FILED APR 14, 2015 APR 14, 2015 Central district of california and BYMKU Depary Clerk U.S. District Court In Interferent Court (JPRx) No. SACV 15-00585-CJC (JPRx) INTIFF'S MEMORANDUM IN PORT OF EX PARTE LICATION FOR PORARY RESTRAINING Depart Court Freeze,
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Approximately two years ago, after the Federal Trade Commission produced overwhelming evidence that Brian Pacios ("Pacios") illegally telemarketed mortgage relief, this Court banned him from selling mortgage assistance. To say that Pacios ignored this Court's Order would be an understatement.¹ Using a fake name and new companies, Pacios promptly commenced a new mortgage relief scam. Unfortunately, this new fraud is dramatically worse than his prior scheme, and the need for effective emergency relief is even greater. In short, Pacios and his co-conspirators steal entire mortgage payments from distressed homeowners at the rate of roughly one new victim per day.

As explained below, defendants pose as "nonprofit" mortgage relief agencies HOPE and HAMP Services (collectively "HOPE Services"), and dupe homeowners facing foreclosure into believing that they will obtain a loan modification. Defendants claim these homeowners simply need to sign a Making Home Affordable ("MHA") application and make three monthly trial mortgage payments into their lender's trust account (sometimes along with a substantial "reinstatement fee").

However, overwhelming evidence proves that consumers never receive loan modifications, nor do their lenders receive their payments. First, notwithstanding the fact that an FTC investigator posed as a nonexistent person with a fabricated home loan, or the fact that her supposedly mortgaged home is actually an empty field in rural Maryland, defendants told her that MHA approved her for a loan modification, guaranteed her a modification, collected her "reinstatement fee," and cashed it. Ostrum ¶41-84.

¹ After this motion becomes public, the Commission will move to hold Pacios in contempt. Cohen ¶15:10 (draft contempt motion).

Second, victims and their lenders confirm the fraud. Specifically, seven consumers identify mortgage payments sent to HOPE Services. In sworn declarations, their lenders deny receiving these payments, or the MHA applications the defendants supposedly submitted. Third, a comprehensive forensic accounting shows that HOPE Services received approximately \$1.9 million in victims' mortgage payments, but none went to consumers' lenders. George ¶¶12, 17-19. Rather, hundreds of thousands went to the defendants directly or paid for country club dues, casino junkets, helicopter rides, and sports memorabilia. *Id.* ¶41-47. Finally, declarations from the Departments of Housing and Urban Development ("HUD") and Treasury refute defendants' claims of government affiliation.

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Many victims make multiple monthly payments despite increasingly dire foreclosure warnings, hearing notices, and even sale dates. As explained below, this happens because of Defendant Denny Lake, who runs "Advocacy Department." Under the guise of finalizing their modifications, the Advocacy Department assures victims that foreclosure warnings need not alarm them and that their modification is progressing. The Advocacy Department also promises to communicate with their lender on their behalf (when direct communication between the homeowner and lender would reveal the fraud). Accordingly, Lake helps keep victims' monthly mortgage payments coming—payments he knows HOPE Services illegally induced.

Significantly, there are approximately 432 victims who lost mortgage payments or reinstatement fees to the defendants from approximately March 1, 2014 through mid-February, 2015.² *Id.* ¶12. Because victims usually lose one or more entire mortgage payments, the average loss per victim is more than \$4,300. *Id.* ¶13. Furthermore, these losses cause substantial indirect injuries. For instance,

² It is unlikely Defendants voluntarily halted their fraud in February, so there are likely at least 485 victims now.

threatened foreclosure affects others who reside in the home, not merely the mortgagor. Many victims are already in severe financial distress, and few easily recover. Some have lost their homes, and some have declared bankruptcy.
Clemens ¶21; Monrreal ¶12; Wofford ¶36. Even victims who retain their homes suffer both out-of-pocket losses as well as penalties, interest, and credit damage associated with their missed payments. An *ex parte* TRO, asset freeze, and temporary receiver are necessary to stop further damage, preserve evidence, and secure assets needed to help redress victims.

BACKGROUND

A. The HOPE Defendants and Lake

Six interconnected persons and entities (collectively, the "HOPE Defendants") perpetrate the loan modification scam with the assistance of Denny Lake (doing business as "Advocacy Department"). Stated concisely, by promising loan modifications, the HOPE Defendants induce victims to send them mortgage payments made payable to Fictitious Business Names ("FBNs") that the HOPE Defendants control. Ostrum ¶104:50 at 573.³ They then cash victims' checks, and steal the money. *See infra* at 13. Through this conduct, the HOPE Defendants violate the FTC Act, the Telemarketing Sales Rule ("TSR"), and the Mortgage Assistance Relief Services ("MARS") Rule (including its advance fee ban). *See infra* at 26-27, 33-34. Regarding Lake, this motion focuses on the substantial assistance he provides the HOPE Defendants with respect to their violations of the MARS Rule's advance fee ban. *See infra* at 38-41.

Significantly, the HOPE Defendants constitute a common enterprise. *See infra* at 27-28. In particular, the HOPE Defendants began operating through C.C.

³ "Ostrum ¶104:50 at 573" refers to FTC Investigator Crystal Ostrum's Declaration, Paragraph 104, Attachment 50, at Page 573.

Enterprises, Inc. ("CCE") (d/b/a "HOPE Services").⁴ Ostrum ¶14; *id.* ¶137:139 at 1 2687. However, in late 2014, HOPE Services began winding down operations and 2 opened a nearly identical business ("HAMP Services") nearby. Id. ¶14. 3 Specifically, the HOPE Defendants moved to new offices, changed maildrops, 4 switched phone numbers, assumed a new legal identity (from CCE to D.N. 5 Marketing, Inc. ("DNM")),⁵ changed FBNs (from "Trust Payment Center" to 6 "Trial Payment Processing"), changed aliases (for instance, Chad Caldaronello 7 switched from "Chad Carlson" to "Chad Johnson"),⁶ and Lake's "Advocacy 8 Department" became "Advocacy Agency." Id. ¶76:30 at 349. Despite this 9 rebranding, there is no material difference between HOPE and HAMP Services.⁷ 10 In fact, largely the same controlpersons operate both entities,⁸ which have 11 largely the same employees. Id. ¶204:116 at 1601, 1606. Although they occupied 12 separate offices, they maintained both locations for nearly four months. Id. 13 ¶200:115 at 1437; id. ¶186:109 at 1090. At least for a period, the HOPE 14 Defendants took calls at both locations.⁹ They also use (or used) the same vendors 15 to perpetrate the fraud.¹⁰ 16

⁵ DNM is a California corporation that Defendant Derek Nelson owns. Ostrum ¶101:47 at 566. Nelson is its President. *Id.* ¶101:47 at 566. Additionally, DNM registered the "Trial Payment Processing" FBN. *Id.* ¶107:53 at 582.

⁶ Cardaronello still uses "Chad Carlson" when dealing with victims who interacted with Carlson/HOPE Services rather than "Chad Johnson"/"HAMP Services." As recently as last week, Cardaronello left a victim a voicemail using the "Carlson" alias and referencing "HOPE Services." Ostrum ¶137:94 at Voicemail from Chad Carlson Folder.

⁷ Scams like this one "rebrand" to avoid detection.

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⁸ See infra at 28-33. The only substantial difference is the addition of Derek Nelson, D.N. Marketing's owner and President. Ostrum ¶204:116 at 1601, 1606.

⁹ Ostrum ¶203:141 at 2695-97. Additionally, although both entities use (or used) separate maildrops, they continued receiving victims' checks at both

⁴ CCE is a California corporation that HOPE Defendant Chad Caldaronello owns. Ostrum ¶100:46. Caldaronello is its only officer. *Id.* Additionally, CCE registered two FBNs with Orange County: Retention Divisions and Trust Payment Center. *Id.* ¶105:51 at 576; *id.* ¶104:50 at 573.

Most important, both HOPE and HAMP have essentially identical business operations, including the same sales pitch, the same business process, and the same means of stealing homeowners' mortgage payments. Accordingly, except where the context requires greater specificity, we refer to the HOPE Defendants CCE (d/b/a HOPE Services), Chad Caldaronello, DNM (d/b/a HAMP Services), Derek Nelson, Brian Pacios, and Justin Moreira) collectively as "HOPE Services."

B. The HOPE Defendants' Aliases

Importantly, the individual HOPE Defendants use aliases to hide their identities.¹¹ *See infra* at 27 n.84, 29 n.89, 30 n.97, 100 n.31 (discussing evidence establishing that the HOPE Defendants use aliases). Below, except where the context requires otherwise, we refer to the HOPE Defendants by their real names.

locations through at least February. Ostrum ¶274. Furthermore, they attempted to use a CCE credit card to pay for phone service at the new (DNM) location, Ostrum ¶275:141 at 2697 (the transaction failed, and the HOPE Defendants ultimately used another card, see id.), and they gave CCE's address to the phone company, id. 1608. Additionally, the HOPE Defendants used a CCE card to pay for insurance DNM needed to lease new offices. Ostrum ¶275:142 at 3000. ¹⁰ For instance, CCE regularly paid lead generator NJL. George ¶34; Ostrum ¶171:97 at 973-75. DNM now regularly pays NJL. George ¶34. Likewise, CCE regularly paid "Automated Mailers," George ¶29, apparently to mail the marketing that induces calls. DNM now regularly pays Automated Mailers, George ¶29. Furthermore, CCE regularly paid The Loan Post, George ¶38, which sells loan modification software, Ostrum ¶172:98 at 977. Now, DNM pays The Loan Post. George ¶38. Finally, both CCE["] and DNM use the same telephone service provider. Ostrum ¶201:116 at 1600, 1605; George ¶36. ¹¹Chad Cardaronello uses "Chad Carlson" and "Chad Johnson." Brian Pacios uses "Brian Barry" and "Brian Kelly." Justin Moreira uses Justin Mason, Smith, and King. Derek Nelson uses Dereck Wilson. See infra at 27-31. Notably, other HOPE Services' employees also use aliases that appear in documents attached hereto. For instance, Alan Chance uses "Alan Pearson." Ostrum ¶158. Chance's fiancé, Olivia MacRae, works for HOPE Services using "Olivia Brown." Ostrum ¶165; see also infra at 7 n.21. Moreira's fiancé, Natalie Peters, works for HOPE Services as "Natalie Martin" and "Natalie Moore." Ostrum ¶163. Alex Martin uses "Alex Taylor." Ostrum ¶167. Finally, Michael Paquette uses "Mike 28 Richards" and "Mike Lewis." Ostrum ¶160.

C. HOPE Defendant Brian Pacios' Contempt

Pacios is in contempt of an earlier order this Court issued. Specifically, the Commission sued Sameer Lakhany and other parties, alleging that they perpetrated foreclosure relief scams ("the *Lakhany* Action").¹² The Court issued a TRO against the defendants and appointed a Temporary Receiver.¹³ When the Temporary Receiver arrived at an office associated with Lakhany, he found a telemarketing "boiler room" that Pacios managed.¹⁴ The FTC subsequently amended its complaint to include Pacios.¹⁵ In a 2013 Final Order resolving the action against Pacios, the Court permanently enjoined him from selling any sort of mortgage relief services.¹⁶ After this motion becomes public, the Commission will move to hold Pacios in contempt. Cohen ¶15:10 (attaching draft contempt motion).

FACTS

Defendants operate a loan modification scam in three phases. First, HOPE Services preliminarily approves the homeowner for a loan modification. Second, it represents that, if the homeowner makes three trial mortgage payments into his lender's trust account, he will receive a loan modification. Third, Advocacy Department helps ensure that victims continue making these payments. However, overwhelming evidence establishes that victims do not receive the promised

¹² See Complaint, FTC v. Lakhany, No. 8:12-cv-337-CJC (C.D. Cal. Mar. 5, 2012).

¹³ See TRO, FTC v. Lakhany, No. 8:12-cv-337-CJC (C.D. Cal. Mar. 7, 2012).

¹⁴ See Preliminary Report of Temporary Receiver, *FTC v. Lakhany*, No. 8:12-cv-337-CJC (C.D. Cal. Mar. 19, 2012) at 7.

¹⁵ See First Amended Complaint, *FTC v. Lakhany*, No. 8:12-cv-337-CJC (C.D. Cal. Mar. 22, 2012).

¹⁶ See Final Order, *FTC v. Lakhany*, No. 8:12-cv-337-CJC (C.D. Cal. Mar. 22, 2012) at 8-9. The Court also entered a \$1.75 million judgment against Pacios, for his victims' benefit, *see id.* at 13, of which Pacios still owes approximately \$1.2 million. *See* Rivers ¶5.

modifications, their lenders never receive their payments, and homeowners do not receive refunds. Instead, Defendants simply steal the money.

A. The Scam

1. Phase One (HOPE Services)

In the first phase, HOPE Services generally sends mailers to induce victims to call an intake representative.¹⁷ These mailers imply that HOPE Services is affiliated with, or approved by, the government.¹⁸ HOPE Services claims that the homeowner may be eligible for a new "government" loan program, and they should "[c]all . . . to see how much the government sponsored loan program can save you[.]" *See, e.g.*, Wofford ¶3:1. Consumers regularly report that this implied government association helped induced them to call HOPE Services. *See, e.g.*, Clemens ¶2.

When the homeowner calls, an intake representative explains that HOPE Services¹⁹ is a "nonprofit"²⁰ that "works directly" with three government agencies²¹

¹⁷ Some victims report receiving unsolicited calls. Ostrum ¶16.

¹⁹ As discussed *supra* at 3-5, HOPE Services became HAMP Services in late 2014. Significantly, legitimate government programs use both "HOPE" and "HAMP." For instance, the government's MHA program website references the word "HOPE," encouraging distressed homeowners to call the "Homeowner's HOPETM Hotline," which is 888-995-HOPE. Ostrum ¶181:105 at 1061. "HAMP" is the acronym for the "Home Affordable Modification Program," which the MHA website discusses. Ostrum ¶181:105 at 1061. Based on the impression HOPE Services creates, consumers often believe it is associated with the government. Cannizzo ¶6; Young ¶4; Clemens ¶4; Robinson ¶3; Harris ¶4; Ferriero ¶3; Huggins ¶3; Martin ¶3:1 at 5.

²⁰ Cannizzo ¶6; Harris ¶4; Clemens ¶6; Robinson ¶3; Martin ¶3. Of course, neither DNM nor CCE is a nonprofit. Ostrum ¶233:125 at 2445-2447; Ostrum ¶235:126 at 2462. Nor does either entity function as one.

²¹ Ostrum ¶47:7 at138; *see also infra* at 19-21 (regarding the undercover call). She later reiterated that HOPE Services "works directly" with "government agencies." Ostrum ¶47:7 at138. As noted *supra* at 6 n.11, Olivia MacRae uses

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¹⁸ See, e.g. Cannizzo ¶3:1; Young ¶3:1; Wofford ¶3:1. The mailers vary slightly; however, one typical format contains what looks like an official government seal, similar to the one found on the back of the one-dollar bill. See, e.g., Wofford ¶3:1 at 11.

offering programs for homeowners whose "lender[s] [aren't] giving them any help."²² Specifically, if the caller qualifies, HOPE Services claims it will submit his loan modification applications to MHA, HUD, and the Neighborhood Assistance Corporation of America ("NACA"). Ostrum ¶47:7 at138. The representative emphasizes that HOPE Services routinely works with the homeowner's lender or has special connections.²³ Purportedly due to the nature of these government programs²⁴ and HOPE Services' expertise, HOPE Services claims a high success rate.²⁵

After the initial pitch, the representative provides "good news"— the homeowner has "met the initial guidelines." Ostrum ¶49:7 at148. Accordingly, the representative provides him with a supposed "eligibility number."²⁶ She then requests documentation relevant to a genuine loan modification, such as mortgage statements, payment records, foreclosure paperwork, paystubs, and utility bills. Ostrum ¶49:7 at 148; Ostrum ¶56:13 at 208. The back-and-forth regarding the necessary documentation occurs over several calls, during which the representative develops a rapport and trust with the consumer. Ostrum ¶45:7; *id.* ¶53:10; *id.* ¶55:12. Once the consumer provides sufficient information, HOPE Services informs him that a "mortgage counselor" will take charge of his file. Ostrum ¶53:10 at 184.

"Olivia Brown."

 22 Ostrum ¶46:7 at 137. Notably, the mailers reference the homeowner's lender by name and encourage the homeowner to call if the lender has already "[d]eclined modification[.]" Cannizzo ¶3:1 at 7.

²³ Cannizzo ¶7; Clemens ¶6; Monrreal ¶4.

²⁴ Caldaronello explained that HOPE Services goes "through a government channel that offer[s]... better programs than what a bank will offer initially." Ostrum ¶265:132 at 2634.

²⁵ *See also* Clemens ¶6; Monrreal ¶4.

 26 Wofford ¶6 ("[Pacios] said that if I got an eligibility number, than that meant I was going to get a loan modification.").

2. Phase Two (HOPE Services)

a. The "Counselor" Reiterates Deceptive Claims.

In this phase, the homeowner and the purported HOPE Services mortgage counselor speak repeatedly over roughly a week. During this period, the "counselor" obtains additional financial information²⁷ and sometimes a "hardship letter" the homeowner prepares. Ostrum ¶63:20 at 249; *id.* ¶56:13 at 208. The representative also uses mortgage jargon that distressed homeowners likely have heard before, lending credence to the charade. Ostrum ¶73:28 at 318. Notably, the "counselor" continues to reference "government" programs and directs victims to their websites. Ostrum ¶56:13 at 200. Additionally, he stresses his expertise. In fact, one counselor (Alan Chance)²⁸ falsely told an FTC investigator <u>mine times</u> that he used to work at **mine times**.²⁹ Next, the counselor discourages the victim from involving anyone else (such as attorneys or lender representatives). Ostrum ¶68:23 at 280-281; Ostrum ¶63:20 at 254. Finally, he confirms that HOPE Services has submitted the homeowner's application to the three agencies (MHA, HUD and NACA). Ostrum ¶60:17 at 233.

b. The Victim Is "Approved."

A few days later, HOPE Services calls with good news: MHA has approved the homeowner's modification request and provided specific terms to HOPE Services. Ostrum ¶75:30 at 344-49. The counselor then relays the terms, which are always very favorable.³⁰ For our undercover investigator, HOPE Services

²⁷ Ostrum ¶56:13 at 208; *see also* Cannizzo ¶9; Monrreal ¶5; Harris ¶3; Young ¶4; Wofford ¶6.

²⁸ As noted *supra* at 6 n.11, Alan Chance uses "Alan Pearson."

²⁹ Ostrum ¶56:13 at 206; *id.* at 204; *id.* ¶75:30 at 345; *id.* at 360; *id.* at 377; *id.* ¶63:20 at 251; *id.* ¶66:23 at 283; *id.* ¶73:28 at 318; *id.* at 328. has, or had, no such employee. Ostrum ¶276; *see also id.* ¶154:82 at 938.

³⁰ Cannizzo ¶¶11-13 ("[HOPE Services] told me that Nationstar had agreed to modify my mortgage to a fixed rate of 2.85% for 30 years.... To finalize my loan modification, [HOPE Services] told me that I needed to sign some paperwork

claimed to have obtained an MHA proposal with a substantially reduced interest 1 rate (3.125% from 5.75%), Ostrum ¶75:30 at 345; *id.* ¶45:7 at 145, and 2 significantly lowered monthly payments (\$1,147.61 from \$1,487.78), id. ¶75:30 at 3 346; *id.* ¶45:7 at 144-45. The terms also involved a "reinstatement fee" 4 (\$1,759.06). *Id.* ¶75:30 at 346-347; *id.* ¶79:30 at 347. HOPE Services then 5 explained that this "reinstatement fee" was due on February 6, with her monthly 6 trial mortgage payments of \$1,487.78 due on March 6, April 6, and May 6.³¹ 7 Ostrum ¶79:30 at 374. The counselor next stated that HOPE Services would send 8 MHA paperwork overnight, which the homeowner should sign and return as soon 9 as possible. Ostrum ¶76:30 at 348, 368. 10

Additionally, the counselor emphasizes several critical points. First, and most important, the lender can still foreclose until the homeowner signs the paperwork and makes the first payment. Ostrum ¶67:23 at 276. Thus, victims are encouraged to make the first payment promptly to halt foreclosure, see, e.g., Wofford ¶16, and to make all trial payments because doing so secures the proposed modification.³² Second, the counselor explains that the trial payments must go to

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and submit three monthly trial payments of \$2,231.07. After making these three payments, my loan modification would be final."); Wofford ¶11 ("[Pacios] told me that the lender approved my modification at a 2% fixed interest rate with a 40-year term.").

³¹ Significantly, legitimate government programs use a trial payment process, so homeowners researching loan modification will not necessarily notice anything suspicious about what HOPE Services proposes. See

www.makinghomeaffordable.gov/learn-more/trial-period/Pages/default.aspx (viewed Apr. 11, 2015) (regarding trial payments).

³² Ostrum ¶75:30 at 356 ("[B]y making those payments on time, accepting 24 the terms, signing the documents that enables you to receive the modification 90 [to 120] days from now as a permanent one[.]"). Additionally, in a recorded call, a consumer asked Pacios: "So if I make the payments, I'm guaranteed to be 26 approved for . . . [the] modification[?]" Pacios responded: "Oh, absolutely. And that's why you're making your trial payments in the beginning and reinstating the loan[.]" Ostrum ¶261:131 at 2617. In fact, after our investigator expressed concern that she could "still lose [her] house" because the modification was not 28 finished, Chance emphatically denied it. Ostrum ¶75:30 at 351-52. Indeed, on yet

the lender's trust account. See, e.g., Robinson ¶4; Cannizzo ¶14. In the 1 undercover investigator's case, for example, Chance instructed her to make 2 's trust account."³³ HOPE Services claims this is payments "to 3 "for [the homeowner's] protection" against unscrupulous lenders that might accept 4 the trial payments, but renege on the promised modification.³⁴ As HOPE Services 5 also explains, "the trust account is called Trial Payment Processing."³⁵ Finally, the 6 counselor provides a purported "banking allocation number." Ostrum ¶79:30 at 7 366. 8

c. The HOPE Defendants Send MHA Paperwork.

Next, HOPE Services overnights a package of paperwork to the victim. This package includes part of a genuine MHA application³⁶ that HOPE Services has

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another call, our investigator asked Chance: "[D]o have a modification now—or I don't?" Chance responded: "<u>Yes, you do, yeah</u>. That's what you—yeah, that's what you signed and made a payment for, <u>that's correct</u>." Ostrum ¶89:38 at 446-447 (emphasis added); *see also infra* at 35 (discussing the Advocacy Department's position—inconsistent with HOPE Services—that HOPE Services' "clients" still need to finalize their modifications).

³³ Ostrum ¶76:30 at 357. As HOPE Defendant Caldaronello explained with respect to one consumer, "[e]very payment that he made does go into the trust account." Ostrum ¶263:132 at 2631.

³⁴ Ostrum ¶77:30 at 358. HOPE Services "counselor" Chance later reiterated: "[T]he trust account's just there for your protection so the bank can't cancel you out for the program and then take the money and run[.]" Ostrum ¶77:30 at 360.

³⁵ Ostrum ¶79:30 at 365; Ferriero ¶7. HOPE Services also used "Trust Payment Center." *See, e.g.*, Robinson ¶7; Harris ¶7; Wells Fargo ¶6:12-14; Ostrum ¶104:50 at 573, or "Retention Divisions," Ostrum ¶105:51 at 576; Huggins ¶5. "Retention Divisions" apparently worked because lenders sometimes have "Home Retention" departments that work with distressed homeowners.

³⁶ Ostrum ¶80:31 at 384-89. Anyone can download the paperwork from the
MHA website. *See id.* ¶272:137 at 2675-81. Notably, HOPE Services omits the
form's final page. *Compare* Robinson ¶6:1 at 5-11 *with* Ostrum ¶272:137 at 2675-81. That page warns consumers to "BEWARE OF FORECLOSURE RESCUE
SCAMS," and "never make your mortgage payments to anyone other than your
mortgage company without their approval." Ostrum ¶272:137 at 2681. One
consumer noticed the discrepancy and, consequently, did not make payments. *See*Cannizzo ¶¶18-20.

pre-filled-in with financial information the victims provided, so they simply need to sign and return it.³⁷ The HOPE Services paperwork also includes correspondence summarizing the new loan terms and a clear payment schedule. *Id.* Critically, HOPE Services instructs the homeowner to send "certified funds only"—either a cashier's check or money order³⁸—by "FedEx or UPS Next Day Air"³⁹ to a California address.⁴⁰

Most important, HOPE Services instructs homeowners to make their draft payable to "[Fictitious Business Name]/[Consumer's Lender]."⁴¹ For instance, HOPE Services instructed a Wells Fargo mortgagor to make her checks payable to "Trust Payment Center/Wells Fargo." Clemens 1st ¶9:2 at 7. CCE registered the "Trust Payment Center" FBN, and DNM registered the "Trial Payment Processing" FBN. *See supra* at 4 n.4, 4 n.5. In this way, HOPE Services implies that the payment goes to the lender, but HOPE Services can negotiate it.⁴²

 39 Id. This reduces the likelihood that the Postal Inspector becomes involved.

⁴⁰ See, e.g., Young ¶2:2 at 5.

⁴¹ See, e.g., Cannizzo ¶15:2 at 12; Young ¶8:4 at 11.

³⁷ Robinson ¶6:1 at 5-10; Huggins ¶5:2 at 7-12; Ostrum ¶80:31 at 384-89. Sometimes, HOPE Services does not pre-fill the forms, but instead instructs the victim to return them blank, but signed (Advocacy Department will complete them later). Wofford ¶16 ("[Pacios] told me that once they received my paperwork, someone named Denny Lake in the Advocacy Department would interview me. [Pacios] also told me not to worry about all of the blank parts . . . because Denny would fill those out for me based on his interview with me; all I needed to do was sign my name to the documents."); *see also infra* at 33-34 (Lake's role).

³⁸ Ostrum ¶80:31 at 382. These are more difficult for consumers to trace than personal checks. Likewise, stop payment orders on cashier's checks or money orders are difficult or impossible.

⁴² Under U.C.C. § 3-110(d), many banks will cash a draft payable to "Trust Payment Center/Wells Fargo" with only a signature from the FBN's registrant. *See, e.g.*, Cal. Code § 3110(d) ("If an instrument payable to two or more persons alternatively is ambiguous as to whether it is payable to the persons alternatively, the instrument is payable to the persons alternatively."); *Highland Tank & Mfg. Co. v. First Union Nat'l Bank*, No. CV00596531, 2000 WL 33158611, *10 (Conn.

Super. Ct. Nov. 3, 2000) (analyzing check payable to "Bartis Equipment/Highland

Our undercover investigator recently received correspondence from HOPE Services that is largely the same. It begins: "Enclosed is the proposed modification agreement through the Making Homes Affordable program." Ostrum ¶80:31 at 382; Martin ¶6:2 at 6. Thus, this version also reinforces HOPE Services' message—there is an "agreement," and if the homeowner makes the payments, he will receive a loan modification. The correspondence directs our investigator to make checks payable to "Trial Payment Processing," and identifies her apparent

, as the loan's servicer. Ostrum ¶80:31 at 382.

Phase Three (Advocacy Department)

After congratulating the victim on his purported MHA approval, HOPE

Services claims that Advocacy Department will begin working with him.

Defendant Lake controls Advocacy Department⁴³ (and does identical business as

"JD United,"⁴⁴ "U.S. Crush," and "Advocacy Agency").⁴⁵ Lake identifies himself

Tank" under U.C.C. § 3.110(d)).

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⁴³ Lake previously served as "ADR Director" for the Kassas Law Firm ("Kassas"). *See* Ostrum ¶129:62. A state court placed Kassas into a receivership in 2011 after the Attorney General produced substantial evidence that it was illegally marketing so-called "mass joinder" suits to distressed homeowners. See *id.* Additionally, Lake is currently the "Senior Legal Analyst" for The Law Offices of Frank Barilla. *See* Ostrum ¶179:104 at 1054. There, he runs the firm's "Consumer Advocacy Department." See id. Last year, the California Bar suspended Barilla for involvement with loan modification-related fraud. Ostrum ¶178:104 at 1055-56. Finally, Lake is also associated with another pseudo-legal entity, Colleagues in Law. Colleagues in Law uses the same location as Advocacy Department and sells a foreclosure rescue program "developed by [its] Advocacy Department lead Case Analyst." Penttila ¶7:6 at 79; id. ¶9:8 at 82; Ostrum ¶177:103 at 1026. In a Colleagues in Law podcast, Lake identifies himself as the "Program Director" and asserts that "if we can't win [against your lender], no one can." Ostrum ¶177:103 at 1040. Colleagues in Law has a second Orange County location in Costa Mesa, Ostrum ¶177:103 at 103, in the same office complex as N2X Media, Inc., Ostrum ¶271:136 at 2673; Ostrum ¶171:97 (Nicholas Long operates both N2X Media and NJL Marketing), the lead generator HOPE Services uses, see supra at 5 n.10.

⁴⁴ Lake registered "JD United" as an FBN for himself, and also for "US CRUSH." Ostrum ¶103:49 at 572; *id.* ¶106:52 at 579. U.S. Crush is Lake's punk band. Ostrum ¶151:79 at 914. When spotted outside Advocacy Department's offices, Lake's vehicle had a "US CRUSH" bumper-sticker. Stahl ¶21:11 at 19.

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to consumers as a "Sr. Case Analyst," and, in that capacity, he directs other Advocacy Department employees. Harris ¶11:4 at 22; *id.* ¶21:12 at 53.

As described below, the Advocacy Department performs three critical functions: (1) handling all communications with the lender on the consumer's behalf; (2) reassuring consumers that their modification is on track; and (3) filing worthless complaints with government agencies or lenders. Most important, these actions cause the consumer to continue to making purported trial mortgage payments rather than discovering the fraud.

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a. Advocacy Department Handles All Communications With Lenders.

Once the consumer makes his first payment, both HOPE Services and Advocacy Department instruct him that Advocacy Department will handle all communication with the lender.⁴⁶ Advocacy Department describes the purpose of these communications as helping consumers either improve upon their existing

Notably, JD United registered the domain name ("advocacydepartment.org") from which Advocacy Department sends emails. Ostrum ¶174:100 at 1004-06. In fact, in a lawsuit one victim filed against HOPE Services, Advocacy Department, and others, Lake filed a sworn answer on behalf of Advocacy Department and JD United. Ostrum ¶125:60 at 686-96.

⁴⁵ Ostrum ¶¶ 76:30 at 349, 103:49 at 572; 106:52 at 579-81; Clemens 1st ¶12:3 at 16. We refer to Lake's DBAs collectively as "Advocacy Department," which is the name victims most commonly report. Ostrum ¶20. In the FTC undercover call, HOPE Services referred our investigator to the "Advocacy Agency." *See, e.g.*, Ostrum ¶76:30 at 349.

⁴⁶ Ostrum ¶78:30 at 361 (Advocacy Department will be "handling all communication" with your lender."); Wofford ¶14; *see also* Young ¶9 ("The Advocacy Department responded to my concerns about the modification by telling me that they were speaking to my lender, and that I shouldn't worry as they had completed many modifications."). In fact, HOPE Services "loan counselor" Chance explained to our investigator that Advocacy Department employee Malcolm Turner "will handle all communication [with [10]]." Turner is an Advocacy Department employee, Wilson ¶ 6, who worked at Kassas with Lake, *see supra* at 13 n.43. Furthermore, in the *Elias* Action, *see infra* at 36, the plaintiff named Turner individually (along with other Lake associates), and Turner submitted a sworn answer along with Lake. Ostrum ¶125:60 at 686-96.

modification or finalize it.⁴⁷ In fact, by interposing itself between homeowners and their lenders, Advocacy Department filters information that would expose HOPE Services' fraud.⁴⁸

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Advocacy Department begins by calling consumers "on behalf of" HOPE Services. Ostrum ¶85:36 at 421. Lake also sends consumers a standard initial email⁴⁹ emphasizing that the consumer should forward lender communications "to [him] FIRST"⁵⁰ before responding so he can "interpret" them.⁵¹ Indeed, Advocacy Department obtains "third party authorizations" from consumers to ensure that it can communicate directly with lenders. Clemens ¶12:3 at 16.

⁴⁷ Ostrum ¶ (claiming that Advocacy Department "work[s] together [with
the lender] to finalize the modification" (as opposed to enhancing an already-final
modification). For instance, HOPE Services initially informed our investigator
that Advocacy Department's work was "sugar on top" of the existing modification.
Ostrum ¶76:30 at 351. Two weeks later, however, HOPE Services told our
investigator that Advocacy Department was "there to finalize your modification
terms." Ostrum ¶89:38 at 446. In fact, in an undercover call from an agent posing
as a homeowner's friend, HOPE Defendant Caldaronello asserted that "the [lender]
and the Advocacy Department work together to finalize the modification." Ostrum
¶262:132 at 2626.

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⁴⁸ To diffuse any skepticism that might arise if she did speak with her lender, HOPE Services "counselor" Chance emphasized that "Malcolm [Turner of Advocacy Department] is speaking with the department at Bank of America that you do not speak to, and visa-versa . . . And the left hand does not talk to the right hand, okay?" Ostrum ¶89:38 at 446. In fact, Chance later conveyed a "reminder" from Advocacy Department that, if she heard from Bank of America, "just write down their information or forward their information over to us[.]" Ostrum ¶262:132 at 2696.

⁴⁹ See, e.g., Wofford ¶20:7 at 46 (Lake email); Harris ¶12:5 at 31-33; Pentilla ¶11:10 at 192-94 (same email from another Advocacy Department employee).

⁵⁰ See, e.g., Wofford ¶20:7 at 46 (Lake's capitalization); Harris ¶12:5 at 32. Not coincidentally, this violates the MARS Rule, which prohibits Lake from representing "expressly or by implication" that consumers "cannot or should not contact or communicate with his or her lender[.]" 12 C.F.R. § 1015.3(a).

⁵¹ Similarly, when our investigator asked who should respond to "voicemails from the second second

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b. Advocacy Department Reassures Victims that the Modification Is Moving Forward.

Next, Advocacy Department reassures victims that the modification process is "moving forward," which keeps consumers making payments rather than questioning HOPE Services' legitimacy. Through references to lender negotiations, Young ¶9, requests for additional documents, Wofford ¶¶18-19, and reports of alleged progress, Clemens 3d ¶6:4 at 22, Advocacy Department creates an impression that the modification process is continuing. Furthermore, when events occur that might cause a victim to question HOPE Services' legitimacy such as continuing foreclosure proceedings—Advocacy Department reassures the victim. *See* Harris ¶20:11 at 48. In fact, when the FTC undercover investigator asked Advocacy Department whether she should stop making her HOPE Services payments, the Advocacy Department representative made clear that she should "keep doing what [she was] doing" with HOPE Services. Ostrum ¶92:41 at 475.

c. Advocacy Department Files Ineffective Complaints.

While victims continue making trial mortgage payments, Advocacy Department submits complaints to miscellaneous public officials and government agencies. Lake emphasizes: "don't get discouraged if local government tells you to call an 800 number or the FDIC says they don't regulate this particular issue, it only takes ONE BULLET TO BRING THE LENDER DOWN."⁵² The complaints are sloppy,⁵³ vague,⁵⁴ and sometimes inappropriate.⁵⁵ It is highly implausible that

⁵⁴ For example, one complains that a lender failed to review the

⁵² Harris ¶12:5 at 32 (Lake's capitalization); Wofford ¶20:7 at 47 (same).

⁵³ For instance, Advocacy Department prepared a complaint for a Washington State Congressman Denny Heck that read: "[O]ur financial numbers have been cut down, thus, resulting in our plea for assistance/help from your bank." Clemens 3d ¶5:3 at 20. The mistake reflects the fact that Advocacy Department lifted the sentence verbatim from a complaint prepared for the consumer's lender. *Id.* at 16. Advocacy Department's letter to HUD also contains the same error. *See id.* at 18.

these letters would accomplish anything at all⁵⁶—let alone somehow finalize a modification that never existed.⁵⁷

4. Lake Works Closely With HOPE Services.

Lake works closely with HOPE Services,⁵⁸ which pays him more than \$22,000 per month.⁵⁹ Additionally, both HOPE Services and Lake share access to homeowners' files⁶⁰ through The Loan Post, a cloud-based application designed to support MARS providers.⁶¹ The application enables employees at one location (such as Advocacy Department) to place information in a client file visible at another location (such as HOPE Services), or vice-versa.⁶² This close relationship

homeowner's file for "modification, special forbearance, partial claim and any/all other programs." Clemens 3d ¶5:3 at 16.

⁵⁵ "Too [sic] make matters worse we just received correspondence that our mortgage payment was going to be increased because we don't have hazard insurance. ARE YOU FRICKIN KIDDING ME???" Harris ¶11:4 at 24.

⁵⁶ See, e.g., Harris ¶25 ("None of the letters Denny Lake wrote or instructions he gave had any effect.").

⁵⁷ The FTC is aware of one victim who obtained a modification, but not the one HOPE Services promised. In that case, Advocacy Department provided minimal assistance. Robinson ¶10. Additionally, he could not have received the one HOPE Services promised because the application he returned to HOPE Services never reached his lender, Wells Fargo. *Id.* ¶6; Wells Fargo ¶14. Most important, the homeowner lost the \$8,050.05 in trial mortgage payments made payable to "Trust Payment Center/Wells Fargo." Robinson ¶7; Wells Fargo ¶14.

⁵⁸ In fact, consumers sometimes misidentify him as a "HOPE Services employee." *See* Monrreal ¶7.

⁵⁹ George ¶28. The checks are payable to a Lake d/b/a, JD United. *See supra* at 14 n.45.

⁶⁰ See Ostrum ¶76:30 at 353, 357.

⁶¹ HOPE Services makes regular payments to The Loan Post, which markets its software to the loan modification industry generally and "3d party advocates" specifically. Ostrum ¶172:98 at 988.

⁶² Ostrum ¶172:98 at 980. In fact, during the undercover call in which HOPE Services' "counselor" Chance announced that our investigator would receive a modification, Chance was reading to her off a screen. *See* Ostrum ¶75:30 at 354 ("I'm just waiting for my system to go the next page here."); *id.* ¶75:30 at 356 ("I'm sorry, I was just switching over here to the next screen.").

is corroborated by the fact that there were ninety-two calls between Lake's personal phone and Pacios' personal phone from March through November 2014.⁶³

Most important, the FTC's undercover call established that HOPE Services receives information regarding a homeowner's proposed trial payments from Advocacy Department before HOPE Services relays that information to the homeowner. Specifically, HOPE Services identified Malcolm Turner (an Advocacy Department employee) as the person who "has been responsible . . . for all documents with the bank, the agencies, and everything."⁶⁴ According to Turner, whatever agency had supposedly approved our investigator's application required that she make payments to **Services** attributed the fraud's key enabling feature (payments to a supposed lender trust account) to an Advocacy Department employee.

5. HOPE Services Refuses Refund Requests.

As explained *supra* at 10-11, HOPE Services informs homeowners that it deposits their payments into a "trust account" to prevent the lender from taking them without accepting the modification. Consumers understood that their payments would reach their lender or be refunded⁶⁵ (which makes sense, because no consumer would send trial mortgage payments otherwise). Accordingly, when victims realize that their lenders have not received their payments, they usually

⁶³ Ostrum ¶217:120. Of those, fifty-two lasted more than thirty seconds. *Id.*⁶⁴ Ostrum 76¶30 at 352. In fact, before our investigator spoke with Advocacy Department, HOPE Services also told her that Advocacy Department had already determined she should file complaints with the "Attorney General, [the] banking commission . . . and the State Senate[.]" Ostrum ¶76:30 at 349.
⁶⁵ Clemens ¶6; Cannizzo ¶15; Harris ¶6.

demand refunds. However, HOPE Services almost never refunds victims' money,⁶⁶ and usually it simply stops taking their calls.⁶⁷

In our investigator's case, after she made her reinstatement payment, she informed HOPE Services that her husband's parents unexpectedly paid their arrearage and resolved the issues with their lender. Ostrum ¶93:42 at 510. HOPE Services' "counselor" responded that this development "sucks." Ostrum ¶93:42 at 513. However, he did promise the lender would release her payment from the trust following an elaborate process necessary to avoid "big trouble" with "the banking commission." Ostrum ¶96:44 at 541. Later, Pacios assured her that "the funds would be sent back out [to her] by certified mail and certified funds as they're received." Ostrum ¶97:45 at 553. Suffice it to say, the refund never came. Ostrum ¶98.

B. Evidence of Falsity

Four lines of evidence each establish that HOPE Services is a fraud: (1) undercover work; (2) declarations from victims and their lenders; (3) a forensic accounting; and (4) declarations from the Treasury Department, HUD, and NACA.

1. Undercover Work

Posing as Ann Garcia, the wife of a financially distressed **and the set of a financial provided and a set of a financial provided a set of a set of**

 $^{^{66}}$ Out of 432 victims, the FTC identified two who apparently obtained refunds. Ostrum $\P{25}.$

⁶⁷ Clemens ¶20; Young ¶9; Harris ¶31.

⁶⁸ Ostrum ¶43. DNM's owner Nelson gave the investigator HOPE Services' number. Specifically, before posing as Ann Garcia, she posed as a representative working for the company that currently leases a maildrop to DNM. She called the number DNM owner Nelson provided, but reached Pacios' voicemail. Ostrum ¶37-38:1 at 87, 92. She then called another number for Nelson and left a message that he returned. Ostrum ¶39:138 at 2685. The investigator told Nelson that the mailbox lessor had received angry consumer complaints, and she asked him what

multiple calls with HOPE Services representatives who collected financial
information from Garcia.⁶⁹ She also submitted various documents⁷⁰ including,
among other things, her lender's foreclosure notice, a mortgage statement, a bank
record showing her last mortgage payment, her utility bill, and her husband's
paystubs. Ostrum ¶52:9 at 163-77; ¶54:11 at 187; ¶57:14 at 214-16.

As recounted above, HOPE Services approved Garcia's request for a loan modification. *See supra* at 9-10. After Garcia received her paperwork from HOPE Services, she submitted an MHA application along with her "reinstatement fee"— \$1,759.06 in four money orders sent overnight via FedEx and payable to "Trial Payment Processing" (as HOPE Services directed).⁷¹ The money orders cleared the next day and bank surveillance video shows Cortney Gonsalves (Pacios' girlfriend) depositing them into a DNM account.⁷²

HOPE Services' "approval" of Garcia's loan modification is remarkable in multiple respects, including that Garcia's purportedly mortgaged home (6012 Windsong Way, Mr. Airy, MD) is actually an empty field.⁷³ Additionally, neither Ann nor Carlos Garcia is a real person. Ostrum ¶41. Carlos Garcia's loan, mortgage statements, and foreclosure paperwork are all fake, as are his paystubs (in fact, the company where he supposedly works does not exist). *Id.* Indeed,

number she should give to such consumers. Ostrum ¶40:3 at 109. Nelson provided a number belonging to DNM. *Id.* ¶40:3 at 110; *id.* 203:116 at 1608.

⁶⁹ Ostrum ¶48:7 at 144-47; ¶66:23 at 269-73.

⁷⁰ Ostrum ¶¶ 52:9 at 162-77; 54:11 at 187; 57:14 at 213-16; 64:21 at 257-58.

⁷¹ Ostrum ¶80:31 at 381-92; Ostrum ¶81:32 at 393-406.

⁷² Ostrum ¶84:35 at 414-17; Ostrum ¶219:94 at ATM Surveillance Videos Folder.

⁷³ Ostrum ¶41:4 at 114 (Google image). The address appeared on several documents Garcia submitted, including her mortgage statement, foreclosure notice, utility bill, and her husband's paystubs. *See supra* at 20.

when Ann Garcia returned the MHA paperwork HOPE Services sent, she omitted one of the pages (and HOPE Services never asked for the missing page). *Id.* ¶81.

Even the slightest actual underwriting would have revealed the ruse—no genuine government program, lender, or MARS provider could have "approved" Garcia for anything. In reality, the undercover effort proceeded unnoticed because HOPE Services does not actually perform any legitimate work.

2. Declarations of Victims and Their Lenders

Additionally, victims and their lenders offer sworn testimony establishing the fraud. Specifically, with consent from seven homeowners who made payments to HOPE Services, the Commission contacted their lenders or servicers (Wells Fargo, Selene Financial, BSI, and PNC). Each confirmed that it had not received the victims' payments⁷⁴ or any MHA applications during the period after the victims returned their paperwork to HOPE Services.⁷⁵

In fact, Wells Fargo (the lender for four of the seven mortgagors) had previously received copies of HOPE Services' materials from one victim's attorney and warned the victim not to make further payments. Wells Fargo ¶¶4, 12-15; Hicks ¶4:1 at 1-2; *id.* ¶5:2 at 13. As a Wells Fargo Vice-President explains, "based on [his] experience with loan modification scams, [his] experience in the mortgage industry, and [his] work experience for Wells Fargo," the HOPE Services "loan modification offer was obviously a scam[.]" Wells Fargo ¶5. He identifies several reasons: (1) HOPE Services' communication directs the

⁷⁴ Notably, the lenders also suffer losses, because they were entitled to the mortgage payments their mortgagors attempted to make.

⁷⁵ Compare Young ¶8:4 at 11 with Wells Fargo ¶12:3 at 16; Clemens ¶10 with Wells Fargo ¶15:6 at 20-22; compare Monrreal ¶6:3 at 7 with Wells Fargo ¶13:4 at 17; compare Robinson ¶7:2 at 13 and ¶9:4 at 16-17 with Wells Fargo ¶14:5 at 18-19; compare Harris ¶7:2 at 10 with Bliss ¶¶3-6:1-3 at 3-5; compare Wilson ¶¶4-5:1 at B with Lachicotte ¶¶3-4:1 at 3-5; compare Wofford ¶15:5 at 29-30 with Yeary ¶¶2-3:1-2 at 3-4 and Pue ¶2.

mortgagor "to remit payments to an address in Lake Forest, California" not associated with Wells Fargo; (2) the fact that HOPE Services material directs mortgagors to make payments payable to "Trust Payment Center/Wells Fargo," and "[r]equests that payments be sent to locations or parties not associated with Wells Fargo are strong indicators of fraud"; (3) "[t]he specific terms of the loan modification proposal are implausibly favorable, which also suggests fraud"; and (4) the instruction "that payments be sent via methods other than the United States Postal Service is atypical, as is the instruction that payments be sent via cashier's check or money order (as opposed to personal checks, which Wells Fargo accepts, and against which stop payments are more easily applied)." *Id.* ¶¶5-6, 8-9. Significantly, Wells Fargo also explains that the HOPE Services communication "directs [the mortgagor] to remit a reinstatement fee immediately (and prior to the apparent finalization of the loan modification), but Wells Fargo does not collect reinstatement fees before a loan modification is finalized. Attempts to collect improper advance fees also indicate fraud." *Id.* ¶7.

3. Forensic Accounting

The HOPE Defendants' own bank records also demonstrate the falsity of their claims. The FTC assembled bank account records for CCE and DNM, into which HOPE Services deposited approximately \$1.9 million worth of victims' mortgage payments from approximately March 1, 2014 through this January.⁷⁶ There is no evidence that any material sum (let alone \$1.9 million) was transferred to lenders, or to other accounts for which the Commission's forensic accountant lacks records.⁷⁷ In short, mortgage payments went from victims to HOPE

 $^{^{76}}$ George ¶12. The financial records are replete with payments to the HOPE Defendants, enormous cash withdrawals, travel expenses, and personal charges. George ¶¶41-50.

⁷⁷ *Id.* ¶¶17-19. There are several payments to Capital One that appear to be primarily credit card payments (totaling less than \$3,500). *Id.* ¶18. There are also

Services, but no payments went from HOPE Services to lenders. This is pure and simple theft.

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4. Declarations of Treasury, HUD and NACA

As discussed above, *see supra* at 8, HOPE Services claims to "work[] directly with three government agencies": "MHA," "HUD," and "NACA." Ostrum ¶47:7 at 138. Each organization's testimony proves this claim is false. Treasury operates the MHA website (MHA is "not an agency" at all, but a "program administered by Treasury as part of the federal government's larger effort to aid distressed homeowners"). Treasury ¶12. Treasury reviewed HOPE Services' mailers and confirmed that it has "no relationship with whatever persons or entities are distributing these materials." *Id.* ¶8. Additionally, although HUD approves certain housing counseling agencies, none of the HOPE Services entities appears on HUD's list of approved agencies in California.⁷⁸ HUD ¶¶4-5.

NACA is "not a government agency" at all, but a nonprofit "advocacy and homeownership organization." NACA ¶2. NACA does not "provide[] loan modifications" itself. *Id.* ¶5. Although NACA helps homeowners obtain modifications, it does not receive documentation from anyone other than "the homeowner, the lender, or the lender's servicer." *Id.* ¶4. Additionally, it "has not authorized any third party to use its name for any commercial purpose whatsoever." *Id.* ¶7. As NACA's National Director put it, the use of NACA's name in a telemarketing scam is "grossly offensive." *Id.* ¶8.

few payments to a bank, but two appear to be transfers to Gonsalves and Moreira, and the third is less than 6000. *Id.* 19.

⁷⁸ HOPE Services also represents that it will submit loan modification applications to government agencies. *See supra* at 8. However, both Treasury and HUD confirm that loan modification applications are submitted to lenders directly, not to government agencies. *See* Treasury ¶9 ("[A]pplications for assistance under MHA programs are submitted to the homeowner's financial institution." Treasury does not receive or review such applications."); HUD ¶ 8 ("[A]ny representation is false to the extent it conveys that loan modification applications are routinely accepted by HUD.").

ARGUMENT

A. The Court Must Consider Both the Likelihood of Success on the Merits and the Balance of the Equities (Including the Public Interest at Stake).

1. The FTC Need Only Show "Some Chance of Probable Success."

"Pursuant to 15 U.S.C. § 53(b), the district court is required (i) to weigh equities; and (ii) to consider the FTC's likelihood of ultimate success before entering a preliminary injunction." *FTC v. World Wide Factors, Ltd.*, 882 F.2d 344, 346 (9th Cir. 1989). Regarding the obligation to consider "the FTC's likelihood of ultimate success," *id.* at 346, in a statutory enforcement action, the Court "need[] only find some chance of probable success," *Odessa Union*, 833 F.2d at 176. Significantly, the FTC meets this standard when a defendant is "attempting to continue [his] fraudulent activities through another business," *see World Wide Factors*, 882 F.2d at 347, which is exactly what Pacios is doing here.

2. The Ninth Circuit Requires the Court to Weigh the Public Interest.

When balancing the equities, the Court must "balanc[e] . . . <u>both</u> public and private interests." *Id.* at 347 (emphasis added). Critically, the public interest includes the ability to provide consumers "effective relief." *Id.* In fact, when a "court balances the hardships of the public interest against a private interest, the public interest should receive greater weight."⁷⁹ *Id.* (citation omitted); *see also FTC v. Warner Communic'ns, Inc.*, 742 F.2d 1156, 1165 (9th Cir. 1984) ("[P]ublic

 ⁷⁹ Notably, although courts have "considerable discretion" when fashioning preliminary relief, that discretion "is neither arbitrary nor unlimited; . . . a departure from [equitable] principles is justified only where the practicalities of the problem with which the court is faced require it." *Tanner Motor Livery, Ltd. v. Avis, Inc.*, 316 F.2d 804, 809 (9th Cir. 1963). There is nothing about the facts presented that justifies deviating from the equitable principles that govern the Court's discretion when fashioning preliminary relief.

equities receive far greater weight."). In a statutory enforcement action, "[h]arm to the public interest" and "irreparable injury" are presumed. *World Wide Factors*, 882 F.2d at 347. Likewise, irreparable injury "must be presumed." ⁸⁰ *Id.* Finally, the Court's "weigh[ing] of the equities" must occur with respect "to each element of preliminary relief sought[.]" *Abbott Labs. v. Mead Johnson & Co.*, 971 F.2d 6, 17 (7th Cir. 1992).

B. Corporate Defendants CCE and DNM Are Liable.

The evidence above establishes the FTC's likelihood of success on the merits. CCE and DNM are violating Section 5 of the FTC Act, which prohibits "unfair or deceptive acts or practices[.]" 15 U.S.C. § 45(a)(1). A misrepresentation violates Section 5 if it is material and likely to mislead consumers acting reasonably under the circumstances. FTC v. Gill, 265 F.3d 944, 950 (9th Cir. 2001). HOPE Services' basic claim-that consumers will obtain loan modifications if they make trial mortgage payments—is a lie. The evidence establishes, among other things: victims' trial payments never reach their lenders, their loan modification applications are not submitted to "agencies" as advertised, and MHA (which does not exist) has not approved anyone for anything. See supra at 23. Simply put, HOPE Services steals the payments. See supra at 19-23. The promise of a loan modification is obviously material to a homeowner shopping for a loan modification. Furthermore, HOPE Services' claims are likely to mislead, particularly because HOPE Services poses as a nonprofit, implies government approval, and uses a process that mimics real programs. See supra at 10 n. 31. Accordingly, HOPE Services is violating the FTC Act.

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⁸⁰ See also United States v. Odessa Union Warehouse Co-op, 833 F.2d 172, 175 (9th Cir. 1987) ("No specific or immediate showing of the precise way in which the violation of the law will result in public harm is required."); Am. Fruit Growers v. United States, 105 F.2d 722, 725 (9th Cir. 1939) (finding the absence of facts "show[ing] irreparable injury" irrelevant because, under the statutory scheme, Congress concluded that a violation "would cause irreparable injury").

These same misrepresentations violate both the TSR and the MARS Rule. See 16 C.F.R. Part 310; 12 C.F.R. § 1015. The TSR prohibits deceptive telemarketing acts and practices. 16 C.F.R. § 310.33. The MARS Rule prohibits certain deceptive practices and requires providers to make certain disclosures and prohibits certain representations. See 12 C.F.R. §§ 1015.3-1015.4. HOPE Services violates numerous additional TSR and MARS Rule anti-fraud provisions, see 16 C.F.R. § 310.3; 12 C.F.R § 1015.3, including the MARS Rule's advance fee ban, see id. at 12 C.F.R. § 1015.5(a).

Corporate Defendants CCE and DNM Are a Common Enterprise. C. To determine whether a common enterprise exists, "the pattern and framework of the whole enterprise must be taken into consideration." Delaware Watch Co. v. FTC, 332 F.2d 745, 746 (2nd Cir. 1964) (quotation omitted), cited by FTC v. J.K. Pub's, Inc., 99 F. Supp. 2d 1176, 1201-02 (C.D. Cal. 2000). Here, the "pattern and framework" reveal that CCE and DNM are effectively the same business. Although almost everything superficial changed when the HOPE Defendants transitioned from CCE (d/b/a HOPE Services) to DNM (d/b/a HAMP Services) (including locations, mail drops, FBNs, and aliases), nothing important changed: the people and the scam remained the same.⁸¹ See supra at 3-5; see also FTC v. U.S. Oil & Gas Corp., No. 83-1702, 1987 U.S. Dist. LEXIS 16137 (S.D. Fla. July 10, 1987) (noting that "product continuity" and "work force continuity" are features that may make one corporation liable for the acts of another). Thus, CCE and DNM are a common enterprise and are jointly and severally liable for the injury the enterprise caused.⁸² See, e.g., FTC v. Network Servs. Depot, Inc., 617 F.3d 1127, 1143 (9th Cir. 2010) (finding common enterprise when "the companies

⁸² See, e.g., FTC v. J.K. Pub's, 99 F. Supp. 2d 1176, 1202 (C.D. Cal. 2000).

⁸¹ Additionally, both CCE and DNM use (or used) identical vendors. *See* supra at 5 n.10.

were beneficiaries of and participants in a shared business scheme").⁸³ As

2 discussed below, the individual HOPE Defendants control CCE and DNM and

therefore are also jointly and severally liable for the injuries they caused.

D. The Individual HOPE Defendants Are Liable.

1. Chad Caldaronello

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Chad Caldaronello (a/k/a Chad Carlson and Chad Johnson)⁸⁴ is liable for both injunctive relief and restitution. An injunction against Caldaronello (as an

⁸³ See also CFTC v. Noble Wealth Data Info. Serv., Inc., 90 F. Supp. 2d 676, 690 (D. Md. 2000) (where two firms were formed as successors to a predecessor, and where they were all operated by the same individuals and used the same marketing materials, all three firms were jointly and severally liable as a "common enterprise"), *aff'd in part and vacated in part on other grounds, sub nom.*, *CFTC v. Baragos*, 278 F.3d 319 (4th Cir. 2002).

⁸⁴ It is beyond question that "Chad Carlson" and "Chad Johnson" are Chad 13 Caldaronello. "Chad Carlson" called at least one consumer from Caldaronello's 14 personal cellphone. Ostrum ¶137:94 at Voicemail From Chad Carlson Folder. Additionally, when settling the *Elias* Action on behalf of himself and CCE, 15 Caldaronello (represented by counsel) accepted a partial final judgment against "Defendants Chad Carlson a/k/a Chad Caldaronello." Ostrum ¶127:60 at 712. In 16 fact, when he applied for a maildrop that CCE used, Caldaronello gave his real name, personal number, and identification—along with an email address beginning 17 "ccarlson@." Delaei ¶2:1 at 4; Ostrum ¶268. Additionally, although "Chad Carlson" had a telephone number assigned to him at CCE's offices, Caldaronello 18 did not (although Caldaronello owns CCE). Furthermore, CCE periodically paid 19 Chad Caldaronello, but never paid "Chad Carlson." George ¶¶ 15, 22. Caldaronello also gave his real name when responding to a regulatory inquiry 20 prompted by a victim who had spoken only to "Chad Carlson" at HOPE Services. Ostrum ¶137:139 at 2687. 21 Notably, when "HOPE Services" became "HAMP Services," the HOPE 22 Defendants adopted new aliases, and "Chad Carlson" became "Chad Johnson." "Chad Johnson" is listed as the contact at the maildrop DNM (d/b/a "HAMP 23 Services") rents. Ostrum ¶196:112 at 1276. In fact, although Caldaronello has an office at the DNM location HAMP Services uses, Ostrum ¶66:93 at Social Media 24 Video Folder, and he even helped lease the space, Ostrum ¶191:109 at 1189, only "Chad Johnson" has a telephone line there—Caldaronello does not, Ostrum 25 ¶203:116 at 1606. Furthermore, DNM's owner identified "Chad Johnson" as one 26 of HAMP Services' two "compliance department" managers ("Brian Kelly," i.e., Brian Pacios, was the other). See infra at 29 n.94. Unsurprisingly, D.N. Marketing 27 does not pay a "Chad Johnson," but it does pay Caldaronello. George ¶¶ 15, 22. Finally, an FTC investigator identified a vehicle registered in his real name parked 28 outside DNM's offices, Stahl ¶9:4 at 10; Ostrum ¶114:58 at 617, and Caldaronello

individual defendant) is proper if he participated directly in HOPE Services' unlawful acts <u>or</u> had authority to control them.⁸⁵ Caldaronello satisfies both standards. First, Caldaronello personally made misrepresentations.⁸⁶ Second, Caldaronello exerts control over HOPE Services. Among other things, he: (1) is CCE's CEO and owner, Ostrum ¶100:46 at 562; Ostrum ¶229:124 at 2430; (2) signed CCE's lease, *id.* ¶200:115 at 1435; (3) registered two FBNs to CCE, Ostrum ¶104:50 at 573; Ostrum ¶105:51 at 576; (4) helped DNM obtain a lease, *id.* ¶191:109 at 1189;⁸⁷ (5) opened at least one CCE bank account, Ostrum ¶229:124 at 2429-30, (6) signs CCE's checks, *id.* ¶254:134 at 2665; (7) opened two HOPE Services maildrops, *id.* ¶198:113 at 1324; *id.* ¶199:114 at 1334; (8) responds to consumer complaints, *see*, *e.g.*, Clemens ¶¶17-19; Hicks ¶¶9-12; (9) responded to a regulatory inquiry regarding CCE and "HOPE Services," Ostrum ¶137:139 at 2687; (10) accepted service of a lawsuit on CCE's behalf outside its offices, *id.* ¶124:60 at 709; and (11) serves as one of two HAMP Services "compliance department" managers (Pacios was the other), *id.* ¶96:44 at 543.

Additionally, Cardaronello is liable for restitution if he had awareness of HOPE Services' misrepresentations (which he plainly did because he made so many himself).⁸⁸ Furthermore, given the breadth of his participation in the fraudulent claims and the scam overall, it is impossible that he was unaware of HOPE Services' misconduct. Accordingly, Caldaronello is liable for both injunctive and monetary relief. *See Publishing Clearing*, 104 F.3d at 1170-71.

maintains an office there, Ostrum ¶167:94 at Social Media Video Folder.
 ⁸⁵ See, e.g., FTC v. Stefanchik, 559 F.3d 924, 931 (9th Cir. 2009); FTC v.
 Publishing Clearing House, Inc., 104 F.3d 1168, 1170-71 (9th Cir. 1997).
 ⁸⁶ Ostrum ¶262:132 at 2631, 2633, 2626; Clemens ¶¶4-11; Harris ¶8;
 Ferriero ¶5; Ostrum ¶262:132 at 2635 (Caldaronello claiming HOPE Services is a "nonprofit").
 ⁸⁷ See Ostrum ¶191:109 at 1189.
 ⁸⁸ See, e.g., Stefenelik, 550 F.2d at 021; ETC v. Cubarmage com LLC, 452

⁸⁸ See, e.g., Stefanchik, 559 F.3d at 931; *FTC v. Cyberspace.com LLC*, 453 F.3d 1196, 1202 (9th Cir. 2006); *Affordable Media*, 179 F.3d at 1231.
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2. **Brian Pacios**

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Pacios is similarly liable for both injunctive relief and restitution.⁸⁹ With 2 respect to injunctive relief. Pacios participates directly in the fraud by making misrepresentations to consumers.⁹⁰ Pacios also exerts authority over HOPE Services.⁹¹ Among other things, Pacios: (1) handles refund requests;⁹² (2) responded to a mortgage fraud-related subpoena, Penttila ¶1 at 5-7; (3) used CCE's bank account for personal expenses, Ostrum ¶253:134 at 2665-67; Ostrum ¶244:128 at 2552; (4) arranged for DNM's current lease, id. ¶190:109 at 1150-1197; (5); communicates regularly with DNM's office lessor;⁹³ (6) makes deposits 10 into DNM's account, id. ¶219:94 at ATM Surveillance Videos Folder; and (7) 11 serves as a "compliance department" manager.⁹⁴ With respect to restitution, 12

⁸⁹ Pacios used "Brian Barry" at CCE and now uses "Brian Kelly" at DNM. "Brian Barry" had a CCE telephone line and "Brian Kelly" has one at DNM, but Pacios has (or had) no number at either office. Ostrum ¶204:116 at 1601, 1606. In 14 15 fact, "Brian Barry" set up HOPE Services' phone system and provided a contact fact, "Brian Daily Set up 1100 number to the phone company Ostrum ¶202:116 at 1604. Pacios 16 provided the same number on personal auto loan documents (executed under oath) in which he identified his employer as CCE. Ostrum 17 ¶205:133 at 2648; Ostrum ¶216:120 at 1734 (personal cellphone billing information in Pacios' name, identifying the "Antonio number). 18 Additionally, although Pacios receives compensation through his girlfriend, Relief 19 Defendant Gonsalves, see infra at 40-41, the HOPE Services enterprise does not pay "Brian Barry" or "Brian Kelly." George ¶15. Finally, an investigator 20 identified a vehicle registered in Pacios' real name parked outside DNM's (HAMP Services') office. Stahl ¶8:3 at 9; Ostrum ¶113:58 at 611. 21 ⁹⁰ See Ostrum ¶97:45 at 552-53; Harris ¶¶ 5-6; Wofford ¶¶ 5-12; Monrreal 22 ¶¶ 4-6; Robinson ¶¶3-6. 23 ⁹¹ Pacios also coordinates closely with other key players. From March through November, 2014, Pacios used his personal phone to call Caldaronello 922 24 times, Moreira 192 times, and Lake ninety-two times. Ostrum ¶217. ⁹² Hicks ¶7. In fact, when the FTC's undercover investigator demanded that 25 HAMP Services refund her "reinstatement fee," HAMP directed her to Pacios (who promised a refund the investigator never received). Ostrum ¶98. 26 ⁹³ Pacios called DNM's lessor eighteen times. Ostrum ¶217. 27

⁹⁴ D.N. Marketing's owner identified Pacios as one of two managers of HAMP Services' compliance department, Ostrum ¶98:45 at 553, and Pacios

Pacios' very substantial involvement makes it clear he knew about HOPE Services' wrongdoing.

3. Justin Moreira

Moreira is liable for injunctive relief because he is HOPE Services' "operations manager," Ostrum ¶192:110 at 1203—a position that requires control.⁹⁵ Moriera is identified as Trust Payment Center's "manager." Ostrum ¶199:114 at 1334. Additionally, Moreira has his own key to a mailbox that HOPE Services uses to receive victims' checks, and he sometimes collects checks without Caldaronello (who has the other key). Delaei ¶5.

Moreira is also liable for restitution because knows about HOPE Services' misconduct or, at minimum, because he "had an awareness of a high probability of fraud along with an intentional avoidance of the truth." *Affordable Media*, 179 F.3d at 1234. Moreira is HOPE Services' operations manager who works on-site.⁹⁶ Both Moreira's use of aliases⁹⁷ and his involvement with Pacios' prior

himself reiterated that claim.

⁹⁵ Notably, the control question addresses control over the deceptive acts, not control over an entity's legal or financial affairs. *See, e.g., FTC v. Am. Standard Credit Sys., Inc.*, 874 F. Supp. 1080, 1087 (C.D. Cal. 1994). Thus, although a business's operations manager is unlikely to have overall legal or financial control, an operations manager has day-to-day control over the practices actually at issue. Furthermore, in addition to his office manager position, Moreira likely derives authority from his role as Pacios' close childhood friend. Ostrum ¶145:74 at 821. Pacios trusts Moreira enough to transfer \$550,000 to him as an alleged "gift," and Pacios and Moreira speak on the phone frequently in addition to the fact that they work in the same office. Ostrum ¶145; *supra* at 29 n.91.

⁹⁶ Stahl ¶10:5 at 11; Ostrum ¶192:110 at 1203; Ostrum ¶199:114 at 1334; Ostrum ¶200:115 at 1482.

⁹⁷ Like his co-conspirators, Moreira conceals his identity with aliases (Justin King, Justin Mason, and Justin Smith). Specifically, on a form authorizing Moreira to collect victims' checks from a maildrop, he provided his real name and identification along with a "jking@" (Justin King) email address. Ostrum
¶199:114 at 1334. Additionally, both DNM and CCE pay Justin Moreira, but neither pays Justin King, Smith, or Mason. George ¶¶15, 23. Finally, Moreira had an office at CCE, Ostrum ¶200:115 at 1589, and an investigator identified a vehicle registered to Moreira parked outside DNM's offices, Stahl ¶10:5 at 11; Ostrum

telemarketing scam⁹⁸ also evidence his knowledge. In fact, with respect to Pacios' prior scam, Moreira collaborated with Pacios, was deposed in the action concerning the scam, and knew that the receiver entered Pacios' prior location.⁹⁹ Because Pacios is again telemarketing, any reasonable person in Moreira's position would know fraud is very likely. In short, Moreira knows about the fraud, but even assuming, *arguendo*, that he does not, Moreira is still liable for redress because he knows fraud is likely and would have to be willfully blind not to notice it. See Affordable Media, 179 F.3d at 1234.

4. **Derek Nelson**

Nelson is liable for injunctive relief because he is DNM's owner and President.¹⁰⁰ Ostrum ¶101:47 at 564. Additionally, Nelson signed DNM's lease, Ostrum ¶186:109 at 1090, registered its FBN, Ostrum ¶107:53 at 582, opened its bank account, Ostrum ¶233:125 at 2449, and rented its maildrop.¹⁰¹ Accordingly, his signatory power and officer role establish his liability for injunctive relief. See, e.g., Publishing Clearing, 104 F.3d at 1170 ("Martin's assumption of the role of president of PCH and her authority to sign documents on behalf of the corporation demonstrate that she had the requisite control over the corporation.").

Nelson is also liable for restitution because he has "an awareness of a high probability of fraud along with an intentional avoidance of the truth." Affordable Media, 179 F.3d at 1234. Because he both leased an office for DNM and rented a

¶115:58 at 619.

⁹⁸ Ostrum ¶145:74 at 830-31.

⁹⁹ *Id.* ¶145:74 at 83-31.

¹⁰⁰ Derek Nelson uses "Dereck Wilson." "Dereck Wilson" has a phone number assigned at DNM, but does not receive compensation. Ostrum \$203:116 at 1606; George ¶15. However, Derek Nelson does. George ¶22.

¹⁰¹ Ostrum ¶196:112 at 1271. Additionally, Nelson is physically present at DNM's offices and, in fact, HAMP Services transferred our investigator to someone identifying himself as "Derek" during an undercover call she made there. 28 Ostrum ¶96:44 at 534-35.

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maildrop, he knew DNM did not receive mail at its office. Furthermore, Nelson registered the "Trial Payment Processing" FBN, meaning he knew DNM did business under another name. Nelson also opened DNM's bank account and included the "Trial Payment Processing" d/b/a on bank account applications, Ostrum ¶222:122 at 2324, meaning he knew that DNM could cash checks made payable to "Trial Payment Processing." Nelson either understands what the company he owns does, or he intentionally avoids learning what it does. Either way, Nelson is liable for restitution. *Affordable Media*, 179 F.3d at 1234.

E. Lake

The facts establish that Lake substantially assists HOPE Services in violation of the MARS Rule.¹⁰² *See* 12 C.F.R. § 1015.6. As described below, the evidence establishes that Lake (1) knows or consciously avoids knowing that HOPE Services violates the MARS Rule's advance fee ban, but (2) substantially assists HOPE Services' collection of improper advance fees anyway.¹⁰³ *See id.*

1. Knowledge

Lake knows (or consciously avoids knowing) that HOPE Services violates the MARS Rule. A MARS provider (such as HOPE Services) may not "[r]equest or receive payment of any fee or other consideration until the consumer has executed a written agreement between the consumer and the consumer's dwelling loan holder or servicer[.]" 12 C.F.R. § 1015.5(a). Lake and his Advocacy Department know (or consciously avoid knowing) that HOPE Services violates this provision because (1) Lake knows HOPE Services' victims have paid "fee[s]

¹⁰² Notably, Advocacy Department also violates the MARS Rule itself for multiple reasons, including that none of its communications with victims (such as the third party authorization, or Lake's introductory email) contain the MARS Rule's mandatory disclosures. *See* 12 C.F.R. § 1015.4(b).

¹⁰³ HOPE Services is a "MARS Provider" because it markets or provides loan modification or foreclosure rescue services to consumers. *See* 12 C.F.R. § 1015.2.

or other consideration, although (2) they do not have "written [modification] agreement[s]" with their lenders.

a. Lake Knows About the Payments

Several facts establish that Lake knows (or consciously avoids knowing) that HOPE Services' victims make payments. To begin, Lake told at least one consumer that her modification would become permanent after she made her trial payments. Wofford ¶19 ("Denny . . . told me that after I made my three trial payments, they would make my modification permanent."). Similarly, a Lake employee called a victim "asking that [she] make the third and final trial payment so that I could get a permanent loan modification."¹⁰⁴ Wofford ¶33.

Even when Lake dodged questions about the trial payments, his communications still establish that he knew about them. For instance, consumer Katrina Harris asked Lake several questions after she had made her third and final trial payment, including whether she should continue making payments "to the Trust as we have for the past three months," and whether she should pay the new amount (that HOPE Services told her to pay into the trust), or a different amount. Harris ¶19:10 at 47. Lake responded: "The Advocacy Department does not have anything to do with the payments so I am not sure what the arrangement was for that. Typically three trial payments are made into the trust, but you would need to speak with HOPE about that." *Id.* Even assuming Lake's denial of knowledge was accurate,¹⁰⁵ it still reveals that he knows consumers are making payments. In

¹⁰⁴ Subject to exceptions not relevant here, knowledge of a fact that an agent (such as one of Lake's employees) knows or has reason to know is imputed to the principal if knowledge of the fact is material to the agent's duties to the principal[.]" RESTATEMENT (THIRD) OF AGENCY § 5.03 (2006); *see also Hoover v. Wise*, 91 U.S. 308, 310 (1875) ("The general doctrine, that the knowledge of an agent is the knowledge of the principal, cannot be doubted."). Because Lake is a MARS provider affiliated with another MARS provider (HOPE Services), knowledge concerning HOPE Services' gross MARS Rule violations is necessarily material to Lake.

¹⁰⁵ It wasn't. As discussed *supra*, at 17-18, Advocacy Department is more

fact, when Harris later learned she had been cheated, she contacted Lake and asked
for a refund. Harris ¶26. Lake told her "to discuss it with [Pacios]," *id.*, further
demonstrating that Lake knew about the payments.¹⁰⁶

Lake employee Steve Navidad's struggle to explain the payments to the FTC's undercover investigator also illustrates Advocacy Department's knowledge. Specifically, when the investigator raised an issue about the payments, Navidad stammered and deflected the issue back to HOPE Services: "No, I—I—I understand. But, no I mean, look, you can call Alan [Chance at HOPE Services] and have him explain that process. Unfortunately, I—look, I don't have information relating to, you know, the payments you have and what you made and whatnot." Yet, when the investigator suggested that perhaps she "shouldn't send any [trial] payments" until Advocacy Department finished its work, Navidad knew how to respond: "[Y]ou need to <u>keep doing what you're doing</u> with [HOPE Services], okay?" Ostrum ¶92:41 at 475 (emphasis added). Simply put, Navidad

involved with the payments than Lake admits.

¹⁰⁶ As did his employees. For instance, an Advocacy Department employee
left a victim a voicemail stating: "[Y]ou did receive a pre-qualification or
eligibility notice and . . . you made . . . all three trial payments already. But . . . we
need documents to get this through final review." Wofford ¶18:6 at 36; *see also*Ostrum ¶258:129 at 2607 ("CONSUMER: [I'm] wondering what happened
to the \$2,844 that I sent off. ADVOCACY : Don't know. I'll have to have Brian
Barry or Chad . . . contact you on that."). Another Lake employee, Jenny Fryman,
also told our investigator to "contact [HOPE] Services about [your payment].
They are the ones handling the payment." Ostrum ¶86:37 at 429.

knows about the payments —and, in fact, he told our investigator to keep making them.¹⁰⁷

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Lake Knows There Are No Modifications b.

Lake knows (or is consciously indifferent) that homeowners are making these payments although there are no "written [modification] agreement[s] between" HOPE Services' victims and their lenders. 12 C.F.R. § 1015.5(a). Most significantly, Lake's entire undertaking is designed to help homeowners obtain or finalize modifications, which necessarily means he understands that they do not have "a written agreement" with their lender already. The correspondence Lake prepares for homeowners to send to their lenders and public officials demanding help obtaining a modification makes no sense if he believed they already had one. See supra at 17. In fact, two different Lake employees spoke with the FTC's undercover investigator, and both confirmed that there was work left to do for her to obtain a modification.¹⁰⁸

Additionally, as explained above, HOPE Services informs consumers that they will obtain a modification if they make trial payments. However, Advocacy Department informs the same consumers that the modification needs to be "finalized" (and, thus, is not yet complete). For instance, in the email Lake generally sends to new "clients," he explains that Advocacy Department's goal is

¹⁰⁷ Additionally, a victim's lawsuit against HOPE Services and Advocacy Department ("the Elias Action") further corroborates that Lake knew consumers made payments. See infra at 36. The Elias Complaint alleged that the plaintiff "paid a total of \$47,888.84 to Defendants for mortgage modification services," but [p]ayments that were made were never deposited for Chase bank," and Chase did not receive the money. Ostrum ¶123:60 at 642. The Elias Action Complaint actually attached copies of the checks the homeowner sent to "Trust Payment Center/Chase"—which further confirms Lake's knowledge that HOPE Services' "clients" made payments. In fact, in Lake's sworn Answer, he asserts that the plaintiff contacted him demanding a refund "of funds allegedly paid," but Lake told him "to contact HOPE Services to discuss." Ostrum ¶125:60 at 688.

¹⁰⁸ Ostrum ¶87:37 at 433; Ostrum ¶92:41 at 473-74.

to send complaints "like buckshot" to the lender, government agencies, and public officials, which will then cause the consumer's "file [to be] escalated into the [lender's] executive office where we will end up in a fair and transparent negotiation." Harris ¶12:5 at 31; Wofford ¶20:7 at 46. This makes no sense if Lake believed that HOPE Services had already obtained a written loan modification.

Moreover, Lake and his employees claim to communicate with victims' lenders and, in fact, execute "third party authorizations" to make this communication possible. *See supra* at 16-17; *see also* Young ¶9 (Advocacy Department told me "they were speaking to my lender"). Significantly, one victim sued both HOPE Services and Advocacy Department ("the *Elias* Action"). In Lake's sworn *Elias* Action Answer, he represented that he communicated with the plaintiff's lender. Ostrum ¶125:60 at 687. Because HOPE Services is not obtaining modifications, any communication with victims' lenders would disclose that HOPE Services' "clients" do not have modifications. Lake and his employees could not communicate with lenders on behalf of hundreds of victims yet fail to discover this fact.

Finally, two consumers directly told Lake that their foreclosure process was continuing. For instance, Harris told him that she found a foreclosure notice attached to her door. Harris ¶20:11 at 46-47. Lake responded by offering to "put together talking points for court so that you can show just cause as to why they should put this proceeding on hold to let negotiations be completed." *Id.* Likewise, on behalf of consumer Keely Clemens, Lake attempted to negotiate an occupied conveyance (leaving Clemens in the home as a renter) and then deed *in lieu* ("cash for keys"). Clemens 3d ¶8:6 at 27; *id.* ¶10:8 at 35. Lake's communications with Harris and Clemens show he knew they did not have modifications. Simply put, Lake knows that HOPE Services violates the advance

fee ban because the "clients" it sends him are making payments, but do not already have loan modifications.¹⁰⁹

2. Substantial Assistance

As one court explained with respect to the identical Telemarketing Sales Rule ("TSR") "assisting and facilitating provision,¹¹⁰ "[]the threshold for what constitutes 'substantial assistance' is low: 'there must be a connection between the assistance provided and the resulting violations of the core provisions of the TSR.'" *FTC v. Consumer Health Benefits Ass'n*, No. 10 CIV. 3551 ILG RLM, 2012 WL 1890242, at *6 (E.D.N.Y. May 23, 2012) (quoting *United States v. Dish Network, L.L.C.*, 667 F. Supp. 2d 952, 961 (C.D. Ill. 2009)). Significantly, although there must be a connection, no "direct connection" to the misrepresentations made to consumers is required. *FTC v. Chapman*, 714 F.3d 1211, 1216 (10th Cir. 2013) (TSR decision). As *Chapman* explained, anything

¹⁰⁹ Significantly, although Lake had actual knowledge of HOPE Services' gross violation of the advance fee ban, Lake is liable even if he acted only with 'conscious disregard" regarding HOPE Services' practices. See 12 C.F.R. § 1015.6 (covering those who "know[] or consciously avoid knowing"); *see also United States v. Jewell*, 532 F.2d 697, 704 (9th Cir. 1976) (defining "willful blindness" as "a mental state in which the defendant is aware that the fact in question is highly probable but consciously avoids enlightenment"). At very minimum, Lake knew it was "highly probable" that HOPE Services violated the advance fee ban, yet-assuming he lacked actual knowledge-he avoided even the slightest inquiry that would have trigged even louder alarms. To provide one of many possible examples, Lake knew HOPE Services switched from "HOPE" to "HAMP," that "Chad Carlson" became "Chad Johnson," and so forth (Lake had to know this to avoid confusing consumers, who spoke only with, for example, "Chad Carlson" or "Chad Johnson," but never both). Ostrum ¶36. Whatever reason HOPE Services might have given Lake for this change. Lake either knew HOPE Services' representatives' actual names or he "consciously avoid[ed]" learning them. In fact, given the ninety-two calls between Lake's personal cellphone and Pacios' personal cellphone from March through November 2014, see supra at 18, Lake very likely knew Pacios' real name. If Lake knew Pacios' real name and simply typed it into Google, the first hit would be an article entitled: "FTC Cracking Down on Mortgage Relief Scammers." Ostrum ¶132:63 at 786.

¹¹⁰ There is no published authority concerning the MARS Rule's "assisting and facilitating" provision.

more than "casual or incidental" assistance qualifies. *Id.* Thus, "'cleaning a telemarketer's office, delivering lunches to the telemarketer's premises, or engaging in some other activity with little or no relation to the conduct that violates the Rule would not be enough to support liability as an assistor or facilitator." *Id.* (quoting FTC guidance).

By helping ensure that victims keep making payments to HOPE Services, Lake provided vastly more than "casual and incidental" support. Most important, Lake serves as an intermediary between the homeowner and the lender. *See supra* at 15-16. Any significant communication from the lender to the homeowner would disclose that the homeowner does not have a loan modification (and that the lender has not received the trial payments or even the homeowner's application). Despite reviewing dozens of complaints and speaking directly with more than thirty victims, the FTC was unable to uncover any instance in which Advocacy Department disclosed to a homeowner that his lender had not received his trial payments or his MHA application.¹¹¹ By filtering lender communications before they reach homeowners, Lake prevents them from protecting themselves. In this critical respect, Lake substantially assists HOPE Services.

Additionally, Lake provides substantial assistance by helping "explain away" facts that might have caused victims to question HOPE Services sooner, and he reinforces the false impression that their modifications are moving forward. For instance, in mid-April 2014, HOPE Defendant Caldaronello informed homeowner Keely Clemens that she "was approved for a HAMP loan modification." Clemens ¶7. Clemens paid a reinstatement fee (\$1,244.15) and her first trial payment (\$1,428.50) in late April. *Id.* ¶¶8-10. Per HOPE Services'

¹¹¹ Ostrum ¶36. Fraud by omission is still fraud. *See, e.g., Mui Ho v. Toyota Motor Corp.*, 931 F. Supp. 2d 987, 999 (N.D. Cal. 2013) (identifying elements of fraud by omission claim under California law).

instructions, Clemens sent a cashiers' check covering both payments payable to
"Trust Payment Center/Wells Fargo." Wells Fargo ¶15:6 at 20-21. Clemens later
made her second trial payment as well (another \$1,428.50). *Id.* However—despite
the purported approval and more than \$4,000 in payments—Clemens' home
remained scheduled for sale.

Critically, in late May, Advocacy Department informed Clemens that "[t]he sale date of your house was postponed in order to keep moving forward with your request for mortgage assistance." Clemens 3d ¶6:4 at 22. While the process was supposedly "moving forward," Clemens made her final payment of \$1,428.50 (again, payable to "Trust Payment Center/Wells Fargo"). Clemens ¶8; Wells Fargo ¶15:6 at 22. After the payment, Caldaronello congratulated Clemens and confirmed that her modification was "set in stone." Clemens ¶14.

Clemens lost her home. Clemens ¶21. Wells Fargo never received the MHA application HOPE Services supposedly submitted or any of her payments. Wells Fargo ¶15:6. Had Advocacy Department not falsely reassured Clemens that the process was "moving forward" (rather than disclosing the HOPE Services scam), it is unlikely Clemens would have made another payment instead of exploring other measures to save her home.

Homeowner Katrina Harris presents another example. Harris' home was was in foreclosure. On August 5, 2014, Lake informed Harris that her lender was "willing to review [her] for all assistance programs." Harris ¶14:6 at 34. A few days later, she made her final trial payment (payable to "Trust Payment Center/BSI"). Harris ¶16:2 at 10. It is illogical (if not unbelievable) that any consumer would continue making HOPE Services' payments after learning HOPE Services was a fraud. Again, however, despite an extensive review, the FTC has been unable to uncover any instance in which Lake (or anyone at Advocacy Department) disclosed to a homeowner what had actually happened. Ostrum ¶36.

Finally, even if one assumed that Lake merely provides "advocacy services" (such as letters) that HOPE Services markets, that still constitutes "substantial assistance." As the Tenth Circuit held, the standard is satisfied when a third party "provid[es] the services and products [deceptively] marketed to consumers." *Chapman*, 714 F.3d at 1217. In short, Lake knows HOPE Services collects improper advance fees, but he substantially helps HOPE Services collect those fees anyway, rendering him liable under the MARS Rule's "assisting and facilitating" provision. *See* 12 C.F.R. § 1015.6.

F. Cortney Gonsalves

Gonsalves is liable as a relief defendant because she (1) "received ill-gotten funds" and (2) "does not have a legitimate claim to those funds." *SEC v. Colello*, 139 F.3d 674, 677 (9th Cir. 1998). Gonsalves is Pacios' wife or girlfriend, and she resides at Pacios' address.¹¹² Significantly, Pacios owes the FTC (and his earlier victims) approximately \$1.19 million (plus interest) from the underlying case (also involving foreclosure relief scams).¹¹³ To impair collection, HOPE Services compensates Pacios more than \$18,500 per month through payments to Gonsalves.¹¹⁴ Thus, Gonsalves received ill-gotten funds.

¹¹² See Ostrum ¶210:119 at 1698-99. An insurance invoice identifies Gonsalves as "married" and sharing Pacios' address. See id.

¹¹³ Rivers ¶5; *see also* Final Order, *FTC v. Lakhany*, No. 8:12-cv-337 (Feb. 28, 2013) at 13.

¹¹⁴ George ¶20. HOPE Services also pays the landlord who owns the home where Pacios and Gonsalves reside together. Ostrum ¶254:134 at 2665-67; *id.* ¶210:119; George ¶32. Their finances are intertwined in other respects. For instance, as of early last year, Pacios leased two vehicles: a 2014 Jeep Wrangler, and a 2014 Jeep Grand Cherokee. ¶194:111 at 1240; *id.* ¶195:111 at 1256. Pacios executed the leases, Ostrum ¶194:111 at 1239; *id.* ¶195:111 at 1255, but Gonsalves made most of the payments. Ostrum ¶194:111 at 1243-53. Notably, in early March 2014, Pacios made a payment from a Wells Fargo account ending in 1575, and less than three weeks later, Gonsalves made the next payment from the same account. Ostrum ¶194:111 at 28, 27.

However, Gonsalves has no legitimate claim to those funds. She has no phone line assigned at either office, there are apparently no social media posts of her (or by her) at either office, her name appears on no business or legal documents, and no victims report speaking with anyone named "Cortney." *See* Ostrum ¶36; 203. Her only known activity appears to be depositing victims' checks. Ostrum ¶219:94 at ATM Surveillance Videos Folder. Thus, Gonsalves is liable as a relief defendant. *Colello*, 139 F.3d at 677.

II. The Facts Strongly Favor the Proposed TRO.

As discussed above, *see supra* at 25-26, the Ninth Circuit requires the Court to balance public and private interests. Given the strength of the evidence and the substantial injury Defendants caused, the public interest is especially great. As a result, four types of emergency relief are required: (1) an *ex parte* TRO; (2) an asset freeze; (3) the appointment of temporary receiver; and (4) other limited ancillary measures designed to preserve assets and locate evidence. As explained in detail below, the proposed TRO balances the substantial public interests at stake with reasonable due process concerns.

A. The Proposed *Ex Parte* TRO Is Necessary To Prevent Fraud and Provide Effective Redress to Consumers.

1. HOPE Services Is Likely To Disregard a Court Order To Preserve Evidence.

As the Supreme Court has explained, "*[e]x parte* temporary restraining orders are no doubt necessary in some circumstances," although they should not exceed what is necessary "to serv[e] their underlying purpose of preserving the status quo and preventing irreparable harm." *Granny Goose Foods, Inc. v. Brotherhood of Teamsters*, 415 U.S. 423, 439 (1974); *see also In re Vuitton et Fils S.A.*, 606 F.2d 1, 4 (2nd Cir. 1979) (noting that *ex parte* relief is particularly appropriate "when it is the sole method of preserving a state of affairs in which the court can provide effective final relief"). *Ex parte* relief is necessary where defendants would "disregard[] a direct court order . . . within the time it would take

for a hearing." *Reno Air Racing Ass'n, Inc. v. McCord*, 452 F.3d 1126, 1131 (9th Cir. 2006).

In this instance, the evidence that HOPE Services would disregard a court order to preserve evidence is overwhelming. First, and most important, Pacios is one of HOPE Services' controlpersons, *see supra* at 29-30, and he is grossly violating a Court order already. In 2013, the Court ordered Pacios to cease his widespread loan modification fraud.¹¹⁵ Pacios paid the Court's order no heed. There is no reason to believe he will afford more respect to an order that HOPE Services preserve evidence.¹¹⁶ Pacios' egregious contempt, standing alone, is a more than sufficient basis to support *ex parte* relief. *See, e.g., Vuitton v. White,* 945 F.2d 569, 575–76 (3d Cir. 1991) (finding court abused its discretion by failing to issue *ex parte* TRO; plaintiff's showing included evidence that defendants violated a previous court order regarding the same issue).

Second, HOPE Services has already proven its unwillingness to comply with mandatory discovery obligations. Specifically, when the Washington Department of Financial Institutions ("DFI"), subpoenaed HOPE Services regarding the precise conduct at issue here, HOPE Services responded with outright lies.¹¹⁷ In particular, through a sworn response from "Brian Barry": (1) Pacios denied providing "loan modification services" to Washington residents;¹¹⁸ (2) Pacios asserted that Trust

¹¹⁵ Final Order, *FTC v. Lakhany*, No. 8:12-cv-337 (Feb. 28, 2013), DE152 at 8-9; *see also* Cohen ¶15:9 (forthcoming contempt motion).

¹¹⁶ Notably, one of Pacios' earlier entities (National Relief Group) was subject to three cease and desist orders, all of which concerned loan modification fraud, and all of which Pacios' ignored. Savitt ¶¶ 12:M at 9-14, 13:N at 23-24, 14:O at 25-28; *see also* Memo., *FTC v. Lakhany*, No. 8:12-cv-337 (Mar. 22, 2012), DE71 at 14.

¹¹⁷ Penttila ¶2:1 at 5-6. DFI sent the subpoena to HOPE Services' FBN, "Trust Payment Center." *See id.*

¹¹⁸ Six Washington residents sent checks to "Trust Payment Center" before Pacios' response to DFI. Young ¶7:2 at 5; Clemens ¶10; Williams ¶¶5-8 at 4-7.

Payment Center had only one "current or former employee[]" (whose alias he provided, rather than his real name),¹¹⁹ *id*.; and (3) Pacios denied that "Trust Payment Center" "[did] business under any other name,"¹²⁰ *id*. Simply put, if HOPE Services will lie under oath with respect to a lawful discovery request concerning its business practices, there is every reason to conclude it will not respect a court order to preserve evidence regarding those same practices.

Third, HOPE Services engages in substantial efforts to evade detection. As discussed above, its employees use numerous aliases, it changed physical locations, it shifted to a new legal entity, it changes FBNs periodically, and it uses maildrops to hide its real location. *See supra* at 3-5. There is no legitimate purpose for this subterfuge, and an enterprise that goes to great lengths to hide itself is unlikely to comply with discovery obligations intended for law-abiding civil litigants.

Finally, the HOPE Services scam is outright theft, as opposed to a technical regulatory violation. It is unreasonable to expect that people willing to simply steal homeowners' mortgage payments will comply with a court order to preserve evidence. Accordingly, *ex parte* relief is necessary.

2. Lake Is Also Likely To Disregard a Court Order To Preserve Evidence.

As described below, Lake is also unlikely to comply with a Court order to preserve evidence. Lake has already perjured himself twice with respect to the practices at issue here. Moreover, Advocacy Department also refused to comply

¹¹⁹ HOPE Services has approximately ten employees. Ostrum ¶231:125 at 2541.

¹²⁰ It does business under CCE and HOPE Services. *See supra* at 4 n.4; Ostrum ¶137:139 at 2687.

with DFI subpoenas. Finally, Lake's active effort to conceal HOPE Services' fraud demonstrates substantial risk that he will disregard a court order.

> Lake's Perjury Concerning the Business Practices at a. Issue Shows a Willingness To Disregard the Law.

Lake perjured himself twice to help hide the fraud described above. First, as discussed above, DFI issued a subpoena to "JD United." Penttila ¶4:3 at 69-71. Among other things, DFI asked: "Are you currently or have you ever provided or offered to provide loan modification services . . . for properties or consumers located in Washington?" Id. at 69. On August 22, 2104, Lake denied having done so in his sworn response. Id. However, in May 2014, Advocacy Department began working with Clemens—a Washington resident with a Washington property-ostensibly to help her "keep moving forward with [her] request for mortgage assistance." Clemens 3d ¶6:4 at 22. In fact, Advocacy Department prepared its standard package of letters demanding a modification for her.¹²¹ Id. at ¶5:3 at 15-21.

Significantly, Clemens was not Lake's only Washington "client." Advocacy Department also worked with Washington resident Talon Young. Young explains that Advocacy Department "responded to my concerns about the modification by telling me they were speaking to my lender, and that I shouldn't worry[.]" Young ¶5. If, as the evidence suggests, Advocacy Department contacts every victim who makes a payment to HOPE Services, then Lake provided loan modification assistance to at least four additional Washington residents before denying exactly that under oath in response to a DFI subpoena. Clemens 3d ¶¶ 5-8; Young ¶7:2 at

¹²¹ In fact, throughout the summer and into September, Lake communicated with Clemens. On August 6, her situation deteriorated, Lake exchanged emails with her under a subject line reading: "Eviction Proceedings Clemens 3d ¶7:5 at 25. He communicated WA4 with Clemens about her foreclosure on many occasions, including August 18,

²⁰¹⁴⁻just four days before he denied under oath working with Washington homeowners. Clemens 3d ¶8:6 at 27; Penttila ¶4:3 at 69.

5; *id.* ¶9; Williams ¶¶5-8 at 4-7 (attaching victim checks prior to the subpoena return referencing properties (or drawn from banks) in Oak Harbor, Bremerton, Marysville, and Federal Way, Washington).

Furthermore, in his sworn discovery response, Lake also denied to DFI that JD United did "business under any other name such as a registered trade name or fictitious name." Penttila ¶4:3 at 69. This response directly contradicts Lake's (also sworn) assertion in the *Elias* Action Answer, in which he asserted that "JD United[] is a prior dba of Advocacy Department."¹²²

Second, Lake perjured himself on his entity's FBN registration. Initially, Lake accurately registered JD United as his FBN. Ostrum ¶103:49 at 572. Subsequently, however, he attempted to conceal his name by re-registering "JD United" to "U.S. Crush." Ostrum ¶106:52 at 579. As noted above, U.S. Crush is actually Lake's punk band. *See supra* at 14 n.44. However, in his Orange County filing, Lake falsely identified "U.S. Crush" as a California corporation.¹²³ Lake also represents that he is the "President" of that nonexistent corporation.¹²⁴ Ostrum ¶106:52 at 579.

b. Advocacy Department Refused To Comply With DFI Subpoenas.

DFI ultimately sent Lake two subpoenas, both of which Lake failed to comply with. Penttila ¶¶4-5. For instance, Lake refused to answer questions about JD United's principals and employees. He also refused to identify his own title. In addition, Lake refused to answer DFI's request that Lake explain what he meant

- ¹²² Ostrum ¶125:60 at 687. Additionally, in an filing with Orange County, Lake registered "JD United" as an FBN of "U.S. Crush," an alleged California corporation. *See supra* at 13 n.44.
- ¹²³ The California Secretary of State confirms there is no such legal entity. Ostrum ¶110:56 at 589-93.

¹²⁴ Lake also misstated material facts in his verified *Elias* Action Answer. Specifically, Lake's sworn Answer denies the plaintiff's allegation that "J.D. United" and "Advocacy Department" "do not appear to be incorporated entities." Ostrum ¶125:60 at 688.

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when he described JD United as a "third party processing center," or that he describe employees' duties "while performing [] third-party processing services." Penttila ¶5:4 at 72-25. Lake's refusal to provide even rudimentary information in response to subpoenas from a regulatory agency investigating the conduct at issue here underscores his unwillingness to comply with basic discovery procedures. See, e.g., Lorillard Tobacco Co. v. Canstar (U.S.A.) Inc., No. 03 C 4769, 2005 WL 3605256, at *2 (N.D. Ill. Aug. 24, 2005) (considering defendant's "fail[ure] to answer discovery requests" as evidence supporting issuance of an *ex parte* TRO).

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Lake's Effort To Conceal HOPE Services' Fraud c. **Establishes His Dishonestv.**

Finally, Lake very likely knows HOPE Services lies to homeowners about alleged loan modifications, but conceals that information from the victims thereby perpetuating the fraud.¹²⁵ Normal civil discovery assumes the parties will act honestly,¹²⁶ as do orders enforcing civil discovery procedures. Because Lake has acted consistently to conceal fraud, there is no reason to believe an order to do the opposite will succeed.¹²⁷

¹²⁵ See supra at 14-15, 37-40.

¹²⁶ Routine civil discovery requires "absolute honesty." See, e.g., Wagner v. Dryvit Sys., Inc., 208 F.R.D. 606, 609 (D. Neb. 2001) ("Our adversarial system of civil justice rests upon access [to all evidence], including that in the control of adverse parties. This, of course, requires the absolute honesty of each party in answering discovery requests and complying with discovery orders.") (citing Litton Sys., Inc. v. Am. Tel. & Tel. Co., 91 F.R.D. 574, 576 (S.D.N.Y. 1981)).

¹²⁷ Although it might be possible, in theory, to use coercive sanctions afterthe-fact to compel Lake to help locate information that disappears or reconstruct 26 deleted data, forcing the FTC and a potential Temporary Receiver to litigate their way to this evidence wastes resources and disserves judicial economy. More important, there will be no way to know whether the FTC and the Temporary 28 Receiver have recovered all of the relevant evidence.

B. A Complete Asset Freeze Is Necessary.

1. The Egregious Facts in This Case Warrant a Complete Asset Freeze.

An asset freeze is appropriate where, as here, it is necessary to preserve the possibility of restitution for victimized consumers.¹²⁸ *FTC v. Southwest Sunsites, Inc.*, 665 F.2d 711, 717-19 (5th Cir. 1982); *see also SEC v. ETS Payphones, Inc.*, 408 F.3d 727, 734 (11th Cir. 2005) ("[T]he asset freeze is justified as a means of preserving funds for the equitable remedy of disgorgement."). As the Ninth Circuit explained, "[o]bivously, the public interest in preserving the illicit proceeds ... for restitution to the victims is great." *FTC v. Affordable Media*, 179 F.3d 1228, 1236 (9th Cir. 1999). In fact, one Court of Appeals has held that, when the evidence shows "it [i]s probable that the FTC [will] prevail ... [on] the merits," the court "ha[s] a duty" to ensure that assets are available to repay victims." *FTC v. World Travel Vacation Brokers, Inc.*, 861 F.2d 1020, 1031 (7th Cir. 1988).

"The FTC's burden of proof in the asset-freeze context is relatively light." *FTC v. IAB Mktg. Assocs., LP*, No. 12-61830-Civ, 2013 WL 5278216 (S.D. Fla. 2013), *aff'd*, No. 12-16265, 2014 WL 1245263, at *4 (11th Cir. Mar. 27, 2014). "There does not need to be evidence that assets will likely be dissipated in order to impose an asset freeze." *Id.* Rather, where—as in an FTC enforcement action—the law presumes irreparable harm, *see supra* at 26, the FTC need only establish "a possibility of dissipation of assets" (as opposed to a "likelihood" of dissipation). *FSLIC v. Sahni*, 868 F.2d 1096, 1097 (9th Cir. 1989); *id.* ("The district court's

¹²⁸ The Court has authority to issue an asset freeze. *See, e.g., Singer, Inc.,* 668 F.2d at 113 (finding the district court authorized to issue an asset freeze in 13(b) case). This authority includes the power to direct financial institutions to freeze assets. *See, e.g., United States v. First Nat'l City Bank,* 379 U.S. 373, 385 (1965); *Reebok, Int'l Ltd. v. McLaughlin,* 49 F.3d 1387, 1391 (9th Cir. 1991). In fact, a Senate report notes that Section 13 of the FTC Act allows the Commission to "go to court *ex parte* to obtain an order freezing assets[.]" S. Rep. No. 103-130, at 15-16 (1993), *as reprinted in* 1994 U.S.C.C.A.N. 1776, 1790-91.

substitution of a 'likelihood' of dissipation—as opposed to its 'possibility'—[was
error] as the standard placed an unnecessarily heavy burden on FSLIC."); Cohen
¶16:10, Order, *FTC v. Wealth Educators, Inc.*, No. CV 15-02375 (C.D. Cal. Apr. 6,
2015) at 9 ("[W]hen a government agency is a movant, the mere 'possibility' (as
opposed to likelihood) of dissipation of assets is sufficient to justify a freeze.")
(citing *Sahni*, 868 F.2d at 1097).¹²⁹

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There is a second line of authority pursuant to which a private party that 9 must establish irreparable harm correspondingly must show a "likelihood" of 10 dissipation, see Johnson v. Couturier, 572 F.3d 1067, 1085 (9th Cir. 2009)although the difference is academic because the evidence here establishes that 11 dissipation is likely. However, "possibility" of dissipation rather than "likelihood" is the correct standard because Johnson limited Sahni in a private context where 12 the court could not presume "irreparable harm." As Johnson explained, it altered 13 the standard specifically due to a subsequent Supreme Court case involving private litigants. See Winter v. Natural Res. Def. Council, Inc., 555 U.S. 7, 22 (2008) 14 (requiring "plaintiffs seeking preliminary relief to demonstrate that irreparable injury is *likely*") (Court's emphasis); Johnson, 572 F.3d at 1085 n.11 (limiting 15 Sahni "because Winter requires a likelihood of irreparable harm"). Thus, Johnson's statement regarding Sahni is inapplicable where, as in FTC statutory 16 enforcement, irreparable harm is presumed. See supra at 25; but see SEC v. Schooler, 902 F. Supp. 2d 1341, 1359-60 (S.D. Cal. 2012) (following Johnson 17 rather than Sahini in an SEC enforcement action based on district court decisions, 18 and without considering the "irreparable harm" presumption). Notably, when Sahini identified the "possibility" standard as the correct one, it specifically relied 19 upon Ninth Circuit FTC authority that *Johnson* did not mention: 20 We have previously held, in an analogous situation involving the FTC, that an asset freeze may issue without such a heightened 21 showing of likely irreparable harm; indeed, when "the public interest is involved in a proceeding of this nature, [the district court's] 22 equitable powers assume an even broader and more flexible character than when only a private controversy is at stake." FTC v. H.N. 23 Singer, Inc., 668 F.2d 1107, 1112 (9th Cir.1982) (quoting Porter v. 24 Warner Holding Co., 328 U.S. 395, 398 (1946)). Sahini, 868 F.2d at 1097. The Ninth Circuit further noted that, in other statutory 25 enforcement cases, "courts have consistently concluded that an asset freeze in similar contexts does not require that the court find that dissipation is likely." Id. 26 (citing CFTC v. Muller, 570 F.2d 1296, 1300-01 (5th Cir.1978); SEC v. Manor 27 Nursing Centers, Inc., 458 F.2d 1082, 1106 (2d Cir.1972)). Regardless, the evidence here satisfies either standard because, as discussed below, it is highly 28 probable that Defendants will dissipate assets unless the Court freezes them.

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Several facts show that HOPE Services will dissipate assets. Most important, fraud permeates HOPE Services. Fraudulent activities "lead to the conclusion that, absent a freeze, [defendants] would either dispose of, or conceal, or send abroad, all of the moneys that they have obtained[.]"¹³⁰ *Singer*, 668 F.2d at 1113. Furthermore, HOPE Services goes to great lengths to hide itself, *see supra* at 3-5, which makes tracing its assets more difficult. It also suggests the HOPE Defendants will try to conceal or dissipate assets. Additionally, HOPE Services is rapidly dissipating assets already, as victims' money flows out of its accounts as quickly as it arrives. George ¶¶ 16:C-17:D. Moreover, CCE and DMN assets go quickly to personal expenses such as sports memorabilia and travel.¹³¹ *Id.* ¶¶ 41-47. Finally, the HOPE Defendants withdrew approximately \$500,000 from CCE and DNM accounts from March 2014-February 2015. *Id.* ¶49.

Like HOPE Services, fraud permeates Lake's Advocacy Department, which actively hides evidence of HOPE Services' wrongdoing from victims. *See Singer*, 668 F.2d at 1113 (asset freeze appropriate when fraud permeates business); *see also Mui Ho*, 931 F. Supp. 2d at 999 (N.D. Cal. 2013) (elements of fraud by omission). Equally important, Lake structured Advocacy Department so no victim interacts with a legal entity holding any assets. "Advocacy Department" is not a

¹³⁰ See also Manor Nursing, 458 F.2d at 1106 ("Because of the fraudulent nature of appellants' violations, the court could not be assured that appellants would not waste their assets prior to refunding public investors' money."); *FTC v. Int'l Computer Concepts, Inc.*, No. 5:94CV1678, 1994 WL 730144, *16 -17 (N.D. Ohio Oct. 24, 1994) ("Where, as in this case, business operations are permeated by fraud, there is a strong likelihood that assets may be dissipated during the pendency of the legal proceedings. Mindful of this, courts have ordered the freezing of assets solely on the basis of pervasive fraudulent activities[.]") (citations omitted).

 ¹³¹ Additionally, Pacios routinely gambles at high-end Las Vegas casinos.
 Ostrum ¶252. Pacios spends significant money on high-end gambling trips to
 Vegas despite owing victims from his last scam roughly \$1.2 million. *See id.*;
 Rivers ¶5.

recognized legal entity (or even a registered Orange County d/b/a).¹³² Although 1 Advocacy Department is associated with JD United, JD United's operative FBN 2 registration states that its trade name belongs to alleged California corporation U.S. 3 Crush. Ostrum ¶106:53 at 579. But U.S. Crush is Lake's punk band, not a 4 California corporation. Ostrum ¶151:79 at 914; id. ¶110:56 at 589-93. Thus, 5 Advocacy Department has no legal existence (and, thus, no assets). JD United is 6 7 operated by another "company" that also does not exist (and, therefore, also holds 8 no assets). Accordingly, because Advocacy Department is not a legal entity, this is not a circumstance in which the Court could order a board of directors not to 9 dissipate assets, or in which the Court could order an uninvolved principal or 10 partner to retain assets. If Lake learns about this case before the Court freezes his 11 assets, he will continue to do what he can to keep those assets secure from his 12 victims.¹³³ 13

"A court of equity is under no duty 'to protect illegitimate profits[.]" CFTC v. British Am. Commodity Options, 560 F.2d 135, 143 (2d Cir. 1977) (quoting FTC) v. Thomsen-King & Co., 109 F.2d 516, 519 (7th Cir. 1940)). In fact, courts often

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¹⁹ ¹³² Ostrum ¶175:101 at 1009. Lake is required to register "Advocacy 20 Department" with Orange County. See CAL. BUS. & PROF. CODE §§ 17910, 17915. The requirement exists "to protect those dealing with individuals ... doing" business under fictitious names. . . . The filing of an [FBN] certificate is designed to make available to the public the identities of persons doing business under the 22 fictitious name." Id. § 17900(a)(1). Because Lake violates this law, consumers who deal with "Advocacy Department" have no way to learn that Advocacy 23 Department is Lake's alter ego.

²⁴ ¹³³ We cannot provide detailed information about Lake's finances because he has merged his business and personal financial affairs, and the Right to Financial 25 Privacy Act ("RFPA"), 12 U.S.C. § 3401, likely prevents the FTC from obtaining information from financial institutions concerning Lake without notifying him. 26 Although there are exceptions to RFPA, none apply to Lake's muddled situation 27 clearly enough to give the FTC comfort. However, as discussed above, the mere fact that Lake is operating a business that has no legal existence is compelling 28 evidence that Lake is attempting to hide assets.

prohibit defendants from using ill-gotten gains to fund their defense.¹³⁴ See, e.g., 1 Caplin & Drysdale, Chartered v. United States, 491 U.S. 617, 618 (1989) ("A 2 defendant has no Sixth Amendment right to spend **another person's money** for 3 services rendered by an attorney[.]") (emphasis added). Money the individual 4 Defendants hold belongs to the homeowners they victimized, and these victims 5 should not have to pay for Defendants' legal bills, living expenses, gambling, and 6 sports memorabilia. This Court has frozen individual defendants' assets before,¹³⁵ 7 including in FTC v. National Consumer Council, a debt relief case involving facts 8 less egregious than the ones presented here (material nondisclosure and 9 misrepresentations as opposed to outright theft).¹³⁶ Accordingly, a full asset freeze 10 is appropriate.¹³⁷ 11

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¹³⁴ Similarly, courts often prevent defendants from using ill-gotten gains for living expenses. *See*, *e.g.*, *SEC v*. *Petters*, No. 09-1750, 2010 WL 1782235, *2 (D. Minn. Apr. 30, 2010) ("The Court reiterates that living expense payments from funds preserved for [] victims cannot be justified[.]").

¹³⁵ See Amended TRO, SEC v. High Park Inv. Group, Inc., No. 8:05-cv-01090-CJC (C.D. Cal. Nov. 18, 2005), DE17 at 6 (freezing assets of individual defendant Edward Showalter "with an allowance for necessary and reasonable living expenses to be granted only upon good cause shown by application to the Court with notice to and an opportunity for the Commission to be heard).

¹³⁶ See TRO, *FTC v. National Consumer Council*, No. 04-0474-CJC (C.D. Cal. May 3, 2004) at 2-4 and 10-12; Cohen ¶14:8 (attaching order). Indeed, one week ago, another court in this District cited *National Consumer Council* to impose an *ex parte* asset freeze against individual defendants who perpetrated extremely serious MARS Rule violations—but still less egregious than simply stealing mortgage payments. Order, *FTC v. Wealth Educators, Inc.*, No. CV 15-02375 (C.D. Cal. Apr. 6, 2015) at 1-5 (describing facts); *id.* at 9 (citing *National Consumer Council*); Cohen ¶16:10 (attaching order).

²⁵ ¹³⁷ The FTC has prepared an otherwise identical draft Proposed TRO
 ²⁶ containing a partial (50%) asset freeze, and can file it immediately at the Court's request. Additionally, although the asset freeze is not limited to specific accounts, the FTC made a substantial effort to locate specific account numbers, and the
 ²⁷ Proposed TRO specifies known accounts by the financial institution and the last four digits of the account number. *See* Proposed TRO at 7-8.

2. Alternatively, the Court Should Issue a Partial Asset Freeze.

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Alternatively, the Court should, at a minimum, preserve a portion of the individual defendants' assets to compensate victims. To accomplish this, the Commission has prepared an alternative Proposed TRO that would freeze only 50% of individual defendants' personal accounts. The partial freeze would leave them with resources to hire counsel at reasonable rates and pay reasonable living expenses. Additionally, the alternative Proposed TRO forces the FTC (and potential Temporary Receiver) to respond to any request for additional funds on an extremely expedited basis.¹³⁸

²² ¹³⁸ For several reasons, the Court should completely freeze corporate 23 accounts (and accounts Lake uses for business) regardless of how it treats personal accounts. Initially, at least the DNM and CCE accounts are unlikely to have 24 considerable assets, because HOPE Services dissipates those assets quickly. See supra at 49. Additionally, due process interests (such as concern regarding 25 representation) are reduced with respect to corporate and quasi-corporate entities. 26 Finally, because HOPE Services is a common enterprise including both the individuals and the entities, and because Lake and Advocacy Department are 27 literally the same, the corporate and quasi-corporate entities will receive a defense through the individuals. As such, the balancing of interests is different with 28 respect to these entities, and a total asset freeze is appropriate.

C. The Court Should Appoint a Temporary Receiver.

The FTC proposes three well-qualified receiver candidates—any one of which could assume control of HOPE Services and Advocacy Department to preserve evidence and assets.¹³⁹

1. E3 Advisors

E3 Advisors ("E3") is a California-based consulting firm with extensive experience as a court-appointed equity receiver in SEC cases. Cohen ¶3:1. E3 has never worked in an FTC matter. Cohen ¶6. E3's staff includes a mortgage banker who worked at a California-based residential mortgage lender, and had responsibility for loan processing and underwriting. Cohen ¶4:2 at 15. E3's rates range from \$67.50 to \$265.50/hour. Cohen ¶5:3.

E3 proposes to use Dean Zipser of Umberg Zipser LLP as counsel to the Temporary Receiver. Umberg Zipser is based in Orange County and Dean Zipser specializes in complex litigation. Cohen ¶7. Umberg Zipser would charge a blended rate of \$475/hour for partners and a blended rate of \$325/hour for associates. Cohen ¶7.

¹³⁹ Under Section 13(b) of the FTC Act, the Court has wide latitude pursuant to fashion temporary relief that furthers the statutory purpose. Singer, 668 F.2d at 1112-13. Among many things, this power includes the appointment of a temporary receiver. See, e.g., FTC v. U.S. Oil & Gas Corp., 748 F.2d 1431, 1432 (11th Cir. 1984) (holding that the court has inherent power "to grant ancillary relief, including freezing assets and appointing a Receiver, as an incident to its express statutory authority to issue a permanent injunction under Section 13") (per curiam). Appointing a receiver is appropriate where, as here, there is "fraud, or the imminent danger of property being lost, injured, diminished in value or squandered, and where legal remedies are inadequate." *Leone Indus. V. Associated Packaging Inc.*, 795 F. Supp. 117, 120 (D.N.J. 1992). In fact, when a corporate defendant deceives consumers to enrich itself, "it is likely that, in the absence of the appointment of a receiver to maintain the status quo," "the corporate assets will be subject to diversion and waste," to victims' detriment. SEC v. First Fin. Group, 645 F.2d 429, 438 (5th Cir. 1981); see also SEC v. Keller Corp., 323 F.2d 397, 403 (7th Cir. 1963) ("It is hardly conceivable that the trial court should have permitted those who were enjoined from fraudulent misconduct to continue in control of [the company's] affairs for the benefit of those shown to have been defrauded.").

2. McNamara Benjamin LLP

McNamara Benjamin LLP ("McNamara") is a California-based law firm specializing in equity receiverships. Cohen ¶4. McNamara has extensive experience working in FTC matters. *See id.* at 43-48. The Court previously appointed him to serve as Receiver in the litigation involving Pacios' earlier mortgage scam, *see id.* at 39, and a California court appointed McNamara to serve as Receiver in an earlier scam involving Lake, *see* at 13 n.43. Accordingly, McNamara has already interviewed, and interacted with, both Pacios and Lake. McNamara's rates range from \$60 to \$375/hour. *See id.* at 41.

McNamara proposes to use one of its attorneys, Daniel Benjamin, as counsel to the Receiver. Cohen ¶9. Daniel Benjamin specializes in complex civil litigation and has extensive experience representing federal equity receivers. *See id.* Mr. Benjamin's rate is \$378/hour. *See id.*

3. Robb Evans & Associates

Robb Evans & Associates LLC ("Robb Evans") is a California-based consulting firm specializing in equity receiverships. *See id.* ¶10:5 at 49. Robb Evans has extensive experience working on FTC matters, *see id.* at ¶12:7, and extensive experience before this Court, *see id.* Its experience includes serving as the receiver in seven matters involving loan modification or mortgage relief fraud, including five that also involved the FTC. *See id.* at ¶10:5 at 49. Robb Evans' rates range from \$99 to \$342/hour. *See id.* at 50.

Robb Evans is likely to use either Gary Karis of McKenna, Long & Aldridge LLP ("McKenna") or Craig Wheelen of Frandzel, Robins, Bloom and Csato L.C. ("Frandzel") as counsel to the Temporary Receiver. Both have local offices and extensive experience representing equity receivers. Mr. Caris' anticipated rate is \$598/hour, and Mr. Wheelen's anticipated rate is \$405/hour. *See id.* at ¶13.

D. The Proposed TRO's Other Provisions Are Necessary and Appropriate.

1. Immediate Access to Business Premises

The Proposed TRO authorizes the Temporary Receiver to immediately access the Defendants' business premises.¹⁴⁰ Although the Proposed TRO requires the Temporary Receiver to afford the FTC and Defendants reasonable access to Defendants' business premises as well, it also provides that only "[t]he Temporary Receiver shall have the discretion to determine the time, manner, and reasonable conditions of such access." Proposed TRO § XVII. Thus, if the Temporary Receiver allows FTC representatives to join the immediate access, the Temporary Receiver will control the FTC's conduct during that access. Additionally, if the Temporary Receiver permits the FTC to image Receivership data during the immediate access (or at any other time), the Proposed TRO mandates that the Temporary Receiver supervise the FTC including, among other things, taking steps "to ensure the integrity of the data." *Id.* The Temporary Receiver must also keep a copy of anything the FTC images, and provide it to Defendants upon request.¹⁴¹

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. Fifth Amendment Considerations

Requiring individual Defendants to produce documents (such as bank records) that third parties have created almost certainly does not implicate the Fifth

¹⁴⁰ Proposed TRO § XVII; *see also generally U.S. Oil & Gas*, 748 F.2d at 1434 ("The court's authority to issue an immediate access stems from its inherent equitable authority to issue preliminary relief in order to effectuate permanent relief.").

¹⁴¹ Although the Proposed TRO contains no other provisions authorizing expedited discovery from Defendants, two existing orders permit certain discovery. *See* Final Order, *FTC v. Lakhany*, No. 8:12-cv-337 (C.D. Cal. Feb. 28, 2013), DE152 at 22-23 (concerning Pacios and related parties); Final Order, *FTC v. Lakhany*, No. 8:12-cv-337 (C.D. Cal. Feb. 28, 2013), DE150 at 21-22 (concerning Assurity Law Group and related parties). The Court should not (and cannot) modify these Orders without further proceedings. *See generally Rufo v. Inmates of*

Suffolk Cnty. Jail, 502 U.S. 367, 384 (1992) (order modification standard).

Amendment.¹⁴² Out of an abundance of caution, however, the Proposed TRO does not require individual Defendants to produce any information. However, it does permit the FTC and the Temporary Receiver to take discovery from third parties (such as financial institutions and credit reporting agencies) regarding assets.

3. Smartphones

The HOPE Defendants use their personal cellphones to conduct HOPE Services' business.¹⁴³ Accordingly, the Proposed TRO provides that if they possess a smartphone or tablet on business (Receivership) premises, the Temporary Receiver may image the device, although he must return it to them within two business days (along with a copy of the imaged data).¹⁴⁴

¹⁴² See, e.g., Fisher v. United States, 425 U.S. 391, 411 (1976) (holding that it does not violate the Fifth Amendment to compel a third party to produce documents made by a third party, about the defendant, even if the papers on their face might incriminate the defendant); *Singer*, 668 F.2d at 1114 (holding that compelling a defendant to produce documents created by third parties may or may not amount to authentication, and if it does, would not necessarily be a violation of the Fifth Amendment; moreover, if defendant believes there is a Fifth Amendment concern, the burden is on defendant to make a showing to that effect for the court to evaluate) (citing *Fisher*, 425 U.S. 391).

¹⁴³ For instance, Pacios his iPhone to send an email arranging for DNM's office lease, Ostrum ¶190:109 at 1158, and used his personal phone to call the office space lessor eighteen times, Ostrum ¶217. Pacios also gave DNM's telephone service provider his personal cell["]number. Ostrum ¶202:116 at 1604. Caldaronello listed his personal cellphone on a Postal Service form required to lease a mailbox CCE used, Dalaie ¶2:1 at 4; Ostrum ¶198:113 at 1324, he provided it to another business that leased a second mailbox to CCE, Ostrum ¶119:114 at 1334 (Caldaronello's personal number appears a business card bearing another entity's name), he listed his personal cellphone as CCE's number on application materials he completed to obtain office space for CCE, Ostrum 200:115 at 1426, and he provided his personal cellphone as the business number for CCE or "Trust Payment Center" on account application materials he submitted to two different financial institutions, Ostrum ¶231:125 at 2450-2452, Ostrum ¶235:126 at 2462-2463. Nelson provided his personal cellphone to DNM's office lessor as DNM's business number. Ostrum ¶188:109 at 1141. HOPE Services also provided Moreira's personal cellphone to a maildrop lessor, Ostrum ¶199:114 at 1334, and to an office space lessor. Ostrum ¶200:115 at 1482.

¹⁴⁴ See Proposed TRO § XX(D). The Temporary Receiver may request that the FTC image the device subject to his supervision. See id.

4. Social Media

There is very substantial evidence that individual Defendants and other HOPE Services employees record information relevant to business activities and assets on social media.¹⁴⁵ For instance, Moreira posted an image himself showing off a Rolex, Ostrum ¶141:70 at 800, and an image of himself in front of a new vehicle, *id.* ¶144:73 at 809. The Proposed TRO does not require Defendants or HOPE Services employees to produce any social media, but it does prohibit them from deleting or destroying any social media material during the Order's pendency.

5. Safes

Caldaronello purchased a large safe with corporate funds and installed it on (or in) his garage floor. Ostrum ¶206:117 at 1612. Additionally, HOPE Services apparently used corporate funds to purchase at least one additional safe. Ostrum ¶225:123 at 2418. The Proposed TRO does not require Defendants to produce anything contained within a safe purchased with corporate funds but located in a residence. However, to preserve assets and evidence, the Proposed TRO prohibits Defendants from accessing or removing the contents of any safe purchased with corporate funds during the Proposed TRO's pendency. *See* Proposed TRO § XX(E).

CONCLUSION

For the aforementioned reasons, the Court the FTC requests that the Court grant the proposed TRO.

 ¹⁴⁵ See, e.g., Ostrum ¶156:83 at 946 (sports memorabilia hanging in office);
 Ostrum ¶141:70 at 800 (photo of Moreira's Rolex); Ostrum ¶167:94 at Social Media Video Folder (video depicting Caldaronello and Nelson in the office);
 Ostrum ¶143:72 at 808 (Moreira posting about company potluck). The FTC may still seek social media information under the existing Final Orders, to the extent appropriate. See Proposed TRO XX(A).

