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FEDERAL TRADE COMMISSION

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FEDERAL TRADE COMMISSION

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WITNESS :

EXAMINATION

None.

EXHIBITS :

None.

In the Matter of:

P964810

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CONSUMER IDENTITY FRAUD MEETING)

Tuesday, August 20, 1996

Room 432 Federal Trade Commission Sixth Street and Pennsylvania

Avenue, N.W.

Washington, D.C. 20580

The above-entitled matter came on for hearing,

pursuant to notice, at 9:05 a.m.

APPEARANCES:

JANET STEIGER, Commissioner JODY BERNSTEIN, FCC, Bureau of Consumer Protection DAVID MEDINE, Moderator RONALD AIKENS, The Bureau of National Affairs SHERI ALPERT, IRS GENE BARTO, San Diego Police Department AUDREY BASHKIN, IRS JIMMY BELL, Government Relations, J.C. Penney Co., Inc., BILL BINZEL, Master Card International MARIANNE BIRARELLI, Regional Fraud Director, Sears DENNIS BROSAND, Visa International TRUDIE BUSHEY, TRW Information Systems & Services EMMITT CARLTON, National Association of Attorneys General CHARLES CHAMBERLAIN , U.S. Postal Service YEN CHANG, Vice President, Fair-Isaac Corp., Inc. LEONARD CHANIN, Federal Reserve Board JUDITH COHART, National Foundation for Consumer Credit, Montgomery County Consumer Affairs AL CRENSHAW, The Washington Post

APPEARANCES: (Continued)

RAY CRESCENZO, Associated Credit Bureaus LILLIAN CURLEY, Manager, Customer Assistance Unit, Comptroller of the Currency, KAREN DENEROFF, IRS BOB DRUMMON, Bloomberg ANNETTE DUFF, Consumer Spec. Legal Editor, Antitrust & Trade Regulation Report, MCI Telecommunications Corp, STEVE EMMERT, Lexis & Nexis JULIE FARRISH, Consumer Affairs Analyst, Federal Reserve Board, JAMES FEBEO, Consumer Bankers Association JAMES FISHMAN, Fishman & Neal JOHN FORD, Equifax, Inc. JEAN FOX, Virginia Citizens Consumer Council ERIC FRIEDMAN, Investigator, National Association of Consumer Agency Administrations GARY FRIEND, Dun & Bradstreet, Inc. ROBERT GELLMAN, Privacy & Information Policy Consultant MARSHA GOLDBERGER, Direct Marketing Association PEGGY HANEY, American Express Company STEPHEN HANNAN, Howard County Office of Consumer Affairs EILEEN HARRINGTON, Federal Trade Commission EVAN HENDRICKS, Publisher and Editor, Privacy Times BARBARA HILL, U. S. Office of Consumer Affairs HOWARD HOEMANN, International Credit Association JEANNE HOGARTH, Federal Reserve Board BOB HOUVENER, Image Data Corp. JOHN HUBB AD, U. S. Postal Inspector Service GEORGE IDELSON, The Consumer Affairs Letter JOHN KAMP, American Association of Advertising Agencies JOHN KATTLER, Social Security Administration, Social Insurance Spec. Office of Disclosure JANE KING, Manager, Consumer Affairs, MCI Telecommunications Corp., MARY LABELLE CYNTHIA LAMM REBECCA LAPPALLA, Consumer Letter LAURA LEE CARLSON, Direct Marketing Association JOEL LISKER, Senior Vice President for Security Risk Manageme nt, Master Card International CLEO MANUEL, National Consumer League

APPEARANCES: (Continued)

OSCAR MARQUIS, Vice President and General Counsel, Trans Union MICHAEL MAY, Regional Credit Fraud Manager, J. C. Penney KRISTINE MCDEVITT, American Association of Advertising Agencies CANDACE MCIHENNY, Council of Better Business Bureaus, Inc. YVONNE MCINTIRE, Comptroller of the Currency MICHELE MEYERS, ESQ., Comptroller of the Currency ED MIERZWINSKI, UP PIRG TONY MONTESION, AT&T Universal Card Services NEAL MUNRO, Washington Technology MICHELLE MUTH, U. S. Office of Consumer Affairs ROBYN NACHTSCHEIM, Acting Director, National Fraud Information Center, National Consumer CHARLOTTE NEWTON, Master Card International ANITA O'REARDON, American Association of Retired Persons DIANE PERRY, Trans Union MARY PONDER, Consumer Federation of America STUART PRATT, Vice President, Government Relations, Associated Credit Bureaus, Inc. PAMELA PRESSLEY, California PIRG LAURA QUADRINO, Manager, Fraud Operations, G.E. Capital DENNIS RICE, Director of Security and Compliance, TRW JILL RICHARDSON, Senior Project Manager, Fair-Isaac Corp. Inc. MATTHEW ROBERTS, Comptroller of the Currency TIM ROBINSON, Attorney Advocate, U. S. Department of Commerce GARY RUTLEDGE, Vice President, Insurer Risk Management, First Data Resources JOHN RYAN, America On-Line ROSYLN SAMUELSON, IRS ROBIN SAUSSER, Public Relations Manager, Counsel of Better Business Bureaus ALDEN SCHACHER, Information Industry Association VERA SCHNEIDER, IBM Corp. JANE SCHUCHARDT, U. S. Department of Agriculture PATRICIA SEVILLA, American Automobile Association STEVE SHAW ROBERT SMITH, Privacy Journal JOHN SMITH

APPEARANCES: (Continued)

MICHAEL STENGER, Special Agent in Charge, U. S. Secret Service THOMAS SUSSWEIN, Bankcard Holders of America RUTH SUSSWEIN, Bankcard Holders of America DIANE TERRY, Fraud Division Manager, Trans Union ROLAND ULLRICH, Comptroller of the Currency, National Bank Examiner BOB VARGA, Equifax Inc. JAMES WEAVER, IRS JIM WEINER, Image Data Corp. DEBORAH ZUCKERMAN, American Association of Retired Persons

1 <u>P R O C E E D I N G S</u> MR. MEDINE: Okay. Good morning. 2 3 Thank you all, everyone, for coming to the Federal Trade Commission's meeting today on identity theft. This is a 4 5 problem that we see as growing and one that has a tremendous б impact on consumers who are affected by it. We appreciate the 7 really wide and diverse expertise you all are bringing to this 8 meeting. 9 I would like to first introduce Janet Steiger, who 10 has a real interest in this issue, to give some opening 11 remarks. 12 COMMISSIONER STEIGER: We are thrilled to see you 13 On behalf of the Commissioner and the Commission, here. 14 welcome to the Federal Trade Commission and the Bureau of 15 Consumer Protection's meeting on Consumer Identity Fraud. It 16 is very gratifying to see so many of the key players that are 17 wrestling with this extraordinarily complex issue, 18 representing, as you do, consumers, industry, and government. 19 The reason for this meeting is that the Bureau of 20 Consumer Protection, headed by Jody Bernstein, who is here 21 today, has become more and more aware of the problem of 22 identity fraud, because we are receiving an increasing number 23 of consumer complaints. 24 The case histories that we see are, frankly, 25 frightening: a consumer with a triple -A credit rating Heritage Reporting Corporation

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receives a call from a debt collector for an account he never opened; an investigation reveals that in a period as short as 30 to 60 days, 24 accounts have been opened in the victim's name by a criminal; in a flash, the victim's credit record, carefully created and protect over many years, is destroyed; and it may take years to try and attempt to undo the damage.

Often the identity and the address of the criminal
are inserted into the victim's credit file, and the victim's
true identity completely disappears.

10 Consumer victims have lost their jobs, their credit 11 accounts. They've had cars repossessed. Some have lost their 12 mortgages.

13 Some consumers have been denied tuition loans for 14 the college education of their children. In some cases, they 15 have been arrested for crimes committed by the criminal who 16 stole their very identity.

Those of you out there in the credit industry are well acquainted with this type of fraud; and you know, far better than us, that we're all victims. The costs are eventually passed on to us, the consumer.

21 Some companies repre sented here today have fraud 22 departments focused entirely on preventing the acceptance of a 23 fraudulent application for credit. But the consumer is often 24 caught completely off guard. They don't know how to prevent 25 this particularly onerous type of theft. They don't know who

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1 to call, and they don't know what to do to correct the problem 2 once they find themselves in the middle of it.

I think it's fair to say that identity fraud goes to the very heart of the issue of personal privacy. It involves the theft, the misuse, the destruction of an individual's good name and reputation as defined in one single document, a credit report. The integrity of this information impacts every aspect of each consumer's life.

9 This is by way of saying thank you. Thank you for 10 coming. Thank you for helping to educate us. We are in your 11 excellent hands this morning under the leadership of Jody, and 12 David Medine, who is well known to all of you. We're here to 13 learn. We hope we're here to learn how we can be helpful if 14 we can.

15 And with that, again, the warmest welcome on behalf 16 of the Commission.

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17 Thank you, David.
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18 MR. MEDINE: Thank you, Commissioner Steiger. 19 As the current issue of <u>Forbes</u> magazine states: 20 "Thieves just don't steal credit card numbers any more. Now 21 they steal your whole credit identity. Armed with your ID and 22 your spotless credit, they can apply for, and use, dozens of 23 credit cards, even get loans, and they can stay at it for 24 months because you'll never get the bills."

1 What we're here to do toda y is to try to really 2 discuss: 3 What the problem is all about? 4 How does it happen? 5 What more can be done to prevent the problem? 6 And, once the problem has occurred, what can we do 7 to help ameliorate some of the concerns that consumers have 8 and get themselves back on their feet again? 9 We have a very distinguished group, and I thought I 10 would just take a moment to ask all of you, as we go around 11 the room, to introduce yourselves so you know who we're all 12 talking to. 13 What we plan to do today is have a conversation. 14 We have no set agenda other than to walk through prevention 15 and cure. But we would like to, basically, draw on your 16 expertise. 17 So if I could ask, as we just go across the room, 18 if people could jus identify who they are so we'll know who 19 we're talking to in the conversation. 20 Why don't we start this way. 21 We have a court reporter today, so we're going to 22 ask you to use microphones when you speak; but I think we can 23 just introduce ourselves off the record. 24 (Off the record from 9:12 a. m. to 9:17 a.m.)

1 MR. MEDINE: All right. Thank you. I think it's 2 helpful just to know what a good cross section of people we 3 have today in the room.

Let me first let you know that we will take a break at about the midway point in the morning. There are restrooms right outside. There used to be a cafeteria upstairs on the top floor, and now there are vending machines if anyone needs a snack.

9 In terms of our approach, we're going to first hear 10 today from a consumer victim who will discuss a little bit 11 about the realities of being a victim of identity theft. And 12 then we'll move into our discussion.

13 Let me just set the tone. The goal here is to be 14 positive and forward looking. Nobody is on trial today. 15 There are criminals clearly who are causing this problem, 16 whether it's fraud rings or individual criminals out there; 17 and they are, appropriately, the targets of our attention.

But the main focus today is positive looking: What can the people in this room do? And what can the industries they represent and the groups they represent do to help solve this problem and to try to ameliorate the problem.

I'm going to exercise the gavel if we start attacking anyone. The goal is, really, to try to develop solutions in a positive approach to try to remedy this problem as best we can.

We will have a free and open discussion. And the only thing I ask is that if you want to speak you raise your hand and we let Ruth Sachs get to you with a microphone so that we can keep a record of the proceedings, which -- and also to introduce yourself when you speak.

6 So first let me introduce John Smith who came here 7 from California to tell us about the problems that he has 8 suffered as a result of being identity theft. He's a general 9 contractor, and I'm going to let him basically tell you what 10 happened to him.

11 So thank you for coming.

12 MR. SMITH: Thank you very much.

13 My name a John Smith. I'm from Bakersfield,

14 California.

An individual whose real name turned o ut to be Gary Wooden obtained a forged driver's license using -- actually various driver's licenses using addresses of recently vacated houses. One of those licenses had the name "John Arthur Smith" using the address on the other side of town where I live.

To the best of my knowledge, Gary Wooden, a.k.a. "John Arthur Smith," did not know of me at that time. My name is "John Alexander Smith," so our names were only the same when using middle initials.

1 Mr. Wooden visited a used car lot in Bakersfield, 2 California, requesting to test drive a truck. He was told 3 that he would have to produce his driver's license and allow 4 them to run a credit card.

5 He claimed to have forgot his social security б number, whereupon the dealer ran a report using only his name, 7 middle initial, and his phony address. Several possibilities 8 were displayed on the screen, and he pointed to me claiming 9 that he had recently moved. When the dealer printed my 10 report, Mr. Wooden was able to get enough of my information, 11 including my social security number, to set the chain of 12 events in motion.

By the way, the story is one that Mr. Woodenrevealed himself to the Bakersfield Police Department.

15 Mr. Wooden then proceeded to apply for credit at 16 literally dozens of businesses. His application showed my 17 address as his previous address and a phony address as his 18 current address. This effectively changed my address so 19 nothing was ever mailed to me in any of these transactions. 20 Since my credit record has been impeccable, 21 Mr. Wooden was able to obtain maximum credit lines everywhere 22 he applied and received at least \$50,000 in merchandise and 23 services on my identity alone.

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And I was not the only one he was working.

1 Mr. Wooden was also able to obtain my general 2 contracting license number and filed a change of address to 3 Monterey, California, another base of his operation. And he 4 had a new license issued to him. 5 It was six months before I caught onto this. He б could have used my licenses to fleece consumers in Monterey. 7 It has taken me a year to correct most of my 8 credit. I have been frustrated by the following 9 circumstances: 10 When I reported the fraud to three credit reporting agencies, I was told by each that I was responsible to notify 11 12 each of the businesses or I might be held liable. 13 Many of the companies did not offer a toll free 14 number, which made most of the calls at my expense. Often I 15 was on hold for long periods of time. Otherwise I called 16 and other times I called dozens of times only to get busy 17 signals. Most of the b usinesses sent a form which I was 18 19 asked to fill out and have notarized, certifying my identity. 20 I was also asked to send a copy of my identification and my 21 utility bills. I was treated like a suspect rather than a 22 co-victim along with them. 23 They also were unwilling to pay any of my expenses 24 such as obtaining the notarization.

1 One of the problems that I had on my credit report 2 was a major number of inquiries. And for those of you who may 3 not know, credit reports that have a lot of inquiries can 4 actually go against the consumer, because people suspect if 5 they see too many inquires there's something wrong. 6 Trans Union and TRW were willing to remove those

inquiries. I'm glad to hear that Equifax is here because
Equifax has refused to remove those inquiries stating that
they are just a matter of record.

10 And I requested a letter from Equifax explaining 11 their position, and I do have that here if the Equifax 12 representatives would like to see it.

13 Items that were actually mine on my credit report 14 that were not contested by me were put in contest by careless 15 clerks at one of the credit reporting agencies.

16 Many times items that were removed by creditors 17 following their investigation reappeared the next month, and I 18 had to contest them all over again.

All of my credit reports are boldly notated that I'm a fraud victim and request that I be called at my number to verify my identity. I applied for credit at a furniture store, which was run through a finance company. I provided no identification, and there was no follow up for verification of my identity. That really surprised me. I expected a call. No one called me.

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This file is the correspondence that I've generated
 trying to correct my credit.

During the last year, I've avoided credit transactions because I am so -- I'm so concerned about maintaining a perfect credit report, I have avoided credit transactions so that my real transactions to not get mixed up with the fraudulent ones.

8 Being a business person who uses the services of a 9 credit reporting agencies in the operation of my business, I 10 understand the need to be able to access credit information; 11 but I would never consider running a report on someone who 12 does not provide a social security number. This should not be 13 allowed.

Companies over a certain size should be required to maintain a toll free number for fraud reports. This number should be staffed, and they should be ready to treat victims as victims and not criminals.

18 When the consumer has provided evidence of fraud, 19 businesses should be required to correct the matter in a 20 reasonable period of time. And they should be subject to 21 penalty if they fail to do so.

One of the things that I was surprised to find out was when I cited the Fair Credit Reporting Act in many of these cases, I was dumfounded to find out that if they failed to comply, there's no penalty.

1 Credit reporting agencies should be required to 2 restore the consumer's report to what it was before the fraud 3 began. 4 And I believe that tells my story. Thank you very 5 much. 6 MR. MEDINE: Thank you very much, Mr. Smith. 7 It's not always easy to come and tell your story in 8 front of a large group of people. We appreciate your 9 enlightening us on some of the key issues involved in this 10 problem. And I'd like to turn first to the issue of 11 12 prevention. What more could be done to prevent this from 13 happening in the first place? 14 By the way, this is Ms. Stocks, who's going to be 15 just keeping a log of some of the ideas that come across. It 16 will help us develop some solutions and some ideas for 17 consumer education in the future. 18 But how does this happen? And what more could we 19 do to solve the problem? We have at lot of security people 20 here who have some ideas about the subject, some new 21 technologies that might be available. Would you anyone like to kick off the discussion of 22 23 basically what's going on here? How does it happen? And what 24 more could we do to solve the problem?

1 Volunteers?

2 MR. HENDRICKS: I wanted to say that I think the 3 two people who are really the leading national experts on this 4 issue are David Swack and Steve Shaw. And I thought Steve 5 Shaw was going to be here. 6 MR. MEDINE: He is here. 7 MR. HENDRICKS: Oh, good. Okay. 8 Oh, there you are, Steve. 9 MR. HENDRICKS: And David was invited. 10 MR. HENDRICKS: Yeah. Well, I'm glad Steve's here 11 because he's done probably the most amount of research 12 firsthand and third -party. 13 But I think there are two things that could be done 14 which would go a long way. 15 The first thing is that we should have a 16 requirement that people have to authorize release of their 17 credit report. That was considered by Congress; and you know, we haven't moved the FCRA. But that would be a major step 18 19 toward this. 20 And the second thing, which is going to cause eyes 21 to role, is the requirement that when anyone -- we have to 22 move toward a system not just with credit reports but across 23 the board, when anyone accesses your personal information, in 24 this case, your credit report, you are notified of it.

Now, some people think that's impractical. But as
 we move into the electronic age and more and more consumers
 are going to be plugged in electronically, this is not going
 to be burdensome.

5 And I believe systems are going to develop to make 6 this possible, that credential services sort of start in this 7 direction.

8 But those two things would actually sort of bring 9 sunshine to this process, bring the consumer in touch with 10 their own information.

11 And those are two very important steps that 12 systematically would get at this problem.

MR. MEDINE: Do you have any further thoughts on that question?

15 MR. SHAW: Sure. My name is Steven Shaw. I was 16 hit with a theft of identity crime several years ago and 17 became personally and professionally interested with how this 18 works.

I agree wholeheartedly with the suggestions that Evan made certainly concerning the prior authorization or permission before any credit information is released. I think this would go an awfully long way to stopping this type of fraud in its tracks. And certainly other countries have this type of credit system in place, and I think it is possible to do this here.

1 MR. MEDINE: Any other thoughts about ways to 2 prevent consumer identity theft from happening? 3 MR. SHAW: I think we are going to need to have 4 neuronet software in place to detect patterns of access from 5 their subscribers. 6 My knowledge and understanding is that there's 7 nothing along these lines in place concerning access to 8 individual's credit reports. And certainly one of the common 9 patterns in this sort of theft of identity crimes is an 10 upsurge of accesses in a short period of time on an individual's credit report. 11 12 I think if there was some system in place, software 13 based, to flag that and then notify the consumer, again, I 14 think that, as well, would go a ways to prevent this. 15 And I'd certainly be subject to correction from any 16 of the credit reporting experts that are here. 17 MS. LAMM: Our reporter cannot pick up your voice S 18 for recording this event if you don't speak into the 19 microphone. 20 MR. MEDINE: Thank you. We're all subject to the 21 same rules here. MR. MONTESION: I think the recommendations are 22 23 good. However -- Tony Montesion, AT&T -- to authorize the 24 release of the credit report I think in John Smith's case, 25 that could be a signature, how are you going to verify that?

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Because, again, the fraud probably has as much ID as Mr. Smith
 has.

As far as notification of a credit report, I think, again in this case, what address would the notification be sent to? If, in fact, his address was switched, the true fraud would probably get the notification.

7 And that's just some of the challenges I think8 we're facing with this type of fraud.

9 MR. MEDINE: Very well. While we're with you, okay, that's the challenge; but what do we do about that? 10 In other words, if the thief has all the 11 12 identification that Mr. Smith has and has also changed the address on his credit report and other accounts to a different 13 14 address, what do we do? How do we overcome that? 15 MR. MONTESION: I think really the problem is 16 really at the point of sale. Again, identification, you know, 17 can be bought: driver's license, social security cards,

Master Card has been testing biometrics at point of sale -- haven't been testing at point of sale but has been testing biometrics, which may have prevented this type of fraud.

18

anything.

But also, what was the permissible purpose of the car dealer pulling the credit report? There was nothing signed at that time saying he was going to purchase the car.

So I think the credit bureaus, again, or the
 federal regulators have to look more into the permissible
 purpose. I mean, you have to have a purpose to pull a credit
 report.

5 MR. MEDINE: So tightening up access to credit 6 reports is one of many solutions to trying to prevent this 7 problem?

8 MR. MONTESION: Right.

9 MS. BIRARELLI: Marianne Birarelli from Sears. 10 As a retailer that deals with application fraud, 11 retailing has a unique problem. And is the rapid credit fraud 12 where the individual will walk into a retail store. Sears 13 deals in rapid credit. J.C. Penney deals in rapid credit. 14 Macy's. Most of the major retailers today do, including new 15 up and coming stores like Staples and Office Max.

16 So, to your point, the thief is armed with 17 everything they need because the goal is going to be obtained, 18 the credit approval. So normally they will select a victim 19 who has a very good credit bureau.

One of the problems is that consumers, I think, can really get involved in is when a consumer is a victim of having their wallets stolen, having their pocketbook stolen, they should automatically contact the credit bureaus to let them know that their identity has fallen into the hands of the wrong person and they could be a victim of fraud.

1 But from a retailer's perspective, the goal -- and 2 we have to -- you know, I don't want to rain on the love -in, 3 but marketing initiatives are very aggressive, and I think 4 it's an opportune time for retailers and for the industry to take a look at what is the matrix or the science of the model 5 6 that point scores, the approval on the account. Variations in 7 the credit bureau in many cases are sliding right through. 8 Address variations, maybe a name variation, there are great 9 products -- I see Fair -Isaac's here -- oftentimes on an 10 application even a phone number might be wrong. The area 11 might not match the neighborhood that the individual is saying 12 that they live in. 13 So there's an awful lot of opportunity that the 14 industry can explore. 15 MR. MEDINE: Okay. So tightening up the 16 application process and making sure that if there are 17 variations they should be flagged as possibly suggesting a 18 fraudulent application. 19 MS. OUADRINO: Hi. Laura Ouadrino from G.E. 20 Capital. 21 One of the other challenges t he retailers face is 22 the easy access to driver's licenses. There is no consistency among the States on how you get a driver's license. Some 23 24 States you can just walk in with a birth certificate "I am so 25 and so," they will give you a driver's license on the spot.

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1 The other challenge is the States that use your 2 social security number as your driver's license. You just 3 gave them access through your file.

4 So we need to standardize the requirements for 5 getting this identification because, as the retailer, that's 6 what we use. It has a photograph. So we're giving the shop 7 away.

8 MR. MEDINE: Right. And we've also hear reports 9 that departments of motor vehicles sometimes throw out old 10 driver's licenses in the trash, and that thieves -- and they 11 don't shred them and the thieves go and do a trash run and 12 pick up a fresh set of driver's licenses that they can use if 13 people are changing their names or addresses.

14 Ed?

MR. MIERZWINSKI: Well, I'll start out with acouple of my ideas here, David.

MR. MEDINE: If you could identify yourself first.
MR. MIERZWINSKI: Ed Mierzwinski with the Public
Interest Research Group.

20 Free credit reports is a fundamental reform that 21 only three States now have.

22 Second, the FTC and the bank agencies need the 23 authority under the Fair Credit Reporting Act and consumers 24 need a private right of action to go after creditors that 25 refuse to remove false information from credit reports. And,

without creditor liability, you're going to continue to have
 creditors re -reporting infor mation that people like John Smith
 say is wrong on their reports.

Third, we mentioned address changes. I can have my address changed by a crook, and I'm never notified. I think the address change software that the companies are using is a scandal. The Post Office is now sending -- as far as I understand -- a notice to your old address confirming your address change following the Zupak case.

10 So that's just three to start with, but I'll have 11 more as the day goes on.

12 MR. MEDINE: Okay. Thanks.

13 Did you want --

14 MS. HARRINGTON: Eileen Harrington with the FTC.

15 I'm reminded of the phenomenon that we saw in the 16 80s of merchant accounts being stolen, basically, by crooks 17 and hijacked and am really heartened to see Gary Rutledge and 18 Dennis and Joel and some of the others who worked really hard 19 on the acquiring side of the credit card industry to develop 20 some monitoring software and profiles and that sort of thing.

And I'm wondering whether you guys might have some wisdom for issuers and the credit reporting agency about how to develop similar monitoring software and programs because one of the things that I know that has kept fraudulent telemarketers now from being able to easily hijack merchant

1 accounts is that you guys in the risk management and security 2 side figured out some sort of profile of suspicious conduct, 3 and you have bells and whistles and alarms and things that go 4 off.

And I wonder whether one possible solution might be for the risk management and security people in the credit card industry to share their wisdom, if they haven't, with the credit reporting and issuer side.

9 I don't know. Joel, you're making eye contact with 10 me, do you have --

MR. MEDINE: Well, let me -- one thing we've heard in this area is that, for instance, there's oftentimes a change of address on a credit bureau file followed shortly thereafter with a request for issuance of a new cards; and that can sometimes represent a pattern of fraud.

16 I don't know if you have some thoughts about 17 whether there are better systems that could be put in place to 18 try to detect those kinds of patterns.

MR. LISKER: And I was just looking at you to makesure I wasn't going to be attacked.

21 My name is Joel Lisker, and I have the

22 responsibility for security and risk management.

23 Hi, Evan. I know Evan from another life.

These suggestions, I think, all have some merit;but they're not without their difficulties, not without their

1 problems.

2	First of all, to scope the size of the issue,
3	account takeover from the credit card perspective is not a
4	major problem at this point in time. It's one tenth of one
5	percent of our total fraud in the Master Card world. We're
6	talking about year -to-date in 1996 through July 31st of about
7	a million and a half dollars. Now, I admit that that's an
8	understated number because it's a new category for Master
9	Card.
10	But we know from the presentation that was made and
11	from others who have fallen victim to this insidious type of
12	fraud that it's much larger than credit cards.
13	The issue, from our perspecti ve is, then, how can
14	we work together in a holistic way to try to solve the problem
15	without focusing only on one piece of the problem?
16	We had a meeting recently with Trans Union and
17	discussed one of the suggestions that was made here today, and
18	that is the idea of a notification going out to an individual
19	cardholder when, in fact, their credit report was accessed.
20	And that is a doable that's doable.
21	The problem from our perspective is: What is the
22	cardholder supposed to do at that point?
23	If, in f act, they haven't authorized or have no
24	knowledge that that inquiry has been made against the file,
25	somebody suggested, well, that maybe they should contact the
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three principal credit bureaus. Well, I would venture to say that most cardholder have no idea of the existence of any of the credit bureaus, where they would -- how they would do that.

5 So I think we can see from an education standpoint б we'd have a huge uphill fight to try to educate people as to 7 what their reaction should be. But that doesn't mean it's not 8 a good idea, because I think it does have merit, the idea; and 9 it's something that I think we should consider. And from 10 Master Card's perspective, you know, we will work with Trans 11 Union and others to try to experiment to see if this has 12 value.

13 There are other solutions, and they're solutions
14 that exist now.

Master Card -- if those of you who have a Master Card -- and I'm sure everybody here has one -- if you turn it over, on the back you'll find in the signature panel, indent printed, after a 16 -digit account number a 3 -digit code. It's called CVC -2.

Now, there's another code like that in the mag stripe. But the value of CVC -2 is that when somebody steals your statement from the mail, they've diverted the mail, they've got your statement and they've called to change the address, in the Fraud Early Warning units, to which some of these calls are referred if they meet certain tests from a

customer service rep, they will ask you: Fine, we'll change
 the address. By the way, take your card out, turn it over,
 and read us the three digits after the 16 digits.
 And at that point the line is usually disconnected

5 if it's fraud. And because they have an anti system, which 6 if they're calling an 800 number, they can basically tell 7 where that call came from. Now it may come from a cell phone 8 that's been cloned or something else, who knows. But the fact 9 is that at that point they realize that an attempt has been 10 made on the card.

11 In addition, there's another system called AMES, 12 Address Information Management Service. AMES is an on -line 13 service really designed for mail order telephone order 14 merchants. It's operated with Master Card and R.R. Donnelley. 15 The idea is to inquire against this for 16 ship-to-addresses that are different from the bill -to-address. 17 Normally both Master Card and Visa and a mail order 18 telephone order environment have mandated the United States that issuers support a service called AVS, Address 19 20 Verification Service, so that when you make a mail order 21 telephone order purchase, you're asked for your billing 22 address. And that's part of the authorization request. And 23 it indicates whether or not, you know, you know where you 24 purportedly live.

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1 But in many cases -- and it's not unusual -- that 2 the goods are, whatever they are -- being shipped to an 3 address other than the billing address. So how do you 4 evaluate that address? 5 Well the AMES system, for one, allows the inquiring б mail order telephone order merchant to simply inquire against 7 that address and a response will be given indicating whether 8 it is an apartment house or a school or a prison -- as 9 sometimes these things do go to prisons. 10 They'll say whether it's an apartment house with a 11 mail drop, you know mailboxes -type operation. 12 They'll also say how many times that address has been inquired against within a certain time frame so that if 13 14 it is a mail drop and computers are be being ordered from 15 different locations and shipped to that address, that's 16 something that can be detected in the system. 17 And we have that software available not only 18 on-line for these mail order telephone order merchants but also for our member institutions to use either on 19 -line or in a 20 -- it's basically a diskette that get puts into the system and 21 allows for modem dial -up, which can enable a fraud early 22 warning person to detect the nature of the address which is being changed. In other words, if they are going, as in one 23 24 case, from a nice residential area in Wisconsin to say the 25 South Bronx or Queens -- and not that there's anything wrong

with that, because I work in New York -- but I would have to
 say that that might spark some interest.

And when they inquire and they find out that it's an apartment house or a mailbox address that the mail is now going to, that should raise a flag. And it's very unlikely, in that situation, that the card would be forthcoming.

7 MR. MEDINE: Thanks.

8 Gary, I was wondering if you had a couple of 9 thoughts. Gary came in from vacation to be with us today, so 10 we really appreciate that.

11 If you could introduce yourself.

MR. RUTLEDGE: Gary Rutledge with First DataResources in Omaha.

I think Joel touched on it when he talked about the fact that we really don't know what the size of the problem is as it relates to the credit card industry. The company that I work for actually processes credit cards and applications for quite a number of banks in the U.S. and abroad.

19 One of the things -- and I recently gave a talk at 20 a seminar on this particular subject. And one of the 21 questions that I posed was exactly what is identification? 22 What do we determine to be identification?

And I think the route of the problem with identify fraud is the fact that we don't have a consistent means of identifying our customers. And because we don't have a

1 consistent means of identifying our customers, we have to rely 2 on the information that's available. And it could be social 3 security information or it could be driver's license 4 information, or it can be other kinds of ancillary information 5 that is sort of out there.

6 One of the issues that we're dealing with now, 7 certainly with the age of the Internet, is the instant 8 availability of a lot of information that a lot of us never 9 knew was readily available to anyone. And how are we going to 10 deal with that.

11 And I think what we're wrestling with is exactly 12 what we will determine is identification and how do you 13 identify someone? In the application venue, that certainly 14 becomes difficult.

Additionally, there are systems in place. We support systems as Master Card and Visa do very similar to theirs with very large databases that can be accessed as it relates to negative address information.

Additionally, we had neural networks in place that look at individual transaction patterns to determine if, in fact, an account looks like it's transacting like the customer or, in fact, like someone other than the customer.

And very shortly we'll have in place neural networks on both the front end and the back end of the application process so that we can look at the likelihood of

an application as being fraudulent and then also look at the
 transactions coming in on those new accounts and their
 likelihood of their being fraudulent.

4 So I think the point that Joel is making that I I'd 5 like to make is that there an awful lot of things that are in 6 place and that are being done and that are being looked at.

7 We're looking at digital frequency analysis to find8 out if that might have some play in application processing.

9 MR. MEDINE: Would you explain what that means? 10 MR. LIS KER: Digital frequency analysis is really an analysis that was developed in Canada. And it's the 11 likelihood that certain numbers, in their combination, will be 12 13 realistic. I know the IRS uses it in determining whether or 14 not a tax account should be taken a look at a little bit more 15 closely. We're also looking at it as it relates to credit 16 card applications, in the financial piece of the credit card 17 application.

18 MR. MEDINE: You raised an excellent point about19 identification, which is: What is identification?

20 Do you have any thoughts on better ways that people 21 could identify themselves to prevent this kind of fraud from 22 occurring?

MR. LISKER: You know, I really wish I did.
We'll talk about biometrics. The question that I
always pose when we talk about identification is where is the

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1 point of ground zero? When do you establish the identity of 2 that person so that subsequent identifications are legitimate? 3 And that's a question I can't answer. Whether it's 4 social security, I think we know now that we've had some 5 issues with social security. 6 Whether it's driver's licenses, I think we know 7 that is also a problem. 8 Is it a thumb print? How do I know when I give my 9 thumb print the first time that the information related to it 10 is the same? 11 I really don't have an answer. 12 MR. MEDINE: Okay. 13 MS. PONDER: Mary Ponder, Consumer Federation of 14 America. 15 After my comments, I'd like to know what biometrics 16 is. 17 I think the thing that seems to be missing here is 18 letting consumers know what's going on and particularly with 19 thefts, pocketbooks, wallets. 20 We've had instances at CFA where people have 21 relayed to us that they have had their purses stolen and that 22 in their many calls to their credit cards, to their banks, all 23 the kinds of calls that you have to do, nobody suggests they 24 go back to the credit bureaus.

1 And I think that that should be standard for all of 2 the companies to -- when they accept the information, to give 3 the information, including the telephone numbers. That seems 4 to be very critical for consumers; otherwise, they're not 5 going to know, and they can be the first line of defense on 6 that kind of defense. 7 The second thing I want to know is whatever 8 happened to your mother's maiden name? That seems to me the sort of information that isn't written down anywhere that can 9 10 verify a lot of information very quickly. Is that old fashioned? Or is that a possibility? 11 12 MR. MEDINE: Whatever works in this area is 13 certainly worth considering. 14 MR. BARTO: Gene Barto, San Diego Police 15 Department. 16 Everything that you can imagine to prevent this 17 kind of crime is not fool proof. They're always one step 18 behind us, but eventually they catch up and then out smart us. 19 I'll give you an example. 20 When the State of California went to a brand new 21 driver's license -- we call it the "credit card license" or 22 the "mag stripe license" -- and they said it can't be 23 counterfeited, within about a year and a half it could. Now 24 they're making steps to make it more difficult to counterfeit.

1 And all the measures that we put up here in an 2 effort to thwart this eventually will be compromised. But 3 there is one thing that can't be compromised, and we're born 4 with it, and you'll die with it. And that's your fingerprint. 5 In California, some businesses have used what's called an "inkless fingerprint." It's alcohol based. And б 7 when the transaction is negotiated with a check, they will put 8 that fingerprint on the back of the check. They can't change 9 that. No matter how many identities that you have assumed,

10 you cannot change what you're born with; and you can't change 11 your fingerprints.

I understand there's a lot of reluctance for businesses to go into this, but eventually you're going to have to or this is going to become a bigger problem than what's already recognized.

16 It's a thought. I mean, last year at the 17 International Association of Credit Card Investigators' Annual 18 Conference it was brought out that this system helped prevent 19 massive fraud and forgery when it came to titles and deeds in 20 the Hall of the Records in Los Angeles County.

21 And they put an end to it by: You want to 22 negotiate those instruments? Fine. Give us your thumb print. 23 And it stopped. Businesses in San Diego who adopt 24 this program notice a marked increase in checks that are good 25 as opposed to checks that are bad, because when they know

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1 they're going to have to identify themselves with that

2 fingerprint, they're less inclined to present that document to
3 negotiate it to get money or goods.

4 It's a thought. It has proven some success. I t's 5 limited because of the reluctance as an inconvenience to the 6 customer. And we understand that you want to make money and 7 not inconvenience the customer, but these measures have been 8 proven to work so far.

9 MR. MEDINE: Thank you. That's helpful to really 10 try to focus on the whole question of identity and how do we 11 make sure that the person we're dealing with is really the 12 consumer.

MS. CURLEY: Hi. I'm Lillian Curley from OCC. And my unit has the toll free number that consumers can call in on if they have a problem with a national bank. And I wanted to say something in regards to what the detective has said.

We've gotten calls from a number of consumers who say that they've been asked to be fingerprinted in the bank in regards to what you were saying, cashing a check or whatever.

They see it as an insult. "I'm not a criminal. That's an insult to me." But I think it's going to take a lot of education in that area for businesses or financial institutions who are using that to let the public know that that's for their own protection or prevention of criminal acts against their account or whatever. But we have gotten a

1 number of calls about that. I see it as a good measure. But 2 you cannot convince someone of that if they go into a bank and 3 they have to cash a check and they're asked to be 4 fingerprinted. 5 MR. MEDINE: Let me -- I'm going to get to Steve, б but let me ask Joel, if I could return to you for a second, to 7 talk about what you've learned about biometrics, both in terms 8 of where is the technology right now and what kind of consumer 9 acceptance are we likely to see. 10 MR. LISKER: Thanks. We have been fairly 11 aggressive with finger minutia, not fingerprints. 12 The issue that was raised by this lady is a very 13 real issue. If you've gotten the right person in the sense 14 that it's the crook, they're going to be very reluctant to 15 leave their fingerprint. And, in fact, I know one of our 16 members in the West went from a very high level of counterfeit 17 on non-depositor checks to zero counterfeit by asking for the 18 fingerprint on the back of the check that was presented. 19 But that's, you know, basically anecdotal 20 information in one sense; and when you look at this thing at a 21 broader level, you really have to accommodate a lot of 22 concerns. 23 Fingerprints, as they would provide value with the 24 minutia extracted from the print, algorithmically calculated, 25 stored on a chip, when you come into a retail establishment or

into a bank or into some other point of interaction and you touch what's called a "DFR," a direct finger reader, and within a fraction of a second says whether that's you or not, that's a very valuable way to go.

5 The problem is that: How do you enroll people, 6 first of all?

You know, there are a number of different biometrics. We're talking about finger minutia. But you've got voice. You've got hand geometry for those of you that come through Kennedy or Los Angeles. But you have to go somewhere for a lot of these in order to enroll.

12 The finger minutia allows you to enroll remotely. 13 There's a form that's been developed that allows you to simply 14 touch it, and it holds your print. It's then sent on to the 15 issuer as part of application process.

In our proposal, the data would be extracted, the minutia would be extracted. Then the form would be destroyed, because you really don't want that fingerprint sitting around somewhere. I don't want to get into all the horror stories, but I think people have studied this area know that there are things you can do with fingerprints that were certainly unintended by the person giving the print.

23 So it's important to understood that this will not 24 work unless we address the privacy considerations. It won't 25 be accepted. And we're very conscious of that.

1 Now, we have 25,000 visitors to our site in 2 Purchase, New York; and we've installed a system called 3 "Identicator," which is a -- the most recent version of a 4 finger minutia system. It works great. I mean, people are 5 excited about it. They come in, they like the idea. It б generates the pass. It can put your picture on there if you'd 7 like. It's got a 2 -D bar code that allows you to sign out 8 with a flash. Next time you come in -- I mean, there's an 9 enrollment process, obviously, the first time, an on -site 10 enrollment. But the next time you come in, you simply touch 11 the DFR, it prints your pass, and you're on your way. 12 It tells who sponsored you, what the phone number 13 There's a record of sign in, sign out; so the security is. 14 people know exactly where you were in the building. It 15 identifies your access points, where you can go and where you 16 can't go. So it works. 17 Now, about 4 percent of mag stripes don't read for 18 a variety of reasons. Generally it's the terminal, the people 19 don't clean the heads. 20 So we're very aware of the fact that we are trying 21 to develop a process that reduces the amount of customer 22 service inconvenience at the point of sale. And that's really 23 one of the reasons we got into this. 24 We also, obviously, got into it from the standpoint 25 of impacting a loss, stolen, and never received -- and a whole

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1 lot of other fraud -- which is a big number.

2	The fact is we have 25,000 visitors to this site.
3	We intend to run this test for six months and then roll it out
4	with several of the members who are interested at the point of
5	sale. The base is the chip card. Master Card's ID card is a
6	chip card, the integrated circuit card. And this particular
7	finger minutia takes 50 bytes of data. That's not very much.
8	These are 8K cards. So 50 bytes is very little.
9	You don't have to remember a pin number. I mean,
10	it's basically we call it the single digit pin. And some
11	of may have seen the commercial. Because it's really only
12	your index finger actually it's your right index finger.
13	You have the issues of amputations and so forth and
14	how you deal with that. And there are back -up procedures.
15	The fact is it only works with a living finger because one of
16	the concerns is and in certain parts of the world, you
17	know, resourceful crooks might decide to separate you from
18	your finger in order to go make a withdraw at the ATM. And it
19	can actually measure heat and blood circulation and so on.
20	I mean, I think it's something worth exploring.
21	Sorry for the grizzly reference. You have to be realistic.
22	Anything's possible. So it's something worth exploring. In
23	six months we'll know much better. Right now the results are
24	phenomenal. And at that point, we'll roll it out for probably
25	six months to a year to test it and then look to see whether

1 or not it will fit in the marketplace.

2	MR. MEDINE: Could you just explain what the
3	difference is between a fingerprint and finger minutia?
4	MR. LISKER: Okay. The fingerprint I think
5	we've all seen fingerprints, and we know that to you know,
6	when they used to put people in the electric chair that if
7	somebody said found a murder weapon and they could identify
8	18 points that matched with 18 points of your inked finger
9	print, you were on your way to the death house.
10	This is not that. What this is is that print which
11	looks like an ink print and extrapolated from that are finger
12	minutia. These are the bifurcations. When the ridges and
13	splits the traditional fingerprinting is pattern
14	recognition. We talk about an arch, a tented arch, an ulnar
15	loop, a radial loop, a whirl. These are patterns. In
16	fingerprints at the FBI, for example, under the APHA system
17	looks at to try to classify fingerprints. This is not that.
18	This is extracting minutia from a fingerprint irrespective of
19	what the pattern is; although, it will recognize patterns.
20	But that's not the critical factor.
21	Taking that minutia and applying an algorithm to it
22	to come up with a numeric value. That numeric value is stored
23	in the chip. When you place that same finger on the DFR, the
24	Direct Finger Reader, the value is calculated again. Now, it
25	may be off slightly depending on how you put your finger down

1 and the condition of your finger and so on. But it will fall 2 within certain parameters, and it will say whether that's you 3 or not.

4 That's essentially how it works. 5 MR. MEDINE: Thank you. 6 I'd like to point a living finger back at Steve. 7 MR. SHAW: We often hear of these technological 8 fixes when it comes to theft of identity crimes, and I really 9 do believe there are some dangers that really do have to be 10 addressed. 11 Over and over again, the solution seems to be we 12 need to collect even more information on consumers, when 13 clearly current industry can't protect the information it has. 14 My social security number is certainly not secure. 15 Now, I'm expected to provide a fingerprint or a retinal scan 16 or a voice print.

17 I think there are some clear dangers that we have 18 to discuss in terms of who is going to maintain this 19 fingerprint database? How is it going to be accessed? 20 Clearly for such a fingerprint or a system like that to be 21 useful it has to be accessed, which immediately provides 22 questions of: What's the purpose of the access? How is this 23 going to be used?

I really do think there are some dangers here that we have to talk about before we rely strictly on the tech

1 fixes.

2 MR. MEDINE: I don't want to exclude this part of 3 the room if anyone has some thoughts on this area, but I'll 4 call on Charlotte for right now. 5 MS. NEWTON: I'm Charlotte Newton with Master Card. 6 And I'd just like to say that we agree with you, 7 that we don't believe that this is a solution; but we think 8 that we're exploring it because maybe it is a part of a 9 solution. 10 And I think one of the reasons that we're here is because we see this as a problem that really needs a lot of 11 12 energy and resources put towards it. 13 And we need, I think, a grouping of industries and 14 consumer groups and people who are interested in this to 15 really address this problem, because I think what we're seeing 16 today is that there are a lot of preventative techniques; but 17 they're all over the map. And we really have to -- we don't 18 have a strategy yet for addressing this, and I think that's 19 part of what we're here for today. 20 I appreciate that comment. I just MR. MEDINE: 21 want to emphasize that what we view today is really the 22 beginning of a process, not the end of the process. And if we 23 can form a partnership or a working group as a result of this, 24 between card issuers and credit bureaus and security people 25 and consumers and privacy advocates to work on this problem, I

1 think that would be an excellent outcome alone from today's 2 meeting, not to mention further consumer education efforts.

3 MS. NACHTSCHEIM: I'm Robyn Nachtscheim with the
4 National Consumers League.

5 Our fraud center takes a lot of calls from 6 consumers who have been victims of this type of fraud. It's 7 really amazing to me, in talking to these people, how many of 8 them really don't know that they can contact their credit 9 reporting agencies or how to contact them or even that they 10 can have access to their credit reports.

I think that there needs to be some kind of 11 12 increase in public awareness as to availability of your credit report, that you should be checking it on a regular basis. 13 14 There's a lot of things that the credit card agencies and, you 15 know, consumer protection agencies, everybody needs to help 16 the victims learn what kind of remedies they have because 17 there's -- the victims are really -- they're at a bad 18 situation, and right now they're not finding a lot of help. 19 They're not really getting a good sense of where they need to 20 be turning.

21 MR. MEDINE: I think that's a good point, and we'd 22 like to spend the second half of the meeting focusing on: 23 What do we do for people who have been victimized to get them 24 back on their feet.

But I'd like to try to keep the focus on prevention
 for right now. How can we stop this problem from occurring?
 Back there. We'll give this side of the room a
 chance to speak.

MR. BROSAND: Dennis Brosand with Visa.

5

Joel and Gary and whatever have covered the systems
and the technological things that we can do, and I think we do
have to do that. We're living in an increased electronic age.
But one of the things I'd like to comment on is what you
said.

11 Eileen Harrington mentioned all of us have gotten 12 together in the telemarketing area. And one of the biggest 13 pushes we made in that group was an alliance against fraud and 14 telemarketing. And it was an educational effort. And many 15 people -- Marcia is here and Robyn, and we had unions, we had 16 the credit card industry, we had educators, and just across 17 the board -- and I think that's what we have to do. We have 18 to get out there and make people aware, and we have to make 19 them aware on a number of levels. You've got to make the 20 industry aware, the credit industry, we've got to make the 21 retailers aware.

What do we make them aware of? We have to make them aware of the safeguarding of information and the proper disposal of information. And we also have to have an enormous effort with consumers because we have to tell consumers what

1 they have to do to protect themselves and how they have to 2 dispose of their information.

3 I don't want you all to run out and buy stock in 4 the various shredder companies for a personal shredder in your house, but it's not a bad idea. And we have to destroy the 5 information. There's many, many sources of this data. 6 Ι 7 could stand here and give you 20 sources from various 8 industry, government, retail and so on down the line. So it's 9 going to take a combined effort of programs, systems, and 10 education.

MR. MEDINE: Well, could you, ju st for a minute, address the issue of what more consumers can do?

We've heard a lot of suggestions about what card issuers can do. But what more can consumers do to prevent this from happening?

16 MR. BROSAND: The consumer has to protect 17 themselves. Look at what you get in the mail every day. You 18 get in the mail all kinds of solicitations that has a lot of 19 data on it. You've got to destroy that data. I think you 20 literally have to shred the data.

I live in Virginia. In Virginia they now offer an option. In Virginia, your license number is your social security number. They now offer you an option to change that. I took availability of that option, and I changed it.

Now that gave me a lot of problems with the Hertz
 Number 1 club when I went to get my next car because I
 couldn't get out the gate with the car because they had the
 wrong license number on the form. It does add some things to
 you.

6 So you've got to do those type of things. You've 7 got to request your credit bureau once a year. You've got to 8 go over your credit bureau once a year and see what items are 9 on there and then make contact with those that you're 10 unfamiliar with.

11 So there are a number of things that we can tell 12 them to safeguard their information.

13 MR. MEDINE: Appreciate it.

And, again, more ideas about what consumers can do. And I'm not saying that consumers should bear the burden necessarily. But it seems like there's things that everyone can be doing to prevent this from occurring.

18 MR. HANNAN: I don't mean to rai n on the parade 19 here, but -- Steve Hannan, Howard County Office of Consumers 20 Affairs -- but the only reason consumers are getting the 21 information in the mail that they have to destroy is they're 22 getting pre -approved credit applications that they didn't ask 23 for. They're getting credit cards that they never asked for. 24 These things are the things that are being stolen. This is 25 the initial entree into identity fraud. You don't have to

1 give a social security on those applications when you send 2 them back. Those applications also have a change of address 3 Those are accounts that consumers never know about. on them. 4 One of the ways to limit this kind of fraud is you 5 limit the access. So if you stop pre -approved credit б applications going out, if you stop the credit cards being 7 sent that were never asked for, you would limit one entry. 8 The other thing is that consumers, right now, may 9 be more afraid of the credit companies more than they are of 10 the government because if they run into an identity problem, 11 they have -- not only don't they have any credit but then they 12 have a whole lot of other problems that come up as well with 13 all of their other loans and accounts that they have. 14 So I think along with -- we might get our public 15 institutions like DMV and whatnot to stop selling their 16 information.

MR. MEDINE: Yeah. Well, we know there were two billion credit solicitations sent out last year. So there are undoubtedly a lot of them floating around.

And after the next speaker, maybe we could hear from the credit bureaus about ways if consumers don't want to get pre-approved credit applications, what they can do about that.

MS. MUTH: I'm Michelle Muth with the U.S. Office of Consumer Affairs.

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1 I have a question for the card issuers in the room. 2 It was my understanding that you were promoting photographs 3 on the various credit cards as an anti -fraud device; and I was 4 wondering how the acceptance of that was, whether you found it 5 effective, just a couple comments on that. 6 MR. MEDINE: Okay. Good. 7 Anyone want to respond to that. 8 MR. BROSAND: Dennis Brosand. I'm with Visa, 9 again. 10 It was optional. Credit issuers make it optional 11 to the consumer. If they wanted their photo on the credit 12 card, they could do so. Some banks have used it for a long 13 The Bank of Hawaii, I know, has used it for a long time. 14 time. 15 The problem with today's technology is that they 16 simply paste a photograph right over the top of that and go in 17 and use it. I mean, I can tell you of pick -pockets that work 18 the mall and they go in the mall and they take the pocketbook; 19 they go out to a van; and within 20 minutes they're back into 20 the mall with a driver's license accompanying the card with a 21 photo of themselves on it. 22 So, as the detective said, you put the thing out 23 and very soon it's defeated. So it doesn't really work. 24 MR. MEDINE: If a credit bureau representative is 25 here who could speak to the issue of how you get yourself to

1 not have to receive pre -approved credit solicitations since it 2 was suggested here that that's one entry into the whole 3 identity fraud problem. 4 I don't know -- we certainly have credit bureaus 5 represented. Does anyone want to speak to that? MS. BUSHEY: This is Trudie Bushey with TRW. 6 7 On the opt -out issue, as far as the pre -approved 8 offers, all of the credit reporting agencies offer the option 9 to the consumer to opt -out of that process so they can choose 10 not to receive that mail. That's also the case with a lot of the other 11 12 marketing mail that's non -credit related, they can opt -out of 13 that. We have voluntary initiatives that the Direct Marketing 14 Associating, ACB, and all of the credit bureaus support. 15 A lot of consumers want the choice. Some don't. 16 And the choice is there. 17 MR. MEDINE: So the consumers who basically don't 18 want to receive these can write to any of the credit bureaus. And will the credit bureau share that information among 19 20 themselves so the consumers don't receive offers through any 21 of the bureaus? 22 MS. BUSHEY: Yes, we will. 23 MR. MEDINE: Okay. So that's one way to get 24 yourself off the list.

1

Ruth, right next to you there.

2 MS. QUADRINO: Hi. Laura Quadrino from G.E.3 Capital.

Some of the other places that consumers don't
realize that information is taken from is warranty cards.
People fill those out readily and they don't think twice.
Surveys that they find in magazines. Think before putting
down that information. Why would a survey need your social
security number?

10 My own personal experience is I will not join a 11 video club because they require a copy of my credit card, a 12 copy of my driver's license and my social security number to 13 rent a video. I have declined. I can't imagine that anybody 14 would put that information out when they have an unsecured 15 database with people who work in there that are not in there 16 to make the \$5 an hour. They're in there to access that 17 database.

So, I mean, we're a little privileged because we're more informed. But the average consumer doesn't think twice about giving out that information.

21 MS. ZUCKERMAN: Deborah Zuckerman, AARP.

I certainly don't have the answers, but I have a lot of questions.

And one of them is, I mean a lot of -- that people have mentioned relates to consumer education. And I think --

I mean the recent comment about people being able to opt -out through their credit bureau, other people have said people don't even know that the credit bureaus exist in many instances that they can complain to. I'd be really surprised if they know that they can opt out of getting things like pre-approved credit cards by calling that credit bureau.

7 But the other question that I have is more related 8 to: How do we get the word out to consumers about the fact 9 that this problem exists? Because I think that most people 10 only get involved in it when they've been victimized. And 11 until that point, they see requests for information about them 12 as being an invasion of privacy in itself as opposed to the 13 victimization or the theft of their identity as really being 14 the invasion of privacy.

And I agree that some burden should be borne by consumers, but I wonder also how much merchants should be accountable as well at least in trying to make it more difficult.

I moved recently, and I was amazed how many times I could change my address over the phone. And when I was told I had to do it in writing, my initial reaction was, you know, I was rely annoyed and that was an inconvenience to me. But I realize in retrospect that -- I mean, I'd rather be inconvenienced at that end than be inconvenienced as Mr. Smith was describing about the steps he had to go through after the

1 fact.

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2	So, again, I just think that I mean, one of the
3	things that I hope, you know, this group or a task force can
4	look at is really getting information through consumer groups
5	or the media about the scope of the problem and making
6	consumers realize, to some degree, that it's better to be
7	inconvenienced at the front end than at the back end.
8	MR. MEDINE: I mean, that's a trade -off that I
9	think there's a tension that exists between the convenience of
10	getting quick credit and getting your address changed versus
11	the problems of what kind of security is there in that process
12	
13	Bill?
14	MR. BINZEL: Bill Binzel with Master Card.
15	And, David, I think you're correct in terms of
16	there's always that balance between ready access to credit to
17	tightening the credit market so that consumers don't have
18	access to it. So there's always going to be that tension.
19	Points that were being made earlier and I think
20	they're absolutely correct I was a victim in that when I
21	I worked on Capitol Hill for a number of years and was in the
22	Congressional Staff Directory. An organization in New York
23	City went through the Congressional Staff Directory and
24	randomly selected people; wrote to my university; got a copy
25	of my college transcript, which of course had my social

security number on it; wrote to my hometown; got a copy of my
 birth certificate and established an identity.

3 So there are places where there is information 4 totally separate and apart from a credit bureau file that 5 consumers have to be aware of that they put themselves at 6 risk.

Also consumers need to be aware of the credit
relationships that they have. If a consumer doesn't get a
statement from his or her bank for a period of several months,
it's not that the bank forgot to send a bill. It's that
probably it's being diverted.

So it's something that there are parts of whatconsumers can do to protect themselves.

14 MR. DRUMMON: I'm Bob Drummon with Bloomberg.

15 I just had a questio n, and I don't know if that's 16 appropriate.

But you keep hearing these stories with -- this is Mr. Smith having someone get a different driver's license with a different address, and he's getting credit cards. I presume he's got his own credit cards with his own address.

I mean, when I bought a house a few years ago, I got a copy of my own credit report and found out that someone with the same name, 900 miles away, had some of their credit cards in my report.

1 I mean, doesn't that flag anybody? How ca n someone 2 have one credit report with two Master Cards at two addresses 3 1,000 miles away and not have that flagged by somebody? I 4 don't understand how that doesn't raise questions. 5 MR. MEDINE: Anyone want to respond to that? 6 No. 7 No. Okay. 8 In back. 9 MR. GELLMAN: I'm Bob Gellman. 10 I don't have -- I'm a privacy and information policy consultant. And I don't have an answer to that 11 12 question, but I think it points to another problem here. 13 A lot of this -- in a lot of the stories of 14 identity theft, you discover that the activity that created 15 the alternate identity was something very unsophisticated, the 16 stealing of one piece of information. 17 And all of these mechanisms that are described by 18 the credit people and the other vendors here, they all sound 19 very sophisticated and sound like they ought to catch all of 20 these very simple kinds of fraud; and they don't. 21 And the question is: Why don't they? And the 22 question is: Some of these things that sound like they ought 23 to work, do they work? Is there any kind of way of telling? 24 Is there any way that the FTC could collect information about 25 what of these things is effective and works in the

1 marketplace?

2 A lot of these things sound great in theory, but 3 when they're actually implemented out in the field where people have sales quotas and other kinds of pressures to try 4 5 and push out credit cards and push out merchandise, they just 6 don't work. 7 MR. MEDINE: Well, I think that's one thing that a 8 partnership, among people here, could try to develop is a 9 method for measuring which methods are successful and which 10 methods are not. 11 MR. FRIEDMAN: Eric Friedman, Montgomery County 12 Consumer Affairs and National Association of Consumer Agency 13 Administrators. 14 I'm wondering what distinguishes this type of crime 15 from the type of consumer crime that the FTC has been dealing 16 with for decades and that local offices have been dealing with 17 for decades, and perhaps we can use the expertise in this room 18 to focus on distinguishing features and, therefore, gear the 19 prevention towards what makes this different from all other 20 crimes. 21 I came up with just three. I'm sure there are 22 probably more. 23 One criteria seems to be that there's no direct 24 contact between the victim and the perpetrator. Up until now, 25 there has always been a contact, and the types of regulations

1 that we've focused on have featured that in terms of doing 2 something about that direct contact.

The second distinguishing feature seems to be that it's a distinction between the individual and the industry. Most of the consumer protection crime that we deal with or problems have been focused on in industry. So we'll have the automotive industry and deceptive leases and things like that. This seems to be more of an individual entrepreneur can be the perpetrator.

10 And the third factor seems to be unauthorized 11 duplication of something, whether it be numbers or the 12 non-fingerprint, fingerprint and focusing on that. I'm 13 wondering if, perhaps, we can be enlightened by focusing on 14 and analyzing what the distinguishing features are from all 15 the other kinds of consumer problems that we've been 16 addressing.

17 MR. MEDINE: I think that would be helpful. And 18 also, if there are law enforcement folks in the room who want 19 to discuss apprehension of these criminals as, obviously, one 20 way of dealing with this problem, I would appreciate it. 21 MS. BIRARELLI: Marianne Birarelli from Sears,

22 again.

As a retailer, we apprehend and detain many, many people at our point of sale system for either using a stolen credit card; we've had apprehensions year to date for true

identity fraud at the point of sale; and we put a lot of time and effort working with the good folks at the Postal Inspection Service in building these cases; we have our stores call the local law enforcement; they'll take the suspect; they'll book them.

6 But what happens after that is the suspect just 7 falls through the cracks in the court system. So even thought 8 we're trying to be aggressive in prosecuting cases like this, 9 a couple of things happen is: How much was the loss? How can 10 you value a person's identity?

11 If I have somebody in a store in Rigo Park and the 12 suspect purchased a \$3500 PC Packard Bell computer, we arrest 13 them; we get the victim; sorry, because it has to be at least 14 \$50,000 in losses to be able to go forward.

So I think that as far as putting the suspect with the victim, the suspect has no fear. If they get caught, they get caught; and it just doesn't seem to be a problem unless it's a real major, major case.

MR. MEDINE: I was wondering if our detective couldspeak to some of these issues.

21 MR. BARTO: Gene Barto with the San Diego Police.

You're right in your assessment that a lot of this falls through the cracks. Paper cases, by their very nature, are lines to a prosecutor in court. And most DA's that I know of would prefer not to deal with them due to the complexity of

1 them.

2 But, nonetheless, they're no simpler to 3 investigate; but we still present them to the prosecutor for prosecution. And it all has to do with the methodology on how 4 5 the case is presented. And that's for a law enforcement issue б to be dealt with with the specific agencies. 7 But one thing that private industry can do is when 8 law enforcement gives you a call and says, We've identified 9 this person as having so many names and different accounts, 10 and your business is one of them, please provide us with the 11 records. We cannot make a paper case without records. It's 12 impossible. That's the physical evidence to the crime. And 13 without that, it goes unanswered. It's just that simple. 14 Somebody can break into your house and it's obvious 15 a crime's being committed. When people call us on the phone 16 and say, "My identity's been stolen; they're using my credit," 17 we say, "Fine." We'll deal with the cash loss victim because 18 that's where the evidence is. 19 So the credit companies that are issuing the credit 20 and the department stores have to provide us with that 21 information so we can do something with the complaint. 22 People like Mr. Smith here, ye s, they are a victim 23 in a sense that their identity's been stolen and now they're 24 on the hook for bills that they didn't incur themselves; but 25 they have no direct physical evidence to present to law

1 enforcement. They can be used to say: I didn't authorize 2 that; I don't know this person. Their role in a prosecution 3 would be limited to a small portion of the big picture. 4 I hope that helps. 5 MR. MEDINE: Cynthia, did you want to comment on 6 that? 7 Microphone. You've got to play by the same rules. 8 MS. LAMM: Cynthia Lamm. 9 I just wanted to clarify my understanding of the 10 comment that retailers, at least, some retailers will not prosecute unless their loss exceeds \$50,000? Was that right? 11 12 Marianne, is that right? 13 MR. MEDINE: I think it may have been the 14 governmental prosecution policy. MS. LAMM: Okay. 15 16 MS. BIRARELLI: If we, for the sake of argument, 17 detain a person in one of our retail stores and the particular individual has purchased, say, up to \$5,000 in goods and we've 18 identified that person as the criminal, contacted the victim, 19 20 what will happen is we'll call the local authorities who are 21 very good, they're always responsive; they'll book the person; 22 they'll ID the suspect; the suspect will, perhaps, maybe spend 23 the night in jail, depending upon what their circumstances 24 are.

1 Once they're released, they either fall through the 2 cracks in the court system or you can't get, like, a higher 3 authority to take a look at the case if the dollar amount 4 doesn't represent a certain thing.

MR. MEDINE : Steve.

5

6 MR. SHAW: Steve Shaw.

7 Indeed, law enforcement officials may be responsive
8 to calls from large retailers like Sears, but the typical
9 pattern is they are not responsive when they're called by
10 victims of ID theft crimes.

11 The typical pattern is they're usually told by 12 local law enforcement authorities that, number one, as you had 13 mentioned, they are not the victims, that the banks or the 14 merchants or those that have suffered direct financial loss 15 are, indeed, the victims.

When, indeed, they d o find their way to federal authorities -- Secret Service, or in some cases the FBI -they run into U.S. Attorney local guidelines that usually do not prosecute cases less than \$50,000, in some areas, the cutoff is \$100,000 and anywhere between 16 to 20 to 25 accounts involved.

22 Unfortunately, this, once again, puts the victim 23 into sort of a rat race in terms of trying to gain some 24 assistance.

1 In other cases where a retailer, like Sears or 2 someone like that, decides to prosecute -- and, indeed, this 3 happened to me -- they use the wrong personal identifiers. 4 They continued to use the social security number of the 5 victim. And there have been a number cases where the theft of 6 ID victim has been the subject of arrest warrants and, indeed, 7 has spent time in jail before the continuing mix up in 8 identities have been straightened out. 9 This is a pattern. 10 MR. MEDINE: Back there. MS. MANUEL: Hi. Cleo Manuel. National Consumers 11 12 League. 13 I just want to bring it back to Mr. Smith for a 14 minute because we keep talking about what consumers need to 15 know. And you can't put it all on consumers. 16 Mr. Smith not only knows what credit bureaus are, 17 he works with credit bureaus in his business, and he still 18 fell victim to this. 19 You can shred all the paper you get in the mail and 20 that wouldn't have helped Mr. Smith. And the fact of the 21 matter is, yes, we need to do more consumer education. I 22 agree with that. We get a lot of calls, and I think consumers 23 need to know more about how these numbers are used. We tell 24 them to keep their numbers to themselves. Don't share 25 information.

1 But we really need to look -- let's not just put it 2 on the consumers. Let's remember, they're the victims. And 3 let's try to work together. We know what a good dialogue can 4 do, but let's please just not say consumers need to be 5 educated. They want to be educated. They have a lot to 6 learn. But we all have to work together because it's not 7 let's not put it all on the little quy. 8 MR. MEDINE: Maybe I'll use that point as a time to 9 take a break. I promised our court reporter that we would 10 take a break in the middle of it. 11 And maybe when we reconvene, we can focus on what 12 can consumers do who have been victimized by this problem. 13 About a 10 -minute break. 14 (Off the record from 10:30 a.m. to 10:45 a.m.) 15 MR. MEDINE: Okay. If people could take their 16 seats, please. 17 Okay. We would like to resume. 18 Okay. Thank you very much. 19 I'd like to shift gears now to move from the issue 20 of how do you prevent this problem from occurring to what 21 happens after it has occurred. That is, once you're a 22 consumer and you've been victimized by identity theft, what 23 can you do and what can others do to help you get back on 24 track again?

1	One complaint that we've certainly heard from
2	Mr. Smith and others is some frustrations in dealing with the
3	credit bureaus. And we do have some credit bureau
4	representatives here today who could maybe talk about how the
5	process works from the credit bureau point of view. What does
6	a consumer need to do in contacting the credit bureaus? Have
7	there been problems in dealing with consumers? Are there
8	solutions to, perhaps, having shared information among the
9	credit bureaus or joint single entry point into the system,
10	perhaps an 800 number?
11	Basically what's the credit bureau angle on this
12	problem? And I don't know whether the ACB wants to speak to
13	that or one of the individual bureaus.
14	MR. PRATT: Stuart Pratt with Associated Credit
15	Bureaus.
16	David, I think, as we've talked about in some
17	previous dialogues, we share the concern; and we want to take
18	the right steps to address it.
19	And I think we share the same feelings that have
20	been expressed by others in the room, and that is that there's
21	no one quick solution that just fixes the problem. There's no
22	one easy way to just make it all go away.
23	So you turn on an 800 number, then you have to
24	figure out whether the consumer on the other end is the
25	perpetrator of the fraud or the victim of the fraud.
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1 And so with each of these i deas, I think we're here 2 today to say, sure, we're willing to explore ideas; and that's 3 the whole purpose, I think, of this meeting. I'm not sure I 4 can tell you today that the 800 number is the solution or not 5 the solution.

6 Consumers do have access, after they have been 7 victimized, to telephone numbers and dedicated fraud centers. 8 The fraud centers were established for the very purpose of 9 servicing consumers who were going through this particularly 10 difficult experience.

So I guess, as a starting point , from us, that's where we're coming from.

MR. MEDINE: I know Diane Terry was here. Is she here still?

15 MS. TERRY: Yes.

24

16 MR. MEDINE: I know you were very helpful to me in 17 the past in preparing for some of these issues.

18 I was wondering if you could maybe just walk us
19 through what a consumer who has been victimized should do from
20 your point of view.

I mean, from what you know about the process, how would you walk a consumer through getting their lives back in order again?

MS. TERRY: Diane Terry , Trans Union.

Well, let me start out by saying that we get

1

2 probably about 13, 1400 victims contacting us a day. Over a 3 third of those are proactive. In other words someone gets their purse or wallet stolen -- and Marianne talked about that 4 5 from Sears -- and law enforcement and people in the industry б realize that these days a criminal just doesn't steal the 7 wallet for the case; you know, they're going to get it for the 8 identification, for the credit cards and that type of thing. 9 So we get a lot of proactive calls. 10 But if they are truly a victim, once they contact us, the first thing we do, of course, is add a statement to 11 12 their file so that anyone from that point on inquiring on the 13 credit record will realize that they need to -- that they 14 could be dealing with the criminal, not the fraud victim. And 15 they need to verify the application and who they're dealing 16 with vary carefully. That's the first step. 17 And we do encourage them to deal directly with the 18 credit grantors. They're the ones that have, basically, the 19 application. They have the receipts and the signatures. They 20 have not only that, many times face -to-face contact with the 21 criminal sales associate. Many times you have video. 22 Additionally, if you're dealing with a high -dollar 23 case, you have fingerprints. So really all of the information 24 to get the case prosecuted and really to resolve it quickly is 25 with the credit grantor. So we work very closely with both

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1 the credit grantors and law enforcement.

2 Victim -- I mean, we want the victim to get to us 3 immediately; and I think everyone said that, both on the 4 consumer protection side, the consumer assistance as well as 5 credit grantors, get them to us as quickly as possible so we б can get the alerts out there. 7 The three credit reporting agencies, we work 8 together. We are not competitors when we're dealing with 9 victims. We refer the victims to each other. We all have 800 10 lines. And we want the victims to get a hold of us quickly. 11 MS. DENEROFF: Karen Deneroff, IRS. 12 I don't have an answe r, but I have a question. Ι have not been a victim of identity theft yet, but what I'm 13 14 hearing this morning really frightens me. I guess I've been a 15 little naive about what's happening with my information out 16 there. 17 Since I already have universities, doctors' 18 offices, DMV's, credit bureaus that have all my information out there, what can I do now to rein that in before I do 19 20 become a victim? And I don't need to contact a consumer office now, do I? Or the credit bureaus now. 21 22 So how can I stop it from this point forward. 23 MR. MEDINE: I'd like to address that question if 24 we have some more time, but I think we'd -- I'd like to focus 25 right now on what do we do for the victim who has been a

victim of identity fraud. Because what we find is that the
 consumers who have been victimized all have to really start
 from scratch. That is, they have to figure out for themselves
 what to do.

5 And the question is: How can we work together in 6 this room to develop some information, maybe some materials 7 for those consumers who have been victimized that tell them 8 what do we do next. Because I think a lot of them feel really 9 at a loss as to trying to dig out of the hole that they're in. 10 Ruth, right here.

11 MR. MIERZWINSKI: Ed Mierzwinski --

MR. MEDINE: Could you give it to the woman rightbehind you?

14 MR. MIERZWINSKI: Oh, okay.

15 MR. MEDINE: That's okay. Give it to her, and then 16 you can go. Sorry.

MS. MCINTIRE: I'm Yvonne McIntire with theComptroller of the Currency's Office.

And I just had a question. I think probably Diane can answer this: What does the victim do to actually get their credit report fixed?

I mean you sort of took us up to the point where they're sort of trying to talk with the retailer or whatever. But how do they just go about dealing with the three credit reporting agencies to get the bad stuff out of there?

1 MR. MEDINE: Yeah, you can respond and then we'll 2 come back to Ed.

Now the consumer has the flag on their report. But what about all the trade lines, the credit cards that are not theirs, that have found their way onto the report.

6 MS. DENEROFF: Well, what happens is we go back to 7 the credit grantors -- the best scenario, of course, is to get 8 a victim before the actual trade lines are on the file. And 9 that happens quite often. In other words, they get to us 10 quickly enough. We can tell them who's inquired on the file. 11 And we're just dealing with inquiries because we can deal 12 with the credit grantors and the consumer victims.

However, if it goes to the point where it's , you know, 30, 60, 90 days before they find out, what has to happen is we do go back to the credit grantors to verify that they are a fraud victim. And typically the credit grantors do that very quickly, get back to us, confirm it.

Most of the major companies, of course, have complete fraud units that are just dedicated solely for that purpose, dealing with the fraud victim. They want to get their account verified, verified as fraudulent as well as, you know, help the industry by alerting the other companies. We verify it. Once we confirm that it is, in fact, a fraudulent account, it's removed from the credit file.

25 Taken off.

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1 MR. MEDINE: Ed.

2 MR. MIERZWINSKI: Ed Mierzwinski again. 3 I had a question for either the Fair -Isaac or the 4 credit bureau, people. Our understanding from talking to 5 consumers is that it's not always as easy as a fraud flag and 6 that the fraud flag rarely does anything. 7 Does a fraud flag lock the establishment of the 8 credit score for that consumer? Or is it only something for 9 someone to read if they happen to access the full credit 10 report? 11 MR. MEDINE: Do we have someone from Fair -Isaac 12 here today? 13 I mean, one concern that we've heard Okay. 14 consumers express is that they have had fraud flags put on 15 their account, and yet the crook has still been able to get 16 credit issued in that person's name despite the fraud flag. 17 And I guess the question is: Why can that happen? MS. RICHARDSON: Jill Richardson from Fair 18 -Isaac. A lot of it has to do with the bank's own 19 20 individual policies. If there is a reasonable enough 21 suspicion, they can go ahead and just block the account. 22 If it's maybe mildly suspicious, they may refer further transactions or whatever and maybe ask for 23 24 identification at that point.

1 And I guess it has to do with the level of 2 suspicion. You know, they may be reluctant to flat out book 3 an account because of the legitimate purchases that the 4 consumer is making. They don't want to, you know, block a 5 really good customer.

6 Part of the problem is, you know, crooks -- the 7 patterns that crooks have is very similar to some of your very 8 best customers as well. You know, crooks charge a lot in a 9 short period of time; and so do the very good customers. So 10 it's difficult for the bank card issuers to say: Okay. Is 11 this one of my really good customers? Or is this a crook? 12 And so a lot has to do with the levels of

13 suspicions that they suspect there.

14 MR. MEDINE: Can I just take you to the beginning 15 of the process, though.

16 The crook walks in the store and gives the person's 17 identifying information that they've misappropriated, and that 18 person has gone to the credit bureau and put a flag on their 19 account.

20 Does the credit score incorporate that flag? Does 21 the flag prevent -- does the flag get through to the creditor 22 to say: Don't issue this account?

Where are things missing here, if at all, in the process where the consumer has taken steps to try to prevent this from happening and it's happening nonetheless?
MS. RICHARDSON: Okay. I work a little bit more on
 the back end. I don't know if my colleague.

Yen, would you know the answer to that question? MR. MEDINE: On the front end, when the first application comes in and you score that person to see whether they're creditworthy and should get the card, why is the flag on the their report not preventing that card from being issued without further investigation about the identity of the person who's requesting the card?

10 Okay. We have some

11 MR. MON TESION: Hi. Tony Montesion, AT&T.

12 I think what you're speaking of is a consumer13 statement that a consumer can put on their bureau.

Application systems -- the credit bureaus pass that on an automated report or manual report. But application systems have to be programmed to catch that flag and put it in cue so it can be read. A lot of issuers don't do that. A lot of application systems aren't set up that way.

19 Of course, a lot of information is just explaining 20 delinquency or bankruptcies or that situation. But a lot of 21 systems are not programmed to flag that and put it in cue so 22 someone can read it.

23 MR. MEDINE: Does that suggest that there is a need 24 for a different kind of way to flag an account other than 25 putting a statement on it so that automated systems can detect

1 that flag without having to read the consumer's statement?

2 MR. MONTESION: I think maybe more definition on a 3 statement that it relates to fraud. I think there is some 4 coding that is currently on the statement that if an issuer 5 can just code for those reasons and reduce the amount that you 6 would have to cue to manually review would be helpful.

7 MR. MEDINE: But, I mean, is there a need to change 8 the way the process works?

9 MR. MONTESION: It's really an individual issuer 10 question. Their systems have to notify -- have to recognize 11 that flag and read that statement to understand that further 12 verification is required or that that card member or applicant 13 has been a victim in the past.

MR. MEDINE: So this may be an area where we n eed to get maybe the issuers and the bureaus and consumer groups together to make sure that the information that's flowing from the consumer through the bureau gets to the issuer and that the issuer notes it and doesn't issue a card automatically in that circumstance.

20 MR. MONTESION: I think to another issue also, 21 there is a universal data form that's used by issuers. I 22 don't know if all issuers are using it. But in the case of 23 Mr. Smith, if he had called various credit grantors who are 24 using the universal data form -- and I have a copy with me --25 we basically submit this to the credit bureaus and they delete

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1 that trade. We could fax it to them or we batch them and send 2 them weekly.

3 And we've worked with the credit bureaus -- excuse 4 me?

5 I'm saying after he found out that he was a victim, 6 he still went through the process of trying to get the trade 7 removed. If he went to the issuers who issued that credit for 8 the actual perpetrator, we would have moved the trade from his 9 credit bureau.

10 I think -- I mean, one question here MR. MEDINE: Can there be more uniform forms available to consumers 11 is: 12 across creditors and across credit bureaus so that consumers 13 don't have to fill out 20 different forms, complete a lot of 14 different affidavits, have all of them notarized at great time 15 and expense, to facilitate the process of consumers getting to 16 dispute the information that's on their credit files.

MS. HILL: Hi. Barbara Hill with the United StatesOffice of Consumer Affairs.

19 I have a couple of questions

20 One, I think with the help line that we have, we 21 have a lot of consumers calling saying how nasty the people 22 are at the credit bureaus when they're reporting their 23 problems. I think, perhaps, we need to screen the people that 24 we hire at the credit bureaus to treat the consumer as, you 25 know, human beings.

Secondly, I think what we're going to have to do, which is what happened with the lady in LA: She sued the credit bureaus and she won. And I think if we aren't getting what we need by just doing what you tell us to do normally, just sue. I know it takes money. It takes time. But it does work.

8 that we hire to do our reports for us.

9 MR. MEDINE: Steve. And then back to this side. 10 MR. SHAW: Steve Shaw.

Just a couple of other corrective actions that a 11 12 number of victims have mentioned to me that would have been 13 helpful in their cases is number one -- and I cite the current 14 issue of Forbes that mentions you can have the credit bureaus 15 take your report off line. So once a fraud is detected, 16 additional accesses into that report have to be somehow 17 manually created. Or it at least slows the access to credit 18 reports down. I think this would be extremely helpful to a lot of victims. 19

Other suggestions other victims have mentioned would be to try to assign some sort of pin numbers for additional credit report accesses, that, again, the perpetrator, presumably, would not have access to, yet the victim would. And, again, this would slow things down.

1 Obviously, you have some other corrective actions. 2 One of the biggest frustrations that victims have is seeing 3 bogus trade lines re -reported once the information is deleted 4 either by the creditor or the credit reporting agency. 5 Oftentimes it's re -reported again a month or two later, which 6 leads to a, you know, reporting roulette. You never know when 7 the boqus information is going to appear or when it's finally 8 - when it's off, if it's going to stay off. 9 These are just a couple of quick recommendation S 10 that a number of individuals that I've talked to have 11 suggested would have helped them in very real cases. 12 MR. MEDINE: All the way across to George. 13 MR. IDELSON: I'm George Idelson with the Consumer 14 Affairs Letter. 15 It sounds to me like people need a 911 number that 16 they can call when they get into trouble. 17 But, in effect, there is one. There are companies 18 that aggregate credit card information from consumers for a 19 price. It's a service. So if you're credit card is lost, you 20 can make one call and presumably they follow up. 21 I don't know much about how those companies work, 22 but I'd be interested in knowing more about it. And also we 23 might think about what else those companies could do to 24 improve that service.

1 MR. MEDINE: Thanks.

2 MR. HENDRICKS: Hi. Evan Hendricks, Privacy Times . 3 You know, I don't hear a program yet coming from the credit bureaus or some of the creditors on really how to 4 solve problems when victim's report these issues. 5 6 I fear -- it kind of sounds to me parallel to when 7 people file Freedom of Information Act requests, they're often 8 ignored by government agencies for months or even years. But 9 if they file their lawsuit in Federal Court, then they can 10 force a lot faster action. So, at this point, I think the FTC, until we do 11 12 have a better plan for responding to victims, that the FTC 13 needs to advise people that you'll need to go to court and 14 that, here are a list of attorneys that specialize in these 15 issues. And I really mean that in all seriousness because 16 it's the only way to get someone's attention. Otherwise, you 17 hear, you know: Is this a real suspicious case or reasonably 18 suspicious case? Well, that's the way to really get someone's 19 attention. 20 Also I heard something just the other day. A

20 Also I heard something just the other day. A
21 knowledgeable source told me that when you file a dispute on
22 your credit report statement, then that's going to cause a
23 negative scoring point in the new credit scoring system. And
24 I'm curious if that's true.

And the final thing I'll s ay -- and then I won't speak for the rest of the session -- is when I spoke earlier about notifying people when their data is accessed, I think what I'm really talking about is a vision.

5 You know, I think I've been to the mountain top; б and I'm looking five to ten years down the road -- or however 7 long it takes -- but people need to be plugged into their 8 personal data because a lot of other institutions are plugged 9 into their personal data. And as we move into the electronic 10 age -- I'll set this as a visi on and a goal, and this is 11 something that could be done cooperatively or something that's 12 maybe should be brought about through national policy -- but people should be able to come home after working, look on 13 14 their computer screen and see, this is who accessed my credit 15 report today, this is who accessed my DMV file, this is who 16 accessed my -- this is who Metro Mail sold information to, 17 they sold information about my kids; so you can have your own 18 audit. Now, this is going to be possible in the electronic 19 age. It's a matter of individuals going and registering with 20 all the databases that keep information on them. And that's 21 going to go a long way towards solving this problem.

22 MR. MEDINE: Thanks. We would like to hear from 23 you further if you have some additional thoughts.

Let me also pose the question: Is there an adequate legal remedy for consumers today?

2 victim here may be the credit card company who's being 3 defrauded. But, obviously, the consumer is being victimized 4 as well. 5 Can the consumer bring a case against the crook? б Or do we need new laws in place to provide that cause of 7 action, because the consumers have their identity stolen, but 8 the credit card companies have their money stolen. And is the 9 legal system appropriately responding to that situation? 10 MR. GELLMAN: I'm Bob Gellman. 11 I don't want to respond to that question directly. 12 MR. MEDINE: You don't have to. 13 MR. GELLMAN: It seems to me the problem here 14 and everybody has made this very clear -- is that you've got 15 on endemic problem that affects a lot of people; and, 16 actually, how many people it is isn't clear, but it's clearly 17 a significant number of people. Once you're a victim of this, 18 it's an extremely long, drawn out, and very complicated 19 process to try and get out from under this. 20 And it seems to be the case that the system that 21 exists doesn't really directly recognize this. If you work 22 the system right, you can get your problem solved; but you 23 have to work very long and very hard. 24 And maybe what's needed is some kind of 25 industry/government/consumer group -sponsored, basically,

One thing that we've heard is that the technical

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identity theft center, once you can document that you've got this problem that there is someone who will not just tell you how to do this but will help you do it. And it's not enough to just give consumers: Here's a booklet. Here are 47 letters you need to write. Here are 100 phone calls you need to make. That's not very helpful.

7 The system from the credit side needs to be more 8 responsive and needs to recognize this. And someone needs to 9 help people to do this.

10 MS. HANEY: Peggy Haney with American Express.

11 I'd like to second or at least third -- I think, 12 that suggestion's been made before -- what you're saying. And 13 also, picking up on, Evan, what you were saying, is that short 14 of the courts -- and obviously that's part of any solution to 15 any serious problem like this -- but short of that, it seems 16 to me like there are so many practices that Master Card was 17 talking about, Visa, the bureaus, and the retailers -- so many 18 practices that are being put into place that if we could look 19 at some of these and say what's really working, because I 20 think the industries, speaking for, at least, American 21 Express, is very, very interested in figuring out how to 22 reduce this very, very serious and very complicated problem. 23 It's not simple.

You know, I think we all know that there are no simple solutions. You come up with one solution today and,

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like in telemarketing fraud, two months later, you've got to
 come up with another one.

And so by the time you invest in systems to solve the problem today, you've got to invest two months later. So I don't think that's the issue. The issue is: Let's find the practices that are working and try to figure out, as an industry with the various parts of the industry, what we can do together.

9 And as, Bob, you're recommending, you know, coming 10 together and saying: What is this whole long process? You 11 know, where does it start? Where are the key points of 12 intervention? Where does it simply doesn't make any sense to 13 worry about it? You know, we're not going to solve that one. 14 But where can we really put some resources that make sense? 15 And then the other end of that process is, 16 obviously, the consumer. And based on some of the things we 17 learned from understanding the industry problem better, I 18 think that will lead to some consumer solutions and say: 19 Look, here's what the industry's doing. Here's how the 20 consumer plugs into that. And together we can make some real 21 headway.

22 So I second what you're trying to do in pulling 23 some of these groups together.

24 MR. MEDINE: Great. And let me assure you, we'll 25 be reaching out after this meeting to try to pull some of that

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1 together. Maybe we need 1 -800 ID fraud consumers to call to 2 try get some help and start to try to dig out.

3 Mr. Smith?

4 MR. SMITH: John Smith, Victim.

5 I've heard a lot of ideas here today of what 6 consumers can do to protect themselves. I was even approached 7 outside, asked why I didn't fill out a particular form. As 8 you might imagine, I'm not a shy person. I'm not a person who 9 lays down and cowers when I'm kicked.

10 When I recognized I had this problem, I decided 11 that my credit is so important to me that I decided to 12 dedicate whatever time and resources I had to dedicate to deal 13 with this problem.

And, frankly, I don't know very many people who would have done what I did. And I can tell you that had I not done what I did, I believe that today my life would be a shambles.

18 That's it.

19 MR. MEDINE: That's very helpful.

20 MR. HANNAN: I'm Steven Hannan with Howard County 21 Consumer Affairs.

To answer the question you posed regarding, does the legal system -- is it able to address this? I think the answer is no, plain and simple. It's just the laws are not devised to deal with three parties, as we are here, with one

1 that may not have any monetary injuries under a civil suit.

2 And the time factor involved in getting into court 3 to address this, in Howard County it's 18 months to get into 4 circuit court. That's a long time before you get any kind of 5 redress. 6 MR. FORD: I'm John Ford with Equifax. 7 And I just want to try to make a few points here to 8 let you know and disabuse you of any belief that you have that 9 credit reporting agencies, consumer reporting agencies, are 10 concerned about this issue. 11 We certainly are. We have a vested interest in the 12 accuracy of the database and in the integrity of the data 13 that's there. 14 It's how we run our business. It's the stock and 15 trade so to speak. 16 You may not want to hear this, but the fact of the 17 matter is that credit reporting agencies are victims, too. We 18 are the repository of data. That doesn't mean that we're 19 unconcerned about what happens to consumers who are the 20 victims of fraud. 21 I am speaking now only for Equifax. We have 22 invested millions of dollars in matching logic software designed to eliminate the fragmented files and the mixed files 23 24 with a great deal of success in that area thus far.

We are also exploring some of the technologi es, the pattern recognition, the other kinds of technology that have been mentioned here. We are exploring those because we care and we are concerned. It's not an easy fix. It's not something you do in 24 hours.

6 There is a partnership, in our view, that must 7 exist among consumers. We've talked about consumer education 8 and what consumers must do. Yes, we have to help consumers 9 understand what it is they must do.

But all of the brochures in the world are not going to solve the problem if it's not the teachable moment, if it's not the time. There are so many other things on consumer plates that they're not going to read a brochure and go out and do whatever needs to be done.

I think that the enforcement arena and the penalties have to be broadened. Some value has to be placed on the integrity of the database. If it doesn't meet the \$50,000 threshold, then let's figure out a way to ensure that the integrity of the database exceeds that threshold.

And then, finally, the credit reporting agencies have a role to play, too. And I would like to say that I would be happy and endorse the notion of a smaller working group. And I'd be happy to participate in that kind of group so that we can get to the nuts and bolts of these problems rather than in a large community like this.

MR. MEDINE: Your offer is accepted, and we will be
 in touch with you.

On the enforcement side, we had invited some Secret Service folks to come. I don't know if any are here. Because I think that will, in part, address some of the enforcement issue. But Detective Barto may want to address enforcement. And I do, also, want to return to the question of

8 how do we get to consumers at the right moment.

9 MR BARTO: Gene Barto, San Diego Police. 10 On the enforcement issue, some victims do run 11 across jurisdictional discretion on the dollar amount and 12 what's going to be prosecuted, and we realize that. And at 13 the local level and the County of San Diego, there is no 14 dollar amount. You come to us with a \$5,000 case, we'll 15 present it to the DA's office. The federal side is a little 16 bit different.

17 But at least in San Diego, we work with the Secret 18 Service in conjunction with these investigations. And 19 sometimes the investigations will wind up in Federal Court.

20 One the key issues, if you want to make that dollar 21 threshold, is providing us with the records showing the dollar 22 loss. If I only have a \$20,000 paper trail, but we know the 23 person has 25 different identities, and there's more out 24 there, then when we call the companies that issue this credit 25 and ask for your records, please provide them so we can meet

1 that thresholds. Because without the records, we don't meet 2 the threshold. And a lot of cases just disappear because we 3 don't have the record. 4 MR. MEDINE: Thank you. 5 Let's also go back to the education issue. When do б we reach consumers? What's the right time to reach them? Do 7 we reach them when they call Diane Terry at Trans Union and 8 say "I've got a problem"? What's the right point in the 9 system to get consumers the information? 10 Ruth? 11 MS. SUSSWEIN: I'm Ruth Susswein with Bankcard Holders of America. 12 13 I think this is the teachable moment. This is an 14 opportunity to get to consumer people and consumer affairs 15 people in industry that can get words out to consumers. And I 16 think some of the practical information could be shared today 17 and can be passed on. 18 For example, I think fraud alerts are helping. 19 They're not doing enough. But they're absolutely helping. 20 I've been working with a woman who, unfortunately, after being 21 defrauded, took a year, just like John Smith, to try to clean 22 up her record. She is now going through the exact same 23 process even though she has a fraud alert on her process. 24 So my question is: How do we improve that fraud 25 alert process now? What do we do? Is it a matter of money?

How do we get creditors to buy into the credit bureau system so that we're sure, as consumers, that they're looking at these alerts? How do we remove inquiries from our credit files if it's already been, quote, unquote, proven that we've been defrauded? And why aren't they being removed? I think credit bureaus should answer that question. And what proof is required of the consumer?

8 Now we have new Federal Reserve regulations 9 requiring the consumer to cooperate more with these kinds of 10 investigations. What exactly is required by the creditor, by 11 the credit bureau of the consumer?

12 MR. MIERZWINSKI: Actually, Dave -- Ed Mierzwinski, 13 again -- back to the legal remedies and also the teachable 14 moments, I think a real teachable moment for the credit 15 bureaus would be for the FTC to re -open some -- or the state 16 attorneys general -- to re-open some of the consent decrees 17 for violations of reasonable procedures to prevent information 18 that is false from reappearing in all of the victim's credit reports that we continue to read. And I think that would be a 19 20 major step that the agency ought to consider.

MS. O'REARDON: Thank you. Anita O'Reardon, AARP,
on loan from the Arizona Attorney General's Office.

In this past legislative session in Arizona, there was a statute enacted -- a revision to the perjury statute in which identity theft was regarded as a crime; and anybody

found guilty, that it's a class five felony. I don't know if anybody has used that particular statute yet, but it was because of a particularly egregious case, very similar to Mr. Smith's here, where a victim completely lost control of their lives.

6 But -- and I have to qualify that. We are also 7 putting victims into categories: Good victims and bad 8 victims. And the good victims Are the people like Mr. Smith 9 and like the gentleman in Arizona who lobbied everybody and 10 talked to legislators and went to the press. And we can't do 11 that. We have to have applicable systems for all victims, not 12 just those like Mr. Smith who will devote the time to getting 13 his record cleaned up.

MS. PONDER: Mary Ponder, Consumer Federation ofAmerica.

In answer to your question of what and when is the right moment to start the intervention, I think that all we have to do is think about who the consumer might call to do any kind of reporting.

And that person who takes that call, I think, should take the responsibility of starting in motion everything that can be done to protect the identity of that person. So if it is the bank, the bank doesn't just pass it off and say: Okay, we'll close your account. They say: Okay. Now, the next step is we will do the following for you.

I think the companies that are going to t ake the financial brunt of the new identity fraud, should have some responsibility in making sure it doesn't happen. And what you want to do is immediately start in motion everything you can to prevent another identity for being established.

6 And I certainly think the credit reporting 7 agencies, when we have three credit reporting bureaus that 8 together they ought to have some system for alerting each 9 other. There ought to be one number for the three of them 10 instead of, again, asking the consumer to make many calls.

11 George Idelson is right, we can pay to find out 12 this information; but I don't think consumers should have to 13 pay a service to protect their identity. It seems to me that 14 the responsibility could easily be shifted to a centralized 15 system where everybody benefits from it and the consumer, 16 having made one call indicating they have concerns -- whether 17 it's because their wallet is stolen or it's whether they're not getting their bill on time -- that if those customer 18 19 service representatives are alerted to the fact that identity 20 fraud could be a possibility and would ask a few questions to 21 see if that is the problem, that that's where it starts.

22 Consumer education works, but it doesn't work when 23 it isn't relevant to you. And the moment is when you've got a 24 problem, and that's when it should start.

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MS. MUTH: Hi. I'm Michelle Muth again with the
 U.S. Office of Consumer Affairs.

3 On the practical side, I think we've heard some very good suggestions. I am trying to devise content for a 4 web site for my office. And as I was sitting here, I was 5 6 thinking maybe one tool that could easily be put in place by 7 some organizations here that have web sites is just adding 8 content about tips on how to protect oneself from identity 9 fraud and then offering hot links or hypertext links to other 10 pages, perhaps the credit bureaus or perhaps ACB or Federal 11 Trade Commission.

12 So if anybody's interested in talking to me about 13 that or possibly being listed on our web site about that, if 14 you would let me know, I would really appreciate it.

MS. NACHTSCHEIM: Robyn Nachtscheim, again. TheNational Fraud Information Center.

17 We have had alerts -- we do daily alerts on our web 18 site. We have had this issue addressed repeatedly. We respond to the volume of e -mail and the calls that we take 19 20 with the alerts that we put out on our web site; and it has 21 come up more than once, if you want to go and check out the 22 stuff that we've put on there already. But we do refer people 23 to other agencies when they call us. We give out the credit 24 reporting agency's numbers; and so we try and lead them in the 25 right direction. But I think there needs to be a lot more

1 done.

2 MS. HILL: Hi. Barbara Hill with the U.S. Office 3 of Consumer Affairs, again.

4 I would like the credit bureaus that are here to 5 respond to Ruth's question as to the credit bureaus removing б material and that material showing up again. If you could 7 just tell us how that happens. I mean, why does it come back? 8 You know, once your people remove it, how does it come back? 9 And, also, what kind of training do you give the 10 people who take our problems or take the information? I mean, 11 are they just, you know, anyone off the street you hire? Do 12 you give them some kind of training? I mean, what do you do 13 with these people because they are just not responding to what 14 we need to know, and we wouldn't have the problems that we're 15 having today.

16 I mean, what kind of training do they have? And 17 why can't these documents be removed and not return? I would 18 appreciate it if someone could answer that.

19 Thank you.

20 MR. PRATT: Well, David, I don't --

21 MR. MEDINE: If you could introduce yourself.

22MR. PRATT: Stuart Pratt with Associated Credit23Bureaus.

I don't think you want a seminar on difficulties of data transmission and all the things that we've done. But let

me say the -- maybe some of the steps we've taken in recent years do begin to address some of the dilemmas we've talked about today.

4 For example, we've talked about a universal data 5 form. Well, that's been automated system now so that if a 6 consumer's file is corrected with one system through a credit 7 grantor, all three systems are automatically corrected. If a 8 consumer disputes information in the system, we now have an 9 automated consumer dispute verification system which means 10 that if the file data is corrected in one file, it's corrected 11 in all three files.

12 So we are, you know, using technologies to try and 13 address problems so that there isn't a repetition. In some 14 cases, consumers perceive that the data shows up again because 15 it's a different system. In the old days, it would have been 16 a different system that pulled up a file. So I might have 17 corrected it in one of the three systems, but another credit 18 grantor used a different system, and the data showed up in 19 that file. We're trying to address that by correcting it in 20 all three at the same time.

My only response to the training of consumer assistance folks is, I think that any one of us in the room could point at ourselves and say I'm sure there's somebody on our staff that doesn't do things quite as well as we would like to have them do it.

On the other hand, I think we in the credit

1

2 reporting industry are generally proud of the folks that we 3 hire and the degree to which we work to train those folks, 4 including multi -lingual individuals who address Hispanic 5 populations and other populations in this country. 6 So I can't be embarrassed about the overall level 7 of service that the credit reporting industry provides. But 8 I'm always happy to get input if we find that there's somebody 9 -- and I know that our systems here would be happy to learn of 10 somebody who's not providing good consumer service. With regards to mixed files, I don't think you want 11 12 a seminar today, like I said, on the technological challenges; 13 but we have instituted and we are in the midst of revamping. 14 And credit bureaus are kind of boring. It's not spicy news. 15 But we have a new data standard that's going to be 16 rolled out. Again, a metro tape format standard which, yet 17 again, works towards addressing very standardized systems of how data comes into us. The more standardized that it comes 18 into us, the better we're able to, then, match that data, the 19 20 better we're able to block that data, the better we're able to 21 prevent the reappearance of that data. So this is something 22 that we do in partnership with our credit grantor customers. 23 So hopefully that's part of the answer. And I 24 guess as we dialogue further in more informal settings, we'll 25 be happy to continue to share with you the kinds of work we're

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1 doing.

2 Individually our companies are taking their own 3 steps to use technology. I think John referenced some of the 4 million dollar investments that they have made. I know all 5 three systems have done something similar. They're all proud of the technologies they're using. And I think that based on 6 7 our monitoring of statistics with consumers, we're serving 8 them better today than ever before. And we hope to serve them 9 even better tomorrow than we do today. 10 MR. MEDINE: Let me just follow up on the question 11 of the consumer interface, because that seems to have come up 12 a couple of times. 13 Are the credit bureaus being flooded with these 14 problems? Is that part of it, that your resources are being 15 strained in dealing with this? Are you going to have to beef 16 up your customer support staff because this is such a growing 17 problem, you're getting overwhelmed by it. 18 MR. PRATT: Because of identity theft, in 19 particular? 20 MR. MEDINE: Right. Or fraud in general. 21 MR. PRATT: I think fraud -- Dennis, do you want to 22 -- does anybody want to make a specific response to that? 23 I can say generally, yes, we're seeing some 24 increase in fraud; and, yes, it challenges our systems; and, 25 yes, that means we have to constantly be reevaluating and

saying, do we need to add more people; and, yes, that's a cost
 center for the credit reporting industry. It's a necessary
 cost center because we have to deal with these consumers,
 because these consumers need our assistance in addressing the
 problems.

I don't want to lead us to a misperception that it's spinning out of control. It's just that every time we see an increase, we've got to do something about it and bring more people on -line.

10 MR. MEDINE: Ray?

MR. CRESCENZO: My name is Ray Crescenzo with
Associated Credit Bureaus.

Diane Terry earlier said that she's having proactive calls coming in, there's an increase in that. The fact that we've put out the 800 numbers to all the customer base in the industry has created the situation where we have people who now have their wallet stolen know they have to contact us to let us know that there's been a theft.

So it might not be a true identify fraud for sure, but people are proactively calling it. So there are increases in that, and we are responding to it.

22 MR. MEDINE: Right behind you.

23 MR. RICE: Dennis Rice, TRW.

I really am concerned about the r eappearance of information. We all have systems now that don't allow

1 information to come back into the file that has been deleted.
2 So that concerns me. And I don't understand how that's
3 happening, but I would sure like to hear more about that
4 individually.
5 I also, though, want to talk about some of the

6 things that we're doing at TRW and I think at the other
7 bureaus.

8 We have changed the way we process this 9 information. Several years ago, this kind of information was 10 simply processed in the same manner as we would treat a 11 regular dispute coming into the system. That was not an 12 effective way of treating the information.

13 So we have streamlined that approach by doing such 14 things as calling the customers as opposed to sending them out 15 notifications and those kinds of things.

16 We at TRW have also started doing something several 17 months ago where, if we see that person's credit information 18 and we see patterns of fraud, where it looks like this person actually is a fraud victim, we will immediately remove the 19 20 information and check it out later. So we will, on behalf of 21 the consumer, get that information off the file and clean up 22 that file right away if we can, in fact, detect patterns of 23 fraud.

24 So, you know, we are very eager of finding out new 25 ways of doing this processing. And, yes, we do have a concern

about the increase. And there are -- it certainly is putting some stress and strain on our organizations to process this information. But we have to deal with it, both by -- not just by adding resources, by getting a little more smarter in how we're processing these things. And we'll continue to look for these kinds of patterns.

7 MR. CRESCENZO: David, let me just say that also, 8 once we hear a good idea at one company, this is exactly what 9 our trade association is all about. If Trans Union is doing 10 something new and different, then we all want to hear about it 11 and see if that's going to work with our companies. And, vice 12 versa, if TRW's the one who's innovated and come up with 13 something that seems to work well, we want to hear about it. 14 So that's what ACB is all about.

When it comes to the inquiry issue, for example, though, there's a question of compliance. And that's where it becomes a little stickier. And I just want you to know, there are areas where we have to move slowly in order to better understand how we need to handle that data, what can come off the file and what can go on the file. So there are some cases like that.

And I think, John, you had a --

22

23 MR. FORD: David, I'd like to add ress two issues.
24 The first one is -- John Ford with Equifax. Sorry.

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Two issues. The first one is the training. Yes, of course, we go out on the street and whoever is standing there that morning, that's who we bring in to answer the phones.

5

Obviously not so.

6 We put our 210 Information Consultants through very 7 rigorous 12 weeks of training. One week of that is 8 extensively only on fraud assistance. So I think we'd match 9 our Information Consultants with any other similar kind of 10 data processing company in the world.

11 Secondly, we send out -- and, again, it's not 12 scientific and, perhaps in some ways anecdotal -- but we send 13 out -- every nth name who orders a credit report from us, we 14 send out a survey. And the responses from those surveys, for 15 Equifax, have been in the upper 800, 900 range on a range of 0 16 to 1,000, how satisfied are you with the performance, how 17 satisfied are you with the accuracy of the report, et cetera, 18 et cetera. So the measures that we are using to measure how 19 we're doing are coming back positively.

The second issue I'd like to address, David, is we're all gathered here to try to solve a problem. I'm not sure that we're going to know whether we've been successful if we don't have some kind of benchmark.

And I would suggest that part of what the working group should do is to establish a benchmark. I would like to

1 know, for example, David, how many complaints the FTC can

2 verify as actual consumer ID fraud complaints so that we know 3 that whatever we do later on is moving the needle in a 4 positive way. 5 MR. MEDINE: I think that's a useful idea, and I б think that the credit bureaus probably have a lot of 7 information about that, as to consumers who are coming to them 8 as Diane said, there are 12, 13 or 1400. We'll see if that 9 number can be brought down. 10 Let me raise an issue that was touched on earlier, 11 which is the back end side; and maybe the folks from 12 Fair-Isaac could talk about that. 13 Some consumers have experienced getting calls from 14 their credit card issuer saying: There's an unusual pattern 15 of charges on your account. Could you tell us more about 16 that? 17 First of all, is that going on as widely as it 18 should be in terms of credit card issuers monitoring 19 transaction activity to detect fraud patterns? 20 And, second, are we taking advantage of that phone 21 call to let the consumers know, who have had unusual patterns, 22 what they can do proactively to try to see if there is someone 23 using their identity to take a hold there or just for the 24 credit card company to say: Well, that solves our problem but 25 doesn't give the information to the consumer that arms them

1 with dealing with the broader problem they're facing.

2 I don't know if Fair -Isaac wants to speak to that 3 or other folks want to speak to that. But I think that could 4 be a very useful part of the process. 5 MS. RICHARDSON: I may have forgotten all of your б question by now. 7 MR. MEDINE: Could you identify yourself? MS. RICHARDSON: Jill Richardson from Fair 8 -Isaac. 9 So remind me if I don't catch all of the question. 10 Probably I would look to some of the card issuers to help address this. But I think as far as in the U.S. for 11 12 bankcard issuers, I think most every institution has some kind 13 of patter detection system where they can look at changes in 14 behavior and so forth and predict that. And if it looks like there's suspicious activity, then they would ask the customer 15 16 for more information and so forth. 17 Some of the areas of concern might be more 18 retailers. Now the ones represented here might have more 19 sophisticated systems and so forth. But a lot of times 20 retailers will look at just plain velocity. You know, how 21 many transactions within the past 24 hours. And sometimes that's not as predictive as, you know, looking at past 22 23 purchase patterns and comparing that to future purchase 24 patterns.

Debit cards might be another area where we're not
 doing quite as much in and so forth.

But, you know, internationally, as well, they don't do quite as much as the U.S. So I think from that standpoint, the U.S. is far and above better than what we see in a lot of other countries.

So, hopefully, that gets the first part of yourguestion. I can't remember what the second part was.

9 MR. MEDINE: The second part is: Once you've 10 called that consumer and said, is this activity yours and they 11 say, no, do you say thank you very much; or do you start 12 educating the consumer that they may have a bigger problem 13 than just your card.

MS. RICHARDSON: I think I'll let one of theissuers actually address that question.

16 MR. MEDINE: And I really want to be more forward 17 looking. I mean, I guess the question is: Should we be doing 18 that? Not to call anyone into account for not doing it.

But is that a moment when we can start taking advantage of the consumer's attention to this issue to start educating them to the fact that they have a problem and telling them what they can do to maybe pull their credit report and start solving that problem?

I don't know if any issuers want to say whether that's a moment when they could start working with consumers

1 more generally.

2 Okay. Great idea. 3 MS. BIRARELLI: I know the company that I work for 4 does that. 5 MR. MEDINE: Would you identify yourself? 6 MS. BIRARELLI: Marianne Birarelli from Sears. 7 We need to do it because we have a responsibility 8 to the companies we work for economically, and we also have a 9 responsibility to our card members if they have become 10 victims. Quite often what will happen, when we do place that 11 12 call, more often than not, the card member will not know that 13 their credit card was lost or stolen. And that has been a 14 problem. 15 And the company that I work for has seen an 16 increase in fraud as a result of the loss and stolen credit 17 card that wasn't reported by the card member. 18 So that may be something that, you know, we really want to make sure that our customers keep in mind, that if 19 20 their credit card is lost or stolen that they do report it to 21 us. 22 They'll say, sometimes: Yeah, my wallet was 23 stolen, I forgot to call. 24 Or sometimes we'll find a fraudulent application 25 that way, too. And at all times, we will use that opportunity

1 to advise them what we can do for them to clear up their 2 credit bureau, if we have any information for them as to how 3 this could have happened, and to get information. 4 So it starts right there with the call. 5 MS. QUADRINO: Hi. Laura Quadrino from G.E. б Capital. 7 The second part of Marianne's comment is: 8 Oftentimes when we detect a fraudulent application is we're 9 unable to contact or find a victim. So it's not that we don't 10 want to. We can't. 11 So we can't notify the victim that they're possibly 12 a victim and then give them the additional information to help 13 them notify the bureaus. We may start that application, but 14 with the advent of the unlisted phone number and every other 15 thing consumers are doing to protect themselves, they often 16 protect themselves from us as well. 17 MR. MEDINE: Oh, the question, I guess, is if it's 18 an existing account that goes bad you may have a greater 19 opportunity to get to the consumer. 20 But you're right, then, a new account, where you 21 don't know who the real consumer is. 22 MS. HARRINGTON: Stuart, a question: Do you think 23 that there might be some benefit to ACB developing some 24 information for consumers that could be played when they call 25 a credit reporting agency for whatever reason and are put on

1 ho

hold, which I'm sure, as the system is inundated and

2 increasingly stretched, must be happening? 3 If there are some -- and I want to -- I guess I 4 want to, you know, echo something that Mary said earlier, 5 which is, of course, we don't want to blame consumers here. б But, on the other hand, we want to empower them. 7 And I wonder, since we're all waiting on the phone 8 to do whatever business it is with the credit reporting 9 agency, whether there might be some useful information that 10 could be played to that captive consumer about, for example: 11 Make sure to check your credit report once or twice a year. 12 You know: You should know about the problem of identity fraud 13 and people stealing this information. 14 Is that -- am I right i n assuming that there are 15 phone trees that the credit reporting agencies, that people 16 are on hold, and is there use being made right now of that 17 hold time? 18 MR. MEDINE: It might help to put Musak out of 19 business and give consumers some useful information at the 20 same time. 21 MR. PRATT: That's one of those -- this is Stuart 22 Pratt with Associated Credit Bureaus. 23 It's one of those questions where you want to jump 24 up and down and say: Yeah, pick me. Pick me. I'll answer 25 that one.

For example, with the 800 numbers, when a victim is dialing into one of the fraud units, I believe all three of them -- because I listened to them this past week -- offer the opportunity for a consumer to hit a button and listen to other information that they would need to know that would help them as a victim of this type of fraud.

So, yes, that type of system is used. Yes, there
are phone trees. At the same time, you know, it's our goal to
limit hold times so that the consumers do get to individuals,
particularly through the fraud units. But, yes, we're looking
at ideas like that.

Now, you know, there's going to be consumers who don't want to listen to anything on a recorded message. They only want to talk to a person. So you can lead them to water, but you need to get them to push the button to actually listen to the stuff.

17 It's that educable moment, though. It's one of 18 them. And so if we have a conduit where consumers are cycling 19 into the system and we believe they're a victim of fraud, 20 sure, we want to do anything we can to educate them. An 21 educated consumer works better within the system as well. 22 They help themselves. We can help them better. So it only 23 makes sense.

24 MR. MEDINE: Yeah, and another question, I guess, 25 is when a consumer gets a copy of their report for themselves,

1 is information provided to say if you find something here 2 that's amiss, what do you do next? And that's another 3 possible time when the consumer has taken the initiative to 4 pull their report to say: If this doesn't all -- you can 5 dispute the items on here. And if you see a lot of 6 information that doesn't belong to you, you may wonder whether 7 there are steps you need to take. 8 That's another possibility. 9 MR. PRATT: Again, David, anything that we look at 10 and that we focus group test to make sure it works right 11 within the consumer marketplace, those kinds of disclosures 12 certainly can make sense. I think we're willing to listen to any good idea. 13 14 MR. MEDINE: All right. Thanks. 15 John? 16 MR. SMITH: I heard --17 MR. ME DINE: Could you identify yourself again? MR. SMITH: Oh, John Smith, victim. Sorry. Excuse 18 19 me. 20 I heard it said over here just a little while ago 21 that there are systems in place to prevent information from 22 being -- coming back up on the credit report again. 23 It may be wise to check the front line and see 24 what's really happening. I can't point at any particular 25 agency, but I know for a fact on my credit report items that

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were removed that companies recognized were fraudulent, 2 recognized that they were not mine later reappeared. 3 When I a contacted the credit agency involved and 4 asked why that was happening, I was told that it was because 5 it was being re -reported by the company and that they were not 6 responsible and that I had to put the item back in contest. 7 And that's exactly what they made me do. And it seems to me 8 that once an account number has been flagged that that should 9 not recur. 10 I think we all agree that that's what MR. MEDINE: 11 should be happening. And maybe in our follow -up sessions 12 we'll work to see why it's not happening and what could be 13 done to prevent that from happening in the future. 14 MS. PONDER: Mary Ponder, Consumer Federation of 15 America. 16 We haven't talk a lot about the department of motor 17 vehicles and what happens when the new driver's license is 18 applied for. And I don't know whether there's anybody from 19 here from any of the department of motor vehicles. But it 20 seems to me that that might be a key area that should be 21 brought in, because that's, you know, the underlying 22 identification that is used. 23 And having two young teenage daughters -- not 24 young; teenage daughters; young by our standards -- I can tell 25 you that getting a new driver's license is not a hard problem.
1 And I think that this is something that we might look into.

2 Is there really matches done so that if somebody 3 shows up who is 5'8" and says "I've lost my driver's license" 4 and that person was 5'2", is that flagged? 5 After we get beyond that, what happens if that is б flagged? Who do they notify? Is that another way that it 7 could be fed into the system that this identity is possibly 8 going to be used another way? 9 MS. ALPERT: Sheri Alpert, IRS Privacy Advocate 10 Office. 11 My question kind of follows up on that. And 12 actually, I have two separate questions. 13 I don't mean to put anyone from another federal 14 agency on the spot; however, what are the circumstances under 15 which, if someone is a victim of a particularly eqregious case 16 of identity theft, if there is a degree of egregiousness, 17 where a consumer can go to the Social Security Administration 18 and request a new SSN and just try to start all over again? 19 And then a second question is: Where does "super 20 bureaus" fit into this whole thing? Because I, truly, don't 21 know. I mean, we've been talking about the big three, and I 22 just didn't know what kind of role the super bureaus play in 23 this whole process also. 24 MR. MEDINE: All right. Do we have someone from 25 social security here?

MR. KATTLER: John Kattler, Social Security

2 Administration.

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3 Historically, we have been reluctant to change4 social security numbers for obvious reasons.

5 Our problem, historically, has been the other way 6 around: People having issued multiple numbers for one reason 7 or another, sometimes fraudulent, sometimes just because when 8 they lost their number, the material didn't match up in a way 9 that told us it's the same person.

But we -- as I understand it, there is now a procedure in place that allows people who fall into what we might cull the "horror story" category of stolen identity and so forth would meet the criteria for issuance of a new number. And it can be done, in spite of what it said in the handout there.

16 MR. MEDINE: And what -- can you contact the Social 17 Security Administration to get that accomplished?

18 MR. KATTLER: Yes. Yes.

MR. MEDINE: I mean, we've sat in this room and talked about the problem of credit repair and file segregation where consumers want to get another social security number so they can start a new credit --

23 MR. KATTLER: We don't hand it out lik e candy just 24 because they want it done or whatever. They would have to 25 meet criteria.

1 MR. MEDINE: All right. So it's a double -edged 2 sword, it could be a very effective remedy; but it can also be 3 used to defraud creditors at the same time. So we have to be 4 careful about how that's used. 5 The second question was about super bureaus. I б don't know if anyone wants to address that. 7 I assume what you're talking about are companies 8 that buy and re -sell credit reports to lower volume users. 9 Did you have a point in mind about what the concern 10 is? Is that a back door -- is that a --11 MS. ALPERT: Sheri Alpert again. 12 Yeah, I just thought it might be a contributory 13 factor to bad information reappearing on subsequent credit 14 reports of the big three. MR. MEDINE: Okay. 15 16 MS. ALPERT: I have no idea. 17 MR. MEDINE: I think we're trying to focus more on 18 the consumer solutions right now, but I don't know if anyone 19 particularly wants to address that. 20 I mean, we have brought cases against super bureaus 21 in the past for not having adequate procedures in place. And 22 it's certainly something that we're concerned about, that 23 there be full compliance, whether it's a major credit bureau 24 or a super bureau.

Any other thoughts about how consumers who face the
 problem can help themselves dig out?
 Yes?

MS. PRESSLEY: Pam Pressley, California Public
Interest Research Group.

6 I still haven't really heard a clear answer to 7 Ruth's earlier question just on what creditors can require 8 consumers to do, because we keep hearing credit bureaus 9 telling consumers if the information is reported as 10 fraudulent, or it's confirmed fraudulent by the creditors, 11 there's nothing they can do; then the consumer has to go to 12 the creditor; and often they're told they need a notarized 13 statement and they must jump through all these hoops to get it 14 removed.

And from what I understand, they cannot -creditors cannot condition the removal of the fraud on receiving a notarized statement. A lot of times it just becomes so costly, if they've got 15 different fraudulent accounts; or if it's a relative, it's particularly difficult sometimes for a consumer to do that.

21 And I'm just wondering what creditors would tell 22 consumers that they need to do to get these fraud accounts 23 permanently removed.

24 MR. MEDINE: I know there are some folks from the 25 -- were some folks from the Federal Reserve Board here

1 earlier. I don't know if they want to address that. Or the 2 credit card issuers, who handle these kinds of disputes, may 3 address what it is consumers are asked to do in this process. 4 MR. MONTESION: Tony Montesion from AT&T. 5 Again, if we get a call and subsequently б investigate that it is a fraud victim, we basically send the 7 universal data form to the credit bureaus to remove the trade. 8 We do educate the consumer that they should notify 9 or call their other credit grantors to see if there's unusual 10 activity on that. 11 Also, we do recommend a consumer statement if, in 12 fact, that's what they want to do, and tell them what the 13 steps are to go through that. 14 We don't require anything notarized or any of those 15 types of forms that some people have mentioned. Occasionally 16 we will ask for an affidavit, specifically in domestic fraud, 17 if we need to prosecute a family member or something like 18 that. But as far as notarizing forms, we don't ask for that. 19 In removing the information, I think there was clearly a problem. I'll take the heat off the credit bureaus 20 21 a little bit. There's a CDV, Consumer Dispute Verification 22 process, that, in the past, the credit bureaus would send the 23 Consumer Dispute Verification based on a consumer disputing 24 information. If the credit grantor didn't respond to that 25 within a 30 -day period, they would remove the data. But if

1 the credit grantor didn't fix that on their own files, they
2 would just report it again the following month.

I think, basically, that's taken care of, at this point, where you won't let that into the database again. So a lot of it was the credit grantor creating some of that problem of the trades reappearing.

7 MR. IDELSON: I would like to throw out a couple of8 thoughts here.

9 It seems to me there are two grossly under-utilized 10 media for education. It's so obvious that I wonder why it 11 hasn't been used. But think of all of those people who get 12 onto 800 numbers or other numbers and wait. What do they 13 listen to? Maybe nothing. Maybe sales pitch. But also maybe 14 elevator music.

What a nice opportunity for a consumer educationmessage.

Another is the Internet. I mean, when I sign on to AOL, more -- almost always I am confronted by a sales message before I have a chance to even find out whether I have mail. Now I sign on at least once a day. And probably a lot of people sign on more frequently.

If one out of 10 times I got a message, I think that the on -line services have a responsibility to think of themselves as a communications media. They just can't -- if they want to get into the commercial world and sell things

1 through the on -line services, they ought to act more 2 responsibly.

3 MR. MEDINE: That's a good suggestion. We have 4 been working with the Interactive Services Association to 5 accomplish some of those goals. But that's certainly a very 6 good suggestion.

7 Other comments? Thoughts?

8 Well, I'd like to call upon our Bureau Director of 9 the FTC, Jody Bernstein to give some sort of farewell and 10 concluding remarks.

MS. BERNSTEIN: Thank you very much, David.
This has been a really remarkable morning, once
again.

I want to reiterate what Commissioner Steiger said this morning, and that is to thank all of you, both for coming and for participating, and for your expression of common concern about a serious problem that we hope we can make further progress with in this and similar forums.

19 I really do -- the entire Commission was very20 supportive of our effort, and I'm sure will continue to be.

I would particularly like also to thank our staff, who I think worked very hard on short notice and did a superb job of making us as accessible as we could be to all of you. So my gratitude to them.

1 So what did we hear this morning? And I won't try 2 to summarize because there was much too much and much too much 3 to absorb. We will do that in the future. We will make an 4 effort at least to summarize in some detail the discussion 5 this morning, because I think it will be useful. 6 But I guess there were two things that I would 7 mention to you. The first is, I think I heard 8 agreement and consensus about the need to continue dialogue to establish 9 10 what has been already done successfully by you with us and

11 consumer groups in the telemarketing area, led by Eileen 12 Harrington, who led this really unique effort of a partnership 13 for consumer and business education in a similar difficult 14 area.

15 I think we can, if there is consensus and 16 agreement, build upon that successful effort that all of you 17 contributed so much to. It really has worked exceedingly well so far; and I think we -- again, if there is consensus, I was 18 19 going to ask if all of you who would be interested would do 20 two things. One, if you're interested in working with us on 21 such a partnership and have a business card, deposit it in 22 this box that Carolyn Shanoff has left.

And I had intended to ask if you would all leave your social security number and credit card numbers, but I thought perhaps that would be not in good form.

1 The other part of that is -- again, I think we 2 reached a consensus on this -- we're also going to hold a 3 contest for the theme song that will go on this 800 number. 4 There will be one theme song led by -- and there will be a 5 contest. You'll get a prize. That is, you'll get to come 6 back again for another session to develop these messages that 7 I think we've all heard we can do a lot with.

8 One other point that I thought I heard a good deal 9 of agreement upon, and that is what role -- and I ask it as a 10 question -- what role can the FTC, can the Bureau, continue to 11 play in terms of collecting and, perhaps, evaluating, with people competent to evaluate it, these various technologies 12 13 some of which are very high -tech and others that are simply 14 human kinds of solutions. That would be an ongoing effort 15 that would be available to all of us and all of you who are 16 working to find solutions to this very complex area? I raise 17 it as a question because I heard it a couple of times. I 18 think we could play such a role, but I would like to hear from 19 any of you in that context, of what continuing role could the 20 FTC play in that effort as well?

So those were some of my thoughts about this very, very valuable effort this morning. We are -- aren't we --David and others in the Bureau committed to being at least a facilitator, a convener, a leader, if you will, in finding solutions to a problem because we are the lead federal agency

1 addressing consumer issues and consumer problems.

2	I would make only two other remarks. And that is
3	that as we continue on this effort, we will be in touch with
4	the National Association of Attorneys General, whom we work
5	with all the time, to the extent that some of the questions or
6	issues that have been raised address state agencies or state
7	operations.
8	We would also continue to be involved with other
9	government agencies, particularly Social Security, the Postal
10	authorities, and the Secret Service if it isn't too secret for
11	them to come the next time.
12	So I would like very much, again, to thank you for
13	coming, particularly, Mr. Smith, who led off this morning
14	focusing on one experience, not untypical.
15	So, again, Mr. Smith, thank you for the trip, and
16	for all of you who traveled, to come this morning.
17	Don't forget to leave your cards in the box if you
18	want to continue with us.
19	And the rest of you will be drafted, so you might
20	as well leave your cards.
21	Thank you.
22	(Whereupon, at 12:00 p.m., the hearing was
23	concluded.)
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CERTIFICATE

DOCKET/CASE NUMBER: P964810

CASE TITLE: CONSUMER IDENTITY FRAUD MEETING HEARING DATE: August 20, 1996

I HEREBY CERTIFY that the transcript contained herein is a full and accurate transcript of the notes taken by me at the hearing on the above cause before the FEDERAL TRADE COMMISSION to the best of my knowledge and belief.

DATED: August 20, 1996

SIGNATURE OF REPORTER

Gregg Poss (NAME OF REPORTER - TYPED)

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