UNITED STATES OF AMERICA FEDERAL TRADE COMMISSION PAY ON THE GO: CONSUMERS AND CONTACTLESS PAYMENT TOWN HALL MEETING Thursday, July 24, 2008 8:30 a.m. to 5:00 p.m. University of Washington School of Law William H. Gates Hall, Room 133 Seattle, Washington 

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1	PROCEEDINGS	
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3	INTRODUCTION AND WELCOMING REMARKS	
4	MS. MAYER: My name is Julie Mayer. I'm with	
5	the Federal Trade Commission here in Seattle, and we	
6	want to welcome you here to our event, Pay on the Go:	
7	Consumers and Contactless Payment, which is being	
8	co-hosted by Professor Bill Covington's Clinic on	
9	Technology and Public Policy at the University of	
10	Washington School of Law.	
11	So we're at this lovely facility that we are	
12	able to use today, and without further ado, I'd like to	
13	introduce Professor Covington to welcome you all again	
14	to this event.	
15	MR. COVINGTON: Thank you, Julie, and welcome	
16	to the University of Washington Law School.	
17	Very briefly, the Technology, Law and Public	
18	Policy Clinic is aimed at students who are interested in	
19	writing legislation, regulations or research papers on	
20	high tech or high tech industries.	
21	Our students have looked at things from the	
22	regulation of voice-over Internet protocol through	
23	digital rights management. In the RFID space, the	
24	students have been looking at things such as consumer	
25	protection and privacy rights.	

Let me just share a few administrative details
 with you before we get into the work of the day.

First, attendees may be invited from time to time to ask questions of the panels. If you wish to ask a question, please raise your hand for a staff member to bring you a microphone.

Second, our restrooms are located at the top of the hall. You make a short jog to the left and another to the right, and all will be revealed. Coffee will be available at the Burke Museum, which is across the parking lot directly from the law school.
Unfortunately, coffee is not allowed in this particular room.

We will be gathering for an informal lunch at 14 McMahon Hall, and we will be gathering right over by the 15 exit sign for those of you who want to join us for the 16 group lunch. For those of you who want to eat on your 17 18 own, one block over is University Way. We have a number 19 of eateries that are student certified that you will probably find enjoyable. Please turn off your cell 20 phones. 21

And last, but far from least, this building is totally Wi-Fi'd, which is both a blessing and a curse to those of us who are faculty. So for those of you who wish to access the Internet, you can go to the

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University of Washington website. The network ID is 1 2 Event 0217. That's Event 0217. Now, the challenging 3 The password is W8L2+B9N3+Q9M3. Now, I have a part. number of papers at the place where I am sitting which 4 contains this information. So if you were unable to 5 keep up with this, I am more than glad to provide you 6 with the access information. 7

8 So, again, welcome. Thank you for attending. 9 And at this point, I would like to introduce Chuck 10 Harwood, who is the Regional Director of the Federal 11 Trade Commission. Thank you.

12 MR. HARWOOD: Thank you, Bill. And, again, my 13 name is Chuck Harwood. I am the Director of the Federal 14 Trade Commission office located here in Seattle.

And I want to begin by welcoming all of you to 15 this event, particularly those who traveled some 16 I know some of you have come from quite a ways 17 distance. 18 away. We have a few benefits we can offer you if you made the long trip; one, obviously, is the weather. 19 It's much better than I suspected than most of the 20 places you came from. And I think we are pleased about 21 22 that, although I can't claim credit for it.

But then, secondly, I hope we can offer you today an informative and useful program and that you'll also have the opportunity to learn too. You'll have

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something to learn from it, and hopefully you'll take
 time to contribute to our program as well, and to ask
 questions, comments, continue the dialogue during lunch.
 Feel free to talk to any of us in the halls.

5 This is really -- the program is really two 6 parts. Part is the formal part that we're in this room. 7 The other part is just the informal dialogue that goes 8 on between panelists and between the panelists and the 9 audience. And that, in some ways, is arguably the most 10 valuable part of this program.

11 So the concept of contactless technology or 12 smart cards, and there are various terms that are used, 13 it's enticing. It's even seductive in a way. The idea 14 is that you can quickly and easily complete a 15 transaction.

You know, we've all stood in long lines at Starbucks or McDonalds or something and watched that person way down there in the front fumble with their payment and seem to take forever to get their wallet out and get out that change, and then discover that they have to pay with pennies or something like that. And it just takes forever.

And the idea that somehow you can quickly and easily pay for small transactions or maybe even large transactions by just waving a device or even waving your

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wallet in front of a reader or tapping a reader is a 1 2 concept that just sounds wonderful to consumers. It's 3 quicker, it's easier. Moreover, it might provide opportunities for better recordkeeping as far as 4 consumers understand it. It might provide 5 opportunities -- it just simply has some amazing 6 opportunities or benefits. 7

But the concern is the consumers possibly are 8 being asked to make tradeoffs, and that's part of what 9 we're here to talk about today. What kind of tradeoffs, 10 11 if any, are consumers being asked to make? Are they being asked to make tradeoffs regarding privacy or 12 13 security, and do they understand what those tradeoffs Do they understand that the technology is 14 are? different than the kind of technology they might be --15 might have used in the past that involve magnetic 16 strips, for example? Do they understand how this new 17 18 technology works or do they, in fact, even need to understand the intricacies of what RFID is or how radio 19 frequency works. 20

That's the part of what we analyze today as well; the technology and the tradeoffs and what consumers understand what they're being told.

24 We're also going to be talking about just some 25 of the ways in which that technology is being used now

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and some of the ways in which it will be used in the
 future.

The FTC has been studying this issue for a number of years now. We held a conference in Washington, D.C. in 2004 that looked at RFID generally, and then a year later we published a report from that conference.

8 We followed that up with a really amazing 9 undertaking called Tech-Ade. In 2006, it looked at a 10 variety of technologies and how they were being 11 implemented and used and their effects on the consumer 12 marketplace.

13And one of the topics we looked at in Tech-Ade14was also RFID, and we also touched on contactless15payment.

And through all this what we've seen, even in 16 the last four years, is that the products have changed. 17 18 They have morphed. They have developed. Some of the 19 things that we talked about in 2004 haven't happened, and, yet, other things have happened. Some of the 20 concerns we had in 2004, you know, they haven't appeared 21 We haven't seen them. And, yet, in other ways, 22 yet. 23 things that we didn't anticipate happening, happened.

24 So what we've been dealing with, even in the 25 past four years, is this rapidly changing and morphing

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technology. And one of the things that we're hoping to 1 2 hear about more today is try to get a sense of where the 3 direction is, what directions these technologies are going in, because that's important to us at the FTC. Ιt 4 helps us get a better sense of what we need to 5 anticipate as a regulatory agency, as a consumer 6 protection agency and, frankly, as a consumer education 7 8 agency. A lot of our interest is simply in communicating, educating consumers about their rights 9 and responsibilities. 10

11 So we collaborate with law enforcement 12 agencies and with consumer education agencies and with 13 private industry and with NGOs in the United States, but 14 also with similar organizations around the globe.

And as you'll hear later today, we're going to be -- this is part of a longer-term process, this particular workshop, town hall is part of a longer-term process in which we'll be looking at and talking with our colleagues throughout the world about how they're dealing with contactless payment.

21 So, in fact, today we're going to hear from 22 some folks who have already dealt with the use of 23 contactless payment, smart cards, whatever you want to 24 call them, in other countries. And that information 25 today, I think, will be useful to all of us. It gives

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us a sense of how consumers will be using technology, and will also help us understand what might happen here, and it will also give us a sense of what some of the international challenges are, some of the cross border challenges are for us as we deal with these issues.

So our goal for the day, finally, is to hear 6 from experts, to get a sense of the direction these 7 8 things are going in, to get a sense of what consumers are being asked to do, to get a sense of what consumers 9 are looking for, and to get a sense of how organizations 10 11 and entities like the FTC, like private NGOs -- or NGOs, I quess that's redundant, NGOs, to get a sense of how 12 13 entities such as other federal regulatory entities and even state and local agencies should respond to these 14 amazing technological developments. You get a sense of 15 whether they're -- you know, what our role is in this 16 17 area.

And I look forward to hearing what I expect will be some really amazing comments and input and insights into this process.

And with that, I think we're probably ready to start our first panel. And I understand our first panel is an Introduction to Contactless Payments and will be moderated by Katie Harrington-McBride, and there she is right there. Katie. Thank you.

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INTRODUCTION TO CONTACTLESS PAYMENT: 1 2 WHAT IT IS AND HOW IT IS USED 3 MS. HARRINGTON-MCBRIDE: Good morning, Thank you very much for being here this evervone. 4 I think in spite of the delightful weather, morning. 5 there were some -- the vagaries of travel got the better 6 of some of you, including the gentleman to my immediate 7 8 right, and we're very grateful for those of you who endured long travel delays and who came great distances, 9 for making those sacrifices to be here. 10 11 We're looking forward to, as Chuck said, a really informative day, a day in which FTC staff can 12

13 learn a lot, and those of us in the room can share ideas 14 and information about the state of the art and what, if 15 anything, needs to be done to make sure that consumers 16 are protected in this world where technology is changing 17 fast.

One of the goals for our panel -- in fact, the primary goal is make sure that we're all on the same page. And so this is really a table-setting presentation and probably different from most of the other panels throughout the day because more so than in any other panel, you're going to have some talking heads here.

25

We're going to have formal presentations.

We're going to get some slides on the board. We're going to make sure that everybody has a sense of the scope of development in the technology, what contactless payment is, what it means, how it works functionally, and where it fits in the larger scheme. We're going to have some contacts provided as well.

So that's our goal and, perhaps, again, less 7 so than in subsequent panels, we're going to -- we're 8 not going to have as much Q and A maybe. Although, feel 9 free, if you do have questions, to raise your hand and 10 11 we'll try to get somebody out to get you a microphone. Our goal is if we do have questions, it will be at the 12 13 end of the two presentations, at the end of each of And then we may reserve a little bit of time at 14 them. the end of both to have a little bit of discussion as 15 well. So we'll see how that goes. 16

17 And with that, I'd like to introduce the two 18 panelists who are going to be talking with you this 19 morning. I'm delighted to have with us two experts, Randy Vanderhoof, to my immediate right, is the 20 Executive Director of the Smart Card Alliance. 21 Randy is 22 here to represent his organization and tell us a little 23 bit about the background of contactless, where it's been 24 and where it's going.

25

And then to Randy's right, we have Dan

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Littman, who is an economist at the Federal Reserve Bank of Cleveland in their Payments Research Group. Dan is going to provide us the bigger picture, the even bigger picture on where contactless fits into the payment system generally.

6 So with that, I will turn it over to Randy, 7 who is going to make a presentation. And after his, we 8 can ask him some questions.

MR. VANDERHOOF: Thank you very much, Katie. 9 So I really appreciate the opportunity here 10 11 that the FTC has done to try to bring all of the interest about payments evolution together. My role 12 13 here as the Executive Director of the Smart Card Alliance, which an industry association, focused on 14 15 raising the awareness and the adoption and the usage of this technology is really to impart some of the 16 information that's available to you as a public 17 18 resource, both to industry, as well as to consumers and 19 to merchants on how this technology is evolving and how it's changing, and what are the reasons for this 20 technology even being here and being talked about in the 21 first place. 22

23 Our organization is made up of over 180 member 24 groups. They represent all of the industry, 25 participants in the payments field, as well as in the

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identity and the security field. So we have a rich community of knowledgeable people who understand the technology, who understand the markets and who understand the end users, which are either the consumers, the retailers, the businesses, even our Federal Government in terms of how they apply this technology in their day-to-day lives.

8 To try to put a context together of why we're 9 here or what we're talking about, this slide kind of 10 just represents in an informal way the transition that 11 the payments industry has experienced over time in terms 12 of both technology advances and testing new applications 13 or approaches to payments.

14 So when the first card payment -- first card 15 product came out some 30 years ago, it was a revolution. 16 It took time for people to understand it and trust it, 17 to build an infrastructure around it. And today, we 18 know, as consumers, we can't imagine our lives without 19 it.

20 Well, over time, we've seen different changes 21 being made to the payments infrastructure. We've 22 introduced other technologies than the plastic or 23 magstripe. One ever the really breakthroughs was the 24 Exxon Mobile Speedpass RF-enabled fob as a means to 25 deliver a payment system as the first real model in the

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United States of having an alternative delivery system
 to execute a credit or debit transaction.

3 We went through a period of experimentation with contact chip technology modeling after some of the 4 advances that have happened outside the U.S., in Europe 5 and Asia and other places. And then we saw that in the 6 United States market, based on the rich infrastructure 7 8 we have for an online, real-time payment processing network, we didn't have to reinvent the wheel and go 9 back to a very strict, secure, intelligent payment card 10 11 and device infrastructure, but rather leverage the rails that have already been set with the online payment 12 processing networks and utilize changes to the 13 technology that can coexist on that platform. 14

And I think what you've seen in the last ten years has been a number of implementations around that we're here now to talk about because it's becoming part of the day-to-day payments landscape.

19 This chart just kind of gives you a visual On the right side of the chart is just the 20 image. traditional payments network. This is a secure payment 21 22 communications infrastructure. It's not the Worldwide 23 Web. It's much more specialized and focused and 24 operated by the payments industry.

The acquirer's role is how they interface at

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the point of sale in gathering that credit card 1 2 information. Then it's identified by either its 3 branding of MasterCard, Visa, American Express, Discover, Capital, and then routed out through the 4 network to the issuer who issued that individual's card. 5 It's then authenticated, sent back to the merchant 6 terminal with an authentication and the transaction is 7 8 completed. All this happens in milliseconds.

9 The left side of the diagram just shows the 10 delivery system for that information, and we're looking 11 at, in the contactless world, not only the traditional 12 card format, but other form factors such as key fob or 13 keychain devices, watches, and even mobile phones in the 14 future.

15 So having this freedom to change the form 16 factor and the delivery factor is opening up what we 17 call the new contactless way to pay. It's appealed to a 18 segment of the market where speedy convenience at the 19 merchant level is something that's valued and there's 20 strong business drivers to have.

21 And, typically, those merchants have primarily 22 depended or used cash or checks for payment rather than 23 people pulling out their credit card. So the fast food 24 or convenience stores, the stadiums, vending machines, 25 movie theaters, taxi cabs, what they all have in common

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is traditionally these have been heavily cash-oriented
merchant chains that are now, because of the speedy
convenience factor, are starting to open and to start to
use cards as a means of payment as well.

This is of both benefit to the consumers, who 5 carry less cash with them and are often limited to the 6 decisions they make at the point of sale by how much 7 physical cash they have on them, and also it's a benefit 8 to the issuers of the bank cards because they get people 9 to start using their cards more frequently, which is 10 11 what they want to try to consolidate around their customer base. 12

13 So the Smart Card Alliance really represents the stakeholders of the merchants, the card suppliers, 14 the banks, the manufacturers and such, but we really 15 don't represent the consumer. So we wanted to 16 understand what the consumers' attitudes are to all of 17 18 this technology, and we commissioned a study. In fact, 19 we commissioned two studies in the last two years to try to get the consumers' ideas about what this technology 20 means to them. 21

The last study we completed was in April of 23 2008, and we were able to compare that data with the 24 data we generated our initial study in 2006 to see what 25 kind of attitudes have changed. I think some impressive

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1 information came out of that report.

2 9 percent of the population are contactless payments users now, which is a significant increase of 3 where we were two years ago. People are more 4 knowledgeable now of what contactless payment is. 5 So they're beginning to understand it and make decisions 6 about whether it's right for them or not, but at least 7 8 they're now knowledgeable enough to make an informed decision. 9

Also, people that have actually used the 10 11 technology really like the technology, and this is also something that's really important because people who are 12 13 constantly inundated with new innovation don't necessarily like the changes that industry puts forth to 14 them, but we're seeing a rapid acceptance and adoption 15 of the technology once people have actually tried it and 16 used it in their day-to-day life. 17

18 Safety and security is always one of the top 19 things that you ask consumers about in dealing with 20 anything that has to do with payments. And contactless 21 payments has certainly raised the awareness about what 22 does it mean for payment security.

23 So we asked a lot of questions about -- both 24 from users of this technology and even people that 25 haven't used it yet what their perceptions were about

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1 the safety of contactless payment.

68 percent of them said they thought that this technology was as secure as their debit/credit card with signature technology. The number of people who cited that safety was their primary concern for not using it actually has declined in the last two years. As people become more informed about it, they're less -- we've answered a lot of their questions.

9 And the people that are saying we're still not 10 interested in using it are more not interested because 11 they really don't see the value to them personally to 12 have this other form of technology when their cash or 13 their credit/debit cards that they have traditionally 14 used serve their needs.

Also, when we compared how they felt about --15 those who did express a concern about payment security, 16 we asked them, well, how does it compare with your 17 18 concerns about payment security of your other payment 19 products? And not to anyone's surprise, you know, people are concerned about payment security regardless 20 of what their payment medium is. And, in fact, the 21 22 percentages are right in line with debit, signature 23 debit, checks and contactless.

24 So I think the important take-away there is 25 that we're never going to have a consumer population

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that's totally comfortable and feeling safe and secure about payments, but this technology doesn't raise any significant higher barriers to that concern than any of the other existing products that are on the market.

The reason why contactless has been the 5 fastest adoption of a new payment form factor and 6 process in the experience of the payments industry is 7 8 because other attempts to introduce advanced payment technologies have usually been driven by benefits to the 9 financial industry in terms of making them more secure, 10 11 but the penalty was that merchants had to invest more in the payment infrastructure and didn't share in the 12 13 benefit of the reduced fraud significantly or that consumers really weren't getting anything more from 14 their payment product than they had before, but may have 15 had to change the way in which the product was used or 16 17 how long it took them to make a transaction.

18 So what made contactless work was that it 19 really appealed to the three stakeholders with tangible 20 benefits to the issuing banks, to the merchants, and to 21 the consumers.

And without going through all of the bullets there, the highlight for a consumer is, I just want to be able to trust my payment product. I want it to be fast and easy and simple. And if you can make my life

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simpler or get me through the lines faster and also
 allow me to do that transaction and feel safe, then I'm
 certainly going to be attracted to that.

From the issuer's standpoint, they had 4 something new to present to their customer. So issuers 5 are in a very competitive market. Everybody has 6 multiple card products. They're all fighting for that 7 top position, and they're looking for ways to innovate 8 to be able to offer something more than what somebody 9 else has to offer. And this technology has offered them 10 11 an opportunity to market a new concept, and also to add additional benefits, and more importantly, to be able to 12 13 get people to start using their products more and more in their day-to-day lives. 14

And the retailers, which are the ones that 15 have to invest in the infrastructure to accept 16 contactless payments, rather than trying to drive this 17 18 through the entire retail chain, what the brands did and 19 the issuers did, which I thought was very bright, is they looked at the target market which would achieve the 20 highest benefit, which was the convenience stores, the 21 fast food locations, et cetera, because they were going 22 23 to be the folks that would prove whether or not this new 24 payment platform was really to going to catch on in the consumer market. 25

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So when we reached out to the consumer -- to 1 2 the convenience stores, the fast food chains, the movie 3 theaters and such, what they found was that, yeah, not only did this move people through their lines faster, 4 but it also created a better shopping experience for 5 their consumers and, therefore, the consumers started to 6 populate those stores more frequently. 7 They started to 8 use the card in more creative ways and add additional purchases. All of this was a way where retailers could 9 get more traffic through their lines and be able to 10 11 target some more benefits to their consumers.

12 Because we have this form factor independence 13 not only at the device level, the card or the key fob or whatever it is that you're carrying, but specifically at 14 the point of sale, at the terminal, the image that you 15 have of the contactless payment terminal is there's a 16 little target device there on the screen, and you hold 17 18 your payment device to that device, and it reads the 19 information, processing the transaction.

The significance of that is that that's a sealed carrier, unlike the magnetic stripe wedge which has an open slot that has to be kept clean and available for people to read the information off the magnetic stripe.

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Because this is simply a closed payment

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interaction, it allows for those payment devices to be placed in outside, foul-weather areas with a much higher degree of reliability because they aren't exposed to the challenges of weather or the challenges of an individual that has to orient their payment product to the direction of the swipe, et cetera.

So things like vending machines, which have a 7 8 very tight space in terms of their display for what they can do to accept coins and bills and possibly cards, by 9 simply integrating the contactless payment technology on 10 11 to the face of that device, they can now offer another whole payment medium in terms of credit cards and debit 12 13 cards that they couldn't have supported before because they didn't have the real estate to put a big wedge 14 reader and have a device that would communicate back to 15 the payment processors. 16

17 Taxi cabs -- the number of cities -- I live 18 just outside of Philadelphia. Philadelphia is one of 19 the first cities to implement payment with a credit card at a taxi. What a great idea. I mean, how many of us 20 have been riding in taxis and scrambling for money 21 because we didn't have an option of using the card in 22 23 our wallet. This has been -- you know, consumers love 24 this idea. Taxi drivers aren't so keen on it for other 25 reasons.

There was a pilot with the Ohio Turnpike to 1 use this as a means of payment on the highway. 2 Thev 3 couldn't accept credit cards at a machine on the highway because, again, the outdoor infrastructure and place and 4 the risks associated with the swipe not being able to be 5 read, the slowness of the transaction, having to sign it 6 But now having this contactless card or key 7 and things. 8 fob device, they can achieve their speed of transaction and reliability of transactions, and it opens up another 9 means of convenience of payment that motorists didn't 10 11 have available to them before this technology came on board. 12

13 The top one there, the New York City Transit Pilot, one of my favorite effects of what contactless 14 payment brings to bear, and that is if you've been in 15 New York City or even any major city and used the mass 16 transit system, the typical process is you go into the 17 18 system. You go up to a kiosk machine, put your cash or your credit card in the machine. You transfer value on 19 to a transit pass or card, and then you enter the system 20 to use the system. Nine times out of ten, you're 21 22 probably buying a \$5 card and you're using \$3.25 cents 23 of it, and the card gets tossed away, et cetera.

What New York City is piloting is by implementing contactless payment at the turnstile.

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They're going to bypass that whole line. When people 1 2 enter the system, rather than going to the kiosk or 3 going to the booth, transferring their payment to a transit pass or transit card, they can now walk right to 4 the turnstile, tap their keychain device or their phone 5 or their card, and it will deduct only the fare for that 6 transaction and they go through the system. 7 So opening 8 up that opportunity, consumers are going to like that. Certainly, the transit operators feel very comfortable 9 as well. So this is the kind of innovation that is 10 11 spurring with this capability.

I wanted to add one more slide in there just 12 13 to cover some of the issues about security because I know it's going to be a subject of discussion for the 14 balance of today. And I wanted you to give what the 15 Smart Card Alliance's analysis is, which has been 16 through the contribution of all of the major card brands 17 18 and the issuers and the technology providers that have 19 validated that this information is, in fact, accurate.

When we talk about contactless payment security, we have to talk about payment security as a whole, and look at payment security in the context of how consumers actually use payment.

Nobody questions the fact that cash is still the most widely-used method of payment, and there's no

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security associated with cash. If I lose my wallet or if I lose the cash out of my pocket, you can't identify it. So the advantage is it's anonymous. The disadvantage is that there's no way to tie it to the individual.

Well, in terms of magstripe cards and debit 6 cards and credit cards and contactless payment, there's 7 8 all going to be different ways in which consumers are used to using this and feel comfortable using it, and 9 the option is that people will use this technology at 10 11 their level of comfort. There's no one forcing them to use it in ways that they're not comfortable with and, 12 13 therefore, people should make their own informed decisions about, does this new technology create an 14 opportunity or a threat for me? Let me understand what 15 that is, and then I can make those decisions in terms of 16 17 how and where and when I use it at my own choice rather 18 than what somebody else is asking me to do.

19 So radio frequency is probably the key point that we tend to circulate back to. This is different 20 because we've never had a payment product that generated 21 22 our account information through a radio frequency 23 interface to the terminal. It's always been a deliberate act of a user swiping their card through a 24 terminal or entering their account number through their 25

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keyboard, and now we're doing this airwave
 communication.

You need to know that all radio frequency 3 technology is not the same, that there are secure radio 4 frequency technologies. There are insecure, in terms of 5 a spectrum of capabilities. Transit cards are different 6 than bank cards, are different than tags that are on our 7 8 computers and our office furniture. So we must understand the context of the radio frequency technology 9 as it's applied in this application for contactless 10 11 payments to make clear decisions about that.

12 This technology was chosen because it has a 13 very narrow read range. It says ten centimeters, which 14 is about four inches. The actual read range of that is 15 between one and two inches in terms of how the terminals 16 or the readers are programmed to read the tags.

The reason for that is that they wanted this technology to be a deliberate read of somebody having to hold it or press it very close to where they want that information to be passed. So it's not something that's radiating a beacon around you of all of your account information. It's something that's very tuned to a specific interchange between a reader device and a card.

Even if somebody would introduce a reader device that's more powerful with a greater read range,

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the amount of range that is increased by that
 significantly deteriorates the information that is
 transferred between the card and the reader.

And then the more important aspect of it is whatever that information is that's being read off the tag, what can someone do with that information? And that's where we have to look at in terms of the card number and the value that's on that card is a unique number for one transaction only.

10 If somebody were able to read that information 11 and then try to replay it or reuse it again in other 12 payment transaction, the system would reject it. 13 There's no personal data on the card. Your address and 14 your Social Security number and all of that that some 15 people speculated is not part of the payment platform.

And there really are some very sound principles behind security and privacy issues around contactless payment, and I'm sure the people that are going to be following today's panel will cover those in more detail.

21 So in the limited time I had, I wanted to kind 22 of give you that framework of the discussion for today 23 and highlight for you that there's many, many more 24 resources for you.

25

If you're a reader and want to understand a

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lot about what's happening in contactless payment, I
 encourage you to go to the Smart Card Alliance website,
 www.smartcardalliance.org, and there's a wealth of
 information that is available to understand how this
 technology works and how it applies in the industry.

And I'm going to hold my questions because I want to give Dan his equal time as well. At the end, we can take questions. Thank you.

9 MR. LITTMAN: I'm Dan Littman. I'm with the 10 Federal Reserve Bank of Cleveland, and I do a lot of 11 research on the payments system; although most of my 12 research has been on the traditional side of the payment 13 system as opposed to cards. And I'm going to talk a 14 little bit about that in the context of cards.

15 So I wanted to provide some context of where 16 cards and contactless cards sit in terms of the broader 17 payment system, particularly retail payments, and why we 18 care at the central bank about something that we're not 19 involved in directly as an operator.

20 So contactless cards are one of many 21 innovations and actually traditional instruments that 22 are out there in the payment system. It's kind of like 23 the Where's Waldo, who actually I had to insert in the 24 picture because he wasn't there.

25

And, you know, we're going through a period

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now in the world, especially in the developed world, and 1 2 the United States being part of that, where there's more 3 payments innovation than there ever has been before. And, of course, that's all caused by the information 4 revolution and computer technology. It's not caused by 5 anything that's unique to the payment system. 6 And contactless cards are just one of those innovations and 7 8 probably not the most important of those innovations in terms of the current time. 9

Probably the most important innovation in 10 11 terms of size is the area that I've got in that yellow circle. So Check 21, image replacement documents which 12 13 are part of Check 21, the image exchange, which is related, and then all the different check to ACH 14 conversion technologies or work types that the National 15 Automated Clearing House Association has introduced in 16 the last five or six years, that's the most significant 17 18 innovation in the payment system because it's having the 19 greatest impact on the number of transactions. And, of course, there are a lot of innovations in the Internet 20 So contactless is just one of those. 21 space.

22 Randy mentioned top of wallet, the goal of all 23 these payment innovations, particularly the ones that 24 are carried around people's pockets or purses is to get 25 to top of wallet. And contactless is very far from

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being top of wallet. It's not even top of wallet
 probably in Hong Kong or Tokyo or London. Maybe for
 some people, but certainly not for the masses.

And the reason for that -- the most important 4 reason for that in the United States is bank notes and 5 coin, which is the elephant in the room that, you know, 6 card companies -- we all acknowledge. We all know it's 7 8 out there, and it dominates retail payments in the U.S., although nobody really knows how many transactions there 9 I kind of made up a number that -- Global Concepts 10 are. 11 made up a number, and I used their number.

12 So probably we have somewhere in the area of 13 200 billion transactions in the U.S. that are in the 14 retail space, and roughly half of those are cash still. 15 But nobody really knows how many cash transactions there 16 are. It could be 80 billion, it could 120 billion; 17 we're not quite sure. The rest of them we have a pretty 18 good idea.

And, again, contactless is a relatively small player in there. That doesn't make it unimportant, but it's much smaller than check, which is declining. It's much smaller than ordinary debit transactions, which have surpassed credit cards and continue to grow much more rapidly than credit cards, and it's smaller than ACH and so forth, which are more entrenched and more

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1 traditional payment vehicles.

Payment instruments all go through a life
cycle. They're born. A lot of them in any innovation
space in any industrial segment, they don't survive
infancy basically, but some of them go on to adolescence
and become mature technologies.

When you look at the payments based today in 7 8 the U.S. and actually in most developed countries, the mature vehicles are cash, checks, automated clearing 9 house or whatever name they might go by. And over their 10 11 infancy, you have a lot of internet-type vehicles or instruments, some of which won't survive, or if they do 12 13 survive, will have a new name by the time they get to adolescence. 14

And I would put contactless cards somewhere in between infancy and adolescence. Certainly, in the transit space, they're probably entrenched, but in other places like going beyond fast food and other segments where they are important, they're still in their infancy.

The payment system is something that evolves. It's not something that has revolution that occurs in it. And so contactless or any of these other innovations, they're all based on all the previous innovations that occurred before them. And, you know,

contactless is something that grew out of cards and which grew out of other payment technologies, and so it's not something that just is in its own silo. It sits on top of all the other payment technologies that exist.

And, you know, even contactless is relatively new, certainly in the context of those other payment instruments that I showed, it really derived some strength from being old in terms of where the technology came from.

11 So some of it came from the development of Identification Friend or Foe technology for aircraft 12 13 during World War II. Obviously, some of it came from the origin of credit cards or travel entertainment cards 14 in the early '50s and other technologies. So it gets a 15 lot of its strength from being built upon a 16 technological basis over 50 years old, even though it's 17 18 something relatively new in people's pockets.

19 Contactless in a niche product. So it's 20 not -- you know, it only dominates -- actually, it 21 doesn't dominate any market really, but it's only 22 important in a few markets today, and those are mass 23 transit, fast food, drug stores, and some of the other 24 areas that Randy mentioned.

25

And, of course, it aspires to be dominant or

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at least present in every market. And over the next 10 years, it will. In the next 10 or 15 years, it may do through a mobile form factor as opposed through FOBs or the other form factors that are available.

5 And, as I said, contactless builds on what 6 existed before. Randy has talked about this a little 7 bit. It involves most fundamentally the few centimeters 8 between the card and the point of sale device. And 9 after that, it's riding on the infrastructure of the 10 card system.

11 So the risks are out there in the card system, whether you're talking about TJ Maxx losing information 12 13 or getting information compromised or Hannaford Brothers Supermarkets, those things are shared between the card 14 system and contactless. And whether there were any 15 contactless -- I assume there were no contactless 16 transactions in those two cases and most other cases 17 18 because most of the card transactions are traditional.

19 Why does the Fed care about this? Sometimes I wonder too. So, you know, the Fed, don't we run the 20 declining part of the payment system? We do. 21 But it's still a huge part of the payment system. 22 Still there's 23 about 30 percent -- we process about 30 percent of the 24 checks, and checks still represent 30 percent of all the payments that are not made in cash, but declining. 25

So why are we concerned? And I'm speaking for 1 2 Dan, not the Federal Reserve. We're concerned because 3 as a central bank, we're interested in the efficiency of the payment system. We're interested in access to the 4 payment system, and we're interested in the risk of the 5 payment system. So in terms of efficiency, all payment 6 systems create friction. You know, you have to keep the 7 8 economy lubricated in some fashion, and the payment system is one of the things that does that. 9

And there have been estimates sort of made up 10 11 that suggest that the full cost of the payment system in the U.S. and actually in other developed countries is 12 13 somewhere between a half a percent and a percent of GDP. And, you know, that's about 140 billion dollars. 14 It's a lot of money. It's one and-a-half times U.S. spending 15 on liquor. So, you know, you can get some sense of its 16 One-third of U.S. spending on purchase of new 17 size. 18 cars, at least before the current economic -- whatever situation we're in -- downturn. 19

20 So it's a very large expense, and anything we 21 can do to make it lower allows people to use the extra 22 money to buy more liquor or pay baseball players more 23 money.

24 So contactless is something that creates more 25 efficiency in the payment system, and Randy has talked

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about that a little bit, in terms of the speed of buying
 hamburgers at McDonalds or whatever or buying gasoline.

In terms of access, you know, from one perspective, the contactless doesn't improve access because it's really just a substitution between a traditional debit transaction and a contactless debit transaction, especially if you're thinking about beyond mass transit.

9 But it does create some opportunities for more 10 access by people who are unbanked or underbanked. And 11 probably we're seeing this more in the countries like in 12 South Korea or in Hong Kong or in Singapore where people 13 are using cards like Oyster or Octopus to make 14 transactions outside the transit space with cards that 15 were intended for the transit space.

And we're starting to see some innovation using contactless in mobile phones in places like Kenya and West Africa where contactless is being used to bring into the payment system that wouldn't otherwise have a bank branch or any other method of being in the formal payment system. So it has some opportunities to do that.

How much we do it in the United States as opposed to in South Africa -- it's going to have more impact in South Africa or Kenya than it is on the U.S.,

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but it could bring some people into the formal payment
 system that are not today there.

In the Fed, we're interested in risk. We're interested in systemic risk, which probably is another term for a crisis starts one place and then it moves through the payment system and the financial markets to the wider economy. So that's sort of what occurred with Bear Stearns earlier this year.

9 Does contactless fit into this? No. No 10 retail-type transaction vehicle has characteristics of 11 systemic risk in most developed countries. So we're not 12 worried about contactless in terms of systemic risk. 13 We're interested in bank risk along with all the other 14 bank and financial institution regulators.

Does contactless pose a threat that would cause a financial institution to fail? Whether spread elsewhere, that doesn't seem to be the case. So, you know, what happened to IndyMac, which is not an institution that the Federal Reserve regulates, had nothing to do with payments and had no consequence on retail payments.

But, you know, we are interested in consumer risk, and along with the FTC, we're one of the regulators of consumers through -- or consumer rules through the Regulation E. And there we are here or I'm

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here to try to learn more about what other people think
 about risks in this area.

3 So these were the areas -- the topics I 4 covered, and I think we have time for questions or 5 hopefully we have a little time questions.

6 MS. HARRINGTON-MCBRIDE: I think we have about 7 a minute and-a-half for questions. So if you can talk 8 fast, we'll answer quickly too.

9 Does anybody have any questions in the 10 audience? It's because we didn't provide coffee, isn't 11 it? Yes, Eileen.

I was interested in your 12 MS. HARRINGTON: comment about security. Early on, you said most 13 important -- that the most important innovation 14 15 happening in the payment space right now is Check 21 ACH demand draft, that whole area of remote access checks. 16 17 Do you think that, for consumers, contactless payment is 18 more secure -- is safer for them than those remote check 19 sorts of payment options?

20 MR. LITTMAN: I guess I wouldn't weigh them on 21 a scale like that. The one thing I would say is that 22 people are not aware of the risk aspects of the dominant 23 payment vehicles. Just like on anything, we focus on 24 the new types of vehicles, whether it's Obo-Pay or 25 contactless payments or PayPal. We focus on those

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because they're new and novel, but we don't focus on all the risks -- characteristics of check clearing.

3 You know, checks -- before Check 21, the average check was handled, you know, 15 times between 4 the time you paid it at a retailer and it arrived back 5 at your bank and it was put into an envelope and mailed 6 The opportunities for fraud in check -- and in 7 to vou. 8 addition, in those days, people sometimes had their Social Security numbers on their checks and certainly 9 their phone numbers -- are much greater than people 10 11 realize.

Now, how that balances with cards, I guess I wouldn't be willing to say, except that all these electronic vehicles are not handled many times and have less opportunities for fraud to occur than you have with check or, obviously, with cash, as Randy said.

MS. HARRINGTON-MCBRIDE: Jean, one quick
question from you, and then I think we'll cut it off and
move on to our consumer panel.

20 MS. FOX: Dan, you mentioned that contactless 21 cards can extend access to unbanked consumers. Does 22 that assure us that the Federal Reserve will extend the 23 Electronic Fund Transfer Act protections from payroll 24 cards to general use store value cards?

25

MR. LITTMAN: You know, I know that they have

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changed the rules so that payroll cards are covered, and I know they have thought about the traditional or the prepaid cards. But as far as I know, there isn't any work going forward at the board or something that the Board of Governors does to do something about what is now really a state regime for prepaid cards -- for store prepaid cards.

8 MS. HARRINGTON-MCBRIDE: With that, I'm sorry 9 that we don't have a little bit more time for questions, 10 but as Chuck mentioned, we're going to have informal 11 opportunities for gathering and talking. And I hope 12 that if you do have questions for the panelists, you'll 13 stick around and chat with them at the break and at 14 lunch.

15 And with that, we'll conclude this panel. 16 Thank you very much for your attention, and we will look 17 forward to hearing from Chuck Harwood and his panelists 18 on consumers understanding and acceptance of this 19 technology. Thank you.

(Recess taken.)

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### CONSUMER UNDERSTANDING AND ACCEPTANCE

OF CONTACTLESS PAYMENT TECHNOLOGY

3 MR. HARWOOD: So this is the next panel in our 4 program today, and it's entitled, Consumer Understanding 5 and Acceptance of Contactless Payment Technology.

And as with the previous panel, our plan is to have each individual provide their -- each panel provide their presentation, and then we'll take questions at the end of the presentations. I may intervene with one or two questions, but for the most part, we'll wait until the end to take all questions.

12 In terms of the order we're going to go in, 13 we're going to go in the order they're actually seated 14 at the table. That was good planning. And we're going 15 to start with Jodi Golinsky and then move on down the 16 panel.

And Jodi is with MasterCard. She is the Vice 17 18 President and Regulatory and Public Policy Counsel for 19 MasterCard. She joined it in May 2003. You can find more details about Jodi's impressive resume in the bios 20 section of the materials in your folder, as you can also 21 22 find out about our other impressive panelists by looking 23 in the bios section. So with that, let Jodi lead the 24 way.

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MS. GOLINSKY: I also want to thank Julie

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1 Mayer and everyone from the FTC for organizing this 2 conference. I applaud you for bringing us all together 3 to talk about this issue, which is important to 4 consumers and, of course, is important to MasterCard as 5 well.

I didn't realize that I was going to have to
follow Dan with all those very funny cartoons and
graphics, which leaves me feeling a little insecure, but
I'll do my best. I do have a video, so maybe that will
help keep me at a level playing field.

11 What I'm going to try to touch on today are 12 just three major things and give brief comments on all 13 of them.

And first what I'm going to talk about is just 14 what MasterCard's contactless technology is, and what 15 consumers know about it and sort of the acceptance of 16 And our version of contactless technology is 17 that. 18 called PayPass. So I'm going to give you some 19 background on that, and also what we believe, through our own benchmark studies, is the acceptance that 20 consumers have for that technology. 21

And I am also going to then touch on the two issues that seems that most consumers bring up or consumer groups, which is the points about security and privacy, just to reiterate some of the points that were

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already made on the last panel about what the security features are on these cards and sort of how they work.

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I really like the image that Dan gave you about the evolutionary piece of this. I think there are a lot of misconceptions about contactless and what it is and what it is not. So, hopefully, through my discussion about what MasterCard has done with PayPass, you will see that there are a lot of things that PayPass is and there are a lot things that PayPass is not.

And one quick thing that I'm just going to 10 11 mention, just since this is an open forum, and I don't usually do this in this context, but just to give you a 12 13 better sense about what MasterCard is, MasterCard is a And what we do as a company is we license our 14 brand. mark and our brand to customers who are financial 15 institutions who then use our brand to issue cards or 16 17 sign up merchants to take our cards.

And I just mention that because it's an important thing to note that we work very closely on the PayPass product and technology, but we are not the ones who actually offer that technology out to consumers -that's done through our customers who are issuers who will make that technology available to you.

And I mention that only because certain questions you might have about what's done or what

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communications are made, MasterCard really works hard to educate consumers about PayPass, but so do our issuers who are the ones who are actually issuing you those cards that have that functionality.

5 So before I start, I want to just get you a 6 sense of PayPass and its footprint, and I'm going to do 7 that through a video that I hope is ready to play.

8

(The video was played.)

9 MS. GOLINSKY: So that was just to give you a 10 sense of sort of how PayPass has evolved in terms of 11 numbers. And, actually, our quarterly numbers are 12 coming out this Friday. So we don't have new numbers 13 for you, but as of the first quarter of 2008, we had 28 14 million cards or devices issued globally that were 15 PayPass enabled.

And an important point to make, and I think in 16 one of the prior presentations there was a mention about 17 18 contactless being for debit. Actually, the PayPass 19 functionality runs the spectrum of all of our products. It's prepaid. So it's not just debit. It's credit. 20 Any MasterCard product can be PayPass enabled. 21 So it's for the whole gamut of our products. 22

There are 24 countries right now where deployments or consumer trials are taking place, and we now have acceptance outreach of 109,000 merchant

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1 locations.

2 So you can see that this is something that is 3 taking off, and I think that's sort of the theme of 4 today. This is a technology that's really on the move, 5 and it's starting to rise. And what do consumers think 6 about it?

7 One of the things that I think is important to 8 just mention is what PayPass or what our technology is 9 not. And this is based on a lot of the things that I 10 read, comments that were posted in some papers that you 11 read about this.

12 This technology, at least with respect to 13 payment cards, is not a tracking device. It's not used 14 for inventory control. There's nothing about this 15 transaction that would make it different in terms of 16 tracking you or your personal use of a card any 17 differently than if you used your credit card.

18 So while there are some fears, I think, about 19 it being some kind of an internal GPS device following 20 you wherever you go, it's no different than using your 21 credit card or debit card or prepaid card in any way 22 than you normally would.

23 What does MasterCard do to give consumers a 24 little bit more information about these cards? And I 25 was talking to Jennifer earlier today about her studies,

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and she did some studies a year ago and I know she's going to start doing some additional ones. I think what we're seeing as we see a greater take-up of this technology and interest in this kind of payment is that we are reaching out more to consumers, us and our issuers, to make that they understand what it is.

MasterCard has a whole website devoted to 7 8 PavPass. If you go to MasterCard.com and click in PayPass, it will take you to information about the 9 security features on a PayPass card. It will take you 10 11 to information about what are frequently asked questions, what is this technology, what does it do, how 12 does it work. 13 So we're really getting out there more and educating consumers about this, and they like it. 14 So one of the things I would say is you should certainly 15 take a look at our website if you're looking for 16 17 information.

And we work with the issuers who are going to do programs that are PayPass enabled to provide them with communications that they can provide to their customers to explain this technology better.

Another important key piece about this is the zero liability piece. MasterCard offers zero liability on all its payment cards, PayPass enabled or otherwise. So that is a huge consumer security feature -- it's not

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a security feature. It's a feature that gives you piece
 of mind that if for some reason there is anything
 fraudulent going on with your card or unauthorized
 purchases, you have the luxury of zero liability on all
 your PayPass enabled cards.

6 What MasterCard has also done is some studying 7 and some benchmarking, and I can't actually provide the 8 entire study because it's proprietary, but I will tell 9 you some of the results, and we're obviously undergoing 10 additional study.

11 But in 2007, we did a benchmark study on consumer satisfaction to try to learn how consumers were 12 13 reacting to PayPass in the early years of the product introduction. And our study consisted of eight issuers 14 and telephone interviews, 15 minutes, and 400 interviews 15 were conducted for each issuer asking a variety of 16 questions about PayPass cards. And these were 17 18 individuals who actually had PayPass cards in their 19 possession.

And without going through all the results, one of the key results is that 90 percent of the respondents said that they were very satisfied or somewhat satisfied with the card. And 87 percent said that PayPass met or exceeded their expectations.

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So what we're seeing is that consumers really

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like this. They like the efficiency. They like the
 speed. They like the convenience, and it's targeted to
 places where speed and convenience are important. And,
 of course, MasterCard is going to continue to test and
 monitor, as well as our issuers in doing that.

I'm mindful of my time, so I'm going to go
very quickly through security and privacy, but they are
important pieces. And if there are questions, you
should please ask me about them at the end.

Our cards and devices are processed through 10 11 the same financial payments network that processes all of our magstripe, and Dan made that point as well. 12 So 13 to the extent that there are security concerns about PayPass enabled cards, there are security concerns that 14 would apply to anything, because what we're talking 15 about is transactions that run across our rails. And 16 17 all of the protections that we have for any of our transactions apply equally to our PayPass enabled cards. 18

Now, of course, the PayPass enabled card is different because it has this chip technology and you have the radio frequency. So MasterCard has a number of security features in place to try to address that. And one of the things that I can mention is that we now mandate that the cardholder name cannot embedded into a chip on a PayPass enabled card.

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In a lot of the research papers I read and comments posted, there was concern about the privacy piece that your name somehow is getting out there. Somebody could, if they were able to get a reader, could read personal information about you. That's not the case because MasterCard now mandates that the cardholder name cannot be embedded in the chip.

8 Also, the way these transactions are valued -and I'm not a technologist, but I do understand this in 9 my layman terms, and I'll explain it to you in those 10 11 layman terms is we have something called Dynamic Card Authentication for these transactions. It's called 12 13 Dynamic CDC3. And so what happens whenever you do swipe or touch your PayPass to the reader is that a value is 14 generated for each transaction, and that value is unique 15 and cannot be replicated. There's a key that's part of 16 the chip, as well as a three-digit number that is an 17 18 unknown, unpredictable number that goes for every 19 transaction. So the chance of replay fraud is extremely low, if not impossible, because each transaction has a 20 unique value. 21

And MasterCard used to have that as a best practice, but we have now mandated that all PayPass enabled cards have Dynamic CVC3 in them.

25

I was going to say some more, but I know that

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my time is up. So I will pass to Jennifer, and I'm
 happy to take questions at the end.

MR. HARWOOD: Jodi, just one quick question.
You talked about replay fraud. Can you explain what
that means?

Sure. The replay fraud, the 6 MS. GOLINSKY: concern is that somebody -- at the same time that you 7 8 are doing your radio frequency, you're tapping your card, that somebody else is reading into that and 9 reading the same values, and then would take that same 10 11 information and then try to do another transaction at that same time or in another location. 12

Each transaction now has this unique code, and it's combined with the CVC code, this 3-digit number and something else called an application transaction counter. So that even if somebody were to read that from some other distance, they're not going to be able to replay that transaction.

MR. HARWOOD: Thank you for clarification.
Our next speaker is Jennifer King. Jennifer is with the
Samuelson Law, Technology and Public Policy Clinic at UC
Berkeley School of Law, and, again, you'll find
Jennifer's more complete bio in our materials.

Jennifer is going to talk about a study she's currently engaged in that is directly on point with the

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grander interest in consumer acceptance and
 understanding with regard to contactless payment
 technology.

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5 MS. KING: I do. Thanks. Thanks to the FTC 6 for having me, and thank you especially for not making 7 me travel to D.C. for once and staying on the west 8 coast, much appreciated.

And I think you have a Power Point?

9 So as Charles mentioned, this is a preliminary 10 study that I started last fall, and it is available on 11 the website. And if you have specific questions about 12 it, please ask me afterwards and I'll be happy to answer 13 them for you.

14 So I am a -- I call myself a social 15 technologist. My educational background is in 16 information science, so that I work at the equivalent at 17 UC Berkeley to the clinic here at UW. So I work 18 primarily with lawyers, but I, myself, am not a lawyer.

19 So this study we started, again, last fall. 20 Again, this is very preliminary, and we'll be finishing 21 it this fall with a much larger number of subjects. And 22 so the premise for doing it was that we feel that RFID 23 is a somewhat new, relatively at least in terms of what 24 consumers see, and a socially disruptive technology with 25 the potential for changing how people really interact

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1 with their every-day environment.

And so we wanted to find out how people actually think about RFID, if they actually understand how it even works, and how they actually expect to it work, because we think that there are potential security and privacy implications to how people either understand or misunderstand how the technology actually functions.

8 And so we looked at objects in two primary domains. We looked at consumer commercial uses of RFID 9 that was focused on credit cards, and then we looked at 10 11 what I call the public domain, and that's the ePassport and public transit cards. And for Randy's benefit, I'll 12 13 mention that we are looking at contactless smart card technology here and not the type of RFID that you're 14 thinking about in the supply chain where you're seeing 15 tags on boxes. These are, obviously, far more 16 sophisticated than kind of basic RFID. 17

18 And so we investigated something we call 19 mental models, which I'll explain more in a minute. And we are looking at how people understood radio frequency 20 in general and how they understood RFID specifically. 21 And so these findings are, again, preliminary because we 22 23 started with a very small sample, nine subjects. We put it out there at this point because we wanted to get 24 feedback on how we designed it to see what we wanted to 25

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1 do for the next round of testing.

2 And so we focused on trying to find three novice users; people who had no concept of what RFID 3 was, three intermediates; people who had heard of the 4 concept but couldn't necessarily articulate what it was 5 and how it worked, and three experts; people who really 6 did actually understand what it is and how it worked, 7 and so, again, with the transit cards, credit cards and 8 the ePassport. 9

10 And my focus was really to try to study real 11 world objects that people already had in their hands 12 rather than, you know, prototypes or something that 13 wasn't in wide use at this point.

And so just very briefly, in exploring mental 14 models, what you're trying to do is look at how experts 15 design the system and how your end users understand how 16 that system works. And you're trying to reconcile the 17 18 two things so that you understand where the flaws are as 19 an expert in your models so that you can build something that your users actually can comprehend and understand 20 and use in the real world. 21

And so the way we tried to test this is that we tried to get users' mental models of how RF technology worked in general, and specifically how they understand -- how they understood how the RFID enabled

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object that we were testing worked specifically.

2 And so what we started off by doing is giving 3 our subjects a very short survey, which is in the appendix of my study, just to get a baseline measure of 4 their attitudes toward the technology and how they 5 understood it. And we included questions about other RF 6 enabled objects such as key FOBs for opening car doors 7 8 or badges for getting into buildings, trying to get a triangulation if they understood how these things worked 9 or, you know, what their best quess was. 10

11 And after we took the survey, we basically 12 conducted a one-hour interview. We talked through the 13 survey results with people and we asked them more 14 specific questions about whatever object it was that we 15 had recruited them for.

And in that hour, we generally gave the users 16 documentation that we got from either -- in the case of 17 18 credit cards, from either the credit card websites, for 19 example, or other marketing materials we found with the e-Passport. We included the brochure that actually was 20 mailed with the e-Passport when you receive it, to walk 21 through those official documents to see if they gave 22 23 people a better understanding, again, of what technology 24 was included in this object and how it worked.

25

So we looked at -- we talked to a handful of

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UC Berkeley graduate students, some staff members, as
 well as some members of the public. About half of them
 were technical and half were not.

And what I expect to find when we do our next round, that most of the people we talk to probably will not be technical. Even though we are in the Bay Area, so there's generally a higher technical knowledge, I think, in the public, we'll probably find a lot less specialized expertise than we did with this sample.

10 So generally early 20s to early 30s, most had 11 heard of the term RFID, even if they didn't know what it 12 stood for. Half of them had no understanding of how it 13 worked. They could not explain what it really was and 14 what it did. And so we looked at some very personal 15 usage scenarios.

16 So with transit passes, we found that the 17 majority of the people who use these were very 18 comfortable with the idea of what a transit pass was and 19 how it worked.

20 We mentioned in our survey keyless entry into 21 your home as an example of something you might use in 22 the future, and most people were kind of very mixed on 23 that idea. They liked the idea of actually having a 24 physical key in their hand to open their front door. 25 Credit cards we actually found that over half

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the people we talked to were very uncomfortable, and I
think that's largely because, at that point, most of the
people we talked to who had the credit cards either
hadn't really used them yet or they were so new, they
just didn't have any real experience with them in the
world. And so for them, at that point, it was still a
big unknown quantity.

8 And the e-Passport, the majority of them were 9 definitely uncomfortable or uncertain with the idea that 10 it had RF technology in it. They didn't see why, for 11 example. And so I may go through these just point by 12 point.

13 With transit cards, what we looked at in the 14 Bay Area is the Bay Area Rapid Transit System. They 15 have been piloting a contactless transit card now for 16 about -- I think about two years.

17 And so the structure of that interaction, the 18 idea that you can just walk through the turnstile, have 19 it read the card, they get some kind of visual feedback or a beep that it's actually been read, the fact they 20 don't have to wait in line, that all really made sense 21 to people with regards to transit. It had really 22 23 obvious benefits and efficiencies for people who didn't 24 have to wait in line. They didn't have to deal with paper tickets. And just like the D.C. Metro where it 25

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uses these paper tickets, generally that if you get them
 wet, they just fall apart and they stop working. So the
 idea of a plastic card really made sense to people.

And they also saw that there was very little 4 personal risk to them because they didn't think that the 5 BART card could potentially store any personal 6 information about them at all. And they also didn't see 7 potentially any threat that anybody could get access to 8 their transit history and find any value in that. 9 So they thought really in terms of their personal risk, it 10 11 was very low.

So with the contactless credit cards, the people we talked to really did say they saw very little benefit in terms of the efficiency gained because they didn't see why it was necessarily faster for them versus just swiping a card today as you do at most pay terminals.

18 Many of them were very concerned about the 19 security of the entire system. Identity theft was mentioned quite often in our talks. And financial data 20 was seen as something far more personal to them. 21 They had much more of a personal impact if something was 22 23 compromised. And, interestingly, most people actually 24 said they wanted what they called the security of signing for a purchase. 25

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A few people had already experienced the new 1 2 change, which I think it's either under 15 or under \$10 3 or maybe it's under \$25 transactions where you no longer necessarily have to sign. Most of them were very 4 concerned about the fact that they didn't have to sign 5 It didn't cognitively make sense to them, even 6 anymore. though I don't think those signatures in general really 7 8 mean anything. My colleagues in the credit card industry can probably clarify that, but I think it's 9 kind of a false sense of security is my understanding. 10 11 But for our users, it really did mean something.

12 And they're more comfortable with just the 13 idea of something like a transit card where you're using 14 it for a single purpose rather than this kind of general 15 use card which you could use everywhere at this point. 16 They just really didn't conceptually understand why they 17 would want to do that.

18 And then, finally, the Passport. This was the one where, in particular, people really didn't feel 19 like they had any benefits. Obviously, this is not a 20 payment system, so not as relevant for our discussion 21 today. But just, in general, people didn't see that 22 23 they had any personal benefit from the fact that RF 24 technology was included in the Passport. They really thought it was only going to benefit the government, and 25

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they especially didn't see why it needed to be remotely
 readable. It just didn't make sense to them.

And their concerns about security were highest on this because they knew that personal identifiable information was included on the Passport. And so they said things like, the stakes really seemed higher.

And for a couple of our respondents, they were 7 8 naturalized citizens, and they felt like the Passport was the only thing that really showed that they were 9 American. And so in that sense, they just thought it 10 11 was a lot more of an important thing that the security of the Passport remained high. And they really 12 13 articulate a lack of faith that the government, in doing so, is really looking out after their best interests. 14

15 And the Passport was the one thing in particular that when people actually looked through the 16 official documentation, they were generally left more 17 18 confused than they were before they even read it. They 19 felt like they just didn't have any sense, after they read the pamphlet that came with the Passport, about 20 what it was, why they did this, what the risks could 21 be -- potentially be. They ended up generally, like I 22 23 said, more confused than when they started.

And so the commonalities that we found across all these three objects was this notion of convenience

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and efficiency, which you've already heard several times today. Certainly, that's, I think, a benefit the industry is talking about, and it is one that consumers are seeing as well.

One of the other things I found is that -- I 5 call this, Where is the Beep? There was a universal 6 expectation that whenever a card was read, that there 7 8 would be some type of audio or visual feedback. And that's a really important point because RFID readers do 9 not have to give you audio or visual feedback. 10 It is 11 generally our expectation that they will, but they don't. 12

13 And that's especially true if I am, perhaps, using a RF reader to illicitly read something. 14 I can, obviously, turn the beep off, for example, on many of 15 the readers I own. So I don't have to give you the 16 signal if I'm reading something. So it's an important 17 18 thing to realize that people expect it, but it is not 19 necessarily default behavior of the technology unless you implement it that way. 20

21 And then the context is really important, 22 which I think is an important take-away for today, which 23 is whether or not the use that you're trying to put 24 forward really aligns with how people expect it to work. 25 And, you know, we were left with the question after

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doing this is if we thought the issuers had more
 benefits with using this than the actual users.

Just very briefly, just notice and consent 3 None of the people that we talked to were issues. 4 really made aware from their issuers that the credit 5 cards they received contained an RFID chip, Passports, 6 The only exception, that was the BART 7 what have you. 8 card because you to actively solicit to get the BART And those who were aware of it were generally 9 card. made aware by the media or by their friends, but not 10 11 necessarily from the issuer themselves.

And although this was a year ago, so the 12 13 educational materials will obviously probably change by the time you look at them again, most people -- at least 14 a year ago, nobody was really explicitly talking about 15 the fact that these cards contained RFID. And so most 16 people didn't have any understanding of what it was or 17 18 what the risks were after actually looking at the official documentation. 19

20 I'll go ahead and stop it there.

21 MR. HARWOOD: Jennifer, I have one quick 22 question for you, and it's stated in your summary of 23 your written materials. You talk about the fact that 24 depending on the type of form factor that's being used, 25 that changes the level of consumer understanding. Did I

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read that correctly? For example, it appears that in a cell phone, which consumers are already commonly used to using, that's more confusing for them potentially than it appears than if something is a kind of new form factor they're not familiar with in terms of their understanding of how the system works or what their concerns should be about --

Possibly, because I don't have 8 MS. KING: access to industry research, and I haven't done any 9 research on phones myself. I would imagine it's -- I 10 11 think of it as like camera phones, for example. You know, 15 years ago if you told us that not only would 12 vou have mobile phones, you'd have cameras in your 13 mobile phones, most of us would have been perplexed as 14 15 to why you'd ever want a camera in a mobile phone.

But today, it's -- well, A, it's difficult to 16 even get a phone now without a camera in it. 17 This is 18 actually something we studied at Berkeley, where we 19 found that people really adapted to the inclusion of the camera, and they use it in ways that -- when you thought 20 about photography 15 years ago, you would have never 21 thought that you'd take a little tiny 640 X480 picture 22 23 of something and it would be of any use. But, instead, 24 we find that there's actually really good uses for using 25 cameras in phones.

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I would expect integrating payment into phones 1 is going to be very similar. I mean, you'll have people 2 who will just -- there's a good study done by Nokia 3 actually where they were testing out Nokia NFC phones. 4 And they had a poster they put up with either a 2D bar 5 code or an RFID tag on it, and they basically walked 6 around, I think, Helsinki asking people to figure out 7 8 what to do with the phone and the poster.

9 And what they found is that people who were 10 using the 2D bar code, it really made sense. This is 11 actually something we confirmed as well, is that people 12 understood the optical scan portion of the technology. 13 So that the 2D bar codes, the people went, oh, well, I 14 think I use the phone. I take a picture of the bar 15 code, and they figured out how to interact with it.

With the RFID, they just kind of looked at the phone and pointed it and took pictures, and most people didn't realize they could just tap it on the tag and have it work.

20 So it's a question of can we teach this to 21 people or, you know, does it -- is it something that's 22 so unusual it won't make sense in the context of how 23 they operate.

24MR. HARWOOD: Thank you, Jennifer.25So our next speaker is Jean Ann Fox. Jean Ann

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is the Director of Financial Services for the Consumer
 Federation of America, an NGO or a non-profit
 association with more than 300 consumer groups around
 the United States.

5 MS. FOX: Thank you. Good morning. It's good 6 to be here with you in Seattle.

7 If you had to have a slide for me, which I
8 didn't provide, it would be Dan's last slide with a, you
9 know, befuddled looking person and all of the math in
10 the background. I'm not your technology one.

But I do want to talk to you a bit about mobile payment devices from a consumer financial and consumer protection standpoint so that those issues get included in our conversation today.

And a lot of my work involves working on financial service products that are used by cash-strapped families, low-income consumers, folks who may be outside the mainstream of banking.

And I'd like for you to just bear in mind that some of the selling points for the contactless payments and the convenience of just tapping a card or tapping your phone to make a payment is -- this is likely to encourage consumers who have trouble making ends meet to spend more money than they would have if they pulled cash out of their pocket. That's one of the selling

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points; that it increases the size of an individual purchase, that you're not constrained by how much you have on you.

And so one of the things to keep in mind is does this help consumers manage their scarce resources or does it just make it easier for you to go broke faster.

8 Another question also comes to mind is who's going to pay for all of this? The investment in 9 deploying all the point of sale readers and having all 10 11 of the players involved -- one of Randy's slides, there could be nine different players involved in a 12 13 contactless payment arrangement. All of that costs And as our Federal Reserve points out, the 14 money. payment system cost is not an inconsiderable amount of 15 money. So where does the buck stop on that? And of 16 course my view is the consumer always ends up paying. 17

18 So in this situation there are two ways that 19 this is going to get paid for, either larger 20 transactions, more frequent transactions and fees that 21 get assessed at every step of the way or in the currency 22 of consumer personal information.

If you're paying with cash, there's just not a trail of where you spent your money and how much you spent. Once you get people into using plastic or their

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cell phone or whatever the next whiz-bang application is going to be for contactless payment, now you create a record and a paper trail -- not a paper, an electronic trail of where money was spent, how much was spent.

5 And so as one of the slides pointed out, 6 targeted marketing becomes in loyalty programs, becomes 7 a benefit to merchants. Well, that can be considered a 8 cost to the customer as well.

9 A lot of attention is being applied to the 10 privacy and security issues that go with contactless 11 payment, and just a few points from our point of view 12 about that. I understand that a lot of the contactless 13 payment now is running on the regular systems we have 14 for credit and debit, but this is going to move to cell 15 phones.

And the information that's stored on your cell 16 phone with your passwords and a lot of personal 17 18 information -- people use their PDAs almost as their 19 computer in their pocket. All of that information is going to be available, and the protections that go with 20 the security aspects of contactless payment are going to 21 22 be extremely important. This adds location information. 23 Not only how much did she spend and where did she spend 24 it, where is she at the time that that transaction is taking place? 25

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1 This can be used for profiling. It can be 2 used for proximity marketing. There was the movie where 3 the guy walks through the store, and the ads come up and 4 say, Jennifer, I see you have on a --

MS. KING: Minority Report.

5

6 MS. FOX: Oh, yeah. And, you know, is that 7 going to happen? We'll see.

8 Another aspect of privacy that we've all taken 9 for granted for the decades ago when the OECD 10 annunciated them is the Fair Information Practices that 11 ought to go with consumer information.

12 But, you know, where did consumer choice come 13 in here? Did all of the millions of cards that have been circulated with the speaker doohickey on it, did 14 consumers ask for that? Did they have a choice? 15 Were they able to say, I want a credit card, but I don't want 16 a chip on it? What kind of notice or consent was 17 18 involved? And can you have a card that allows you to 19 tap it but not be tracked on your purchases? So there 20 are questions.

And in looking at the commercials that we saw where the elephant goes to the store and uses the sick guy's card to buy cough syrup for him.

24MS. GOLINSKY: It's his own card, actually.25MS. FOX: Was that the elephant's card or was

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1 that sick guy's card?

2 MS. GOLINSKY: He's going to get his sick 3 friend some medicine, but it was his card.

MS. FOX: Inquiring minds want to know.

One of the issues I would bring up with you --5 because you're going to hear a lot about security and 6 privacy as the day goes on, but I want to focus on the 7 8 payment card protections that I think are responsible for the consumer confidence, and it's okay to wave your 9 credit card around or the debit card that draws money 10 11 out of your checking account because we have a framework of federal consumer protections that make consumers 12 13 comfortable in handing, you know, some clerk their card or using it in a contactless setting. 14

So for credit cards, you're protected by the 15 Truth in Lending Act and Fair Credit Billing Act. You 16 know that you have, at most, a \$50 liability limit for 17 18 unauthorized use. You know that there are dispute 19 rights. You know you can charge back a transaction. Ιf the thing didn't come that you paid for, then you can 20 dispute the bill. You aren't out any money while it's 21 22 been investigated. Consumers are comfortable using 23 credit cards because the Federal Consumer Protection Law provides some real protections. 24

25

4

There are protections that go with using a

For The Record, Inc. (301) 870-8025 - www.ftrinc.net - (800) 921-5555 debit card that pulls money out of an account in your
 name at the bank. They're not as good as the
 protections for credit cards, but there are rules there.

But as we've been told this morning, you can 4 use contactless payment with stored value cards. 5 Those are gift cards, payroll cards, general spend debit 6 cards, the kind of cards that are being sold to unbanked 7 8 consumers to load their paycheck on it at Wal-Mart or at check cashing outlets or other non-bank financial 9 service providers. And these cards can hold 10 11 considerable family resources.

We do not have a Federal Stored Value Consumer 12 13 Protection Act. And depending on how the cards are set up, consumers may not be protected by a federal provided 14 liability limit. There are no clear dispute procedures 15 or time limits. There are no charge back rights. 16 There's no right of free credit if money is taken off 17 18 your card that you didn't authorize because the machine 19 hiccupped and processed it twice. You can't call up and say, put the money back while you investigate it. 20 You're out the money. 21

22 So the deployment of contactless payment and 23 the new forms of it that are going to come shine a 24 bright spotlight on the fact that we need to have 25 uniformed, consistent, high-level protections for all

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forms of payment so that consumers don't have to scratch their head and say, is this card that's plastic and has a MasterCard or Visa logo on it, you know, am I covered by Truth in Lending? Am I covered by Electronic Funds Transfer Act? Am I covered by the Fed's rules on payroll cards? Am I not covered by anything? Should I feel safe in using this card?

8 And I hope that the companies that want 9 consumer adoption of contactless payment will be at the 10 head of the line in advocating for high-level, uniform, 11 clearly-understandable payment card protections.

Just think about if we get to the point where 12 13 you can pay with your mobile phone. If the payment is being processed as a credit card, you're protected by 14 Truth in Lending and the Fair Credit Billing Act. If 15 it's being processed as a debit transaction pulling 16 money out of your checking account, you're protected by 17 18 EFDA. If the bill -- if the payment goes to your mobile 19 phone bill, you're not protected by anything at the federal level. 20

21 And I think that the fast pickup and the 22 comfort people feel with these cards is a direct result 23 of federal consumer protections, and we must upgrade 24 them for all forms of consumer payment so that the new 25 forms of payment are safe for consumers, there are clear

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protections against an unauthorized use, there's a
 dispute process, you can charge back an unsatisfactory
 transaction.

I mean, think about it. Today, the most affluent consumers who have credit cards have charge-back rights. Poor people, who can't afford to waste a penny, who use store value cards, don't. It makes no sense.

9 MR. HARWOOD: Jean --

10MS. FOX:I'm through.Thank you very much.11MR. HARWOOD:You have another ten seconds or12so, but that's fine.

13MS. FOX: Well, then let me say one more --14MR. HARWOOD: You can have ten seconds.

MS. FOX: The card companies are happy to advertise their zero liability limit, but if you look at the footnotes with the asterisks, those are much more limited than you might believe.

19 So Visa's zero liability limit applies if you 20 use the Visa system, not if you take yourself down to 21 the ATM, right?

And MasterCard's zero liability doesn't apply if you've had more than two unauthorized transactions in a year. So somebody, you know, has skimmed your numbers and has been putting charges on your card or taking

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money off your card. If that's happen more than twice,
 does the liability limit apply?

3 So although we always encourage industry to do 4 the right thing and to have good standards and best 5 practices, nothing beats enforceable federal law. Thank 6 you.

7 MR. HARWOOD: Thank you. And I actually have 8 a question. Let me just ask it -- actually ask, Jodi, 9 if you would like to respond to the elephant or 10 something else?

MS. GOLINSKY: No, I said my peace on theelephant.

13 MR. HARWOOD: Let me just ask you, Jean, real quickly, when we talked during the early days of the 14 Internet, we used to talk about the problem of old wine 15 in new bottles. We used to see old problems appearing 16 in a new media environment. Is that essentially what 17 18 we're looking at here or do you see this as being --19 because you're talking about the same sorts of protection issues that you would -- that you see 20 already. I mean, is it something different when you're 21 22 talking about debit cards or the same thing.

23 MS. FOX: No, this is different. And take the 24 example of the Scandinavian countries, where they're now 25 making payday loans using somebody else's cell phone.

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They're called a short message service loans. 1 So the 2 young folks are out partying on a Friday night and run 3 short of money. They text their request for a cash infusion, which gets loaded on their debit card. They 4 pay 800 percent interest, and you've got to pay it all 5 back in two weeks. I don't know whether you could do 6 that without this new technology exactly that way. 7 So I think that there are some new wrinkles in the wine 8 bottle, and we will leave it up to our other speakers to 9 elaborate on those, but I think this is a new thing. 10 11 MR. HARWOOD: Okay. Thank you. Our final speaker then this morning -- or 12 13 panelist is Mark MacCarthy. Mark is the Senior Vice President for Global Public Policy for Visa. 14 And, Mark, I believe you have a brief Power 15 Point presentation also? 16 I caught the word brief. 17 MR. MACCARTHY: 18 Thank you very much. I'm glad to be here, and I thank 19 you for coming all the way up here to listen to our discussions. And our host, thank you for having us 20 here, and Julie and the Katies who put everything 21 22 together, thank you all. I think this is a great show. 23 And I'd like to thank especially my son, 24 Collin, who is on the sort of victory lap with me here. He just graduated from high school, and we're out here 25

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in Seattle and San Francisco to sort of have a little
vacation together, and I'm glad he came to watch me do
the show. He's a little nervous about all the lawyers
in the room. I told him that he should also be nervous
by the economists. They're also a threat to the common
man.

7 So let me just do a couple things. On the 8 slide presentation, you've heard a lot of this stuff 9 already and I'm going to jump to it pretty quickly. I 10 want to do some stuff on the business and what it's all 11 about. And then the material that we heard about, the 12 communications from Jennifer, I think, is really very, 13 very important.

I want to share with you what we communicate with our issuing banks for their use with the people who actually get the contactless cards, what we try to tell them about the privacy and security issues, and then, you know, go into some of the details that were raised by some of the commentators so far.

20 So you can see up there the way this thing is 21 supposed to work. You've got a step where you take the 22 card, you wave in front of the reader. It does the job 23 that it's supposed to do.

The key thing that consumers have to know about this -- and this is why I'm pretty interested in

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some of the things that Jennifer has found out about what consumers are thinking, even though the sample size is small. The key thing they have to learn is how to hold the card. Really, do I point that thing? What do I do with this thing? And so one of the key messages we have to get to people is how you hold the card in order to make it work.

8 As you can tell there, it does -- the reader, 9 when it receives the information from the card and 10 processes it, it does beep or flash or sometimes both so 11 the cardholder knows that the information has been 12 received and the transaction has been processed. So 13 that's what it looks like.

Our business stuff -- just like Jodi was pointing out, this is a business that's growing. We have a momentum. 21 of our issuers have the contactless programs. We've got a national marketing plan.

18 Some of our numbers -- partially in response 19 to Jean Ann's point about people going broke using their contactless card, three-quarters of our transactions are 20 The places where people use these cards tend 21 under \$25. to be places where it's low value, not high volume, not 22 23 high-value transactions. There is an increase in the 24 number of transactions. You can see the numbers there, and there is an increase in the ticket size. 25

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So those are the points that make it valuable for the merchant to use the program, and it's for that reason that we're seeing top merchant acceptance in the United States growing pretty dramatically. Here are the companies that we're working with and that have been picking up the contactless card at the point of sale.

It's not just the United States. 7 Just as in 8 MasterCard's circumstance, it's a worldwide program. We have programs all over the world, in Asia Pacific, 9 Canada, Latin America, and Visa Europe as well. So this 10 11 is a program that is not just in the United States. It's something that we hope to make a seamless, 12 13 integrated global product, not one that's located in a single region. 14

I promised you communications that go to our cardholders in this circumstance. This is what we say: Visa payWave purchases are secure. They're processed through the same reliable payment network as the traditional magnetic stripe transactions.

In addition, the cards have special security features, and here's what we say about these security features: You keep control over the card. You don't hand it somebody else. Second, it's got to be really close to the reader. It's got to be within two inches of the reader. Again, that's partly security, but it's

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partly just to inform them how to use the card.

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There's special encryption processes. Jodi made reference to some of them. We'll talk about them a little bit more. And, of course, there's the zero liability. So we reassure the customers at the point that they get the card that there are security features in place that would protect them.

I was on the zero liability. I can't help 8 it -- I mean, I think sometimes you just don't know what 9 to say. But, you know, when we offered zero liability 10 11 for all the transactions on our network, then the criticism comes back, but you don't offer protections 12 13 for the transactions that are not on your network. How could we? So we do zero liability in the context of 14 transactions for which we are responsible. 15

16 On a more general point, by the way, about 17 consumer protections being embodied in law and being 18 generalized to include all of the payment mechanisms, we 19 agree. We have no difficulty in equalizing the consumer 20 protections across the board and expanding them to all 21 providers of payment services.

22 So if there are mobile payment devices that 23 don't have those kind of protections -- I've talked to 24 Susan Grant about this kind of stuff before and other 25 people, and we would be very, very pleased to work

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together to put in place something that protects all
 consumers across the board. All right. That's our
 consumer communications.

The relevant feature here Charge-back rules. 4 is that there doesn't need to be a signature, and the 5 customer isn't required to receive a receipt unless he 6 The signature, just to respond to the point 7 wants it. that was made earlier, that's a protection really for 8 merchant. The merchant has to prove that the 9 transaction took place. And the signature is not to 10 11 protect the cardholder, but to protect the merchant.

It's an interesting fact and maybe something 12 13 that we should do something with that some other people in the study thought that the security that was provided 14 by the signature was protecting them and, therefore, 15 it's a useful piece of information to take back to our 16 people in terms of understanding what people think about 17 18 the security measures that take place at the point of 19 sale. So those are our charge-back rules.

20 Risk assessment. There's a little bit time 21 here, I think, to pause and give you a little context 22 here. We do risk assessment all the time. It's one of 23 our major things that we do in our business, and we do 24 this for a very good regulatory reason and a very good 25 business reason.

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The regulatory reason -- I think, Jean Ann 1 2 made reference to this -- is that for reasons that were 3 good and sufficient to the United States Congress back in the '70s, essentially a public policy decision was 4 made to put the risk of unauthorized transactions not on 5 the cardholder. I mean, there are details of about \$50 6 and debit versus credit. But the fundamental decision 7 8 was made somebody in the payment system has to eat the unauthorized losses. Fraud doesn't get put on the back 9 of the cardholder. 10

What does that is create a huge incentive on the part of the payment system to get it done right, to minimize those fraud losses, because they can't simply pass them on to the people at the end of the consumer chain. They have to find some way to minimize them, but they pay those losses.

Now, over time, we've done our best at Visa,
and MasterCard has done their best to try to reduce the
amount of fraud for that regulatory reason.

The second reason, of course, is if there's too much fraud in the system, then people lose trust in it. It's not a trusted, secure operation. People say, I've given you information and what have you done with it? You haven't protected it, and I'm not going to use your system. So we've got enormously good business

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reasons to try to figure out how to do this kind of
 stuff right. That's in general.

In the context of contactless payment cards, we have an even further incentive. One of ways this product is going to succeed in the marketplace is that people believe it's safe and secure. And so we do not want to create the impression among people that by using their contactless card, they're creating an extra risk for themselves.

So we've looked at the kind of difficulties --10 11 I'm going prompted by the monitor to wrap up. But we look at the kind of the difficulties that could take 12 13 place in this area, and we're going to have some extended discussion about this throughout the day. 14 So I just want to flash this up here and show you the kind of 15 risks that are involved. And I'm not going to talk at 16 this point about the details of these risks, the 17 18 unauthorized card read, the eavesdropping, the relay 19 attacks, the replay attacks and so on.

But I want to get to a detail that I think is really important, and I may go beyond this minute because I do think we need to get this fact out on the table if we're going have a decent discussion about the security issues.

25

Jodi made reference to what she called Dynamic

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1 Card Verification value. We have a similar program in 2 place to protect information that's part of a 3 contactless transaction. But to understand it, you have 4 to go back a little bit, and this is what's going to 5 take me the extra minute.

6 When you have a regular transaction right now, 7 a magnetic stripe transaction, the information gets 8 passed through the Visa network. It's the cardholder 9 number, the expiration date and a special security code, 10 which we call the card verification data.

11 Now, the key fact about that is that it's a static number. And the way it works as a security tool 12 13 is the card number is basically routing information, and the CVV is basically an access number. So the card 14 number gets you to the bank that's involved, and then 15 the bank looks for that CVV. If you've got the right 16 number, they say, okay, you're authorized to gain access 17 18 to this account. If you don't have that number, if you have no number at all or if you've got the wrong one, 19 they don't give you access to that account. 20 That's the security feature. It's a static authorization 21 22 mechanism.

The new thing that's part of our contactless authorization is that that number changes with every single transaction. So if you do get the number through

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one of these hacks, you can't use it again for a
 different contactless transaction. That's the magic.
 We made that number change with every single
 transaction. We think that addresses a large number of
 the security issues.

Security, of course, is not static. 6 It 7 doesn't reach a point where we say, we've fixed the 8 problem and so we don't need to think about it anymore. Our ongoing monitoring efforts haven't revealed any 9 excess fraud associated with contactless transactions. 10 11 So we don't think the situation we've got now poses a significant security risk, but we're moving forward to a 12 13 new global contactless specification.

14 It's an upgrade to the way we do the process 15 right now. And as part of it, we're going to have an 16 additional security mechanism that you should know 17 about.

18 The additional security mechanism is that 19 right now when the card is brought within the range of 20 the reader, the reader energizes the card. There's no 21 new -- there's no information coming directly from the 22 card without it being energized by a reader. And then 23 information comes back from the card to the reader and 24 through into the system.

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The new specification that we're putting

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together will require that the readers will first send to the card an unpredictable number, which will then be used together with the information on the card to generate a dynamic number that will change with every single transaction.

6 The new thing here is that if you do get a 7 number right now from a contactless card, you read it 8 and you could take that number and route it through the 9 system and actually make one transaction. You couldn't 10 make two transactions, but you could make one.

Under the new specification, you couldn't even make one because the card wouldn't have the number that would be unpredictable and would come from the reader. That creates an extra layer of security. It's the kind of thing that will make it even more difficult for the fraudsters to move ahead to make unauthorized transactions possible with this kind of information.

This is a process that we're putting into place. It isn't in place right now. The migration path calls for card issuers to begin to put this into place in 2009, and the mandate is up by the beginning of 2012, that particular security feature be put in place.

23 Sorry to go over, but it was the kind of thing 24 that I thought we needed to get out here so people had a 25 full understanding of the kind of issues that we're

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1 dealing with.

2 The last slide -- let me just leave this here. 3 People talked about the form factor and how it's -we're moving away from cards. It really is an important 4 feature of this technology. And I know we're talking 5 about security features. I know we're talking about 6 privacy features, and those are important issues to 7 8 focus on, but one of the things that this technology does is create the opportunity for moving away from the 9 existing generation of cards and moving not just to cell 10 11 phones or FOBs, but to any number of devices that could 12 be used to embody payment mechanisms.

13 It's really an exciting development in the marketplace, and we're hoping that as it goes forward, 14 it's the kind of thing that we can work together with 15 people and the consumer groups, in the academic 16 17 community and at regulatory community to sort of push 18 together to make this kind of transaction work as well 19 as possible for consumers, for the issuers and for the 20 card --

21 MR. HARWOOD: Thank you, Mark. Thank you. 22 Jodi, do you want to add -- do you want to add one quick 23 comment? And then we have time for a couple questions.

24 MS. GOLINSKY: I'd just like to make a comment 25 about zero liability. You know, MasterCard takes the

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1 same view that Visa does. You know, one of the things 2 that becomes very confusing -- and I'm actually a 3 regulatory attorney and I get confused between Reg E and 4 Reg B and what they have and what they don't, which is 5 why MasterCard has a zero liability policy.

6 And Jean Ann did reference there are some 7 restrictions on that; one of them being the number of 8 times a year that a cardholder might actually make a 9 claim of unauthorized use. That's meant to make sure 10 that a cardholder is not abusing our zero liability 11 policy.

12 But I manage that policy, and also I talk to 13 issuers all the time who are the ones that mandate that policy for. And I've never seen a situation where a 14 cardholder who's had an unauthorized use on their card 15 and wanted to take advantage of the policy was turned 16 down for reasons because of the limitations. 17 18 Limitations are meant to make sure that there's no fraud to that. 19

20 On one quick point to what Mark said, the 21 unpredictable number piece of their Dynamic CVV is 22 actually something that MasterCard's Dynamic's CVC3 has 23 now. We have do have that unpredictable number.

24 MR. HARWOOD: So let me see if we have some 25 questions in the audience. We have one right over here.

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We'll start Susan Grant. We have time for about three
 questions probably.

3 MS. GRANT: I'm Susan Grant, Consumer Federation of American. I just wanted to ask a question 4 about the enhanced security that Mark alluded to which 5 Would that prevent somebody from 6 is really great news. taking the account information and using it in some 7 8 other way to make an online purchase or a purchase by phone. 9

It wouldn't, to be direct. 10 MR. MACCARTHY: Ιf 11 the personal account number and the expiration date were obtained, that information can still be used by a 12 13 fraudster to go online and try to make an online purchase or do a mail order or telephone order purchase. 14 Those are the contexts in which they don't need the card 15 if they've got the card number and the expiration date. 16

Now, we think that that by itself is an issue that has to be addressed, but the card-not-present fraud is the kind of fraud that isn't going down as fast as we want it to go down. We need to address it with a series of general issues, general measures. We've got some things in place right now.

23 Most merchants, if they're worried about fraud 24 in their context -- and they should, because the 25 responsibility for fraud is theirs. The liability for

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online fraud rests with the merchant. So they have got
 every incentive to do this right. We've given them
 tools to help out; one of which is the Card Verification
 Value 2 on the back of the card. Merchants who ask for
 that would be fully protected in this context.

In the contactless card, the Card Verification 6 Value 2 is not on the chip, it's not on the magnetic 7 8 stripe. The only place you find that number is on the back of the card. So if somehow the personal 9 identification number and the expiration date were 10 11 compromised in a contactless context, you still wouldn't be able to use that number at a merchant. You used the 12 13 Card Verification Value 2, and almost all of them are beginning to do that because they see the value of it. 14

15 It's an address verification service that we 16 offer for online merchants who want to use it where 17 they'll say, what's your zip code. Again, that number 18 isn't present in the contactless transactions. So 19 there's no way the fraudster could use that.

It's verified by Visa, which is a program we're offering for the merchants, where if they do it and they put it in place, there's no way that the cardholder information that was compromised in a contactless transaction could be used to get that information.

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And we think some of the merchants are really stepping up to try to take their own measures to protect fraud in this area. I mean, many of them use, you know, their own fraud screens like finding IP addresses that are suspect IP addresses, and they'll decline the transaction even in the context where the issuing bank would approve it.

8 So there are a lot of methods that are being 9 done here to try to control online fraud. That's a very 10 general problem. It's not a problem that's specific to 11 the contactless environment.

12 MR. HARWOOD: Jodi, do you want to add 13 anything else to that?

MS. GOLINSKY: I would say all the same things. You know, it's interesting because we -- at MasterCard, we have different terminologies. CVV, we call it CVC, whatever, same thing. Most online merchants are now asking for CVC too.

And, also, we have another -- we have a program similar to Visa's called Secure Code, which is a PIN system on the Internet if merchants want to sign up for that. But if you're looking to commit mass fraud online, trying to get numbers off of contactless cards is not your way to go.

MR. HARWOOD: Samantha, we've got someone back

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1 there? Great. Next question.

2 MR. JOHANSEN: Hello there, Eric Johansen. As 3 credit skimming is one of the most prevalent forms of By some estimates, it's a \$100 billion problem fraud. 4 that you quys are trying to solve. Current contactless 5 systems do not address this issue, but you quys are 6 talking about new security features that can help 7 8 prevent contactless skimming. As you quys deploy these systems, are you planning on reissuing all the defective 9 cards you have on the market today? 10

11 MS. GOLINSKY: First of all, we aren't the ones who issue the cards. But what MasterCard has done 12 13 is we set up a mandate. I mentioned that we are mandating that all cards now do not have your name 14 That was a mandate as of last 15 embedded in the chip. The mandate for Dynamic CVC3, which includes 16 summer. the unpredictable numbers is a mandate as of July of 17 18 this year.

And then for cards that are already out there, we have a grandfather provision so by the end of -- and I can't remember if it's 2009 or right at the beginning of 2010, any card that's out there has to have been replaced by that time with the new technology.

24 MR. HARWOOD: All right. One final question.
25 We'll go back there. Sorry about that.

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MR. KOSCHER: Carl Koscher. So one thing that 1 2 I've been wondering about is one of the nice things 3 about the contactless cards is you can keep it in your wallet and still tap it against the reader and it will 4 So I'm wondering once issuers start sending us 5 work. cards and we have a wallet full of cards with these 6 PayPass features on it, what happens then? Does one of 7 8 the cards get randomly chosen? Are consumers being informed about that? 9

10 MR. MACCARTHY: My answer is that they 11 interfere with each other, and so the result would be 12 that you would have to pick one.

MS. GOLINSKY: And one of our strategies has been to -- you know, some cards you want to -- your marketing strategies try to get various cards in someone's wallet. For the PayPass, you just want the one in your wallet.

18 MR. HARWOOD: Are you going to ask a follow-up19 question?

20 MS. REDFORD: Leann Redford with Visa. So 21 what you're saying is if you have multiple cards, how do 22 you pick the one at the point of sale, because it has to 23 be awfully close? So you're the lucky consumer, you're 24 holding a whole handful of -- you might say a whole deck 25 of cards in your hand, and you hold them towards the

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reader. Our technology specifications say the reader 1 2 can't choose. We know what card we'd like you to 3 choose, but the reader doesn't get to choose for the consumer. So the terminal says, whoa, I've got more 4 than one card in the field, please stop and have the 5 consumer choose which card they choose to pay with, 6 debit, credit, brand, whatever. Does that make sense? 7 8 We could technically solve that problem in our favor, but that's not part of consumer choice. 9

10 MR. HARWOOD: Thank you very much. Thank you. 11 We're out of time. I apologize we didn't get to this 12 last question here. You're welcome to come up and chat. 13 We're going to take a 15-minute break. We're running a 14 few minutes late. So it's going to be a definite 15 15-minute break, not a 15-and-plus break.

And the folks who are in the next panel, if you could come up in about five minutes and meet with Julie, she'd like to see you before we start. Thank you.

(Recess taken.)

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CONTACTLESS PAYMENT CARDS 1 2 MS. MAYER: We have good information to share 3 on this panel, and I think the discussion benefits from the previous two that we have heard, about how 4 contactless payment technology works, how it's being 5 used, discussion of consumer attitudes and understanding 6 regarding contactless payment devices, and now we're 7 8 going to focus on this panel on one specific form factor medium, plastic cards, payment cards. 9 Our panelists all bring great expertise to 10 11 this discussion. At the same time, they offer, I think it's safe to say, diverse perspectives on the benefits 12 13 and risks of contactless payment cards, and we're pleased to have such a range of stakeholders represented 14 on this panel, including payment card issuers, users, 15 and skeptics. 16 We'll also hear from experts who have 17 18 consulted on security and regulatory matters from 19 members of the contactless payment industry, government, both in the U.S. and in Asia, where contactless payment 20 21 is arguably even more advanced.

22 One person we won't be hearing from, 23 unfortunately, today is Leslie Michelassi, who is on the 24 agenda, who is the Financial Consultant and the 25 Washington State Director of CASPIAN, a consumer privacy

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organization, who unfortunately was unable to come at
 the last minute.

However, we will start with Peter Ho, at the far end of the table, and Peter is Vice President and Product Manager with Wells Fargo Card Services.

Thank you very much, and I 6 MR. HO: 7 appreciate the opportunity to speak in front of everyone 8 today. As I've been introduced, my name is Peter Ho, I am a vice president, Product Management, in Wells Fargo 9 That is the consumer payments wing of 10 Card Services. 11 Wells Fargo Bank. We are an issuer of Visa's payWave contactless card feature, both on the credit and the 12 13 debit side. And I'm here today to really share our perspective on why we are issuing contactless cards and 14 where we see the market and where we see the trends 15 going in terms of contactless payments. 16

17 Just to kind of high-level start off, at 18 Wells Fargo, our philosophy really is, we want to be our 19 customer's payment of choice, and it doesn't matter whether you use Wells Fargo credit card, a debit card, 20 or one of our gift cards, but what we like to do is we 21 like to take advantage of the relationship that we have 22 23 with our customers, and we like to show value as a Wells 24 Fargo relationship versus any single product.

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Part of that strategy are payment cards;

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they've become a very crucial part in our lifestyle.

People use both types of cards for -- all three kinds of cards for their payment needs, and they've really become a great aid in terms of conducting transactions.

5 Key to, I think, this ability is the quick, 6 reliable networks that we have, so that when you swipe 7 your card, you know that that transaction is going to go 8 somewhere, you're going to get an approval, or, 9 unfortunately, sometimes a decline, but that happens 10 very quickly.

11 It eliminates the need to carry large amounts of cash with you, so it's a personal safety issue, 12 13 right? If you're going to go buy that big screen TV, you don't want to walk around with a couple thousand 14 dollars in your pocket. The value proposition to the 15 merchant is the same thing: You don't want your cash 16 registers full of cash. It's a huge risk and liability 17 18 in the sense of, God forbid, a robbery.

Also, international acceptance. Cards are accepted worldwide today, and instead of having to work out and have foreign currency, hard cash in your hands, you can basically take your Wells Fargo Visa card, go overseas, use that card seamlessly for any purchase you need to make.

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And lastly, I think, there are benefits to

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having a card, in terms of chargeback feature, extended warranty, and other value-added services that we add.

3 When we get down to contactless cards, this really is an extension of what it is that we currently 4 This is designed basically do with our customer base. 5 for small transactions, transactions under \$25. 6 I think Mark did a great job in explaining some of the 7 8 regulations and how this \$25 transaction limit -- and it's not really a limit as much as this is where a 9 merchant is protected, and for the merchant who wishes 10 11 to go above that \$25 without a signature, they certainly can, at their own risk, and some merchants have decided 12 13 to take on that additional risk and others haven't.

14 So depending on where you're shopping, you 15 may or may not be asked for a signature. It is an 16 inconsistent experience, but at the same time that gives 17 the merchant the capability of making decisions on their 18 own.

19 It also provides speed in terms of you can 20 just wave your card; you don't have to worry about 21 orienting your card based on the different kind of 22 terminal that you have there, and I'm sure you've been 23 stuck behind somebody at a grocery store waving their 24 card six ways to whenever, to try to figure out which 25 way is it going to swipe for me, or is my card

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1 demagnetized.

2 Also, convenient. Contactless payments 3 provide an opportunity to actually allow us to meet the lifestyles of our consumers in the sense that we can 4 introduce other form factors that may be more 5 And I think a lot of people today have 6 convenient. spoken about mobile, of which we are very keen on, and I 7 8 think Mark put up a slide demonstrating the various Visa form factors, including the mini card and the key tag. 9 Lastly, it's a security feature, in the sense 10 11 that you have control of your card at all times. I think a lot of people mentioned today skimming, and 12 13 skimming is an issue. And what happens in skimming is, someone takes your card, whether it's that server at the 14 restaurant or a clerk who actually drops your card onto 15 the floor, picks it up, swipes it into a machine and 16 comes back up and gives it back to you. Bottom line is, 17 18 they are stealing information that is based on your 19 payment card. In the case of contactless payment, you always have the card in your possession, you don't need 20 to give it up. 21

22 So getting into customer communications, I 23 think a lot of people have talked about customer 24 communications and what are issuers doing to communicate 25 with their customers that they indeed have a contactless

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1 card in their pocket.

2 So what I did is I went ahead and ordered a 3 contactless plastic from our founder, Henry Wells, and typically you'll get, you know, you probably recognize 4 this kind of envelope in your mail when you get a new 5 plastic card, and inside this card, we have a number of 6 First and foremost is what we call 7 different pieces. 8 our card carrier, and as you will see, it's basically your standard card carrier. On the card itself, you 9 notice at the very top we do say, you know, same great 10 11 card, new payWave feature.

And underneath the card, actually, if you tear the card off, it actually says, introducing Visa payWave, and tells you what exactly this card is and what it does.

At the same time, in addition to the card 16 carrier, we also have a brochure introducing Visa 17 18 payWave. And in this brochure is a lot of the similar 19 messaging that Visa has helped us define, and basically it provides information on how you use your card, how 20 you identify that you have a contactless card, and, most 21 22 importantly, where you can use it or how you find out 23 where you can use it.

24 So that's information there. In addition, we 25 have to include all of our other pieces of information,

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keeping your information safe, and our card disclosures.
But at the end of the day, there's a lot of information
in this package, and it does tell the customer, yes, you
have a contactless card; and that's great, but the one
thing to keep in mind is, in our studies, only ten
percent of the people read the stuff in the envelope.

7 So as much as we do our communication job, we 8 still have to depend on the consumer to read the 9 information we give them. And if we can't, you know, 10 there's nothing I can do. You know, I can't go around 11 bopping people on the head saying, hey, are you aware of 12 this? But I think we've done a great job in pointing 13 out the features in having this card.

In addition, if you notice that this card itself actually has kind of a silver metallic label on the top; it's the activation label. Actually, this is a security feature that is a mandated Visa, we call it, shield, the card shielding in the mail stream. What this does is, it actually disables the contactless feature of the card until this label is removed.

21 So the concern is, if I send out a bunch of 22 cards in the mail, and, here, I'll just put this back 23 into the envelope, and somebody in the mail stream 24 decides, hey, I'm going to read a bunch of cards today, 25 well, this is an actual contactless reader. I've waving

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the card all over it. It's not reading; it's not beeping. And just to prove that again, I'll go ahead and -- (Demonstrating). It's not reading. It's to protect our customer.

The moment this label is removed, though -and I'll go ahead and remove it -- the card reads.

7 So what are we doing to protect our 8 customers? What are we doing to show our customers that 9 they have a contactless card? The information in the 10 packet, bug on the card itself, demonstrating that we do 11 have a contactless feature, and in the mail stream we 12 protect it.

13 In addition to that, from day one, we've been issuing cards since August of 2006, we have used dynamic 14 CVV on all of our cards. We have also masked the name 15 on all of our cards. What that means -- and I think 16 we've touched on that earlier today; what that means is, 17 18 basically, your name is not populated on the chip. 19 Instead, it says Wells Farqo card holder. And if you'd like to come up later on, I do have a few receipts 20 showing that printout. It's a little yellow, and I 21 apologize;, I've gained a lot of weight testing out this 22 23 thing at all the fast food restaurants, and so my 24 girlfriend said I have to lose weight.

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Anyway, but getting back to the point here

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is, we are protecting our customers, and we are protecting our customers in many different ways, and the card is a secure card. When you look at how someone could steal this information, and the one thing that we have to think about is, when you steal information, that's one thing, but what can you do with the information you have is a whole other case.

If you were to take this card, or even if you 8 take the card in my wallet, and you were to get that 9 information off of it, what would you get from that 10 11 read? You would get my name field, which would say Wells Fargo card holder on it; you'd get my account 12 13 number and expiration date, the dynamic CVV of the last transaction that I used the card for, which was this 14 morning to buy coffee. 15

If you were to take that information and you 16 said, okay, I'm going to clone myself a magstripe card 17 18 so that I can go and fraudulently buy gasoline; well, 19 the thing is, that can't happen, because in a magstripe transaction, as Mark alluded to earlier, you need to 20 have something called CVV1, or MasterCard is a CVC1. 21 So basically, when you try to swipe -- when you take my 22 23 DCVV value and put it into the CVV1 slot in this 24 magstripe, it will decline, because it won't match. So then you say, okay, well, then, I'm going 25

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to make a bunch of fraudulent transactions on the
Internet. And as pointed out earlier as well, that can
be done; however, many consumers are -- or many
merchants are actually starting to use CVC2, which
basically is this three-digit number on the back of your
card, right? You can't read that wirelessly. It's not
on the chip.

8 So the last option really is, I'm going to go try to clone myself a contactless plastic. And I'm not 9 going to say it cannot be done, because we all know that 10 11 things can happen over time; however, it is a very difficult proposition today. You have to get the 12 13 algorithms right, and it takes time to get that done, and it takes expense. It's a lot easier to go find 14 15 other ways to create fraud other than the contactless 16 feature.

17 So getting back to talking about security, I 18 did read a lot of the comments in the comments section, 19 and one of the things I did notice was a lot of people were saying we should have more security around these 20 cards. And I would say, yes, that does make a lot of 21 22 sense; however, we also have to think about the fact 23 that we are working within an ecosystem, and this 24 ecosystem includes merchants and it includes issuers and it includes consumers. 25

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The more difficult you make something -- or 1 the more secure you make it, usually it means more 2 3 expense from the merchant's point of view, because you're adding additional security features that cost the 4 merchants in incremental cost, it costs the issuer 5 something, and at the end of the day it also costs the 6 customer something, because they have to learn how to 7 8 use the card.

9 And so I think we're walking a fine line, and 10 I think we've -- we might be tipping on one side or the 11 other, but we're definitely not one-sided in terms of 12 the security features that we built into this program.

13 And so going forward, I think that we do have a very, very bright future for contactless payments. 14 Ι think that cards are really just a beginning for people 15 to think about what it is that contactless payments can 16 I think at the end of the day, something 17 do for them. 18 like a contactless phone will actually offer more benefit to a customer, and they will have that choice. 19

I mean, this phone here, it is a contactless payment device, and basically I have the option of setting this phone to make transactions based upon three levels of security.

The first one is basically no security, always on, so I just walk up and I tap the phone, it

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will read -- it is reading, actually; it's just not
 beeping for me.

The second level of security is you have to actually go into the menu structure of this phone, find the application, actively say, I want to pay, before you can pay.

And then lastly, you have a feature that
basically locks it down with a PIN, so you can't do
anything with this unless you'd have a PIN to activate.

Lastly, the nice thing about contactless applications on the phones is, the phone and the payment application can be disabled from a remote location, something I can't do with a card.

14 So the future of contactless payments is very 15 bright. I think that there is still a lot of education 16 and a lot of understanding with consumers, no doubt 17 about that, but I think the more and more consumers 18 start understanding the wave as opposed to the swipe, 19 we'll start seeing much more attraction and 20 understanding and use of contactless devices.

And I'm getting my signal, so I will go ahead and say thank you for your time. I applaud the FTC for putting this program on, and I'll be available for questions later. Thank you.

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MS. MAYER: I have one question for you

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before you sit down -- or you can sit down.

MR. HO: Thank you.

MS. MAYER: I just was curious how Wells Fargo was targeting -- if this is going on, targeting which customers were receiving these cards and getting these disclosures in the mail, or it was something driven by if consumers were asking for them as well.

8 MR. HO: That's a really good question, and 9 we actually have a multi-pronged strategy in getting 10 contactless cards to the customer.

11 The first one is, if you're a new customer 12 and you're applying for a new account, the contactless 13 feature is a choice that you can select. So you can 14 have one mailed without the feature, one with the 15 feature.

Also, what we call natural reissue. 16 We do reissue cards, a number of them with the contactless 17 18 feature, based upon some segmentation that we do and to customers that we feel would benefit from the feature. 19 They still do have the option of opting out of this, if 20 they so choose, by calling customer service, and we'll 21 have a card out to them pretty quickly. 22 In the 23 meantime, about six, seven seconds in the microwave on 24 medium. No more, no less.

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MS. MAYER: Thank you for that tip.

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Next, we're going to hear from Dan Johnson, 1 2 who will represent one of the retailers, particularly in this area, with Tully's Coffee, which many of you are 3 enjoying this morning courtesy of the cafe. He can 4 speak to how long they've been using it in their retail 5 shops, but it's also interesting to hear again their 6 reasons for doing so, and experience since, and Dan is 7 8 the Information Technology Director for Tully's.

9

Take it away, Dan.

10 MR. JOHNSON: Thank you, Julie. And thank 11 you to the FTC for having this. I think this is a great 12 opportunity for a good knowledge transfer from various 13 experts, and I'm happy to be here.

I'm going to keep this pretty short, really. 14 I'm going to go into kind of the facts a little bit 15 about the company, about why we decided to go with 16 contactless payments and our results so far, but really 17 18 if you have any questions, I think that's going to be 19 the best tool for getting information from me, is what questions do you have about Tully's, and we can do that 20 afterwards, or you can come up and see me afterwards, 21 22 definitely.

A little bit about Tully's. We were founded in 1992 by Tom Tully O'Keefe. If you're not familiar with our brand, we are a custom, hand-roasted coffee

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company. We do everything by hand; we don't use machines; we have people up there sniffing coffee and abstain from technology on that side of it as much as we can, but also from a retail perspective, we obviously embrace it as we need to do business.

We have 150 retail locations domestically. 6 Of those, 90 or so are corporate locations which are 7 8 using contactless payments. The others are franchise locations. Additionally, in Japan, we have over 250 9 franchise locations. We just started up a company in 10 11 Singapore to open coffee shops up there. In addition to the retail, we also have grocery stores; we're in over 12 13 4,000 grocery stores across the West Coast.

We're going to be focusing on the retail 14 The retail side of our business is pretty 15 side. straightforward, and we sell coffee. I saw a lot of 16 people out here drinking it this morning. We are the 17 18 official coffee of the University of Washington Food We have a lot of other areas, including 19 Service. Boeing, and we're hoping to expand east farther. 20

21 But in retail, there's really, and especially 22 not just retail, but QSR, quick service restaurant, 23 there's three big drivers on how successful we are.

The first is quality. You have to have a good quality product, which we believe we have. We

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wouldn't be in business if we didn't have a quality
 product.

The second is value, and that could be either perceived value or actual value. You know, compared to some other coffee companies, we have a great value for the quality of coffee that we have.

And really the third big driver is
convenience, and that's really the big one. Convenience
is probably the easiest one to really communicate and
really touch with our consumers.

11 Convenience can be multiple things. It could 12 be store locations. There's a very big coffee chain 13 based in Seattle that has them everywhere, and they have 14 been relatively successful, although I think they're 15 just recently closing some stores, so maybe that's not 16 as convenient as we thought it was.

In addition to location, you have speed of service, and that's kind of where contactless comes in. People, especially in the morning, and coffee, we do 60 to 70 percent of our business before 10 a.m. in the morning, and when you're there, there is a line out the door and you need to get them through as quick as possible.

24 So really from a convenience perspective, we 25 kind of started looking at the contactless, saying, is

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1 it something that we can use to speed up our line? Will 2 people who have contactless cards not order the 3 super-double-tall-nonfat-soy-chai-latte-no-whip and not 4 hold up the line trying to figure out what they want to 5 drink?

6 But seriously, looking at the contactless, we 7 said, you know, we need to look at a couple things.

8 One, electronic payments make up over 50 percent of our revenue stream right now, so we are still 9 primarily a cash business, or equally cash and 10 electronic, so we need to make sure we accommodate both, 11 but we are only going to be seeing an increase in 12 13 electronic payments, and whether those electronic payments are gift, credit, or contactless, we need to be 14 sure that we capture or have the ability to capture all 15 of those. 16

17 Also, from speed of service, the guise of 18 contactless is that it does make it go faster, that 19 there is no fumbling through the wallet for the card, 20 and that was intriguing to us and hoping that it would 21 speed up our service.

Also, it's an option for our consumers. We found some consumers have come up to us and said, hey, I have this great, nifty tool; can I use it at your store? And although that itself isn't necessarily a driver, I

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don't think we're turning away customers when they come up to us and say, oh, I'm not going to use your shop because you don't have it. It is another option for people that are very passionate about that and who do want to use it.

The other driver for us, as mentioned, is for 6 7 people to spend more money. And I will put a little 8 asterisk by that and say we don't really want people to spend more money; we want them to spend more money at 9 our shop. So again, if it's a convenience factor that 10 11 we can get them to come here and spend money at Tully's instead of at a different coffee shop, that's perfectly 12 13 fine with us. So we're not out there to bankrupt the public; that's definitely not our goal. 14

The implementation of this, we kind of 15 started going through the process about a year and a 16 half to two years ago, after we made the decision to go 17 18 on it, and really we took a look at all the business factors for doing it. We looked at the costs of doing 19 it, which they were not significant, they weren't not 20 significant, but it was a risk that was relatively low. 21 It was something definitely that we could tolerate. 22

23 So we did a pilot in five locations, and that 24 worked out very well. We use a Verifone Omni 3750, and 25 actually the ViVOtech reader that you see in front of us

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Installation was pretty quick. It was pretty 1 here. 2 cheap. And from a point-of-presence perspective, it does kind of stick out in front of the register, and we 3 got a lot of questions when we first put them in saying, 4 hey, that's great; how do I use it? I can't tell you 5 the number of people that don't have contactless cards 6 that try and use that reader. It's a constant problem. 7 8 But that's neither here nor there, and I'll actually get to that here in a little bit. 9

After doing the pilot for four months, really 10 11 that was just to see if the technology worked. The biggest thing we wanted to make sure was that adding 12 13 contactless didn't disrupt our credit card processing. That was the main driver. Is this something that we can 14 offer that's not going to risk any of our current 15 So after determining that was the case and we 16 streams? had some usage of that, we went and rolled it out 17 companywide. 18

19 And getting to the results section, first of all, I have to put a little PCI disclaimer, which says 20 that we don't save credit card numbers. 21 Tully's does not save any of that. We know the banks do. We don't 22 23 have access to that, so I have truncated data. So I've 24 got a bunch of numbers that have the last four digits, and trying to figure out frequency, recurrence of 25

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consumers. So it's not accurate, I can tell you that, it's not 100 percent accurate, but it should be ballpark in terms of what we're seeing in terms of repeat customers, who's using it, and why they're using it.

5 MS. MAYER: And I'm just going to jump in and 6 say, for those of you who don't know about PCI, we'll be 7 hearing more about it in two presenters.

8 MR. JOHNSON: So what we saw is that people that do have their contactless cards and do use them 9 actively, always use them. There's a small percentage 10 11 of our overall credit card customers that use them, but those that do have the contactless cards do use them. 12 13 And I don't know why, I don't know if it's they think it's really cool, they impress the other people in line 14 by pulling out the contactless card, they're impressing 15 our baristas, I'm not sure exactly why they're doing it, 16 It could but they are consistently using that card. 17 18 also be that there's rewards or other aspects put onto 19 that card, but that is their top-of-the-wallet card.

20 Overall, as a percentage of credit card 21 customers that are using contactless, it is very, very 22 small still. It is a very, very small number of people 23 that are using contactless cards as opposed to regular 24 magstripe cards. And part of it is the saturation of 25 the cards out there. A lot of it could be, again,

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different rewards that people have on cards that they haven't been offered as contactless yet, but we're expecting that to grow, but it is very small right now.

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I put a little note in here; some of the 4 other issues we've had, especially with this reader here 5 and people that don't have the contactless cards is, we 6 have to remind people to tap or wave and not hit. We've 7 had several readers damaged, especially people with the 8 noncontactless cards, they try and use them and they 9 say, oh, it's not beeping, so they keep on tapping it 10 11 harder because they think that's going to make it read better, which is actually guite humorous and has 12 13 resulted in damage to some of our readers and cash registers. 14

15 So really, that's about it in terms of the 16 results. We see that there's a lot of potential for it. 17 There's a lot of potential for getting this into 18 people's hands. There's a lot of potential for the 19 mobile application of this coming up very soon, we hope. 20 We think that it's going to do very well in that.

As it is now, it's not a big home run. It's nothing that is going to significantly drive our business currently, but also I would expect that to incrementally change as we get more people out there having these cards, as there's a greater education about

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these cards, and as we put on additional, maybe,

2 marketing aspects of that to get people to come in. 3 So overall, it's a program that has worked There's really no negatives. We received well for us. 4 no customer feedback, comments, about this in the 5 negative. We've had no chargebacks related to this. 6 Obviously, we wouldn't be liable for them, anyway, but 7 8 we haven't had anyone actually challenge a contactless transaction. 9

10 So overall, it's worked very well for us, and 11 we look forward to the future and hope that this does 12 really turn into more of a convenience factor for our 13 customers and get them to come back more frequently.

Dan, I just have one question. 14 MS. MAYER: Ι asked Peter a little bit about education, and I'm just 15 curious if barista education or employee education is 16 part of the retailer's responsibility, because, and not 17 18 necessarily in your stores but in others, now that I've 19 learned a lot about this technology, I've been asking about it: Oh, you know, how do I use this, or what's 20 And I often get the "I don't know," so I'm just 21 this? curious if that's part of the merchant's role in getting 22 23 this technology out.

24 MR. JOHNSON: Yeah, it definitely is. I've 25 got to say, you know, MasterCard, Visa, and AmEx have

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been very helpful to us in terms of giving us materials to use to help train our baristas on that. We do have a relatively high turnover in terms of staff, so getting people on top of that can be sometimes problematic, and we do our best with that, but definitely there is a barista education there that can take a little bit of time.

It's kind of funny, because contactless 8 payments are supposed to be quicker, but a lot of times 9 you'll have the person that pulls out their wallet and 10 11 they say, oh, I have this card and I'm not quite sure how it works. And they kind of look at it and the 12 13 barista looks at it and says, oh, you know, let's see how we get this to work. And overall, that transaction 14 was eight times longer than a typical magstripe, but you 15 hope that the next time, once they have that and they 16 keep on using the card, that education level builds. 17

But, yeah, definitely in the short term, there are challenges with both education, awareness, and consumer awareness of the tools that they have.

21 MR. HO: Just a real quick point. I think 22 the big thing there is, especially in the card form 23 factor, people are falling back on the magstripe, but 24 the moment you start going to alternate form factors, 25 like phones, like where there is no magstripe, suddenly

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1 people really do need to pay attention.

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I was at a local drive-in one day, and she said, oh, that doesn't work. And I said, well, here, I want to pay with my phone. She says, don't worry about it; I can swipe it. I said, all right, well, here you go; swipe away.

So education is coming, and I think, as I was
pointing out earlier, as more and more consumers
understand it, those consumers become the people
standing behind the counter accepting your payment.

MS. MAYER: Thank you both.

We're next going to hear from Dr. Kevin Fu, who is an Assistant Professor of Computer Science at the University of the Massachusetts Amherst, and he also directs the RFID Consortium on Security and Privacy, which are topics we'll be discussing today.

DR. FU: I think it's great to follow Tully's. I love coffee, and I actually love their coffee. But I'm wondering about the reasons they actually have the customers using those contactless cards, whether it's actually to pick up the line or, rather, it's a pickup line.

23 MS. MAYER: It was just a happy accident that 24 it turned out that you're the official coffee of the 25 University of Washington.

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And we're happy to be so. 1 MR. JOHNSON: 2 MS. MAYER: And right across from my office. 3 DR. FU: Okay. All right, so when Julie mentioned the type of people on the panel, she talked 4 about stakeholders, and then she said, oh, and then 5 other skeptics, and I think she may have been referring 6 But I consider myself a technologist, because 7 to me. 8 I'm not financially motivated behind this, but I'm curious about what is the security and privacy on these 9 kind of devices, what do they do today, and what could 10 11 they do.

12 In fact, I would love to be able to buy a 13 perfectly secure mobile payment system. I enjoy this 14 kind of stuff. I think it could be great in the future. 15 But the problem is, there are many ways to actually 16 execute it. And without the proper incentive systems, 17 we may end up with the kind of technology that we would 18 rather not have as consumers.

19 So what I'm going to do is, I'm going to 20 give you a quick survey. There's quite a bit of 21 material; you can find all this material on the 22 RFID-CUSP Web site. But what I'm going to do is just 23 tell you about one experiment I did on contactless 24 credit cards. I started to receive these cards in the 25 mail, and I was really curious how they worked and what

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kind of information was on the card and what was
 revealed.

We had heard about, for instance, the Exxon Mobile Speedpass which used encryption to protect its payment technology, and we thought, wow, these contactless credit cards, they are years ahead of these other payments, so it's going to be really tough to crack, probably.

So what actually we found was, we didn't 9 actually have to do too much in order to lift 10 11 information from these cards. On these cards, we were able to -- we took a collection of cards -- I probably 12 13 have one of the worst credit ratings; I made sure to buy my house first before doing these experiments. 14 But we collected tons of cards and tried to catalog what 15 information was leaked. And we took an off-the-shelf 16 We also built one of our own. RFID reader. And on most 17 18 of the cards, we could lift the credit card number, the 19 expiration date, and the card holder name.

20 Now, I do congratulate the credit card 21 associations and the bank issuers for beginning to 22 remove the card holder name. I understand some of the 23 cards are beginning to remove that. I think that's a 24 great step, a good step in the right direction. I'm 25 glad that they're sort of taking these preemptive steps

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1 after the fact.

2 But let me give you a little video to 3 demonstrate what we actually did. (The video was played.) 4 DR. FU: So that was an actual skimming 5 They added the stench marks to my poor 6 transaction. But that was an actual skimming of 7 graduate student. 8 information. It was a blink of the eye. It was able to read through clothing, through the wallet, through his 9 coat, and pull out his complete information on the 10 contactless card. 11 I feel like there have been a lot of 12 acronyms, legal acronyms, and so now I'm going to throw 13 you some technical acronyms, but I'll try to keep that 14 15 down. But here's just a picture of one of the 16 devices we built that is actually able to replay 17 18 contactless credit card information, and we found some 19 interesting things despite the protections of things like transaction counters. And I'd be glad to talk with 20 you about these kinds of devices offline. 21 22 A lot of people ask me about, how do they 23 disable the contactless interface on the card? Mr. Ho 24 suggested the microwave. That's fine if you like to see sparks, I suppose. I get a number of phone calls, 25

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though, asking me, how do I do this? They've called up their credit card issuing bank and they've asked not to have the contactless, an enabled one. And an interesting story came back.

5 One woman said she called up her bank, and 6 they said, we'd be glad to issue you a noncontactless 7 card. Came in the mail. She opened it up. 8 Investigated a little bit further. It was actually 9 still contactless. But she wasn't able to actually 10 tell, because how could you distinguish these things, 11 they're so pervasive.

But one way you can actually disable it is 12 13 with a hammer, and so here I have a graduate student and he's -- if you hammer it just right, often times there's 14 a little bit of an indentation and you can dislodge some 15 of the leads and that will effectively disable it. You 16 could go test it out, I suppose; if you take it to a 17 18 store and if it doesn't beep anymore, you probably 19 damaged it enough. But it's not something I would suggest to the average consumer. Don't take a hammer to 20 your wallet. 21

22 Okay. So with that, I have a couple other 23 nongraphical comments. Hang on one moment.

And it's mainly going to center around three issues, and that is of personal privacy, informed

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1 consent, and consumer choice.

2 So it is my opinion in looking at these 3 things as an unbiased researcher looking at these kinds 4 of devices, that these kinds of devices could benefit 5 from much more privacy preservation. So let me give you 6 a couple examples.

There is a professor of electrical 7 8 engineering, okay; this is your high-end consumer who knows not only how to do things but how they're built. 9 He walked into my office, and I said, what kind of 10 11 contactless cards are you carrying? And he said, are you kidding me? I wouldn't carry that. And I said, are 12 13 you sure? And he said, I'm absolutely sure. So we said, okay, let's find out. 14

I had my student walk up, brush by him, and he said, guess what? You're carrying a card. And he said, no, you're kidding me; I'm not actually carrying a card. And he said, well, how did I get this card? And we said, well, we don't know; you must have gotten it in the mail somehow.

So we don't know what kind of information was provided to him, but apparently one of the most educated people with a Ph.D. was not able to comprehend whether a card was contactless or not. So that's just one data point for you.

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One other interesting thing is about the card 1 2 holder name. I'm really glad that the card holder name 3 is being removed, at least from the consumer perspective, because the consumer then doesn't have to 4 worry as much about their name being exposed wirelessly. 5 I would be interested in hearing more about what that 6 does for the other stakeholders besides the issuing 7 8 banks and the payment associations.

9 But one interesting thing is, I was never 10 notified that my name was either on the card or was 11 being removed, and I'm still waiting for my notification 12 to say, I'm sorry, sir, we had accidentally put your 13 name on the card; we are removing that, and here is your 14 new card. I have yet to receive any kind of 15 notification of that nature.

On the topic of informed consent, I'm a 16 strong believer that consumers need to be able to make 17 18 informed decisions. In fact, earlier today on the 19 panel, two panels ago, you heard from Mr. Vanderhoof that people should make informed decisions on how and 20 whether to use contactless technology, and I agree with 21 22 that. And I think part of that statement means 23 consumers need to be fully aware of the risks and benefits, just not the benefits but also the risks, so 24 they can make these kinds of informed decisions. So let 25

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1 me give you another example of that.

2 A press release from Wells Fargo stated in 3 June 2006: Visa contactless is enabled by radio frequency technology. The contactless RF payment chip 4 uses industrial strength encryption technology, 128-bit 5 and triple DES encryption, the highest level encryption 6 allowed by the federal government. The chip contains 7 8 the same minimal personal information found on a traditional magnetic stripe card, just the account 9 number and the card holder's name. 10

11 Well, to me, even as a technologist, that 12 implies to me, oh, wow, you're using encryption, so 13 you're encrypting it. Well, then, why were we able to 14 read all of this information off the contactless 15 interface and discover no encryption protecting that at 16 all?

17 So what does it mean when you say you're 18 protecting it with encryption? What exactly does that 19 mean?

It was implying, at least in my opinion, that strong encryption was being used to protect this kind of consumer information. But what it actually, I believe, is doing is protecting it in certain locations but not in all locations. In particular, it was not protecting the contactless interface.

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The third topic I wanted to touch on 1 Okay. 2 was on the notion of consumer choice. So today I kind 3 of make this analogy of, the choice of consumers is sort of like the airlines before the cost of oil got so 4 expensive, and that was, today you have a choice of 5 chicken. So today, the consumers have a choice, and 6 it's hard for them to make that kind of choice, so how 7 8 do they know what kind of card they're getting, for instance. 9

10 And there are two kinds of consumers who are 11 going to care about this. One type of consumer is the 12 kind of consumer who just deeply, fundamentally cares 13 about their personal privacy. I have no qualms with 14 that; if they want to remain anonymous, that's fine by 15 them.

Another kind of consumer is one who might unknowingly carry a card. Maybe they don't care so much about their name being stored in some kind of database, but they'd at least like to be aware that it's being stored in a database.

21 And what I've observed is that neither of 22 these types of consumers right now receive what I 23 believe is sufficient information and customer service 24 to make informed decisions.

25

So let me give you a couple more examples.

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One example was what I consider a botched handling of an 1 2 opt-out request. And again, this was actually the request I talked about; she called in and asked for a 3 noncontactless card and she was issued a card that still 4 contained the contactless. And one of the problems here 5 was, it's very difficult to distinguish these kinds of 6 And these cards have to be distinguishable not 7 cards. just by Ph.D.s, like me, but they have to be 8 distinguishable by the average consumer. 9

10 And the customer service, for instance, needs 11 to be more well trained. I'm going to guess that 12 there's probably been a lot of training going on in the 13 companies, but I think that the service representatives 14 still, kind of like the cashiers who use this 15 technology, aren't quite aware of how it works 16 themselves.

One example of that, I have an undergraduate 17 18 from Malawi this year, and he's doing a project this summer on contactless, and I told him to play with it. 19 And he said, oh, I'm really excited about it, so I went 20 down to CVS and I wanted to use my AmEx, and the cashier 21 22 swiped it. And he said, no, no, no, no, I want to use 23 the contactless. And she said, okay, I'll swipe it 24 Then he said, no, no, no, no, void that aqain. transaction; I want to use the contactless. So she 25

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said, oh, okay, I'll void your transaction. And she
 tried to swipe it, and so she started inserting it into
 these holes, and she clearly did not know how to use the
 card.

5 So there is going to be a lot of education 6 necessary, I agree with that, on both the merchant side 7 and on customer service; otherwise, they won't be able 8 to provide the customers with the kind of information 9 they need to make the decisions that are important to 10 them.

11

So in summary --

12 How am I doing? I've got a couple minutes. 13 So in summary, I think that these contactless payments, they could hold great promise. 14 There's no question that it's going to speed things up, especially 15 in situations like public transit, where you care about 16 17 high throughput. But the problem is, there are other 18 issues at play. There are tradeoffs and there are 19 incentives, and the problem is, what are those incentives and how is that going to affect the things 20 that are most important to the consumers instead of most 21 important to the bottom line of a company who's issuing 22 23 these kinds of cards.

24 So analysts have proven that proprietary 25 systems from payment associations in the past have

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failed to protect basic kind of information to the same
 degree that you'll hear about in a moment on PCI.

3 There was an interesting comment at the Federal Reserve Bank last year, where one of the 4 merchants stood up when I was talking about this 5 technology, and we were explaining how, yeah, it's not 6 actually encrypted going over the contactless link, and 7 8 he asked the question -- he was actually the fellow from CVS, and he asked: Why is it then that you require the 9 merchant to encrypt all this information under PCI, but 10 11 the issuing banks don't have to do that on the contactless interface; why is that? 12

13 There wasn't a good answer to that, but maybe 14 we'll hear about this later today.

So in summary, I think that consumers 15 shouldn't remain these sort of unwilling beta testers of 16 new technology. It's great that they sort of fix the 17 18 problems after, you know, some poorly paid professor identifies and says, well, did you think about this? 19 And they say, oh, okay, we'll fix that. And then do I 20 have to come back next year and say, did you think about 21 this other thing? Oh, we'll fix that, too. 22

Or are they going to just have some kind of overarching incentive to make sure they get it right in the first place before this really takes off. Because

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today, the technology is rather -- it's not as widely deployed as it will be, and when it is widely deployed, it's going to be way harder to fix these problems. When you move from 20 million to 300 million Americans, it's going to be much harder to fix security problems and privacy problems.

So in summary, contactless payments need
stronger privacy and security mechanisms, and I don't
think that the incentive mechanisms are in place yet to
encourage the stakeholders to do this level of security.
Thanks.

MS. MAYER: Thank you, Kevin.

12

13 And I don't know if Peter or anyone wants to respond to anything specific that was discussed about, 14 you know, what was in a press release in 2006. But one 15 thing, to put that in a context of a question is, 16 putting aside, assuming those terms as being used for 17 18 your cards were accurate, if that tension between being 19 accurate and disclosing everything and actually being effective at educating consumers, if they would 20 understand what 128-bit encryption was, but I'm just 21 22 curious if things have changed since then.

23 MR. HO: You know, I don't think anything has 24 changed since then. I think basically the 128-bit 25 encryption is built in to, as was pointed out earlier in

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a presentation, the UDK keys; they're loaded onto the card, and that is where the encryption is. And at the end of the day, when you're looking at speed and you're looking at being able to turn something quickly, you look for areas where you can -- you don't want to cover up the whole thing; you want to be able to get it done quickly, and so that's where it is.

8 And at the end of the day, we released our 9 cards in August of 2006 with full name masking, with 10 full mail masking, following best practice. We never 11 issued a card with a customer name on it.

12 MS. MAYER: Thanks, Peter. I know there will 13 be questions from the audience, as well, when these two 14 gentlemen are finished with their presentations.

But next, we welcome Tom McAndrew, who is 15 going to talk about the often-referenced PCI, otherwise 16 known as payment card industry, standards, and Tom is a 17 18 PCI Qualified Assessor whose firm, Coalfire, specializes 19 in information technology audits, compliance, and forensic services. And Tom, in particular, has worked 20 with a range of players in the contactless industry, 21 22 including merchants, service providers, and technology 23 manufacturers, so he really has a depth of familiarity 24 sort of from the outside on these issues that have been raised. 25

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MR. MCANDREW: All right, thanks.

2 So again, my name is Tom McAndrew, and this 3 is definitely an interesting forum, I think, to go 4 through this, because as you see, I mean, everyone has 5 kind of got an agenda here.

1

So one of the perspectives that I would like 6 to bring here is to make sure that there's an 7 8 understanding what all the players are. And this is important just not for you consumers, but also, I'm 9 quessing because of the building we're in, there's a 10 11 bunch of attorneys here as well, and this is becoming an increasing area of litigation and responsibility and 12 13 passing on liability throughout the industry.

So it's really important, because the fundamental consumer, an average card holder, doesn't understand what being compliant means; they don't understand who's involved; they don't understand what the fines are, how they get assessed, and ultimately who's in their best interest. So I just wanted to cover a couple different topics here.

I want to talk about what the ecosystem is between merchant banks, member banks, acquiring banks, card members, card holders, the PCI Security Council, so talk about that at a high level once we understand what is compliance and how is it being enforced and what is

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1 it not covering.

2 Compliance is still kind of ongoing, as we 3 see with Gramm-Leach-Bliley compliance in banking, HIPAA compliance in health care, there's a bunch of different 4 areas out there and it's being enforced and supported 5 differently, so it's important to kind of understand 6 that and understand what the limitations are with 7 contactless, because it's an emerging field, and as with 8 all areas, the regulations are lagging behind where the 9 technology is emerging. 10

11 Then talk about what the actual focus threat 12 is. So what are we actually seeing out here? There's a 13 lot of areas where we can see, you know, there's great 14 videos out there, you can go on YouTube, you can see 15 what people are doing, but what is actually going out 16 and quantify what some of those risks are.

17And then last, kind of talk about the current18stage today with contactless and where we're going.

So at a high level, there's five kind of tiers within the payment card industry field that people have.

About four or five years ago or so, each of the card brands, Visa, American Express, MasterCard, they all have their own operating regs, so you can go to visa.com, you can pull up their Visa operating

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regulations, or MasterCard, and they are still required to enforce those. The problem is, those regulations were enforced to the banks, and the banks enforced that to the merchants, and the merchants were saying, hey, I can't support three different ways. Visa does things differently than American Express than at MasterCard.

So what they did is, they kind of spun off a 7 8 separate entity, and so there's an entity called the PCI Security Standards Council, and they're an independent 9 organization, and all they do is they publish documents 10 11 and set standards. So PCI doesn't fine anyone. They don't go in and enforce anything. All they do is 12 13 basically publish documents. And if you go to pcisecuritystandards.org, you can read about kind of 14 15 their programs and what they do.

16 Below them are the card brands. So all the 17 card brands have their own programs, but they also all 18 require all their member banks to enforce the 19 requirements in PCI. So they have something called data 20 security standard. They have something called the payment application data security standard, which deals 21 22 with software and shopping carts which accept 23 information. And they also have the PED program, which is the PIN encryption device program. So these new 24 programs are accepted and enforced with Visa, 25

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1 MasterCard, American Express, JCB.

Below them are the banks. So if a bank wants to go and connect to VisaNet or ProcessAmEx, these banks at Wells Fargo will work with Visa and MasterCard to get that stuff up. The banks will issue those cards down to the merchants -- or to the consumer, as myself, and they'll also go and set up merchant IDs.

8 So it's interesting, because now you have two different areas. As a consumer, I'm worried about the 9 protection of my card, and that's what my bank cares 10 11 about. But as a member -- or a merchant, the merchant is concerned with their relationship with their bank. 12 13 So when I go and I go to Wells Fargo -- or we'll use the table here. I go to Tully's, I pay with my Chase card, 14 and they process through Tully's, and if Tully's is a 15 Wells Fargo account, it's going to go up through there. 16 So Wells Fargo would be Tully's acquiring bank, and then 17 18 my Chase would be my issuing bank.

19 So it's important to understand, because 20 different banks have different regulations, and because 21 of that, what they're interested in is passing down that 22 liability.

23 So what the banks have done is, now they 24 enforce those requirements on the merchants. So there's 25 about 1200 level one merchants out there, and these are

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the largest merchants in the U.S., so they're merchants that do more than 12 million transactions. And so the payment card industry doesn't care about the value of the transactions, because what they're interested in is protecting card holder data.

And so whether I do a one-cent transaction or a \$10 million transaction, that card number is what's important, because that's what can get stolen and what can get used.

10 So it's important to kind of understand those 11 areas, because the compliance aspect drives from that. 12 And what you see is, basically, kind of, it rolls 13 downhill. And earlier, Jean Ann kind of asked and a 14 couple people have said, who really pays for these 15 compliance initiatives?

So just as with Gramm-Leach-Bliley and HIPAA 16 and all these other ones, when these laws get passed and 17 18 entities have to comply, the money's got to come from 19 somewhere. Most of them don't make less profits because the new compliance came out; they find a way to kind of 20 And this is the spread that throughout other areas. 21 same thing for the payment card industry. So you see, 22 23 when there's a breach -- Hannaford's, for example, is a 24 good one that happened recently.

25

Hannaford's is a large grocery chain in the

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northeast and they had a security breach. So what 1 2 happens is, those credit cards that were divulged, their 3 acquiring bank or their bank would have to go ahead and pay for those transactions. And what they're going to 4 do is, that bank is then going to sue to try to recover 5 those transactions from the merchant, and the merchant 6 is then going to sue their assessor, like me, because 7 8 they just -- it wasn't us, but someone like us goes in and says, in my opinion, you are compliant as of this 9 date. 10

11 So realize, there's a bunch of different things that are in place, and it's just a way to make 12 sure is that any issues that happen get passed down 13 through Visa, through the banks, and ultimately to the 14 merchants, and merchants end up working with the 15 consumers, they have to forecast some of these things in 16 their lawsuits, and they eventually have to kind of feed 17 18 those costs back in.

19 So ultimately, the cost of compliance comes 20 back to the end user. In my opinion, it's definitely a 21 best thing. Just with Gramm-Leach-Bliley and HIPAA and 22 all that, unless entities are required to do it, they're 23 not going to go through and protect this.

The important thing is, there's only three programs that are being certified now, so when you say

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that people are claiming to be PCI compliant or they're claiming something, right now, and I've worked with a lot of these different merchants, point-of-sale systems are not really deemed as PCI compliant right now.

When we look at things like ViVOtech and we 5 look at these other areas, they're hardware devices 6 right now and they don't fall under kind of the three 7 8 general categories, and the three general categories are the data security standard, which applies to merchants 9 that store, process, or transmit card holder data; they 10 11 also apply to service providers that provide a service, like a payment gateway like PayPal; and then PIN 12 13 encryption devices, so ones that are accepting PIN pads, those are assessed; and then applications. 14

So unless it's an application, a merchant, or 15 a PIN encryption device, it's not falling under these 16 compliance programs, and that's why there's some kind of 17 18 uniqueness in the contactless field, because it really 19 isn't governed. And the drivers from these are driven by Visa and MasterCard or the banks, and they all have 20 their different types of -- and you've seen here, they 21 22 all have different reasons of why they want to get that 23 done, but in the end it's the consumer that has to pay 24 for it and has to wonder, is that what you want to do? 25 So if Tully's would have to increase their

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1 coffee by three cents in order to pay for the cost of 2 their compliance programs and assessment, is that what 3 you as a consumer want in the end?

And it's interesting, because as I do this, 4 the consumers are really driving this. So when Visa and 5 MasterCard and American Express first started publishing 6 these requirements, people didn't comply with them. 7 And 8 now we see there is a general awareness now with folks of, are they PCI compliant, about not working with an 9 organization that isn't compliant, and you'll see these 10 11 kind of disclaimers on people's Web sites or shopping carts, so there is that, but ultimately the consumer is 12 13 the one that drives that. And if you don't want to be using contactless or if you don't want to be using ones, 14 then you shouldn't be giving your money to those 15 entities, because they're going to drive those programs. 16

17 So let's talk about the threats that we have 18 now. So the threats with contactless, and we've gone 19 through a couple different ones here, if you look at the statistics, in 2002, there's about 4,960 published 20 incidents of identity theft or accounts that were 21 compromised, and this was largely because there wasn't 22 23 disclosure laws in place. In 2005, that was 6.4 million 24 accounts. And last year, the estimates were about 162 million accounts. So chances are, half of us have had 25

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something stolen. I've had mine stolen three times in
 the last couple years. Once with the VA, with some of
 that.

So, you know, it's interesting to see, this 4 is becoming a rampant field, and so folks in the 5 security industry are becoming well sought after, as 6 well as folks in the legal industry, because folks that 7 8 can wrap their arms around the technology, understand the players, and then understand what really that 9 liability is and whether someone, you know, a reasonable 10 11 person took action that was applicable to this instance is kind of an emerging area. 12

13 And that's where Hannaford's is interesting, because as they got breached and the liability got 14 passed down to them, you see that they're going and 15 they're reaching out to Symantec, because they bought 16 17 Symantec tools that were supposed to keep them from 18 antivirus, they're going to reach out to their assessor, 19 they're going to talk to their bank saying, well, we did what you quys asked us to, which is minimum compliance. 20 So it's really an emerging field out there. 21

For contactless, though, the market really isn't that large yet from the hacker community. I mean, it's great that we can run these, but right now, as I said, there's two things: If you can steal the data,

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1 and then what can you do with it.

2 Right now, the type of information profile, 3 you know, names are not really considered areas, things 4 that you can sell. But things like PAN, which is a 5 16-digit number, Social Security numbers, driver's 6 licenses, those kind of go in the black market for 7 between ten and two hundred dollars or so an account, 8 depending on what you get.

9 So as we see those things kind of emerge, 10 what the hackers really want right now from a credit 11 card perspective is, they want to get the 16-digit 12 number, they want to get the expiration date, and they 13 want to get that PIN value, or the CVV2 or the 14 magstripe. If they can create that, what they want to 15 do is be able to create fraudulent cards.

The good thing with the technology, with RFID, if it's appropriately implemented, is that it would not allow them to do that. Because if they're not able to get that full information, they're unable to create a new card.

The problem that we're stuck with right now is that we have backwards compatibility. So when we look at our credit cards right now, you have the technology from 1950s, which is the embossed number; you have the magstripe, which then was the next evolution;

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you've got the CVV number, which is the next evolution; and now you've got the contactless. So we've got four different levels of technology that we're carrying around and we haven't been able to retire those other ones. As long as we have those other ones, it's going to cause an issue.

So for CVV or the contactless right now, if 7 8 it was fully implemented correctly and everything was encrypted and the CVC3 number was dynamic, there would 9 be no way to take that 16-digit number and that card 10 11 expiration and get a fraudulent account. Problem is, with backwards compatibility now, is that Web sites will 12 13 take that, offline processes will still allow that to happen. 14

So until there's a way to address some of the retirement of the older compatibility, the newer security areas may still cause issues. And we just see that generally with PCs and computers. The more backwards compatibility you have with older systems, because they're legacy systems, you have to lower your security.

22 When we look at kind of the U.S. in general, 23 there's about, I think estimates are about 400,000 24 payment readers, which is ten times more than anywhere 25 else in the world. So obviously we're big consumers,

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and I can't remember exactly where I was looking at it right now, but I think the average consumer has about seven or eight credit cards, and then I think the next country, I think is Brazil, which has one for every two folks. So it definitely is interesting to kind of see, as we get these cards and we're going to use them, what we're going to do as consumers.

8 The other thing is fraud detection. So we're 9 worried about fraud and identity theft.

So there's two things really for identity 10 11 theft. I'm comfortable using my credit card because if it's used, I don't pay the cost out of my pocket right 12 13 now, and quite frankly, when I hand my card to someone, they can kind of take everything that's on there, 14 The important thing is the things 15 anyways, right now. like the Social Security numbers or other areas where 16 you can't change those; those are the areas which are 17 18 not now embedded in some of the RFID on some of the 19 credit cards, and that is some of the things that helps protect us as consumers. 20

It's important to know because there's about 43 states now that passed identity theft laws, and those laws define what sensitive information is or define what personal information is very differently. So California and Washington define them differently; Alaska is

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passing one here shortly. So it's important to know that, because when we talk about identity theft and what we don't want disclosed, we have to know what that is, because what you may see on a transaction, if it's a masked number or if it's just your, you know, a Wells Fargo account, it may not be considered sensitive information; you may not be protected under state laws.

8 So last, I just kind of want to say, there are different mechanisms out there. If you look over in 9 Europe, they've got the EMV, which is a 10 11 Europay-MasterCard-Visa system. So we see that there are different ways that people are doing this with the 12 adoption. Here in the U.S., it seems to be the trend 13 it's going to be towards this contactless information. 14 In my opinion, just as with everything else, if it's 15 designed correctly and implemented correctly, it will 16 17 work.

18 The problem again is the backwards 19 compatibility, and is it really designed correctly? And part of an assessor, we go and look, for an example, we 20 see that credit card data is encrypted and we go and 21 22 look and we see that it's encrypted, and we ask where 23 the encryption key is, and the encryption key is stored 24 in the same database that the keys are, so that's something of what the people that are designing the 25

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systems and how they're going to enforce it are going to
 do.

As an assessor, all we do is we go in, and in our opinion, we go and benchmark them to the 235 controls or to some of the areas and we say, yes, these meet these requirements, or they don't.

So that's kind of at a high level how these
things integrate. And if you guys have any questions,
feel free to talk to me afterwards.

10MS. MAYER: And I have one question.11MR. MCANDREW: Sure.

MS. MAYER: You just mentioned some state 12 13 laws, and I'm not super familiar with it, but I know Washington state has a new law that became effectively, 14 really, recently, specifically applied to the skimming 15 of data on RFID enhanced identity cards, I think is how 16 it's defined, and I think it was targeted at our 17 18 enhanced driver's licenses and passports, but I'm just 19 curious if that would apply to contactless credit cards or debit cards, as well. 20

21 MR. MCANDREW: I'm not an attorney, so 22 there's probably a lot of attorneys can give that out 23 there. But I can tell you, what's interesting is, as 24 consumers, we were fed up with having our credit cards 25 stolen, and there's no federal kind of requirement, so

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we've pushed those up, and the states have required each
 one, and each one is different with the limitations on
 it.

What's interesting with some of these laws is 4 the extent that people do know how they can be enforced 5 or how they can't be enforced. Like, with the 6 contactless right now, I think the main driver, I 7 8 believe, is for passports and then also for driver's licenses, because if you get a passport now, they're 9 issued with RFID chips, and if you're not comfortable 10 11 with that, you can obviously throw them in the microwave or something like that. 12

13DR. FU: I would not recommend that. That's14government property.

It's something to keep in 15 MR. MCANDREW: Because from a security perspective, and you've 16 mind. seen folks that can go out there, the limitation of the 17 18 two inches is because of the type of hardware they're 19 using in the connections, and the big concern out there is that, I'm a U.S. citizen, I'm walking in a foreign 20 country, now people can go and detect me out there. 21 So 22 there's a lot of folks that have gone through these 23 studies and said, look, we have that, I don't have the 24 option right now of not putting that RFID chip in my passport, and I'm worried about kind of my security. 25

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1 So there's definitely spectrums of what's 2 operationally easier and then also what's operationally 3 secure, and we've always got to try to find that happy 4 medium in between.

Thank you. And there might be MS. MAYER: 5 some more comments from the audience after we hear from 6 our last speaker, who is Etona Ueda, who joins us from 7 8 Japan's Nomura Research Institute, known as NRI, which is a major player in the communications and technology 9 field in Japan. And Mr. Ueda specifically works on 10 11 financial business consulting, and he's an expert in the market for and regulation of payment cards, and I think 12 13 we're going to hear about how different the market is for the kinds of cards we're talking about in Japan. 14 So without further adieu. 15

16 MR. UEDA: Thank you, Julie. I'm Etona Ueda. 17 I'm delighted to have this opportunity to present Japan 18 as a case study of e-Money. I would like to cover three 19 main areas of e-Money in Japan.

20 So, firstly, I will give you an overview, and 21 secondly, I will explain why e-Money in Japan, how 22 rapidly it's become widespread, and finally I will 23 mention some legal issues.

Overview. And today, there are 87 million
e-Money cards integrating mobile phones in circulation.

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There are several major e-Money brands and card issuers.

1

2 Bordered in blue, you can see the number of 3 users. And Edy, which is highlighted, is our biggest But in terms of payment amount, bordered in red, brand. 4 Nanaco is number one. So therefore, there is no 5 dominant player yet. And also, our company conducted a 6 survey in four major cities. Close to half of the 7 8 people surveyed said that they hold e-Money cards. But they did only major cities where an e-Money terminal is 9 located in many stores. 10

11 There are two types of electronic payment 12 services. The left side is the prepaid type and the 13 right side is the credit card. Of course, I know that 14 Visa and MasterCard offer a debit card, but debit card 15 is very, very minority in Japan.

And railway operators and retailers have led the pack as major e-Money issuers, because they are a merit for both consumers and businesses. I will explain the detail in the next page.

20 And although postpaid services from credit 21 card companies have made big efforts to promote their 22 postpaid cards, but the total number of users is one 23 seventh of that of prepaid cards.

24The most important factor of the wider-spread25e-Money is the core business function bundle, because

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e-Money is mainly used for small payment amounts, as
 indicated on the left side of the table, and the income
 to issuer is limited.

Our survey shows that the average amount 4 spent by use was about 600 yen, which means six dollars. 5 In addition, operational costs are huge. 6 The first session, the cost is limited, but there are so many 7 8 costs, of course, terminal costs and network costs and the call center costs, so the costs are huge. Meaning, 9 the issuer loses money on e-Money service itself, but 10 11 they can make greater gains and reduce costs in some areas in their businesses. 12

13 Even with large operational costs and the fewer direct gains from providing the services, they are 14 offset by the reduced cost of some operational areas, 15 and I want to list advantages here. But please note, 16 all listed advantages are not related to financial 17 18 services. With these benefits and overall savings to 19 business and greater convenience to users, this is the major reason why strict control by financial 20 institutions as the only issuers shouldn't be enforced. 21

22 We estimated that the total amount of 23 electronic payment in 2007 was about \$85 million, and 24 75 percent of it was by e-Money payment. Based on the 25 current growth potential, we estimated that the total

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1

2

amount of electronic payment will be over \$300 million

in 2012, and that of e-Money will be over \$200 million.

In this slide, I will briefly explain the technical futures of the contactless payment system in Japan. It is often said that Japan is a market in isolation, so the contactless payment system in Japan is also unique.

The total line in the table shows a kind of 8 IC chips. All those services, including both prepaid 9 and postpaid, use credit card chips with the Sony 10 11 product and brand name, while the different standard 12 worldwide is ISO standard. Because IS014443 detects 13 only IC chips, businesses have made efforts to adopt different standard in each area, such as OS 14 application mobile. As Tom mentioned, Visa and 15 MasterCard including JCB and (inaudible) are EMV 16 17 contactless now, but all services in Japan do not use 18 EMV contactless, even ISO standard.

19In contrast to this, the physical system20detects

not only IC chip but includes encryption OS application standards. And it means that the (inaudible) optimizes (inaudible) security. So this is a reason why many businesses can launch their own services easily and their services are secure enough.

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Transaction data is encrypted with one-time 1 Password. It is similar to Visa and MasterCard. And the key is the different in each application, of course.

2

3

4

This slide is current The next issue. 5 legislation framework. It shows what I believe to be 6 the three reasons for the laws. One is to control 7 8 financial businesses. The second is to protect consumers' money. And last is to protect personal data. 9

Looking at the first reason, should payment 10 11 services be provided by a financial institution? Now, there is no existing legal framework, and FSA in Japan, 12 13 I'm going to define what is payment services and who can provide it and how they should do it. 14

For certain reasons, we have all that law 15 which focuses on prepaid cards. This law treats e-Money 16 the same as prepaid cards and to protect consumers' 17 18 money from the risk of business bankruptcy. However, 19 the law cannot cover some kinds of e-Money, and it should be updated or rewritten. 20

The last reason shows general law. 21 Ιt 22 protects personal data based on OECD's principles. And 23 this provides more than enough protection for personal We have not had e-Money payment data that was 24 data. stolen or used illegally in Japan. Personal information 25

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such as name and telephone number is not necessary for
 analyzing and for basic marketing.

3 Most of e-Money issuers do not require consumers to register their personal data. On the other 4 hand, detailed information is needed for exchange to CRM 5 like one-to-one banking, of course. 6 Therefore, consumers can choose whether they allow their data to be 7 8 used and take benefits like point programs, or they do not allow much data to be used and they receive little, 9 all based on the trustworthiness of each business. 10 And 11 this trust relates to loyalty, and therefore, people can choose which loyalty program may give them the best 12 13 benefits.

The banking law designates deposit law and exchange transaction as business of banks. However, the concept of exchange is not defined in banking law, nor is it clearly defined by precedent. It is, therefore, unclear to what extent payments are included in exchange.

20 Because it is said that the payments are 21 discharging of monetary liability, the FSA Japan seems 22 to believe that the payment resembles exchange, but I 23 don't think so.

The FSA is continuing to investigate the registration for the various payment services, and

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debate over the scope of coverage continues. There are
 three main positions on this issue.

The first position or stronger view is that payment services should be included as exchange, meaning there is no separate payment category. And this would then require a new set of laws to be written for exchange services only. That includes control of payment businesses as the banks.

9 The second position or intermediate view, in 10 the middle, that new laws should be enacted that covers 11 only payment services but not exchange services.

12 The third position or weak view is that 13 current regulations should be revised to address only 14 the issue of e-Money. FSA seems to support the strong 15 view, but I believe it is too strong for existing 16 service businesses to adopt such regulations the same as 17 banks, because they are not financial institutions.

18 I tend to support the more intermediate view. 19 While I do agree stronger regulations are necessary to 20 protect consumers, as I mentioned, the strong view is 21 too strict.

And this is the final slide. In this last slide, I briefly look at the legal protection against the business bankruptcies. This law, called the prepaid card law, in short, treats e-Money recorded on a medium,

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includes the card and mobile phones as prepaid cards. 1 2 Because a number of businesses can issue prepaid cards, 3 including e-Money in Japan, this legal framework is needed to protect consumers from the risk of 4 bankruptcies of the issuer. 5

Major issuers need to resist government, 6 and half of any unused amount of medium must be 7 8 deposited by the issuer into a designated account at the end of each financial period. The account can be used 9 in case a company goes bankrupt, ensuring protection of 10 11 consumer monies. However, e-Money (inaudible) stored on a server, without physical medium, is not covered by this 12 13 law. Because this law is too old, about '70s or so, so it 14

did not foresee payment made as a result of any medium. 15 This is the reasons laws should be updated, as I 16 17 mentioned before.

18

Thank you very much for your time. 19 MS. MAYER: Thank you. I wanted to ask you one follow-up question regarding the fact that it sounds 20 like many e-Money transactions can be anonymous, because 21 22 consumers have the choice whether to provide personal 23 information when they purchase a card?

24 MR. UEDA: Yes. Here is my transit card, and on the back this card, there is a blank for signature, 25

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but I didn't -- and also a railway company does not know 1 2 of who am I, only they know the ID, but they can understand when I use it and from where to where, and 3 they can analyze what kind of doing I do, but they do 4 not know who am I. And they don't want to understand 5 who am I, so they don't request me to register my name. 6 Well, thanks for clarifying. 7 MS. MAYER: Ι 8 think a previous panelist had asked about that possibility with the cards we're discussing today. 9 I'd like to turn it over to folks in the 10 11 audience. I think there will be some questions. MR. MACCARTHY: We're all hiding in the back 12 so we can throw spitballs at the speakers. 13 This is a great panel, and in many ways I 14 wish we'd been on the same panel so we could have had a 15 spirited discussion, but I think we might continue it 16 during lunch, as well. But let me respond to a couple 17 18 of things that have been mentioned. First, the question, some people don't know 19 whether the contactless feature is on the card and the 20 sort of related issue of, I wanted to get one that 21 22 didn't have the contactless feature and they sent me one

24 Peter can speak to this, too, but there's no 25 reason issuers want to hide this. I mean, it's not as

that had it again.

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though people can use it without knowing they're using it, right? So every incentive the industry has is to make sure that people know they've got this feature on the card so they can go out and use it.

Now, there may be some failings in particular 5 cases, you know, people don't look at the details on the 6 card and they don't look at the symbol that's on the 7 8 card, right? They don't look at the PayPass or the ExpressPay or the symbol that we've qot, the indicator 9 that has got the wavy lines on it, so they don't notice 10 11 it's got the feature. That's a flaw in the communications system between Visa, the issuing bank, 12 13 and the card holder. We really want them to know that.

The second thing, anybody who doesn't want 14 one of these things for whatever reason, they've got a 15 right to get a card that satisfies their needs and 16 If they don't want the card, they should be 17 interests. 18 able to go to the issuer and get one that doesn't have 19 the feature. If it gets sent back again with the same thing, again that should be something that in 20 conversations with the issuer should be able to be 21 cleared up. We don't want to create a situation where 22 23 we're sort of forcing consumers to accept cards with 24 features that they don't want.

25

On the incentives, the assertion was made the

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incentives are all wrong. One of the things I took 1 2 extra time in my time to sort of sketch out was that the incentives are right. The card holders are largely 3 protected from fraud of unauthorized use of the cards 4 The people who bear the costs are the right now. 5 issuing banks. If something goes wrong, they have to 6 pay the fraud cost. We think we've done a pretty good 7 8 job. On fraud, our fraud rates are five cents for every hundred bucks. We have find no additional fraud 9 associated with the contactless world. 10

11 Now, we monitor it, we can detect it, because we've got all those millions of cards out there. We put 12 13 them on watch lists. We see if there's any additional fraud associated with that group of cards. If it's 14 above five cents for every hundred dollars' worth of 15 transactions, we know there's something that might 16 indicate there's a contactless problem there. 17 We 18 haven't seen any of it.

PCI and encryption, that's a very interesting issue. PCI seems to be an issue with the merchant community at this point, because, you know, while financial institutions have been under an obligation to keep information safe and secure for a long time, it's just sort of getting to the merchant community and a lot of them are not completely convinced it's really their

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responsibility. But I think we're moving ahead in that
 area.

3 On encryption, if there were a problem between general industry security standards and 4 encryption of account numbers on cards, this has been a 5 problem for a long time. Look at the front of your 6 It's got the account number and the expiration 7 card. 8 date right there for anybody to look at. It's not encrypted. It's right there to look at. It's embossed 9 on the card. It's on the magnetic stripe, as well. 10 It's the kind of thing that can be read, not without 11 some difficulty, but it is possible to swipe a card and 12 13 read it and get the information from the magnetic So there's no general requirement that 14 stripe. information on cards be encrypted. 15

DR. FU: I think I should answer that before
you -- we'll have a good discussion over lunch.

MS. MAYER: Just in the spirit of making it a
question, I just wanted to give --

20 DR. FU: I think the question is, is it the 21 same as having it embossed on the card. And the big 22 difference, there's a good analogy, and that is, with a 23 contactless card, it's as if you've tattooed onto your 24 forehead your credit card number and expiration date, 25 and the question is, can it be read?

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Maybe if you're, you know, on the other side of campus it cannot be read, but what if you're across the room, can it be read? Well, we don't know. What if the person has some kind of device that can extend the read range? Well, we don't know.

6 What we do know is that, well, if you're 7 within a few inches you can definitely read it. But 8 what we don't know is what's the physical limitations of 9 how far away it can be read.

MR. MACCARTHY: And we can get into that at 10 11 lunch, but let me just -- the second point associated with it, we've talked before, I think Susan had a 12 13 question in the initial discussion, about whether the account number and the expiration date were in the 14 clear, and the answer is yes. I mean, we're not 15 disputing that. They're in the clear. If someone could 16 17 find a way of reading it, they would be able to have 18 that information. The question isn't so much is it 19 accessible; it's what can you do with it once you've got 20 it.

And the answer is, you can go to a situation where a card doesn't need to be present and you can try to commit fraud, and we have issues with resolving fraud in that kind of context; we're working on it. It's not the kind of thing where you're going to fix the "card

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not present" fraud problem by doing something in the 1 2 contactless space. It's a much bigger problem. When 3 you solve the "card not present" fraud problem, we'll be able to address the contactless problem in a different 4 5 way. One last thing --6 I just want to say, we only have 7 MS. MAYER: 8 about 15 more minutes for questions. MR. MACCARTHY: I know, but that's why we 9 should have been on the panel for this one, and that's 10 11 why I'm taking this time. 12 DR. FU: Let's have dinner, too. 13 MR. MACCARTHY: That will be fine. The final point about merchants sort of 14 bearing the security costs here, there are no additional 15 costs that merchants have to bear in order to do good 16 Merchants do what they need to do to comply 17 security. 18 with PCI, and if they've done that, and if for some reason there's fraud associated with a contactless card, 19 that wasn't their issue. They did what they needed to 20 do in order to comply with PCI; they're fine. 21 The fraud has to be paid for; it's paid for by the issuing bank, 22 23 not by the merchant. 24 Now, merchants don't like to take full

24 Now, merchants don't like to take full25 responsibility at this point for doing good security.

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1 They've got issues with PCI, and some of those costs 2 might ultimately have to be passed on to consumers as 3 they do more and more security to protect information at 4 their own premises --

MS. MAYER: Okay, Mark --

5

9

6 MR. MACCARTHY: But there's nothing on the 7 contactless side that creates an additional problem for 8 merchants at the point of sale.

DR. FU: Of course not.

10 MS. MAYER: And if you want to respond, but, 11 Samantha, I'm going to ask if you -- I know, Jodi, you 12 want to say something, but there's some folks over here 13 who -- I just want to give the room a chance.

14 MS. GOLINSKY: And I'm sorry, sitting right 15 next to the doctor, the person who talked about PCI, I 16 have a question for you.

Financial institutions have had to safeguard customer data. One of the points you made was that you think that PCI compliance is being pushed down to merchants who have to pay for it and then they're ultimately charging consumers for it, so consumers are paying for PCI compliance.

Now, financial institutions have had to
safeguard data under Gramm-Leach-Bliley Act for many
years, and one of the things that I've actually said in

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other panels that I've spoken on with FTC

2 representatives is that we would love to see a uniform 3 industry standard that applies to everybody in, you 4 know, not just banks, but everyone in the industry that 5 says you have to safeguard customer data. Is that 6 something that you would be supportive of it?

MR. MCANDREW: Sure, I --

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7

8 MS. GOLINSKY: The FTC doesn't have the 9 authority to -- you know, GLB only applies to financial 10 institutions. We have to safeguard customer data, our 11 banks have to. Merchants don't have to under federal 12 law; we'd love to see it if they did.

13 MR. MCANDREW: Sure, and definitely speaking as an assessor and as a consumer, we'd like to have 14 The data security standard is, and I do a lot of 15 that. governance work, is the most granular level -- there is 16 no other standard I know that says you have to document 17 18 all rules other than, you know, port 80 and port 443, it 19 has to be signed by an officer. SOCS doesn't get in that level. HIPAA doesn't. So all the other 20 regulations are built off of very general best 21 22 practices.

23 So I definitely commend the institutions and 24 the card brands for pushing this out there, but the 25 problem is that the end merchants, like you say, if you

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don't believe that the merchant pays for it, try working
 with a bunch of different merchants, because they're
 hiring folks like us to try to deal with this.

MS. GOLINSKY: (Inaudible.)

4

MR. MCANDREW: Sure, and I agree. I mean, as 5 I said, we all want all of our entities to be secure, 6 and in the past we haven't, and until recently, if we go 7 8 to -- if you have a chance at two stores and one store has spent money on security and one hasn't and they're 9 both selling hamburgers and one is an extra 50 cents, as 10 11 consumers, we don't really care about -- we haven't, until recently, cared about security as much. Now, it's 12 13 becoming security, and we see these companies are using it as a business driver. So because of that, that has 14 changed a lot of the dynamics, and now companies are 15 willing to invest because they see those returns on 16 17 security.

MS. MAYER: And I'm just going to add quickly, that we are going to hear more about this at the end of the day in talking specifically about what the FTC has done in the area of data security beyond just financial institutions under Section 5 of the FTC Act, which is a more general statute.

AUDIENCE MEMBER: I'll make my comments quick here. I think it's clever that there's foil on new

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cards as they're traveling through the mail; that's the
 first time I've seen that.

3 Regarding the issue of consumers having a
4 choice, the local bank actually issues only
5 PayPass-enabled cards. You don't actually have any
6 choice in the matter.

As far as encryption, there basically isn't any, so these statements and PR releases are actually patently false, as far as I can tell, from the RF perspective.

11 On the topic of detecting fraud, many current integrations that are done at point of sale are actually 12 emulating additional magstripe data, so it's using very 13 traditional systems, integrating bolting onto existing 14 point-of-sale systems, it makes integration very cheap, 15 right, they don't have to change anything, there's no 16 back-and-forth communication with servers. 17 So the net 18 effect on that is, it's very hard for most issuers and 19 banks and processors to actually detect fraud, because they can't actually tell the difference between a 20 contactless fraudulent payment and a magstripe one. 21

I think as these new security features get deployed, that will become easier, but most cards have the exact same information on them. American Express uses different credit card numbers encoded on the RFID

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than on the magstripe, allowing them to do much more
 advanced and sophisticated detection.

I think this entire topic of security is not very well understood by consumers and issuers and banks, and there's a lot of hand-waving, "Oh, it is secure," when in reality there's a whole lot of unknowns, and a lot of hand-waving that's occurring.

8 So in my mind, if we're going to move 9 forward with the wireless payment system, it should use 10 real crypto and have public peer review from industry 11 people that know what they're doing as far as security, 12 and that hasn't happened today.

Thank you.

13

14

MR. HO: Can I comment on that, real quickly?

At the end of the day, there is a way for us 15 to identify contactless transaction, and so we can tell 16 whether or not it is by magstripe or by contactless. 17 So 18 I think the thing here is, and I welcome the open 19 dialoque, but many assumptions are being drawn about technology that I would welcome -- like I said, I would 20 welcome the dialogue, but before we draw to conclusions 21 of what is and isn't real, let's make sure we have all 22 23 the facts.

AUDIENCE MEMBER: So the current readers emulate the magstripe technology?

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1 MR. HO: That is correct. So the readers, 2 basically, it's magstripe data that's being transmitted. 3 However, there is a specific transaction code that every 4 acquirer must carry as a part of the mandates from the 5 association so that we can identify them.

AUDIENCE MEMBER: (Inaudible.)

MS. MAYER: Can we just wait for the mic, and I think -- Eileen, do you want to -- and then we'll get to you.

6

MS. HARRINGTON: A couple of the panelists 10 11 raised the risk of identity theft in connection with RFID-enabled, contactless-enabled cards. The professor 12 13 from U-Mass showed that video that raised the question of identity theft, and then, Tom, you mentioned it, 14 although the numbers that you cited are, I think, 15 numbers that are associated with account information 16 breach, not actual creation of new accounts, and the 17 18 kind of identity theft that we think of as being harmful 19 to consumers.

I'm wondering, Peter, number one, whether the scenario that was displayed in the video is one that you think can be replicated; that is, is it possible for a nefarious being to come up to folks with a reader and lift this kind of personally identifiable information from cards? That's a yes or no question. Is that

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1 doable?

2 MR. HO: It is doable. MS. HARRINGTON: Okay. And then my next 3 question is, what we know about incidents of identity 4 theft that are associated with stealing information this 5 way, from contactless, from devices that are enabled for 6 contactless payment; does anybody have any data on that? 7 8 MS. MAYER: Why don't we give Jodi --MS. HARRINGTON: Well, actually, anybody on 9 10 the panel, first, have anything on that? 11 MR. MCANDREW: I can just tell you from an incident response perspective. What the card brands are 12 13 worried about and issuing banks are worried about are large data stores, so they're worried about 14 multi-thousand dollars of data as it's stored in 15 databases that are accessible. I mean, they definitely 16 17 are concerned about individual one-offs, but I'm not 18 aware of any large --19 MS. HARRINGTON: Right, but from the consumer standpoint, the individual one-off is often the most 20 dangerous situation in terms of identity theft that 21 22 causes harm. 23 MR. MCANDREW: From my experience, no, 24 because from an incident response perspective, there is no response to that. Resources are being spent in 25

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those. It's easier just to reissue a card and take
 losses for a while.

MS. HARRINGTON: I have a follow-up question. Is there something that -- do you have very specific recommendations for what could be done with contactless-enabled devices to make them safe from the kind of skimming that you demonstrated?

8 DR. FU: There are some techniques that can 9 be used. They do have costs. There are infrastructure 10 costs, and it's obvious it that those are -- there is 11 always a trade-off. Almost always, there is going to be 12 a trade-off on how much it's going to cost to make it 13 more secure.

MS. MAYER: And while Samantha is passing the mic, I was going to say, we are going to hear more about specific measures that are available from another doctor, Kohno, later today, on one of our panels.

MR. HO: Actually, Liane, before you speak,
just to answer your question even more fully, Eileen:
You know, regular men's wallet. I have my contactless
card in here. (Demonstrating.) There it is.

But the reason why, first of all, contrary to popular belief, we're not transmitting data off the card. There is no power source on it. So it takes some time for you -- because the power is coming from the

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reader, and so it took me that long to get a read,
 because you had to power up the card.

AUDIENCE MEMBER: So now that I have your card number and expiration, I can write that to a magstripe and conduct fraud with it?

6 MR. HO: No, you can't, because you don't 7 have the CVV1 in front of you.

8 DR. FU: Do we have permission to use that 9 information?

10AUDIENCE MEMBER: You know, I'll give you a11test card.

MR. MCANDREW: No, no, to that point it's 12 13 very important to understand that the magnetic stripe, there's track one and track two data, and that 14 information is different than the CVV number, which is 15 on the front, which is different than the CVC3 number. 16 So each one of those have different data and you can do 17 18 different things with them. The issue is that if you 19 still have the 16-digit number and expiration, under a lot of areas, you can still process. 20

21 MS. REDFORD: Tom, I just want to echo that. 22 Earlier, it was stated and we want to make that very 23 clear, that the contactless application has simply the 24 same information as the magstripe. No, that's 25 absolutely not true. There's information laid down on

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the magstripe, and there is an encrypted value associated with that that we've been using for a very long time at Visa, very successfully, to counteract counterfeit.

For the contactless data that's on the chip, 5 that data and the secret key on the card creates 6 information that is assembled by the merchant's point of 7 8 sale in the same format as the magnetic stripe, because it flows on the same message format through the Visa 9 systems, but the data within the transaction is 10 11 different. That data includes that encrypted dynamic value which is different. And it includes, as Peter was 12 13 pointing out, we have defined values that when Peter gets the information at his system, he can tell, is this 14 a magnetic stripe transaction? Great. This is how I 15 validate the code. Is it a contactless transaction? 16 This is how I validate the code, or Visa will do that 17 18 for him.

19 So we can differentiate if data is being 20 lifted from one attribute of the card to another 21 attribute of the card to fight that counterfeiting and 22 skimming.

23 MS. MAYER: I think we have time for at least 24 one more question, and I think we'll all be going to 25 lunch.

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MS. GRANT: I want to preface my question by saying that the consumer ends up paying, regardless. If there is fraud, and also for preventing fraud, and it doesn't really matter whether the merchant ends up being liable or the issuer, the consumer ultimately is the one who pays.

So one thing that is disturbing me is that we 7 8 have these protections like the three-digit security code that can be used on the card to prevent somebody 9 from taking that information once they've stolen it and 10 11 giving it to everyone they know online and enabling people to make online or telephone purchases, but it's 12 13 up to the merchant whether or not to require that information that supposedly protects people. 14 It's not mandatory for them to do so. 15

16 So do we need mandatory requirements that are 17 set by industry? Will that work? Or do we need laws 18 that require that kind of mandatory adherence to 19 practices and procedures that can give consumers that 20 protection?

21 DR. FU: Can I adapt that? I'm curious, what 22 kinds of security options did Visa provide Wells Fargo? 23 What options were you allowed to choose from in 24 implementing on your device, and how does the consumer 25 know what choice you made?

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MR. HO: At the time, we were given options. 1 2 Back then it was known as best practice whether or not 3 to name-mask, whether to shield the card. However, the dynamic CVV was a requirement for to us implement. 4 There was no other way we can go to be certified. 5 We were highly -- it was highly recommended that we shield 6 both the name and in the mail stream, and we had 7 8 extensive risk management conversation, and it made very good sense for us to do it, so we did. 9

I think at the end of the day, the industry has no incentive to have its name sullied, if you will. We're not incented by having our reputation dragged through the mud, right? We stand for something, and we trust that our customers trust us. And so when we measure and when we regulate ourselves, we regulate ourselves to the highest standard.

17 Now, I'll admit that there have been breaches 18 and things that people -- we're human, we haven't all 19 figured out everything, so we fix them as guickly as 20 Then there are also -- there will always be possible. people who are motivated to take bigger risks than 21 22 others, right? And that's where I think the 23 associations like Visa and like MasterCard will prevail 24 in terms of how they mandate the issuers in terms of how we protect the customer and how we protect the 25

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1 technology.

2 DR. FU: So there are many associations, many 3 different standards, and since you're one of the expert consumers, I was wondering if you could tell me on these 4 cards, which ones protect the name? 5 Those are not my cards, so I can't 6 MR. HO: speak to them. 7 And I think, you know, we can 8 MS. MAYER: have discussions also after, but we're pretty much at 9 the end of our time here. And I just want to express my 10 11 appreciation for everyone on the panel, in particular, and also being here to be as honest as possible with us, 12 13 and I appreciate that. The FTC appreciates that a lot. And for folks in the audience to making this a very much 14 true to the town hall spirit and being active 15 participants, which is what we really want. 16 17 And I think we've laid out some challenges 18 that, I don't know if they'll be answered, but they'll

19 certainly be addressed in certainly our last panel of 20 the day, so I hope everyone is staying around, and the 21 panel preceding that will be very interesting, as well.

Lunch, I guess which will also be very interesting, if you would like to join us just for an informal group lunch on campus at the dining hall at Eight and McMahon, and Charles over here will be -- if

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1	you want to follow Charles with just the group on the
2	tour to get there, it's about a ten-minute walk.
3	Thank you.
4	(Recess taken.)
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## MOBILE PAYMENT DEVICES

MS. RATTE: Okay. I think we're going to 3 get started now, everybody. Thanks for returning from I know it was tempting to stay outside for a lunch. 4 little while. 5

With this panel, we're planning to turn our 6 attention a little bit to the future. We've heard a 7 little this morning about mobile payment devices, cell 8 phones, and in this panel we're going to explore where 9 that technology is, where it is in different markets, in 10 11 fact, both in the U.S. and abroad, and whether there are any consumer concerns specific to this type of 12 13 technology, how consumers are reacting to it, how they understand it. 14

So we're going to get started with Dax Hansen 15 from Perkins Coie, who's here representing CTIA, the 16 wireless association, and he'll layout some of the 17 18 business case for mobile payment systems.

MR. HANSEN: Thank you, Katie.

These are very interesting times, and we can 20 all see that the nature of money is truly changing, and 21 the mobile device and wireless are driving many of these 22 23 changes.

24 The mobile makes contactless payments more than a swipe replacement. It makes the payment 25

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experience intelligent, engaging, relevant, and trusted. 1 2 It offers security features and technical capabilities 3 that can improve the user experience, can authenticate users and payment transactions, and can mitigate fraud. 4 And although there are many benefits that wireless and 5 mobile bring to contactless payments, a few of which 6 I've put on this chart, I'd like to just highlight 7 8 three.

9 First, the ability to know the customer and 10 where that customer is located. Second, reliable and 11 secure networks. And third, robust user interfaces.

Authentication is a term of art that we're 12 13 very familiar with in the payments industry. What it really means is that you can determine that an 14 individual is authorized to make a certain transaction. 15 Authentication is required by most of the payments laws, 16 certainly by the payment association rules, and it 17 18 assists with fraud mitigation, consumer protection, 19 customer care, and other aspects.

20 And wireless carriers know their customers. 21 Mobile devices are associated with a wireless account, 22 with a telephone number, and other device identifiers. 23 And this ability can be leveraged to authenticate mobile 24 payment transactions and to offer other benefits and 25 opportunities that have not traditionally been available

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1 in payments.

2 Wireless protocols such as GSM and CDMA 3 include baked-in security features, such as spreading sequences and shared keys, that arguably make them more 4 secure than the Internet, over which many of us conduct 5 payment transactions today. And the handsets and the 6 mobile wallets that are being loaded onto them support 7 8 encryption, PINs, and other security and access control features that have not been traditionally available. 9 In addition, wireless carriers currently 10 11 maintain over-the-air provisioning capabilities and infrastructure that may be leveraged to provision some 12 13 of the payment cards to handsets and to manage the life cycle of those cards in ways that may be more secure 14 15 than current processes. Just a note here, it's been very clear 16 17 through the morning session that we understand that RFID 18 technology uses a communication protocol that does not rely on the wireless carrier's network. 19 That's 20 independent. So in addition to the security features that we've already heard today that just exist with 21 22 RFID, you can layer on top of that certain of the 23 security features baked into wireless networks to the 24 extent the payment system really needs to touch that wireless network. And it may not, in too many ways, and 25

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certainly not for the point-of-sale transaction where it's really being read from a reader and the handset, or from one handset to another handset.

Perhaps the most exciting feature of mobile 4 is that mobile devices have screens, and they have 5 interactive applications on them that can make dumb 6 payment cards smart. And suddenly, they offer consumers 7 8 access to realtime purchase information, realtime transaction information, realtime balance inquiries, 9 proof of purchase, mobile coupons, or other content or 10 11 information that help inform and improve the purchase experience. 12

13 Consumer protection and regulatory topics arise in any payment environment. A CTIA mobile 14 financial services action team has been evaluating 15 privacy and security, disclosures, authorization, access 16 controls, fraud prevention, protection of minors, 17 18 dispute rights, and other topics, because it is 19 appropriate to consider whether the mobile device and wireless create any new concerns and how the mobile 20 impacts traditional concerns. 21

22 My opinion is that the mobile improves on the 23 traditional concerns, in part because of the mobile 24 facilitates better disclosures and transaction 25 information, user and transaction authentication, access

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controls and security features, and fraud mitigation,
 among other things.

3 This is an evolving industry. There are many open questions. Questions regarding openness: open 4 networks, open platforms, open devices, open software 5 applications. Questions about how to apply existing 6 laws and regulations to emerging business models. 7 There 8 won't just be one business model for mobile payments. They'll be as diverse as the players who have been 9 presenting today, and you have an interest in the 10 11 financial services industry and in wireless and in The players here will be very diverse, and 12 Internet. 13 that will cause additional questions: Who are the players? How big is this value chain? How do we come 14 up with business models that make everybody happy? 15

In the end, I think someone made a comment 16 that a contactless solution doesn't have a value 17 18 proposition in and of itself. It can be leveraged in 19 new and exciting ways to create revenue opportunities and better customer service and consumer experience 20 opportunities that consumers will demand, that they're 21 22 already demanding. We have a very sophisticated 23 consumer base.

Despite those open questions, I think it's clear that somebody will always be minding the store.

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1 There will always be, just like in any traditional 2 payment system, one or more program providers who are 3 promoting and providing the payment service, the mobile 4 payment service, to consumers. And those program 5 providers will be responsible for consumer protection 6 and compliance considerations.

So to recap, the mobile and the wireless 7 8 industry bring to contactless payments capabilities that enliven contactless payments. Mobile payments certainly 9 touch on consumer protection considerations but improve 10 on those concerns and on the user experience. 11 And because of the benefits that wireless and mobile can 12 13 bring, the wireless industry is well suited to help the contactless payments industry develop. 14

15

Thank you.

MS. RATTE: Thank you, Dax. That was a great
overview of the business case for this technology.

18 Before we turn to Susan and some of the 19 consumer concerns, I just had one question for you. Ιt seems to me that one of the big changes we're looking at 20 here is around location tracking; that's really the big 21 difference that this technology is bringing to the 22 23 table. So has your group looked at disclosures 24 specifically around location tracking and giving consumers choices about whether or not they want to be 25

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1 tracked?

2 MR. HANSEN: Certainly. If you haven't seen 3 it yet, you might look at the CTIA's Web site for the location based services best practices quidelines. The 4 wireless industry, as a whole, put a lot of time into 5 anticipating these questions that might arise in the 6 consumer protection context and laid out a very 7 8 thoughtful set of quidelines and best practices that do revolve around the two main principles of consumer 9 notice and consumer consent. 10

11 And I guess it's fair noting here that the wireless carriers don't want to create an unpleasant 12 13 user experience. They spent a lot of time trying make sure that the consumer experience is helpful, is 14 streamlined, and the last thing they want is a bunch of 15 calls coming into their call center about one of these 16 particular concerns. So they do think about these 17 18 things and try to address them, so I'd recommend those 19 quidelines for review.

20 MS. RATTE: Okay. Now, we're going to hear 21 from Susan Grant, who's Director of Consumer Protection 22 for the Consumer Federation of America.

23 MS. GRANT: Thank you. I should start by 24 saying that contactless payment in general and mobile 25 contactless payment offers many potential benefits to

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consumers. So we're excited by it. Clearly, mobile is the Holy Grail of contactless payment. All the forecasters say that this is what's going to drive widespread adoption of contactless payment by both consumers and merchants.

6 But mobile adds new dimensions to many of the 7 concerns that we've spoken about this morning and raises 8 some new concerns, as well. And I've done a slide that 9 just lists many of the consumer concerns. It's not an 10 exhaustive list, but probably the main ones that I want 11 to cover.

We've talked about privacy already, and 12 13 location information in particular is an added dimension when you think about mobile contactless payment, because 14 you have the information in your mobile device about 15 where you are. You also have other information that may 16 be stored in your mobile device. And all that 17 18 information, if it was possible to put it together and 19 splice it and dice it in different ways, could provide even richer targeting and tracking of consumers for all 20 sorts of purposes, marketing and otherwise, in what as 21 has been mentioned earlier have previously been largely 22 23 anonymous types of transactions.

And consumers' privacy is not really adequately protected by the legal regimes that we have

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right now. We've got specific rules for telephone 1 2 companies in terms of what they can do with customer 3 information and how they can share it, and under what circumstances consumers can opt out or what 4 circumstances require consumers to opt in for their 5 information to be shared with others. But of course. 6 the information doesn't need to be shared with others. 7 8 It could be used by mobile carriers in revenue-sharing agreements with consumers to market them without ever 9 having given consumers' location or other information to 10 11 business partners.

Location and other kinds of information can 12 13 also be collected in ways that are outside of the mobile carrier's purview. Location information can be captured 14 15 by RFID regards at different points where consumers may 16 pass through doorways and so on. Information can be 17 captured by applications that are either put on 18 consumers' handsets to begin with by the manufacturers 19 or the retailers of those handsets, or downloaded by 20 consumers at a later date that can provide location and other information. 21

22 So the one thing that is clear in this 23 confusing situation is that the phone or the PDA is no 24 longer a communications device. It's a device that has 25 a wealth of information on it and that can be used for a

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variety of purposes, and consumers may not be aware that
 sensitive information that may be in it can be used and
 obtained in different ways.

We've talked a lot about security today, so I'm not really going to spend a lot of time talking about that now, except to say that I'm not reassured by what I heard this morning. In fact, I think I'm more confused than ever.

And I'm not assuaged by the argument that 9 businesses will adequately secure consumers' information 10 11 because it's good for them to do that, because, of course, it is good for them to do that, but when we see 12 13 just data breach after data breach and sloppy practices and situations where it's clear that companies are not 14 putting the thought and the planning and the money into 15 the protection systems that they need, then I think that 16 that concern is even more heightened when you have a 17 18 device that, unlike a card that's in your pocket you're 19 carrying around with you, you put down somewhere where someone else might be able to get it and take it and use 20 it, the device itself is not very secure and it's 21 22 ubiquitous and widely exposed.

It's great that the mobile providers can provide things like PIN numbers and so on to give consumers the protection that they need, but then my

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question is, will that be the standard practice or a
 required practice, or will it just be another best
 practice that companies will adopt or not.

Jean Ann touched on dispute rights this 4 morning, and I'm not going to go into that in great 5 detail, either, except to say that we are still 6 concerned about the fact that if the billing is done to 7 the mobile service account or to some other kind of 8 account that is not clearly regulated as a financial 9 account, consumers don't have dispute rights and legal 10 11 protections, and those are clearly needed.

And also, if you are doing something with 12 your phone like buying a transit ticket or something 13 where you may need to show proof of purchase or get a 14 ticket for turnstile jumping, and all the sudden your 15 battery dies or for some reason your device doesn't work 16 or the program malfunctions, there is a concern about, 17 18 how do you show that you've actually made the payment 19 when you don't have something, a piece of paper that proves that. 20

21 Children are a special concern, because while 22 children are not carrying credit cards and debit cards 23 around, they are carrying mobile devices around, and if 24 those devices are enabled to make contactless payments, 25 there need to be easy-to-use controls that should be on

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by default and that shouldn't cost parents anything to 1 2 limit or restrict what their children can do. There are 3 concerns about over-consumption, not only by children but by adults, and I think Jean touched on those this 4 morning, as well as things that people might do with 5 their devices that are things that by society we might 6 not want to have happen, like gambling using your mobile 7 8 device.

9 And the last thing that I want to talk about 10 which we haven't really talked about today but is very 11 important for consumer advocates to flag, is choice of 12 payment providers.

13 Right now, I have several different kinds of 14 cards in my wallet. I have airline cards, I have a 15 debit card, I've got cards that I use jointly with my 16 husband and then cards that only I use, and I have a 17 choice when I make a payment of which of those payment 18 mechanisms I want to use, and I decide on the basis of 19 many personal factors which one to use.

But we're concerned that there's the potential for consumers to be told you can only use certain payment systems with this particular device, either because the device manufacturer or their mobile service provider has some sort of exclusive arrangement or because the device just isn't capable of running the

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1 payment system that you want to use.

So just as in the broader argument over 2 3 things like net neutrality, the payment system has to be an open system where consumers can use the types of 4 payment mechanisms that they want. 5 6 Thank you. Thank you, Susan. 7 MS. RATTE: You've 8 certainly given us a lot to think about. I think we'll move on to the next 9 presentation and save some of the questions for the end. 10 11 So now we're going to hear from Peter Wakim, who's 12 Director of Business Development and Strategy with 13 Nokia. 14 MR. WAKIM: Thank you. I wasn't here this morning, but I heard that there was a lot of interesting 15 discussion. I've been working on RFID and contactless 16 technology since about 2001, and I've had a lot of 17 18 experiences with consumers, running trials, getting 19 their feedback, understanding their concerns. 20 So what I'm going to discuss with you today a little bit about -- I'm sure you've heard about NFC; I 21 22 don't want to spend too much time on that. I want to 23 look at some of the concerns and some of the safequards 24 that we have tried to apply to mobile in our thinking,

and some feedback from a recent trial we've run on

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1 contactless payment.

2 So NFC, as you have probably heard, is based 3 on a short-range RFID technology, and not only does it 4 enable what we've been talking about today, contactless 5 payment, it also enables a very unique user experience. 6 By actually using your mobile device, you could actually 7 interact with the world.

8 And it's been designed around industry 9 standards, and clearly the goal has been to have a very 10 short reading range, so it's not a high power 11 technology. The idea is that you would virtually have 12 to make a decision that, I want to touch something with 13 my phone.

Not only, as I said, have we looked at payments with this technology, and you've heard a little bit about ticketing as well, transit ticketing, but not only bringing two mobile phones together, I could share content. So if I explicitly wanted to pass a picture to you from my phone to another phone, this technology would enable that sharing of content.

It also would enable consumers to interact with, say, smart posters. If I wanted to find out more information about a particular item or a map, if that poster is what we call a smart poster, I would be able to touch that poster, maybe download some content or

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interact with that poster to get more information. And
 of course, payment is another opportunity that consumers
 could potentially use this technology for.

Before I start talking about some of the concerns and safeguards, I'd just like to get a show of hands: How many of you have actually made a point-of-sale purchase with a mobile phone?

8 One, two, three, four. So actually not a lot of actual real world experiences. I've personally been 9 involved in a number of these trials and carried the 10 11 phone and know what the experience is like, and I want to actually run a little video just to give you the 12 13 vision of what it really is like, because I think, unless you've seen it and done it yourself, you know, 14 we're talking PowerPoints right now, so if you'll give 15 me a second. 16

(The video was played.)

17

18 MR. WAKIM: Okay. So just to give you the flavor of what that's all about, and to also give you 19 the flavor of where we are as an industry. We're not 20 We have been running a lot of trials using 21 commercial. 22 potentially not even commercial phones. That phone you 23 saw there was the first commercial phone capable of doing NFC transactions. So we're in a very early stage. 24 And as I said, we've been working on this since 2001, so 25

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we're not running as fast as you may think.

Now, some of the security issues. Of course, as I've said, I've interacted with hundreds of these users. I've been one myself. I'm a consumer. Of course, I have my own privacy and security concerns. And clearly the architecture needs to be as secure as possible.

And I know the standards are there. 8 The credit card companies, the banks, CTIA, everybody is 9 working together to try to pull together a very secure 10 11 and standardized platform that would allow this to happen. And from Nokia's point of view, we are a 12 consumer electronics company, security is extremely 13 important for us as a company, and we do not want to 14 proceed with a technology that we know is flawed or 15 16 insecure.

17 I don't know how much has been addressed 18 about the technology itself, but the contactless credit 19 cards utilize a secure element, and inside the phone there is a secure element. It may reside in the phone, 20 on the SIM card, or on a memory card. And this is a 21 22 very secure protected area of memory that only the 23 application for the payment and certain keys are held. 24 And the credentials for the credit card are in the 25 secure element.

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So when you make that transaction, the key is never transmitted which produces the next CVC code. So even if you did have a rogue reader to pick up your credit card number and the CVC at that point, you could never do the next transaction. The CVC would not line up with the next CVC.

Going back to what we heard before about the 7 8 added features of a mobile device versus a traditional contactless card, we have a complete user experience 9 We have a keyboard; we have a display. And on the 10 now. trials that I've been involved in, the last trial, for 11 instance, the secure element had a PIN code enabled, so 12 13 the contactless card itself was PIN-enabled. So the user, when they wanted to make a transaction, entered a 14 PIN code to then set the transaction ahead, and then the 15 credit card itself is not visible anymore. 16 So it was only for that short few seconds that you made the 17 18 transaction.

19 This could be taken further as technology 20 evolves, where biometrics such as fingerprints could be 21 used. So there's a lot of potential safeguards there.

As I said, the CVC code is highly secured inside the secure element, and it is a dynamic code, unlike a magstripe where it's -- I just had lunch; I gave my credit card out to the waitress; she had my

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whole name, card number, CVC, my signature, everything
 was given away.

The other thing, when you first give these 3 people phones, a lot of these concerns raise up, but 4 then when they start comparing to what they're doing 5 now, putting their cards online, handing their cards 6 around, then they start to realize actually they've got 7 8 an added level of security here, and if they lose their phone, which most people would notice that much faster 9 than they notice one credit card falling out of their 10 11 wallet, it could be disabled over the air, which we don't have that capability with a traditional credit 12 13 card. So, again, there is another level of security that mobile can bring. 14

And just to give you some feedback from that 15 trial that I just showed you the video for, people are 16 extremely excited. We actually were able to recall the 17 18 phones and shut off the credit cards, but a lot of 19 people wanted to keep the phone active. It was a trial. And really, the enthusiasm of the users was overwhelming 20 from a convenience point of view, because most people 21 22 carry their phone wherever they go. They have their 23 keys, their phone, maybe their wallet, and sometimes people forget their wallet. More than likely, if you 24 leave the house without your phone, you'll go back. 25 And

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more than likely, you'll notice your phone missing before you notice a credit card missing from your wallet.

4 So that's my presentation. Thank you. 5 MS. RATTE: Thank you very much. I just have 6 one very brief question while Siva is getting ready up 7 here. You mentioned that you're still in the trial 8 phase. Do you have any forecast of when this might be 9 available commercially in the United States?

I think it's up to a number of 10 MR. WAKIM: 11 different parties. I mean, we are a mobile phone manufacturer, and we're working with all the parties to 12 13 make the technology as secure as possible and to bring it to commercial launch, but as you know, the credit 14 card, there's a credit card company, a bank, and in this 15 case the mobile operator is the distribution channel for 16 a mobile phone. A lot of those different ecosystems 17 18 have to be in the right balance before this can be 19 happen.

20 MS. RATTE: And are you seeing speedier to 21 market in other parts of the world?

22 MR. WAKIM: Yeah, I mean, clearly, Japan and 23 Korea have embraced the technology much faster. 24 MS. RATTE: And what about Europe?

25 MR. WAKIM: There's opportunities in Europe

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around, especially there's a lot more transit, where people use metros every day or buses where there's contactless tickets, so that's really the front line, where U.S., more than likely, payment seems to be the driver here. No more credit cards or debit cards.

6 MS. RATTE: And we'll continue this 7 discussion with later speakers, as well.

8 Now I'd like to introduce Dr. Siva Narenda. 9 He actually said I could just call him Siva, but I 10 thought I'd attempt his last name. He's Co-founder and 11 Chief Technology Officer at Tyfone, and he's going to 12 talk a little bit more about the security features that 13 we've been hearing about.

DR. NARENDA: Thank you, Katie. Thanks to 14 15 FTC and University of Washington for putting this forum It's been very educational, although I've 16 together. been doing this for the last four years. Thank you for 17 18 being here. It's a beautiful day outside. It's a shame 19 that you're sitting inside, because I'm from Portland, and Portland and Seattle, usually summer falls on a 20 weekend, so we try to make the best of it. 21

I will be not talking really about security or privacy, whether perceived security or real security. I think there will be issues. We're all engineers at heart, at least I am, and we'll figure out a way to

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1 solve all those problems.

2 But what I'm here to talk about is to pick up 3 on what Susan said at the very end of her presentation, is talk about a specific issue which is related to 4 consumer freedom of choice. And I'll go through some 5 historical examples and technology answers that have 6 been present historically and then try to draw parallels 7 8 the best we can into mobile contactless payments. I want to differentiate Near Field 9 Communication from mobile contactless payments, because 10 11 Near Field Communication, as the gentleman from Nokia explained, is actually a super-set; it's got a lot of 12 13 capabilities, including contactless payments. So you and me and everybody as a consumer 14 today do have a freedom of choice. We get to pick 15 whatever phone we want, to a large extent, and pick any 16 network operator that we want, and pick whatever 17 18 card-issuing bank and checking account bank that we 19 want. And that's really critical for all of us, and you

20 will see some examples that actually go against it and 21 it has not been successful.

22 So what happens in the way the contactless 23 payment in the mobile world is architected changes the 24 flow as follows, and this is to what Susan was talking 25 about. And it's architected for a good reason, by the

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way. This is not something that just fell out for no
 reason.

3 So what you basically have is network operators that work with device manufacturers to provide 4 telephone services and data related services. All of us 5 love it; we use it. Some of us have more than one 6 phone. But the moment you bring mobile contactless 7 8 payment, the logical way for it to fall out is exactly as shown about. The network operators have to sit in 9 the middle, because they are the ones who own the 10 11 security element, be it a SIM card or a secure element integrated in your phone. If you're using a GSM phone 12 13 like AT&T or T-Mobile, you'll get one of these; if it's Sprint or Verizon, it's probably integrated inside the 14 device, at this point, anyway. 15

They own the SIM, the secure element, because 16 that's how they provide the service, and that's how they 17 18 quarantee to provide service. So if NFC solution, the 19 Near Field Communication solution integrated inside the phone needs to store account information securely in the 20 same secure element, the operator has to be in the 21 middle, because this is theirs, this is their 22 23 technology, this is their security.

24Therefore, financial institutions have to25work with operators to enable mobile contactless

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payments. There's nothing inherently wrong with that. It's theoretically very possible. Practically, it's got a lot of issues. I'll highlight one of them, and there are several.

5 In the United States, you have 10 major 6 carriers and 180 in total, and there are 18,000 7 financial institutions. For this flow to work, you 8 really need a matrix of business relationships that is 9 impossible. And believe it, service managers aside, 10 that just complicates the problem.

11 So, now, this is not the first time something like this has been attempted, so let's go back in 12 13 history and see. Online banking and online payment architecture was precisely built exactly that way. 14 Internet service providers, America Online, Prodigy, 15 CompuServe -- this is a figure from a book that was 16 written about the history of online banking and 17 18 payments. (Inaudible) in the middle, because they were 19 the consolidators of providing service. They were the content providers, and banking happened through them, 20 and so did everything else. 21

But obviously, we know that this was not the model that prevailed. This is the early '90s. In fact, when I was trying to understand more about online banking, I actually discovered something that was even

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older, another example that didn't work. I don't know 1 how many of you have heard of Viewtron; I hadn't until 2 3 the day before yesterday. This was actually a service provided in early '80s. It was in about 15 cities. 4 Ιt was actually started by AT&T, with a couple of newspaper 5 companies, to provide content and services to customers. 6 They spent about \$15 million in 1980. 7 If you're 8 interested in Google or Microsoft, that's probably worth about five, six billion today. But nevertheless, it's a 9 model that didn't work, for obvious reasons. 10 Aqain, consumers don't have choice, what Susan pointed out. 11

So it's a difficult problem to solve. 12 And 13 generally, solutions have come about with an appropriate technology, and in the case of the two problems that 14 were discussed, the appropriate solution was the 15 Internet, and the Web browsers that made it more open. 16 So today, Comcast doesn't tell me I have to bank with 17 18 Citibank. So you have any computer, any ISP, any bank. 19 This model prevails, and everybody makes their own money. 20

Now, how could something like that be possible in a mobile environment? It may or may not be possible. Here is one particular solution. This is something that we built, but I'll leave Tyfone aside. Secure element can be a memory card. I don't

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1 know if you've seen one of these. This goes inside your 2 camera sometimes, or a lot of the phones have these 3 these days. So this can be the secure element that your 4 card-issuing bank or association issues to the consumer 5 independent of this. Right?

It has a built-in antenna, so it doesn't 6 really require the device to have the full NFC 7 8 capability for payments. NFC has a far-reaching application set, lots and lots of applications, which 9 has got nothing to do with payments. So this is not 10 11 meant to be the NFF be-all, end-all contactless payment. Contactless technology is purely about payments and 12 13 independence consumers need to the point that was raised a little bit earlier. 14

15 So it's interoperable. You can tomorrow 16 decide to go from AT&T to Verizon, which doesn't have a 17 SIM card. You can take a memory card and put it in the 18 phone and continue your relationship with your 19 card-issuing financial institution.

20 So now the question is, so where all can we 21 use this?

This is data from April of this year. In the United States, 57 percent of the mobile phones have memory card slots, across all carriers. Globally, that's a monstrous 600 million phones. And memory card

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slots generally were associated with smartphones. 1 Four 2 years ago when we started, there were two models 3 available with memory card slots. Now, it's exponentially grown. It's available in a wide variety 4 of devices. And NFC phones -- this does not compare the 5 NFC has definitely a whole bunch of other 6 two. applications that have customer convenience beyond 7 8 payments.

9 So the point, therefore, is to retain freedom 10 of choice for the customer, pick any phone, within 11 codes, get a secure element from the operator to have a 12 relationship as a consumer with the operator, and your 13 card-issuing bank gives you this to have a relationship 14 with the payment entity.

Will this model be successful? 15 We don't This may take 20 years to be successful. If you 16 know. remember, Viewtron started in 1980 and by the time 17 18 Internet banking really happened, it was 2000, right? 19 So it's not clear whether Tyfone will participate in it, and for that matter, for this discussion it really 20 doesn't matter. 21

22 What's important is in the long-term, 23 retaining freedom of choice for mobile contactless 24 payments is extremely critical, and the financial 25 institutions and carriers and payment associations have

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to pay attention to this. I'm not sure how much 1 2 attention has been paid in the NFC forum. Up until, I 3 would say, middle of last year, memory card as a secure element was still a discussion item. It was not really 4 committed. It has been at this point, so it is a viable 5 option. A technology has to be available, a viable 6 technology has to be available to provide this 7 8 independence, if you go back in history.

9

I'll stop with that.

Thank you very much. I just had 10 MS. RATTE: 11 one quick follow-up question. Since you're talking about consumer choices and benefits that this can 12 13 provide for consumers, have you given any thought to, you know, in this pretty technical space, how to teach 14 consumers about how this whole process works? 15 You know, when you were talking about things that are highly 16 technical like this. 17

DR. NARENDA: That's a very good question, actually. And that's really where the SIM cards have a significant advantage, because a street vendor in the corner of China knows what a SIM card is.

The only way that the alternate secure elements will be educated to the consumers has to be through financial institutions and stakeholders who have potential value in it in spending a lot of marketing

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dollars to educate the customers. It can't be a technology play. It really needs to be a use-case play, explaining to consumers what options they have and how they use it. There is no way around that; there is no shortcut.

6 MS. RATTE: And I wonder, Susan, do you have 7 any reaction to the presentation on consumer choice? 8 Does this address some of your concerns that you raised 9 before?

10 MS. GRANT: Yes, it does, and I agree with 11 your comments about education, as well.

DR. NARENDA: Right. And because it's independent, you do have the choice to either have it or not have it inside your device.

Thank you. Now we're going to 15 MS. RATTE: hear from Andras Vilmos, who is coming to us from 16 Hungary, traveled a great distance and we thank him for 17 18 that. He's the Project Manager for the StolPaN 19 Consortium and Managing Director of SafePay Systems, and he'll talk a little bit about the uptake of this 20 technology in Europe and some of the issues that have 21 been raised over there. 22

23 MR. VILMOS: Thank you. I was invited to 24 talk about the European experience, and I will do that, 25 but before I start, I would like to give some

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perspective generally about mobile payment and this mobile contactless technology, because it's much more, I guess, than what you are talking so far about.

We have this mobile handset, and we can place 4 a card in it, and that's what you're concentrating on 5 But as a reflection, to place one plastic card 6 today. or one contactless card, one bank card into the mobile 7 8 handset doesn't really make sense. It doesn't really give much customer value, and it costs a lot for the 9 issuers, as well. So let's start already with multiple 10 11 cards. Let's put different bank cards -- freedom of choice. Let's put different bank cards from different 12 13 issuers, Visa or MasterCard, whatever, and then you have the choice which one you want to use. 14

But besides putting cards, you can also introduce new financial instruments, offline payments, for example. Prepaid purses, micro purses, where electronic money is stored in your handset, and those are again contactless payment instruments.

20 And I'm talking also about using the mobile 21 as an acceptance device. I know that it doesn't fit 22 with the present security requirements. I'm not talking 23 about open loop payment systems, but for closed loop, 24 small propriety systems, mobile can work as an 25 acceptance instrument.

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But if you are talking about mobile payment, 1 2 you shouldn't just consider proximity transactions; you should also consider remote ones. Because mobile is by 3 It's a device which has remote communication principle. 4 channels. So why not then combine it with value-added 5 functions like mobile banking, new services like sending 6 invoices, making time deposits, making realtime payments 7 8 using mobiles. So everything has to be considered combined when we are talking about mobile financial 9 services. And obviously, it gives great new potentials, 10 11 but adds to the complexity and to the challenges.

Now, when we are talking about contactless 12 13 payments or contactless services, we have to consider that it's not just financial services. As we heard 14 before, for example, in Europe, contactless ticketing, 15 contactless transport is a lot more advanced than 16 contactless payments. So perhaps, or probably, the 17 18 driving use case in Europe for take-up of contactless 19 mobile services may be the transport industry.

But then it can be loyalty. It can be excess. It can be event ticketing. It can be a number of other services. And depending on the market specifics, in one country it is going to be one service which will lead the penetration; in another country it's going to be a different one.

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Now, if we are talking about a static portfolio like this one, this is not very convenient. So we have to give the choice to the customer to make selections, delete existing services and download or deploy or load new services. So it's going to be a whole dynamic environment in the mobile handset, and this is what is the real value proposition.

Now, obviously, the final topic I will be 8 talking about, whether we have the regulation and the 9 legal framework available to secure data, data 10 11 protection, privacy and other constants, whether we have addressed it already. Obviously not, because that's the 12 13 future. But when we are talking about legal, open legal and regulatory issues, this is what we have to consider, 14 because this will come. The question is not whether it 15 comes; the question is, when will it come. And we have 16 to prepare for that. 17

18 Now, I'm going back now to the original issue19 of what we are doing in Europe.

Europe is considered to be the most advanced or the more advanced geographic region where mobile communication is, with mobile communication concerns. We have high level of mobile services, and mobile financial services are really getting mainstream. We have mobile banking, different basic or even interactive

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solutions. I was just talking to someone during lunch that we can transfer money from our mobile device to merchants or to other people. We obviously make parking payments from our mobile device. So mobile payment is done, not the proximity one, but the remote mobile transactions.

On the other hand, contactless payment is 7 8 pretty much behind what you have experienced here. We hardly have any contactless acceptance environment, and 9 the primary issue is that the timing is really bad. 10 In 11 Europe, during the past few years, the banks have spent billions of euros on converting their acceptance 12 13 environment to chip and PIN. Now, it's very difficult to convince them again that, now you are done, great 14 job, now you can start all over again and do the 15 contactless interaction. 16

We probably should have thought more strategically about it, or it probably was too early, but this is the fact that now we have (inaudible), and it probably will take a couple of more years until we can start a new cycle.

Now, the bad news is that mobile contactless services or the introduction of mobile contactless services is not going to be driven by the contactless industry. It will follow a contactless acceptance

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environment. When plastic cards, either transport, ticketing, payment is already on the market, is prevailing, then that's the time when mobile contactless services will really mature and being introduced commercially.

Now, we have heard that we need key 6 stakeholders, and the key stakeholders are the banks and 7 8 the mobile network operators. Actually, not just the banks but other important service providers, but 9 transport companies. But what we see in Europe, at the 10 11 GSM associations or the industry association of the mobile network operators, and the banks, the European 12 13 payment councils are getting together, and within the European payment framework, they are working on joint 14 solution or joint initiative on mobile contactless 15 services. 16

On the other hand, although commercially the 17 18 service is not available in Europe, it's going to come. 19 We have multiple trials. We have new trials. You hear it in London with Oyster; that's the subway transport 20 Barclays, they have very successful trials there. 21 card. 22 This is the largest one or one of the largest one in 23 Europe. France is very active. In several cities in 24 France, there are major trials, and those are very unique. I quess those are the most complex ones all 25

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over the world, including Japan, because this is the one where the most players, the most active stakeholders are involved and are incorporating mobile services. This includes multiple mobile operators, multiple banks, retailers, different handset manufacturers, so this is really complex. This is really almost like a commercial operation.

We have very interesting solutions in Turkey, 8 where they combine transport and payment in such a way 9 that you can actually use your payment card for 10 11 accessing the transports. So at the turnstile, you are not presenting a ticket, but you are presenting, I 12 13 guess, a Visa or -- I don't know, one of the payment cards, and then it's directly debited from your card, so 14 it's a very interesting solution. Also in Norway, there 15 are new initiatives. 16

In all these trials, we see very good telco 17 18 and mobile network operator and bank operations. The 19 problem is that they are pretty much island solutions. There is no interoperation between these initiatives, 20 propriety technology, specific handsets, so there's no 21 way from these specific solutions we will get a 22 23 European wide, overall, homogenous system. And the 24 solutions always need special technical environments, because, as I said, it is not ready yet. 25

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The question is whether people who are 1 2 involved in these trials like it and what effect the 3 trials have on the population. I have to tell you that, generally, people don't care about these technologies. 4 We here in this room may be very interested in it; we 5 may like it; we know the benefit. But the general 6 population, first of all, doesn't even know what we are 7 talking about. Second, doesn't care. 8

Yesterday, I came through border control, and 9 the lady was asking me what am I doing here. 10 I said, I 11 came for business. What kind of business? I said, I came for a conference. What kind of conference? Mobile 12 13 payment conference. What? Mobile -- what type of mobile payment? You know, you touch your mobile and you 14 15 pay. What?

16

(Laughter.)

17 So that's the reaction of the MR. VILMOS: 18 general public on what we are talking about here. So 19 really, just Forrester, which is a very important -well, in this industry, it's a well known researching 20 company; they just presented a study that only 23 21 22 percent of the population is interested in contactless 23 payment. And even less, only 15 percent, is interested 24 in mobile payment. Now, they also realize that in those cities where there's a contactless infrastructure, like 25

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contactless transport, the reception is a lot higher.

2 Now, but if you give the choice to the public 3 to try it, then you get completely different fears. In Holland, there was a retail trial, C-1000 is a retail 4 chain, and they operated a mobile contactless mobile 5 trial and they showed different services, and mobile 6 payment was the easiest, and 68 percent of the trial 7 8 participants, they said they would prefer mobile payment over the cards, over using cards, and only 10 percent 9 said the opposite. 10

11 Now, it's more interesting that the satisfaction rate was really high, and 94 percent said 12 that they would really recommend it to others, and 13 around 50 percent, half of the people, they said they 14 would be willing to change their handset immediately to 15 NFC-enabled handset if they would have the choice to 16 keep on using it. And another 44 percent, so this means 17 18 that almost everyone, said that for their next phone 19 when they would replace their handset, they would be willing to buy an NFC-enabled handset. This is very 20 encouraging, really. But as I said, people who have not 21 22 tried it really don't care.

Now, more interesting, and it's a message for the mobile operators, first movers may have a commercial and marketing advantage, because over half of the

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participants, they said they are even willing to change 1 2 their network operator if one is offering a service and 3 another is not. And they said that -- this was a trial which was considered really successful, because people 4 were not doing one transaction and another one a couple 5 of weeks later, but they constantly purposely made their 6 payment transactions using their mobile handset. 7 So this is a good sign, but education, as was the previous 8 question, is kind of important. 9

10 One interesting story, I didn't put it up 11 here, but there was the question, which is the most 12 favorite feature of your NFC handset? And there were 13 people who said that NFC-based payment in their mobile 14 handset was more important for them than SMS messaging.

15 Now, how do we see the security consideration, and what do we see about the regulatory 16 From the same study, it was obvious that people 17 issues? 18 cared about security. They would like to have active 19 PIN protection in most of their transactions, even for low-value payments. This is very important that we have 20 to consider when we are designing the system. 21 And we 22 have to take it into account that payment is really a 23 basic environment.

Now, before I start talking about the actual regulatory environment, we have to see that mobile

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1 contactless payment purely from a transactional

2 perspective is nothing different from a contactless
3 payment using a card. An actual contactless reader
4 shouldn't even recognize the difference, whether I place
5 the card or a mobile handset to it. So from a
6 transactional perspective, risks are exactly the same.

Now, as I showed on my first two slides, the environment is completely different. There are multiple operators, multiple services residing side by siding on the same secure element, and this obviously adds to complexity, adds to the challenges, and requires new regulation.

13 Now, with this one, I already answered my next two minutes, but I will be talking about whether we 14 have the regulation in place. We have many laws and 15 directives in Europe on a community basis, but obviously 16 17 they cannot address all the issues which we will be 18 facing when mobile contactless or mobile payment is 19 going to come. Because as you see, the data, these were 20 issued in 2002, '95, where we didn't even hear about contactless not to mention mobile contactless, so we 21 cannot expect that these laws or these directives are 22 23 addressing all the issues.

And many other questions we still don't know. As I said, we have trials here in the States, in Europe,

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in the Far East, but in their complexity they are much
 simpler than what we will see in the future when,
 really, mobile contactless services will proliferate.
 So we just need to prepare for it, have to consider it.
 And just to raise a couple of issues which

we will actually face, we have privacy solutions,
data protection, but liability is going to be a key
issue.

Now, you have a mobile handset, and we hear 9 that some of the -- you will store your applications in 10 11 a secure element. A secure element may be your SIM So who owns the SIM card? The SIM card is 12 card. usually owned by the mobile network operator. 13 Then you are going to place a payment instrument, the payment 14 15 card, into the secure element. Who owns this payment Most of the time, it's owned by your bank. 16 card? And the payment card and the SIM card is stored in your 17 18 handset. Who owns the handset? Obviously, usually the 19 owner owns the handset.

20 So we have an ownership structure and 21 different parties involved in the issuance of the 22 application and the operation, so we will have a very 23 complex environment. There are corporations, liability 24 issues, that will have to be managed somehow. The same 25 thing which adds to the complexity that mobile financial

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services really makes sense if you can view it on the remote communication potential. Now, I wouldn't like to get a payment card, like today, that you get it in the mail; it's not going to work. So probably all of these instruments, all of these service are going to be shot over the air.

7 Who has access to your handset? Who can push 8 down data to your handset? How will you manage the 9 remote communication, the remote management of these 10 applications? These are again issues which have to be 11 regulated, has to be discussed, and it's not going to be 12 an issue for a single industry. This will need 13 inter-industry cooperation.

14

One other thing and I will finish it.

We have the consideration of security. 15 Payment security is always the highest. But as I 16 17 showed, there are many other services on the same secure 18 element. Transport, loyalty, whatever. Do we really 19 need this same level of security for these services like for payment? Probably not. Will these services be 20 willing to pay the high cost of security? Probably not. 21

22 So we will have to find a solution where real 23 high security environments can coexist with services 24 which don't need that high level of protection, doesn't 25 have such an importance in case of privacy and things

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1 like that.

25

2 Thank you very much. 3 MS. RATTE: Thank you very much. I just have one question for you before I throw it open to the 4 It seems like we keep coming back to the issue 5 group. of consumer education being very important in this 6 space. Are you aware of any efforts under way in Europe 7 8 to let consumers know about what's happening, let them know about the possibilities in this market? 9 Outside of trials, not really. 10 MR. VILMOS: 11 It hasn't been addressed yet, because the importance, the urgency, is not there yet. So it will come. 12 13 MS. RATTE: Even though the European commission has been undertaking this effort for some 14 time to look at RFID technology specifically and assess 15 the need, has that sort of spurred interest in it? 16 17 MR. VILMOS: Yes. RFID, in general, as the 18 technology is addressed, is debated, is discussed, but 19 the specific mobile aspects, the mobile services, RFID in general is in a more advanced state than mobile 20 services. 21 Okay. Now, I'd like to throw it 22 MS. RATTE: 23 open to the audience. And anyone who has a question, 24 I'd like to ask you to identify yourself before you ask

it. So do we have any questions from the audience?

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MR. MOORMAN: Dave Moorman, Director of
 Retail Technology for PCMS.

3 My question is, what is the mobile payments industry doing in terms of securing this little device 4 What I'm seeing is, these are increasingly here? 5 programmable devices, and a lot of these schemes I'm 6 seeing are based on the idea that this is a black box, 7 8 and it's running software that the mobile phone company has loaded on it and that they're maintaining, but I'm 9 betting that eventually you're going to have viruses 10 11 inside of this thing that are going to corrupt the programming inside of this, and so now it's going to do 12 13 the will of whatever that virus is. So what is the industry doing to make sure that this doesn't become 14 another Microsoft Windows? 15

DR. NARENDA: My take on that is, I think 16 most security solutions, as far as I know, are always 17 18 reactive. You can be as proactive as you can based on 19 what you know, but you have to be able to react as soon as you can. So there isn't a magic bullet that says 20 this solution will solve the problem for securing this 21 22 device. The moment you open up the architecture and 23 have additional services from being just a phone to 24 everything other than cooking, it does open up issues and you just need to be proactive -- well, you need to 25

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be proactive and, actually, more importantly, reactive
 to security issues.

MR. WAKIM: I can add from a mobile platform perspective. Unfortunately, we're going down a little bit the same path as the PC. There are mobile antivirus software available, and it's one of the most popular applications that is purchased on smartphones. Companies like F-Secure, for instance, make mobile antivirus.

MS. RATTE: Any other questions?

10

11 Okay. I've got one I can throw out. Coming back to the question of messages to consumers, who do 12 you think -- you know, each of the panelists has sort of 13 14 hit on the fact that this is a space with a lot of different players in it. You've got the mobile network 15 operators; you've got the banks, card issuers. 16 You 17 know, it's a complex space. Who do you think is in the 18 best position to give messages to consumers, and are we 19 in danger of giving consumers too many messages and 20 maybe conflicting messages?

21 MR. HANSEN: I'll take that one. I think it 22 depends, and it depends on the particular 23 implementation. But in the end, the consumer will be a 24 customer of one or more service providers, and it will 25 either be a customer of the wireless carrier, be a

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customer of a bank, be a customer of a transmitter, may be a customer of an aggregator, taking a portal model; you might log into a portal like you do on the Internet today and access other services.

And one way to think about it is that the 5 company who owns the customer relationship has an 6 obligation to inform consumers, and often it's going to 7 8 be a shared responsibility. And this is a complex The parties will need to cooperate in order to 9 product. launch it successfully, because it's by definition 10 11 mobile payments. It blends at least two parties, maybe several. And so they might come up with things like Web 12 13 sites with FAQs. They might have terms and conditions. There usually will be end-user license agreements and 14 other click-through agreements in the software. 15 There are other ways to do it, but I think it's a shared 16 17 responsibility, and it will become apparent in the 18 actual business model, I think, who has the ultimate 19 responsibility for that.

20 MS. GRANT: Just a quick comment. I think 21 that it's very important in that all the stakeholders 22 have a role to play, but my hope is that there actually 23 wouldn't be that many messages that we have to get out 24 to consumers, that a lot of the things that will protect 25 them in this space will be built-in and automatic so

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that they don't even have to think about it, they don't have to understand it. They're never going to be techies. And it's all the same issues that we deal with right now with PCs. It's just got to be made really simple and built-in and automatic for consumers to use it.

7 MR. VILMOS: I agree with you, because we have to be really a foolproof, simple, but secure 8 environment, but otherwise it's not going to work. 9 On the other hand, we should avoid frightening the 10 11 customer, because obviously there are risks. We may not even have identified all the risks that there are, but 12 13 by the time it's going to be out there, it's going to be mainstream, most of these issues have to be solved; 14 otherwise, it's not going to work. 15

So this is, I guess, the approach we should start. We should discuss the problems, should try to understand and identify the problems, but definitely should avoid bringing up risks which are not real but which are good enough to frighten the general public who don't know beyond the real details of the technology.

23 DR. NARENDA: I have a short comment. In 24 terms of the responsibility of consumer education, it 25 will really rest on whoever is making transaction fees.

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1 So in that sense, it depends.

2 I'm not 100 percent certain when it comes to 3 mobile payments in steady state whether that responsibility will be shared. I'm not 100 percent 4 certain. I would prefer it not to be, but I may not 5 have a choice there. 6 We have one more question. 7 MS. RATTE: And 8 could you identify yourself before you speak. MR. JOHANSON: Eric Johanson, the Schmoo 9 10 Group. 11 So within just the wireless payment system that's here in the U.S. that's currently deployed, we 12 13 have a billion different names for it, right? It's EMC, it's Tap & Go, it's Swipe & Pay, it's Blink & Pay; it's 14 got a million different names that we're seeing. I 15 think this is one of the primary issues that's confusing 16 consumers in the marketplace, because there are several 17 18 standards for logos and things of this sort. But 19 there's a million different competing products for access control and proximity cards, as well as transit 20 tokens, as well as payment solutions, some of which are 21 22 compatible, some of which are not, but even the 23 compatible products have different names. That 24 certainly doesn't help consumer acceptance. 25 MS. RATTE: Thank you. Anyone else, any

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1 final comments?

2 MR. CECHETTI: Hi, my name is Adam Cechetti, 3 also with the Schmoo Group. Just a very quick comment. There are already mobile viruses, and that's why you 4 have mobile antivirus. But there's not many, because 5 there's not much advantage to putting a virus on your 6 cell phone. As soon as you start pushing payments and 7 8 other complexity things to there, you're going to see that space explode. And many of the cell phones that 9 are being designed today don't have adequate protections 10 11 to be retrofitted to be moved forward to actually secure that environment correctly. 12 13 MS. RATTE: Thank you. I think we're going to break a little bit early. It's 3:15 now, and we were 14 hoping to start the next panel at 3:30, so please join 15 me in thanking this excellent panel. 16 17 (Applause.) 18 MS. RATTE: And we'll see you back here at 19 3:30. 20 (Recess taken.) 21 22 23 24 25

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MEETING THE CHALLENGES: STRATEGIES AND APPROACHES

2 MR. HARWOOD: All right. We're going to get 3 started. For our last panel of the day, we're going to be discussing Meeting the Challenges: Strategies and 4 Approaches. And our moderator will be Professor Bill 5 Covington from the University of Washington. 6 You'll find information about Bill in our bios, as with all the 7 8 other folks who have spoken to us today.

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9 I'll just note that we are here in this room 10 and we are enjoying the hospitality of the University of 11 Washington thanks to Bill's efforts, and we're grateful 12 for those, and we appreciate the opportunity to work 13 with your students and with your building, and 14 particularly with you. So, thank you, Bill.

MR. COVINGTON: No, the pleasure is ours. I was a little nervous that the information about me might be found in the post office. But thank you all for coming. I think we've had some very dynamic sessions.

19 And while contactless payment systems offer 20 numerous benefits, there are also potential challenges, 21 and I believe this panel is going to explore some of 22 those challenges and possible solutions.

There are a number of basic questions that need to be refined, posed, and answered when it comes to the use of this technology. Some of those questions

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219

1 might be:

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2 What are the legitimate expectations of the 3 customer who makes use of a contactless payment system? What should they expect in terms of the capturing of 4 the data during the initial transaction, the 5 transmission of that data from the point of purchase, 6 7 and what are the responsibilities of those who possess 8 and store the data? What can the customer legitimately expect in terms of accuracy, security, access? 9 A second question might be, what are the 10 11 rights, duties and expectations of those organizations that are part of the contactless payment system? 12 What 13 information, if any, should they provide to the customer? Should they be held to a 100 percent standard 14 when it comes to security throughout the system? 15 What, if any, relationship should they have with regulatory 16 17 bodies? 18 Other questions have to do with the current 19 state of the law: Do we need new legislation? Do we need new regulations? Are our existing laws adequate? 20 I took the liberty of Googling the names and 21 22 the organizations of our very distinguished panelists, 23 and I will try and give a little interesting 24 informational tidbit to start with, and then we will be

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hearing from our panelists from my right on down.

First, we have Alissa Cooper, who is the 1 2 Chief Computer Scientist for the Center for Democracy 3 and Technology. According to their Web site, CDT works to promote democratic values and constitutional 4 liberties in the digital era. With expertise in law, 5 technology, and policy, CDT seeks practical solutions to 6 enhance free expression and privacy in global 7 8 communications technologies.

9

Ms. Cooper.

10 MS. COOPER: Thank you. And thank you for 11 hosting today, and thank you to the FTC for inviting me 12 out here. I think it's been a really enlightening day 13 and one of many of my favorite FTC workshops that I've 14 been to.

As Bill said, the Center for Democracy and 15 Technology is a nonprofit public policy organization 16 focused at the intersection of civil liberties and 17 18 digital technologies, and one of our core values from 19 the beginning has been consumer privacy and putting 20 consumers in control of their own information. We really harp on this all the time, that consumers should 21 22 have the right tools that they need to be able to manage 23 their own data.

I'm going to start with a little story, and it sort of builds off of Dr. Fu's story from earlier

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about the engineer who didn't know that he had a
 contactless payment card.

3 I met last year with some of the card issuers to learn more about contactless payment and how the 4 technology was working, and it was a good meeting; I 5 learned a lot. I learned about some of the features 6 that I thought were very helpful, that the card needs to 7 8 be close to the reader, that there are these dynamic, what I will call CVX values -- choose your favorite last 9 letter there -- but these dynamic values that also get 10 11 transmitted during transactions.

But I was a little bit concerned that names 12 13 and card numbers and expiration dates were also being To me, that seemed like a possible 14 transmitted. loophole for privacy invasions. And about a month 15 later, my credit card expired and I got a new card in 16 the mail, and it was contactless, and it had the symbol 17 18 on it; I realized that it was contactless, and I thought 19 to myself, you know, me being a privacy person, well, should I put it in the microwave? You know, should I 20 get my sledge hammer? And I figured that maybe the card 21 22 would come in handy to me in the future, in its working 23 fashion, so I decided, you know, I'll put my name and my 24 credit card number out there, perhaps, and hope for the best, in the idea that this might come in handy at some 25

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1 point.

2 And I actually tried to use the card, as 3 well. There's a drugstore near my house that I noticed after a few months had installed these contactless 4 readers, and I went in there and I tried to use it, and 5 it didn't work. I couldn't seem to get it to work. 6 And actually, this isn't the card, but after a few times, 7 8 you start to feel a little sheepish. You go up to that reader, and the cashier is kind of looking at you like, 9 what on earth is this woman doing? And, you know, 10 11 doesn't she know how to swipe her card? And I tried it a few different times and nothing ever happened, never 12 13 got the beep that Jennifer was talking about this morning, I didn't get any sign that it was working, so 14 I'd just quickly turn it around and swipe it and be on 15 my merry way. 16

So on the one hand, I kind of thought to 17 18 myself, well, maybe I never needed to put it in the 19 microwave because it doesn't transmit anyway, and I sort of forgot about it. But that was last year. Now, this 20 year, the FTC workshop came up and I decided to try 21 again, and I noticed there's a really upscale grocery 22 23 store that opened a location near my house, and I went 24 in there last week, and, lo and behold, the card works. So I realize, I quess, this whole time that my personal 25

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information has been a little bit vulnerable.

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2 But I quess the moral of the story is, I was 3 a person who was well versed in the technology, I understood it, I understood how it worked, and I still 4 had that experience where I went to the store, I 5 couldn't figure out what was going on; I certainly could 6 not ask the cashier, because she obviously had no idea 7 what was going on with the reader, and I sort of thought 8 I had extra level of protection, but then it turns out 9 that I don't. 10

And I actually called my bank and I talked to them about it for a little bit, and they said, yeah, it's probably a problem with the retailer. And I was like, okay. But I just think it's a useful anecdote that I was thinking about when I was preparing for this.

16 I've split my comments into kind of four
17 categories, and I'll focus really on the first two for
18 the most part.

19 The first one is security. We've heard a lot 20 about security today. And to me, I think the big 21 take-away of today is, we should really be forward 22 looking on security. In the previous panel, we talked 23 about being reactive versus proactive, and I think 24 they're both important, but there are some things that 25 we know about security based on our experience with

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1 digital systems over the past decades.

I'm really surprised that, thus far, this 2 3 example hasn't come up with the MIFARE card, which is, there's two billion of these cards in the world, it's 4 the most popular transit card in the world today, and 5 there are three separate researchers who last year 6 published their results of their research showing that 7 the card could be attacked, quite easily for them, at 8 least. And in recent weeks, the company that 9 manufactures the cards sued one of the researchers in 10 11 order to not have some of the research published, because the algorithm that they used to secure this card 12 was secret, and this was part of the security of the 13 It had a secret algorithm and it also had 48-bit 14 card. 15 encryption keys on the card.

Now, to me, thinking about this in 2007, the 16 fact that the most popular transit card in the world is 17 18 using 48-bit encryption keys and security through 19 obscurity, which are both things that I feel like 20 everyone in the security community has learned that these things just don't work. And I feel like we really 21 need to think about leveraging all of the experience 22 23 that we've had, whether it's in the PC world, whether 24 it's in the financial services world.

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We've been through some of these lessons many

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times, and we should think about that moving forward.
This may be a new technology, it's different, you know,
you tap the card instead of swiping it, there's many
differences about it, but some of the underlying
security protections should be the same.

And it's the same I think with mobile, and 6 I've been reading about fishing attacks that use NFC. 7 8 So you hold your mobile phone up to one of those smart posters that the gentleman from Nokia was talking about 9 earlier, and it directs you to a malicious Web site and 10 11 tries to get you to input your credentials. Exactly the way that fishing works on the Internet, but now the 12 13 vehicle is contactless and you're holding your phone up, but it's the same attack vector. And so I think in 14 designing these systems and looking towards the future, 15 we should really leverage our previous security 16 experience. 17

18 And I also feel like today we've heard a lot 19 of consensus, actually, about what some of the good security practices are, and I'm wondering in my mind if 20 there's some role for uniformity there. You know, we 21 22 heard about not transmitting names, which seems to be an 23 emerging best practice. We heard about having random or 24 dynamic data transmitted with the card, and I would say the best practice really is to have as much of the data 25

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1 transmitted be random and dynamic.

2 We've heard a little bit about having transaction counters, so that if you could do a 3 fraudulent transaction, it would only last for one time. 4 We've heard about having the shield on the card when 5 it's sent in the mail, and a little bit, Mark McCarthy 6 talked about card and reader authentications so that a 7 roque reader wouldn't know how to authenticate and 8 wouldn't be able to read a card. 9

I feel like all of these things, and there 10 11 were many others that were touched on today, seem like, to me, emerging best practices, and I'm wondering if 12 13 there isn't some way for the industry at large, the industry groups, PCI, Smart Card Alliance, FTC, I don't 14 know what the right home is for a set of standards, but 15 it certainly seems like there are some standards, and to 16 a consumer who can't really tell the difference between 17 18 one card and another and whether one card is a CVV or a CV3 or whatever it is, it seems like having a baseline 19 uniform set of standards could be useful. 20

Now, on privacy, I feel like we've heard a lot about choice, and I completely agree with those who spoke earlier who said that you should be able to refuse the card; you should be able to -- if you get a contactless card and you don't want it, you should not

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be forced into using it. And it's good to hear that some banks are offering that option, but I feel like that's another thing where it's just like, seems like should be universal.

5 But I also think on choice, we really don't 6 want to foreclose the ability to do anonymous payments, 7 and if contactless is the only choice, then we've lost 8 that, so that's another aspect of choice that I think we 9 need to keep in mind.

And then as far as mobile is concerned, 10 11 thinking about privacy, the gentleman with CTIA was talking about consent, I think even when you have 12 13 choices and you decide, yes, this is something I want or, no, it isn't, it shouldn't be consent once and it's 14 forever. So if you buy your mobile device and you have 15 to decide, yes, I want to use contactless payment and 16 therefore every time I make a payment that information 17 18 is also going to go to the network operator or it's also 19 going to go to some application on the phone, that's not true choice, because you're either saying, I can always 20 -- you know, every time I pay for something, this 21 information is going to get shared, or I just can't use 22 23 my phone to pay. So I think when we're thinking about 24 consent and choice, we need to think about true choices and not this kind of false choices where it's all or 25

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1 nothing.

2 The last panel touched on interoperability, 3 and I think as we think about mobile payments, in particular, it's going to become extremely important. 4 There's a million different SIM cards out there, a 5 million different memory cards, a million different 6 device makers, and it's not going to make any sense for 7 8 consumers to have to open a new bank account every time they want to get a new phone, or, you know, to not be 9 able to take their account from phone to phone. 10 These 11 are huge barriers that I think could stand in the way of some of the benefits that mobile payment provides. 12

13 I think the comparison to the Internet and kind of the open development model on the Internet is a 14 useful one. You can think what you want about how open 15 mobile networks are, but they certainly have not seen 16 near as much innovation in the application space as we 17 18 have on the PC side and on the wireline broadband side. 19 And so I think it's important to think about which path do we want to go down, if we want to continue to kind of 20 pursue the closed network model, or if mobile payment 21 can sort of be a vehicle to convince the mobile network 22 23 operators that a little bit more openness will actually promote consumer acceptability of mobile payment. 24

25

I think on consumer education -- my fourth

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point is consumer education. I think we just need to 1 2 think about the way that consumers use their current 3 payment and the way that they use their phones. So are you going to remember to cancel your credit card when 4 you lose your phone? Are you not going to be able to 5 pay for things if you leave your phone in the cab? Are 6 you going to give your keys to the valet and have him go 7 8 run up charges because you just handed him your credit card by accident? You know, things that you would never 9 And I think, as Susan touched on earlier, are you 10 do. 11 going to buy a mobile phone for your kid and thinking that, oh, this is great; now he or she can call me and 12 13 tell me where they are or where they are in the world, not realizing that they're flashing it around to every 14 reader and buying all those things that you never let 15 them buy. 16

So I think we can think about consumer protection issues kind of broadly and miss the idea that there are some mental models that all of us are very used to having, and there's going to be lots of these weird situations where it's like, whoa, my credit card is my phone; you know, what does that mean for me as a consumer?

Finally, I would just say, as always, the good actors end up on these FTC panels, and I think, you

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know, we heard this morning Wells Fargo had a choice, 1 2 should I take a more secure option, should I take a less 3 secure option; and they took a more secure option. But the people who aren't up here are the banks that don't 4 offer choice or the merchants who are not making use of 5 the security features, and as we think about what to do 6 going forward, we need to think about the less than good 7 8 actors and not just the folks who are willing to come to forums like this and talk all about all of the great 9 things that they're doing for consumers, because we all 10 11 know that it's a wild world out there and there's lots of other players in this space who are not necessarily 12 13 meeting up to the practices of the folks that we've heard about today. 14

15

16

Thanks.

MR. COVINGTON: Thank you.

Dr. David Moorman is Director of Retail 17 18 Technology for the PCMS Group. And PCMS is one of the 19 world's leading providers of software and services covering the whole of the supply chain, enabling 20 retailers and distributors to manage their business. 21 And I believe Dr. Moorman is author of "Integration 22 23 without Boundaries: Using Standards to Connect the 24 Enabled World."

25

Dr. Moorman.

For The Record, Inc. (301) 870-8025 - www.ftrinc.net - (800) 921-5555 1 MR. MOORMAN: I think we got some confusion 2 on speakers. I'm not a doctor, and I didn't author that 3 paper.

MR. COVINGTON: And I teach hi-tech.

5 MR. MOORMAN: Well, thanks to the FTC for 6 having me here, and thank you for the promotion to 7 doctor.

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MR. COVINGTON: I do it all the time.

MR. MOORMAN: We did get the title right. 9 Ι am the director of Retail Technology for PCMS, a global 10 11 point of sale, primarily software, vendor. And I'm also wearing another hat, actually several hats today. One 12 13 is as the director of technology for that company. That company, we're the point of the sword. We're the piece 14 of software that sits on that device and takes that 15 information from the consumer and then passes it along 16 So that's very much the emerging standards, 17 the stream. 18 and where this is going is very much of interest to us.

19 I'm also a member of the Association for 20 Retail Technology Standards, ARTS, their governing 21 technical committee. And ARTS is a division of the 22 National Retail Federation. So I'm involved in the 23 development of standards. And ARTS is mainly about 24 efficiency standards, how to make data flow from one 25 retail application to another, not so much compliance.

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But one of the things that PCMS and ARTS work 1 2 together on is a very successful standard called Unified 3 Pause, U-Pause, which is the programming standard for retail devices. So when you swipe one of those legacy 4 magnetic stripe readers, that data, that track data is 5 passing through a standard interface that was designed 6 by those two entities. So we have a lot of stake in 7 8 this game.

9 I'm also here as a consumer, and I'm also 10 going to tell my consumer story about credit cards.

11 In fact, it was a coincidence, the day I was asked to be a panelist I got a call from one of the 12 13 credit card companies -- which one was it? Which one of you quys? It was MasterCard, and they said my card was 14 making the rounds buying televisions in Bangalore, 15 India, and were these valid transactions. And I said 16 17 no, and they voided the transactions; they actually 18 hadn't gone through.

19 But for that day, I was an un-person. They said they'd overnight me a new card. And I was out 20 traveling, and all of a sudden I found out I had to go 21 back and put a different credit card, fortunately I had 22 23 one, on the hotel room bill and a number of other 24 things. I had to get online and do a whole bunch of stuff so my life wouldn't come apart. 25

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Coincidentally, a few months earlier, I had 1 2 been to a grocery store, to a self-checkout, and I took out my wallet and I laid it down while I scanned my 3 items, and the disabling device that disables the theft 4 protection, like for DVDs, wiped out every magnetic 5 stripe in my wallet. And again, I became an un-person. 6 All of a sudden, I was not able to transact business; I 7 wasn't able to prove who I was. This is an example of 8 what I call Type 2 incident theft. 9

I think we've talked a lot about Type 1 identity theft, which is someone else stealing my identity, but another type of harm is this Type 2, where I can't be me because of the actions of another party.

15 My point here is that real people are getting16 hurt.

17 And one of the other stories I always tell my 18 nontechnical friends in trying to explain what I do in 19 the job is, I always point out the old science fiction movies or the old James Bond movies where they overload 20 the computer and smoke comes out and it bursts into 21 22 flame and glass flies all over the room. And I always 23 tell them, I almost wish that happened; I almost wish 24 when computer systems didn't work, they would just Then it wouldn't have taken us ten years to 25 explode.

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get a version of Windows that doesn't lock up.

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Again, all due respect to the building. 3 My point of all of that is, real people are getting hurt, in real ways, and consumers, and I think 4 that makes it appropriately the FTC's business to get 5 involved. And I predicted to the management of my 6 company a year ago, watch the FTC, because it's going to 7 8 happen.

Although I'm not going to talk extensively 9 about contactless payments as much as other people have, 10 11 I'm going to talk about more approaches and some of the things I'd like to see the FTC doing. But we've already 12 13 talked about the fact that it's already here. If you've qot a cell phone in your pocket, some computer out there 14 in the world knows just where you are, and that 15 information can be queried. 16

So it's not a matter of if, or if ideas can 17 18 happen, it's when and, in fact, it's already happened. 19 We can either figure out how to regulate this smart, or else it will end up getting regulated stupid. 20 Let's not wait until two senators get their name in the paper 21 22 about the privacy issue and pass some act that is going 23 to make an emergency measure of getting a handle on this topic. One of the big keys here that we've got to work 24 towards is balancing innovation against standards, and 25

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1 one of my themes is, where does the standards community 2 play in this whole thing, and what is FTC's role in 3 that.

Another story: I got pulled over by a police officer once, and he said, you know, you're driving on the wrong side of the road. And I said, no, I'm not not; I'm an innovator.

So my point is, somehow we have to have this 8 balance against what is society -- what standards do we 9 need to make society work and make all of this work for 10 11 the consumers and without derailing innovation. And my concern is, at some point if this becomes a senior 12 13 political issue, that we're not going to have the time then to make that proper balance between innovation and 14 15 keeping the economy going.

Some of the drivers and things I've heard 16 this morning that as a technologist kind of jumped out 17 18 at me and I said, well, I don't know if I buy that. One 19 is, phones are programmable. To use the mobile payments as an example, these are devices, they've got a little 20 operating system in there, and it's a matter of time, in 21 22 fact it's already happening, that viruses are going to 23 get in there. And as somebody pointed out, once money 24 becomes a motivating factor and not just annoyance, the viruses will explode. 25

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I'd like to point out that there is a large 1 2 body of hackers out there. I do a lot of training and a 3 lot of consulting, and a lot of the people I'm training, for example, for the implementation of my product, are 4 offshore developers. We are training a small army of 5 offshore programmers in how these systems work. 6 And Alissa used the term "security by obscurity." 7 There is less and less tolerance, and there must be less and less 8 tolerance against the idea of, oh, well, nobody will get 9 in there and figure out that microcode or how to do that 10 11 buffer overrun. That's been proven time and time again that that's just not obscurity -- security through 12 13 obscurity is just not security.

I heard some things about proximity: Oh,
well, you have to get it two inches from the reader.
That goes right up there with another of Mr. Gates'
comments: Nobody will need more than 64K of RAM ever.

18 The only thing that is true in life is three 19 things: death, taxes, and the miniaturization of IT. 20 And something that can only be read from two inches away 21 today will be readable from two miles away tomorrow. So 22 we do need to be forward thinking about what is the 23 technology turnover rate.

And one of the things there is, and I'll talk more about this in a minute, to represent the merchants'

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viewpoint, merchants have very ponderous

2 infrastructures. It's very expensive for them to turn 3 over their technologies in store. So I hear people say things like, oh, all you've got to do is apply this 4 patch, or all you've got to do is put another 128 5 megaRAM in there. Well, it's not the cost of the 128 6 megaRAM; it's the cost of sending somebody out to the 7 8 store and opening up the box and putting all that extra memory in there and dealing with all the issues with 9 drivers and whatever. So any mistakes that get made in 10 the implementation of these infrastructures, retailers 11 12 have to live with and have to amortize those costs over 13 a very long period of time.

I want to talk a minute about an article and 14 some of the things that came out of it. I encourage you 15 to go Google this. There is an article out there by 16 Information Week called "PCI and the Circle of Blame." 17 18 "PCI and the Circle of Blame." It was published in 19 February of 2008, and it gives a really good overview of the liability and political issues swirling around PCI 20 and the liability. 21

22 Coincidentally, a month later we had the 23 Hannaford breach that you've heard about some. What was 24 significant about the Hannaford breach, a grocery store 25 on the East Coast? Several things. One is, they were

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PCI compliant. They had the stamp of approval. Yet
 they got breached anyway.

The other thing about it is that it wasn't 3 one breach of 4.5 million credit cards. It was 4.5 4 million breaches of one credit card at a time. And I've 5 heard several things up here about, well, we're not 6 worried about the one-offs, the one-card breach, because 7 that doesn't scale. Well, yeah, it does scale, because 8 what somebody did is they penetrated the system, they 9 inserted a Trojan that listened between the 10 11 point-of-sale software and the acquirer software and 12 picked up that credit card as it traveled through the memory of the computer. Very innovative attack. 13 Somehow, somebody used a virus to propagate it, so it 14 was actually -- it wasn't somebody hacking into the big 15 data center in the sky and getting all 4.5 million 16 17 credit cards downloaded; it was a little thing that was 18 listening to every single transaction and sending out 19 those credit cards over a period of time.

20 So look at that article, and it talks very 21 much about the circle of liability that's forming. I 22 happened, by the way -- in a previous life I was 23 originally an accountant and an auditor, a financial 24 auditor, so I know the world of auditing and the 25 requirements that auditors have as far as

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professionalism and doing their job for their clients. 1 2 And I quess there's no nice way to say it; PCI and the 3 auditing, because of the Hannaford breach, is kind of in a mess right now, because everybody is trying to figure 4 out, what does it mean? Is Hannaford off the block 5 because they were compliant? Well, what is the 6 liability for the QSA? So everybody is trying to figure 7 out what this circle of liability is going to be. 8

9 It's nice that there is a feedback loop, but 10 right now it's very inefficient and it's very 11 unpredictable. So retailers are kind of flipping a coin 12 as to what to do and how to invest in fixing this 13 problem.

I'll also make note that PCI is a great start. I should note that prisecuritystandards.org, although it's an org, it came out of the PCI world, out of the payment card industry, and so it's done a lot of fine work, but it doesn't, in my opinion, accurately reflect all the stakeholders: the consumers and the merchants and the credit card industry.

So I talk about the merchants and some of their quandaries and some of the things they've got to worry about. Well, I already said they have ponderous infrastructures, so whatever gets put out there in thousands of stores, they have to live with and they

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have to eat the cost if there's patches or upgrades that
 need to go out.

3 Something that was mentioned earlier was 4 signature capture versus not signature capture for items 5 over \$25. We have the problem of employee -- our own 6 employees can be our biggest security vulnerability with 7 employees pocketing cards, skimming, those kinds of 8 things.

9 Do we go contactless or not? We have to deal 10 with offline issues. The network isn't ubiquitous to 11 the point where you're always online. Retailers have to 12 make a decision: When the network is down, do they take 13 the credit card and hope it's not a fraud? What do they 14 do there? I deal with those issues every day.

What I'm tying to get at here is, merchants are in a really tight bind right now, because they have to compromise between service level and security. And each retailer has to kind of guess where they want to be on that spectrum.

To use an example, compare this to an airline. We would never say to the airlines, it's entirely up to you whether you do maintenance or not or whether you put gas in that airplane or not. We don't let people in the airline industry play with people's lives, and what we need is -- and I'll get to my point

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in a moment about standards -- we need to make the retailers, help the merchants get off the hook by giving them clear standards that everybody is going to play by.

I'll go on and come back to that.

I'd like to look at other regulatory models 5 that have worked. I use my plane analogy. We have a 6 National Transportation Safety Board that looks at 7 8 problems. Whenever an airline goes down or there's ever a problem, the NTSB, as a third party, investigates and 9 says, what went wrong? Their job is to say, where did 10 11 the breach occur based on certain standards that are previously set? And over time, for all of its 12 13 disadvantages, our airline industry is actually pretty I mean, most of the time, I looked it up, there 14 qood. are about 50,000 flights a day in the United States, and 15 they almost never crash. 16

17 In the appliance industry, we have 18 Underwriters Laboratory, which certifies our appliances 19 so they don't burn our house down. So there are many regulatory frameworks out there that I think we can 20 learn from. And one of the things that I think is 21 22 lacking in IT in general, and particularly in this area, 23 is the ability of arbitrating what is a foreseeable 24 versus a not foreseeable problem.

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If you're familiar with Palsgraf versus Long

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Island Railroad, in 1928 it established foreseeability as the standard for liability and negligence. We don't have anything yet where we can definitively say, when something goes wrong, how are we going to go in there and figure out who really is responsible for that breach.

Microsoft has a really good term for this. 7 8 They call it surface area. What is the surface area of the system. They take it from stealth. You've got an 9 airplane, and then when they came out with stealth 10 11 technology, they said surface area is now much smaller than the actual airplane. Now it's the size of a 12 13 sparrow. And what we need to do is come up with a regulatory framework that will over time reduce the 14 surface area for these army of hackers to get into. 15

16 To recap, there are people who are really 17 getting hurt; that makes it the FTC's business. We have 18 to balance innovation against keeping the economy going. 19 And we have some established regulatory models.

And I'd like to make a call to action. I'd like to see the FTC get involved in bringing all of the parties to the table and all of the stakeholders to the table to compel some standards that have some muscle and some teeth to it. We saw many cases up here of "he said, she said," of, well, you can't get a PAN off this

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thing. Well, beep, there it is, and can that be used
 for creating bogus credit cards.

3 Whenever you deal with security, you have to talk about what are all the different -- security isn't 4 one thing, you have it or you don't. You have to talk 5 about what are the different access threats, and that 6 can become a very emotional argument. 7 I think FTC has 8 to come in and be involved both proactively in the role of standards and reactively in the role of forensics, to 9 start to bring some accountability to the situation. 10

11 It's a journey we're on. It's a journey we 12 all need to take together. But we've got to move that 13 surface area smaller and smaller incrementally in real 14 ways.

And my time is up.

16 MR. COVINGTON: Thank you, David, and my17 apologies for the errata.

18 Kathryn Ratte is Senior Attorney for the
19 Division of Privacy and Identity Protection with the
20 Federal Trade Commission.

Kathryn.

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MS. RATTE: Thank you. And my apologies to everyone in the room who has to listen to me on two consecutive panels. I'll try to keep my remarks brief. I'm here to now to give you a very brief

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overview of the Federal Trade Commission and how we
 address issues raised by emerging technologies through
 our existing enforcement authority.

If there's one message I want to leave you 4 with, it's that the FTC has the tools to address this 5 type of emerging technology and others using our 6 Section 5 authority, which is broad and flexible, and we 7 are out there on the beat, and when we see practices 8 that deceive consumers or harm consumers, that's when we 9 So now would be a good time to give the 10 step in. 11 standard FTC disclaimer.

12 The views I'm expressing are my own and not 13 necessarily those of the Federal Trade Commission or any 14 individual commissioner.

So, as I mentioned, we're an enforcement 15 agency, and our responsibility includes enforcement of 16 laws related to data security and consumer privacy, and 17 18 these are very high priorities of the Federal Trade 19 Commission. Although my focus today is on law enforcement, that's just one piece of what we do. I 20 wanted to mention that we do take a multidisciplinary 21 22 approach to protecting consumers. In addition to 23 rigorous law enforcement, we conduct outreach directly to consumers to give them the tools to protect 24 themselves against emerging threats, and we also provide 25

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guidance for industry to help them understand their
 obligations under the law.

3 So getting back to the law enforcement, although we enforce some sector-specific laws in the 4 area of privacy and security, including 5 Gramm-Leach-Bliley, our primary enforcement authority 6 comes from Section 5 of the Federal Trade Commission 7 Act, which broadly prohibits unfair or deceptive trade 8 And the Section 5 authority is very broad. 9 practices. We reach a wide range of industries, with some notable 10 11 exceptions, including the banking industry, and I believe John is going to give us a little bit of an 12 13 overview of what the regulatory landscape is for banks, but that is one area that we do not regulate. 14 We get just about every everybody else under the sun. 15

In the privacy and data security context, the 16 FTC uses its Section 5 authority to make sure that 17 18 businesses keep the promises that they make to consumers 19 about their privacy and data security practices. That's kind of the deception piece of our statute. And also to 20 address business practices that cause or are likely to 21 cause harm to consumers, including the failure to have 22 23 reasonable security measures in place to protect the privacy of sensitive consumer data. So you can't 24 deceive consumers and you can't harm consumers. 25 That's

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Section 5 in its very, very most basic summary.

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Because our deception and unfairness authority is so broad and flexible, we frequently find ourselves at the forefront of new technologies, like the one we've been discussing today, also others, and our standard in this space is reasonableness. We require companies to have reasonable security, to have reasonable privacy practices.

So, accordingly, this means that we can 9 address emerging threats without technology-specific 10 11 regulation. We're looking at the overall reasonableness of a business' practices, not whether they have one 12 13 specific security measure in place or, you know, one magic bullet. We realize there isn't one, and we 14 wouldn't be in the best position to go out and 15 anticipate that, anyway. We're looking at the totality 16 of what they're doing for privacy and data security. 17

In 2005, we brought a case against BJ's Wholesale Club, which is an East Coast discount warehouse. For those of you West-Coasters here who haven't heard of BJ's, it's like a Sam's Club. And they experienced a major security breach in which the credit and debit account information for many of the customers who had shopped at its stores was accessed by a hacker.

I'll give you a couple of examples.

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And in that case, we alleged that their 1 2 security practices as a whole were unreasonable and resulted in harm to the consumers whose accounts were 3 We alleged that BJ's has failed to take compromised. 4 into account the specific security risks posed by, among 5 other things, the use of an unsecured wireless network 6 at its retail stores. Their failure to secure the 7 8 wireless access points is what allowed the hacker to go into the system and get access to that card holder data. 9 We were able to allege that this failure was an unfair 10 11 business practice because it resulted in the harm to the 12 consumers.

13 We had a more recent case announced in March of this year against TJX, the TJMaxx discount closing 14 store. In that case, hackers were able to obtain the 15 credit and debit card information of approximately 16 17 450,000 TJX customers that were stored on the system. 18 And again there, the FTC alleged that TJX failed to 19 implement reasonable security measures to protect the 20 customer information it collected and stored, including failing to implement readily available security measures 21 22 to limit access through the wireless access points at 23 its stores.

24 So in both cases, the wireless issue was one 25 of a laundry list of security failings. There were also

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issues about storing card holder data beyond the time
 that they should have been, and there were encryption
 issues, as well. It was really a failure of the entire
 system.

5 But I use those to illustrate the point that 6 we didn't need a specific regulation saying you need to 7 secure wireless access points. Because we look at the 8 totality of the system, we can address these risks to 9 consumers as they come up.

And I also wanted to echo a point that was 10 11 made earlier, that the point of collection of consumer data, which is a lot of what we've been talking about 12 13 today, the contactless card, the first read, that's just the first part of the whole data life cycle. 14 When the FTC looks at a company's practices, we don't just look 15 at how is information collected, but how is it stored, 16 are there access controls, is it disposed of securely. 17 18 You know, we look at data retention issues. That piece 19 of it is the start of a whole process, and we expect to see reasonable security throughout the process. 20

I'll just close by saying that the FTC has been monitoring the potential impact of technologies such as RFID and contactless payment on consumers, and we won't hesitate to use our existing Section 5 authority in appropriate cases if we become aware of

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And I'll leave it there, and look forward to your questions. Thank you. MR. COVINGTON: Thank you, Kathryn. John Carlson is a Senior Vice President with the BITS/Financial Services Roundtable. John.

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practices that deceive consumers or otherwise harm them.

8 MR. CARLSON: Thank you very much. It's a pleasure to be here. I also want to thank both the FTC 9 and Bill Gates' father, whom this building was named 10 11 after, because if it weren't for Bill Gates, BITS would not have been established over 12 years ago, and it was 12 in response to a comment he made to a group of CEOs 13 where he referred to bankers as potential dinosaurs, and 14 I saw earlier in the day we had a funny Far Side graphic 15 of a dinosaur smoking. And I think that brings together 16 17 to me a number of different themes that are important 18 for this event.

19One is the role of regulation and where it20has limitations and where it's very effective.

21 Second is, there's a very strong role for the 22 industry to solve the problems and to address the issues 23 at the forefront.

And then third, there is longer-term strategic issues which you really need to keep in mind,

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in building on what Dave Moorman had to say regarding innovation, that you can't be so fearful about how the technology could be used in nefarious ways that you don't allow it to move forward and gain some of the benefits that are out there.

And I think Dr. Littman pointed out the important point of costs and efficiency and things of that nature. And our industry, our society, is becoming so squeezed in terms of trying to eke out additional efficiencies and gains that are out there as we have the capacity to do that, so it's important not to hamper ourselves in terms of moving forward.

So let me first talk a little bit about --13 first let me explain what BITS is, since many people 14 don't know. We are associated with the Financial 15 Services Roundtable. We focus on the technology issues 16 17 that affect our member companies, which are the hundred 18 largest financial services of banking, insurance, and 19 securities. We have over the years focused an enormous amount of attention on security, on fraud reduction and 20 identity theft. We actually established about five 21 22 years ago an Identity Theft Assistance Center which 23 helps victims of identity thefts to restore their good 24 name.

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We also focus on outsourcing and vendor

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management related issues, which when we're talking 1 2 about this, we're really covering all three of those 3 areas: security, vendor management, and fraud. And we have experts in our member companies that gather 4 together on a regular ongoing basis to talk about how do 5 we solve these problems. And invariably, we spend a lot 6 of time trying to figure out, well, how do we work with 7 8 our critical partners, since many of these problems cannot be solved by an individual company; even if you 9 take a very large company like a Citigroup or a JPMorgan 10 11 Chase, there are issues that have to be resolved on an industry wide basis. 12

And so we spend a lot of time -- in fact, we spent a great deal of time out here in the Seattle area working with Microsoft on software security related issues several years ago. We've tried to work with the Internet service providers on things having to do with fishing or e-mail authentication and things of that nature.

20 So there's a really important role, both in 21 terms of what the industry can do to come together to 22 try to solve some of these issues and problems, and 23 there's also an equally important role for government to 24 be thoughtful. So I must hand it to the FTC for holding 25 this forum, to bring people together to talk about it.

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I also would encourage the FTC to work with 1 2 their peers within the broader government in terms of the Federal Communications Commission, the financial 3 regulatory agencies, because each of those bodies have 4 important roles to play. Even though the FTC doesn't 5 have, as Katie mentioned, oversight over financial 6 institutions, it does have oversight of the service 7 providers that financial institutions rely so heavily, 8 both in the United States and increasingly around the 9 globe. So everyone has a role to play in terms of 10 11 trying to move this forward.

Let me talk about regulation. The financial services industry is, without question, the most regulated industry in the United States. It's regulated both in terms of safety and soundness, and increasingly on operational risk, which includes information security and fraud and consumer compliance and things of that nature.

19 The regulators have built upon what I believe 20 is a very solid foundation in the law the Congress 21 passed in 1999, the Gramm-Leach-Bliley Act, which the 22 financial regulators took a very bold step in terms of 23 developing a rule that was risk-based, that was 24 flexible, that was kind of a continuous improvement 25 theme in terms of how do you solve this problem, that

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1 it's not going to be a one-shot deal, it's going to be 2 an ongoing basis. And at the time, the OCC was one of 3 the authors of that rule, so I'm very proud of it in 4 terms of I think it's had a prominent staying power.

The regulators have also done a lot in terms 5 of trying to come up with more flexible guidance, 6 supervisory quidance. They're not regulations, even 7 8 though the industry often times responds to them as if they are. An example of that would be a few years ago, 9 authentication quidance, which said you must enhance the 10 11 authentication. Many people interpreted it as you must 12 have two-factor authentication, although that's not 13 exactly what the regulators said.

The regulators have also over the last 15 14 years been thinking about what sort of impact electronic 15 money and banking will have on law enforcement, 16 17 supervision, the actual manufacturing of money, things 18 of that nature. And so in preparation for this, I 19 actually went back to a conference that the Treasury 20 Department had sponsored with all the Treasury Bureaus, which in and of itself was a unique experience in terms 21 22 of having all the Treasury Bureaus work together, and 23 they developed a conference and a paper in which they laid out in the paper the following guote: 24

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Government must be careful not to overreact

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to or stifle new innovations that can greatly benefit 1 2 the consumer and the American economy. Government 3 should take advantage of marketplace solutions to issues where appropriate. To do this, and at the same time to 4 be in a position to act appropriately, it is important 5 for government to maintain expertise in electronic money 6 and payments developments and to consider carefully 7 8 major questions presented by these developments.

9 And I think that still holds in terms of 10 thinking through this problem. We can't be fearful of 11 what the consequences might be, but we need to be 12 forward thinking in terms of how these technologies may 13 be used in unintended ways.

14 So my conclusion from listening to today's panel is that the issue of contactless payments is 15 somewhat contained, given how it's being used and how 16 the people that are trying to develop this market are 17 18 intending to use it. They see it as a low-value 19 transaction to substitute for cash, a way to facilitate and get people through lines, to add value for coffee 20 merchants or sporting events, et cetera. 21 So in that context, I don't see a lot of significant issues with 22 23 respect to how companies have developed systems and 24 developed controls and applied the appropriate security 25 controls.

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Where we may run into some issues is expanded 1 beyond that, expanded beyond what was actually intended. 2 3 And that's where government needs to be thoughtful in terms of, what are the signals that you want to send to 4 the payments providers, what are the signals you want to 5 send to the cell phone manufacturers and the device 6 manufacturers, as well as what needs to be done to work 7 8 together to solve these sorts of issues having to do with liability, which is a huge issue. And again, 9 people in the financial services industry have a very 10 11 large chip on their shoulder with regard to liability, because they typically bear it in terms of the losses 12 13 that come through.

14 Increasingly, the customers are starting to 15 bear it through identity theft, and that's where the 16 government has really stepped in and the Federal Trade 17 Commission, in particular, has played a major leadership 18 role in saying, look, we've got to develop solutions to 19 address the identity theft issue.

20 So I'm going to stop there, because there's 21 been a lot of things discussed today that I think are 22 very solid points, but that one issue that I was most 23 concerned about was the point about innovation and that 24 we need to be mindful that we get great benefits from 25 the innovation, but we also need to be forward thinking

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in terms of how do we protect consumers as technologies 1 2 are used in ways that we're not anticipating even today. 3 MR. COVINGTON: Thank you, John. Dr. Tadayoshi Kohno is an Assistant Professor 4 at the Department of Computer Science and Engineering 5 here at the University of Washington. 6 Dr. Kohno. 7 8 DR. KOHNO: Thank you very much. As Dr. Covington said, yes, I'm an assistant professor here. 9 I've actually been in the computer security and privacy 10 11 industry for about ten years. For those of you who know the industry a little bit, I used to work with Bruce 12 13 Schneider's company back when we only had basically four full-time cryptographers and that was it, and that's when 14 I worked with them; also another company called Sigital 15 (ph.), and while I was there, I ended up doing some 16 consulting work with Visa and MasterCard and a whole 17 18 bunch of other companies.

19 So that's where I started my career in 20 computer security. Then I went to graduate school and 21 got my Ph.D. in the area of cryptography, so how do you 22 design protocols mathematically to provide certain 23 levels of privacy or integrity, et cetera. And I also 24 analyzed a whole large number of real systems both in 25 the academic world and when I was a consultant, such as

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voting machines and other types of RFIDs.

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I should start off by saying that actually I really am not in the contactless payment space; I'm in the computer security and privacy space. And my research touches a little bit on contactless payment systems, but I kind of want to start off by talking about security and privacy in general.

8 And so the first question that I always try 9 to ask my students or other people when we're talking 10 about technology is, you know, raise your hand if you 11 know exactly what security and privacy means for 12 contactless payment systems.

13 So either everyone is being shy or people 14 realize that we actually don't know what security and 15 privacy means. I think that's one of the main issues 16 that I'm very glad to see this type of forum and other 17 types of forums address.

18 If we step back a little bit, one thing that 19 we see is that often times in the media they portray security as this binary. You know, they say these cards 20 we have are horribly broken; they're very insecure. 21 Or they say that they're perfect. But in my view, security 22 23 and privacy is not a binary. There's no such thing as 24 perfect security. What we really need to be asking is, who are the parties involved in this particular type of 25

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technology, what are their goals and what assets do they
 value, and does it provide an adequate level of privacy
 and security under these circumstances.

And many other people today are talking about this very complex ecosystem, and I think that's actually a very important point to keep in mind. If we take this approach that computer security and privacy is a binary, we might end up in a world where we just kind of dive into a bunker and say, you know, let's get rid of all technology and stop innovating.

11 On the other hand, if we take the other end 12 of the spectrum and say there's no problems with this, 13 we might end up innovating and taking technologies in 14 new directions that actually end up putting us in a much 15 worse scenario.

And I believe neither is right. Really, we need to step back and say again that security and privacy is not a binary; but what is this landscape, who are all the parties involved, what are their interests, and can we figure out a way to balance all these interests.

22 So I might say that there's really this 23 seesaw between security and privacy and cost and 24 usability and time to market, and we really want to 25 figure out the right balance to the seesaw. And now

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here's an opportunity to say, well, what is the right balance, what does this balance mean? And actually I don't know the answer to that, and I think it's great to see these type of forums where we get more and more people together to talk about this and try to figure out what is the right balance for contactless payment systems.

8 So one thing that I think I would -- let's 9 see, trying to keep on track.

So I think towards getting to a point of 10 11 figuring out what is the right balance, I think it's very important for everyone to be very open about how 12 13 their systems work or what their requirements or criteria should be. And so for computer scientists, I 14 think this means that we need to not just look at the 15 technology but try to understand the business factors 16 affecting the contactless payment systems. 17 But at the 18 same time, I think I would like to see the contactless 19 payment industry being more open about exactly what 20 protocols are they using, not necessarily relying on proprietary systems, because as we know from the past, 21 proprietary systems have a tendency to have been broken, 22 23 but to be more open about their processes and exactly 24 how their systems work.

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My second point that I wanted to make is that

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there are many possible -- if we look at these technologies, they're making possible ways of innovating that we haven't thought of yet, and I would like to see more interaction about what are the actual challenges that people are facing and how can we innovate.

And so earlier today I saw lots of discussion 6 about how challenging it is to replace the back-end 7 8 systems. So we have this large deployment of these point-of-sale readers, and the actual costs, I think 9 Dave Moorman talked about the actual costs to replace 10 11 these readers can be very expensive. And so the 12 question we have in our research group was, well, what 13 could we do to actually improve the security and privacy 14 of these contactless payment systems without actually changing the back-end readers and without also changing 15 the usage model of these contactless payment cards. 16

17 And one approach we came up with was actually 18 kind of talked about by others before, but we actually 19 implemented it, was to take a passive RFID tag and put a 20 little bit of accelerometers or motion sensors on them. and what we can now do is that we have can have this 21 passive RFID tag in our wallet and walk around, and if 22 23 anyone tries to read it, they will not actually be able 24 to read it. But as soon as we take it out and take our wallet out and wave it or do a certain small pattern in 25

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1 front of the reader, the contactless card itself will 2 get power from the reader and then will detect the 3 motion and say, am I doing the characteristic motion 4 that would allow me to communicate, and under these 5 circumstances and only these circumstances it would 6 actually transmit.

And so this is one potentially cheap way to improve the privacy and security properties of these contactless payment systems without actually changing the back-end systems. So this is just one example of one type of way of innovating. I suspect there might be many other types of ways of doing that, but I want to make sure we keep these in mind.

The other thing that Alissa talked about 14 15 earlier that really drives home to me was the point of consumer education, and here's another opportunity where 16 technology might be able to help with this education. So 17 18 you could actually think about making some technology 19 that you would wear in your pocket or some other type of, maybe wear on your wrist or wear on your belt that 20 would actually tell you when your RFIDs are being read. 21 Or it could actually, you know, this little thing that 22 23 you have on you and if you get a new RFID -- if you go to a store and they give you RFID tags, they'll tell 24 you, by the way, do you know you have these RFID tags 25

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1 near you.

2 Other things that we might consider doing as 3 a community is setting up public kiosks where, as a 4 community service, some organization might set up 5 kiosks, and then you walk by and they say, by the way, 6 do you know you have these RFID tags, and I just read 7 your names.

8 So like I said, my area is not actually in 9 the contactless payment space. My area is computer 10 security and privacy broadly. And I know I have five 11 minutes left; I actually won't use it all.

My main points is that I would like to see 12 13 more discussion about what does security and privacy actually mean in this space, and how can we come to some 14 sort of middle ground that's in everyone's best 15 interest. And again, several ways of doing this: 16 One is, of course, computer scientists and computer security 17 18 experts need to compromise and they need to say, well, 19 we're not going to expect perfect security because perfect security doesn't exist; we need to understand 20 what your threat models are so that we can come up with 21 22 technologies that fit those threat models.

At the same time, I would like to see industry be more open. Again, I'm not in this industry so I apologize if I'm insulting someone because you

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already are open, but I'm hoping you will be more open and not use proprietary algorithms but tell us exactly how your systems work so we don't get into confusing scenarios where it's "he said, she said" and we don't actually come to a consensus.

And lastly, I really do think there's great 6 opportunity to innovate, and by coming to a better 7 8 consensus about the practical constraints that the industry is facing, whether it's back to maybe we can't 9 read or play back systems, et cetera, computer 10 11 scientists can then say, okay, well, under these constraints, this may be how we can innovate a solution. 12 13 And so that's it. MR. COVINGTON: Thank you, Dr. Kohno. 14 Paula Bruening is Deputy Executive Director 15 of the Center for Information Policy Leadership of 16 Hunton & Williams, LLP. 17

Paula.

18

19 MS. BRUENING: Thank you very much, and thank 20 you to the FTC for inviting me to be here today and for 21 giving us such a gorgeous day in Seattle.

There's always a challenge in being the last person on the last panel, because in some ways you feel like everything that you had planned to say has already been said, but I do think that in being asked to talk

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about transparency and consumer education, this really is not a bad place to sit, because it allows me to highlight some of the things that have already been said today and maybe expand upon others.

5 I think it's pretty clear, both from what 6 we've heard today and for all of us who have been 7 watching the evolution of this technology and its 8 deployment over the last few years, that there is 9 something about RFID technology that despite all the 10 benefits that it may well offer us, it makes people 11 uneasy.

12 It's an invisible technology. It's used in a 13 way that's somewhat passive to the consumer, in some instances, where the consumer doesn't necessarily have 14 to engage in its use, although that is not the case in 15 contactless payment systems. But I think that it raises 16 17 the specter of surreptitious surveillance and tracking 18 in a way that other technologies, even though they may 19 actually be functioning in similar ways, they don't raise that concern for consumers. And so I think this 20 is an area where transparency and notice about the 21 technology is really, really important. 22

And I think that in the case of RFID technology, you're talking about transparency and notice in two ways.

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First, notification about the fact of the technology itself is really important. You want to build trust with your customer base, with consumers. If you want deployment of this, you've got to be really, really clear and honest and open about what is being used.

7 And the second is notice and transparency 8 about any kinds of ways that this technology is being 9 used to facilitate data collection and data sharing and 10 use.

11 And when you talk about contactless payments in closed systems, you really are talking about a 12 13 technology that's being used in a certain kind of way with financial institutions, but I think today we've 14 heard about, you know, use of this kind of technology in 15 things like cell phones where you're looking at the 16 possibility of data sharing between different vendors to 17 18 allow different kinds of services to be offered, and so 19 you're talking about the privacy of data collection and use, as well as the concern about RFID technology 20 itself. 21

I think there's been a lot of discussion about notice over the last few years, about notice being challenging, that perhaps consumers don't really understand notices; they're difficult to write; it's

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complicated; you can't make a consumer read the notice that you send. And I think there's some truth in many of those observations, but I think there still is a very important role for transparency in notice, and they remain fundamental to sound, responsible technology deployment and data collection.

7 And they really encourage an enhanced 8 engagement by the consumer when you're talking about a 9 technology that is somewhat silent and not so obvious. 10 It also encourages disciplined data use and, obviously, 11 as Katie said, it opens the company up to scrutiny about 12 how the technology is being used, and it allows for 13 regulation in a flexible and nuanced kind of way.

But I think overall it's important to think of it as a means to build trust with your consumer base, and also it's fundamental to the guidance that's been put out there about RFID deployment, much of that guidance which has been developed by companies and industry.

I think in the case of RFID, this can be particularly challenging because of the nature of the technology; and in many cases, RFID, when you look at different kinds of deployments, is out there in the environment; it's not necessarily something that you can put your hands on immediately.

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But as I said before, in the case of 1 2 contactless payments, I think this is the easy case. 3 This is a closed system. This is a situation where there are many, many opportunities to engage with the 4 consumer, to give them information: at the time that 5 they apply for the card itself; when the card gets sent 6 to them, there's an opportunity there; with the monthly 7 8 statement. And the companies that deploy this are sophisticated companies that have Web sites that can 9 inform consumers on an ongoing basis, because, as we 10 11 know, this is an evolving technology; we're finding different applications and different ways that it can be 12 13 used.

One proposal that has been out there, and I 14 think that has been picked up by this industry, is to 15 have some kind of a logo that immediately indicates to 16 the consumer that there is this technology in place. 17 Ι 18 know that there are projects under consideration in 19 Europe and within U.S. industry to put that kind of logo out there. I think that such a logo is a good idea, but 20 I think that behind it there really needs to be 21 22 additional information that gives the consumer more 23 information about the benefits and the possible risks of 24 the use of this technology and allows them to make better decisions about safeguarding their card and 25

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1 making good decisions about where they leave it and 2 making sure that they take it with them when they get 3 out of the cab.

So when we talk about transparency, we're 4 talking about compliance with applicable laws in this 5 case, but also about establishment and compliance with 6 sound information practices. It's real a dual kind of 7 8 challenge when it comes to this kind of technology, particularly when we are looking forward to a world 9 where data is going to be used among vendors that are 10 11 all coming together to make a service or an application 12 available to the consumer.

13 And I think in closing, I would just like to say that, looking ahead, it's important to remember that 14 this is really, to my mind, the cutting edge of a world 15 that we're creating that is going to have a much more 16 ubiquitous deployment of RFID technology, not just for 17 18 contactless payment but for all kinds of uses that 19 engage the consumer both in active and in passive ways, that we're creating environments where we're going to 20 have sensor-based and radio technology offering us all 21 kinds of benefits and also presenting us with lots of 22 23 different kinds of challenges, and it's going to be 24 really important that we take on this question of notice and transparency and creating a consumer base that's 25

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really active and engaged and understands what they're
 involved with and what they're using as we go forward
 and create this new world.

Thanks.

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MR. COVINGTON: Thank you, Paula.

Questions? Bob? Bob, could you identify
yourself and --

8 MR. CALAFF: (Inaudible.) It really may be too early to ask this question, but where do we go from 9 I think we have shared a lot of good information 10 here? 11 and opinions, and do we focus on best practices next? Do we focus more -- a little more deeply on where the 12 13 technology is headed? Other things? I mean, I throw that out just for consideration. 14 Thank you.

MS. RATTE: You have actually set up an excellent bridge to Eileen Harrington, who is our Deputy Director of the Bureau of Consumer Protection; she'll be talking to us a little bit about next steps, any minute now.

MR. MACCARTHY: Mark McCarthy with Visa.

21 One quick comment on this whole question of 22 standards and regulation. I think we're pretty 23 comfortable with where the FTC is right now on this 24 concept of reasonableness as a way to approach security 25 issues. You're using your UDOP authority. Maybe it

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would be a little better if you had explicit guidelines to do stuff on safeguard rules as opposed to UDOP. But the general idea that there should be a reasonable standard makes a lot of sense.

Once you start to get below that and say, 5 well, maybe we should all have uniform and very concrete 6 standards that all of the payment systems should live up 7 8 to, or the way they're doing in Europe right now, they're trying to have uniform standards for all RFID 9 applications, as if there's something in common between 10 11 supply chain and payment systems and health care and all the other RFID applications. That's probably a mistake; 12 13 or if you're going to do it, it's going to be at such a high level of abstraction it won't be concrete 14 information. So that's a comment on security practices. 15

Alissa had a great point on mobile payments 16 and mobile banking, which is actually in play right now 17 18 at the Reserve Bank of India, which is, we all want to 19 have a situation where bank customers can get the underlying banking services that they want and need 20 regardless of the mobile carrier, so you don't have to 21 sort of shop around for a mobile carrier at the same 22 23 time you're looking for banking services, but it's kind 24 of tricky to get there. I mean, you may be able to cut a deal with one mobile carrier first, and the ideal may 25

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be to have a deal with everybody, but you don't want to have a requirement that says banks can't provide mobile banking services to anybody unless they're prepared to work with all carriers, because then one carrier who doesn't want to sign a deal would stop the whole process.

So it's not clear how you get to the goal,
but it's a goal that we think makes a whole lot of
sense, and if there's going to be some further
conversation and discussion about that, it's something
that I think we would like to participate in.

And the last comment is on Hannaford. 12 Ι 13 actually checked with my corporate relations people. That's a very delicate situation that we're in right 14 there. We can't comment and don't comment on the 15 compliance situation of anyone with PCI, but it's 16 important to emphasize there's a difference between 17 18 actually being in compliance and validating compliance. 19 Very, very delicate situation.

20 MR. COVINGTON: All right. I'm afraid at 21 this point, our time is up. I want to thank our 22 panelists.

(Applause.)

23

24 MS. HARRINGTON: Well, that and each of the 25 panels today have been -- that was and the others have

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1 been just terrific.

2 I think this is a wonderful venue for a 3 really important session. We at the FTC really believe in what our current Chairman Bill Kovacic talks about as 4 public consultations. We have been doing these kinds of 5 sessions for almost two decades. We hold gatherings 6 like this, whether we call them workshops or town halls 7 8 or hearings, to educate ourselves and consult with others in that process in the most public way, to say 9 there are important issues here, we need to dig deep, we 10 11 need your help to learn what it is that we need to know in order to do our job as well as we possibly can. 12

13 So this particular public consultation grows out of the Tech-ade hearings that the commission held in 14 2006, "Protecting Consumers in the Next Tech-ade," 15 looking at technology issues that were likely to raise 16 consumer protection implications and issues over the 17 18 next decade. And contactless payments specifically, and 19 RFID more broadly, is one area that we looked at Tech-ade and we think we need to keep looking at and 20 keep drilling down on. 21

What happens next?

22

The next phase of the contactless payment RFID public consultation will continue on September 25 23rd, 2008, when the FTC joins with the Department of

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Commerce at a workshop on RFID technology that will be 1 held in conjunction with a European commission 2 Department of Commerce symposium that's going to be held 3 in Washington. The September 23rd event will be a 4 half-day event. It will be held back in Washington, as 5 I said, not here in Seattle. It will be at the FTC's 6 New Jersey Avenue Conference Center, and there will be 7 8 more information up on our Web site very soon about this. 9

I can't tell you how pleased we are to be 10 11 able to get out of Washington. You know, the weather there stinks; it's pretty good here. But more than 12 13 that, there is just a richness about doing these consultations around the country and not always staying 14 in Washington. Now, I know we have a lot of people here 15 who schlepped all the way out from Washington or New 16 17 York, but we've got people here who are from this part 18 of the country, as well, and other parts of the country, 19 and we think that that's very important, and we think that it's particularly important that we join with the 20 academy when we can to do these consultations, and to 21 that end, we are so grateful to the University of 22 23 Washington, School of Law, and to Bill Covington for so 24 generously joining with us and hosting us here today. 25 We also are so grateful to the staff who have

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worked hard and will continue to work hard on this 1 2 issue, and our team on the RFID issue cuts across time 3 zones and includes Julie Mayer, Katie Harrington-McBride, and Katie Ratte, who really have 4 been the key people on this issue at the FTC, one from 5 Los Angeles -- one from our Los Angeles office, one from 6 our Seattle office, and one from Washington, DC. So we 7 8 thank them for their incredible work on this issue, now and always. 9

10

(Applause.)

11 MS. HARRINGTON: And also Chuck Harwood for his leadership here in the northwest region, for taking 12 13 this issue on in the northwest regional office The lead on this issue in the agency is 14 portfolio. right here in Seattle. We also want to thank others 15 from the Seattle office who have helped out today: 16 17 Charles Gust, Josh Kohls, Samantha Woo, Denise Pruitt, 18 and David Goldfarb. Thanks to -- where are all of them? 19 There are others. There they are. Thank you.

20

(Applause.)

21 MS. HARRINGTON: So thank you all for coming. 22 I think this has been a rich session. I think we will 23 continue inviting you to learn and discuss with us. 24 These are important issues, and we always want to make 25 sure that as we move forward, that we not act in a way

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that is precipitous. We don't want to squelch innovation, but we also are very serious about using all of the tools that are available to us to protect consumers when consumers need protection.

5 And so we look forward to continuing to 6 discuss these issues, and we'll see you in September in 7 Washington, I hope. Thanks very much.

8

(Applause.)

9 MR. COVINGTON: We have one more 10 announcement.

11 MS. MAYER: We have this facility courtesy of Bill Covington and the clinic and the law school, but we 12 13 can't really host you, but we would love everyone who has made the trip, certainly, to join as many of us as 14 possible for drinks at the Big Time Brewery; it's on the 15 Ave, University Avenue, just one block west of here on 16 41st Street. So if you want to make the walk, it's a 17 18 beautiful day, hope you can join us. Thanks.

19And thank you all for coming, again, and20participating.

21 (The proceedings adjourned at 4:57 p.m.)

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