UNITED STATES OF AMERICA FEDERAL TRADE COMMISSION OFFICE OF ADMINISTRATIVE LAW JUDGES



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In the Matter of)	<i></i>
DIDIAMCHE ALEH OF FLORED ALLIC)	
DYNAMIC HEALTH OF FLORIDA, LLC)	
CHHABRA GROUP, LLC	•)	
DBS LABORATORIES, LLC)	
VINEET K. CHHABRA aka VINCENT K. CHHABRA, and	l)	Docket No. 9317
JONATHAN BRASH,)	
Respondents.)	
)	

ORDER FINDING RESPONDENT DBS LABORATORIES, LLC IN DEFAULT AND DEFAULT INITIAL DECISION

I. INTRODUCTION

On June 15, 2004, the Federal Trade Commission ("FTC") filed an administrative complaint against a number of respondents, including DBS Laboratories, LLC ("DBS"). The Complaint charges DBS with unfair or deceptive acts or practices in violation of sections 5(a) and 12 of the Federal Trade Commission Act ("FTC Act"). Complaint ¶ 18. DBS failed to file an Answer as required by 16 C.F.R. § 3.12. On October 22, 2004, Complaint Counsel filed a motion seeking an order finding DBS in default and entering a default initial decision ("Motion").

Pursuant to Commission Rule § 3.12(a), a "respondent shall file an answer within twenty (20) days after being served with the complaint" unless a motion is filed or a different time is fixed by the Administrative Law Judge. 16 C.F.R. § 3.12(a). A respondent may be found in default upon failure to file an answer. Rule 3.12(c) states:

Default. Failure of the respondent to file an answer within the time provided shall be deemed to constitute a waiver of the respondent's right to appear and contest the allegations of the complaint and to authorize the Administrative Law Judge, without further notice to the respondent, to find the facts to be as alleged in the complaint and to enter an initial decision containing such findings, appropriate conclusions, and order.

16 C.F.R. § 3.12(c); In re Automotive Breakthrough Sciences, Inc., 1996 FTC LEXIS 763, at *6-10 (Oct. 16, 1996). See also Am. Tractor Trailer Training, Inc., 86 F.T.C. 654, 1975 FTC LEXIS 84, at *19 (Sept. 17, 1975); TV Stereo City Freight Liquidators, Inc., 86 F.T.C. 590, 1975 FTC LEXIS 96, at *14 (Sept. 3, 1975).

The Commission's Rule 3.12(c) is closely modeled after Rule 55 of the Federal Rules of Civil Procedure. Under Rule 55(a), judgment by default may be entered "[w]hen a party against whom a judgment for affirmative relief is sought has failed to plead or otherwise defend" the lawsuit. Fed. R. Civ. Pro. 55(a); see also Automotive Breakthrough, 1996 FTC LEXIS 763, at *8. If the court determines that a defendant is in default, the factual allegations of the complaint will be taken as true. Thomson v. Wooster, 114 U.S. 104 (1885); Klapprott v. United States, 335 U.S. 601, 603 (1949) (district court necessarily accepts the undenied allegations of the complaint as true). This rule applies to cases seeking equitable as well as legal relief. Thomson, 114 U.S. at 110; FTC v. Kitco of Nevada, Inc., 612 F. Supp. 1282, 1297 (D.C. Minn. 1985).

Complaint Counsel provided declarations of Devenette Cox, an FTC Investigator, and Bernita Lofty, a Legal Technician in the Office of the Secretary, Document Processing Branch. Motion, Ex. A, Ex. B. As described by the declarations, the Complaint was mailed via express mail, return receipt requested, to "1485 North Park Dr., Weston, FL 33326," an address provided by DBS during the Commission's prehearing investigation. Motion, Ex. A, Ex. B. Although one document submitted by DBS during the prehearing investigation referred to "North Park Road," Complaint Counsel has demonstrated that "North Park Drive" is the correct address. Motion, Ex. A. The return receipt shows that the package was delivered on June 17, 2004. Motion, Ex. B. Thus, Complaint Counsel has demonstrated that DBS was properly served pursuant to Commission Rule 4.4. 16 C.F.R. § 4.4.

Pursuant to the Commission's Rules, DBS was required to file its Answer on or before July 7, 2004. 16 C.F.R. § 3.12(a). DBS failed to file an Answer, motion, or any other response. DBS failed to respond to Complaint Counsel's August 17, 2004 motion for default. By Order dated September 8, 2004, the August 17, 2004 motion was denied without prejudice. On October 22, 2004, Complaint Counsel filed a Second Motion for Default and Entry of Initial Decision. DBS has not filed an opposition to the October 22, 2004 motion.

Upon consideration of the Motion and attachments, including the declarations, Complaint Counsel's motion is **GRANTED**. The Default Initial Decision follows.

II. FINDINGS OF FACT AND CONCLUSIONS OF LAW

Rule 3.12(c) of the Commission's Rules of Practice requires that when a respondent fails to file an Answer, the Administrative Law Judge is authorized "to find the facts to be as alleged in the complaint and to enter an initial decision containing such findings, appropriate conclusions, and order." 16 C.F.R. § 3.12(c). Accordingly, pursuant to Rule 3.12(c), this section sets forth the appropriate findings of fact and appropriate conclusions.

1. Respondent DBS Laboratories, LLC, ("DBS" or "Respondent") is a Florida limited liability company with offices located at 1485 North Park Dr., Weston, Florida. Complaint ¶ 3.

- 2. DBS has advertised, labeled, offered for sale, sold, and distributed products to the public, including Pedia Loss, a weight loss supplement, and Fabulously Feminine, a female sexual enhancement supplement. Pedia Loss and Fabulously Feminine are either a "food" or a "drug" within the meaning of Sections 12 and 15 of the Federal Trade Commission Act, 15 U.S.C. §§ 52 and 55. Complaint ¶ 6.
- 3. The acts and practices of DBS have been in or affecting commerce, as "commerce" is defined in Section 4 of the Federal Trade Commission Act. Complaint ¶ 7.

Pedia Loss

- 4. DBS has disseminated or caused to be disseminated advertisements for Pedia Loss through various Internet websites, including www.pedialoss.com, www.dynamichealthproducts.com, and www.dbslabs.com, as well as print advertising in Cosmopolitan magazine. According to the product labels, Pedia Loss contains, among other ingredients, fructose, inulin, glutamine, lecithin, citric acid, and hydroxycitric acid (HCA). Advertisements for Pedia Loss products include, but are not necessarily limited to, Complaint Exhibits A through C. The advertisements contain the following statements, among others:
 - a. Pedia Loss

* * *

Child obesity is a growing problem in North America. Pedia Loss is an appetite suppressant for children 6 years and older. Allow children to enjoy their favorite foods without gaining weight. This revolutionary new formula slows the absorption of carbohydrates, allowing more to be burned for energy and less to be stored as fat. This highly effective and natural dietary supplement comes in berry-flavored chewable tablets for easy consumption. In conjunction with a proper diet and exercise program, Pedia Loss can keep your child from becoming a statistic.

Please consult your healthcare provider before giving Pedia Loss to your child.

* * *

This synergistic formula was designed to aide in a child's glucose metabolism. Since many of their favorite foods are rich in carbohydrates but very low in dietary fiber, their digestive tracts and insulin never function properly. Now with Pedia Loss children

can still enjoy their favorite food but with the help of Inulin their bodies with [sic] slow down the absorption of carbohydrate, allowing more to be burned for energy and less to be stored as fat, and give a great source of soluble fiber. In addition to this highly advanced ingredient, we have included supplemental amounts of both glutamine and FOS, which have both been proven to drastically improve intestinal health. Finally this product contains a highly effective compound called HCA. This compound has been shown to safely burn fat without any form of stimulants.

(Complaint Exhibit A: web page from www.dynamichealthproducts.com)

b. Pedia Loss is highly effective for children 6 years of age and older. Children can still enjoy their favorite food in moderation while slowing the absorption of carbohydrates, allowing more to be burned for energy and less to be stored as fat. For best results use in conjunction with an exercise program and a low fat low calorie diet. Please consult your healthcare provider before giving this product to your child.

(Complaint Exhibit B: product label)

c. Child Obesity

an american [sic] reality

According to the Centers for Disease Control and Prevention, childhood obesity is a growing problem in the U.S., with one in ten pre-schoolers considered clinically obese. Pedia Loss addresses this growing health care issue in children 6 years of age and older. Children can still enjoy their favorite foods in moderation, while slowing the absorption of carbohydrates. The use of Pedia Loss enables more carbs to be burned for energy and less to be stored as fat. This highly effective and natural dietary supplement comes in berry-flavored chewable tablets that will appeal to children. Best of all is the feeling of strength and confidence they'll experience by overcoming childhood weight problems. . . .

(Complaint Exhibit C: ad in Cosmopolitan Magazine)

Complaint ¶ 8.

- 5. Through the means described in Paragraph 4, DBS has represented, expressly or by implication, that:
 - a. Pedia Loss causes weight loss in overweight or obese children ages 6 and over, and
 - b. When taken by overweight or obese children ages 6 and over, Pedia Loss causes weight loss by suppressing appetite, increasing fat burning, and slowing carbohydrate absorption.

Complaint ¶ 9.

- 6. Through the means described in Paragraph 4, DBS has represented, expressly or by implication, that it possessed and relied upon a reasonable basis that substantiated the representations set forth in Paragraph 5, at the time the representations were made. Complaint ¶ 10.
- 7. In truth and in fact, DBS did not possess and rely upon a reasonable basis that substantiated the representations set forth in Paragraph 5, at the time the representations were made. Therefore, the representation set forth in Paragraph 6 was, and is, false or misleading. Complaint ¶ 11.

Fabulously Feminine

- 8. DBS has disseminated or caused to be disseminated advertisements for Fabulously Feminine through various Internet websites, including www.usaprescription.com, <a href="www.usapre
 - a. Do you crave more from sexual intimacy? Rev up your sex drive with FABULOUSLY FEMININE. All-natural FABULOUSLY FEMININE can help you build the stamina you need to make your sexual experiences more intense and lasting. . . It's all a matter of stimulating blood flow and increasing sensitivity, and FABULOUSLY FEMININE'S herbal and amino acid formula accomplishes this naturally, yet powerfully. . . .

* * *

PRODUCT INFORMATION

Fabulously Feminine is a safe, natural way to enhance sexual desire, satisfaction and enjoyment. The ingredients in Fabulously

Feminine, when taken daily with a multivitamin, have been shown in a double-blind, placebo-controlled Stanford University study to enhance satisfaction with sex life, the level of sexual desire and frequency of sexual encounters.

It is estimated that 43% of women experience a loss of sexual vitality at some time in their lives. External factors such as stress and fatigue may contribute to the decline in sexual interest. . . .

(Complaint Exhibit D : web page from www.usaprescription.com)

b. It is not unusual for men and women, young or old, to lose desire, arousal and overall satisfaction in the bedroom. Let **DBS Laboratories** give you the fuel you need to re-kindle the fire inside you.

LIBIDO ENHANCER
FABULOUSLY
FEMININE
Dietary Supplement

Millions of women are dealing with the same issues you are. Put your confidence and your relationship in the hands of **Fabulously Feminine** – The safe, natural way to enhance sexual desire, satisfaction and enjoyment. A special libido enhancing formula designed specifically for women, **Fabulously Feminine** contains a proprietary blend of traditional libido enhancing herbs. Not being in the mood for sex is often times the result of poor stimulation; lack of energy, and hormonal imbalance. This product was specially formulated to address these issues. These allnatural ingredients are known to stimulate blood flow and increase sensitivity, making this product one of the most potent available on the market.

(Complaint Exhibit E: National Examiner newspaper ad)

c. LIBIDO ENHANCER
FABULOUSLY

FEMININE

Dietary Supplement

* * *

A scientific formula designed especially for women, **Fabulously Feminine** contains a proprietary blend of clinically proven ingredients for libido health. Not being in the mood for sex is oftentimes the result of poor stimulation, lack of energy, and hormonal imbalance. This product has been formulated to address these issues. . . .

(Complaint Exhibit F: National Enquirer newspaper ad)

Complaint ¶ 12.

- 9. Through the means described in Paragraph 8, DBS has represented, expressly or by implication, that clinical testing proves that Fabulously Feminine enhances a woman's satisfaction with her sex life and level of sexual desire. Complaint ¶ 13.
- 10. In truth and in fact, clinical testing does not prove that Fabulously Feminine enhances a woman's satisfaction with her sex life and level of sexual desire. Therefore, the representation set forth in Paragraph 9 was, and is, false or misleading. Complaint ¶ 14.
- 11. Through the means described in Paragraph 8, DBS has represented, expressly or by implication, that Fabulously Feminine will increase a woman's libido, sexual desire, and sexual satisfaction by stimulating blood flow and increasing sensitivity. Complaint ¶ 15.
- 12. Through the means described in Paragraph 8, DBS has represented, expressly or by implication, that it possessed and relied upon a reasonable basis that substantiated the representation set forth in Paragraph 11, at the time the representation was made. Complaint ¶ 16.
- 13. In truth and in fact, DBS did not possess and rely upon a reasonable basis that substantiated the representation set forth in Paragraph 11, at the time the representation was made. Therefore, the representation set forth in Paragraph 12 was, and is, false or misleading. Complaint ¶ 17.
- 14. The acts and practices of DBS set forth above constitute unfair or deceptive acts or practices in or affecting commerce in violation of Sections 5(a) and 12 of the Federal Trade Commission Act. Complaint ¶ 18.

ORDER

I.

IT IS ORDERED that, for purposes of this Order, the following definitions shall apply:

- A. Unless otherwise specified, "Respondent" shall mean DBS Laboratories, L.L.C., a limited liability company, its successors and assigns, and their agents, representatives, and employees.
- B. "Competent and reliable scientific evidence" shall mean tests, analyses, research, studies, or other evidence based on the expertise of professionals in the relevant area, that has been conducted and evaluated in an objective manner by persons qualified to do so, using procedures generally accepted in the profession to yield accurate and reliable results.
- C. "Pedia Loss" shall mean "Pedia Loss Dietary Supplement" and any other product containing one or more of the ingredients in the current product that is marketed for weight loss or control.
- D. "Fabulously Feminine" shall mean "Fabulously Feminine Dietary Supplement" and any other product containing one or more of the ingredients in the current product that is marketed for sexual enhancement.
- E. "Food," "drug," and "device," shall mean as "food," "drug," and "device," are defined in Section 15 of the Federal Trade Commission Act, 15 U.S.C. § 55.
- F. "Covered product or service" shall mean any dietary supplement, food, drug, or device, and any health-related service or program promoting weight loss or sexual enhancement.
- G. "Commerce" shall mean as defined in Section 4 of the Federal Trade Commission Act, 15 U.S.C. § 44.
- H. "Endorsement" shall mean as defined in 16 C.F.R. § 255.0(b).
- I. The term "including" in this Order shall mean "without limitation."
- J. The terms "and" and "or" in this Order shall be construed conjunctively or disjunctively as necessary, to make the applicable phrase or sentence inclusive rather than exclusive.

IT IS ORDERED that:

- A. DBS, directly or through any corporation, subsidiary, division, or other device, in connection with the manufacturing, labeling, advertising, promotion, offering for sale, sale, or distribution of Pedia Loss or any other covered product or service, shall not make any representation, in any manner, expressly or by implication, including through the use of endorsements or the product name, that:
 - 1. Such product or service causes weight loss, suppresses appetite, increases fat burning, or slows carbohydrate absorption;
 - 2. Such product or service causes weight loss in overweight or obese children ages 6 and over; or
 - 3. Such product or service, when taken by overweight or obese children ages 6 and over, suppresses appetite, increases fat burning, or slows carbohydrate absorption,

unless, at the time the representation is made, DBS possesses and relies upon competent and reliable scientific evidence that substantiates the representation; and

B. DBS, directly or through any corporation, subsidiary, division, or other device, in connection with the manufacturing, labeling, advertising, promotion, offering for sale, sale, or distribution of Fabulously Feminine or any other covered product or service, shall not make any representation, in any manner, expressly or by implication, including through the use of endorsements or the product name, that such product or service will increase a woman's libido, sexual desire, or sexual satisfaction, unless, at the time the representation is made, DBS possesses and relies upon competent and reliable scientific evidence that substantiates the representation.

III.

IT IS FURTHER ORDERED that DBS, directly or through any corporation, subsidiary, division, or other device, in connection with the manufacturing, labeling, advertising, promotion, offering for sale, sale, or distribution of any covered product or service, in or affecting commerce, shall not make any representation, in any manner, expressly or by implication, including through the use of endorsements or the product name, about the benefits, performance, or efficacy of such product or service, unless, at the time the representation is made, DBS

possesses and relies upon competent and reliable scientific evidence that substantiates the representation.

IV.

IT IS FURTHER ORDERED that DBS, directly or through any corporation, subsidiary, division, or other device, in connection with the manufacturing, labeling, advertising, promotion, offering for sale, sale, or distribution of any covered product or service, in or affecting commerce, shall not misrepresent, in any manner, directly or by implication, the existence, contents, validity, results, conclusions, or interpretations of any test or study.

V.

IT IS FURTHER ORDERED that:

- A. Nothing in this Order shall prohibit DBS from making any representation for any drug that is permitted in labeling for such drug under any tentative final or final standard promulgated by the Food and Drug Administration, or under any new drug application approved by the Food and Drug Administration; and
- B. Nothing in this Order shall prohibit DBS from making any representation for any product that is specifically permitted in labeling for such product by regulations promulgated by the Food and Drug Administration pursuant to the Nutrition Labeling and Education Act of 1990.

VI.

IT IS FURTHER ORDERED that Respondent DBS Laboratories, LLC, and its successors and assigns shall, for five (5) years after the last date of dissemination of any representation covered by this Order, maintain and upon request make available for inspection and copying:

- A. All advertisements and promotional materials containing the representation;
- B. All materials that were relied upon in disseminating the representation; and
- C. All tests, reports, studies, surveys, demonstrations, or other evidence in their possession or control that contradict, qualify, or call into question the representation, or the basis relied upon for the representation, including complaints and other communications with consumers or with governmental or consumer protection organizations.

VII.

IT IS FURTHER ORDERED that Respondent DBS Laboratories, LLC, and its successors and assigns shall deliver a copy of this Order to all current and future principals, officers, directors, and managers, and to all current and future employees, agents, and representatives having responsibilities with respect to the subject matter of this Order, and shall secure from each person a signed and dated statement acknowledging receipt of the Order. DBS shall deliver this Order to current personnel within thirty (30) days after the date of service of this Order, and to future personnel within thirty (30) days after the person assumes such position or responsibilities.

VIII.

IT IS FURTHER ORDERED that Respondent DBS Laboratories, LLC, and its successors and assigns shall notify the Commission at least thirty (30) days prior to any change in the corporation that may affect compliance obligations arising under this Order, including, but not limited to, a dissolution, assignment, sale, merger, or other action that would result in the emergence of a successor corporation; the creation or dissolution of a subsidiary, parent, or affiliate that engages in any acts or practices subject to this Order; the proposed filing of a bankruptcy petition; or a change in the corporate name or address. *Provided, however*, that, with respect to any proposed change in the corporation about which DBS learns less than thirty (30) days prior to the date such action is to take place, DBS shall notify the Commission as soon as is practicable after obtaining such knowledge. All notices required by this Part shall be sent by certified mail to the Associate Director, Division of Enforcement, Bureau of Consumer Protection, Federal Trade Commission, 600 Pennsylvania Avenue, N.W., Washington, D.C. 20580. Attention: In the Matter of DBS Laboratories, LLC.

IX.

IT IS FURTHER ORDERED that Respondent DBS Laboratories, LLC, and its successors and assigns shall, within sixty (60) days after service of this Order, and at such other times as the Federal Trade Commission may require, file with the Commission a report, in writing, setting forth in detail the manner and form in which they have complied with this Order.

X.

This Order will terminate twenty (20) years from the date of its issuance, or twenty (20) years from the most recent date that the United States or the Federal Trade Commission files a complaint (with or without an accompanying consent decree) in federal court alleging any violation of the Order, whichever comes later; provided, however, that the filing of such a complaint will not affect the duration of:

- A. any part in this Order that terminates in less than twenty (20) years;
- B. this Order's application to any respondent that is not named as a defendant in such complaint; and
- C. this Order if such complaint is filed after the Order has terminated pursuant to this part.

Provided, further, that if such complaint is dismissed or a federal court rules that DBS did not violate any provision of the Order, and the dismissal or ruling is either not appealed or upheld on appeal, then the Order will terminate according to this part as though the complaint had never been filed, except that the Order will not terminate between the date such complaint is filed and the later of the deadline for appealing such dismissal or ruling and the date such dismissal or ruling is upheld on appeal.

ORDERED:

Stephen J. McGuire

Chief Administrative Law Judge

Date: November 22, 2004