

**IN THE UNITED STATES BANKRUPTCY COURT
FOR THE EASTERN DISTRICT OF TENNESSEE
NORTHERN DIVISION AT KNOXVILLE**

<p>Federal Trade Commission; and the States of Alabama; Alaska; Arizona; Arkansas; California; Colorado; Connecticut; Delaware; Florida; Georgia; Hawaii; Idaho; Illinois; Indiana; Iowa; Kansas; Kentucky; Louisiana; Maine; Maryland; Massachusetts; Michigan; Minnesota; Mississippi; Missouri; Montana; Nebraska; Nevada; New Hampshire; New Jersey; New Mexico; New York; North Carolina; North Dakota; Ohio; Oklahoma; Oregon; Pennsylvania; Rhode Island; South Carolina; South Dakota; Tennessee; Texas; Utah; Vermont; Virginia; Washington; West Virginia; Wisconsin; and Wyoming; and the District of Columbia;</p> <p style="text-align: right;">Plaintiffs,</p> <p>v.</p> <p>James Reynolds, Sr.,</p> <p style="text-align: right;">Debtor/Defendant.</p>	<p>Chapter 7</p> <p>CASE NO. 3:16-bk-31413 SHB</p> <p>ADVERSARY NO. _____</p> <p>COMPLAINT TO DETERMINE DISCHARGEABILITY OF DEBT PURSUANT TO 11 U.S.C. § 523(a)(2)(A)</p>
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COMPLAINT

Plaintiffs, the Federal Trade Commission (“FTC”) and the states of Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, Florida, Georgia, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, Montana, Nebraska, Nevada, New Hampshire, New

Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, and Wyoming, and the District of Columbia (collectively “Plaintiffs”), bring this adversary proceeding pursuant to 11 U.S.C. § 523(a)(2)(A) and (c), seeking an order determining that the judgment obtained by the Plaintiffs against Defendant James Reynolds, Sr. (the “Debtor” or “Reynolds, Sr.”) is excepted from discharge.

JURISDICTION AND VENUE

1. This Court has subject matter jurisdiction pursuant to 28 U.S.C. §§ 157 and 1334, and 11 U.S.C. § 523. This Adversary Proceeding is a core proceeding pursuant to 28 U.S.C. § 157(b)(2)(I).

2. Venue in the Eastern District of Tennessee is proper under 28 U.S.C. § 1409(a).

3. This Adversary Proceeding relates to *In re James Thomas Reynolds, Sr.*, No. 3:16-bk-31413-SHB (Bankr. E.D. Tenn.) now pending in this Court (the “Bankruptcy Case”). Plaintiffs hold general unsecured claims against the Debtor pursuant to a Stipulation Re Order for Permanent Injunction and Monetary Judgment Against Cancer Fund of America, Inc., Cancer Support Services, Inc., and James Reynolds, Sr. (the “Stipulated Judgment”) entered in the United States District Court for the District of Arizona in a case styled *Federal Trade Commission; all Fifty States and the District of Columbia v. Cancer Fund of America, Inc., et al.*, Case No. 2:15-cv-00884-NVW (the “Enforcement Action”). A copy of the Stipulated Judgment is attached and incorporated as **Exhibit 1**.

4. The Stipulated Judgment includes equitable monetary relief in favor of the Plaintiffs and against the Debtor and certain of his co-defendants, jointly and severally, in the amount of \$75,825,653. Based upon financial statements and supporting documents provided by the Debtor to the Plaintiffs, and subject to the satisfaction of certain preconditions, the District Court conditionally suspended most of the monetary portion of the Stipulated Judgment. However, the District Court may reinstate the suspended monetary judgment in accordance with Sections VII.C.4-5 of the Stipulated Judgment.

5. As part of the Stipulated Judgment, Debtor further agreed that the Stipulated Judgment was not dischargeable if he later filed a petition for relief in bankruptcy.¹ See Ex. 1, Section VIII.C.

THE PARTIES

6. Plaintiff FTC is an independent agency of the United States Government created by statute. 15 U.S.C. §§ 41-58. The FTC enforces Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), which prohibits unfair or deceptive acts or practices in or affecting commerce. The FTC also enforces the Telemarketing Act, 15 U.S.C. §§ 6101-6108. Pursuant to the Telemarketing Act, the FTC promulgated and enforces the Telemarketing Sales Rule, 16 C.F.R. Part 310 (“TSR”), which prohibits deceptive and abusive telemarketing acts or practices. The FTC is authorized to initiate federal district court proceedings, by its own attorneys, to enjoin violations of the FTC Act and the TSR and to secure such other equitable relief as may be appropriate in each case, including rescission or reformation of contracts, restitution, the refund of monies paid, and the disgorgement of ill-gotten monies. 15 U.S.C. §§ 53(b), 56(a)(2)(A), 56(a)(2)(B), 57(b), 6102(c), and 6105(b).

7. This action is also brought, in their representative and individual capacities as provided by state law, by the attorneys general of Alabama, Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, Florida, Georgia, Hawaii, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Missouri, Montana, Nebraska, Nevada, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South

¹ Section VIII of the Stipulated Judgment provides:

C. The facts alleged in the Complaint establish all elements necessary to sustain an action by Plaintiffs pursuant to Section 523(a)(2)(A) of the Bankruptcy Code, 11 U.S.C. § 523(a)(2)(A), and this Order will have collateral estoppel effect for such purposes. . . .

A copy of the Complaint is attached as **Exhibit 2**.

Dakota, Texas, Utah,² Vermont, Virginia, Washington, West Virginia, Wisconsin, and Wyoming (collectively the “Attorneys General”) and the secretaries of state of Colorado, Georgia, Maryland, North Carolina, South Carolina, Tennessee, Mississippi, and West Virginia (collectively the “Secretaries of State”). The plaintiffs identified in this paragraph are referred to collectively as the “Plaintiff States.”

8. The Attorneys General are the chief legal officers for their respective states and commonwealths and, in some states, are the chief regulators of charities and charitable solicitations for their respective states, and are authorized to enforce their states’ laws regarding the solicitation of charitable donations. The Secretaries of State listed herein are the chief regulators of charities and charitable solicitations for their respective states, and are authorized to enforce their states’ laws regarding the solicitation of charitable donations. The Rhode Island Department of Business Regulation is the chief regulator of charities and charitable solicitations for the State of Rhode Island. The Utah Division of Consumer Protection is the chief regulator of charities and charitable solicitations for the State of Utah. The Plaintiff States bring this action pursuant to consumer protection, business regulation, charitable solicitation, and/or charitable trust enforcement authority conferred on them by the following statutes and/or pursuant to *parens patriae* and/or common law authority:

Alabama:	ALA. CODE §§ 8-19-1 through -15; and §§ 13A-9-70 through 76.
Alaska:	ALASKA STAT. §§ 45.50.471 through 45.50.561; and §§ 45.68.010 through 45.68.900.
Arizona:	ARIZ. REV. STAT. ANN. §§ 44-1521 through 44-1534; and §§ 44-6551 through 44-6561.
Arkansas:	ARK. CODE ANN. §§ 4-28-401 through 4-28-416; and §§ 4-88-101 through 4-88-115.
California:	CAL. GOV. CODE §§ 12580 through 12599.6; CAL. BUS. & PROF. CODE §§ 17200 through 17206; and §§ 17510 through 17510.95.
Colorado:	COLO. REV. STAT. §§ 6-1-101 through 115; and §§ 6-16-101 through 114.
Connecticut:	CONN. GEN. STAT. §§ 21a-175 through 21a-190l; and §§ 42-110a through 42-110q.

² As used here, the attorney general of Utah refers to the Utah Attorney General as counsel to the Division of Consumer Protection, and in his capacity to enforce the TSR pursuant to the Telemarketing Act.

Delaware:	DEL. CODE ANN. tit. 6, § 2513(a) (1998); tit. 6, § 2532(a) (1995); and tit. 6, §§ 2595(a) - (b) (1995).
Florida:	FLA. STAT. ch. 501, Part II; and ch. 496 (2013).
Georgia:	GA. CODE ANN. §§ 43-17-1 through 43-17-23 (2011).
Hawaii:	HAW. REV. STAT. § 28-5.2; §§ 467B-9.6, 467B-9.7(d), 467B-10.5; and § 480-15.
Idaho:	IDAHO CODE ANN. §§ 48-601 through 619; and §§ 48-1201 through 1206.
Illinois:	225 ILL. COMP. STAT. §§ 460/0.01 through 460/23.
Indiana:	IND. CODE §§ 23-7-8-1 through -9; and §§ 24-5-0.5-1 through -12.
Iowa:	IOWA CODE § 714.16.
Kansas:	KAN. STAT. ANN. §§ 17-1759 through 17-1776.
Kentucky:	KY. REV. STAT. ANN. §§ 367.110 through 367.300.
Louisiana:	LA. REV. STAT. ANN. §§ 51:1401 through 1427; and §§ 51:1901 through 1909.1.
Maine:	ME. REV. STAT. ANN. tit. 5, §§ 205-A through 214.
Maryland:	MD. CODE ANN., BUS. REG. §§ 6-101 through 6-701 (2010 Repl. Vol.) (2014 Suppl.).
Massachusetts:	MASS. GEN. LAWS ch. 12 §§ 8 through 8M, 10; ch. 68 §§ 18 through 35; and ch. 93A §§ 1 through 11.
Michigan:	MICH. COMP. LAWS §§ 400.271 through 400.294.
Minnesota:	MINN. STAT. ch. 309.
Mississippi:	MISS. CODE ANN. §§ 79-11-501 through 79-11-529.
Missouri:	MO. REV. STAT. ch. 407.
Montana:	MONT. CODE ANN. §§ 30-14-103 and 30-14-111.
Nebraska:	NEB. REV. STAT. §§ 21-1901 through 21-19,177; §§ 59-1601 through 59-1622; and §§ 87-301 through 87-306.
Nevada:	NEV. REV. STAT. §§ 598.1305, 598.0915(15), 598.096, and 598.0963.
New Hampshire:	N.H. REV. STAT. ANN. §§ 7:19; 7:20; 7:21; 7:24; 7:28; 7:28-c; 7:28-f; and 641:8.
New Jersey:	N.J. STAT. ANN. §§ 45:17A-18 through 45:17A-32(c); §§ 56:8-1 through 56:8-20; and N.J. ADMIN. CODE §§ 13:48-1.1 through 13:48-15.1.
New Mexico:	N.M. STAT. §§ 57-12-1 through 57-12-22; and §§ 57-22-1 through 57-22-11 (1978).
New York:	N.Y. EXEC. LAW §§ 63(12) and 171-a through 175; N.Y. GEN. BUS. LAW § 349; and N.Y. NOT-FOR-PROFIT CORP. LAW § 112.
North Carolina:	N.C. GEN. STAT. §§ 75-1.1 and 131F-23 and -24.
North Dakota:	N.D. CENT. CODE §§ 50-22-01 through 50-22-07; and §§ 51-15-01 through 51-15-11.
Ohio:	OHIO REV. CODE ANN. § 1716.
Oklahoma:	OKLA. STAT. ANN. tit. 18 §§ 552.1 through 552.22.
Oregon:	OR. REV. STAT. §§ 128.886; and §§ 646.605 through 646.636.
Pennsylvania:	10 PA. CONS. STAT. §§ 162.1 through 162.23 (1990).
Rhode Island:	R.I. GEN. LAWS §§ 5-53.1-1 through 5-53.1-18.
South Carolina:	S.C. CODE ANN. §§ 33-56-10 through 33-56-200.

South Dakota:	S.D. CODIFIED LAWS §§ 37-30-17 through 37-30-21; and §§ 21-34-1 through 21-34-14.
Tennessee:	TENN. CODE ANN. §§ 48-101-501 through 48-101-522.
Texas:	TEX. BUS. & COM. CODE ANN. §§ 17.41 through 17.63.
Utah:	UTAH CODE ANN. §§ 13-22-1 through 13-22-23; 13-26-1 through 13-26-11; and 13-11 through 13-11-23.
Vermont:	VT. STAT. ANN. tit. 9 §§ 2453 through 2461; and §§ 2471 through 2479.
Virginia:	VA. CODE ANN. §§ 57-48 through 57-69.
Washington:	WASH. REV. CODE § 19.86 and § 19.09.
West Virginia:	W.VA. CODE §§ 29-19-1 -15b; and §§ 46A-1-101 through 46a-6-110.
Wisconsin:	WIS. STAT. §§ 202.11-202.18.
Wyoming:	WYO. STAT. ANN. §§ 40-12-101 through 114.

9. Pursuant to authority found in 15 U.S.C. § 6103(a), the Attorneys General of the Plaintiff States and the District of Columbia are also authorized to initiate federal district court proceedings to enjoin telemarketing activities that violate the TSR, and in each such case, to obtain damages, restitution, and other compensation on behalf of their residents, or to obtain such further and other relief as the court may deem appropriate.

10. Reynolds, Sr. is the debtor in the Bankruptcy Case now pending before this Court.

THE ENFORCEMENT ACTION DEFENDANTS

11. Enforcement Action Defendant Cancer Fund of America, Inc. (“CFA”), also d/b/a Breast Cancer Financial Assistance Fund, was a Delaware corporation headquartered in Knoxville, Tennessee. CFA also maintained administrative offices in Mesa, Arizona from 2002 through 2007, and had employees working in Arizona as recently as 2009. CFA’s articles of incorporation represented that it was organized and would operate as a nonprofit corporation. CFA received an exemption from federal income tax from the Internal Revenue Service (“IRS”) pursuant to Section 501(c)(3) of the Internal Revenue Code, 26 U.S.C § 501(c)(3). Notwithstanding this, CFA organized to carry on business for its own profit or the profit of its members within the meaning of Section 4 of the FTC Act. In 2012, CFA began using the name “Breast Cancer Financial Assistance Fund” in some of its charitable solicitations. In the past, several states brought legal actions against CFA for, among other things, inadequate board governance, improperly valuing gift-in-kind contributions, and making misrepresentations about

its charitable programs. Such actions include those brought by Connecticut (Connecticut by Riddle v. Cancer Fund of America, Inc., CV-89-0361764 (Superior Ct.) (stipulated order entered in 1991)); Pennsylvania (Com., by Preate v. Cancer Fund of America, Inc., 277 M.D. 1992 (Commonwealth Ct.) (stipulated order entered in 1995)); New York (State by Vacco v. Cancer Fund of America, Inc., No. 95 Civ. 402993 (N.Y. Sup. Ct.) (stipulated order entered in 1996)); Vermont (State of Vermont v. Civic Dev. Group, et al., No. 863-98 (Superior Ct.) (stipulated order entered in 2001)); Massachusetts (Com. of Massachusetts v. Chenevert, 99-0405 (Superior Ct.) (stipulated order entered in 2005)); and Georgia (Doyle v. Cancer Fund of America, Inc., 2007 CV 131522 (Superior Ct.) (complaint filed in 2007 and resulting in settlement)).

Defendant James Reynolds, Sr. ran CFA. Acting alone or in concert with others, directly or indirectly, by telemarketing and other means, CFA made misrepresentations to donors regarding its purported charitable programs.

12. Enforcement Action Defendant Cancer Support Services, Inc. (“CSS”), also d/b/a Cancer Fund of America Support Services, was incorporated in the District of Columbia as a nonprofit corporation whose purpose was to support the activities of CFA. CSS’s articles of incorporation represented that it was organized and would operate as a nonprofit corporation. Notwithstanding this, CSS organized to carry on business for its own profit or the profit of its members within the meaning of Section 4 of the FTC Act. CSS sought and received recognition of tax exemption from the IRS as a Type III Functionally Integrated Section 509(a)(3) supporting organization, as defined by the Internal Revenue Code, 26 U.S.C § 509(a)(3). The IRS requires that substantially all of such a supporting organization’s activities be in direct furtherance of the supported organization’s mission, and specifically advises that fundraising is not a direct furtherance activity. CSS’s sole activity was to operate a fundraising call center in Dearborn, Michigan that solicited the public for donations for CFA. After expenses, CSS gave virtually all funds it raised to CFA as “grants.” CSS entered into an Assurance of Voluntary Compliance with the state of Oregon in 2008 to resolve allegations that it made misrepresentations in charitable solicitations, In the Matter of Cancer Fund of America Support Services, No. 0808-11372 (Multnomah Cnty. Circuit Ct., Aug. 11, 2008). Acting alone or in concert with others,

directly or indirectly, by telemarketing and other means, CSS made misrepresentations to donors regarding its purported charitable programs.

13. CSS operated as a common enterprise with CFA. From 2008 through September 2013, Enforcement Action Defendant Kyle Effler (“Effler”) served as the president and chief financial officer of CSS. Effler, who was also the chief financial officer of CFA, operated CSS from his CFA office in Knoxville, Tennessee. CSS did not pay Effler a salary; managing CSS was one of his job duties at CFA. Other CFA employees assisted Effler with operating CSS in the course of their employment with CFA. CFA maintained CSS’s books and records on its computers and issued CFA credit cards to CSS employees for business use. In addition, auditors conducted only single reviews of the consolidated financial records of CFA and CSS. CFA and CSS filed such audits with state regulators. CFA employees served as board members of CSS, undertaking CSS-related functions during CFA work hours. CFA board members also served as CSS board members. CFA board meeting minutes explained that the arrangement with CSS “allows CFA to receive funds in the form of grants, without the accompanying costs of fundraising. This will greatly improve the efficiency of operations of CFA, and present to the public an organization that manages its resources with greater efficiency.” Defendant James Reynolds, Sr. became interim president following Effler’s resignation.

14. Enforcement Action Defendant Children’s Cancer Fund of America, Inc. (“CCFOA”) was an Arizona nonprofit corporation headquartered in Powell, Tennessee. CCFOA was headquartered in Mesa, Arizona from its inception in 2004 to 2006, and had one employee in Arizona. CCFOA’s articles of incorporation represented that it was organized and would operate exclusively as a nonprofit corporation. CCFOA received an exemption from federal income tax from the IRS pursuant to Section 501(c)(3) of the Internal Revenue Code, 26 U.S.C. § 501(c)(3). Notwithstanding this, CCFOA was organized to carry on business for its own profit or that of its members within the meaning of Section 4 of the FTC Act. Defendant Rose Perkins ran CCFOA. Acting alone or in concert with others, directly or indirectly, by telemarketing and other means, CCFOA made misrepresentations to donors regarding its purported charitable programs.

15. Enforcement Action Defendant The Breast Cancer Society, Inc. (“BCS”), also d/b/a The Breast Cancer Society of America, was a Delaware corporation headquartered in Mesa, Arizona. BCS’s articles of incorporation represented that it was organized and would operate as a nonprofit corporation. BCS received an exemption from federal income tax from the IRS pursuant to Section 501(c)(3) of the Internal Revenue Code, 26 U.S.C § 501(c)(3). Notwithstanding this, BCS was organized to carry on business for its own profit or that of its members within the meaning of Section 4 of the FTC Act. Defendant James Reynolds, II ran BCS. Acting alone or in concert with others, directly or indirectly, by telemarketing and other means, BCS made misrepresentations to donors regarding its purported charitable programs.

16. Debtor/Defendant James Reynolds, Sr. (“Debtor” or “Reynolds, Sr.”), an individual, was the executive director of CFA and president of its board of directors. He held these positions since 1987. He was also the interim president of CSS. Individually and in concert with others, he formulated, directed, controlled, or participated in the acts and practices of CFA and CSS as set forth herein. Reynolds, Sr. had the authority to control and controlled the conduct of CFA. Among other things, he hired employees, signed contracts, hired fundraisers, approved telemarketing scripts and other solicitation materials, recruited board members, and oversaw the financial affairs of CFA. Reynolds, Sr. also had the authority to control and has controlled the conduct of CSS. For example, on behalf of CSS, Reynolds, Sr. recruited board members, negotiated contracts, approved telemarketing scripts and other solicitation materials, approved loans, terminated existing business relationships, and initiated new business relationships. In addition, Effler routinely consulted with Reynolds, Sr. about the management of CSS. Reynolds, Sr. personally profited from the deception alleged herein.

17. Enforcement Action Defendant Effler, an individual, was the president of CSS from mid-2008 through September 2013. He also was employed at CFA from 1990 to October 2014, first as an accountant and later as chief financial officer. Individually and in concert with others, he formulated, directed, controlled, or participated in the acts and practices of CFA and CSS as set forth herein. Among other things, Effler hired employees, signed contracts, approved

telemarketing scripts and other fundraising materials, recruited board members, and oversaw the financial affairs of CSS and CFA. Effler personally profited from the deception alleged herein.

18. Enforcement Action Defendant Rose Perkins (“Perkins”), an individual, is the former wife of Defendant Reynolds, Sr. She was the president of CCFOA’s board of directors and also its executive director. Perkins held these positions starting in 2005. From 1987 to 2005, she was employed as vice president of CFA. Individually and in concert with others, she formulated, directed, controlled, or participated in the acts and practices of CCFOA as set forth herein. Among other things, she hired employees, signed contracts, hired fundraisers, approved telemarketing scripts and other solicitation materials, recruited board members, and oversaw the financial affairs of CCFOA. Perkins personally profited from the deception alleged herein.

19. Enforcement Action Defendant James Reynolds, II, a/k/a James Reynolds, Jr. (“Reynolds, II”), an individual, is the son of Reynolds, Sr. He was the chief executive officer of BCS and, until September 2013, was also president of its board of directors. He held these positions since BCS’s inception in 2007. From 1992 through the end of 2008, he was employed by CFA in various positions, most recently as vice president of fundraising. Reynolds, II also was a founding board member of CSS and served as president of the CSS board of directors until October 2008. In addition, he incorporated CCFOA in 2004 and served as its president until turning the position over to his then stepmother, Rose Perkins. Individually and in concert with others, he formulated, directed, controlled, or participated in the acts and practices of BCS as set forth herein. Among other things, he signed contracts, hired fundraisers, approved telemarketing scripts and other solicitation materials, recruited board members, oversaw the financial affairs of BCS, and hired employees, including his current wife, Kristina Reynolds. Reynolds, II personally profited from the deception alleged herein.

20. Hereafter, CFA, CSS, CCFOA, and BCS are referred to collectively as the “Corporate Defendants,” and Reynolds, Sr., Effler, Perkins, and Reynolds, II are referred to collectively as the “Individual Defendants.” The Corporate Defendants and Individual Defendants are referred to collectively as “Enforcement Action Defendants.”

**COURSE OF PROCEEDINGS AND DEBTOR'S CONDUCT
GIVING RISE TO THE NONDISCHARGEABLE DEBT**

A Profitable Endeavor

21. The Corporate Defendants were sham charities created and controlled by Reynolds, Sr. and his extended family and friends for their personal profit. Since at least 2008, Enforcement Action Defendants collected tens of millions of dollars in contributions from unwitting, generous, donors by claiming to help people suffering from cancer. Enforcement Action Defendants deceived donors into believing that their contributions supported bona fide charities that used contributions primarily to provide cash grants and material supplies directly to cancer patients, children with cancer, and individuals with breast cancer in the United States.

22. In reality, the Corporate Defendants did not operate as bona fide charities. Instead of operating for the benefit of cancer patients or otherwise serving legitimate, mission-related purposes, Corporate Defendants primarily supported private interests. From 2008 through 2012, the Corporate Defendants collectively spent 87.9% of contributions from individual donors paying for-profit fundraisers and other fundraising costs and compensating the Individual Defendants, related persons, and other employees. In contrast, Enforcement Action Defendants collectively spent less than 3% of donors' contributions on the cash and goods sent to cancer patients in the United States.

23. In addition, charitable contributions financed personal loans to Individual Defendants, employees, and other insiders, and paid for trips for the Individual Defendants, their families, and friends to Las Vegas, New York, Disney World, and other locations. Funds donated to help cancer patients also paid for goods and services used primarily for the private benefit of Individual Defendants, employees, and other insiders. For example, donated funds were used to pay for vehicles, personal consumer goods, college tuition, gym memberships, Jet Ski outings, dating website subscriptions, luxury cruises, and tickets to concerts and professional sporting events.

24. Enforcement Action Defendants' advertised charitable causes were simply the mechanisms through which they created employment opportunities for themselves, their friends, and their family members, and funded other private benefits. The Corporate Defendants

operated as personal fiefdoms characterized by rampant nepotism, flagrant conflicts of interest, and excessive insider compensation, with none of the financial and governance controls that any bona fide charity would have adopted.

A Shared History

25. Family members – defendants Reynolds, Sr., Perkins, Reynolds, II – and long-time associate Effler controlled the Corporate Defendants. In addition to these individuals, an inter-related group of their family members, friends, and fellow church members worked as employees and served as board members of the Corporate Defendants.

26. Reynolds, Sr., who spawned the deceptive fundraising scheme in 1987, was in control of CFA for more than two decades. He described CSS and CCFOA as “spin-offs” of CFA, and explained that setting up CCFOA and BCS helped CFA because CFA was “really top heavy” with executives. Reynolds, Sr. started CSS in 2002 to help raise funds for CFA. He and Effler directed the operations of CSS from CFA’s headquarters. Reynolds, II and Eric Fransen (“Fransen”), the former BCS board chairman and later BCS vice president, both served on the CSS board of directors.

27. CCFOA started as a special project of CFA. It split off from CFA in late 2004. Reynolds, II served as its initial president while also employed at CFA. Fransen also served with Reynolds, II on the CCFOA Board. They turned CCFOA over to Perkins, who left CFA to run CCFOA. Five other CFA employees joined Perkins at CCFOA, and two individuals left the CFA board to serve on the CCFOA board. In 2010, at Reynolds, Sr.’s direction, CFA gave CCFOA a grant of \$50,000.

28. Reynolds, II, who began working at CFA when he was 16, learned the cancer business from his father. Before starting BCS, while at CFA, Reynolds, II tested fundraising specifically for breast cancer patients, setting up a separate fundraising campaign with CFA’s main telemarketer, Associated Community Services. Donations for this campaign were deposited into CFA accounts until Reynolds, II established BCS and signed a separate fundraising contract with Associated Community Services. In 2008, at Reynolds, Sr.’s direction, CFA provided BCS a grant of \$50,000.

29. With the formation of each different corporate entity, the Individual Defendants created new opportunities to solicit charitable contributions and new sources of cash to fund their personal lifestyles. With each different corporate entity, the Individual Defendants also created new opportunities to employ or otherwise provide cash compensation to family members, friends, and fellow church members.

30. Consistent with their common roots, the Corporate Defendants operated in a substantially similar manner. They hired many of the same fundraisers, contracted with many of the same vendors, accountants, and attorneys, and used similar fundraising materials. The Corporate Defendants also engaged in substantially similar international gift in kind transactions, and used the same improper methods to claim, value, and classify those transactions. Because of these similarities, they deceived the public in similar ways.

Rampant Nepotism

31. From 2008 through at least 2012, the Corporate Defendants failed to observe rudimentary corporate governance practices commonly followed by legitimate charities. Among other things, CFA, CCFOA, and BCS served as sources of employment for the Individual Defendants' extended family and friends, without regard for their qualifications. This resulted in Enforcement Action Defendants hiring and retaining unqualified employees, creating and staffing unnecessary jobs, and authorizing unnecessary employee expenses. It also affected programming decisions. Collectively and individually, between 2008 and 2012, the Corporate Defendants spent more cash compensating the Individual Defendants and their friends and family members than on the cash and goods provided to cancer patients in the United States.

32. At CFA, Reynolds, Sr. employed: his two sons, Defendant Reynolds, II and Michael Reynolds; his former stepson Lance Connatser ("Connatser"), Connatser's wife, Julaporn Connatser, and Connatser's sister-in-law, Sakulrat "Ootz" Perkins; his former stepdaughter, Michelle Morse, her husband, Brian Morse, and her brother-in-law, Eugene Morse; two former sons-in-law, Josh Loveless and James Tyler Smith; and daughters Dawn Reynolds and Lindsay Reynolds (now deceased). CFA also employed Kyle Effler's son, Brandon Effler. Reynolds, Sr. continued to employ family members regardless of where in the country they

lived. When Michael Reynolds and Josh Loveless moved to Montana, Reynolds, Sr. had CFA open a “chapter” in Montana – the only such chapter in the country – to keep them on the payroll. The chapter was not successful and closed.

33. Between 2008 and 2012, CFA paid its employees substantially more than it spent on the cash and goods it provided to cancer patients in the United States. As the executive director of CFA, Reynolds, Sr. hired employees, set their salaries, authorized employee benefits, determined bonuses and raises, authorized loans of charity funds to employees, and made promotion decisions – including for his relatives. Reynolds, Sr. made these decisions on his own, with little or no input or supervision from the CFA board of directors. As president of the CFA board, Reynolds, Sr. voted on annual employee bonuses awarded by the board – including his own.

34. At CCFOA, Perkins followed a similar path. She employed: her sister, Claudette Sparks; her two daughters, Michelle Morse and Lindsay Reynolds; her son-in-law, Brian Morse; her former son-in-law James Tyler Smith; her daughter-in-law, Julaporn Connatser; her grandson, Hunter Morse; her long-time friend, Peggy Farvin; her stepdaughter’s sister-in-law, Tara Loveless Howard; and her daughter’s sister-in-law, Lynda Morse. CCFOA also compensated Perkins’s step-nephew, Darby Sparks, as an independent contractor.

35. Between 2008 and 2012, CCFOA paid these employees more than twice the amount it provided in financial assistance to children with cancer in the United States – CCFOA’s stated mission. As the executive director of CCFOA, Perkins hired these friends and family members, set their salaries, determined their benefits, approved bonuses and raises, and made promotion decisions. Perkins handed out across-the-board employee bonuses of up to 10% of salary twice yearly. She set bonus amounts based on the cash available in CCFOA’s checking account, without regard for budget, spending on program services or other expenses, or employee performance. As an employee, Perkins received the same perks and bonuses as other employees, so in effect she determined her own benefits and bonuses. Perkins made these decisions on her own, with no input or supervision from the CCFOA board of directors and despite the obvious conflicts of interest.

36. At BCS, Reynolds, II operated similarly. After becoming romantically involved with his now-current wife, Kristina Reynolds, he promoted her to be his “Operations and Public Relations Manager” – a newly created, second-in-command position at a significantly higher pay scale, and for which he neither advertised nor interviewed other candidates. He also hired (or authorized her to hire): Kristina Reynolds’s two sisters, Liana Lopez and Tracy Wilson; Kristina Reynolds’s son, Chester Cawood; her step-nephew, Jeffrey Westerman; and her mother, Diana Tenney. None of these employees were qualified for their respective positions. For example, Ms. Tenney, who was previously a caterer, was hired to write grants. Reynolds, II also hired then-chairman of the BCS board, Eric Fransen, to operate a BCS satellite location – which BCS decided to place in Edgemont, Pennsylvania, conveniently near Fransen’s home. (With Reynolds, II’s approval, Fransen then hired his wife and mother-in-law to work there.)

37. Between 2008 and 2012, BCS paid these employees considerably more than the amount it provided in financial assistance to individuals with breast cancer in the United States – its stated primary purpose. As the chief executive officer of BCS, Reynolds, II hired employees, set their salaries, approved a full-time work week of 35 hours, authorized employee benefits (which he took advantage of as well), determined bonuses and raises, authorized loans to employees, and made promotion decisions – including, in each case, for his relatives. Reynolds, II made these decisions on his own, with little or no input or supervision from the BCS board of directors and despite the obvious conflicts of interest. When he was president of the BCS board, Reynolds, II voted on annual employee bonuses awarded by the board. Although he did not vote on his own bonus, he voted on Fransen’s bonus and Fransen voted on Reynolds, II’s bonus.

38. In each instance, rather than hiring employees, setting salaries or approving employee benefits with the goal of promoting genuine charitable purposes, the Individual Defendants furthered their own private interests – and the corporations’ boards did nothing to stop them. Bona fide charities do not engage in such conduct.

Personal Use of Charitable Assets

39. In addition to providing the Individual Defendants, their friends, and their family members with steady, lucrative employment, each Corporate Defendant spent significant

amounts of money on goods, services, and travel purchased for the use and enjoyment of private individuals. These actions, too, demonstrate that the Corporate Defendants operated primarily for the profit of the individuals who ran them.

40. At CFA, the organization paid for cars for nine individuals, including a car for Reynolds, Sr., despite no apparent need for business travel. In the past, CFA also made a short-term, interest free loan, approved by Reynolds, Sr., to Michael Reynolds, and paid college tuition for Reynolds, II, Connatser, Josh Loveless, and Effler. CFA provided employees with company credit cards, but had no written policies about personal use of such cards. Reimbursement for personal charges on company cards was not required until the end of each year, so in effect CFA was floating short-term, interest-free loans to its employees. Some personal charges were not repaid at all. Purchases of gas, car washes, meals at Hooters and other restaurants, cell phone apps and games, and movie tickets were all bought with CFA credit cards and ultimately paid for by donors. In addition, on one occasion, CFA paid for its board members and employees (and their spouses) to go on a Carnival cruise in the Caribbean, ostensibly for board training purposes. CFA funded other such “board training” trips for board members, employees, and their families at other luxury destinations.

41. CCFOA operated in a similar manner. It too provided cars to employees in the past, including a car to Perkins, despite no apparent need for business travel. Likewise, it paid college tuition for Perkins’s daughter-in-law, Julaporn Connatser. CCFOA has also allowed employees to use company credit cards for personal expenses. Employees were not required to repay CCFOA for these personal expenditures until the end of each calendar year, and thus effectively received interest-free loans from CCFOA. Perkins routinely used her CCFOA credit card for personal expenditures, and no one at CCFOA reviewed her card use to ensure that she identified and repaid all such personal expenses. Corporate credit cards also were used for personal expenses that were not repaid, including numerous purchases of gas and food, movie tickets, and online purchases from vendors like iTunes. CCFOA also paid for extravagant “training” trips for board members, employees, and their families, including on two occasions, all-expense paid trips to Disney World. CCFOA even paid a babysitter to accompany them.

42. BCS also operated in a similar manner. It previously provided employees with cars, including a car for Reynolds, II, despite no apparent need for business travel. BCS employees, including Reynolds, II, have enjoyed such perks as gym memberships and college tuition. BCS also allowed employees to use corporate credit cards for personal expenses, and did not require repayment until the end of each year, effectively providing them with interest-free loans. BCS credit cards were used to purchase movie tickets, video games, food, gas, car washes, Jet Ski rentals, meals at Hooters, and purchases at Victoria's Secret. BCS also provided loans to employees, repaid student loans, and footed the bill for employees' significant others to attend out-of-town events.

43. The cash used to buy these goods and services and to make these loans was contributed by donors, who were told that their contributions would be spent helping cancer patients. While bona fide charitable organizations may provide perks or other benefits as part of employee compensation, such benefits are not typically authorized by family members, do not extend to purely personal items, and are governed by clear written employee policies. Here, the employment opportunities and perks provided to insiders by these sham charities far exceeded the benefits that they purported to provide to cancer victims. Bona fide charities do not engage in such conduct.

Failed Board Oversight

44. The extravagant insider benefits that the Individual Defendants conferred on their friends and family members went unchecked by each organization's board of directors. This was by design: board members, hand-picked by the Individual Defendants, were not independent and did not act independently. Instead, they rubber-stamped decisions by Reynolds, Sr., Effler, Perkins, and Reynolds, II. The boards of each organization were populated with relatives of the Individual Defendants, relatives of employees, long-time family friends, employees of other Corporate Defendants, and members of the Individual Defendants' church. In numerous instances, individual board members had little or no experience with the corporations' missions or in nonprofit management, and lacked the qualifications required for oversight of these multimillion-dollar enterprises.

45. These boards failed to observe even routine corporate governance procedures practiced by legitimate charities. Board members (other than the Individual Defendants) did not regularly review financial expenditures by the organizations, and not even the board treasurers engaged in financial oversight or analysis. CFA and CSS did not use board-approved budgets at all. At CCFOA and BCS, board members did not participate in creating annual budgets and approved them without question. After budgets were approved, the BCS and CCFOA boards did not engage in any ongoing review of expenses or program accomplishments against the budgeted numbers. Any such review would have revealed to each of the boards the disparity between cash expended on fulfilling the charitable mission and cash expended on corporate insiders, along with other budget issues. For example, the CCFOA board approved a salary increase for Perkins at a time when CCFOA was scaling back its sole program due to lack of funds. At BCS, Reynolds, II's salary increased in 2010 from \$257,642 to \$370,951, but that same year net donations decreased, as did the amount of direct cash aid the organization provided to individuals with breast cancer, its much-touted primary program. The CFA board was equally oblivious. Having not reviewed corporate expenses, it authorized increases to staff bonuses and salaries in 2012, at a time when fundraising costs were up and CFA had suspended its main charitable program, supposedly due to lack of funds.

46. The boards did not set mission-related goals, and did not engage in strategic or financial planning related to programming. The boards did not conduct annual elections of officers or board members and had no term limits for board service. Nor did they hold senior management accountable for hiring unqualified personnel, maintaining inappropriate staff levels, improperly reviewing employee performance, or failing to implement financial controls. They also failed to limit extravagant and unnecessary employee benefits.

47. The boards also did not regularly observe conflict of interest policies prohibiting board members from acting on matters in which they were self-interested. Nor did the boards require the corporations or the staff to observe conflict of interest policies that prohibit self-dealing. For example, at CFA in 2008, at Reynolds, Sr.'s suggestion, the board, including Reynolds, Sr., voted to hold open the job of his son, Reynolds, II, for two years in case his

venture with BCS did not succeed. (The CFA board provided Perkins the same safe harbor in 2005 when she left CFA for CCFOA.) At CCFOA, each board member, including Perkins, signed a conflict of interest policy that prohibited compensating interested persons – yet the board knew that Perkins hired, set salaries, determined bonuses, and set benefits for her relatives. And at BCS, even after then-board chairman Fransen learned that Reynolds, II was romantically involved with his now-current wife, Kristina Reynolds, the BCS board continued to allow Reynolds, II to promote her and set her salary, bonuses, and benefits, at least until their marriage, and to do the same for her sisters, mother, and children.

48. Again and again, the Corporate Defendants' boards ratified decisions that furthered the private interests of the Reynolds clan, and ignored or failed to question policies and practices that benefitted those private interests at the expense of their charitable missions. Boards of bona fide charities do not engage in such conduct.

Failed Executive Review

49. The boards of directors exercised no meaningful management or control over the organizations they purported to govern. The boards abdicated most responsibilities to the Individual Defendants, over whom they exercised no meaningful control. The boards did not review the job performance of Reynolds, Sr., Effler, Perkins, or Reynolds, II. At CFA and CCFOA, board-approved bonuses were not related to revenue, performance, or achievement of strategic goals, and were approved for multi-year periods, often with minimal board-level discussion. For example, the boards of CFA and CCFOA authorized twice-yearly staff bonuses of up to 10% of salary, and allowed Reynolds, Sr. and Perkins to determine their own bonuses within that range. At CFA, Reynolds, Sr. recommended his own salary increases to the board for approval. At BCS, the board approved a salary range and annual increases for Reynolds, II, but allowed him to set his own salary and annual increases within that range without review. Also at BCS, when Fransen was simultaneously chairman of the board and an employee, he was supervised nominally by Reynolds, II, while also ostensibly supervising Reynolds, II.

50. The CFA, CCFOA, and BCS boards did not have established compensation committees and approved CEO compensation without independently evaluating the appropriate

salary ranges for similarly qualified CEOs or executive directors of comparably sized organizations with similar programs. Instead, these boards routinely approved salaries in ranges suggested to them by Reynolds, Sr., Perkins, and Reynolds, II, based on information (also provided to them by these individuals) about salaries at other, supposedly comparable organizations. These “comparable” organizations were chosen based in part on annual gross revenues, which for CFA, CCFOA, and BCS included tens of millions of dollars in GIK revenue, not cash income, and did not accurately reflect the size or complexity of their business operations. Boards of directors of bona fide charities do not operate in this manner.

Telemarketing Contracts Confer Private Benefit on Third Party Fundraisers

51. In addition to benefits privately inuring to the Individual Defendants, their families, and their friends, CFA, CCFOA, and BCS significantly benefitted the private interests of for-profit fundraisers who solicited in their names, including, for example, Associated Community Services. Contracts with such fundraisers typically have specified that the fundraisers would be paid 80% or more – sometimes as much as 95% – of each dollar raised. As a result, between 2008 and through 2012, CFA, CCFOA, and BCS reported fundraising costs of more than \$120 million. (This does not include amounts paid by CSS to its employee-fundraisers.)

52. Fundraisers also benefitted from unrestricted access to the lead lists of CFA, CCFOA, and BCS. In numerous instances, fundraising contracts signed by Reynolds, Sr., Perkins, and Reynolds, II provided for-profit fundraisers unrestricted use of the donor list developed by that fundraiser, and limited the current and future use of such lists by CFA, CCFOA, and BCS. Access to these lists significantly benefited fundraisers, because donors who answered the phone and contributed to one cause are more likely to respond to solicitations for other causes. Access to names of donors who contributed to CFA, CCFOA, or BCS lowered the cost to fundraisers of acquiring lead lists and increased their response rate when soliciting for other organizations.

53. For some charities, high fundraising costs can be attributed to start-up expenses or seeking support for unpopular causes. That was not the case here. CFA and CCFOA had been

in existence for years, and seeking support for cancer-related causes is neither unpopular nor controversial. Moreover, because it was usually cheaper and easier to obtain contributions from past donors, typically fundraising expenses would decline as organizations develop a database of loyal donors. Yet, by allowing fundraisers unfettered use of their donor lists, CFA, CCFOA, and BCS never benefitted from the reduced costs associated with soliciting past donors, and continued to pay even long-term fundraisers the same high rates. Indeed, in 2011, instead of decreasing the amount paid for fundraising, the largest fundraiser for CFA and CCFOA, Associated Community Services, *increased* its contractually required payment from 80% to 85% of all funds raised for CFA and CCFOA. Reynolds, Sr., Perkins, and Reynolds, II routinely approved these fundraising contracts, and the boards of directors of CFA, CCFOA, and BCS remained silent, tacitly ratifying their use.

54. CFA, CCFOA, and BCS also failed to police the activities of their fundraisers. After providing fundraisers with approved scripts and other solicitation materials, CFA, CCFOA, and BCS engaged in no further oversight. Enforcement Action Defendants did nothing even after a state took legal action against a fundraiser for making misrepresentations, as, for example, did Michigan in 2013, against Associated Community Services. In the Matter of Associated Community Services, Inc., File No. 2013-0039412-A (Cease and Desist Order and Notice of Intended Action), available at [http://www.michigan.gov/documents/ag/05.28.13 Notice of Intended Action with exhibits 4 22463 7.pdf](http://www.michigan.gov/documents/ag/05.28.13_Note_of_Intended_Action_with_exhibits_422463_7.pdf). Indeed, other than cashing the checks, Enforcement Action Defendants did little more than sign the fundraising contracts.

55. Bona fide charities protect important assets like donor lists. They also seek to protect their reputations by monitoring their fundraisers and the representations they make to the public. The Enforcement Action Defendants did neither.

Donor Deception

56. Through telemarketing, direct mail, websites, social media and other online forums, and in publicly filed documents, Corporate Defendants represented that contributions to them go to support legitimate charities that primarily focus on directly assisting individuals

suffering from cancer in the United States. In addition, in numerous instances, Corporate Defendants represented that donations funded programs that provided pain medication to cancer patients, transportation to chemotherapy appointments, or paid for hospice care. As described below, these representations were false. Relying on those claims, generous Americans opened their pocketbooks and contributed tens of millions of dollars to aid cancer patients. Enforcement Action Defendants exploited this generosity. Had donors known how their contributions actually would be spent, they would not have contributed.

Misrepresentations that contributions will go to legitimate charities

57. Corporate Defendants raised more than \$187 million from donors across the country between 2008 and 2012. Central to the success of their solicitations was the overarching claim, direct or implied, that contributed funds would support bona fide charities whose primary purposes were charitable. Enforcement Action Defendants made this claim in solicitation materials and telemarketing scripts, including, *e.g.*, claims that:

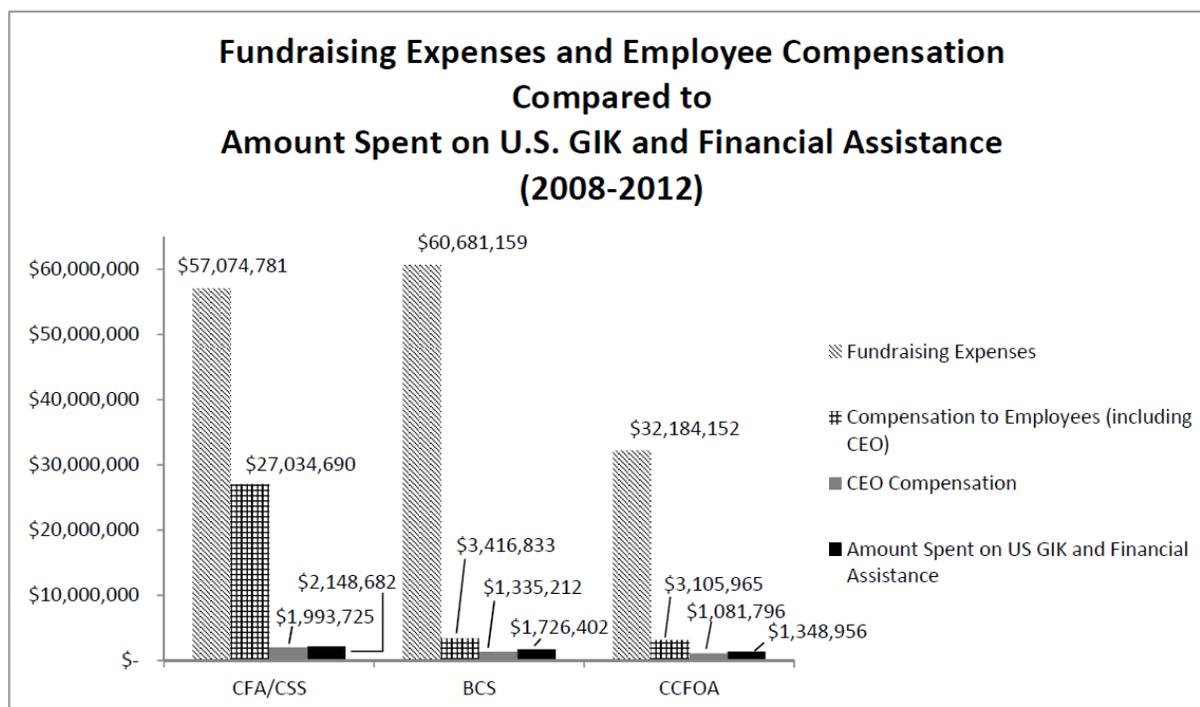
- CFA is “a national nonprofit charity”; “a national health agency”; “on the forefront of the fight against cancer” or “on the front lines for the fight against cancer”;
- CSS is “a nationwide charity just like the Red Cross and the Salvation Army”;
- CCFOA “operates exclusively as a charitable organization”; is “a national nonprofit charity”; or “is on the forefront of actually helping needy children with cancer”; and
- BCS is a “national breast cancer charity.”

Implicit in every request for a “contribution” and every claim to be a “nonprofit” or a “charity” was the promise that the Corporate Defendants were legitimate charities serving charitable purposes.

58. In fact, the Corporate Defendants operated primarily for the benefit of private interests. Their priorities were reflected not just in how they operated, as described in Paragraphs 21 – 57, above, but also in how they spent donors’ money. The bulk of contributed funds went first to the for-profit fundraising companies who solicited the contributions. The

remaining funds were then used primarily for salaries and other benefits enjoyed by the Individual Defendants and their friends and families. Thus, between 2008 and 2012, CFA and CSS spent 86.4% of donors' contributions paying compensation and fundraising costs. (CFA and CSS figures are reported together because they operated as a common enterprise and contributions to CSS supported the operations of CFA). In contrast, CFA and CSS spent 2.8% of donors' contributions on cash and goods provided to cancer patients and nonprofits in the United States. In the same time period, CCFOA spent 88.8%, of donors' contributions on compensation and fundraising. In contrast, CCFOA spent 3.4% of donated funds on the cash and goods it provided to families of children with cancer in the United States. Also between 2008 and 2012, BCS spent 89% of donors' contributions on compensation and fundraising costs. In contrast, BCS spent 2.4% of donors' contributions on the cash, goods, and other services it provided to breast cancer causes in the United States.

59. Under these circumstances, it was deceptive to claim that Corporate Defendants were bona fide charities or that contributions would be used primarily for charitable purposes. Donors expected that their contributions would be spent primarily on charitable purposes, and likely would have made different donating decisions if they had known the truth.



Misrepresentations about specific programs

60. In telemarketing calls, direct mail, websites, social media, and in publicly filed documents, Corporate Defendants described to donors numerous worthwhile programs that contributions would supposedly fund. These programs included, for example, providing cash grants directly to indigent cancer patients and their families, supplying needy cancer patients directly with medicine and medical supplies, including pain medication, providing transportation to chemotherapy appointments, paying for emergency groceries and utilities, offering treatment counseling, and providing needed goods and supplies to hospices across the country. These programs supposedly all focused on aiding indigent cancer patients in the United States. Donors relied on these representations and contributed to support these causes.

61. In fact, in numerous instances, the Corporate Defendants spent either nothing, or an infinitesimal amount, on the specific programs described. The purposes for which contributions would be used were central to donors' decisions to contribute funds to these organizations. If donors had known that most of their contributions would be spent in other ways and for unrelated purposes, and not been deceived, they would have made different donating decisions. Specific misrepresentations about program benefits by each of the Corporate Defendants are discussed below.

Misrepresentations by CFA

62. CFA, in numerous instances, made misrepresentations about the purpose, size, and scope of its charitable programs. These misrepresentations occurred in solicitation materials, such as direct mail pieces and telemarketing scripts that CFA approved for use by telemarketers, on the CFA website, and in other public statements.

63. In response to these claims, in 2012 alone, generous Americans contributed more than \$5.2 million to fundraisers soliciting for CFA. In total, from 2008 through 2012, donors gave CFA fundraisers \$29.7 million.

64. CFA's misrepresentations included, but were not limited to, statements like:
- CFA is a "national health agency," "a nationwide patient assistance organization," and a "national cancer organization";
 - CFA is "making a difference in the lives of tens of thousands of Americans";
 - CFA's "number one priority is patient care," it "concentrates its efforts on patient care," is "devoted primarily to direct patient aid," and that "commitment for the care of the individual is still the primary focus of our mission";
 - CFA helps "by providing direct services and assistance to financially needy cancer patients and their families, such as the loan of equipment and various supplies, etc.";
 - CFA "works to provide aid to indigent patients of this devastating disease";
 - CFA is "providing support, products, supplies and services to financially indigent patients";
 - CFA is "a Tennessee-based national non-profit organization whose mission is to provide direct support and services to financially indigent patients....";
 - CFA "helps tens of thousands of cancer victims and hundreds of hospice organizations on a yearly basis"

65. In fact, CFA's "direct patient aid" program consisted of sending individuals with cancer boxes of seemingly random items. Such noncash donations were referred to as "gifts-in-kind" ("GIK"). These GIK packages typically included a small quantity of Carnation Instant Breakfast drink, adult briefs and bed pads, and a large assortment of what CFA euphemistically described as "comfort items." In the past, boxes also included things like sample-size soaps, shampoos, and other toiletries, over-the-counter medications, Little Debbie Snack Cakes, toys, disposable plates and plastic cutlery, scarves, batteries, women's makeup, family-themed DVDs, adult-sized clothing, iPod Nano covers, gift wrap, blank seasonal greeting cards, candy, and/or children's coloring books. CFA employees and volunteers pre-packed boxes with an assortment of identical items, until supplies of any given item ran out. Thus, every individual received the

same items, regardless of age, gender, clothing size, or personal preference. Individual recipients could also request latex exam gloves, and, on some occasions, box fans and blankets.

66. CFA did not consult with medical professionals about the relative need or usefulness to cancer patients of any of the items it provided to individuals. It had no health care professionals or cancer specialists on its staff. Reynolds' explanation for buying Little Debbie Snack Cakes for cancer patients was because "they make people happy." He justified a switch to purchasing Moon Pies because they "make you happier."

67. CFA did not require recipients to demonstrate financial hardship. To receive "direct patient aid," individuals submitted an application to CFA, signed by a medical professional verifying a cancer diagnosis. There were no other qualifications and no means testing. Once an individual was accepted, CFA would ship boxes of assorted items to that person every other month for up to two years (except for the months when CFA suspended its shipping due to lack of funds). After receiving the first package, individuals were required to call CFA to request additional shipments. In 2012, CFA shipped boxes to 4,378 individuals. In lieu of shipping boxes to Alaska and Hawaii, CFA provided individuals in those states with cash assistance, sending them checks for \$50. Only 113 individuals received direct financial assistance from CFA from 2008 through 2012.

68. CFA made the same goods it shipped to individuals available to nonprofits in the United States. Hospices, health care providers, and other nonprofits could order up to four boxes of Carnation Instant Breakfast, and, when available, slightly larger quantities of adult diapers, bed pads, and exam gloves. They could also receive boxes of items like those provided to individuals, but in quantities sufficient for five to twenty people.

69. On some occasions, due to a claimed lack of funds, CFA suspended its program and stopped shipping products to individuals and nonprofits. For example, it made no shipments from September 2012 to February 2013. On other occasions, CFA suspended or limited the number of new applicants to whom it would start sending packages.

70. CFA purchased some of the products it sent to individuals and nonprofits. For example, it routinely bought Carnation Instant Breakfast or other liquid supplement drinks, adult

diapers, bed pads, exam gloves, and Little Debbie Snack Cakes. Occasionally it also purchased air freshener, blankets, box fans, and jewelry.

71. CFA obtained most of the items it sent to individuals and nonprofits – the program described to donors – from procurement agents. Such agents gathered and made available to nonprofits overstocked, out of season, or discontinued merchandise. To acquire these goods, CFA paid procurement agents between 2% and 5% of the goods’ retail value. Despite paying this relatively small percentage of the goods’ retail value, CFA claimed the original retail value of its GIK distributions when reporting its program expenses, rather than reporting the actual amount CFA paid to obtain the goods. For example, in 2012, CFA reported program expenditures that included donations of GIK goods valued at \$2.65 million to individuals and nonprofits in the United States, but only spent \$314,000 to acquire these goods. This actual expenditure amounts to less than 2.3% of donors’ contributions to CFA and CSS in 2012. Almost none of donors’ contributions were spent on the actual goods and financial assistance provided to patients, CFA’s stated “number one priority.”

72. Moreover, even though CFA claimed that its primary purpose was to provide direct aid to cancer patients or assistance to hospices and other health care providers on a national basis, a significant portion of CFA’s U.S. “program” consisted of donating goods to nonprofits with purposes wholly unrelated to assisting cancer patients. Many of these organizations were located in and around Knoxville, Tennessee. For example, CFA contributed merchandise it valued at \$688,476 to a Knoxville food bank. Other contributions went to the Knoxville Toys for Tots drive, a Knoxville Firefighters Association, a Knoxville-area youth soccer program, and a Knoxville nonprofit dedicated to enriching the lives of the disabled through dance. Senior centers, churches, and schools in the Knoxville area also benefitted. In 2012, CFA contributed fewer goods to nonprofits with missions related to cancer and health care than it contributed to other kinds of nonprofits. Donors choosing to support a “national” program of direct aid to cancer patients, or assistance to hospices and other health care providers, reasonably would have expected their contributions to be spent supporting such programs and

not spent supporting food banks, senior centers, and churches in and around Knoxville, Tennessee.

73. In light of its actual program expenditures, CFA was not, in fact, a “national health agency” and its “number one priority” was not “patient care.” It did not directly help “tens of thousands of Americans,” and its resources were not devoted “primarily to direct patient aid.” These claims were deceptive and misled donors to believe that CFA was a large organization that assisted many individuals with cancer in a profound way.

74. In addition, in numerous instances, CFA, directly or through its telemarketing agents, made misrepresentations about specific programs, including, but not limited to claims that:

- CFA helps supply emergency items such as oxygen, transportation to chemotherapy treatment, and medications, and loans equipment to individual cancer patients;
- CFA provides life-saving items to cancer patients;
- CFA provides medical equipment and supplies to cancer patients or “helps provide medical support and services”;
- CFA helps cancer patients financially; and
- CFA helps provide cancer patients with pain medications.

75. Most of these claims were simply false. CFA had no program that supplied cancer patients with emergency items such as oxygen, provided transportation to chemotherapy appointments, or loaned equipment to cancer patients. Nor did it provide meaningful “life-saving items,” “pain medication,” or “medical support and services” to cancer patients.

76. CFA’s claim to provide cancer patients with “medical supplies” was also deceptive. Even if adult diapers, bed pads, and vinyl gloves might be construed by donors as “medical supplies,” so little of CFA’s program expenditures was devoted to purchasing such items that any claims that donations would be used for such purposes were inherently misleading.

77. Similarly, claims that CFA helped cancer patients financially implied the existence of a substantial charitable program to do so, and did not accurately represent the extraordinarily limited nature of the financial assistance actually provided by CFA to individuals. In 2012, the amount of direct cash aid that CFA provided to individuals was just 0.15% of donations to CFA and CSS. From 2008 through 2012, CFA provided \$61,614 in direct cash aid to 113 individuals – 0.1% of the \$75.8 million CFA and CSS received in donations. Under these circumstances, it was deceptive for CFA to claim to engage in a program that provided direct financial aid to cancer patients.

78. Whether scripted or unscripted, telemarketers' descriptions about the services CFA provided were intended to tug at donors' heartstrings and open their wallets, with little regard for accuracy. One telemarketing script approved by CFA in 2008 even directed telemarketers trying to convince reluctant donors to say: "I understand [your hesitation to give]; however we never want to have to tell a family that is stretching their finances to the breaking point that 'We're sorry but the CANCER FUND has fallen short of its fundraising goal, so we won't be able to provide you with a wig for your child to cover the hair loss due to chemotherapy!'" In fact, at that time CFA did not maintain a program to provide wigs for children in chemotherapy.

Misrepresentations by CSS

79. CFA made additional misrepresentations to donors through its so-called "supporting organization," CSS. As discussed above, CFA controlled the conduct of CSS and together the two corporations operated as a common enterprise. The sole mission of CSS was to raise funds for CFA. Like other professional fundraisers, CSS spent a significant amount of funds paying for telemarketers, technology, and overhead – at least 73% of every dollar donated. Unlike other charities, CSS itself did not engage in the charitable programs it described to donors. Instead, it told donors about charitable programs supposedly engaged in by CFA.

80. In solicitation materials such as direct mail pieces and telemarketing scripts, on its website, and in other public statements, CSS claimed that it directly provided aid to cancer patients, hospices, and nonprofit health care organizations. CSS did none of these things. In

response to such claims, generous Americans gave \$8.2 million to CSS in 2012. Between 2008 and 2012, donors gave CSS over \$41.15 million.

81. CSS made these misrepresentations in numerous instances, including, but not limited to, statements like:

- “[W]e want to let you know that we are continuing our cancer aid program this year, we are the ones that provide the free supplies & dietary supplements directly to the families that are fighting cancer and also to over 600 hospices and other health care providers. . .”;
- “[W]e are NOT about research, we give direct aid to those that already have cancer and are in need”;
- “Cancer Support Services is hard at work helping struggling cancer patients get their daily items”;
- “Cancer Support Services is diligently working on helping cancer patients in need, we do this by providing cancer patients with the support they need, like dietary supplements, medical supplies, and other items”;
- “Cancer Support Services differs greatly from other cancer groups in that its number one priority is funding patient aid rather than research”;
- “We help cancer patients anywhere in the United States. Men, women, children, um, with over two hundred forty types of cancer”;
- “[T]ens of thousands of cancer patients contact us for help”;

82. In fact, CSS never directly provided aid to cancer patients, hospices, or nonprofit health care organizations in the United States. Instead, it provided cash grants to CFA. Claims that CSS engaged in any direct patient aid were false.

83. In numerous instances, CSS telemarketers made additional misrepresentations about programs CSS supposedly conducted. These included, but were not limited to, statements that CSS itself provided hospice care, as in the following:

- “We also do the hospice care for the terminally ill and we supply over 600 hospice offices with medical supplies all over the United States”;

- “We just want you to know that your generous contribution went a long way to help cancer patients out directly with their hospice care and their medical supplies”;
- “We also do the hospice care for the terminally ill ...”;
- “We’re the hospice care. We provide those medical supplies and items for men, women, and children with, with a four-stage cancer”;
- “So we’re just trying to keep the doors [open for] hospice care, you know that’s kind of touch and go you never know ...”;
- “We’re the ones that do the hospice care for the cancer patients afflicted with cancer from infants to adults”;
- “One hundred percent of our proceeds go to hospice care.”

84. In fact, CSS did not provide hospice care, did not fund hospices, and 100% of donations did not go to hospice care. CFA also did not provide hospice care to cancer patients. Such representations were completely fabricated. Even assuming that CSS telemarketers were describing CFA’s programs, the number of hospices in the United States to which CFA provided any assistance was grossly inflated. CFA sent its care packages to some nonprofit health care organizations, including a handful of hospices, but it did not supply 600 hospices, much less provide them with meaningful amounts of medical supplies. Donors who relied on these representations and contributed money to CSS were deceived, and legitimate hospice providers deprived of support that might otherwise have gone to them.

Misrepresentations by CFA and CSS about fundraising costs

85. CSS also used its nonprofit status to mislead donors about the cost of fundraising and to overstate vastly its efficiency in using their contributions. For example, in numerous instances, CSS made statements in telemarketing calls including, but not limited to:

- “I’m not a telemarketer so I work directly for the charity...”;
- “[T]he great thing about it, us, is that we, I’m not a telemarketer. We, 100% of the money that we raise goes directly to the charity. We do not have a

professional fundraising company that we have to share your contribution with. We are the charity calling you directly”;

- “One hundred percent of your contribution goes directly to the charity. I’m not doing a fundraiser and I’m not calling with um, with a telemarketing firm ... I’m calling you directly from the charity”;
- “We’re a nationwide charity just like the Red Cross and the Salvation Army”; and
- “One hundred percent of your contribution goes into the fund where we purchase medical supplies for these cancer patients.”

86. In fact, although CSS was organized as a nonprofit, it operated solely as a telemarketer for CFA. Despite its (false) assertions, 100% of donors’ contributions did not go to support the charitable programs described to them. Instead, funds donated to CSS first were used to pay CSS’s significant fundraising costs and compensation – about 73% of each donation. After this first cut, most of the remaining funds were sent to CFA.

87. In its financial statements, CFA reported the revenue it received from CSS but no concomitant costs. This made it appear that CFA spent donors’ money more efficiently than it actually did. CSS gave CFA \$7.96 million between 2008 and 2012, which CFA reported as contributed revenue. This additional amount caused CFA’s ratio of fundraising cost to donations to diminish from 82.9% to 67.4%, making CFA appear more efficient to donors. In fact, because CFA controlled CSS and CSS engaged in no programming itself, an accurate representation of the administrative and overhead costs by CFA would have included both the revenue generated by CSS and its expenses. CFA’s practice of reporting only the revenue from CSS’s operations deceived donors.

88. Donors have a right to know how their contributions are being spent – and by whom. Interposing additional entities between the contribution and the charitable program increases costs and dilutes the impact and efficiency of donors’ contributions. If donors had known the truth about CSS’s “programs,” and not been deceived, they likely would have chosen to avoid such costs and contributed directly to an entity that truly engaged in charitable programs.

Misrepresentations by CCFOA

89. CCFOA, in numerous instances, represented that it engaged in a substantial charitable program dedicated to providing financial assistance to the families of children suffering from cancer. CCFOA made these claims in solicitation materials, such as direct mail pieces and telemarketing scripts that CCFOA approved for use by its telemarketers, on its website, and in other public statements.

90. In response to such claims, generous Americans contributed \$6.36 million to CCFOA in 2012. Between 2008 and 2012, donors gave CCFOA \$39.5 million.

91. CCFOA's misrepresentations about its programs included, for example:

- “Finding tangible help when a child is stricken with cancer is both frustrating and difficult to obtain. We alleviate much of that burden so the family can get on with the business of loving and caring”;
- “The Children’s Cancer Fund of America is, with your help, assisting children and their parents cope with the daily struggles of cancer by providing direct financial aid to pay for expenses not covered by insurance”;
- “The Children’s Cancer Fund of America provides financial assistance to medically indigent families having a child with cancer. Monthly checks sent to family to help defray daily living cost”;
- “The Children’s Cancer Fund of America, Inc., operates exclusively as a charitable organization dedicated to assistance and support of children suffering from cancer and their families through financial aid”;
- Donations to CCFOA will go to “many families facing financial devastation in their children’s struggle with cancer. . .”;
- “We have a combined work experience of nearly 50 years helping cancer patients of all ages, arming us with the knowledge of how to target the most pressing of financial needs, and then rallying to the cause with direct aid”;

- “Children’s Cancer Fund of America is in the forefront of actually helping needy children with cancer by providing public education and financial assistance to help pay for expenses”; and
- “CCFOA programs fight the ravages of childhood cancer in the following ways:
Financial Assistance: Immediate assistance cuts through the red tape to help with immediate needs and expenses not covered by insurance.”

92. Despite CCFOA’s representations about its claimed largesse, and the millions of dollars it collected, CCFOA did almost nothing for children with cancer. For example, in 2012 CCFOA provided \$45,026 in financial assistance to 723 recipients – 0.71% of donations. That same year CCFOA paid Perkins a salary of \$231,672.

93. To receive aid, a family needed to call CCFOA to request an application, and then complete and return the original application form with the signature of a medical professional confirming a child’s cancer diagnosis. CCFOA imposed no financial qualifications and families received the same monthly amount – between \$25 and \$100 – for up to 24 months. The amount of the checks sent depended on funds available to CCFOA after paying telemarketers, Perkins’s and other staff salaries, and other expenses. For a time CCFOA issued such checks monthly, but by 2012 the program had been scaled back and checks were issued every other month to enrolled families.

94. CCFOA started a “Patient Perk Pack” program in August 2012. On months when checks were not provided, it sent families pre-packaged boxes containing a random assortment of items including, for example, backpacks, school supplies, children’s hygiene products, children’s coats, religious-themed DVDs, and candy. Like CFA, CCFOA obtained these items from procurement agents that gather and make available to nonprofits overstocked, out of season, or discontinued merchandise in exchange for a handling fee that is a fraction of the retail value of the items. CCFOA reported that it provided goods valued at \$139,373 to families of children with cancer in 2012, but paid only a fraction of that amount to obtain these goods. Donors were not told that their contributions would support this program.

95. Including both its cash assistance and the reported value of the contributed goods given away in “Patient Perk Packs,” CCFOA provided aid to individuals in the United States valued at just \$184,399 in 2012. This amounted to 2.9% of the \$6.36 million donors contributed, and just 1.2% of CCFOA’s reported total contributions (individual donors’ contributions plus GIK). Under these circumstances, CCFOA did not operate a substantial charitable program dedicated to providing financial support to the families of children with cancer, and donors’ money was not used for the purposes described to them.

96. In addition to misrepresentations about its financial assistance program, in numerous instances, CCFOA, directly or through its fundraisers, made misrepresentations about specific programs including, but not limited, to claims that CCFOA helped children with cancer with “hospice needs,” “medical supplies,” and “pain medication.” For example, one telemarketing script, authorized by Perkins and used by CCFOA’s largest commercial fundraiser, Associated Community Services, claimed that “We [CCFOA] are working to provide pain medication, medical supplies and hospice care when families cannot afford them to battle cancer with no financial worries.” These claims evoked images of cancer-stricken children suffering untreated pain, waiting for medication that donations to CCFOA could help provide. While heart-wrenching, the claims were completely false. CCFOA never provided pain medication, medical supplies, or hospice care to children with cancer.

Misrepresentations by BCS

97. BCS, in numerous instances, made misrepresentations about the purpose, size, and scope of its programs. BCS made these claims in solicitation materials, such as direct mail pieces and telemarketing scripts approved by BCS for use by its telemarketers, on the BCS website, in statements to the Combined Federal Campaign, and in other public statements. In response to such claims, generous Americans contributed \$15.1 million to BCS in 2012. From 2008 through 2012, donors contributed \$71.7 million to BCS.

98. Misrepresentations by BCS included, in numerous instances, claims that providing breast cancer patients in the United States with direct financial assistance is the

primary purpose of BCS, and that it helped thousands of individuals in this way. Such representations included, but were not limited to:

- “The Breast Cancer Society is one of the few national breast cancer charities in the United States with a primary focus on providing direct help and assistance to those suffering from breast cancer”;
- “The Breast Cancer Society is one of the few national breast cancer charities in the U.S. providing direct help and financial aid to those suffering from breast cancer today! TBCS is able to assist families in need of assistance with direct financial assistance”;
- “Your support provides necessary aid and funding for medical expenses, nutritional, personal care, transportation, utilities, groceries, and much more to breast cancer patients undergoing desperate financial circumstances due to breast cancer”;
- “Your pledge to The Breast Cancer Society ensures that individuals will be helped and comforted through this challenging time of their lives; that those we aid will be provided critical assistance to help pay for the necessary supplies and personal care items insurance companies rarely pay for. The Breast Cancer Society is providing direct HELP to individuals and families”;
- “It is the primary mission of TBCS to provide direct aid to those who are suffering from the effects of breast cancer. We have extensive programs in place that allow both financial and material items to be granted to those in need. Your generous support makes a difference in thousands of women’s lives who are facing breast cancer”;
- “Your donation(s) are appreciated, but more importantly they are desperately needed. [BCS] provides direct support, services, [and] supplies to patients in need and to their care providers. We seek out countless breast cancer victims that could not otherwise afford proper care”;

- “We’re back to work ... [providing] direct financial assistance to women in the U.S. battling breast cancer”;
- “The Breast Cancer Society has been able to provide direct assistance to many thousands of breast cancer patients and their families through our partnership with Associated Community Services”;
- “[T]hanks to you and so many other Partners of TBCS, thousands of patients are able to receive financial, medical, and emotional aid”; and
- “A unique mission. Direct and immediate financial assistance to victims battling breast cancer so they may meet the challenges of the illness and become survivors.”

99. Despite these claims, providing direct financial assistance to breast cancer patients was not the primary focus or mission of BCS. Indeed, BCS did not operate a substantial bona fide program that provided direct financial assistance to financially needy individuals with breast cancer at all. BCS provided individuals enrolled in its program with \$100 each month, for up to six months. BCS limited the number of patients to whom it would provide direct financial assistance to no more than 250 individuals per month. It had no financial eligibility requirements for receiving aid, limiting the program only by requiring recipients to be in active treatment for breast cancer.

100. In 2012, BCS provided 496 people with a total of \$279,432 in cash assistance – 1.8% of individual donors’ contributions. In contrast, in 2012, BCS paid Reynolds, II a salary of \$286,901. Between 2008 and 2012, the amount BCS gave in direct financial assistance to individuals with breast cancer was just 0.68% of its reported total contributions (individual donations plus GIK).

101. Under these circumstances, BCS did not exist primarily to provide financial assistance directly to financially needy individuals with breast cancer, and it did not help “thousands” of women annually. It provided a relatively small number of individuals with some money. The level of “direct financial assistance” that BCS provided was so small that it was

false and misleading to describe this as BCS's "primary" mission or otherwise represent that BCS engaged in a substantial program financially aiding breast cancer patients.

102. In numerous instances, BCS, also made representations about the geographic availability, size, and scope of its Hope Supply Program, including, but not limited to, statements like:

- "The Hope Supply Program is now serving the east and west coasts. This program offers contributed items that cancer patients can 'shop' for at no cost to them"; and
- "Because of incredibly generous and committed friends like you we are: . . . providing thousands of people access to our local warehouses which are part of the Hope Supply Project."

103. Through 2012, BCS's Hope Supply Program consisted of two "stores," one in Mesa, Arizona and another in Edgemont, Pennsylvania (near Philadelphia). BCS opened a third "store" in Bentonville, Arkansas in 2014. BCS stocked these "stores" with random merchandise contributed by local retailers, including, e.g., Bed, Bath & Beyond, Babies"R"Us, and The Disney Store. Like CFA and CCFOA, it also obtained goods from procurement agents that gathered and made available to nonprofits overstocked, out of season, or discontinued merchandise. Items available at these locations included baby clothes, children's toys, gift wrap, office supplies, housewares, bedding, women's and children's apparel, shampoo, lotion and other toiletries, over-the-counter medication, and vitamins. Also like CFA and CCFOA, BCS spent just a fraction of the goods' reported value to obtain them. From 2009, when the Mesa "store" opened, through 2012, BCS paid \$182,499 for goods that it reported as having a value of \$3.6 million.

104. BCS made the Hope Supply Program available to anyone who had breast cancer, whether in active treatment, remission, or cancer free, and imposed no financial eligibility requirements. Program participants could visit the Hope Supply stores monthly. There was no cap on the total number of visits or duration of eligibility. Participants "shopped" at the store for free, taking whatever they liked, without constraint on quantities or value. Available "shopping"

appointments were restricted – the “stores” typically were open only for limited hours, each “shopping” visit lasted up to an hour, and no more than one or two individuals were allowed to “shop” at any given time. In 2012, a total of 272 individuals “shopped” at the two BCS locations – 182 in Mesa and 90 in Edgemont. From 2009 through 2012, fewer than 500 individuals “shopped” at these stores.

105. Claims that the Hope Supply Program served “the east and west coasts” were exaggerated. Practicality limits program participants to those within driving distance of the two stores who had transportation available. In addition, representations that the program helped thousands of women were simply not true.

106. In numerous instances, BCS also misrepresented that it directly provided breast cancer victims throughout the United States with specific assistance such as medical supplies, health supplies, and treatment including, but not limited to, in statements such as:

- “Last thing we want to do is put you in a bind, but these breast cancer patients rely on us every month for their basic medications”;
- “[T]he Breast Cancer Society of America wants to be there to help women in need with direct financial aid, health supplies and commodities, treatment counseling; and countless other levels of support to help them defeat this terrible disease. This special project of the Breast Cancer Society helps thousands of women in need”;
- “We’re back to work ... [p]roviding emergency groceries and utilities for women suffering from breast cancer”;
- “The organization’s services are available to those in your community. Help is available both nationally and internationally”; and
- “We are working with the breast cancer aide program. We provide medical, nutritional, personal care supplies, as well as direct financial assistance to women who suffer from this horrible disease.”

107. Additionally, in numerous instances, through its telemarketing agents, BCS misrepresented that contributions would provide individual breast cancer patients with the following benefits:

- “medical supplies”;
- “insurance”;
- “help the ladies with pain meds”;
- pay for “medical, nutritional, personal care supplies”; and
- “pay for treatment when patients are short on funds; pre-diagnosis exams, and prescriptions....”

108. These claims were false. BCS did not engage in a substantial program directly helping individuals with breast cancer throughout the United States to receive medical supplies, commodities, or health or personal care supplies. It did not have a national program that routinely provided breast cancer patients with emergency groceries or paid for utilities, treatment, or pre-diagnosis exams. Nor did it supply individuals with pain medication or pay for insurance. While some goods that might be described as medical supplies, health supplies, or personal care items were available at the two Hope Supply locations, these goods were not available to breast cancer patients throughout the United States, and BCS did not maintain a substantial program making such goods widely available.

***Misrepresentations about Charitable Efficiency:
Improperly Reported GIK Used to Disguise Low Charitable Program
Expenditures and Minimize High Administrative and Fundraising Costs***

109. The actual amount spent by CFA, CCFOA, and BCS on the cash and goods provided to cancer patients was so small because of their high fundraising costs and their use of donated funds for salaries, perks, and other benefits to the extended Reynolds clan. To mask these high administrative and fundraising costs, which the donating public views unfavorably, Corporate Defendants embarked on an extensive scheme involving shipping GIK goods internationally. The vast majority of the goods shipped were prescription pharmaceuticals that, in numerous instances, could not be distributed or sold in the United States. Corporate Defendants’ participation in this scheme was limited to paying shipping costs and broker’s fees

to ship containers of goods to organizations in developing countries – but they reported the full value of the shipments as if the prescription medicine and other goods had been donated to, and distributed by, them.

110. Corporate Defendants used this scheme to create the bookkeeping illusion that they received millions of dollars in contributed revenue and spent millions of dollars on charitable programs (“program spending”) with low administrative and fundraising costs. Through this scheme, between 2008 and 2012, Corporate Defendants collectively increased their total reported contributed revenue by over \$223 million. Simultaneously, in the same five-year period they also increased their reported program spending by over \$223 million. This more than doubled their apparent efficiency (the ratio of money spent on program expenses as compared to money spent on total expenses) from 20.7% to 61.5%. In fact, Corporate Defendants should have reported neither this contributed revenue nor the program expenses associated with these international GIK transactions.

111. Reynolds, II introduced the international GIK shipping scheme to the CFA board in 2008, while he was still CFA’s vice-president. According to board meeting minutes, “by agreeing to accept goods and cover the shipping costs, CFA can credit these shipments toward patient services with a substantial offset to our fundraising costs.” A PowerPoint presentation to the CFA board by Effler confirmed that effect, observing, “our international shipping component has become very beneficial to boost CFA’s program service percentages.” CCFOA began its own shipments in 2009, after Reynolds, Sr. referred the broker CFA used, a company named Charity Services International (“CSI”), to Perkins. When BCS was formed by Reynolds, II in 2008, it immediately embraced an international GIK shipping scheme. CSS also reported a handful of shipments.

112. Corporate Defendants each used CSI, a for-profit entity, to facilitate their GIK transactions. CSI advertised that participants in its GIK program could help “[r]educ[e] fundraising percentages by booking large gift values.” To accomplish this, CSI provided Corporate Defendants with a turn-key operation that located donors (“upstream donors”) with GIK goods that those upstream donors wanted to give to downstream recipients in foreign

countries. These upstream donors – the same two or three organizations were involved in almost all of the Corporate Defendants’ international GIK transactions – were nonprofits who had themselves received the goods from some other party, often yet another nonprofit. CSI itself did not possess or hold title to any of the goods reported as GIK revenue by the Corporate Defendants.

113. CSI provided Corporate Defendants with information about “available” shipments that upstream donors wanted to ship to pre-selected foreign recipients. The information CSI provided included shipping costs, the fees charged by CSI, the estimated value of the shipment, the goods in the shipment, and the destination and recipient of the shipment. If a Corporate Defendant agreed to accept the so-called “donation opportunity,” CSI would arrange to ship the goods and provide the Corporate Defendant with paperwork supposedly documenting Defendant’s receipt of the donated GIK goods from the upstream donor, the value of the donated goods, and Defendant’s distribution of the goods to the downstream foreign recipient. CSI created most of these documents, which in numerous instances were virtually identical form letters, and were often back-dated. They included documents purporting to transfer title to the donated goods from the upstream donor to Corporate Defendants, documents purporting to provide values for the goods, documents purporting to verify receipt of the goods by downstream recipients, and documents discussing the downstream recipient’s purported further distribution of the goods.

*Enforcement Action Defendants Improperly Reported
Receipt and Distribution of GIK They Did Not Own*

114. Under applicable accounting rules, in numerous instances Corporate Defendants did not have legal ownership of the GIK goods that they claimed to have received. As a result, they should not have reported the goods’ value as contributed revenue or program expense. Among other things, Corporate Defendants could not permissibly claim ownership of the donated GIK because, in numerous instances, they had neither physical nor constructive possession of the goods, and did not assume the risks and rewards of ownership.

115. Other than paying CSI’s fee, Corporate Defendants, in numerous instances, did nothing to solicit, locate, or facilitate the contributions they supposedly received from upstream

donors, which were themselves nonprofits that had received the goods from yet other upstream donors. Corporate Defendants did not know the identity of the pharmaceuticals' manufacturers or the origin of the goods, and they had no direct contact with the upstream donor. They did nothing to verify that the supposed donor actually possessed the right to transfer title of the goods, or to determine whether use of the goods had been restricted in any way. For example, in numerous instances, Corporate Defendants reported receiving donations from an upstream donor, World Help, when World Help did not have title to the goods it supposedly donated to Corporate Defendants. Corporate Defendants could not legitimately claim to own such goods.

116. Corporate Defendants also could not permissibly claim ownership of the donated GIK because, in numerous instances, they had no discretion in choosing the beneficiary of the goods. Other than paying CSI's fee, in numerous instances, Corporate Defendants did nothing to locate or research the foreign beneficiary or facilitate its receipt of the donated goods. CSI's communications about "donation opportunities" routinely listed the planned destination and foreign recipient for available shipments. Corporate Defendants could accept or reject the opportunity to participate in any given transaction, but could not change the shipment's destination or beneficiary. In numerous instances, prior to accepting CSI's advertised shipment opportunity, Corporate Defendants had no prior contact with the foreign recipients. Corporate Defendants did not typically communicate directly with the foreign recipients at all. Instead, in numerous instances, such communications were handled by the upstream donors or by CSI. Corporate Defendants did not verify the recipients' needs for, or potential uses of, the goods, did not restrict such uses, and received little documentation regarding the end uses of the goods, which were often redistributed by the foreign recipients to other organizations.

117. Corporate Defendants also, in numerous instances, lacked documents related to these GIK transactions that owners of GIK goods are expected to maintain. Without such documentation, Corporate Defendants could not claim the GIK as contributed revenue. What documentation that Corporate Defendants did have came from CSI and did not adequately substantiate Corporate Defendants' claimed receipt, possession, and subsequent distribution of the goods. Among other things, documents from CSI included thank you letters and distribution

reports supposedly sent by foreign recipients to Corporate Defendants but that were instead manufactured by CSI using form letters, letterhead, and digital signatures on file in CSI's computers. In numerous instances, such documents were backdated. In other instances, documents described GIK transactions that were literally impossible. For example, in some instances, the upstream donors purported to transfer title of goods to Corporate Defendants after the shipment had been received by the foreign recipient.

118. Under these circumstances, Corporate Defendants did not own the GIK goods; they were simply acting as "pass-through" agents between the upstream donors and end recipients. Such intermediaries may not report the value of goods passing through their hands as contributed revenue or as program service expense in their financial statements.

Corporate Defendants Improperly Reported the Value of GIK

119. Even assuming, *arguendo*, that in some instances Corporate Defendants could have properly claimed the GIK goods' value as contributed revenue or reported it as program expense, in numerous instances, Corporate Defendants used improper valuation methods to inflate the reported values of donated goods. Corporate Defendants also failed to retain appropriate documentation of those valuations.

120. Corporate Defendants relied almost exclusively on CSI for valuation information. In numerous instances, CSI valued pharmaceuticals using the average wholesale price in the United States as listed in the "Red Book: Pharmacy's Fundamental Reference." That valuation method failed to consider numerous factors including the relevant market for the goods (i.e., whether they could be sold in the United States), the goods' physical condition (including the expiration dates of pharmaceuticals), current market conditions, and the legally permissible uses for the donated goods. CSI's methods, in numerous instances, resulted in inflated and unsubstantiated claims of value. For example, in numerous instances, CSI valued particular drugs at U.S. wholesale prices even when there was no U.S. market for the drugs because an upstream donor had restricted their use to a particular foreign country or because the drugs had expired. U.S. wholesale drug prices, in numerous instances, are much higher than prices in other

markets, so assigning a value based on sale in a U.S. market results in a higher value than, for example, assigning a value based on a market in Africa or Central America.

121. Corporate Defendants were ultimately responsible for the valuations they reported in financial documents. In numerous instances, however, they did nothing to oversee, monitor, audit, or otherwise check CSI's processes and procedures for such valuations. They did not ascertain that the contents of the shipments were as described in the inventory lists they received from CSI. Nor did they make sure that donated pharmaceuticals were not expired or were in otherwise useable condition. In numerous instances, inventory lists provided by CSI to Corporate Defendants did not specify the drugs' expiration dates. In other instances, when expiration dates were provided, some of the listed drugs had expired or were very close to expiring. (A drug's expiration date affects its monetary value as well as its efficacy.)

122. Corporate Defendants also failed to maintain records supporting the valuations provided by CSI, including, for example, documents related to CSI's qualifications for conducting appraisals of value, documents detailing the specific valuation method(s) used by CSI, the assumptions made by CSI in determining appraised values, and records of CSI's conclusions of fair value.

Deceptive Impact of Reporting GIK Transactions

123. The increased contributed revenue and program spending Corporate Defendants reported – collectively over \$223 million – had the effect of diminishing the reported percentage of revenue they spent on fundraising and administrative costs and increasing the proportion of reported expenses they spent on program services, making Corporate Defendants appear more efficient to donors than they actually were. Thus, the reported international GIK revenue for the five years from 2008 through 2012 resulted in CFA's reported fundraising expenses being 25.4% of total contributions. In reality, 67.4% of consumers' donations (including revenue from CSS), or 82.9% without counting CSS's "contributions" to CFA, were spent on fundraising. For the same period, CCFOA used its international GIK revenue to report fundraising expenses of 47% of total contributions. In reality, 81.5% of consumers' donations were spent on fundraising. Similarly, BCS reported fundraising expenses of 29% of total contributions, while in reality

84.6% of consumers' donations were spent on fundraising. Corporate Defendants also used the inflated contributed revenue amounts when choosing purported "comparable organizations" for setting their executives' pay, thus improperly increasing the Individual Defendants' salaries.

124. Corporate Defendants obtained the paperwork they used to claim these figures for just the cost of the payment to CSI (which included both CSI's fees and shipping costs). For example, in connection with a 2011 shipment to Guatemala, CFA reported contributed revenue and corresponding program expense of over \$8 million, but only paid CSI a fee of \$50,550. For one 2010 shipment to Ghana for which CCFOA reported contributed revenue and program expense of over \$3.8 million, CCFOA paid CSI just \$39,960. In addition, for a 2011 shipment to Honduras for which BCS reported contributed revenue and program expense of at least \$3.8 million, BCS paid CSI just \$28,120. Although Corporate Defendants used such transactions to add hundreds of millions of dollars in program expenses to their financial reports, these "programs" existed entirely on paper. Corporate Defendants did not possess the goods and played no role in their overseas distribution. They hired no additional staff to manage these multimillion-dollar international GIK programs and in most instances spent virtually no staff time on them. In addition, the very high dollar values associated with these transactions largely resulted from overvalued pharmaceuticals.

125. Corporate Defendants claimed these illusory numbers in financial reporting documents like informational tax returns filed with the IRS, commonly known as Forms 990, and in documents filed with numerous state regulators. In connection with such filings, Corporate Defendants certified that the information contained therein was "true, accurate, and complete," sometimes under penalty of perjury. States often make such documents publicly available so that prospective donors may research charities before making donation decisions. The public, together with state charities regulators, relied on this information in evaluating the performance and effectiveness of the Corporate Defendants. Charity watchdog groups that provide consumers with information about charities also considered Corporate Defendants' reported contributed revenue, program spending, and fundraising and administrative costs when evaluating them.

Such financial information was also reported to federal employee donors in Combined Federal Campaign materials.

126. By reporting these GIK transactions as contributed revenue and program expenses, at inflated values, Corporate Defendants represented themselves to be both larger and more efficient than they actually were. They obscured the high percentage of donated funds spent on, among other things, for-profit fundraisers, executive salaries, and employee perks, and concealed the very small amounts spent on the charitable purposes described to donors. As a result, the Forms 990 and other documents filed by Corporate Defendants with the IRS and state regulators, and made publicly available to consumers, were false and misleading.

Misrepresentations Related to CFA's Inflated GIK Reporting

127. From 2008 through 2012, CFA improperly reported over \$58.5 million in international GIK contributed revenue and commensurate program expenditures associated with its international GIK transactions. CFA used these numbers when publicly touting its size and efficiency, including in newsletters and representations on the Internet. In numerous instances, state regulators relied on CFA's reported numbers to inform their citizens about CFA's efficiency with donor dollars. These numbers were also used by the Combined Federal Campaign to report CFA's alleged fundraising expenses relative to total contributions to prospective donors.

128. As a result of its reporting of these international GIK transactions, CFA deceived donors about its overall size, the resources it devoted to its programs, and how efficiently it used donors' contributions. For example, it increased its apparent efficiency (the ratio of program expenses to total expenses) by almost 30 percentage points. CFA also disguised the high percentage of donated funds it spent on, among other things, for-profit fundraisers, executive salaries, and employee perks instead of the charitable purposes described to donors. For example, in 2012, CFA reported fundraising costs relative to total contributions (including international GIK income) as 19%. In contrast, 70% of donors' contributions were spent on fundraising.

129. In addition, with these reported international GIK transactions, CFA deceived donors about its primary charitable activities and the focus of its programs. As described above, CFA represented to donors that its mission is “direct patient aid” for Americans with cancer. CFA emphasized this purported mission in solicitation materials with claims that it is a “national” health agency, that “CFA is making a difference in the lives of tens of thousands of Americans,” that CFA is helping people on a “national basis,” and by the very nature of its name, *Cancer Fund of America*.

130. In fact, using CFA’s valuations, in 2012 the international GIK accounted for 87.8% of the value of all aid CFA claimed to provide (international and domestic). The international GIK did not assist people with cancer or health-related nonprofits in the United States, and it did not provide direct aid to cancer patients anywhere. Moreover, in numerous instances, the pharmaceuticals involved in these shipments had little to do with treating cancer. For example, the prescription medication lamotrigine, which constituted a significant percentage of the value of shipments claimed by CFA in 2010, 2011, and 2012, is commonly used to treat epilepsy and bipolar disorder, and not to treat cancer. Other medications and medical supplies, like antibiotics and syringes, might have been used in connection with treating cancer patients, but were just as likely to have been used by hospitals and medical clinics to treat other medical conditions.

131. In numerous instances, CFA’s claimed shipments went to foreign recipients who then re-distributed the goods to other organizations. CFA had no way of verifying how those organizations used the goods. Moreover, in numerous instances, distribution reports received by CFA explicitly documented that many contributed goods were widely distributed to the general populace and were not used specifically to assist cancer patients. For example, one 2011 shipment to Liberia included medicine and medical supplies contributed to clinics and hospitals for general use, as well as products that “helped the Liberian people such as orphans, mothers, children and young adults.” While these were worthy causes, they were not causes that donors were told their contributions would support.

132. Under these circumstances, CFA's representations to donors about the focus of its programs were deceptive – most of the aid CFA claimed to provide had nothing to do with directly helping cancer patients in the United States and often had nothing at all to do with helping people suffering from cancer.

Misrepresentations Related to CCFOA's Inflated GIK Reporting

133. From 2008 through 2012, CCFOA improperly reported over \$29 million in GIK revenue and commensurate program expenditures associated with its international GIK transactions. CCFOA used these numbers when publicly touting its size and efficiency. For example, the Combined Federal Campaign used these numbers to inform prospective donors about CCFOA's alleged fundraising expenses relative to total contributions. Before CCFOA started its international GIK shipping program, the 2009 Combined Federal Campaign reported CCFOA's fundraising expenses relative to total contributions as 84.8% (based on 2008 numbers). In the 2013 campaign, the Combined Federal Campaign reported CCFOA's fundraising costs relative to total contributions as 38% (based on 2012 numbers). In reality, in 2012, CCFOA spent 85% of consumers' donations on fundraising expenses. In numerous instances, state regulators relied on CCFOA's claimed revenue and program expenses to inform their citizens about CCFOA's efficiency.

134. As a result of its reporting of the international GIK transactions, CCFOA deceived donors about both its overall size and how efficiently it used their contributions. For example, in 2012, its reported efficiency (the ratio of program expenses to total expenses) more than quadrupled, increasing from 13% to 63%. CCFOA also obscured the high percentage of donated funds it spent on, among other things, for-profit fundraisers, executive salaries, and employee perks instead of on the charitable purposes it described to donors.

135. Through these reported international GIK transactions, CCFOA also deceived donors about its primary charitable activities and the focus of its programs. In solicitation materials and elsewhere, CCFOA represented to donors that its mission is to provide financial help to the families of American children with cancer. This included solicitation materials that

focused on claims that CCFOA provided direct financial assistance to pediatric cancer patients and even by the very nature of its name, Children's Cancer Fund *of America*.

136. Using CCFOA's valuations, in 2012, the international GIK it reported accounted for 98% of the value of all aid CCFOA claimed to provide (international and domestic). The international GIK shipments, however, had nothing to do with providing financial aid to families of children with cancer in the United States, and often had little to do with cancer – or children – at all. For example, some shipments contained goods such as deep fat fryers, bread machines, electronic equipment, and adult men's undershirts. In many instances, the pharmaceuticals involved – which comprised the bulk of the value of the shipments – were not related to treating cancer, much less pediatric cancer. For example, some medications such as the antibiotic ciprofloxacin, which constituted a large percentage of the value of a 2010 shipment to Guatemala, are expressly contraindicated for use in treatment of children. In another shipment, the three medications with the highest claimed value were Mirapex, Terbinafine HCL, and Atrovent, which are used to treat Parkinson's disease, skin fungus (jock itch), and mild cold symptoms, respectively. In numerous instances other medications, medical supplies, and goods that were shipped might have been provided to children with cancer but were just as likely to have been used to treat adults and other medical conditions.

137. In numerous instances, CCFOA's claimed shipments went to foreign recipients who then re-distributed the goods and pharmaceuticals to other organizations. CCFOA failed to verify how, or even if, those organizations used the goods. In some instances, distribution reports received by CCFOA explicitly documented that many contributed goods were widely distributed and their use unrestricted to pediatric cancer patients. For example, the majority of one 2011 shipment to Guatemala consisted of medicine and medical supplies that were distributed to rural clinics and hospitals throughout the country for general use. While assisting health care providers in Guatemala was a worthy cause, it was not the cause that donors were told their contributions would support.

138. Under these circumstances, CCFOA's representations to donors about the focus of its programs were deceptive – most of the aid CCFOA claimed to provide was not financial

assistance to families of children with cancer in the United States, and often had nothing at all to do with children or cancer.

Misrepresentations Related to BCS's Inflated GIK Reporting

139. From 2008 through 2012, BCS improperly reported over \$131.9 million in GIK contributed revenue and commensurate program expenditures associated with international GIK transactions. BCS used these international GIK numbers when publicly touting its efficiency, including in statements to reporters and on its website. For example, BCS made statements such as: “We are working hard to reduce our fundraising costs and any additional overhead expenses to maximize what we can do with each and every dollar entrusted to us. For example, we spend only 2% of our revenue on administrative costs, an important step that few national charities with our reach can boast of.” BCS’s inflated numbers were also used by the Combined Federal Campaign to inform prospective donors about BCS’s alleged fundraising expenses relative to total revenue. In addition, in numerous instances, state regulators relied on inflated numbers to inform their citizens about BCS’s efficiency.

140. As a result of its reporting of the international GIK transactions, BCS deceived donors about its overall size and how efficiently it used their contributions. For example, in 2012, its reported international GIK program expenses caused its apparent efficiency (the ratio of program expense to total expenses) to more than triple, increasing from 22% without the reported GIK expenses, to 75% with them. Also obscured was the high percentage of donated funds relative to total contributions that BCS spent on, among other things, for-profit fundraisers, executive salaries, and employee perks instead of the charitable purposes it described to donors. For example, in 2012, BCS reported fundraising costs relative to total contributions (including international GIK income) as 24%. In contrast, 83% of donors’ contributions were spent on fundraising.

141. Using these reported international GIK transactions, BCS also deceived donors about its primary charitable activities and the focus of its programs. BCS represented to donors that its mission was to directly help Americans with breast cancer. Not only did it assume the d/b/a “The Breast Cancer Society of America” for use in some telemarketing solicitations, its

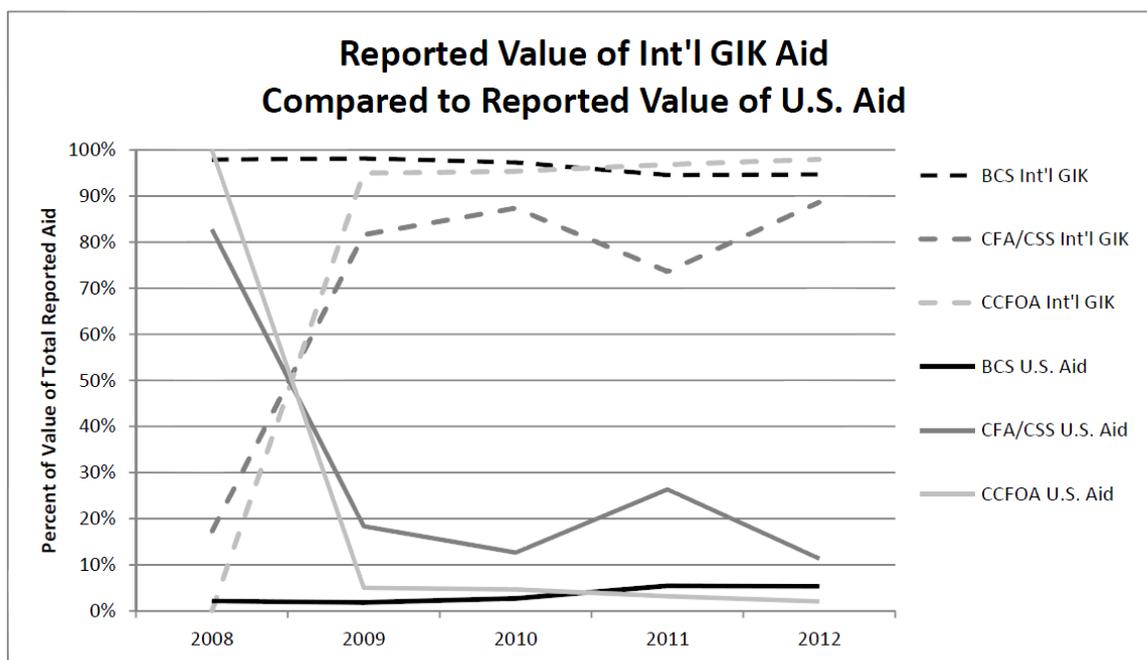
solicitation materials focus on claims about BCS's program of "direct" aid to U.S. breast cancer patients, including specific descriptions of financial assistance to women in the United States, and references to the U.S.-based Hope Supply Program.

142. In fact, using BCS's valuations, between 2008 and 2012 the GIK BCS claimed to ship internationally accounted for 96.2% of the value of all aid reported by BCS (international and domestic). The international GIK had nothing to do with providing direct assistance to individuals with breast cancer in the United States. In numerous instances, the pharmaceuticals, medical supplies, and other goods included in BCS's claimed GIK shipments had little, if anything, to do with treating breast cancer. For example, a 2012 shipment to the Dominican Republic included lamotrigine (used to treat epilepsy and bipolar disorder), ropinirole hydrochloride (used to treat Parkinson's disease and restless leg syndrome), alendronate sodium (used to treat osteoporosis), levocetirizine (an antihistamine), quinine sulfate (an antimalarial drug), and PSE Brom DM (cold medicine). These drugs are not typically used for the treatment of breast cancer and, in some instances, are not recommended for use by persons who have had cancer. Some have even been associated with an increased risk of cancer. In another example, in 2010, BCS reported shipping over \$6 million worth of mebendazole (deworming pills) to Africa and Central America – again, not cancer-related.

143. In numerous instances, BCS's claimed shipments went to foreign recipients who then re-distributed the goods and pharmaceuticals to other organizations. BCS failed to verify how, or even if, those organizations used the goods. Moreover, in numerous instances, distribution reports received by BCS explicitly documented that contributed goods were widely distributed and their use was not restricted to assisting breast cancer patients. For example, a distribution report for a 2009 shipment to Guatemala made no mention of assisting breast cancer patients. Similarly, a distribution report for a 2009 shipment to the Philippines that BCS valued at \$8.84 million made no mention of assisting breast cancer patients, the cause that donors were told their contributions would support.

144. Under these circumstances, BCS's representations to donors about the focus of its programs were deceptive – most of the aid BCS claimed to provide was not in

the form of financial assistance to individuals with breast cancer in the United States, and often it had nothing at all to do with cancer.



145. Enforcement Action Defendants’ administration of the scant charitable programs they did provide failed to meet the IRS’s bare minimum definition of program services. Most of those purported charitable programs involved aid to individuals with cancer. For example, CCFOA sent funds to some parents with children diagnosed with cancer, CFA sent some packages of goods to people diagnosed with cancer, and BCS provided some individuals in active treatment for breast cancer with cash assistance. To receive such benefits – when new patient applications were being accepted – CFA, CCFOA, and BCS required only the submission of a completed application with the signature of any medical professional attesting to a cancer diagnosis. They did not restrict eligibility to those in financial need. Further, they did not verify the accuracy of information reported on the applications. Each recipient was given roughly the same aid, without regard to financial need, type of diagnosis, or other material criteria.

146. Under these circumstances, the distributions to individuals by CFA, CCFOA, and BCS did not meet the definition of charitable contributions set forth in 26 U.S.C. § 170 and in IRS regulations. Charities operating programs that provide funds and goods directly to individuals must satisfy four criteria to report that expenses associated with such programs are

charitable. First, the charity's program must serve a general charitable class of individuals. This can include those suffering financial hardship from an unexpected event, such as terrorism or a cancer diagnosis. Second, the charity must establish criteria for determining which members of the charitable class will receive aid. Third, the charity must have a standing committee to review applications, apply the criteria, and decide who will receive funds or goods. Fourth, and most importantly, the charity must verify financial need for the program. Membership in a charitable class is not sufficient to establish the requisite financial need; there must be documentation of an immediate and significant interruption to a person's finances. Showing additional expenses or a change in lifestyle are insufficient bases to meet this standard.

147. CFA, CCFOA, and BCS did not follow these rules. While they purported to serve persons with cancer, and required completion of basic applications to receive aid, they had neither standing committees to review applications nor verification processes to check applicants' financial need. BCS did not even require applicants to have an active diagnosis of breast cancer to participate in its Hope Supply program. As a result, these programs provided an excessive amount of private benefit that outweighed their public benefit. Thus, none of these distributions to individuals met IRS requirements, and related expenses should not have been reported as charitable program expenses. This failure to follow IRS standards for program distributions, like so many other actions, demonstrates that the Corporate Defendants did not operate as bona fide charities.

Knowing and Willful Misrepresentations

148. Enforcement Action Defendants knowingly and willfully misrepresented to donors that CFA, CSS, CCFOA, and BCS were legitimate charities and that donations to their organizations would benefit cancer victims. In reality, and as Enforcement Action Defendants knew, most of the cash collected on behalf of the Corporate Defendants was used to benefit private interests; the so-called "charitable" programs provided little or no assistance to people with cancer.

149. Enforcement Action Defendants also knowingly and willfully made specific false claims to donors. The Individual Defendants authorized telemarketing scripts and solicitation materials that contained false claims, and tolerated unscripted misrepresentations by telemarketers that they learned about from consumer complaints and law enforcement actions. In connection with international GIK transactions, Corporate Defendants also knowingly and willfully falsely reported contributed revenue, expenses, and values of GIK goods knowing that such reporting misrepresented the size and the efficiency of their charitable programs and the costs to operate them. The Individual Defendants knew that the GIK program expenses associated with these international transactions did not represent actual charitable programs engaged in by the Corporate Defendants. In addition, the Individual Defendants knew that the validity of reporting GIK transactions as they were doing had been increasingly questioned by the media, the public, regulators, and accounting experts.

150. Such misrepresentations have persisted throughout CFA's existence. In the past, it settled state lawsuits alleging, among other things, that CFA improperly valued gifts-in-kind and made misrepresentations about its charitable programs – and promised not to repeat such conduct. Both Reynolds, II and Perkins worked at CFA when such lawsuits were filed, and thus were on notice of the allegations. Despite these state actions, the deceptive practices continued – often without modification. For example, Vermont's 1998 action alleged that CFA misrepresented that donations would be used to provide pain medication to cancer-stricken individuals. CFA telemarketers continued to make that claim, as did telemarketers for CCFOA and BCS, even though none of the Corporate Defendants engaged in any such program. Similarly, CSS continued to make the same misrepresentations to donors that triggered a 2008 action by Oregon.

151. Under these circumstances, Enforcement Action Defendants knowingly and willfully engaged in deceptive solicitation and reporting practices and used charitable contributions contrary to the intent of donors.

Harm to Donors

152. Generous donors contributed more than \$187 million to the Enforcement Action Defendants from 2008 through 2012, believing that their money was going to support legitimate charitable organizations that provided direct aid to cancer patients in the United States. In fact, the vast majority of contributed funds supported the private interests of for-profit telemarketers or inured to the personal benefit of the Individual Defendants and their family and friends. Only an insignificant amount of money was actually spent on aid provided to U.S. cancer patients. Under these circumstances, individual donors were deceived, and their charitable contributions largely wasted. In addition, donors had less money available to support the many legitimate charitable organizations operating real programs that help individuals with cancer.

ENFORCEMENT ACTION DEFENDANTS' LAW VIOLATIONS

Misrepresentations that Contributions Were for Charitable Purposes

153. In numerous instances, in connection with soliciting charitable contributions from donors, Enforcement Action Defendants, directly or indirectly, expressly or by implication, represented that donors' contributions would go to legitimate charitable organizations and be used primarily for charitable programs.

154. In truth and in fact, donors' contributions did not go to legitimate charitable organizations and were not used primarily for charitable purposes. Instead, the contributions went to corporate entities controlled by private persons for their individual pecuniary gain and to the for-profit telemarketers they hired, and contributions were not used primarily for charitable programs.

155. Therefore, the representations described in Paragraph 153 were false and misleading and constituted deceptive practices in violation of Section 5 of the FTC Act, 15 U.S.C. § 45(a).

156. The foregoing practices also violated the laws of each Plaintiff State as follows:

Alabama:	ALA. CODE §§ 13A-9-76(a)(1), (3) and 8-19-5(27).
Alaska:	ALASKA STAT. §§ 45.68.050(1) and 45.50.471.
Arizona:	ARIZ. REV. STAT. ANN. §§ 44-1522(A) and 44-6561(A)(3).
Arkansas:	ARK. CODE ANN. §§ 4-28-412(1) and 4-88-107(a)(7).

California:	CAL. BUS. & PROF. CODE §§ 17200 through 17206; § 17510.2; § 17510.8; CAL. GOV. CODE §§ 12581 through 12582.1; and § 12599.6.
Colorado:	COLO. REV. STAT. § 6-1-105(1)(hh); and §§ 6-16-111(1)(g) and (i).
Connecticut:	CONN. GEN. STAT. §§ 21a-190h and 42-110b(a).
Delaware:	DEL. CODE ANN. tit. 6, §§ 2513(a), 2532(a)(12), and 2595(a), (b)(4) and (6).
Florida:	FLA. STAT. §§ 496.415(7), 496.415(16), 496.416, and 501.204(1) (2013).
Georgia:	GA. CODE ANN. § 43-17-12(d) (2011).
Hawaii:	HAW. REV. STAT. §§ 467B-2.1, 467B-9, and 467B-10.5.
Idaho:	IDAHO CODE ANN. § 48-1203(1).
Illinois:	225 ILL. COMP. STAT. §§ 460/15(a); 460/15(b)(6); 460/18(b); and 460/9(c).
Indiana:	IND. CODE §§ 23-7-8-7(a)(4); and §§ 24-5-0.5-3(b)(1) and (7).
Iowa:	IOWA CODE § 714.16.
Kansas:	KAN. STAT. ANN. §§ 17-1769(b), (h), and (i).
Kentucky:	KY. REV. STAT. ANN. § 367.170(1).
Louisiana:	LA. REV. STAT. ANN. §§ 51:1405 and 51:1905.
Maine:	ME. REV. STAT. ANN. tit. 5 § 207.
Maryland:	MD. CODE ANN., BUS. REG. §§ 6-608, 6-610 (2010 Repl. Vol.) (2014 Suppl.).
Massachusetts:	MASS. GEN. LAWS. ch. 68 § 32 and ch. 93A § 2.
Michigan:	MICH. COMP. LAWS § 400.288(f).
Minnesota:	MINN. STAT. § 309.55, subd. 5.
Mississippi:	MISS. CODE ANN. § 79-11-519(3)(a) and (h).
Missouri:	MO. REV. STAT. § 407.020.
Montana:	MONT. CODE ANN. § 30-14-103.
Nebraska:	NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
Nevada:	NEV. REV. STAT. §§ 598.1305 and 598.0915(15).
New Hampshire:	N.H. REV. STAT. ANN. §§ 7:28-f, I(a), (b), (e).
New Jersey:	N.J. STAT. ANN. §§ 45:17A-32(a) and (c); § 56:8-2.7; and N.J. ADMIN. CODE § 13:48-13.2(a).
New Mexico:	N.M. STAT. §§ 57-22-6.3(A)(1), (3) and 57-12-3 (1978).
New York:	N.Y. EXEC. LAW §§ 63(12) and 172-d.2-4; N.Y. GEN. BUS. LAW § 349; and N.Y. NOT-FOR-PROFIT CORP. LAW § 719.
North Carolina:	N.C. GEN. STAT. § 75-1.1; §§ 131F-20(9), (15), and (18); and § 131F-21.
North Dakota:	N.D. CENT. CODE §§ 50-22-04.3 and 51-15-02.
Ohio:	OHIO REV. CODE ANN. § 1716.14(A).
Oklahoma:	OKLA. STAT. ANN. tit. 18 § 552.14a(A)(5).
Oregon:	OR. REV. STAT. §§ 128.886 and 646.608(1)(dd).
Pennsylvania:	10 PA. CONS. STAT. § 162.15(a)(2).
Rhode Island:	R.I. GEN. LAWS § 5-53.1-7(2).
South Carolina:	S.C. CODE ANN. §§ 33-56-120(A) and 33-56-140(C).
South Dakota:	S.D. CODIFIED LAWS §§ 37-30-17 through 37-30-21.
Tennessee:	TENN. CODE ANN. §§ 48-101-513(a), (b), and (d).
Texas:	TEX. BUS. & COM. CODE ANN. §§ 17.46(a), (b)(5), and (b)(24) (West 2014).

Utah:	UTAH CODE ANN. §§ 13-11-1 through 13-11-23; §§ 13-22-1 through 13-22-23; and §§ 13-26-1 through 13-26-11.
Vermont:	VT. STAT. ANN. tit. 9 §§ 2453 and 2475.
Virginia:	VA. CODE ANN. §§ 57-48 and 57-57(L).
Washington:	WASH. REV. CODE §§ 19.86.020, 19.09.100(15), and 19.09.340.
West Virginia:	W.VA. CODE § 46A-6-101 <i>et seq.</i> ; W.VA. CODE §§ 29-19-8, -13.
Wisconsin:	WIS. STAT. § 202.16(1)(a), formerly § 440.46(1)(a).
Wyoming:	WYO. STAT. ANN. §§ 40-12-105(a)(i), (ii), (iii), and (xv).

Misrepresentations about Program Benefits

157. In connection with soliciting charitable contributions from donors, directly or indirectly, expressly or by implication, Enforcement Action Defendants represented that donors' contributions would be used to fund particular charitable programs. Such representations included, but are not limited to, claims that contributed funds would be used to:

a. Help CFA operate a specific substantial charitable program run by a "national health agency," "on the forefront of the fight against cancer," whose resources are devoted "primarily to direct patient aid" that (1) provides direct assistance to individuals with cancer in the United States and through which it has helped tens of thousands of individuals; and (2) routinely provides pain medications, medical support and services, medical supplies, financial assistance, life-saving items, oxygen, transportation to chemotherapy treatments, medications, and loaned equipment to individuals suffering from cancer and to hospices and other health care nonprofit organizations serving cancer patients;

b. Help CSS operate a specific substantial charitable program in the United States through which it directly provides aid to cancer patients, hospices, and nonprofit health care organizations, provides hospice care for cancer patients, and that donations to CSS will be used more efficiently because CSS is a charity and does not use for-profit fundraisers;

c. Help CCFOA operate a specific substantial charitable program in the United States through which it provides financial assistance to the families of children with cancer, helps children suffering from cancer with hospice needs, and provides them with medical supplies and pain medication; and

d. Help BCS operate specific substantial charitable programs in the United States that (1) provide financial assistance and other direct aid to thousands of individuals suffering from breast cancer; (2) provide individuals suffering from breast cancer with medical supplies, insurance, pain medication, and pay for other specific items; and (3) provide individuals suffering from breast cancer with widely available access to “shopping” experiences through which they could obtain free goods.

158. In truth and in fact, little or none of the donors’ contributions funded the particular charitable aid described to them, and in numerous instances the donors’ contributions were not meaningfully used to:

a. Help CFA operate specific substantial charitable programs run by a “national health agency,” “on the forefront of the fight against cancer,” whose resources were devoted “primarily to direct patient aid” that (1) provided direct assistance to individuals suffering from cancer in the United States and through which it has directly assisted tens of thousands of individuals; and (2) routinely provided pain medications, medical support and services, medical supplies, financial assistance, life-saving items, oxygen, transportation to chemotherapy treatments, medications, and loaned equipment to individuals suffering from cancer and to hospices and other health care nonprofit organizations serving cancer patients;

b. Help CSS operate a specific substantial charitable program in the United States through which it has directly provided aid to cancer patients, hospices, and nonprofit health care organizations, provided hospice care for cancer patients, or used donors’ contributions more efficiently because it is a charity;

c. Help CCFOA operate a specific substantial charitable program in the United States through which it provided financial assistance to the families of children suffering from cancer, helped children suffering from cancer with hospice needs, and provided them with medical supplies and pain medication;

d. Help BCS operate specific substantial charitable programs in the United States that (1) provided financial assistance and other direct aid to thousands of

individuals suffering from breast cancer; (2) provided individuals suffering from breast cancer with medical supplies, insurance, pain medication, and paid for other specific items; and (3) provided individuals suffering from breast cancer with widely available access to “shopping” experiences through which they obtained free goods.

159. Therefore, the representations described in Paragraph 157 are false and misleading and constitute deceptive practices in violation of Section 5 of the FTC Act, 15 U.S.C. § 45(a).

160. The foregoing practices also violated the laws of each Plaintiff State as follows:

Alabama:	ALA. CODE §§ 13A-9-76(a)(1), (3) and 8-19-5(27).
Alaska:	ALASKA STAT. §§ 45.68.050(1) and 45.50.471.
Arizona:	ARIZ. REV. STAT. ANN. § 44-1522(A) and 44-6561(A)(3).
Arkansas:	ARK. CODE ANN. §§ 4-28-412(1) and 4-88-107(a)(7).
California:	CAL. BUS. & PROF. CODE §§ 17200 through 17206; §§ 17510.2 and 17510.8; CAL. GOV. CODE §§ 12581 through 12582.1; § 12599.6.
Colorado:	COLO. REV. STAT. § 6-1-105(1)(hh); and §§ 6-16-111(1)(g) and (i).
Connecticut:	CONN. GEN. STAT. §§ 21a-190h and 42-110b(a).
Delaware:	DEL. CODE ANN. tit. 6, §§ 2513(a), 2532(a)(12), and 2595(a), (b)(4) and (6).
Florida:	FLA. STAT. §§ 496.415(7), 496.415(16), 496.416, and 501.204(1) (2013).
Georgia:	GA. CODE ANN. § 43-17-12(d) (2011).
Hawaii:	HAW. REV. STAT. §§ 467B-2.1, 467B-6.5, 467B-9, and 467B-10.5.
Idaho:	IDAHO CODE ANN. § 48-1203(1).
Illinois:	225 ILL. COMP. STAT. §§ 460/15(a); 460/15(b)(6); 460/18(b); and 460/9(c).
Indiana:	IND. CODE §§ 23-7-8-7(a)(4); and §§ 24-5-0.5-3(b)(1) and (7).
Iowa:	IOWA CODE § 714.16.
Kansas:	KAN. STAT. ANN. §§ 17-1769(b), (h), and (i).
Kentucky:	KY. REV. STAT. ANN. § 367.170(1).
Louisiana:	LA. REV. STAT. ANN. §§ 51:1405 and 51:1905.
Maine:	ME. REV. STAT. ANN. tit. 5 § 207.
Maryland:	MD. CODE ANN., BUS. REG. §§ 6-608, 6-610 (2010 Repl. Vol.) (2014 Suppl.).
Massachusetts:	MASS. GEN. LAWS ch. 68 § 32 and ch. 93A § 2.
Michigan:	MICH. COMP. LAWS §§ 400.288(j) and (o).
Minnesota:	MINN. STAT. § 309.55, subd. 5.
Mississippi:	MISS. CODE ANN. §§ 79-11-519(3)(a) and (h).
Missouri:	MO. REV. STAT. § 407.020.
Montana:	MONT. CODE ANN. § 30-14-103.
Nebraska:	NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
Nevada:	NEV. REV. STAT. §§ 598.1305 and 598.0915(15).

New Hampshire:	N.H. REV. STAT. ANN. §§ 7:28-f, I(a), (b), (e).
New Jersey:	N.J. STAT. ANN. §§ 45:17A-32(a), 45:17A-32 (c), 56:8-2.7; and N.J. ADMIN. CODE § 13:48-13.2(a).
New Mexico:	N.M. STAT. §§ 57-22-6.3(A)(1), (3) and 57-12-3 (1978).
New York:	N.Y. EXEC. L. § 63(12); § 172-d.2-4; and N.Y. GEN. BUS. L. § 349.
North Carolina:	N.C. GEN. STAT. §§ 75-1.1; 131F-20(9), (15), and (18); and § 131F-21.
North Dakota:	N.D. CENT. CODE §§ 50-22-04.3 and 51-15-02.
Ohio:	OHIO REV. CODE ANN. § 1716.14(A).
Oklahoma:	OKLA. STAT. ANN. tit. 18 § 552.14a(A)(5).
Oregon:	OR. REV. STAT. §§128.886 and 646.608(1)(dd).
Pennsylvania:	10 PA. CONS. STAT. § 162.15(a)(2).
Rhode Island:	R.I. GEN. LAWS § 5-53.1-7(2).
South Carolina:	S.C. CODE ANN. §§ 33-56-120(A) and 33-56-140(C).
South Dakota:	S.D. CODIFIED LAWS §§ 37-30-17 through 37-30-21.
Tennessee:	TENN. CODE ANN. §§ 48-101-513(a), (b) and (d).
Texas:	TEX. BUS. & COM. CODE ANN. §§ 17.46(a), (b)(5), and (b)(24) (West 2014).
Utah:	UTAH CODE ANN. §§ 13-22-1 through 13-22-23; 13-26-1 through 13-26-11; and 13-11-1 through 13-11-23.
Vermont:	VT. STAT. ANN. tit. 9 §§ 2453 and 2475.
Virginia:	VA. CODE ANN. §§ 57-48 and 57-57(L).
Washington:	WASH. REV. CODE §§ 19.86.020, 19.09.100(15), and 19.09.340.
West Virginia:	W.VA. CODE § 46A-6-101 <i>et seq.</i> ; W.VA. CODE §§ 29-19-8, -13.
Wisconsin:	WIS. STAT. § 202.16(1)(a), formerly § 440.46(1)(a).
Wyoming:	WYO. STAT. ANN. § 40-12-105(a)(xv).

**Misrepresentations about Revenue and Program Expenses
Related to International GIK Shipments**

161. In public statements, documents submitted to the Combined Federal Campaign, and financial documents and Forms 990 filed with state regulators and the IRS, Enforcement Action Defendants made representations regarding their total revenues and program expenses, including revenues and program expenses associated with shipments of GIK goods to developing countries. In connection with such international GIK transactions, in numerous instances, Enforcement Action Defendants have represented that:

- a. their reported contributed revenues included the value of GIK goods that Enforcement Action Defendants received as donations and subsequently owned;
- b. their reported program expenses included the value of GIK goods that Enforcement Action Defendants distributed to organizations in developing countries; and

c. the values of the GIK goods reported as contributed revenue and program expenses accurately reflected the fair value of the GIK goods measured under appropriate applicable accounting standards.

162. In truth and in fact, in numerous instances in connection with such international GIK transactions:

a. Enforcement Action Defendants neither received nor took ownership of the GIK goods and therefore should not have reported their value as contributed revenue;

b. because Enforcement Action Defendants did not own the GIK goods they claimed to distribute to organizations in developing countries, they should not have reported the value of such GIK goods as program expenses; and

c. the reported values of the GIK goods did not accurately reflect the fair value of the goods measured under appropriate applicable accounting standards.

Enforcement Action Defendants used these misrepresentations to appear larger, more charitable, and more efficient with donors' contributions than the Enforcement Action Defendants actually were, misleading donors, regulators, and others.

163. Therefore, the acts and practices described in Paragraph 161 constitute deceptive practices in violation of Section 5 of the FTC Act, 15 U.S.C. § 45(a).

164. The foregoing practices also violate the laws of each Plaintiff State as follows:

Alabama:	ALA. CODE §§ 13A-9-76(a)(3-4).
Alaska:	ALASKA STAT. § 45.68.010(g).
Arizona:	ARIZ. REV. STAT. ANN. § 44-1522(A).
Arkansas:	ARK. CODE ANN. §§ 4-28-412(1), 4-28-412(2), 4-28-412(8), and 4-88-107(a)(7).
California:	CAL. BUS. & PROF. CODE §§ 17200 through 17206; CAL. GOV. CODE §§ 12581 through 12582.1; § 12599.6.
Colorado:	COLO. REV. STAT. § 6-1-105(1)(hh); §§ 6-16-111(1)(f) and(g).
Connecticut:	CONN. GEN. STAT. §§ 21a-190h and 42-110b(a).
Delaware:	DEL. CODE ANN. tit. 6, §§ 2513(a) and 2532(a)(12).
Florida:	FLA. STAT. §§ 496.415(2), 496.416, and 501.204(1) (2013).
Georgia:	GA. CODE ANN. § 43-17-12(b) (2011).
Hawaii:	HAW. REV. STAT. §§ 467B-2.1, 467B-6.5, 467B-9, and 467B-10.5.
Idaho:	IDAHO CODE ANN. § 48-1203(1).
Illinois:	225 ILL. COMP. STAT. §§ 460/15(a); 460/15(b)(6); 460/18(b); and 460/9(c).

Indiana:	IND. CODE § 24-5-0.5-3(b)(1).
Iowa:	IOWA CODE § 714.16.
Kansas:	KAN. STAT. ANN. §§ 17-1769(b) and (h).
Kentucky:	KY. REV. STAT. ANN. § 367.170(1).
Louisiana:	LA. REV. STAT. ANN. §§ 51:1405 and 51:1905.
Maine:	ME. REV. STAT. ANN. tit. 5 § 207.
Maryland:	MD. CODE ANN., BUS. REG. §§ 6-608, 6-613 (2010 Repl. Vol.) (2014 Suppl.).
Massachusetts:	MASS. GEN. LAWS ch. 12 § 8F; ch. 68 §§ 19, 32; and ch. 93A § 2.
Michigan:	MICH. COMP. LAWS § 400.288(u)(ii).
Minnesota:	MINN. STAT. § 309.53, subd. 3 and § 309.55, subd. 5.
Mississippi:	MISS. CODE ANN. § 79-11-519(3)(d).
Missouri:	MO. REV. STAT. § 407.020.
Montana:	MONT. CODE ANN. § 30-14-103.
Nebraska:	NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
Nevada:	NEV. REV. STAT. §§ 598.1305 and 598.0915(15) .
New Hampshire:	N.H. REV. STAT. ANN. §§ 7:28-f, I (a), (b), (e).
New Jersey:	N.J. STAT. ANN. § 45:17A-33(b)(1); § 56:8-2.7; and N.J. ADMIN CODE §§ 13:48-13.3(a)(1).
New Mexico:	N.M. STAT. §§ 57-22-6.3(A)(1) and (3); and § 57-12-3 (1978).
New York:	N.Y. EXEC. L. §§ 63(12) and 172-d.1-4; and N.Y. GEN. BUS. L. § 349.
North Carolina:	N.C. GEN. STAT. § 75-1.1; §§ 131F-20 (9), (15), and (18); and § 131F-21.
North Dakota:	N.D. CENT. CODE §§ 51-15-02 and 50-22-04.3.
Ohio:	OHIO REV. CODE ANN. § 1716.14(A).
Oklahoma:	OKLA. STAT. ANN. tit. 18 § 552.14a(A)(1) and (5).
Oregon:	OR. REV. STAT. §§ 128.886 and 646.608(1)(dd).
Pennsylvania:	10 PA. CONS. STAT. § 162.15(a)(2).
Rhode Island:	R.I. GEN. LAWS § 5-53.1-7(2).
South Carolina:	S.C. CODE ANN. §§ 33-56-120(A) and 33-56-140(C).
South Dakota:	S.D. CODIFIED LAWS §§ 37-30-17 through 37-30-21.
Tennessee:	TENN. CODE ANN. §§ 48-101-504(a), 48-101-509(a)(1), and 48-101-513(b).
Texas:	TEX. BUS. & COM. CODE ANN. §§ 17.46(a), (b)(1), (b)(5), and (b)(24) (West 2014).
Utah:	UTAH CODE ANN. § 13-22-15; <i>see also</i> UTAH ADMIN. CODE R152-22-4; <i>accord</i> UTAH CODE ANN. § 13-22-1(b)(ix).
Vermont:	VT. STAT. ANN. tit. 9 § 2453 and 2475.
Virginia:	VA. CODE ANN. §§ 57-48 and 57-57(L).
Washington:	WASH. REV. CODE §§ 19.86.020, 19.09.100(15), and 19.09.340.
West Virginia:	W.VA. CODE § 46A-6-101 <i>et seq.</i> ; W.VA. CODE §§ 29-19-8, -13.
Wisconsin:	WIS. STAT. § 202.16(1)(a), formerly § 440.46(1)(a).
Wyoming:	WYO. STAT. ANN. §§ 40-12-105(a)(iii) and (xv).

Misrepresentations about Programs Related to International GIK

165. In numerous instances, in connection with soliciting charitable contributions from donors, Enforcement Action Defendants represented, directly or through telemarketers, expressly or by implication, that the primary focus of their charitable programs was to provide direct assistance within the United States to individuals with cancer, children with cancer, or individuals with breast cancer.

166. In truth and in fact, using Corporate Defendants’ reported valuations, the vast majority of the aid that Corporate Defendants claimed to provide was related to the shipment of GIK goods to organizations in developing countries whose use of the goods was not restricted to assisting individuals with cancer and who did not in fact use the goods primarily to assist individuals with cancer.

167. Therefore, the acts and practices described in Paragraph 165 constitute deceptive practices in violation of Section 5 of the FTC Act, 15 U.S.C. § 45(a).

168. The foregoing practices also violate the laws of the Plaintiff States as follows:

Alabama:	ALA. CODE §§13A-9-76(a)(3-4).
Alaska:	ALASKA STAT. §§ 45.68.050(1) and 45.50.471.
Arizona:	ARIZ. REV. STAT. ANN. § 44-1522(A).
Arkansas:	ARK. CODE ANN. §§ 4-28-412(1) and 4-88-107(a)(7).
California:	CAL. BUS. & PROF. CODE §§ 17200 through 17206; CAL. GOV. CODE §§ 12581 through 12582.1; § 12599.6.
Colorado:	COLO. REV. STAT. § 6-1-105(1)(hh); and §§ 6-16-111(1)(g) and (i).
Connecticut:	CONN. GEN. STAT. §§ 21a-190h and 42-110b(a).
Delaware:	DEL. CODE ANN. tit. 6, §§ 2513(a), 2532(a)(12), and 2595(a), (b)(4) and (6).
Florida:	FLA. STAT. §§ 496.415(7), 496.416, and 501.204(1) (2013).
Georgia:	GA. CODE ANN. § 43-17-12(d) (2011).
Hawaii:	HAW. REV. STAT. §§ 467B-2.1, 467B-6.5, 467B-9, and 467B-10.5.
Idaho:	IDAHO CODE ANN. § 48-1203(1).
Illinois:	225 ILL. COMP. STAT. §§ 460/15(a); 460/15(b)(6); 460/18(b); and 460/9(c).
Indiana:	IND. CODE §§ 23-7-8-7(a)(4); and §§ 24-5-0.5-3(b)(1) and (7).
Iowa:	IOWA CODE § 714.16.
Kansas:	KAN. STAT. ANN. §§ 17-1769(b) and (h).
Kentucky:	KY. REV. STAT. ANN. § 367.170(1).
Louisiana:	LA. REV. STAT. ANN. §§ 51:1405 and 51:1905.

Maine:	ME. REV. STAT. ANN. tit. 5 § 207.
Maryland:	MD. CODE ANN., BUS. REG. §§ 6-608, 6-610 (2010 Repl. Vol.) (2014 Suppl.).
Massachusetts:	MASS. GEN. LAWS ch. 68 § 32 and ch. 93A § 2.
Michigan:	MICH. COMP. LAWS § 400.288(n).
Minnesota:	MINN. STAT. § 309.55, subd. 5.
Mississippi:	MISS. CODE ANN. §§79-11-519(3)(a) and (h).
Missouri:	MO. REV. STAT. § 407.020.
Montana:	MONT. CODE ANN. § 30-14-103.
Nebraska:	NEB. REV. STAT. §§ 59-1602, 87-302(15), and 87-303.01.
Nevada:	NEV. REV. STAT. §§ 598.1305; and 598.0915(15).
New Hampshire:	N.H. REV. STAT. ANN. §§ 7:28-f, I(a), (b), (e).
New Jersey:	N.J. STAT. ANN. §§ 45:17A-32(a), 45:17A-32(c), 56:8-2.7; and N.J. ADMIN. CODE § 13:48-13.2(a).
New Mexico:	N.M. Stat. §§ 57-22-6.3(A)(1) and (3); and § 57-12-3 (1978).
New York:	N.Y. EXEC. L. §§ 63(12) and 172-d.2-4; N.Y. GEN. BUS. L. § 349.
North Carolina:	N.C. GEN. STAT. § 75-1.1; §§ 131F-20(9), (15), and (18); and § 131F-21.
North Dakota:	N.D. CENT. CODE §§ 51-15-02 and 50-22-04.3.
Ohio:	OHIO REV. CODE ANN. § 1716.14(A).
Oklahoma:	OKLA. STAT. ANN. tit. 18 § 552.14a(A)(5).
Oregon:	OR. REV. STAT. §§ 128.886 and 646.608(1)(dd).
Pennsylvania:	10 PA. CONS. STAT. § 162.15(a)(2).
Rhode Island:	R.I. GEN. LAWS § 5-53.1-7(2).
South Carolina:	S.C. CODE ANN. §§ 33-56-120(A) and 33-56-140(C).
South Dakota:	S.D. CODIFIED LAWS §§ 37-30-17 through 37-30-21.
Tennessee:	TENN. CODE ANN. § 48-101-513(b).
Texas:	TEX. BUS. & COM. CODE ANN. §§ 17.46(a), (b)(4), (b)(5), (b)(7), and (b)(24) (West 2014).
Utah:	UTAH CODE ANN. §§ 13-22-12(1)(b)(v), -13(3); 13-26-11(1)(c); 13-11-4(2)(a), (i), (o).
Vermont:	VT. STAT. ANN. tit. 9 § 2453 and 2475.
Virginia:	VA. CODE ANN. §§ 57-48 and 57-57(L).
Washington:	WASH. REV. CODE §§ 19.86.020, 19.09.100(15), and 19.09.340.
West Virginia:	W.VA. CODE § 46A-6-101 <i>et seq.</i> ; and §§ 29-19-8, -13.
Wisconsin:	WIS. STAT. § 202.16(1)(a), formerly § 440.46(1)(a).
Wyoming:	WYO. STAT. ANN. §§ 40-12-105(a)(i), (ii), (iii), and (xv).

False and Misleading Filings with State Charities Regulators
(By the Plaintiff States Alabama, Alaska, Arkansas, California, Colorado, Connecticut, Florida, Georgia, Hawaii, Illinois, Kansas, Kentucky, Louisiana, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, New Hampshire, New Jersey, New Mexico, New York, North Carolina, North Dakota, Ohio, Oklahoma, Oregon, Pennsylvania, Rhode Island, South Carolina, Tennessee, Utah, Virginia, Washington, and West Virginia) (collectively, the “charging Plaintiff States”)

169. As required by law, each of the Corporate Defendants filed financial statements, often certified under penalty of perjury, with the charging Plaintiff States. In some instances, to satisfy state law requirements, Enforcement Action Defendants filed their Forms 990 together with certain transmittal information; in others, Enforcement Action Defendants filed reports cross-referencing to or summarizing the information on their Forms 990; and in other instances, with certain states, Enforcement Action Defendants filed full audited financial statements. The charging Plaintiff States disseminated or otherwise made available the financial information contained in those filings to the public. Together with the public, state charities regulators relied on the financial information submitted in evaluating the performance and effectiveness of the Corporate Defendants.

170. For each of the years 2008 through 2012, the financial information filed by each of the Corporate Defendants with the charging Plaintiff States included materially false and misleading information about certain international GIK transactions, including, in numerous instances:

- a. the Corporate Defendants’ annual revenues included the value of certain GIK goods that they had received as donations and owned; and
- b. the Corporate Defendants’ annual program expenses included the value of certain GIK goods that the Corporate Defendants distributed to recipients in developing countries.

171. In truth and in fact, in numerous instances in connection with certain international GIK transactions:

a. the Corporate Defendants did not own the GIK goods they reported receiving as donations and their reported annual revenues should not have included the value of those GIK goods; and

b. the Corporate Defendants did not own the GIK goods that they claimed to have distributed to recipients in developing countries and their reported annual program expenses should not have included the value of such GIK goods.

Through these false statements, the Corporate Defendants disseminated to the public false and misleading depictions of their operations and their effectiveness.

172. The Corporate Defendants certified, in many instances under penalty of perjury, that the financial information they filed was true and accurate. The Individual Defendants, including those who signed certifications attesting to the truth and accuracy of the Corporate Defendants' filings, knew that these filings were false and misleading.

173. In filing and causing to be filed false and misleading financial statements, Enforcement Action Defendants have violated the laws of the charging Plaintiff States as follows:

Alabama:	ALA. CODE § 13A-9-76(a)(4).
Alaska:	ALASKA STAT. §§ 45.68.010(g), 45.68.050(1), and 45.50.471.
Arkansas:	ARK. CODE ANN. § 4-28-412(8).
California:	CAL. BUS. & PROF. CODE §§ 17200 through 17206; CAL. GOV. CODE §§ 12581 through 12582.1; and § 12599.6.
Colorado:	COLO. REV. STAT. § 6-1-105(1)(hh); and §§ 6-16-111(1)(f) and (g).
Connecticut:	CONN. GEN. STAT. § 21a-190h.
Florida:	FLA. STAT. §§ 496.415(2), 496.416 and 501.204(1) (2013).
Georgia:	GA. CODE ANN. § 43-17-12(b) (2011).
Hawaii:	Haw. Rev. Stat. §§ 467B-2.1, 467B-6.5, 467B-9, and 467B-10.5.
Illinois:	225 ILL. COMP. STAT. §§ 460/15(a); 460/15(b)(6); and 460/9(c).
Kansas:	KAN. STAT. ANN. §§ 17-1769(a), (b), (c).
Kentucky:	KY. REV. STAT. ANN. § 367.170(1).
Louisiana:	LA. REV. STAT. ANN. §§ 51:1405 and 51:1905.
Maryland:	MD. CODE ANN., BUS. REG. §§ 6-608, 6-613 (2010 Repl. Vol.) (2014 Suppl.).
Massachusetts:	MASS. GEN. LAWS ch. 12 § 8F and ch. 68 §§ 19, 32.
Michigan:	MICH. COMP. LAWS § 400.288(y).
Minnesota:	MINN. STAT. §§ 309.53, subd. 3 and 309.55, subd. 5.
Mississippi:	MISS. CODE ANN. § 79-11-519(3)(d).

New Hampshire:	N.H. REV. STAT. ANN. §§ 7:28-f, I(a), (b), and (e); 7:28-f, II(a), (c), (d) and (e); and 641:8.
New Jersey:	N.J. STAT. ANN. §§ 45:17A-33(b)(1) and 56:8-2.7; and N.J. ADMIN. CODE § 13:48-13.3(a)(1).
New Mexico:	N.M. STAT. ANN. §§ 57-22-6.3(A)(1), (3); and § 57-12-3 (1978).
New York:	N.Y. EXEC. L. §§ 63(12), 172-b.2, and 172-d.1-2; N.Y. GEN. BUS. L. § 349.
North Carolina:	N.C. GEN. STAT. § 75-1.1; §§ 131F-20 (9), (15), and (18); and § 131F-21.
North Dakota:	N.D. CENT. CODE §§ 50-22-01 through 50-22-07.
Ohio:	OHIO REV. CODE ANN. § 1716.14(A).
Oklahoma:	OKLA. STAT. ANN. tit. 18 § 552.14a(A)(1).
Oregon:	OR. REV. STAT. § 128.886 and OR. REV. STAT. § 646.608(1)(dd).
Pennsylvania:	10 PA. CONS. STAT. § 162.15(a)(2).
Rhode Island:	R.I. GEN. LAWS § 5-53.1-7(1).
South Carolina:	S.C. CODE ANN. §§ 33-56-120(A) and 33-56-140(C).
Tennessee:	TENN. CODE ANN. § 48-101-504(a).
Utah:	UTAH CODE ANN. §§ 13-22-12(1)(a), -15.
Virginia:	VA. CODE ANN. § 57-57(O).
Washington:	WASH. REV. CODE §§ 19.86.020, 19.09.071, 19.09.075(h), and 19.09.340.
West Virginia:	W.VA. CODE § 29-19-1 <i>et seq.</i>

Debtor is Collaterally Estopped from Relitigating the Facts Above.

174. The Debtor agreed in the Stipulated Judgment to entry of the relief requested in this adversary proceeding. Ex. 1, Section VIII. As such, he is collaterally estopped from relitigating the facts alleged in this Complaint.

175. The allegations contained in this Complaint are the same as those alleged in the Complaint filed in the Enforcement Action, which the Debtor agreed would be binding upon him in this bankruptcy proceeding. Ex. 1, Section VIII.B-C; and Ex. 2 (Complaint).

176. The Enforcement Action against the Debtor ended upon entry of the Stipulated Judgment, which constitutes a final judgment.

177. The Debtor's agreement in the Stipulated Judgment, along with the allegations in the Enforcement Action Complaint satisfy all of the elements necessary to establish a non-dischargeable fraud claim under 11 U.S.C. § 523(a)(2)(A).

COUNT I
**(NONDISCHARGEABLE DEBT FOR MONEY OBTAINED BY
FALSE PRETENSES, FALSE REPRESENTATIONS OR ACTUAL FRAUD)**

178. Plaintiffs repeat and reallege the allegations in ¶¶ 1 through 173.

179. In numerous instances, in connection with soliciting charitable contributions from donors, Enforcement Action Defendants, directly or indirectly, expressly or by implication, represented that donors' contributions would go to legitimate charitable organizations and would be used primarily for charitable programs.

180. In truth and in fact, donors' contributions did not go to legitimate charitable organizations and were not used primarily for charitable purposes. Instead, the contributions went to corporate entities controlled by private persons for their individual pecuniary gain and to the for-profit telemarketers they hired, and contributions were not used primarily for charitable programs.

181. Debtor's representations were false and misleading and constitute deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), and the laws of each Plaintiff State identified in Paragraph 156.

182. In connection with soliciting charitable contributions from donors, directly or indirectly, expressly or by implication, Enforcement Action Defendants represented that donors' contributions would be used to fund particular charitable programs. Such representations included, but are not limited to, claims that contributed funds would be used to:

- a. Help CFA operate a specific substantial charitable program run by a "national health agency," "on the forefront of the fight against cancer," whose resources are devoted "primarily to direct patient aid" that (1) provides direct assistance to individuals with cancer in the United States and through which it has helped tens of thousands of individuals; and (2) routinely provides pain medications, medical support and services, medical supplies, financial assistance, life-saving items, oxygen, transportation to chemotherapy treatments, medications, and loaned equipment to individuals suffering from cancer and to hospices and other health care nonprofit organizations serving cancer patients;

- b. Help CSS operate a specific substantial charitable program in the United States through which it directly provides aid to cancer patients, hospices, and nonprofit health care organizations, provides hospice care for cancer patients, and that donations to CSS will be used more efficiently because CSS is a charity and does not use for-profit fundraisers;
- c. Help CCFOA operate a specific substantial charitable program in the United States through which it provides financial assistance to the families of children with cancer, helps children suffering from cancer with hospice needs, and provides them with medical supplies and pain medication; and
- d. Help BCS operate specific substantial charitable programs in the United States that (1) provide financial assistance and other direct aid to thousands of individuals suffering from breast cancer; (2) provide individuals suffering from breast cancer with medical supplies, insurance, pain medication, and pay for other specific items; and (3) provide individuals suffering from breast cancer with widely available access to “shopping” experiences through which they could obtain free goods.

183. In truth and in fact, little or none of the donors’ contributions funded the particular charitable aid described to them.

184. Debtor’s representations were false and misleading and constitute deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), and the laws of each Plaintiff State identified in Paragraph 160.

185. In public statements, documents submitted to the Combined Federal Campaign, and financial documents and Forms 990 filed with state regulators and the IRS, Enforcement Action Defendants made representations regarding their total revenues and program expenses, including revenues and program expenses associated with shipments of GIK goods to developing countries. In connection with such international GIK transactions, in numerous instances, Enforcement Action Defendants have represented that:

- a. Their reported contributed revenues included the value of GIK goods that Enforcement Action Defendants received as donations and subsequently owned;

- b. Their reported program expenses included the value of GIK goods that Enforcement Action Defendants distributed to organizations in developing countries; and
- c. The values of the GIK goods reported as contributed revenue and program expenses accurately reflected the fair value of the GIK goods measured under appropriate applicable accounting standards.

186. In truth and in fact, in numerous instances in connection with such international GIK transactions:

- a. Enforcement Action Defendants neither received nor took ownership of the GIK goods and therefore should not have reported their value as contributed revenue;
- b. because Enforcement Action Defendants did not own the GIK goods they claimed to distribute to organizations in developing countries, they should not have reported the value of such GIK goods as program expenses; and
- c. the reported values of the GIK goods did not accurately reflect the fair value of the goods measured under appropriate applicable accounting standards.

Enforcement Action Defendants used these misrepresentations to appear larger, more charitable, and more efficient with donors' contributions than the Enforcement Action Defendants actually were, misleading donors, regulators, and others.

187. Debtor's representations were false and misleading and constitute deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), and the laws of each Plaintiff State identified in Paragraph 164.

188. In numerous instances, in connection with soliciting charitable contributions from donors, Enforcement Action Defendants represented, directly or through telemarketers, expressly or by implication, that the primary focus of their charitable programs was to provide direct assistance within the United States to individuals with cancer, children with cancer, or individuals with breast cancer.

189. In truth and in fact, using Corporate Defendants' reported valuations, the vast majority of the aid that Corporate Defendants claimed to provide was related to the shipment of

GIK goods to organizations in developing countries whose use of the goods was not restricted to assisting individuals with cancer and who did not in fact use the goods primarily to assist individuals with cancer.

190. Debtor's representations were false and misleading and constitute deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), and the laws of each Plaintiff State identified in Paragraph 168.

191. As required by law, each of the Corporate Defendants filed financial statements, often certified under penalty of perjury, with the charging Plaintiff States.

192. For each of the years 2008 through 2012, the financial information filed by each of the Corporate Defendants with the charging Plaintiff States included materially false and misleading information about certain international GIK transactions. Through these false statements, the Corporate Defendants disseminated to the public false and misleading depictions of their operations and their effectiveness.

193. The Corporate Defendants certified, in many instances under penalty of perjury, that the financial information they filed was true and accurate. The Individual Defendants, including those who signed certifications attesting to the truth and accuracy of the Corporate Defendants' filings, knew that these filings were false and misleading.

194. Debtor's false and misleading representations in the financial filings with various states violated the laws of each Plaintiff State identified in Paragraph 173.

195. Enforcement Action Defendants knowingly engaged in deceptive solicitation and reporting practices and used charitable contributions contrary to the intent of donors.

196. Debtor's activities described above were conducted with knowledge that he was engaged in a fraudulent scheme and with knowledge of the falsity of the representations in the course of that scheme, or with reckless disregard of the truth or falsity of the representations.

197. Debtor injured consumers by knowingly engaging in a fraudulent scheme and knowingly making false representations to consumers and using false pretenses in dealing with consumers. These false representations and false pretenses were material to consumers in the course of deciding to contribute to the sham charities run by the Debtor and his co-defendants.

Consumers' reliance on the Debtor's and the Enforcement Action Defendants' representations was justifiable.

198. The total amount of money the Debtor and the other defendants to the Stipulated Judgment obtained from consumers by such false pretenses, false representations, or actual fraud is at least \$75,825,653, the monetary portion of the Stipulated Judgment against the Debtor in the Enforcement Action.

199. Consequently, the Debtor's judgment debt to Plaintiffs is one for money, property, or services obtained by false pretenses, false representations, or actual fraud, and is excepted from discharge pursuant to 11 U.S.C. § 523(a)(2)(A).

WHEREFORE, the FTC, the Plaintiff States, and the District of Columbia respectfully request that the Court:

- A. Determine that the monetary portion of Stipulated Judgment against Debtor in the Enforcement Action in the amount of \$75,825,653 is nondischargeable pursuant to 11 U.S.C. § 523(a)(2)(A);
- B. Enter judgment against the Debtor in the amount of \$75,825,653, plus applicable interest in accordance with 28 U.S.C. § 1961, which shall remain suspended but subject to reinstatement by the District Court in accordance with Sections VII.C.4 and VII.C.5 of the Stipulated Judgment; and
- C. Grant Plaintiffs such other and further relief as this case may require and the Court deems just and proper.

Dated: August 4, 2016

Respectfully Submitted,

FOR THE FEDERAL TRADE COMMISSION:

/s/ Kimberly L. Nelson

Kimberly L. Nelson (VA Bar No. 47224)

Federal Trade Commission

600 Pennsylvania Ave., NW

Mailstop CC-9528

Washington, D.C. 20580

Telephone: (202) 326-3304

Facsimile: (202) 326-3197

E-Mail: knelson@ftc.gov

Attorney for Federal Trade Commission

FOR THE STATE OF ALABAMA

By: *Tina Coker Hammonds*

Tina Coker Hammonds (ASB 6346-T64J)*

Assistant Attorney General

Office of Attorney General Luther Strange

501 Washington Avenue

Montgomery, Alabama 36130

thammonds@ago.state.al.us

Telephone: (334) 242-7355

*Application for *pro hac vice* pending

Attorney for Plaintiff State of Alabama

Signed *June 30*, 2016

FOR THE STATE OF ALASKA

By: 
Cynthia C. Drinkwater (AK Bar #8808159)

Assistant Attorney General

Office of Acting Attorney General James E. Cantor

1031 W. 4th Ave., Suite 200

Anchorage, AK 99501

cynthia.drinkwater@alaska.gov

Telephone: (907) 269-5200

* Application for *pro hac vice* pending

Attorney for Plaintiff State of Alaska

Signed July Aug 4, 2016

FOR THE STATE OF ARIZONA

By: Nancy V. Anger
Nancy V. Anger (AZ Bar # 6810)*

Assistant Attorney General
Office of Attorney General Mark Brnovich

1275 West Washington

Phoenix, Arizona 85007-2997

nancy.anger@azag.gov

Telephone: (602) 542-4686

*Application for *pro hac vice* pending

Attorney for Plaintiff State of Arizona

Signed July 26, 2016

FOR THE STATE OF ARKANSAS

By: John Alexander
John Alexander (AR Bar # 2015248)
Assistant Attorney General
Office of Attorney General Leslie Rutledge
323 Center St., Suite 500
Little Rock, Arkansas 72201
John.alexander@arkansasag.gov
Telephone: (501) 682-8063
*Application for *pro hac vice* pending
Attorneys for Plaintiff State of Arkansas
Signed July 15, 2016

FOR THE STATE OF CALIFORNIA

By: *Sonja K. Berndt*

Sonja K. Berndt (CA Bar # 131358)*

Deputy Attorney General

Office of Attorney General Kamala Harris

300 S. Spring St.

Suite No. 1702

Los Angeles, California 90013

Sonja.berndt@doj.ca.gov

Telephone: (213) 897-2179

*Application for *pro hac vice* pending

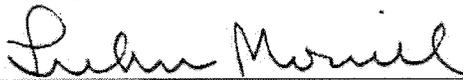
Attorney for Plaintiff State of California

Signed *July 19*, 2016

FOR THE STATE OF COLORADO

By: 
JOHN FEENEY-COYLE (CO Bar #44970)*
Assistant Attorney General
Consumer Fraud Unit
Office of Attorney General Cynthia H. Coffman
Ralph L. Carr Colorado Judicial Center
1300 Broadway, 7th Floor
Denver, Colorado 80203
john.feeney-coyle@coag.gov
Telephone: (720) 508-6232
*Application for *pro hac vice* pending
Attorney for Plaintiff State of Colorado
Signed July 25, 2016

FOR THE STATE OF COLORADO

By: 
LEEANN MORRILL (CO Bar #38742)*
First Assistant Attorney General
Public Officials Unit
Office of Attorney General Cynthia H. Coffman
Ralph L. Carr Colorado Judicial Center
1300 Broadway, 6th Floor
Denver, Colorado 80203
leeann.morrill@coag.gov
Telephone: (720) 508-6159
*Application for *pro hac vice* pending
Attorney for Plaintiff Secretary of State Wayne Williams
Signed July 26, 2016

FOR THE STATE OF CONNECTICUT

By: *Gary W. Hawes*

Gary W. Hawes (CT Bar #415091)*

Assistant Attorney General

Office of Attorney General George Jepsen

55 Elm Street

P.O. Box 120

Hartford, Connecticut 06141-0120

gary.hawes@ct.gov

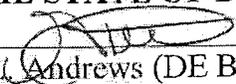
Telephone: (860) 808-5020

*Application for *pro hac vice* pending

Attorney for Plaintiff State of Connecticut

Signed *July 25*, 2016

FOR THE STATE OF DELAWARE

By: 
Gillian L. Andrews (DE Bar #5719)*
Deputy Attorney General
Office of Attorney General Matthew Denn
820 N. French Street
5th Floor
Wilmington, Delaware 19801
Gillian.andrews@state.de.us
Telephone: (302) 577-8844
*Application for *pro hac vice* pending
Attorney for Plaintiff State of Delaware
Signed July 11, 2016

FOR THE STATE OF FLORIDA

By: WAC
William Armistead (FL Bar #88535)*

Assistant Attorney General
Florida Office of the Attorney General

PL-01 The Capitol

Tallahassee, FL 32399

William.Armistead@myfloridalegal.com

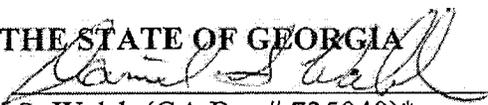
Telephone: (850) 414-3300

*Application for *pro hac vice* pending
Attorney for Plaintiff State of Florida

Signed July 26, 2016

FOR THE STATE OF GEORGIA

By:


Daniel S. Walsh (GA Bar # 735040)*

Senior Assistant Attorney General

Office of Attorney General Sam Olens

40 Capitol Square, SW

Atlanta, Georgia 30334-1300

dwalsh@law.ga.gov

Telephone: (404) 657-2204

*Application for *pro hac vice* pending

Attorney for Plaintiff State of Georgia

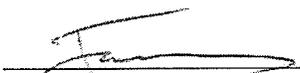
Signed JULY 26, 2016

FOR THE STATE OF HAWAII

By: Jodi L.K. Yi
Jodi L.K. Yi (HI/Bar #6625)*
Deputy Attorney General

Office of Attorney General Douglas Chin
425 Queen Street
Honolulu, Hawaii 96813
Jodi.K.Yi@Hawaii.gov
Telephone: (808) 586-1470
*Application for *pro hac vice* pending
Attorney for Plaintiff State of Hawaii
Signed June 29, 2016

FOR THE STATE OF IDAHO

By: 

JANE HOCHBERG (ID Bar # 5465)*

Deputy Attorney General

Office of Attorney General Lawrence G. Wasden

Consumer Protection Division

954 W. Jefferson Street, 2nd Floor

PO Box 83720

Boise, Idaho 83720-0010

jane.hochberg@ag.idaho.gov

Telephone: (208) 334-3553

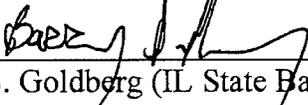
*Application for *pro hac vice* pending

Attorney for Plaintiff State of Idaho

Signed July 12, 2016

FOR THE STATE OF ILLINOIS

By:


Barry S. Goldberg (IL State Bar #6269821)*

Assistant Attorney General

Office of Attorney General Lisa Madigan

100 West Randolph Street, 11th Floor

Chicago, IL 60601

Email: bgoldberg@atg.state.il.us

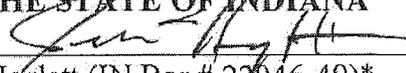
Telephone: (312) 814-2595

*Application for *pro hac vice* pending

Attorney for Plaintiff State of Illinois

Signed July 18, 2016

FOR THE STATE OF INDIANA

By: 

Justin Hazlett (IN Bar # 22046-49)*

Deputy Attorney General and Interim Director

Office of Attorney General Gregory F. Zoeller

IGCS Fifth Floor

302 West Washington Street

Indianapolis, Indiana 46204

justin.hazlett@atg.in.gov

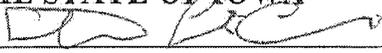
Telephone: (317) 232-0167

*Application for *pro hac vice* pending

Attorney for Plaintiff State of Indiana

Signed July 25, 2016

FOR THE STATE OF IOWA

By: 

Steve St. Clair Iowa bar no. AT0007441

Assistant Attorney General

Office of Attorney General Tom Miller

Hoover Building, 2nd Floor

1305 East Walnut

Des Moines, Iowa 50319

steve.stclair@iowa.gov

Telephone: (515) 281-5926

*Application for *pro hac vice* pending

Attorney for Plaintiff State of Iowa

Signed June 30, 2016

FOR THE STATE OF KANSAS

By: 
Lynette R. Bakker (KS Bar # 22104)*

Assistant Attorney General
Office of Attorney General Derek Schmidt
120 S.W. 10th Avenue, 2nd Floor
Topeka, KS 66612-1597
lynette.bakker@ag.ks.gov
Telephone: (785) 296-3751

*Application for *pro hac vice* pending

Attorney for Plaintiff State of Kansas

Signed July 7, 2016

FOR THE COMMONWEALTH OF KENTUCKY

By: 
Leah Cooper Boggs (KY Bar #83471)*
Assistant Attorney General
Office of Attorney General Andy Beshear
1024 Capital Center Drive, Suite 200
Frankfort, Kentucky 40601
Leah.boggs@ky.gov
Telephone: (502) 696-5389
*Application for *pro hac vice* pending
Attorney for Plaintiff State of Kentucky

Signed  , 2016

FOR THE STATE OF LOUISIANA

By: Cathryn Gits

Cathryn Gits (LA Bar # 35144)

Assistant Attorney General

Office of Attorney General Jeff Landry

1885 North Third Street

Baton Rouge, Louisiana 70802

gitsc@ag.louisiana.gov

Telephone: (225) 326-6414

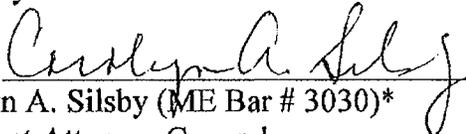
*Application for *pro hac vice* pending

Attorney for Plaintiff State of Louisiana

Signed July 14th, 2016

FOR THE STATE OF MAINE

Janet T. Mills
Attorney General

By: 
Carolyn A. Silsby (ME Bar # 3030)*

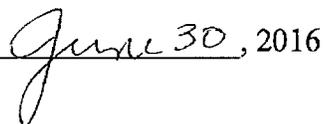
Assistant Attorney General
Office of Attorney General
Burton Cross Office Building
111 Sewall Street, 6th Floor
Augusta, Maine 04330

Carolyn.silsby@maine.gov

Telephone: (207) 626-8829

*Application for *pro hac vice* pending

Attorney for Plaintiff State of Maine

Signed , 2016

FOR THE STATE OF MARYLAND

By:



Josaphine B. Yuzuik

Assistant Attorney General

Office of Attorney General Brian E. Frosh

Office of the Secretary of State of Maryland

16 Francis Street

Annapolis, Maryland 20736

josaphine.yuzuik@maryland.gov

Telephone: (410) 260-3855

*Application for pro hac vice pending

Attorney for Plaintiff State of Maryland

Signed  July 27, 2016

FOR THE COMMONWEALTH OF
MASSACHUSETTS

MAURA HEALEY, ATTORNEY GENERAL

By: 

Brett J. Blank (Mass. Bar No. 686635)*
Assistant Attorney General
Non-Profit Organizations/Public Charities Division
Office of Attorney General Maura Healey
One Ashburton Place, 18th Floor
Boston, MA 02108
brett.blank@state.ma.us
Telephone: (617) 727-2200

*Application for admission *pro hac vice* pending

Attorney for Plaintiff Commonwealth of Massachusetts

Signed July 21, 2016

FOR THE STATE OF MICHIGAN

By: William R. Bloomfield
William R. Bloomfield (MI Bar #P68515)*

Assistant Attorney General
Office of Attorney General Bill Schuette
Corporate Oversight Division
P.O. Box 30755
Lansing, MI 48909

bloomfieldw@michigan.gov

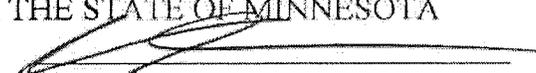
Telephone: (517) 373-1160

*Application for pro hac vice pending

Attorney for Plaintiff State of Michigan

Signed July 5, 2016

FOR THE STATE OF MINNESOTA

By: 

Joshua Skaar

Assistant Attorney General

Atty. Reg. No. 0396711

445 Minnesota Street, Suite 1200

St. Paul, MN 55101-2130

Telephone: (651) 757-1004

Fax: (651) 296-7438

josh.skaar@ag.state.mn.us

*Application for pro hac vice pending

Attorney for Plaintiff State of Minnesota

Signed 7/19, 2016

FOR THE STATE OF MISSISSIPPI

By:  _____

Tanya G. Webber (MS Bar # 99405)*

Assistant Secretary of States - Charities

Office of Secretary of State C. Delbert Hosemann

125 S. Congress Street

Jackson, Mississippi 39201

Tanya.Webber@sos.ms.gov

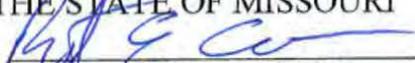
Telephone: (601) 359-6742

*Application for pro hac vice pending

Attorney for Plaintiff State of Mississippi

Signed August 2, 2016

FOR THE STATE OF MISSOURI

By:  _____

Robert Carlson MO Bar #54602

Senior Assistant Attorney General

Office of Attorney General Chris Koster

815 Olive St.

St. Louis, Missouri 63101

Bob.carlson@ago.mo.gov

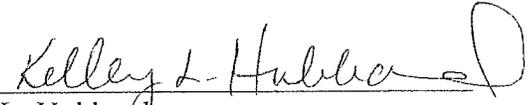
Telephone: (314) 340-6816

*Application for pro hac vice pending

Attorney for Plaintiff State of Missouri

Signed August 4, 2016

FOR THE STATE OF MONTANA

By: Kelley L. Hubbard 

Kelley L. Hubbard

Montana Bar No. 9604

Assistant Attorney General

Office of Attorney General Tim Fox

P. O. Box 200151

Helena, MT 59620-0151

KHubbard@mt.gov

406-444-2026

*Application for pro hac vice pending

Attorney for Plaintiff State of Montana

Signed July 27, 2016

FOR THE STATE OF NEBRASKA

By: _____

Daniel Russell (NE Bar # 25302)*

Assistant Attorney General

Office of Attorney General Douglas J. Peterson

2115 State Capitol

PO Box 98920

Lincoln, Nebraska 68509

daniel.russell@nebraska.gov

Telephone: (402) 471-3833

*Application for pro hac vice pending

Attorney for Plaintiff State of Nebraska

Signed July 21, 2016

FOR THE STATE OF NEVADA

By:



JOANN GIBBS

NV Bar No. 005324 *

CHIEF MULTISTATE COUNSEL

Office of Attorney General Adam Paul Laxalt

10791 W. Twain Avenue, Suite 100

Las Vegas, Nevada 89135

jgibbs@ag.nv.gov

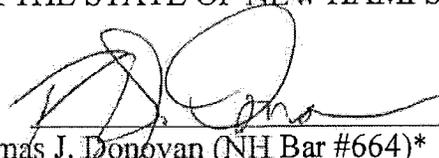
Telephone: (702) 486-3789

*Application for pro hac vice pending

Attorney for Plaintiff State of Nevada

Signed July 6, 2016

FOR THE STATE OF NEW HAMPSHIRE

By: 

Thomas J. Donovan (NH Bar #664)*

Director of Charitable Trusts

Office of Attorney General Joseph A. Foster

33 Capitol Street

Concord, New Hampshire 03301

tom.donovan@doj.nh.gov

Telephone: (603) 271-3591

*Application for pro hac vice pending

Attorney for Plaintiff State of New Hampshire

Signed July 12, 2016

FOR THE STATE OF NEW JERSEY

CHRISTOPHER S. PORRINO
ACTING ATTORNEY GENERAL OF NEW JERSEY

By: 
Erin M. Greene (NJ Bar#014512010) *
Deputy Attorney General

State of New Jersey
Office of Attorney General
Department of Law and Public Safety
Division of Law
124 Halsey Street - 5th Floor
P.O. Box 45029
Newark, New Jersey 07101
erin.greene@dol.lps.state.nj.us

Telephone: (973) 648-4846

*Admission for pro hac vice pending

Attorney for Plaintiff State of New Jersey

Signed: June 30, 2016

FOR THE STATE OF NEW MEXICO

By: 

Elizabeth Korsmo (NM Bar # 8989)*

Assistant Attorney General

Office of Attorney General Hector Balderas

408 Gailsteo St.

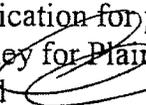
Santa Fe, New Mexico 87501

ekorsmo@nmag.gov

Telephone: (505) 827-6000

*Application for pro hac vice pending

Attorney for Plaintiff State of New Mexico

Signed , 2016

JULY 27, 2016

FOR THE STATE OF NEW YORK

By: 

Yael Fuchs (NY Bar #4542684)*

Assistant Attorney General

Office of Attorney General Eric Schneiderman

120 Broadway

New York, New York 10271

Yael.fuchs@ag.ny.gov

Telephone: (212) 416-8391

*Application for pro hac vice pending

Attorney for Plaintiff State of New York

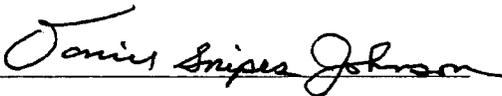
Signed 7/28, 2016

FOR THE STATE OF NORTH CAROLINA

By: 

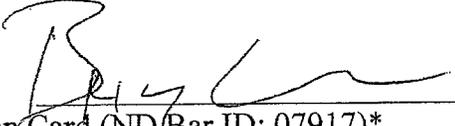
Creecy Johnson, NC Bar # 32619*
Special Deputy Attorney General
Office of Attorney General Roy Cooper
114 W. Edenton St.
Raleigh, North Carolina 27603
ccjohnson@ncdoj.gov
Telephone: (919) 716-6000
*Application for pro hac vice pending
Attorney for Plaintiff State of North Carolina
Signed July 27, 2016

FOR THE STATE OF NORTH CAROLINA

By: 

Daniel Snipes Johnson (NC Bar # 9289)*
Special Deputy Attorney General
N.C. Department of Justice
P.O. Box 629
Raleigh, N.C. 27602-0629
djohnson@ncdoj.gov
Telephone: (919) 716-6620
*Application for pro hac vice pending
Attorney for North Carolina Department
Of the Secretary of State
Signed July 27, 2016

FOR THE STATE OF NORTH DAKOTA

By: 
Brian Card (ND Bar ID: 07917)*
Assistant Attorney General
Consumer Protection & Antitrust Division
Office of the Attorney General of North Dakota
1050 E. Interstate Ave.
Ste. 200
Bismarck, ND 58503-5574
bmc card@nd.gov
Telephone: (701) 328-5570
*Application for pro hac vice pending
Attorney for Plaintiff State of North Dakota
Signed July 22, 2016

FOR THE STATE OF OHIO

By: Kristine L. Hayes
Kristine L. Hayes (OH Bar #0069778)*
Senior Assistant Attorney General
Office of Attorney General Mike DeWine
Charitable Law Section
150 E. Gay St., 23rd Floor
Columbus, Ohio 43215
Kristine.Hayes@OhioAttorneyGeneral.gov
Telephone: (614) 466-3181
*Application for pro hac vice pending
Attorney for Plaintiff State of Ohio
Signed July 7, 2016

FOR THE STATE OF OKLAHOMA

By: Malisa McPherson

Malisa McPherson (OK Bar # 32070)*

Assistant Attorney General

Office of Attorney General E. Scott Pruitt

313 NE 21st Street

Oklahoma City, Oklahoma 73105

Malisa.mcpherson@oag.ok.gov

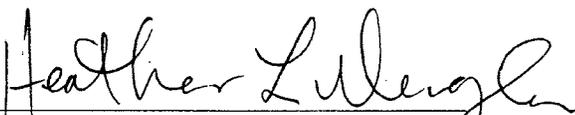
Telephone: (405) 522-1015

*Application for pro hac vice pending

Attorney for Plaintiff State of Oklahoma

Signed July 1, 20, 2016

FOR THE STATE OF OREGON

By: 

Heather L. Weigler (OR Bar #039500)*

Senior Assistant Attorney General

Oregon Department of Justice

100 SW Market Street, 4th Floor

Portland, Oregon 97201

Heather.l.weigler@doj.state.or.us

Telephone: (971) 673-1910

*Application for pro hac vice pending

Attorney for Plaintiff State of Oregon

Signed July 5, 2016

BRUCE L. CASTOR, JR.
First Deputy Attorney General

JAMES A. DONAHUE, III
Executive Deputy Attorney General
Public Protection Division

MARK A. PACELLA
Chief Deputy Attorney General

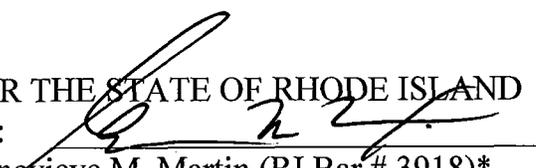
By:


MICHAEL T. FOERSTER
Senior Deputy Attorney General
Pa. Attorney ID 78766

Office of Attorney General
Charitable Trusts & Organizations Section
14th Floor – Strawberry Square
Harrisburg, Pennsylvania 17120

EUGENE HERNE
Senior Deputy Attorney General
Pa. Attorney ID 82033

FOR THE STATE OF RHODE ISLAND

By: 

Genevieve M. Martin (RI Bar # 3918)*

Assistant Attorney General

Office of Attorney General Peter Kilmartin

150 South Main Street

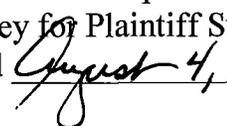
Providence, Rhode Island 02903

gmartin@riag.ri.gov

Telephone: (401) 274-4400

*Application for pro hac vice pending

Attorney for Plaintiff State of Rhode Island

Signed  August 4, 2016

FOR THE STATE OF SOUTH CAROLINA

By: 

Shannon A. Wiley

General Counsel

Office of the Secretary of State

1205 Pendleton Street, Suite 525

Columbia, South Carolina 29201

Phone: (803) 734-0246

Email: swiley@sos.sc.gov

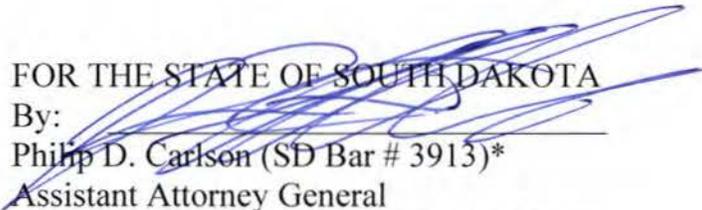
*Application for pro hac vice pending

Attorney for Plaintiff State of South Carolina

Signed July 15, 2016

FOR THE STATE OF SOUTH DAKOTA

By:


Philip D. Carlson (SD Bar # 3913)*

Assistant Attorney General

Office of Attorney General Marty Jackley

1302 E. Highway 14

Suite 1

Pierre, South Dakota 57501

Phil.Carlson@State.sd.us

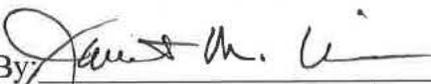
Telephone: (605) 773-3215

*Application for pro hac vice pending

Attorney for Plaintiff State of South Dakota

Signed August 4, 2016

FOR THE STATE OF TENNESSEE

By: 

JANET M. KLEINFELTER (TN BPR 13889)

Deputy Attorney General

Public Interest Division

Office of Tennessee Attorney General

P.O. Box 20207

Nashville, TN 37202

(615) 741-7403

Janet.kleinfelter@ag.tn.gov

Attorney for Plaintiff State of Tennessee

Signed August 4, 2016

FOR THE STATE OF TEXAS

Ken Paxton
Attorney General of Texas

Jeffrey C. Mateer
First Assistant Attorney General

Brantley Starr
Deputy First Assistant Attorney General

James E. Davis
Deputy Attorney General for Civil Litigation

David A. Talbot
Division Chief, Consumer Protection Division

By: 
Jennifer M. Roscetti (TX Bar # 24066685)
Assistant Attorney General
Office of Attorney General Ken Paxton
300 West 15th Street
Austin, Texas 78701
Jennifer.Roscetti@texasattorneygeneral.gov
Telephone: (512) 475-4183
*Application for pro hac vice pending
Attorney for Plaintiff State of Texas
Signed August 3, 2016

FOR THE STATE OF UTAH

Sean D. Reyes
Utah Attorney General

By: Jeffrey Buckner
Jeffrey Buckner
Assistant Attorney General (UT Bar # 4546#)*
Assistant Attorney General
Utah Attorney General's Office
White Collar & Commercial Enforcement Division
160 E. 300, Fifth Floor
P. O. Box 140872
Salt Lake City, UT 84114-0872
Jbuckner@utah.gov
Telephone: (801) 366-0310
Facsimile: (801) 366-0315
*Application for pro hac vice pending
Attorney for Plaintiff State of Utah

Signed Aug 4, 2016

FOR THE STATE OF VERMONT

By: 

Todd W. Daloz (VT Bar # 4734)*

Assistant Attorney General

Office of Attorney General William H. Sorrell

109 State Street

Montpelier, Vermont 05609

todd.daloz@vermont.gov

Telephone: (802) 828-4605

*Application for pro hac vice pending

Attorney for Plaintiff State of Vermont

Signed July 22, 2016

FOR THE COMMONWEALTH OF VIRGINIA

By: 

Richard S. Schweiker, Jr. (VA Bar # 34258)*

Senior Assistant Attorney General and Chief

Office of Attorney General Mark R. Herring

Consumer Protection Section

202 North 9th Street

Richmond, Virginia 23219

rschweiker@oag.state.va.us

Telephone: (804) 786-5643

*Application for pro hac vice pending

Attorney for Plaintiff Commonwealth of Virginia

Signed July 27, 2016

FOR THE STATE OF WASHINGTON

By: TMB

TODD R. BOWER WA Bar #25274 *

Assistant Attorney General

Office of Attorney General Bob Ferguson

800 5TH Ave., Ste. 2000

Seattle, Washington 98104

toddb@atg.wa.gov

Telephone: (206) 389-2028

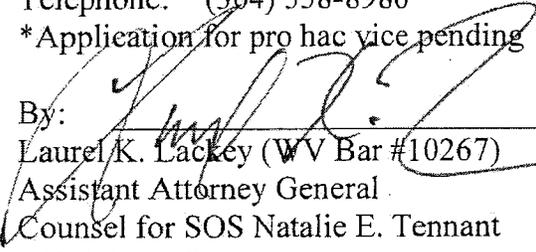
*Application for pro hac vice pending

Attorney for Plaintiff State of Washington

Signed 8/4, 2016

FOR THE STATE OF WEST VIRGINIA

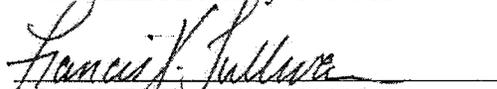
By: 
Michael M. Morrison (WV Bar #9822)*
Assistant Attorney General
Office of Attorney General Patrick Morrissey
P.O. Box 1789
Charleston, WV 25326
Matt.M.Morrison@wvago.gov
Telephone: (304) 558-8986
*Application for pro hac vice pending

By: 
Laurel K. Lackey (WV Bar #10267)
Assistant Attorney General
Counsel for SOS Natalie E. Tennant
269 Aikens Center
Martinsburg, WV 25404
Laurel.K.Lackey@wvago.gov
Telephone: (304) 267-0239
*Application for pro hac vice pending

Attorneys for Plaintiff State of West Virginia
Signed July 25, 2016

FOR THE STATE OF WISCONSIN

BRAD D. SCHIMEL
Wisconsin Attorney General



FRANCIS X. SULLIVAN

Wisconsin State Bar #1030932*

Assistant Attorney General

Wisconsin Department of Justice

Post Office Box 7857

Madison, Wisconsin 53707-7857

(608) 267-2222

sullivanfx@doj.state.wi.us

*Application for pro hac vice pending

Attorney for plaintiff State of Wisconsin

Signed July 28, 2016

FOR THE STATE OF WYOMING

By: 
Benjamin M. Burningham (WY Bar # 7-5616)*

Assistant Attorney General

Office of Attorney General Peter K. Michael

Kendrick Building

2320 Capitol Ave.

Cheyenne, Wyoming 82002

ben.burningham@wyo.gov

Telephone: (307) 777-5833

*Application for pro hac vice pending

Attorney for Plaintiff State of Wyoming

Signed July 7, 2016

FOR THE DISTRICT OF COLUMBIA

KARL A. RACINE
Attorney General for the District of Columbia

ELIZABETH SARAH GERE (D.C. Bar # 186585)
Deputy Attorney General
Public Interest Division

By: 
BRIAN CALDWELL (D.C. Bar # 979680)*
Assistant Attorney General
Office of the Attorney General
441 Fourth Street, N.W., Suite 1130-N
Washington, D.C. 20001
Tel: (202) 727-6211
Brian.caldwell@dc.gov

* Application for pro hac vice pending

Attorney for Plaintiff District of Columbia

Signed August 4, 2016