The Federal Trade Commission's Hearing on "The Evolving IP Marketplace"

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*: The views expressed here are the authors', not necessarily those of the Federal Reserve Bank of Philadelphia or the Federal Reserve System.

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First Principles

- Our aim is to maximize welfare through time
 - Innovation is about (quality adjusted) productivity growth
- But innovation & productivity can be hard to measure
 - So, instead, we often measure innovation inputs R&D
- By most measures, the U.S. innovation system works well
 Private R&D, employment of scientists, patents, productivity growth
- But it doesn't work perfectly
 - We are leaving money on the table
 - The foregone gains could be large, since U.S. R&D is very productive
- Why should we care about patents, litigation, or licensing?
 - First, as a means to an end increasing innovation
 - Second, because these data can tell us something about efficiency

Can there be too many patents?

- Yes, in the following environment*
 - R&D is very productive—there are many inventions
 - Patents are cheap relative to R&D & industry revenues
 - There is considerable overlap in property rights
 - Technology? Claim construction?
 - Invention is not essential to patenting
- In such an environment \downarrow patent costs can $\downarrow R\&D$
 - Because it reduces cost of investing in a *tax* on others' R&D
 - The result is a substitution of patenting for R&D
- Could licensing help?
 - Ex ante licensing could reduce wasteful spending on patents
 - But it might also reduce the intensity of R&D competition
 - *: Hunt, American Economic Review, Vol. 96 (2006), pp. 87-91

U.S. Industrial R&D has *De-concentrated*



Source: Compustat & authors' calculations.

*: Incumbents are firms with 25,000+ employees in 1965

Industrial R&D Intensity Has Increased (especially so among younger & smaller firms)



Source: Compustat & authors' calculations.

: Incumbents are firms with 25,000+ employees in 1965

R&D Intensity is Rising, Especially Among Smaller Firms



Source: NSF Survey of Industrial R&D

Rising R&D Intensity of the Economy is Due to Smaller Firms



Source: NSF Survey of Industrial R&D

Explanations & Implications

- Economic analysis suggests a decline in barriers to entry*
 - But which barriers?
 - A decline in fixed costs sunk *after* innovation has occurred
 - Declining fixed costs of reaching final markets marketing capital
 - These appear to be correlated with adoption of personal computers
- We need to think about reverse causation
 - Markets for technology may not explain de-concentration of R&D
 - Rather, de-concentration may explain growth in markets for technology
- So is our patent system optimized for de-concentrated R&D?
- Efficient markets for technology are more important than ever
 - They Influence the terms of trade between young and old firms
 - Any deadweight losses in licensing implies less entry & R&D
 - *: Hunt & Nakamura, "The Democratization of R&D in the U.S.," mimeo, 2007

We Need (much more) empirical data on licensing

- Very high costs imply litigation is the exception
 - Demand letters, settlements, & licensing should be more common
 - But we have little information on these activities
- We can't do a full assessment of technology markets at present
 - We have good studies of a few industries at a few times (e.g. Arora)
 - We have little in the way of more comprehensive data
 - We have practically no information outside manufacturing
- We should survey more
 - We should evaluate the CIS type surveys used in Europe & Japan
 - We should include non-manufacturing industries, especially finance
- Should we compel limited disclosures of licenses?
 - Such a move should be considered very carefully before adoption