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   FEDERAL TRADE COMMISSION
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                       UNITED STATES DISTRICT COURT
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                  FOR THE CENTRAL DISTRICT OF CALIFORNIA
                              WESTERN DIVISION
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   FEDERAL TRADE COMMISSION,
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                        Plaintiff,
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   AMERICAN BARTENDING INSTITUTE, INC., )
                                             COMPLAINT FOR PERMANENT
      a California corporation,
                                             INJUNCTION AND OTHER
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      dba American Bartender's Institute,)
                                             EQUITABLE RELIEF
      Shopping for Cash, and Consumer
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      Response Group,
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   INTUITIVE LOGIC, INC., a California
      corporation, dba American
      Bartender's Institute, Shopping
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      for Cash, and Consumer Response
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      Group,
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   STEVAN P. TODOROVIC, individually
      and as an officer of the
26
      corporations, and
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   MICHAEL G. HARVEY, individually
      and dba Harvey Computer
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      Solutions, Secret Shoppers Online
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PLI

and Secret Shoppers Resource, Defendants.

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Plaintiff, the Federal Trade Commission ("FTC" or "Commission"), for its complaint alleges:

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The FTC brings this action under Sections 13(b) and 19 of the Federal Trade Commission Act ("FTC Act"), 15 U.S.C. §§ 53(b) and 57b, and the Telemarketing and Consumer Fraud and Abuse Prevention Act ("Telemarketing Act"), 15 U.S.C. §§ 6101-6108, to secure preliminary and permanent injunctive relief, rescission of contracts and restitution, disgorgement of illgotten gains, and other equitable relief against American Bartending Institute, Inc., Intuitive Logic, Inc., Stevan P. Todorovic, and Michael G. Harvey (collectively, "Defendants") for Defendants' deceptive acts or practices in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), and the FTC's Trade Regulation Rule entitled "Telemarketing Sales Rule" ("TSR"), 16 C.F.R. Part 310.

# JURISDICTION AND VENUE

- 2. This Court has jurisdiction over this matter pursuant to 28 U.S.C. §§ 1331, 1337(a), and 1345, as well as 15 U.S.C. §§ 45(a), 53(b), 57b, and 6105(b).
- 3. Venue in the United States District Court for the Central District of California is proper under 28 U.S.C. § 1391(b) and (c), as well as under 15 U.S.C. § 53(b).

#### THE PARTIES

Plaintiff, the Federal Trade Commission, is an independent agency of the United States Government created by statute. 15 U.S.C. §§ 41-58, as amended. The Commission enforces Section 5(a) of the FTC Act, 15 U.S.C. § 45(a), which prohibits unfair or deceptive acts or practices in or affecting commerce. The Commission also enforces the TSR, 16 C.F.R. Part 310, which prohibits deceptive or abusive telemarketing acts or practices. The Commission is authorized to initiate federal district court proceedings, by its own attorneys, to enjoin violations of the FTC Act and the TSR and to secure such equitable relief as may be appropriate in each case, including restitution for injured consumers. 15 U.S.C. § 53(b), 57b, 6102(c), and 6105(b).

- 5. Defendants American Bartending Institute, Inc. and Intuitive Logic, Inc., both dba American Bartender's Institute, Shopping for Cash, and Consumer Response Group, are California corporations with their principal place of business at 25 West Anapamu Street, Santa Barbara, California. American Bartending Institute and Intuitive Logic transact, or have transacted, business in the Central District of California.
- 6. Defendant Stevan P. Todorovic is an officer of American Bartending Institute and Intuitive Logic. At all times material to this complaint, acting alone or in concert with others, he has formulated, directed, controlled, or participated in the acts and practices of American Bartending Institute and Intuitive Logic, including the acts and practices set forth in this complaint. He resides and transacts, or has transacted, business in the Central District of California.
- 7. Defendant Michael G. Harvey does business as Harvey
  Computer Solutions. He also has done business as Secret Shoppers
  Online and Secret Shoppers Resource. At all times material to

this complaint, acting alone or in concert with others, he has formulated, directed, controlled, or participated in the acts and practices set forth herein. He resides and transacts, or has transacted, business in the Central District of California.

#### COMMERCE

8. At all times relevant to this complaint, Defendants have maintained a substantial course of trade in or affecting commerce, as "commerce" is defined in Section 4 of the FTC Act, 15 U.S.C. § 44.

# **DEFENDANTS' BUSINESS PRACTICES**

# Bartending Program

- 9. From at least October 2001 to July 2004, Defendants, doing business as American Bartending Institute and American Bartender's Institute (collectively, "ABI"), offered a purported training and job placement service for bartenders. As part of this program, Defendants placed classified advertisements in media throughout the United States, inviting those interested in bartending positions to call Defendants' toll-free telephone number for further information.
- 10. Defendants generally placed their advertisements in the "Help Wanted" sections of local newspapers, and the advertisements appeared to be "help wanted" ads for actual bartending positions. A typical ad stated, "BARTENDER TRAINEES NEEDED. \$250 a day potential. Local Positions. 800-293-3984 ext 3369." In most instances, consumers who responded to the ads believed they were calling either a job placement service or local bars that had bartending positions available.
  - 11. Consumers who called the toll-free telephone number

listed in the advertisements were connected to one of Defendants' telemarketers, who began by asking consumers if they were calling about the bartending positions that needed to be filled. When consumers responded that they were, Defendants' telemarketers then asked consumers for their zip codes. Upon providing their zip codes, consumers were told that a specific number of bartending positions were then available in the consumer's local area. Defendants' telemarketers told consumers, expressly or by implication, that a list of local available bartending positions would be provided, but that first the consumer would have to become certified by ABI. Defendants' telemarketers made it appear that certification by ABI was required before consumers could be considered for any of the available positions.

- 12. In numerous instances, Defendants expressly or impliedly guaranteed that consumers would obtain bartending jobs after being certified by ABI. Defendants advised consumers to show their ABI certification to potential employers and to say that they were referred by ABI.
- 13. Consumers who agreed to purchase ABI's bartending program subsequently received in the mail a bound publication entitled "Guide to Professional Bartending," along with a "Certification Test" comprised of 70 questions. The test indicated that ABI would "certify" any consumer who answered at least 49 questions correctly on this open book test.
- 14. Once consumers were certified by ABI, they were supposed to receive a list of bars in their area that were seeking to hire ABI certified bartenders. Unfortunately, the list of bars that ABI provided was no more valuable to consumers than the listing of

bars that is readily available in consumers' local Yellow Pages. The bars on ABI's list had no relationship with ABI, often had never heard of ABI, and in many instances were not even hiring bartenders. Even if a bar on the list may have had positions available, the fact that a consumer had been certified as a bartender by ABI meant nothing to the prospective employer.

# Mystery Shopping Program

- 15. In addition to their bartending program, since at least June 2003, Defendants, doing business as Shopping for Cash, Secret Shoppers Online, Secret Shoppers Resource, and Consumer Response Group, also have offered a purported training and job placement service for mystery shoppers. As part of this program, Defendants placed classified advertisements in media throughout the United States, inviting consumers to call a toll-free telephone number for further information on becoming a mystery shopper.
- 16. Defendants generally placed their mystery shopping advertisements in the "Help Wanted" sections of local newspapers, and the advertisements appeared to be "help wanted" ads for actual mystery shopping positions. A typical ad stated: "MYSTERY SHOPPERS NEEDED! National businesses need shoppers to evaluate products & services. Get paid to shop! (email req'd) 1-800-706-5507 ext. 9934." In most instances, consumers who responded to the ad believed they were calling a company that actually was offering employment for mystery shoppers.
- 17. Consumers who called the toll-free telephone number were connected to one of Defendants' telemarketers, who began by asking consumers if they were calling about starting work as a mystery shopper. When consumers responded that they were, Defendants'

telemarketers then asked consumers for their zip codes. Upon providing their zip codes, consumers were told that a specific number of stores and businesses in the consumer's local area were looking for mystery shoppers. Defendants' telemarketers told consumers that a list of local available mystery shopping assignments would be provided, but that first the consumer would have to become certified as a mystery shopper. Defendants' telemarketers made it appear that certification was required before consumers could be considered for any of the mystery shopping assignments.

- 18. Defendants' telemarketers claimed that consumers could earn up to \$20 or \$30 per assignment, or up to \$50,000 per year, as a mystery shopper. In numerous instances, Defendants expressly or impliedly guaranteed that consumers would obtain mystery shopping assignments after being certified by Defendants.
- 19. Some consumers who agreed to purchase Defendants' mystery shopping program subsequently received in the mail a bound publication entitled "Mystery Shopping 101 Course," along with a "Certification Test" comprised of 50 questions. Other consumers obtained access to these materials on Defendants' website. The "Certification Test" indicated that Defendants would "certify" any consumer who answered at least 35 questions correctly on this open book test.
- 20. Once consumers were certified by Defendants, they were supposed to receive a list of available mystery shopping assignments. Unfortunately, Defendants did not provide its customers with actual mystery shopping assignments. Defendants instead provided such customers with a list of companies that may

or may not be looking for mystery shoppers. Defendants' certification meant nothing to those companies.

# Defendants' Unauthorized Billing Practices

- 21. In the course of advertising and telemarketing their bartending and mystery shopping programs, Defendants' telemarketers sometimes told consumers that Defendants needed consumers' credit card or checking account information for a "credit check," "registration," or for "account" purposes only. Consumers understood this to mean that they would not be charged unless they later authorized a charge to their credit card or a debit to their checking account. In other instances, consumers were told that they would not be charged until after the expiration of a thirty day trial period. In either case, however, Defendants often proceeded to charge consumers' accounts right away.
- 22. Defendants' telemarketers also employed several tactics to attempt to confuse consumers about how much they would be charged for Defendants' bartending and mystery shopping programs. In the initial sales call, for example, Defendants' telemarketers first indicated that the cost of the bartending program was \$79.00. This was the only price for the program that defendants' telemarketers had quoted at the time they asked for consumers' billing information. At the end of the sales call, however, after the billing information had been provided, consumers were told that their accounts would be charged \$98.90. The higher cost allegedly was due to a shipping and handling charge of \$19.90. Some consumers complained that they were never told of this additional shipping and handling charge in the initial sales call.

24. One month from the date of the initial sales call, moreover, Defendants often charged consumers' credit cards or checking accounts an additional monthly charge of \$9.95 or \$4.95, allegedly for additional training or for access to Defendants' job databases. In some instances, consumers were not told of these additional monthly charges at the time of their purchase. In other instances, defendants did not provide consumers with the athome course materials or the certification materials in time for consumers to avoid incurring the additional monthly charge.

# Defendants' Deceptive Refund Practices

25. Defendants' telemarketers also misrepresented the bartending and mystery shopping programs as low-risk purchases by indicating that consumers would receive the materials on a thirty day trial basis and that they would have thirty days to review and return the materials for a full refund. Yet Defendants later relied on conditions that were not clearly and conspicuously disclosed at the time of the order to deny consumers requested

refunds.

- 26. For example, consumers were required to return
  Defendants' materials, along with a completed refund request,
  within thirty days of their order, not within thirty days of
  receiving the materials in the mail from Defendants. The returned
  materials also had to be received by Defendants within the thirty
  day period before a refund would be issued. Defendants sometimes
  delayed sending consumers the initial course materials that
  included the refund request form, thereby minimizing the
  possibility that a consumer would be able to meet Defendants'
  thirty-day deadline.
- 27. Defendants also required consumers to fill out the refund request form in order to obtain a refund, but that requirement often was not clearly and conspicuously disclosed to consumers during the sales call. The refund form was required even if the program was accessed by consumers only on Defendants' website. In that situation, consumers were required to call Defendants to request that a refund form be mailed to them and then to return the completed form to Defendants within thirty days. Defendants generally refused to issue refunds unless consumers completed the refund form, even if consumers had returned Defendants' materials without opening them.
- 28. Defendants also refused to issue refunds to those consumers who had taken and passed Defendants' bartending or mystery shopping certification test. Defendants told such consumers that they had paid to become certified as a bartender or mystery shopper and that they therefore had received what they had paid for. Yet because Defendants represented to consumers during

the initial sales call that they were required to pass Defendants' certification test before applying for bartending or mystery shopping jobs, consumers often first realized that Defendants' certification was worthless when they attempted to obtain a bartending job or a mystery shopping assignment after becoming certified. Consumers then sought refunds from Defendants, which were refused.

29. Even in instances where Defendants offered to refund a portion of the cost to the consumer, Defendants refused to refund the purported \$19.90 shipping and handling fee for the bartending program, or the \$9.90 registration or shipping and handling fee for the mystery shopping program. Defendants' actual cost to mail their programs to consumers was approximately \$1.43. In numerous instances, the fact that the shipping and handling or registration fees were non-refundable was not clearly and conspicuously disclosed to consumers at the time they placed their orders.

#### Upsel1

- 30. After obtaining consumers' billing information for the purchase of Defendants' bartending or mystery shopping programs, Defendants' telemarketers then were required to offer consumers an "upsell." "Upselling" is a telemarketing technique where one seller sells it products or services through inbound or outbound telemarketing calls, and then offers a second seller's goods or services after the consumer already has provided billing information to purchase the initial product or service.
- 31. The "upsell" products offered by Defendants generally involved a free-to-pay conversion feature, meaning that the product or service initially would be provided to the consumer

free of charge for a limited time, but after the expiration of the free trial period, the consumer would be charged unless the consumer took some action to cancel.

- 32. In numerous instances, in the course of offering these "upsells" to consumers, Defendants' telemarketers introduced the "upsell" as a bonus, to thank the consumer for the initial sales transaction. The telemarketers typically stated that "we" will provide the consumer with a free trial period of the upsold product or service. Defendants' telemarketers did not clearly and conspicuously disclose that the seller for the upsold products or services actually was someone other than Defendants or that the purpose of the "upsell" portion of the call was to sell goods or services.
- 33. In numerous instances, in the course of offering these "upsells" to consumers, Defendants' telemarketers used the billing information that consumers had provided for the bartending or mystery shopping program to charge consumers for the "upsell." In doing so, Defendants' telemarketers often did not obtain from consumers the last four digits of the account number to be charged.
- 34. Defendants' telemarketers also often did not obtain the consumer's express agreement to have a particular account number charged. In many instances, the upsell scripts did not require the consumer to expressly agree to the offer but ended with an ambiguous "OK." At that juncture, unless the consumer expressly objected, the free trial of the upsold product or service would be provided, and the consumer's credit card or bank account would be charged or debited once the trial period expired. That sometimes

occurred even where consumers expressly stated that they were not interested in the upsell.

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# VIOLATIONS OF SECTION 5 OF THE FTC ACT

# COUNT ONE

- In numerous instances, in the course of offering for 35. sale or selling their bartending program, Defendants represented, expressly or by implication, that they would provide consumers who purchased and completed their bartending program with a list of local bars in the consumer's area that were seeking to hire bartenders who had been certified by Defendants.
- In truth and in fact, Defendants did not provide consumers who purchased and completed their bartending program with a list of local bars in the consumer's area that were seeking to hire bartenders who had been certified by Defendants.
- Therefore, the representation set forth in Paragraph 35 37. was, and is, false and misleading and constitutes a deceptive act or practice in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

# COUNT TWO

- In numerous instances, in the course of offering for 38. sale or selling their mystery shopping program, Defendants represented, expressly or by implication, that they would provide consumers who purchased and completed their mystery shopping program with a list of companies in the consumer's area that were seeking to hire mystery shoppers who had been certified by Defendants.
- In truth and in fact, Defendants did not provide consumers who purchased and completed their mystery shopping

program with a list of companies in the consumer's area that were seeking to hire mystery shoppers who had been certified by Defendants.

40. Therefore, the representation set forth in Paragraph 38 was, and is, false and misleading and constitutes a deceptive act or practice in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

# COUNT THREE

- 41. In numerous instances, in the course of offering for sale or selling their mystery shopping program, Defendants represented, expressly or by implication, that consumers would earn up to \$20-\$30 per mystery shopping assignment, or up to \$50,000 per year, if consumers purchased and completed Defendants' mystery shopping program.
- 42. In truth and in fact, in numerous of these instances, consumers did not earn up to \$20-\$30 per mystery shopping assignment, or up to \$50,000 per year, if consumers purchased and completed Defendants' mystery shopping program.
- 43. Therefore, the representation set forth in Paragraph 41 was, and is, false and misleading and constitutes a deceptive act or practice in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

#### COUNT FOUR

44. In numerous instances, in the course of offering for sale or selling their bartending and mystery shopping programs, Defendants represented, expressly or by implication, that they would not use consumers' checking account or credit card information for the purpose of debiting consumers' bank accounts

- 45. In truth and in fact, in numerous of these instances, Defendants did use consumers' checking account or credit card information for the purpose of debiting consumers' bank accounts or billing consumers' credit card accounts without consumers' authorization.
- 46. Therefore, the representation set forth in Paragraph 44 was, and is, false and misleading and constitutes a deceptive act or practice in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

## COUNT FIVE

- 47. In numerous instances, in the course of offering for sale or selling their bartending and mystery shopping programs, Defendants represented, expressly or by implication, that they would charge consumers' accounts one time only for a stated price, such as \$49.00, \$59.00, or \$79.00.
- 48. In truth and in fact, in numerous of these instances, Defendants charged consumers' accounts one or more times for a total amount greater than the stated price.
- 49. Therefore, the representation set forth in Paragraph 47 was, and is, false and misleading and constitutes a deceptive act or practice in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

## COUNT SIX

50. In numerous instances, in the course of offering for sale or selling their bartending and mystery shopping programs, Defendants represented, expressly or by implication, that they

would provide refunds to consumers upon request.

- 51. In truth and in fact, in numerous of these instances, Defendants failed to disclose that they actually impose additional conditions and restrictions that discourage consumers from seeking refunds or restrict the availability of refunds. These conditions and restrictions would be material to consumers in their decisions to purchase Defendants' programs.
- 52. In light of the representation set forth in Paragraph 50, above, the failure to disclose that Defendants actually impose additional refund conditions and restrictions was, and is, false and misleading and constitutes a deceptive act or practice in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

# THE TELEMARKETING SALES RULE

- 53. In the Telemarketing Act, 15 U.S.C. §§ 6101-6108, Congress directed the FTC to prescribe rules prohibiting abusive and deceptive telemarketing acts or practices. On August 16, 1995, the Commission promulgated the Telemarketing Sales Rule ("TSR"), 16 C.F.R. Part 310, with a Statement of Basis and Purpose, 60 Fed. Reg. 43842 (Aug. 23, 1995). On January 29, 2003, the FTC amended the TSR by issuing a Statement of Basis and Purpose and the final amended TSR (the "Amended TSR"). 68 Fed. Reg. 4580, 4669. The Amended TSR became effective on March 31, 2003.
- 54. Defendants are "sellers" or "telemarketers" engaged in "telemarketing," as those terms are defined in the TSR, 16 C.F.R. § 310.2(z), (bb), and (cc).
- 55. The TSR generally does not apply to "[t]elephone calls initiated by a customer or donor in response to an advertisement

through any medium." 16 C.F.R. § 310.6(b)(5). This exemption does not apply, however, to "any instances of upselling" during the above telephone calls. <u>Id</u>. As a result, the TSR is applicable to the "upsells" that Defendants offer to those consumers who have purchased the bartending or mystery shopping programs.

- 56. The Amended TSR requires telemarketers that use upsells to induce the purchase of goods or services of a seller different from the seller involved in the initial transaction to disclose promptly and in a clear and conspicuous manner the following information:
  - a. the identity of the seller
  - that the purpose of the call is to sell goods or services; and
  - c. the nature of the goods or services.
- 16 C.F.R. § 310.4(d)(1), (2) and (3).

- 57. The Amended TSR's Statement of Basis and Purpose explains that the oral disclosures "must be promptly disclosed at the initiation of the upsell if any of the information in these disclosures differs from the disclosures made in the initial transaction." 68 Fed. Reg. at 4648. Because Defendants offered upsells that involved the products or services of a different seller, the above disclosures were required to be made at the initiation of the upsell.
- 58. The Amended TSR provides that it is an abusive telemarketing act or practice for a seller or telemarketer to cause "billing information to be submitted for payment, directly or indirectly, without the express informed consent" of the

consumer. 16 C.F.R. § 310.4(a)(6). In order to establish the consumer's "express informed consent" in a telemarketing transaction that involves preacquired account information and a free-to-pay conversion feature, the seller or telemarketer must: "obtain from the customer, at a minimum, the last four (4) digits of the account number to be charged" and also "obtain from the customer his or her express agreement to be charged for the goods or services and to be charged using the account number" for which the last four digits were provided. 16 C.F.R. § 310.4(a)(6)(i)(A) and (B).

59. Pursuant to Section 3(c) of the Telemarketing Act, 15 U.S.C. § 6102(c), and Section 18(d)(3) of the FTC Act, 15 U.S.C. § 57a(d)(3), violations of the TSR constitute unfair or deceptive acts or practices, in or affecting commerce, in violation of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a).

# VIOLATIONS OF THE TELEMARKETING SALES RULE

### COUNT SEVEN

- 60. In numerous instances since March 31, 2003, in connection with Defendants' efforts to "upsell" various products and services of other sellers, Defendants have caused billing information to be submitted for payment without the express informed consent of their customers.
- 61. Defendants' practice as alleged in Paragraph 60 is an abusive telemarketing practice that violates Section 310.4(a)(6) of the Amended TSR, 16 C.F.R. § 310.4(a)(6).

# COUNT EIGHT

62. In numerous instances since March 31, 2003, in connection with Defendants' efforts to "upsell" various products

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and services of other sellers, Defendants have failed to disclose promptly and in a clear and conspicuous manner at the initiation of the upsell:

- the identity of the seller; and a.
- b. that the purpose of the call is to sell goods or services.
- 63. Defendants' practice as alleged in Paragraph 62 is an abusive telemarketing practice that violates Sections 310.4(d)(1) and (2) of the Amended TSR, 16 C.F.R. § 310.4(d)(1) and (2).

#### CONSUMER INJURY

Consumers throughout the United States have suffered and continue to suffer substantial monetary loss as a result of Defendants' unlawful acts or practices. In addition, Defendants have been unjustly enriched as a result of their unlawful practices. Absent injunctive relief by this Court, Defendants are likely to continue to injure consumers, reap unjust enrichment, and harm the public interest.

# THIS COURT'S POWER TO GRANT RELIEF

- Section 13(b) of the FTC Act, 15 U.S.C. § 53(b), empowers this Court to grant injunctive and other relief as the Court may deem appropriate to halt and redress violations of any provision of law enforced by the Commission.
- 66. Section 19 of the FTC Act, 15 U.S.C. § 57b, and Section 6(b) of the Telemarketing Act, 15 U.S.C. § 6105(b), authorize this Court to grant such relief as the Court finds necessary to redress injury to consumers or other persons resulting from Defendants' violations of the TSR, including the rescission or reformation of contracts, and the refund of money.

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67. This Court, in the exercise of its equitable jurisdiction, may award other ancillary relief to remedy injury caused by Defendants' law violations.

# PRAYER FOR RELIEF

WHEREFORE, plaintiff, the Federal Trade Commission, requests that this Court, as authorized by Section 13(b) and 19 of the FTC Act, 15 U.S.C. § 53(b) and 57b, Section 6(b) of the Telemarketing Act, 15 U.S.C. § 6105(b), and pursuant to its own equitable powers:

- 1. Award plaintiff such preliminary injunctive and ancillary relief as may be necessary to avert the likelihood of consumer injury during the pendency of this action and to preserve the possibility of effective final relief;
- 2. Permanently enjoin Defendants from violating the FTC Act and the TSR as alleged herein;
- 3. Award such relief as the Court finds necessary to redress injury to consumers resulting from Defendants' violations of the FTC Act and the TSR, including but not limited to rescission of contracts, the refund of monies paid, and the disgorgement of ill-gotten monies; and
- 4. Award plaintiff the costs of bringing this action, as well as such other and additional relief as the Court may determine to be just and proper.

Respectfully Submitted,

WILLIAM BLUMENTHAL General Counsel

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