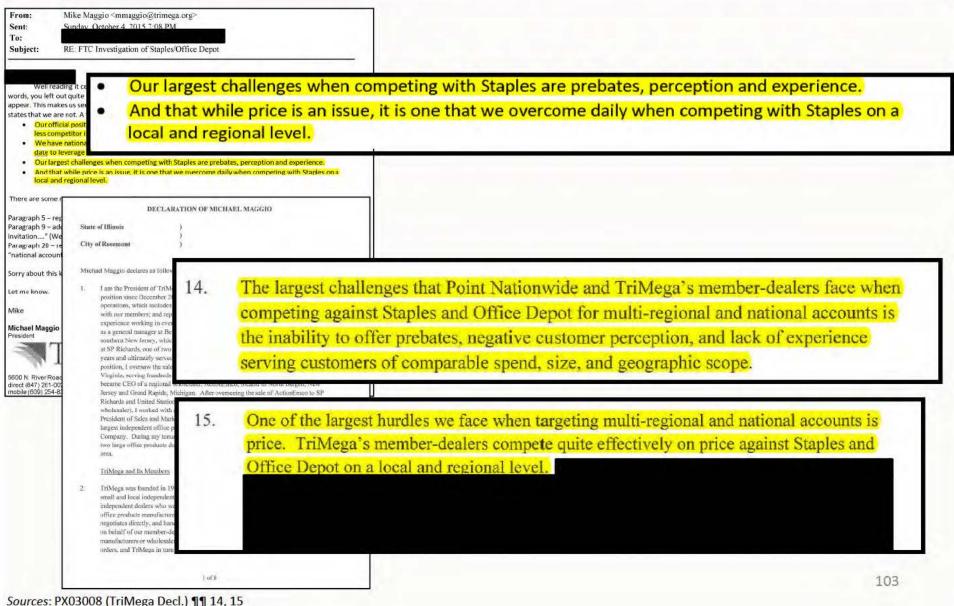


TriMega's Declaration Reflects All Changes Requested





TriMega's Declaration Reflects All Changes Requested





McDonald's Declaration Is True and Correct

Q. Okay. In your final declaration you took those two 15 sentences out, right? 16 A. That's correct. 17 Q. Because you don't believe those two sentences are true? 18 A. No, I believe we --19 THE COURT: Do you believe they're true? 20 THE WITNESS: I do believe they're true. I 21 believe everything in the declaration is --22 THE COURT: Why did you delete those two sentences? 23 THE WITNESS: It was at the advice of our senior 24 director, Anne Berens, that was duplicative -- some of the 25 things were duplicative of what was previously stated, as



485

- 1 well as just the language of it is hard to envision. It's
- 2 not really a -- it's somewhat speculative. And so her
- 3 thought was there was really no added benefit to maintaining
- 4 those lines and it just didn't sound like something we would
- 5 put in a -- any sort of document.