

1 **James E. Evans**, Va. Bar No. 83866  
james.evans@ftc.gov  
2 (202) 326-2026  
3 **Ian L. Barlow**, D.C. Bar No. 998500  
4 ibarlow@ftc.gov  
(202) 326-3120  
5 **Federal Trade Commission**  
6 600 Pennsylvania Ave. NW, CC-8528  
Washington, DC 20580  
7 (202) 326-3395 (fax)

8 **Thomas J. Syta**, Cal. Bar No. 116286  
9 tsyta@ftc.gov  
(310) 824-4343  
10 Local Counsel  
11 **Federal Trade Commission**  
12 10877 Wilshire Boulevard, Suite 700  
Los Angeles, CA 90024  
13 (310) 824-4380 (fax)

14 **Attorneys for Plaintiff**  
15 **Federal Trade Commission**

16  
17 **UNITED STATES DISTRICT COURT**  
18 **CENTRAL DISTRICT OF CALIFORNIA**

19 **Federal Trade Commission,**

20 Plaintiff,

21 vs.  
22

23 **Aaron Michael Jones**, also known as  
24 Michael Aaron Jones, also known as  
Mike Jones, individually and as an  
25 owner, officer, or manager, or a *de facto*  
26 owner, officer, or manager of Allorey,  
Inc., Audacity LLC, Data World  
27 Technologies, Inc., Dial Soft  
Technologies, Inc., Digital Marketing  
28 Solutions, Inc., Local Lighthouse Corp.,

No. 8:17-cv-00058

**Stipulation to Entry of  
Final Order for Permanent  
Injunction and Civil Penalty  
Judgment as to Defendant  
Houston Fraley**

1 Savilo Support Services, Inc., Secure  
2 Alliance Corp., Velocity Information  
3 Corp., and World Access Media;

4 **Houston Fraley**, individually and as an  
5 officer of Local Lighthouse Corp.;

6 **Tyler Hall**, individually and as an  
7 officer of Local Lighthouse Corp. and  
8 Secure Alliance Corp.;

9 **Kasia Kinaman**, individually and as an  
10 officer of Digital Marketing Solutions,  
11 Inc.;

12 **Eric Oakley**, individually and as an  
13 officer of Local Lighthouse Corp. and  
14 Velocity Information Corp.;

15 **Richard Paik**, individually, as an  
16 officer of Local Lighthouse Corp. and  
17 Secure Alliance Corp., and as an owner,  
18 officer, or manager, or *de facto* owner,  
19 officer, or manager of Allorey, Inc.,  
20 Data World Technologies, Inc., Dial  
21 Soft Technologies, Inc., Digital  
22 Marketing Solutions, Inc., Savilo  
23 Support Services, Inc., and Velocity  
24 Information Corp.;

25 **Steven Stansbury**, also known as Steve  
26 Stansbury, individually and as an officer  
27 of Data World Technologies, Inc., and  
28 Dial Soft Technologies, Inc.;

**Raymund Verallo**, also known as  
Raymond Verallo, also known as Ray  
Verallo, individually and as an officer of  
Allorey, Inc. and Dial Soft  
Technologies, Inc.;

1 **Andrew Yoshioka**, individually and as  
2 an officer of Audacity LLC and World  
3 Access Media;

4 **Allorey, Inc.**, a California corporation;

5 **Audacity LLC**, a California limited  
6 liability company;

7 **Data World Technologies, Inc.**, a  
8 California corporation;

9 **Dial Soft Technologies, Inc.**, a former  
10 Nevada corporation;

11 **Digital Marketing Solutions, Inc.**, a  
12 California corporation;

13 **Local Lighthouse Corp.**, a California  
14 corporation;

15 **Savilo Support Services, Inc.**, a  
16 California corporation;

17 **Secure Alliance Corp.**, a California  
18 corporation;

19 **Velocity Information Corp.**, a former  
20 California corporation; and

21 **World Access Media**, a California  
22 corporation;

23 Defendants.  
24

25 Plaintiff, the Federal Trade Commission (“Commission” or “FTC”), filed its  
26 Complaint for Civil Penalties, Permanent Injunction and Other Relief  
27 (“Complaint”) pursuant to Sections 5(a), 5(m)(1)(A), 13(b), and 16(a) of the  
28 Federal Trade Commission Act (“FTC Act”), 15 U.S.C. §§ 45(a), 45(m)(1)(A),

1 53(b), and 56(a), and Section 6 of the Telemarketing and Consumer Fraud and  
2 Abuse Prevention Act (the “Telemarketing Act”), 15 U.S.C. § 6105. The  
3 Commission and Defendant Houston Fraley (“Defendant Fraley”) stipulate to the  
4 entry of a Stipulated Final Order for Permanent Injunction and Civil Penalty  
5 Judgment (the “Order”) to resolve all matters in dispute in this action between  
6 them, but not as to any other person, such as an indemnitee. A proposed Stipulated  
7 Final Order is lodged concurrently with this Stipulation, with the following terms  
8 and provisions:

9 **FINDINGS**

10 1. This Court has jurisdiction over this matter.

11 2. The Complaint charges that Defendant Fraley participated in acts or  
12 practices in violation of Section 5 of the FTC Act, 15 U.S.C. § 45, and the FTC’s  
13 Telemarketing Sales Rule (the “TSR” or “Rule”), as amended, 16 C.F.R. Part 310,  
14 by assisting and facilitating his clients who were, among other things: (a) placing  
15 telemarketing calls to consumers that delivered prerecorded messages; (b) placing  
16 telemarketing calls to consumers whose telephone numbers were on the National  
17 Do Not Call (“DNC”) Registry; and (c) transmitting inaccurate caller ID numbers  
18 and names with their telemarketing calls.

19 3. Defendant Fraley neither admits nor denies any of the allegations in  
20 the Complaint, except as specifically stated in this Order. Only for purposes of this  
21 action, Defendant Fraley admits the facts necessary to establish jurisdiction.

22 4. Defendant Fraley waives any claim that he may have under the Equal  
23 Access to Justice Act, 28 U.S.C. § 2412, concerning the prosecution of this action  
24 through the date of this Order, and he agrees to bear his own costs and attorney  
25 fees.

26 5. Defendant Fraley and the Commission waive all rights to appeal or  
27 otherwise challenge or contest the validity of this Order.

28

1 **DEFINITIONS**

2 For the purpose of this Order, the following definitions apply:

3 A. **“Defendant Fraley”** means Defendant Houston Fraley.

4 B. **“Caller Identification Service”** means a service that allows a  
5 telephone subscriber to have the telephone number, and, where available, name of  
6 the calling party transmitted contemporaneously with the telephone call, and  
7 displayed on a device in or connected to the subscriber’s telephone.

8 C. **“Lead Generator”** means any person that provides, in exchange for  
9 consideration, consumer information to a Seller or Telemarketer for use in the  
10 marketing of any goods or services.

11 D. **“National Do Not Call Registry”** means the “do-not-call” registry of  
12 telephone numbers maintained by the Commission pursuant to 16 C.F.R.  
13 § 310.4(b)(1)(iii)(B).

14 E. **“Outbound Telephone Call”** means a telephone call initiated by a  
15 Telemarketer to induce the purchase of goods or services or to solicit a charitable  
16 contribution.

17 F. **“Person”** means any individual, group, unincorporated association,  
18 limited or general partnership, corporation, or other business entity.

19 G. **“Representatives”** means Defendant Fraley’s officers, agents,  
20 employees, and those persons in active concert or participation with him who  
21 receive actual notice of this Order by personal service or otherwise.

22 H. **“Seller”** means any person who, in connection with a Telemarketing  
23 transaction, provides, offers to provide, or arranges for others to provide goods or  
24 services to the customer in exchange for consideration, whether or not such person  
25 is under the jurisdiction of the Commission.

26 I. **“Telemarketer”** means any person who, in connection with  
27 Telemarketing, initiates or receives telephone calls to or from a customer or donor,  
28 whether or not such person is under the jurisdiction of the Commission.

1 J. “**Telemarketing**” means a plan, program, or campaign which is  
2 conducted to induce the purchase of goods or services or a charitable contribution,  
3 by use of one or more telephones and which involves more than one interstate  
4 telephone call.

5 **ORDER**

6 **I**

7 **Permanent Ban on Robocalls**

8 **It is ordered** that Defendant Fraley, whether acting directly or through an  
9 intermediary, is permanently restrained and enjoined from initiating, causing others  
10 to initiate, or assisting others in initiating any telephone call that plays or delivers a  
11 prerecorded message.

12 *Provided, however,* Defendant Fraley is not permanently restrained and  
13 enjoined from placing such calls to a business telephone number to induce the  
14 purchase of goods (other than nondurable office or cleaning supplies) or services  
15 by the business or to solicit a charitable contribution by the business.

16 **II**

17 **Permanent Ban on Calling Telephone Numbers**

18 **Listed on the National Do Not Call Registry**

19 **It is further ordered** that Defendant Fraley, whether acting directly or  
20 through an intermediary, is permanently restrained and enjoined from initiating,  
21 causing others to initiate, or assisting others in initiating any telephone call to any  
22 telephone number listed on the National Do Not Call Registry.

23 **III**

24 **Prohibition Against Abusive Telemarketing Practices**

25 **It is further ordered** that, in connection with Telemarketing, Defendant  
26 Fraley and his Representatives are permanently restrained and enjoined from  
27 engaging in, causing others to engage in, or assisting others engaging in, any of the  
28 following practices:

1           A.     Initiating any Outbound Telephone Call to a person on behalf of a  
2 Lead Generator, Seller, Telemarketer, or any other third-party when that person has  
3 previously stated that he or she does not wish to receive an Outbound Telephone  
4 Call made by or on behalf of that Lead Generator, Seller, Telemarketer, or third-  
5 party.

6           B.     Initiating any Outbound Telephone Call to a telephone number within  
7 a given area code when the annual fee for access to the telephone numbers within  
8 that area code that are on the National Do Not Call Registry has not been paid by  
9 or on behalf of Defendant Fraley.

10          C.     Initiating any Outbound Telephone Call in which Defendant Fraley,  
11 his Representatives, or the Lead Generator, Telemarketer, or Seller on whose  
12 behalf the call is made, fail to disclose truthfully, promptly, and in a clear and  
13 conspicuous manner: (i) the identity of the Lead Generator, Telemarketer, and/or  
14 Seller, (ii) that the purpose of the call is to sell goods or services, and (iii) the  
15 nature of the goods or services.

16          D.     Initiating any Outbound Telephone Call in which Defendant Fraley or  
17 his Representatives fail to transmit or cause to be transmitted to any Caller  
18 Identification Service in use by a recipient of a Telemarketing call either: (i) the  
19 telephone number and name of the Telemarketer making the call; or (ii) the name  
20 and customer service telephone number of the Seller on whose behalf the call was  
21 made.

22          E.     Violating the Telemarketing Sales Rule, 16 C.F.R. Part 310, attached  
23 as Appendix A.

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1 **IV**

2 **Monetary Judgment for Civil Penalty and Partial Suspension**

3 **It is further ordered that:**

4 A. Judgment in the amount of Four Hundred Twenty-Four Thousand,  
5 Five Hundred Dollars (\$424,500) is entered in favor of the Commission against  
6 Defendant Fraley as a civil penalty.

7 B. Defendant Fraley is ordered to pay to the Commission Three  
8 Thousand Dollars (\$3,000), which, as Defendant Fraley stipulates, he has escrowed  
9 for no purpose other than payment to the Commission. Such payment must be  
10 made within seven (7) days of entry of this Order by electronic fund transfer in  
11 accordance with instructions previously provided by a representative of the  
12 Commission. Upon such payment, the remainder of the judgment is suspended,  
13 subject to the Subsections below.

14 C. The Commission's agreement to the suspension of part of this  
15 judgment is expressly premised upon the truthfulness, accuracy, and completeness  
16 of Defendant Fraley's sworn financial statements and related documents  
17 (collectively, "financial representations") submitted to the Commission, namely:

- 18 1) The Financial Statement of Individual Defendant Houston  
19 Fraley signed on June 17, 2016, as amended by his Financial  
20 Statement signed on August 24, 2016, including the  
21 attachments and documents submitted with the Financial  
22 Statements;
- 23 2) The Financial Statement of Fraley Media, signed by Houston  
24 Fraley, CEO, on June 23, 2016, including the attachments and  
25 documents submitted with the Financial Statement; and
- 26 3) Additional financial disclosures made by Individual Defendant  
27 Houston Fraley and submitted to the Commission via email,  
28 and under penalty of perjury, on September 12, 2016, including



1 the attachments and documents submitted with that email  
2 message.

3 D. The suspension of the judgment will be lifted if, upon motion by the  
4 Commission, the Court finds that Defendant Fraley failed to disclose any material  
5 asset, materially misstated the value of any asset, or made any other material  
6 misstatement or omission in his financial representations identified above.

7 E. If the suspension of the judgment is lifted, the judgment becomes  
8 immediately due in the amount specified in Subsection A, above (which the parties  
9 stipulate only for purposes of this Section represents the amount of the civil  
10 penalty for the violations alleged in the Complaint), less any payment previously  
11 made pursuant to the applicable Section, plus interest computed from the date of  
12 entry of this Order.

13 F. Defendant Fraley relinquishes dominion and all legal and equitable  
14 right, title, and interest in all assets transferred pursuant to this Order and may not  
15 seek the return of any assets.

16 G. The facts alleged in the Complaint will be taken as true, without  
17 further proof, in any subsequent civil litigation by or on behalf of the Commission  
18 in a proceeding to enforce its rights to any payment or monetary judgment pursuant  
19 to this Order.

20 H. Defendant Fraley agrees that the judgment represents a civil penalty  
21 owed to the government of the United States, is not compensation for actual  
22 pecuniary loss, and, therefore, as to Defendant Fraley, it is not subject to discharge  
23 under the Bankruptcy Code pursuant to 11 U.S.C. § 523(a)(7).

24 I. Defendant Fraley acknowledges that his Taxpayer Identification  
25 Numbers (Social Security Number), which he must submit, may be used for  
26 collecting and reporting on any delinquent amount arising out of this Order, in  
27 accordance with 31 U.S.C. § 7701.

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V

**Cooperation**

**It is further ordered** that Defendant Fraley must fully cooperate with representatives of the Commission in this case and in any investigation related to or associated with the transactions or the occurrences that are the subject of the Complaint. Defendant Fraley must provide truthful and complete information, evidence, and testimony. Defendant Fraley must appear for interviews, discovery, hearings, trials, and any other proceedings that a Commission representative may reasonably request upon fourteen days written notice, in the form of a letter stating the dates, times, and places designated for compliance, and without requiring the service of a subpoena. Further, to assist the Commission with any investigation related to or associated with the transactions or the occurrences that are the subject of the Complaint, and with monitoring Defendant Fraley's compliance with this order, Defendant Fraley consents, for purposes of the Electronic Communications Privacy Act, in relevant part at 18 U.S.C. §§ 2701-2712, to the disclosure, by electronic communications service providers and remote computing service providers of the contents of his auto-dialed, telemarketing, or pre-recorded telephone communications and records or other information pertaining to his auto-dialed, telemarketing, or pre-recorded telephone communications. Defendant Fraley further agrees to execute, within fourteen days of a request from the Commission, any forms or other documents evidencing his consent that may be required by such electronic communications service providers or remote computing service providers.

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**VI**

**Order Acknowledgments**

**It is further ordered** that Defendant Fraley obtain acknowledgments of receipt of this Order:

A. Defendant Fraley, within seven days of entry of this Order, must submit to the Commission an acknowledgment of receipt of this Order sworn under penalty of perjury.

B. For five years after entry of this Order, Defendant Fraley, for any business that he, individually or collectively with any other defendants, is the majority owner, or controls directly or indirectly, must deliver a copy of this Order to: (1) any individual or business that provides an automated dialing platform to Defendant Fraley's business; and (2) any Lead Generator or entity that provides Telemarketing services to Defendant Fraley's business. Delivery must occur within seven days of entry of this Order for current providers. For all others, delivery must occur before they begin providing services.

C. For five years after entry of this Order, Defendant Fraley, for any business that he, individually or collectively with any other defendants, is the majority owner, or controls directly or indirectly, must deliver a copy of this Order to: (1) all principals, officers, directors, and LLC managers and members; (2) all employees, agents, and other representatives who participate in conduct related to the subject matter of the Order; and (3) any business entity resulting from any change in structure as set forth the section titled Compliance Reporting. Delivery must occur within seven days of entry of this Order for current personnel. For all others, delivery must occur before they assume their responsibilities.

D. From each individual or entity to which Defendant Fraley delivered a copy of this Order, Defendant Fraley must obtain, within 30 days, a signed and dated acknowledgment of receipt of this Order.

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**VII**

**Compliance Reporting**

**It is further ordered** that Defendant Fraley make timely submissions to the Commission:

A. One year after entry of this Order, Defendant Fraley must submit a compliance report, sworn under penalty of perjury. Defendant Fraley must:

- 1) Identify all telephone numbers and all physical, postal, email and Internet addresses, including all residences;
- 2) Identify all business activities, including any business for which he performs services whether as an employee or otherwise and any entity in which he has any ownership interest;
- 3) Describe in detail his involvement in each such business, including title, role, responsibilities, participation, authority, control, and any ownership;
- 4) Identify the primary physical, postal, and email address and telephone number, as designated points of contact, which representatives of the Commission may use to communicate with him;
- 5) Identify all of his businesses by all of their names, telephone numbers, and physical, postal, email, and Internet addresses;
- 6) Describe the activities of each business, including the goods and services offered, the means of advertising, marketing, and sales;
- 7) Describe in detail whether and how he is in compliance with each Section of this Order; and
- 8) Provide a copy of each Order Acknowledgment obtained pursuant to this Order, unless previously submitted to the Commission.

1           B. For ten years after entry of this Order, Defendant Fraley must submit a  
2 compliance notice, sworn under penalty of perjury, within fourteen days of any  
3 change in the following:

- 4           1) Name, including aliases or fictitious name, or residence  
5           address;
- 6           2) Title or role in any business activity, including any business for  
7           which he performs services whether as an employee or  
8           otherwise and any entity in which he has any ownership  
9           interest, and identify the name, physical address, and any  
10          Internet address of the business or entity;
- 11          3) Any designated point of contact; or
- 12          4) The structure of any entity that he has any ownership interest in  
13          or controls directly or indirectly that may affect compliance  
14          obligations arising under this Order, including: creation,  
15          merger, sale, or dissolution of the entity or any subsidiary,  
16          parent, or affiliate that engages in any acts or practices subject  
17          to this Order.

18          C. Defendant Fraley must submit to the Commission notice of the filing  
19 of any bankruptcy petition, insolvency proceeding, or similar proceeding by or  
20 against him within fourteen days of its filing.

21          D. Any submission to the Commission required by this Order to be  
22 sworn under penalty of perjury must be true and accurate and comply with 28  
23 U.S.C. § 1746, such as by concluding: “I declare under penalty of perjury under  
24 the laws of the United States of America that the foregoing is true and correct.  
25 Executed on: \_\_\_\_\_” and supplying the date, signatory’s full name, title (if  
26 applicable), and signature.

27          E. Unless otherwise directed by a Commission representative in writing,  
28 all submissions to the Commission pursuant to this Order must be emailed to

1 DEbrief@ftc.gov or sent by overnight courier (not the U.S. Postal Service) to:  
2 Associate Director for Enforcement, Bureau of Consumer Protection, Federal  
3 Trade Commission, 600 Pennsylvania Avenue NW, Washington, DC 20580. The  
4 subject line must begin: *FTC v. Houston Fraley*, Matter Number 1523152.

## 5 VIII

### 6 Recordkeeping

7 **It is further ordered** that Defendant Fraley must create certain records for  
8 ten years after entry of the Order, and retain each such record for five years.  
9 Specifically, Defendant Fraley, for any business that Defendant Fraley, individually  
10 or collectively with any other defendant, is a majority owner or controls directly or  
11 indirectly, must create and retain the following records:

12 A. Accounting records showing the revenues from all goods or services  
13 sold;

14 B. Personnel records showing, for each person providing services,  
15 whether as an employee or otherwise, that person's: name, addresses, telephone  
16 numbers, job title or position, dates of service, and (if applicable) the reason for  
17 termination;

18 C. Records of all consumer complaints, whether received directly or  
19 indirectly, such as through a third party, and any response;

20 D. All records, including contracts, relating to any person, entity, or Lead  
21 Generator from whom Defendant Fraley or his business purchased leads or phone  
22 numbers;

23 E. All records relating to automated dialing platforms used by Defendant  
24 Fraley or his business to initiate telephone calls, including contracts with any  
25 individual or business that provides such automated dialing platforms; and

26 F. All records necessary to demonstrate full compliance with each  
27 provision of this Order, including all submissions to the Commission.

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1 **IX**

2 **Compliance Monitoring**

3 **It is further ordered** that, for the purpose of monitoring Defendant Fraley's  
4 compliance with this Order, including the financial representations upon which part  
5 of the judgment was suspended, and any failure to transfer any assets as required  
6 by this Order:

7 A. Within 14 days of receipt of a written request from a representative of  
8 the Commission, Defendant Fraley must: (1) submit additional compliance reports  
9 or other requested information, which must be sworn under penalty of perjury; (2)  
10 appear for depositions; and (3) produce documents for inspection and copying. The  
11 Commission is also authorized to obtain discovery, without further leave of court,  
12 using any of the procedures prescribed by Federal Rules of Civil Procedure 29, 30  
13 (including telephonic depositions), 31, 33, 34, 36, 45, and 69, provided that  
14 Defendant Fraley, after attempting to resolve a dispute without court action and for  
15 good cause shown, may file a motion with this Court seeking an order for one or  
16 more of the protections set forth in Rule 26(c).

17 B. For matters concerning this Order, the Commission is authorized to  
18 communicate directly with Defendant Fraley. Defendant Fraley must permit  
19 representatives of the Commission to interview anyone employed by or affiliated  
20 with Defendant Fraley who has agreed to such an interview. The person  
21 interviewed may have counsel present.

22 C. The Commission may use all other lawful means, including posing,  
23 through its representatives as consumers, suppliers, or other individuals or entities  
24 to Defendant Fraley or any individual or entity affiliated with Defendant Fraley,  
25 without the necessity of identification or prior notice. Nothing in this Order limits  
26 the Commission's lawful use of compulsory process, pursuant to Sections 9 and 20  
27 of the FTC Act, 15 U.S.C. §§ 49, 57b-1.  
28

1 D. Upon written request from a representative of the Commission, any  
2 consumer reporting agency must furnish consumer reports concerning Defendant  
3 Fraley pursuant to Section 604(1) of the Fair Credit Reporting Act, 15 U.S.C.  
4 §1681b(a)(1).

5 **X**

6 **Retention of Jurisdiction**

7 **It is further ordered** that this Court retains jurisdiction of this matter for  
8 purposes of construction, modification, and enforcement of this Order.

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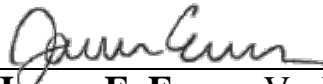
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**So stipulated and agreed:**

**for Plaintiff Federal Trade Commission:**

**David C. Shonka**  
Acting General Counsel

Dated: January 11, 2017

  
\_\_\_\_\_  
**James E. Evans**, Va. Bar No. 83866  
**Ian L. Barlow**, D.C. Bar No. 998500  
**Federal Trade Commission**  
600 Pennsylvania Ave. NW, CC-8528  
Washington, DC 20580  
(202) 326-2026 / james.evans@ftc.gov  
(202) 326-3120 / ibarlow@ftc.gov  
(202) 326-3395 (fax)

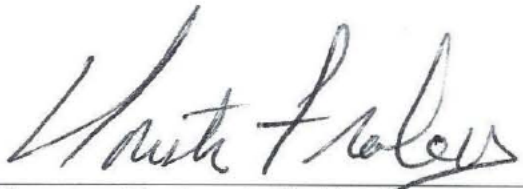
**Thomas J. Syta**, Cal. Bar No. 116286  
Local Counsel  
**Federal Trade Commission**  
10877 Wilshire Boulevard, Suite 700  
Los Angeles, CA 90024  
(310) 824-4343 / tsyta@ftc.gov  
(310) 824-4380 (fax)

**Attorneys for Plaintiff**  
**Federal Trade Commission**

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**for Defendant Fraley:**

Dated: 9/26/16

  
Houston Fraley, individually

Federal Trade Commission

§ 310.2

**PART 310—TELEMARKETING SALES  
RULE 16 CFR PART 310**

Sec.

310.1 Scope of regulations in this part.

310.2 Definitions.

310.3 Deceptive telemarketing acts or practices.

310.4 Abusive telemarketing acts or practices.

310.5 Recordkeeping requirements.

310.6 Exemptions.

310.7 Actions by states and private persons.

310.8 Fee for access to the National Do Not Call Registry.

310.9 Severability.

AUTHORITY: 15 U.S.C. 6101–6108.

SOURCE: 75 FR 48516, Aug. 10, 2010, unless otherwise noted.

**§ 310.1 Scope of regulations in this part.**

This part implements the Telemarketing and Consumer Fraud and Abuse Prevention Act, 15 U.S.C. 6101–6108, as amended.

**§ 310.2 Definitions.**

(a) *Acquirer* means a business organization, financial institution, or an agent of a business organization or financial institution that has authority from an organization that operates or licenses a credit card system to authorize merchants to accept, transmit, or process payment by credit card through the credit card system for money, goods or services, or anything else of value.

## §310.2

## 16 CFR Ch. I (1-1-16 Edition)

(b) *Attorney General* means the chief legal officer of a state.

(c) *Billing information* means any data that enables any person to access a customer's or donor's account, such as a credit card, checking, savings, share or similar account, utility bill, mortgage loan account, or debit card.

(d) *Caller identification service* means a service that allows a telephone subscriber to have the telephone number, and, where available, name of the calling party transmitted contemporaneously with the telephone call, and displayed on a device in or connected to the subscriber's telephone.

(e) *Cardholder* means a person to whom a credit card is issued or who is authorized to use a credit card on behalf of or in addition to the person to whom the credit card is issued.

(f) *Charitable contribution* means any donation or gift of money or any other thing of value.

(g) *Commission* means the Federal Trade Commission.

(h) *Credit* means the right granted by a creditor to a debtor to defer payment of debt or to incur debt and defer its payment.

(i) *Credit card* means any card, plate, coupon book, or other credit device existing for the purpose of obtaining money, property, labor, or services on credit.

(j) *Credit card sales draft* means any record or evidence of a credit card transaction.

(k) *Credit card system* means any method or procedure used to process credit card transactions involving credit cards issued or licensed by the operator of that system.

(l) *Customer* means any person who is or may be required to pay for goods or services offered through telemarketing.

(m) *Debt relief service* means any program or service represented, directly or by implication, to renegotiate, settle, or in any way alter the terms of payment or other terms of the debt between a person and one or more unsecured creditors or debt collectors, including, but not limited to, a reduction in the balance, interest rate, or fees owed by a person to an unsecured creditor or debt collector.

(n) *Donor* means any person solicited to make a charitable contribution.

(o) *Established business relationship* means a relationship between a seller and a consumer based on:

(1) the consumer's purchase, rental, or lease of the seller's goods or services or a financial transaction between the consumer and seller, within the eighteen (18) months immediately preceding the date of a telemarketing call; or

(2) the consumer's inquiry or application regarding a product or service offered by the seller, within the three (3) months immediately preceding the date of a telemarketing call.

(p) *Free-to-pay conversion* means, in an offer or agreement to sell or provide any goods or services, a provision under which a customer receives a product or service for free for an initial period and will incur an obligation to pay for the product or service if he or she does not take affirmative action to cancel before the end of that period.

(q) *Investment opportunity* means anything, tangible or intangible, that is offered, offered for sale, sold, or traded based wholly or in part on representations, either express or implied, about past, present, or future income, profit, or appreciation.

(r) *Material* means likely to affect a person's choice of, or conduct regarding, goods or services or a charitable contribution.

(s) *Merchant* means a person who is authorized under a written contract with an acquirer to honor or accept credit cards, or to transmit or process for payment credit card payments, for the purchase of goods or services or a charitable contribution.

(t) *Merchant agreement* means a written contract between a merchant and an acquirer to honor or accept credit cards, or to transmit or process for payment credit card payments, for the purchase of goods or services or a charitable contribution.

(u) *Negative option feature* means, in an offer or agreement to sell or provide any goods or services, a provision under which the customer's silence or failure to take an affirmative action to reject goods or services or to cancel the agreement is interpreted by the seller as acceptance of the offer.

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(v) *Outbound telephone call* means a telephone call initiated by a telemarketer to induce the purchase of goods or services or to solicit a charitable contribution.

(w) *Person* means any individual, group, unincorporated association, limited or general partnership, corporation, or other business entity.

(x) *Preacquired account information* means any information that enables a seller or telemarketer to cause a charge to be placed against a customer's or donor's account without obtaining the account number directly from the customer or donor during the telemarketing transaction pursuant to which the account will be charged.

(y) *Prize* means anything offered, or purportedly offered, and given, or purportedly given, to a person by chance. For purposes of this definition, chance exists if a person is guaranteed to receive an item and, at the time of the offer or purported offer, the telemarketer does not identify the specific item that the person will receive.

(z) *Prize promotion* means:

(1) A sweepstakes or other game of chance; or

(2) An oral or written express or implied representation that a person has won, has been selected to receive, or may be eligible to receive a prize or purported prize.

(aa) *Seller* means any person who, in connection with a telemarketing transaction, provides, offers to provide, or arranges for others to provide goods or services to the customer in exchange for consideration.

(bb) *State* means any state of the United States, the District of Columbia, Puerto Rico, the Northern Mariana Islands, and any territory or possession of the United States.

(cc) *Telemarketer* means any person who, in connection with telemarketing, initiates or receives telephone calls to or from a customer or donor.

(dd) *Telemarketing* means a plan, program, or campaign which is conducted to induce the purchase of goods or services or a charitable contribution, by use of one or more telephones and which involves more than one interstate telephone call. The term does not include the solicitation of sales through the mailing of a catalog

which: contains a written description or illustration of the goods or services offered for sale; includes the business address of the seller; includes multiple pages of written material or illustrations; and has been issued not less frequently than once a year, when the person making the solicitation does not solicit customers by telephone but only receives calls initiated by customers in response to the catalog and during those calls takes orders only without further solicitation. For purposes of the previous sentence, the term "further solicitation" does not include providing the customer with information about, or attempting to sell, any other item included in the same catalog which prompted the customer's call or in a substantially similar catalog.

(ee) *Upselling* means soliciting the purchase of goods or services following an initial transaction during a single telephone call. The upsell is a separate telemarketing transaction, not a continuation of the initial transaction. An "external upsell" is a solicitation made by or on behalf of a seller different from the seller in the initial transaction, regardless of whether the initial transaction and the subsequent solicitation are made by the same telemarketer. An "internal upsell" is a solicitation made by or on behalf of the same seller as in the initial transaction, regardless of whether the initial transaction and subsequent solicitation are made by the same telemarketer.

EFFECTIVE DATE NOTE: At 80 FR 77558, Dec. 14, 2015, §310.2 was amended by redesignating paragraphs (aa) through (ee) as paragraphs (dd) through (hh), redesignating paragraphs (f) through (z) as paragraphs (h) through (bb), and adding new paragraphs (f), (g), and (cc), effective Feb. 12, 2016. For the convenience of the user, the added text is set forth as follows:

**§ 310.2 Definitions.**

\* \* \* \* \*

(f) *Cash-to-cash money transfer* means the electronic (as defined in section 106(2) of the Electronic Signatures in Global and National Commerce Act (15 U.S.C. 7006(2))) transfer of the value of cash received from one person to another person in a different location that is

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sent by a money transfer provider and received in the form of cash. For purposes of this definition, *money transfer provider* means any person or financial institution that provides cash-to-cash money transfers for a person in the normal course of its business, whether or not the person holds an account with such person or financial institution. The term *cash-to-cash money transfer* includes a remittance transfer, as defined in section 919(g)(2) of the Electronic Fund Transfer Act (“EFTA”), 15 U.S.C. 1693a, that is a cash-to-cash transaction; however it does not include any transaction that is:

- (1) An electronic fund transfer as defined in section 903 of the EFTA;
- (2) Covered by Regulation E, 12 CFR 1005.20, pertaining to gift cards; or
- (3) Subject to the Truth in Lending Act, 15 U.S.C. 1601 *et seq.*

(g) *Cash reload mechanism* is a device, authorization code, personal identification number, or other security measure that makes it possible for a person to convert cash into an electronic (as defined in section 106(2) of the Electronic Signatures in Global and National Commerce Act (15 U.S.C. 7006(2)) form that can be used to add funds to a general-use prepaid card, as defined in Regulation E, 12 CFR 1005.2, or an account with a payment intermediary. For purposes of this definition, a cash reload mechanism is not itself a general-use prepaid debit card or a swipe reload process or similar method in which funds are added directly onto a person’s own general-use prepaid card or account with a payment intermediary.

\* \* \* \* \*

(cc) *Remotely created payment order* means any payment instruction or order drawn on a person’s account that is created by the payee or the payee’s agent and deposited into or cleared through the check clearing system. The term includes, without limitation, a “remotely created check,” as defined in Regulation CC, Availability of Funds and Collection of Checks, 12 CFR 229.2(ff), but does not include a payment order cleared through an Automated Clearinghouse (ACH) Network or subject to the Truth in Lending Act, 15 U.S.C. 1601 *et seq.*, and Regulation Z, 12 CFR part 1026.

\* \* \* \* \*

**§310.3 Deceptive telemarketing acts or practices.**

(a) *Prohibited deceptive telemarketing acts or practices.* It is a deceptive telemarketing act or practice and a violation of this Rule for any seller or telemarketer to engage in the following conduct:

(1) Before a customer consents to pay<sup>659</sup> for goods or services offered, failing to disclose truthfully, in a clear and conspicuous manner, the following material information:

(i) The total costs to purchase, receive, or use, and the quantity of, any goods or services that are the subject of the sales offer;<sup>660</sup>

(ii) All material restrictions, limitations, or conditions to purchase, receive, or use the goods or services that are the subject of the sales offer;

(iii) If the seller has a policy of not making refunds, cancellations, exchanges, or repurchases, a statement informing the customer that this is the seller’s policy; or, if the seller or telemarketer makes a representation about a refund, cancellation, exchange, or repurchase policy, a statement of all material terms and conditions of such policy;

(iv) In any prize promotion, the odds of being able to receive the prize, and, if the odds are not calculable in advance, the factors used in calculating the odds; that no purchase or payment is required to win a prize or to participate in a prize promotion and that any purchase or payment will not increase the person’s chances of winning; and the no-purchase/no-payment method of participating in the prize promotion with either instructions on how to participate or an address or local or toll-free telephone number to which customers may write or call for information on how to participate;

<sup>659</sup> When a seller or telemarketer uses, or directs a customer to use, a courier to transport payment, the seller or telemarketer must make the disclosures required by §310.3(a)(1) before sending a courier to pick up payment or authorization for payment, or directing a customer to have a courier pick up payment or authorization for payment. In the case of debt relief services, the seller or telemarketer must make the disclosures required by §310.3(a)(1) before the consumer enrolls in an offered program.

<sup>660</sup> For offers of consumer credit products subject to the Truth in Lending Act, 15 U.S.C. 1601 *et seq.*, and Regulation Z, 12 CFR 226, compliance with the disclosure requirements under the Truth in Lending Act and Regulation Z shall constitute compliance with §310.3(a)(1)(i) of this Rule.

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(v) All material costs or conditions to receive or redeem a prize that is the subject of the prize promotion;

(vi) In the sale of any goods or services represented to protect, insure, or otherwise limit a customer's liability in the event of unauthorized use of the customer's credit card, the limits on a cardholder's liability for unauthorized use of a credit card pursuant to 15 U.S.C. 1643;

(vii) If the offer includes a negative option feature, all material terms and conditions of the negative option feature, including, but not limited to, the fact that the customer's account will be charged unless the customer takes an affirmative action to avoid the charge(s), the date(s) the charge(s) will be submitted for payment, and the specific steps the customer must take to avoid the charge(s); and

(viii) In the sale of any debt relief service:

(A) the amount of time necessary to achieve the represented results, and to the extent that the service may include a settlement offer to any of the customer's creditors or debt collectors, the time by which the debt relief service provider will make a bona fide settlement offer to each of them;

(B) to the extent that the service may include a settlement offer to any of the customer's creditors or debt collectors, the amount of money or the percentage of each outstanding debt that the customer must accumulate before the debt relief service provider will make a bona fide settlement offer to each of them;

(C) to the extent that any aspect of the debt relief service relies upon or results in the customer's failure to make timely payments to creditors or debt collectors, that the use of the debt relief service will likely adversely affect the customer's creditworthiness, may result in the customer being subject to collections or sued by creditors or debt collectors, and may increase the amount of money the customer owes due to the accrual of fees and interest; and

(D) to the extent that the debt relief service requests or requires the customer to place funds in an account at an insured financial institution, that the customer owns the funds held in

the account, the customer may withdraw from the debt relief service at any time without penalty, and, if the customer withdraws, the customer must receive all funds in the account, other than funds earned by the debt relief service in compliance with § 310.4(a)(5)(i)(A) through (C).

(2) Misrepresenting, directly or by implication, in the sale of goods or services any of the following material information:

(i) The total costs to purchase, receive, or use, and the quantity of, any goods or services that are the subject of a sales offer;

(ii) Any material restriction, limitation, or condition to purchase, receive, or use goods or services that are the subject of a sales offer;

(iii) Any material aspect of the performance, efficacy, nature, or central characteristics of goods or services that are the subject of a sales offer;

(iv) Any material aspect of the nature or terms of the seller's refund, cancellation, exchange, or repurchase policies;

(v) Any material aspect of a prize promotion including, but not limited to, the odds of being able to receive a prize, the nature or value of a prize, or that a purchase or payment is required to win a prize or to participate in a prize promotion;

(vi) Any material aspect of an investment opportunity including, but not limited to, risk, liquidity, earnings potential, or profitability;

(vii) A seller's or telemarketer's affiliation with, or endorsement or sponsorship by, any person or government entity;

(viii) That any customer needs offered goods or services to provide protections a customer already has pursuant to 15 U.S.C. 1643;

(ix) Any material aspect of a negative option feature including, but not limited to, the fact that the customer's account will be charged unless the customer takes an affirmative action to avoid the charge(s), the date(s) the charge(s) will be submitted for payment, and the specific steps the customer must take to avoid the charge(s); or

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(x) Any material aspect of any debt relief service, including, but not limited to, the amount of money or the percentage of the debt amount that a customer may save by using such service; the amount of time necessary to achieve the represented results; the amount of money or the percentage of each outstanding debt that the customer must accumulate before the provider of the debt relief service will initiate attempts with the customer's creditors or debt collectors or make a bona fide offer to negotiate, settle, or modify the terms of the customer's debt; the effect of the service on a customer's creditworthiness; the effect of the service on collection efforts of the customer's creditors or debt collectors; the percentage or number of customers who attain the represented results; and whether a debt relief service is offered or provided by a non-profit entity.

(3) Causing billing information to be submitted for payment, or collecting or attempting to collect payment for goods or services or a charitable contribution, directly or indirectly, without the customer's or donor's express verifiable authorization, except when the method of payment used is a credit card subject to protections of the Truth in Lending Act and Regulation Z,<sup>661</sup> or a debit card subject to the protections of the Electronic Fund Transfer Act and Regulation E.<sup>662</sup> Such authorization shall be deemed verifiable if any of the following means is employed:

(i) Express written authorization by the customer or donor, which includes the customer's or donor's signature;<sup>663</sup>

(ii) Express oral authorization which is audio-recorded and made available upon request to the customer or donor, and the customer's or donor's bank or other billing entity, and which evidences clearly both the customer's or

donor's authorization of payment for the goods or services or charitable contribution that are the subject of the telemarketing transaction and the customer's or donor's receipt of all of the following information:

(A) The number of debits, charges, or payments (if more than one);

(B) The date(s) the debit(s), charge(s), or payment(s) will be submitted for payment;

(C) The amount(s) of the debit(s), charge(s), or payment(s);

(D) The customer's or donor's name;

(E) The customer's or donor's billing information, identified with sufficient specificity such that the customer or donor understands what account will be used to collect payment for the goods or services or charitable contribution that are the subject of the telemarketing transaction;

(F) A telephone number for customer or donor inquiry that is answered during normal business hours; and

(G) The date of the customer's or donor's oral authorization; or

(iii) Written confirmation of the transaction, identified in a clear and conspicuous manner as such on the outside of the envelope, sent to the customer or donor via first class mail prior to the submission for payment of the customer's or donor's billing information, and that includes all of the information contained in §§310.3(a)(3)(i)(A)-(G) and a clear and conspicuous statement of the procedures by which the customer or donor can obtain a refund from the seller or telemarketer or charitable organization in the event the confirmation is inaccurate; provided, however, that this means of authorization shall not be deemed verifiable in instances in which goods or services are offered in a transaction involving a free-to-pay conversion and preacquired account information.

(4) Making a false or misleading statement to induce any person to pay for goods or services or to induce a charitable contribution.

(b) *Assisting and facilitating.* It is a deceptive telemarketing act or practice and a violation of this Rule for a person to provide substantial assistance or support to any seller or telemarketer when that person knows or consciously

<sup>661</sup> Truth in Lending Act, 15 U.S.C. 1601 *et seq.*, and Regulation Z, 12 CFR part 226.

<sup>662</sup> Electronic Fund Transfer Act, 15 U.S.C. 1693 *et seq.*, and Regulation E, 12 CFR part 205.

<sup>663</sup> For purposes of this Rule, the term "signature" shall include an electronic or digital form of signature, to the extent that such form of signature is recognized as a valid signature under applicable federal law or state contract law.



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avoids knowing that the seller or telemarketer is engaged in any act or practice that violates §§ 310.3(a), (c) or (d), or § 310.4 of this Rule.

(c) *Credit card laundering.* Except as expressly permitted by the applicable credit card system, it is a deceptive telemarketing act or practice and a violation of this Rule for:

(1) A merchant to present to or deposit into, or cause another to present to or deposit into, the credit card system for payment, a credit card sales draft generated by a telemarketing transaction that is not the result of a telemarketing credit card transaction between the cardholder and the merchant;

(2) Any person to employ, solicit, or otherwise cause a merchant, or an employee, representative, or agent of the merchant, to present to or deposit into the credit card system for payment, a credit card sales draft generated by a telemarketing transaction that is not the result of a telemarketing credit card transaction between the cardholder and the merchant; or

(3) Any person to obtain access to the credit card system through the use of a business relationship or an affiliation with a merchant, when such access is not authorized by the merchant agreement or the applicable credit card system.

(d) *Prohibited deceptive acts or practices in the solicitation of charitable contributions.* It is a fraudulent charitable solicitation, a deceptive telemarketing act or practice, and a violation of this Rule for any telemarketer soliciting charitable contributions to misrepresent, directly or by implication, any of the following material information:

(1) The nature, purpose, or mission of any entity on behalf of which a charitable contribution is being requested;

(2) That any charitable contribution is tax deductible in whole or in part;

(3) The purpose for which any charitable contribution will be used;

(4) The percentage or amount of any charitable contribution that will go to a charitable organization or to any particular charitable program;

(5) Any material aspect of a prize promotion including, but not limited to: the odds of being able to receive a prize; the nature or value of a prize; or

that a charitable contribution is required to win a prize or to participate in a prize promotion; or

(6) A charitable organization's or telemarketer's affiliation with, or endorsement or sponsorship by, any person or government entity.

EFFECTIVE DATE NOTE: At 80 FR 77558, Dec. 14, 2015, § 310.3 was amended by redesignating paragraphs (a)(3)(ii)(A) through (G) as paragraphs (a)(3)(ii)(B) through (H) and adding new paragraph (a)(3)(ii)(A), eff. Feb. 12, 2016. For the convenience of the user, the added text is set forth as follows:

**§ 310.3 Deceptive telemarketing acts or practices.**

(a) \* \* \*

(3) \* \* \*

(ii) \* \* \*

(A) An accurate description, clearly and conspicuously stated, of the goods or services or charitable contribution for which payment authorization is sought;

\* \* \* \* \*

**§ 310.4 Abusive telemarketing acts or practices.**

(a) *Abusive conduct generally.* It is an abusive telemarketing act or practice and a violation of this Rule for any seller or telemarketer to engage in the following conduct:

(1) Threats, intimidation, or the use of profane or obscene language;

(2) Requesting or receiving payment of any fee or consideration for goods or services represented to remove derogatory information from, or improve, a person's credit history, credit record, or credit rating until:

(i) The time frame in which the seller has represented all of the goods or services will be provided to that person has expired; and

(ii) The seller has provided the person with documentation in the form of a consumer report from a consumer reporting agency demonstrating that the promised results have been achieved, such report having been issued more than six months after the results were achieved. Nothing in this Rule should be construed to affect the requirement in the Fair Credit Reporting Act, 15 U.S.C. 1681, that a consumer report may only be obtained for a specified permissible purpose;

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(3) Requesting or receiving payment of any fee or consideration from a person for goods or services represented to recover or otherwise assist in the return of money or any other item of value paid for by, or promised to, that person in a previous telemarketing transaction, until seven (7) business days after such money or other item is delivered to that person. This provision shall not apply to goods or services provided to a person by a licensed attorney;

(4) Requesting or receiving payment of any fee or consideration in advance of obtaining a loan or other extension of credit when the seller or telemarketer has guaranteed or represented a high likelihood of success in obtaining or arranging a loan or other extension of credit for a person;

(5)(i) Requesting or receiving payment of any fee or consideration for any debt relief service until and unless:

(A) The seller or telemarketer has renegotiated, settled, reduced, or otherwise altered the terms of at least one debt pursuant to a settlement agreement, debt management plan, or other such valid contractual agreement executed by the customer;

(B) The customer has made at least one payment pursuant to that settlement agreement, debt management plan, or other valid contractual agreement between the customer and the creditor or debt collector; and

(C) To the extent that debts enrolled in a service are renegotiated, settled, reduced, or otherwise altered individually, the fee or consideration either:

(1) Bears the same proportional relationship to the total fee for renegotiating, settling, reducing, or altering the terms of the entire debt balance as the individual debt amount bears to the entire debt amount. The individual debt amount and the entire debt amount are those owed at the time the debt was enrolled in the service; or

(2) Is a percentage of the amount saved as a result of the renegotiation, settlement, reduction, or alteration. The percentage charged cannot change from one individual debt to another. The amount saved is the difference between the amount owed at the time the debt was enrolled in the service and the

amount actually paid to satisfy the debt.

(ii) Nothing in § 310.4(a)(5)(i) prohibits requesting or requiring the customer to place funds in an account to be used for the debt relief provider's fees and for payments to creditors or debt collectors in connection with the renegotiation, settlement, reduction, or other alteration of the terms of payment or other terms of a debt, provided that:

(A) The funds are held in an account at an insured financial institution;

(B) The customer owns the funds held in the account and is paid accrued interest on the account, if any;

(C) The entity administering the account is not owned or controlled by, or in any way affiliated with, the debt relief service;

(D) The entity administering the account does not give or accept any money or other compensation in exchange for referrals of business involving the debt relief service; and

(E) The customer may withdraw from the debt relief service at any time without penalty, and must receive all funds in the account, other than funds earned by the debt relief service in compliance with § 310.4(a)(5)(i)(A) through (C), within seven (7) business days of the customer's request.

(6) Disclosing or receiving, for consideration, unencrypted consumer account numbers for use in telemarketing; provided, however, that this paragraph shall not apply to the disclosure or receipt of a customer's or donor's billing information to process a payment for goods or services or a charitable contribution pursuant to a transaction;

(7) Causing billing information to be submitted for payment, directly or indirectly, without the express informed consent of the customer or donor. In any telemarketing transaction, the seller or telemarketer must obtain the express informed consent of the customer or donor to be charged for the goods or services or charitable contribution and to be charged using the identified account. In any telemarketing transaction involving preacquired account information, the requirements in paragraphs (a)(7)(i) through (ii) of this section must be met to evidence express informed consent.

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(i) In any telemarketing transaction involving preacquired account information and a free-to-pay conversion feature, the seller or telemarketer must:

(A) Obtain from the customer, at a minimum, the last four (4) digits of the account number to be charged;

(B) Obtain from the customer his or her express agreement to be charged for the goods or services and to be charged using the account number pursuant to paragraph (a)(7)(i)(A) of this section; and,

(C) Make and maintain an audio recording of the entire telemarketing transaction.

(ii) In any other telemarketing transaction involving preacquired account information not described in paragraph (a)(7)(i) of this section, the seller or telemarketer must:

(A) At a minimum, identify the account to be charged with sufficient specificity for the customer or donor to understand what account will be charged; and

(B) Obtain from the customer or donor his or her express agreement to be charged for the goods or services and to be charged using the account number identified pursuant to paragraph (a)(7)(ii)(A) of this section; or

(8) Failing to transmit or cause to be transmitted the telephone number, and, when made available by the telemarketer's carrier, the name of the telemarketer, to any caller identification service in use by a recipient of a telemarketing call; provided that it shall not be a violation to substitute (for the name and phone number used in, or billed for, making the call) the name of the seller or charitable organization on behalf of which a telemarketing call is placed, and the seller's or charitable organization's customer or donor service telephone number, which is answered during regular business hours.

(b) *Pattern of calls.* (1) It is an abusive telemarketing act or practice and a violation of this Rule for a telemarketer to engage in, or for a seller to cause a telemarketer to engage in, the following conduct:

(i) Causing any telephone to ring, or engaging any person in telephone conversation, repeatedly or continuously

with intent to annoy, abuse, or harass any person at the called number;

(ii) Denying or interfering in any way, directly or indirectly, with a person's right to be placed on any registry of names and/or telephone numbers of persons who do not wish to receive outbound telephone calls established to comply with §310.4(b)(1)(iii);

(iii) Initiating any outbound telephone call to a person when:

(A) That person previously has stated that he or she does not wish to receive an outbound telephone call made by or on behalf of the seller whose goods or services are being offered or made on behalf of the charitable organization for which a charitable contribution is being solicited; or

(B) That person's telephone number is on the "do-not-call" registry, maintained by the Commission, of persons who do not wish to receive outbound telephone calls to induce the purchase of goods or services unless the seller:

(i) Has obtained the express agreement, in writing, of such person to place calls to that person. Such written agreement shall clearly evidence such person's authorization that calls made by or on behalf of a specific party may be placed to that person, and shall include the telephone number to which the calls may be placed and the signature<sup>664</sup> of that person; or

(ii) Has an established business relationship with such person, and that person has not stated that he or she does not wish to receive outbound telephone calls under paragraph (b)(1)(iii)(A) of this section; or

(iv) Abandoning any outbound telephone call. An outbound telephone call is "abandoned" under this section if a person answers it and the telemarketer does not connect the call to a sales representative within two (2) seconds of the person's completed greeting.

(v) Initiating any outbound telephone call that delivers a prerecorded message, other than a prerecorded message permitted for compliance with the call

<sup>664</sup> For purposes of this Rule, the term "signature" shall include an electronic or digital form of signature, to the extent that such form of signature is recognized as a valid signature under applicable federal law or state contract law.

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abandonment safe harbor in § 310.4(b)(4)(iii), unless:

(A) In any such call to induce the purchase of any good or service, the seller has obtained from the recipient of the call an express agreement, in writing, that:

(i) The seller obtained only after a clear and conspicuous disclosure that the purpose of the agreement is to authorize the seller to place prerecorded calls to such person;

(ii) The seller obtained without requiring, directly or indirectly, that the agreement be executed as a condition of purchasing any good or service;

(iii) Evidences the willingness of the recipient of the call to receive calls that deliver prerecorded messages by or on behalf of a specific seller; and

(iv) Includes such person's telephone number and signature;<sup>665</sup> and

(B) In any such call to induce the purchase of any good or service, or to induce a charitable contribution from a member of, or previous donor to, a non-profit charitable organization on whose behalf the call is made, the seller or telemarketer:

(i) Allows the telephone to ring for at least fifteen (15) seconds or four (4) rings before disconnecting an unanswered call; and

(ii) Within two (2) seconds after the completed greeting of the person called, plays a prerecorded message that promptly provides the disclosures required by § 310.4(d) or (e), followed immediately by a disclosure of one or both of the following:

(A) In the case of a call that could be answered in person by a consumer, that the person called can use an automated interactive voice and/or keypress-activated opt-out mechanism to assert a Do Not Call request pursuant to § 310.4(b)(1)(iii)(A) at any time during the message. The mechanism must:

(1) Automatically add the number called to the seller's entity-specific Do Not Call list;

(2) Once invoked, immediately disconnect the call; and

<sup>665</sup> For purposes of this Rule, the term "signature" shall include an electronic or digital form of signature, to the extent that such form of signature is recognized as a valid signature under applicable federal law or state contract law.

(3) Be available for use at any time during the message; and

(B) In the case of a call that could be answered by an answering machine or voicemail service, that the person called can use a toll-free telephone number to assert a Do Not Call request pursuant to § 310.4(b)(1)(iii)(A). The number provided must connect directly to an automated interactive voice or keypress-activated opt-out mechanism that:

(1) Automatically adds the number called to the seller's entity-specific Do Not Call list;

(2) Immediately thereafter disconnects the call; and

(3) Is accessible at any time throughout the duration of the telemarketing campaign; and

(iii) Complies with all other requirements of this part and other applicable federal and state laws.

(C) Any call that complies with all applicable requirements of this paragraph (v) shall not be deemed to violate § 310.4(b)(1)(iv) of this part.

(D) This paragraph (v) shall not apply to any outbound telephone call that delivers a prerecorded healthcare message made by, or on behalf of, a covered entity or its business associate, as those terms are defined in the HIPAA Privacy Rule, 45 CFR 160.103.

(2) It is an abusive telemarketing act or practice and a violation of this Rule for any person to sell, rent, lease, purchase, or use any list established to comply with § 310.4(b)(1)(iii)(A), or maintained by the Commission pursuant to § 310.4(b)(1)(iii)(B), for any purpose except compliance with the provisions of this Rule or otherwise to prevent telephone calls to telephone numbers on such lists.

(3) A seller or telemarketer will not be liable for violating § 310.4(b)(1)(ii) and (iii) if it can demonstrate that, as part of the seller's or telemarketer's routine business practice:

(i) It has established and implemented written procedures to comply with § 310.4(b)(1)(ii) and (iii);

(ii) It has trained its personnel, and any entity assisting in its compliance, in the procedures established pursuant to § 310.4(b)(3)(i);

(iii) The seller, or a telemarketer or another person acting on behalf of the

**Federal Trade Commission****§ 310.4**

seller or charitable organization, has maintained and recorded a list of telephone numbers the seller or charitable organization may not contact, in compliance with § 310.4(b)(1)(iii)(A);

(iv) The seller or a telemarketer uses a process to prevent telemarketing to any telephone number on any list established pursuant to § 310.4(b)(3)(iii) or 310.4(b)(1)(iii)(B), employing a version of the “do-not-call” registry obtained from the Commission no more than thirty-one (31) days prior to the date any call is made, and maintains records documenting this process;

(v) The seller or a telemarketer or another person acting on behalf of the seller or charitable organization, monitors and enforces compliance with the procedures established pursuant to § 310.4(b)(3)(i); and

(vi) Any subsequent call otherwise violating § 310.4(b)(1)(ii) or (iii) is the result of error.

(4) A seller or telemarketer will not be liable for violating § 310.4(b)(1)(iv) if:

(i) The seller or telemarketer employs technology that ensures abandonment of no more than three (3) percent of all calls answered by a person, measured over the duration of a single calling campaign, if less than 30 days, or separately over each successive 30-day period or portion thereof that the campaign continues.

(ii) The seller or telemarketer, for each telemarketing call placed, allows the telephone to ring for at least fifteen (15) seconds or four (4) rings before disconnecting an unanswered call;

(iii) Whenever a sales representative is not available to speak with the person answering the call within two (2) seconds after the person’s completed greeting, the seller or telemarketer promptly plays a recorded message that states the name and telephone number of the seller on whose behalf the call was placed<sup>666</sup>; and

(iv) The seller or telemarketer, in accordance with § 310.5(b)-(d), retains records establishing compliance with § 310.4(b)(4)(i)-(iii).

<sup>666</sup> This provision does not affect any seller’s or telemarketer’s obligation to comply with relevant state and federal laws, including but not limited to the TCPA, 47 U.S.C. 227, and 47 CFR part 64.1200.

(c) *Calling time restrictions.* Without the prior consent of a person, it is an abusive telemarketing act or practice and a violation of this Rule for a telemarketer to engage in outbound telephone calls to a person’s residence at any time other than between 8:00 a.m. and 9:00 p.m. local time at the called person’s location.

(d) *Required oral disclosures in the sale of goods or services.* It is an abusive telemarketing act or practice and a violation of this Rule for a telemarketer in an outbound telephone call or internal or external upsell to induce the purchase of goods or services to fail to disclose truthfully, promptly, and in a clear and conspicuous manner to the person receiving the call, the following information:

(1) The identity of the seller;

(2) That the purpose of the call is to sell goods or services;

(3) The nature of the goods or services; and

(4) That no purchase or payment is necessary to be able to win a prize or participate in a prize promotion if a prize promotion is offered and that any purchase or payment will not increase the person’s chances of winning. This disclosure must be made before or in conjunction with the description of the prize to the person called. If requested by that person, the telemarketer must disclose the no-purchase/no-payment entry method for the prize promotion; provided, however, that, in any internal upsell for the sale of goods or services, the seller or telemarketer must provide the disclosures listed in this section only to the extent that the information in the upsell differs from the disclosures provided in the initial telemarketing transaction.

(e) *Required oral disclosures in charitable solicitations.* It is an abusive telemarketing act or practice and a violation of this Rule for a telemarketer, in an outbound telephone call to induce a charitable contribution, to fail to disclose truthfully, promptly, and in a clear and conspicuous manner to the person receiving the call, the following information:

(1) The identity of the charitable organization on behalf of which the request is being made; and

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(2) That the purpose of the call is to solicit a charitable contribution.

[75 FR 48516, Aug. 10, 2010, as amended at 76 FR 58716, Sept. 22, 2011]

EFFECTIVE DATE NOTE: At 80 FR 77558, Dec. 14, 2015, §310.4 was amended by revising paragraphs (a)(3), (b)(1)(ii), (iii)(B), and (3)(vi), effective February 12, 2016, and in paragraph (a)(7)(ii)(B) by removing “or” from the end of the paragraph, in paragraph (a)(8) by removing the final period and adding a semicolon in its place, and by adding paragraphs (a)(9) and (10), effective June 13, 2016. For the convenience of the user, the added and revised text is set forth as follows:

§310.4 Abusive telemarketing acts or practices.

(a) \* \* \*

(3) Requesting or receiving payment of any fee or consideration from a person for goods or services represented to recover or otherwise assist in the return of money or any other item of value paid for by, or promised to, that person in a previous transaction, until seven (7) business days after such money or other item is delivered to that person. This provision shall not apply to goods or services provided to a person by a licensed attorney;

\* \* \* \* \*

(9) Creating or causing to be created, directly or indirectly, a remotely created payment order as payment for goods or services offered or sold through telemarketing or as a charitable contribution solicited or sought through telemarketing; or

(10) Accepting from a customer or donor, directly or indirectly, a cash-to-cash money transfer or cash reload mechanism as payment for goods or services offered or sold through telemarketing or as a charitable contribution solicited or sought through telemarketing.

(b) \* \* \*

(1) \* \* \*

(ii) Denying or interfering in any way, directly or indirectly, with a person’s right to be placed on any registry of names and/or telephone numbers of persons who do not wish to receive outbound telephone calls established to comply with paragraph (b)(1)(iii)(A) of this section, including, but not limited to, harassing any person who makes such a request; hanging up on that person; failing to honor the request; requiring the person to listen to a sales pitch before accepting the request; assessing a charge or fee for honoring the request; requiring a person to call a different number to submit the request; and requiring the person to identify the seller making the call or on whose behalf the call is made;

(iii) \* \* \*

(B) That person’s telephone number is on the “do-not-call” registry, maintained by the Commission, of persons who do not wish to receive outbound telephone calls to induce the purchase of goods or services unless the seller or telemarketer:

(1) Can demonstrate that the seller has obtained the express agreement, in writing, of such person to place calls to that person. Such written agreement shall clearly evidence such person’s authorization that calls made by or on behalf of a specific party may be placed to that person, and shall include the telephone number to which the calls may be placed and the signature<sup>664</sup> of that person; or

(2) Can demonstrate that the seller has an established business relationship with such person, and that person has not stated that he or she does not wish to receive outbound telephone calls under paragraph (b)(1)(iii)(A) of this section; or

\* \* \* \* \*

(3) \* \* \*

(vi) Any subsequent call otherwise violating paragraph (b)(1)(ii) or (iii) of this section is the result of error and not of failure to obtain any information necessary to comply with a request pursuant to paragraph (b)(1)(iii)(A) of this section not to receive further calls by or on behalf of a seller or charitable organization.

\* \* \* \* \*

§310.5 Recordkeeping requirements.

(a) Any seller or telemarketer shall keep, for a period of 24 months from the date the record is produced, the following records relating to its telemarketing activities:

(1) All substantially different advertising, brochures, telemarketing scripts, and promotional materials;

(2) The name and last known address of each prize recipient and the prize awarded for prizes that are represented, directly or by implication, to have a value of \$25.00 or more;

(3) The name and last known address of each customer, the goods or services purchased, the date such goods or services were shipped or provided, and the

<sup>664</sup>For purposes of this Rule, the term “signature” shall include an electronic or digital form of signature, to the extent that such form of signature is recognized as a valid signature under applicable federal law or state contract law.

**Federal Trade Commission****§ 310.6**

amount paid by the customer for the goods or services;<sup>667</sup>

(4) The name, any fictitious name used, the last known home address and telephone number, and the job title(s) for all current and former employees directly involved in telephone sales or solicitations; provided, however, that if the seller or telemarketer permits fictitious names to be used by employees, each fictitious name must be traceable to only one specific employee; and

(5) All verifiable authorizations or records of express informed consent or express agreement required to be provided or received under this Rule.

(b) A seller or telemarketer may keep the records required by § 310.5(a) in any form, and in the same manner, format, or place as they keep such records in the ordinary course of business. Failure to keep all records required by § 310.5(a) shall be a violation of this Rule.

(c) The seller and the telemarketer calling on behalf of the seller may, by written agreement, allocate responsibility between themselves for the recordkeeping required by this Section. When a seller and telemarketer have entered into such an agreement, the terms of that agreement shall govern, and the seller or telemarketer, as the case may be, need not keep records that duplicate those of the other. If the agreement is unclear as to who must maintain any required record(s), or if no such agreement exists, the seller shall be responsible for complying with §§ 310.5(a)(1)-(3) and (5); the telemarketer shall be responsible for complying with § 310.5(a)(4).

(d) In the event of any dissolution or termination of the seller's or telemarketer's business, the principal of that seller or telemarketer shall maintain all records as required under this section. In the event of any sale, assignment, or other change in ownership of the seller's or telemarketer's business, the successor business shall main-

tain all records required under this section.

**§ 310.6 Exemptions.**

(a) Solicitations to induce charitable contributions via outbound telephone calls are not covered by § 310.4(b)(1)(iii)(B) of this Rule.

(b) The following acts or practices are exempt from this Rule:

(1) The sale of pay-per-call services subject to the Commission's Rule entitled "Trade Regulation Rule Pursuant to the Telephone Disclosure and Dispute Resolution Act of 1992," 16 CFR part 308, *provided*, however, that this exemption does not apply to the requirements of §§ 310.4(a)(1), (a)(7), (b), and (c);

(2) The sale of franchises subject to the Commission's Rule entitled "Disclosure Requirements and Prohibitions Concerning Franchising," ("Franchise Rule") 16 CFR part 436, and the sale of business opportunities subject to the Commission's Rule entitled "Disclosure Requirements and Prohibitions Concerning Business Opportunities," ("Business Opportunity Rule") 16 CFR part 437, *provided*, however, that this exemption does not apply to the requirements of §§ 310.4(a)(1), (a)(7), (b), and (c);

(3) Telephone calls in which the sale of goods or services or charitable solicitation is not completed, and payment or authorization of payment is not required, until after a face-to-face sales or donation presentation by the seller or charitable organization, *provided*, however, that this exemption does not apply to the requirements of §§ 310.4(a)(1), (a)(7), (b), and (c);

(4) Telephone calls initiated by a customer or donor that are not the result of any solicitation by a seller, charitable organization, or telemarketer, *provided*, however, that this exemption does not apply to any instances of upselling included in such telephone calls;

(5) Telephone calls initiated by a customer or donor in response to an advertisement through any medium, other than direct mail solicitation, *provided*, however, that this exemption does not apply to calls initiated by a customer

<sup>667</sup> For offers of consumer credit products subject to the Truth in Lending Act, 15 U.S.C. 1601 *et seq.*, and Regulation Z, 12 CFR 226, compliance with the recordkeeping requirements under the Truth in Lending Act, and Regulation Z, shall constitute compliance with § 310.5(a)(3) of this Rule.

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or donor in response to an advertisement relating to investment opportunities, debt relief services, business opportunities other than business arrangements covered by the Franchise Rule or Business Opportunity Rule, or advertisements involving goods or services described in §§310.3(a)(1)(vi) or 310.4(a)(2)-(4); or to any instances of upselling included in such telephone calls;

(6) Telephone calls initiated by a customer or donor in response to a direct mail solicitation, including solicitations via the U.S. Postal Service, facsimile transmission, electronic mail, and other similar methods of delivery in which a solicitation is directed to specific address(es) or person(s), that clearly, conspicuously, and truthfully discloses all material information listed in §310.3(a)(1) of this Rule, for any goods or services offered in the direct mail solicitation, and that contains no material misrepresentation regarding any item contained in §310.3(d) of this Rule for any requested charitable contribution; *provided*, however, that this exemption does not apply to calls initiated by a customer in response to a direct mail solicitation relating to prize promotions, investment opportunities, debt relief services, business opportunities other than business arrangements covered by the Franchise Rule or Business Opportunity Rule, or goods or services described in §§310.3(a)(1)(vi) or 310.4(a)(2)-(4); or to any instances of upselling included in such telephone calls; and

(7) Telephone calls between a telemarketer and any business, except calls to induce the retail sale of nondurable office or cleaning supplies; *provided*, however, that §310.4(b)(1)(iii)(B) and §310.5 of this Rule shall not apply to sellers or telemarketers of nondurable office or cleaning supplies.

EFFECTIVE DATE NOTE: At 80 FR 77559, Dec. 14, 2015, §310.6 was amended by revising paragraphs (b)(5), (6) and (7), effective Feb. 12, 2016, and by adding paragraphs (b)(5)(ii) and (6)(ii), effective June 13, 2016. For the convenience of the user, the added and revised text is set forth as follows:

§310.6 Exemptions.

\* \* \* \* \*

(b) \* \* \*

(5) Telephone calls initiated by a customer or donor in response to an advertisement through any medium, other than direct mail solicitation, *provided*, however, that this exemption does not apply to:

(i) Calls initiated by a customer or donor in response to an advertisement relating to investment opportunities, debt relief services, business opportunities other than business arrangements covered by the Franchise Rule or Business Opportunity Rule, or advertisements involving offers for goods or services described in §310.3(a)(1)(vi) or §310.4(a)(2) through (4);

(ii) The requirements of §310.4(a)(9) or (10); or

(iii) Any instances of upselling included in such telephone calls;

(6) Telephone calls initiated by a customer or donor in response to a direct mail solicitation, including solicitations via the U.S. Postal Service, facsimile transmission, electronic mail, and other similar methods of delivery in which a solicitation is directed to specific address(es) or person(s), that clearly, conspicuously, and truthfully discloses all material information listed in §310.3(a)(1), for any goods or services offered in the direct mail solicitation, and that contains no material misrepresentation regarding any item contained in §310.3(d) for any requested charitable contribution; *provided*, however, that this exemption does not apply to:

(i) Calls initiated by a customer in response to a direct mail solicitation relating to prize promotions, investment opportunities, debt relief services, business opportunities other than business arrangements covered by the Franchise Rule or Business Opportunity Rule, or goods or services described in §310.3(a)(1)(vi) or §310.4(a)(2) through (4);

(ii) The requirements of §310.4(a)(9) or (10); or

(iii) Any instances of upselling included in such telephone calls; and

(7) Telephone calls between a telemarketer and any business to induce the purchase of goods or services or a charitable contribution by the business, except calls to induce the retail sale of nondurable office or cleaning supplies; *provided*, however, that §§310.4(b)(1)(iii)(B) and 310.5 shall not apply to sellers or telemarketers of nondurable office or cleaning supplies.

§310.7 Actions by states and private persons.

(a) Any attorney general or other officer of a state authorized by the state to bring an action under the Telemarketing and Consumer Fraud and Abuse Prevention Act, and any private person who brings an action under that Act, shall serve written notice of its



**Federal Trade Commission****§ 310.8**

action on the Commission, if feasible, prior to its initiating an action under this Rule. The notice shall be sent to the Office of the Director, Bureau of Consumer Protection, Federal Trade Commission, Washington, DC 20580, and shall include a copy of the state's or private person's complaint and any other pleadings to be filed with the court. If prior notice is not feasible, the state or private person shall serve the Commission with the required notice immediately upon instituting its action.

(b) Nothing contained in this Section shall prohibit any attorney general or other authorized state official from proceeding in state court on the basis of an alleged violation of any civil or criminal statute of such state.

**§ 310.8 Fee for access to the National Do Not Call Registry.**

(a) It is a violation of this Rule for any seller to initiate, or cause any telemarketer to initiate, an outbound telephone call to any person whose telephone number is within a given area code unless such seller, either directly or through another person, first has paid the annual fee, required by § 310.8(c), for access to telephone numbers within that area code that are included in the National Do Not Call Registry maintained by the Commission under § 310.4(b)(1)(iii)(B); provided, however, that such payment is not necessary if the seller initiates, or causes a telemarketer to initiate, calls solely to persons pursuant to §§ 310.4(b)(1)(iii)(B)(i) or (ii), and the seller does not access the National Do Not Call Registry for any other purpose.

(b) It is a violation of this Rule for any telemarketer, on behalf of any seller, to initiate an outbound telephone call to any person whose telephone number is within a given area code unless that seller, either directly or through another person, first has paid the annual fee, required by § 310.8(c), for access to the telephone numbers within that area code that are included in the National Do Not Call Registry; provided, however, that such payment is not necessary if the seller initiates, or causes a telemarketer to initiate, calls solely to persons pursuant to

§§ 310.4(b)(1)(iii)(B)(i) or (ii), and the seller does not access the National Do Not Call Registry for any other purpose.

(c) The annual fee, which must be paid by any person prior to obtaining access to the National Do Not Call Registry, is \$60 for each area code of data accessed, up to a maximum of \$16,482; *provided*, however, that there shall be no charge to any person for accessing the first five area codes of data, and *provided further*, that there shall be no charge to any person engaging in or causing others to engage in outbound telephone calls to consumers and who is accessing area codes of data in the National Do Not Call Registry if the person is permitted to access, but is not required to access, the National Do Not Call Registry under this Rule, 47 CFR 64.1200, or any other Federal regulation or law. Any person accessing the National Do Not Call Registry may not participate in any arrangement to share the cost of accessing the registry, including any arrangement with any telemarketer or service provider to divide the costs to access the registry among various clients of that telemarketer or service provider.

(d) Each person who pays, either directly or through another person, the annual fee set forth in § 310.8(c), each person excepted under § 310.8(c) from paying the annual fee, and each person excepted from paying an annual fee under § 310.4(b)(1)(iii)(B), will be provided a unique account number that will allow that person to access the registry data for the selected area codes at any time for the twelve month period beginning on the first day of the month in which the person paid the fee ("the annual period"). To obtain access to additional area codes of data during the first six months of the annual period, each person required to pay the fee under § 310.8(c) must first pay \$60 for each additional area code of data not initially selected. To obtain access to additional area codes of data during the second six months of the annual period, each person required to pay the fee under § 310.8(c) must first pay \$30 for each additional area code of data not initially selected. The payment of the additional fee will permit the person to access the additional area codes

**§ 310.9**

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of data for the remainder of the annual period.

(e) Access to the National Do Not Call Registry is limited to telemarketers, sellers, others engaged in or causing others to engage in telephone calls to consumers, service providers acting on behalf of such persons, and any government agency that has law enforcement authority. Prior to accessing the National Do Not Call Registry, a person must provide the identifying information required by the operator of the registry to collect the fee, and must certify, under penalty of law, that the person is accessing the registry solely to comply with the provisions of this Rule or to otherwise prevent telephone calls to telephone numbers on the registry. If the person is accessing the registry on behalf of sellers, that person also must identify each of the sellers on whose behalf it is accessing the registry, must provide each seller's unique account number for access to the national registry, and must certify, under penalty of law, that the sellers will be using the information gathered from the registry solely to comply with the provisions of this Rule or otherwise to prevent telephone calls to telephone numbers on the registry.

Registry under this Rule, 47 CFR 64.1200, or any other Federal regulation or law. No person may participate in any arrangement to share the cost of accessing the National Do Not Call Registry, including any arrangement with any telemarketer or service provider to divide the costs to access the registry among various clients of that telemarketer or service provider.

\* \* \* \* \*

**§ 310.9 Severability.**

The provisions of this Rule are separate and severable from one another. If any provision is stayed or determined to be invalid, it is the Commission's intention that the remaining provisions shall continue in effect.

[75 FR 48516, Aug. 10, 2010; 75 FR 51934, Aug. 24, 2010, as amended at 77 FR 51697, Aug. 27, 2012; 78 FR 53643, Aug. 30, 2013; 79 FR 51478, Aug. 29, 2014]

EFFECTIVE DATE NOTE: At 80 FR 77560, Dec. 14, 2015, § 310.8 was amended by revising paragraph (c), effective Feb. 16, 2016. For the convenience of the user, the revised text is set forth as follows:

**§ 310.8 Fee for access to the National Do Not Call Registry.**

\* \* \* \* \*

(c) The annual fee, which must be paid by any person prior to obtaining access to the National Do Not Call Registry, is \$60 for each area code of data accessed, up to a maximum of \$16,482; provided, however, that there shall be no charge to any person for accessing the first five area codes of data, and provided further, that there shall be no charge to any person engaging in or causing others to engage in outbound telephone calls to consumers and who is accessing area codes of data in the National Do Not Call Registry if the person is permitted to access, but is not required to access, the National Do Not Call

**CERTIFICATE OF SERVICE**

I hereby certify that on January 11, 2017, I served a copy of the foregoing Stipulation to Entry of Final Order for Permanent Injunction and Civil Penalty Judgment as to Defendant Houston Fraley on the following parties by U.S. Mail:

Aaron Michael Jones  
[home address redacted]  
Irvine, CA

Steven Stansbury  
[home address redacted]  
Irvine, CA

Allorey, Inc.  
c/o Raymund Verallo, Registered Agent  
2312 Park Ave. #123  
Irvine, CA 92782

Audacity LLC  
c/o Devin Fung, Registered Agent  
[home address redacted]  
Irvine, CA

Data World Technologies, Inc.  
c/o Steve Stansbury, Registered Agent  
2701 Harbor Blvd. E2-204  
Costa Mesa, CA 92626

Dial Soft Technologies, Inc.  
c/o Steve Stansbury, President  
P.O. Box 3540  
Silver Springs, NV 89429

Digital Marketing Solutions, Inc.  
c/o Legalzoom.com, Inc.,  
Registered Agent  
101 N. Brand Blvd., 11th Floor  
Glendale, CA 91203

Savilo Support Services, Inc.  
c/o Christina Lee, Registered Agent  
15991 Red Hill Ave., Suite 202  
Tustin, CA 92780

Secure Alliance Corp.  
c/o Legalzoom.com, Inc.,  
Registered Agent  
101 N. Brand Blvd., 11th Floor  
Glendale, CA 91203

Velocity Information Corp.  
c/o Legalzoom.com, Inc.,  
Registered Agent  
101 N. Brand Blvd., 11th Floor  
Glendale, CA 91203

World Access Media  
c/o Legalzoom.com, Inc.,  
Registered Agent  
101 N. Brand Blvd., 11th Floor  
Glendale, CA 91203

/s/ James Evans  
James Evans

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**UNITED STATES DISTRICT COURT  
CENTRAL DISTRICT OF CALIFORNIA**

**Federal Trade Commission,**

Plaintiff,

vs.

**Aaron Michael Jones**, also known as Michael Aaron Jones, also known as Mike Jones, individually and as an owner, officer, or manager, or a *de facto* owner, officer, or manager of Allorey, Inc., Audacity LLC, Data World Technologies, Inc., Dial Soft Technologies, Inc., Digital Marketing Solutions, Inc., Local Lighthouse Corp., Savilo Support Services, Inc., Secure Alliance Corp., Velocity Information Corp., and World Access Media;

**Houston Fraley**, individually and as an officer of Local Lighthouse Corp.;

**Tyler Hall**, individually and as an officer of Local Lighthouse Corp. and Secure Alliance Corp.;

No. 8:17-cv-00058

[Proposed]  
**Stipulated Final Order for  
Permanent Injunction and  
Civil Penalty Judgment as to  
Defendant Houston Fraley**

1 **Kasia Kinaman**, individually and as an  
2 officer of Digital Marketing Solutions,  
3 Inc.;

4 **Eric Oakley**, individually and as an  
5 officer of Local Lighthouse Corp. and  
6 Velocity Information Corp.;

7 **Richard Paik**, individually, as an  
8 officer of Local Lighthouse Corp. and  
9 Secure Alliance Corp., and as an owner,  
10 officer, or manager, or *de facto* owner,  
11 officer, or manager of Allorey, Inc.,  
12 Data World Technologies, Inc., Dial  
13 Soft Technologies, Inc., Digital  
14 Marketing Solutions, Inc., Savilo  
15 Support Services, Inc., and Velocity  
16 Information Corp.;

17 **Steven Stansbury**, also known as Steve  
18 Stansbury, individually and as an officer  
19 of Data World Technologies, Inc., and  
20 Dial Soft Technologies, Inc.;

21 **Raymund Verallo**, also known as  
22 Raymond Verallo, also known as Ray  
23 Verallo, individually and as an officer of  
24 Allorey, Inc. and Dial Soft  
25 Technologies, Inc.;

26 **Andrew Yoshioka**, individually and as  
27 an officer of Audacity LLC and World  
28 Access Media;

**Allorey, Inc.**, a California corporation;

**Audacity LLC**, a California limited  
liability company;

**Data World Technologies, Inc.**, a  
California corporation;

1 **Dial Soft Technologies, Inc.**, a former  
2 Nevada corporation;

3 **Digital Marketing Solutions, Inc.**, a  
4 California corporation;

5 **Local Lighthouse Corp.**, a California  
6 corporation;

7 **Savilo Support Services, Inc.**, a  
8 California corporation;

9 **Secure Alliance Corp.**, a California  
10 corporation;

11 **Velocity Information Corp.**, a former  
12 California corporation; and

13 **World Access Media**, a California  
14 corporation;

15 Defendants.

16  
17 Plaintiff, the Federal Trade Commission (“Commission” or “FTC”), filed its  
18 Complaint for Civil Penalties, Permanent Injunction and Other Relief  
19 (“Complaint”) pursuant to Sections 5(a), 5(m)(1)(A), 13(b), and 16(a) of the  
20 Federal Trade Commission Act (“FTC Act”), 15 U.S.C. §§ 45(a), 45(m)(1)(A),  
21 53(b), and 56(a), and Section 6 of the Telemarketing and Consumer Fraud and  
22 Abuse Prevention Act (the “Telemarketing Act”), 15 U.S.C. § 6105. The  
23 Commission and Defendant Houston Fraley (“Defendant Fraley”) have stipulated  
24 to the entry of this Stipulated Final Order for Permanent Injunction and Civil  
25 Penalty Judgment (the “Order”) to resolve all matters in dispute in this action  
26 between them, but not as to any other person, such as an indemnitee.  
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**Therefore, it is ordered** as follows:

**FINDINGS**

- 1. This Court has jurisdiction over this matter.
- 2. The Complaint charges that Defendant Fraley participated in acts or practices in violation of Section 5 of the FTC Act, 15 U.S.C. § 45, and the FTC’s Telemarketing Sales Rule (the “TSR” or “Rule”), as amended, 16 C.F.R. Part 310, by assisting and facilitating his clients who were, among other things: (a) placing telemarketing calls to consumers that delivered prerecorded messages; (b) placing telemarketing calls to consumers whose telephone numbers were on the National Do Not Call (“DNC”) Registry; and (c) transmitting inaccurate caller ID numbers and names with their telemarketing calls.
- 3. Defendant Fraley neither admits nor denies any of the allegations in the Complaint, except as specifically stated in this Order. Only for purposes of this action, Defendant Fraley admits the facts necessary to establish jurisdiction.
- 4. Defendant Fraley waives any claim that he may have under the Equal Access to Justice Act, 28 U.S.C. § 2412, concerning the prosecution of this action through the date of this Order, and he agrees to bear his own costs and attorney fees.
- 5. Defendant Fraley and the Commission waive all rights to appeal or otherwise challenge or contest the validity of this Order.

**DEFINITIONS**

For the purpose of this Order, the following definitions apply:

- A. **“Defendant Fraley”** means Defendant Houston Fraley.
- B. **“Caller Identification Service”** means a service that allows a telephone subscriber to have the telephone number, and, where available, name of the calling party transmitted contemporaneously with the telephone call, and displayed on a device in or connected to the subscriber’s telephone.

1 C. **“Lead Generator”** means any person that provides, in exchange for  
2 consideration, consumer information to a Seller or Telemarketer for use in the  
3 marketing of any goods or services.

4 D. **“National Do Not Call Registry”** means the “do-not-call” registry of  
5 telephone numbers maintained by the Commission pursuant to 16 C.F.R.  
6 § 310.4(b)(1)(iii)(B).

7 E. **“Outbound Telephone Call”** means a telephone call initiated by a  
8 Telemarketer to induce the purchase of goods or services or to solicit a charitable  
9 contribution.

10 F. **“Person”** means any individual, group, unincorporated association,  
11 limited or general partnership, corporation, or other business entity.

12 G. **“Representatives”** means Defendant Fraley’s officers, agents,  
13 employees, and those persons in active concert or participation with him who  
14 receive actual notice of this Order by personal service or otherwise.

15 H. **“Seller”** means any person who, in connection with a Telemarketing  
16 transaction, provides, offers to provide, or arranges for others to provide goods or  
17 services to the customer in exchange for consideration, whether or not such person  
18 is under the jurisdiction of the Commission.

19 I. **“Telemarketer”** means any person who, in connection with  
20 Telemarketing, initiates or receives telephone calls to or from a customer or donor,  
21 whether or not such person is under the jurisdiction of the Commission.

22 J. **“Telemarketing”** means a plan, program, or campaign which is  
23 conducted to induce the purchase of goods or services or a charitable contribution,  
24 by use of one or more telephones and which involves more than one interstate  
25 telephone call.

26  
27  
28



1 **ORDER**

2 **I**

3 **Permanent Ban on Robocalls**

4 **It is ordered** that Defendant Fraley, whether acting directly or through an  
5 intermediary, is permanently restrained and enjoined from initiating, causing others  
6 to initiate, or assisting others in initiating any telephone call that plays or delivers a  
7 prerecorded message.

8 *Provided, however,* Defendant Fraley is not permanently restrained and  
9 enjoined from placing such calls to a business telephone number to induce the  
10 purchase of goods (other than nondurable office or cleaning supplies) or services  
11 by the business or to solicit a charitable contribution by the business.

12 **II**

13 **Permanent Ban on Calling Telephone Numbers**

14 **Listed on the National Do Not Call Registry**

15 **It is further ordered** that Defendant Fraley, whether acting directly or  
16 through an intermediary, is permanently restrained and enjoined from initiating,  
17 causing others to initiate, or assisting others in initiating any telephone call to any  
18 telephone number listed on the National Do Not Call Registry.

19 **III**

20 **Prohibition Against Abusive Telemarketing Practices**

21 **It is further ordered** that, in connection with Telemarketing, Defendant  
22 Fraley and his Representatives are permanently restrained and enjoined from  
23 engaging in, causing others to engage in, or assisting others engaging in, any of the  
24 following practices:

25 A. Initiating any Outbound Telephone Call to a person on behalf of a  
26 Lead Generator, Seller, Telemarketer, or any other third-party when that person has  
27 previously stated that he or she does not wish to receive an Outbound Telephone  
28

1 Call made by or on behalf of that Lead Generator, Seller, Telemarketer, or third-  
2 party.

3 B. Initiating any Outbound Telephone Call to a telephone number within  
4 a given area code when the annual fee for access to the telephone numbers within  
5 that area code that are on the National Do Not Call Registry has not been paid by  
6 or on behalf of Defendant Fraley.

7 C. Initiating any Outbound Telephone Call in which Defendant Fraley,  
8 his Representatives, or the Lead Generator, Telemarketer, or Seller on whose  
9 behalf the call is made, fail to disclose truthfully, promptly, and in a clear and  
10 conspicuous manner: (i) the identity of the Lead Generator, Telemarketer, and/or  
11 Seller, (ii) that the purpose of the call is to sell goods or services, and (iii) the  
12 nature of the goods or services.

13 D. Initiating any Outbound Telephone Call in which Defendant Fraley or  
14 his Representatives fail to transmit or cause to be transmitted to any Caller  
15 Identification Service in use by a recipient of a Telemarketing call either: (i) the  
16 telephone number and name of the Telemarketer making the call; or (ii) the name  
17 and customer service telephone number of the Seller on whose behalf the call was  
18 made.

19 E. Violating the Telemarketing Sales Rule, 16 C.F.R. Part 310, attached  
20 as Appendix A.

#### 21 IV

#### 22 Monetary Judgment for Civil Penalty and Partial Suspension

23 **It is further ordered** that:

24 A. Judgment in the amount of Four Hundred Twenty-Four Thousand,  
25 Five Hundred Dollars (\$424,500) is entered in favor of the Commission against  
26 Defendant Fraley as a civil penalty.

27 B. Defendant Fraley is ordered to pay to the Commission Three  
28 Thousand Dollars (\$3,000), which, as Defendant Fraley stipulates, he has escrowed

1 for no purpose other than payment to the Commission. Such payment must be  
2 made within seven (7) days of entry of this Order by electronic fund transfer in  
3 accordance with instructions previously provided by a representative of the  
4 Commission. Upon such payment, the remainder of the judgment is suspended,  
5 subject to the Subsections below.

6 C. The Commission's agreement to the suspension of part of this  
7 judgment is expressly premised upon the truthfulness, accuracy, and completeness  
8 of Defendant Fraley's sworn financial statements and related documents  
9 (collectively, "financial representations") submitted to the Commission, namely:

- 10 1) The Financial Statement of Individual Defendant Houston  
11 Fraley signed on June 17, 2016, as amended by his Financial  
12 Statement signed on August 24, 2016, including the  
13 attachments and documents submitted with the Financial  
14 Statements;
- 15 2) The Financial Statement of Fraley Media, signed by Houston  
16 Fraley, CEO, on June 23, 2016, including the attachments and  
17 documents submitted with the Financial Statement; and
- 18 3) Additional financial disclosures made by Individual Defendant  
19 Houston Fraley and submitted to the Commission via email,  
20 and under penalty of perjury, on September 12, 2016, including  
21 the attachments and documents submitted with that email  
22 message.

23 D. The suspension of the judgment will be lifted if, upon motion by the  
24 Commission, the Court finds that Defendant Fraley failed to disclose any material  
25 asset, materially misstated the value of any asset, or made any other material  
26 misstatement or omission in his financial representations identified above.

27 E. If the suspension of the judgment is lifted, the judgment becomes  
28 immediately due in the amount specified in Subsection A, above (which the parties

1 stipulate only for purposes of this Section represents the amount of the civil  
2 penalty for the violations alleged in the Complaint), less any payment previously  
3 made pursuant to the applicable Section, plus interest computed from the date of  
4 entry of this Order.

5 F. Defendant Fraley relinquishes dominion and all legal and equitable  
6 right, title, and interest in all assets transferred pursuant to this Order and may not  
7 seek the return of any assets.

8 G. The facts alleged in the Complaint will be taken as true, without  
9 further proof, in any subsequent civil litigation by or on behalf of the Commission  
10 in a proceeding to enforce its rights to any payment or monetary judgment pursuant  
11 to this Order.

12 H. Defendant Fraley agrees that the judgment represents a civil penalty  
13 owed to the government of the United States, is not compensation for actual  
14 pecuniary loss, and, therefore, as to Defendant Fraley, it is not subject to discharge  
15 under the Bankruptcy Code pursuant to 11 U.S.C. § 523(a)(7).

16 I. Defendant Fraley acknowledges that his Taxpayer Identification  
17 Numbers (Social Security Number), which he must submit, may be used for  
18 collecting and reporting on any delinquent amount arising out of this Order, in  
19 accordance with 31 U.S.C. § 7701.

## 20 V

### 21 Cooperation

22 **It is further ordered** that Defendant Fraley must fully cooperate with  
23 representatives of the Commission in this case and in any investigation related to  
24 or associated with the transactions or the occurrences that are the subject of the  
25 Complaint. Defendant Fraley must provide truthful and complete information,  
26 evidence, and testimony. Defendant Fraley must appear for interviews, discovery,  
27 hearings, trials, and any other proceedings that a Commission representative may  
28 reasonably request upon fourteen days written notice, in the form of a letter stating

1 the dates, times, and places designated for compliance, and without requiring the  
2 service of a subpoena. Further, to assist the Commission with any investigation  
3 related to or associated with the transactions or the occurrences that are the subject  
4 of the Complaint, and with monitoring Defendant Fraley's compliance with this  
5 order, Defendant Fraley consents, for purposes of the Electronic Communications  
6 Privacy Act, in relevant part at 18 U.S.C. §§ 2701-2712, to the disclosure, by  
7 electronic communications service providers and remote computing service  
8 providers of the contents of his auto-dialed, telemarketing, or pre-recorded  
9 telephone communications and records or other information pertaining to his auto-  
10 dialed, telemarketing, or pre-recorded telephone communications. Defendant  
11 Fraley further agrees to execute, within fourteen days of a request from the  
12 Commission, any forms or other documents evidencing his consent that may be  
13 required by such electronic communications service providers or remote  
14 computing service providers.

## 15 VI

### 16 Order Acknowledgments

17 **It is further ordered** that Defendant Fraley obtain acknowledgments of  
18 receipt of this Order:

19 A. Defendant Fraley, within seven days of entry of this Order, must  
20 submit to the Commission an acknowledgment of receipt of this Order sworn  
21 under penalty of perjury.

22 B. For five years after entry of this Order, Defendant Fraley, for any  
23 business that he, individually or collectively with any other defendants, is the  
24 majority owner, or controls directly or indirectly, must deliver a copy of this Order  
25 to: (1) any individual or business that provides an automated dialing platform to  
26 Defendant Fraley's business; and (2) any Lead Generator or entity that provides  
27 Telemarketing services to Defendant Fraley's business. Delivery must occur within  
28

1 seven days of entry of this Order for current providers. For all others, delivery  
2 must occur before they begin providing services.

3 C. For five years after entry of this Order, Defendant Fraley, for any  
4 business that he, individually or collectively with any other defendants, is the  
5 majority owner, or controls directly or indirectly, must deliver a copy of this Order  
6 to: (1) all principals, officers, directors, and LLC managers and members; (2) all  
7 employees, agents, and other representatives who participate in conduct related to  
8 the subject matter of the Order; and (3) any business entity resulting from any  
9 change in structure as set forth the section titled Compliance Reporting. Delivery  
10 must occur within seven days of entry of this Order for current personnel. For all  
11 others, delivery must occur before they assume their responsibilities.

12 D. From each individual or entity to which Defendant Fraley delivered a  
13 copy of this Order, Defendant Fraley must obtain, within 30 days, a signed and  
14 dated acknowledgment of receipt of this Order.

## 15 VII

### 16 Compliance Reporting

17 **It is further ordered** that Defendant Fraley make timely submissions to the  
18 Commission:

19 A. One year after entry of this Order, Defendant Fraley must submit a  
20 compliance report, sworn under penalty of perjury. Defendant Fraley must:

- 21 1) Identify all telephone numbers and all physical, postal, email  
22 and Internet addresses, including all residences;
- 23 2) Identify all business activities, including any business for which  
24 he performs services whether as an employee or otherwise and  
25 any entity in which he has any ownership interest;
- 26 3) Describe in detail his involvement in each such business,  
27 including title, role, responsibilities, participation, authority,  
28 control, and any ownership;

- 1 4) Identify the primary physical, postal, and email address and  
2 telephone number, as designated points of contact, which  
3 representatives of the Commission may use to communicate  
4 with him;
- 5 5) Identify all of his businesses by all of their names, telephone  
6 numbers, and physical, postal, email, and Internet addresses;
- 7 6) Describe the activities of each business, including the goods  
8 and services offered, the means of advertising, marketing, and  
9 sales;
- 10 7) Describe in detail whether and how he is in compliance with  
11 each Section of this Order; and
- 12 8) Provide a copy of each Order Acknowledgment obtained  
13 pursuant to this Order, unless previously submitted to the  
14 Commission.

15 B. For ten years after entry of this Order, Defendant Fraley must submit a  
16 compliance notice, sworn under penalty of perjury, within fourteen days of any  
17 change in the following:

- 18 1) Name, including aliases or fictitious name, or residence  
19 address;
- 20 2) Title or role in any business activity, including any business for  
21 which he performs services whether as an employee or  
22 otherwise and any entity in which he has any ownership  
23 interest, and identify the name, physical address, and any  
24 Internet address of the business or entity;
- 25 3) Any designated point of contact; or
- 26 4) The structure of any entity that he has any ownership interest in  
27 or controls directly or indirectly that may affect compliance  
28 obligations arising under this Order, including: creation,

1 merger, sale, or dissolution of the entity or any subsidiary,  
2 parent, or affiliate that engages in any acts or practices subject  
3 to this Order.

4 C. Defendant Fraley must submit to the Commission notice of the filing  
5 of any bankruptcy petition, insolvency proceeding, or similar proceeding by or  
6 against him within fourteen days of its filing.

7 D. Any submission to the Commission required by this Order to be  
8 sworn under penalty of perjury must be true and accurate and comply with 28  
9 U.S.C. § 1746, such as by concluding: “I declare under penalty of perjury under  
10 the laws of the United States of America that the foregoing is true and correct.  
11 Executed on: \_\_\_\_\_” and supplying the date, signatory’s full name, title (if  
12 applicable), and signature.

13 E. Unless otherwise directed by a Commission representative in writing,  
14 all submissions to the Commission pursuant to this Order must be emailed to  
15 DEbrief@ftc.gov or sent by overnight courier (not the U.S. Postal Service) to:  
16 Associate Director for Enforcement, Bureau of Consumer Protection, Federal  
17 Trade Commission, 600 Pennsylvania Avenue NW, Washington, DC 20580. The  
18 subject line must begin: *FTC v. Houston Fraley*, Matter Number 1523152.

## 19 VIII

### 20 Recordkeeping

21 **It is further ordered** that Defendant Fraley must create certain records for  
22 ten years after entry of the Order, and retain each such record for five years.  
23 Specifically, Defendant Fraley, for any business that Defendant Fraley, individually  
24 or collectively with any other defendant, is a majority owner or controls directly or  
25 indirectly, must create and retain the following records:

26 A. Accounting records showing the revenues from all goods or services  
27 sold;

28



1 B. Personnel records showing, for each person providing services,  
2 whether as an employee or otherwise, that person's: name, addresses, telephone  
3 numbers, job title or position, dates of service, and (if applicable) the reason for  
4 termination;

5 C. Records of all consumer complaints, whether received directly or  
6 indirectly, such as through a third party, and any response;

7 D. All records, including contracts, relating to any person, entity, or Lead  
8 Generator from whom Defendant Fraley or his business purchased leads or phone  
9 numbers;

10 E. All records relating to automated dialing platforms used by Defendant  
11 Fraley or his business to initiate telephone calls, including contracts with any  
12 individual or business that provides such automated dialing platforms; and

13 F. All records necessary to demonstrate full compliance with each  
14 provision of this Order, including all submissions to the Commission.

## 15 IX

### 16 Compliance Monitoring

17 **It is further ordered** that, for the purpose of monitoring Defendant Fraley's  
18 compliance with this Order, including the financial representations upon which part  
19 of the judgment was suspended, and any failure to transfer any assets as required  
20 by this Order:

21 A. Within 14 days of receipt of a written request from a representative of  
22 the Commission, Defendant Fraley must: (1) submit additional compliance reports  
23 or other requested information, which must be sworn under penalty of perjury; (2)  
24 appear for depositions; and (3) produce documents for inspection and copying. The  
25 Commission is also authorized to obtain discovery, without further leave of court,  
26 using any of the procedures prescribed by Federal Rules of Civil Procedure 29, 30  
27 (including telephonic depositions), 31, 33, 34, 36, 45, and 69, provided that  
28 Defendant Fraley, after attempting to resolve a dispute without court action and for

1 good cause shown, may file a motion with this Court seeking an order for one or  
2 more of the protections set forth in Rule 26(c).

3 B. For matters concerning this Order, the Commission is authorized to  
4 communicate directly with Defendant Fraley. Defendant Fraley must permit  
5 representatives of the Commission to interview anyone employed by or affiliated  
6 with Defendant Fraley who has agreed to such an interview. The person  
7 interviewed may have counsel present.

8 C. The Commission may use all other lawful means, including posing,  
9 through its representatives as consumers, suppliers, or other individuals or entities  
10 to Defendant Fraley or any individual or entity affiliated with Defendant Fraley,  
11 without the necessity of identification or prior notice. Nothing in this Order limits  
12 the Commission's lawful use of compulsory process, pursuant to Sections 9 and 20  
13 of the FTC Act, 15 U.S.C. §§ 49, 57b-1.

14 D. Upon written request from a representative of the Commission, any  
15 consumer reporting agency must furnish consumer reports concerning Defendant  
16 Fraley pursuant to Section 604(1) of the Fair Credit Reporting Act, 15 U.S.C.  
17 §1681b(a)(1).

18 **X**

19 **Retention of Jurisdiction**

20 **It is further ordered** that this Court retains jurisdiction of this matter for  
21 purposes of construction, modification, and enforcement of this Order.

22  
23 **It is so ordered.**

24  
25 Dated:

26 \_\_\_\_\_  
United States District Judge

Federal Trade Commission

§ 310.2

**PART 310—TELEMARKETING SALES  
RULE 16 CFR PART 310**

Sec.

310.1 Scope of regulations in this part.

310.2 Definitions.

310.3 Deceptive telemarketing acts or practices.

310.4 Abusive telemarketing acts or practices.

310.5 Recordkeeping requirements.

310.6 Exemptions.

310.7 Actions by states and private persons.

310.8 Fee for access to the National Do Not Call Registry.

310.9 Severability.

AUTHORITY: 15 U.S.C. 6101–6108.

SOURCE: 75 FR 48516, Aug. 10, 2010, unless otherwise noted.

**§ 310.1 Scope of regulations in this part.**

This part implements the Telemarketing and Consumer Fraud and Abuse Prevention Act, 15 U.S.C. 6101–6108, as amended.

**§ 310.2 Definitions.**

(a) *Acquirer* means a business organization, financial institution, or an agent of a business organization or financial institution that has authority from an organization that operates or licenses a credit card system to authorize merchants to accept, transmit, or process payment by credit card through the credit card system for money, goods or services, or anything else of value.

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(b) *Attorney General* means the chief legal officer of a state.

(c) *Billing information* means any data that enables any person to access a customer's or donor's account, such as a credit card, checking, savings, share or similar account, utility bill, mortgage loan account, or debit card.

(d) *Caller identification service* means a service that allows a telephone subscriber to have the telephone number, and, where available, name of the calling party transmitted contemporaneously with the telephone call, and displayed on a device in or connected to the subscriber's telephone.

(e) *Cardholder* means a person to whom a credit card is issued or who is authorized to use a credit card on behalf of or in addition to the person to whom the credit card is issued.

(f) *Charitable contribution* means any donation or gift of money or any other thing of value.

(g) *Commission* means the Federal Trade Commission.

(h) *Credit* means the right granted by a creditor to a debtor to defer payment of debt or to incur debt and defer its payment.

(i) *Credit card* means any card, plate, coupon book, or other credit device existing for the purpose of obtaining money, property, labor, or services on credit.

(j) *Credit card sales draft* means any record or evidence of a credit card transaction.

(k) *Credit card system* means any method or procedure used to process credit card transactions involving credit cards issued or licensed by the operator of that system.

(l) *Customer* means any person who is or may be required to pay for goods or services offered through telemarketing.

(m) *Debt relief service* means any program or service represented, directly or by implication, to renegotiate, settle, or in any way alter the terms of payment or other terms of the debt between a person and one or more unsecured creditors or debt collectors, including, but not limited to, a reduction in the balance, interest rate, or fees owed by a person to an unsecured creditor or debt collector.

(n) *Donor* means any person solicited to make a charitable contribution.

(o) *Established business relationship* means a relationship between a seller and a consumer based on:

(1) the consumer's purchase, rental, or lease of the seller's goods or services or a financial transaction between the consumer and seller, within the eighteen (18) months immediately preceding the date of a telemarketing call; or

(2) the consumer's inquiry or application regarding a product or service offered by the seller, within the three (3) months immediately preceding the date of a telemarketing call.

(p) *Free-to-pay conversion* means, in an offer or agreement to sell or provide any goods or services, a provision under which a customer receives a product or service for free for an initial period and will incur an obligation to pay for the product or service if he or she does not take affirmative action to cancel before the end of that period.

(q) *Investment opportunity* means anything, tangible or intangible, that is offered, offered for sale, sold, or traded based wholly or in part on representations, either express or implied, about past, present, or future income, profit, or appreciation.

(r) *Material* means likely to affect a person's choice of, or conduct regarding, goods or services or a charitable contribution.

(s) *Merchant* means a person who is authorized under a written contract with an acquirer to honor or accept credit cards, or to transmit or process for payment credit card payments, for the purchase of goods or services or a charitable contribution.

(t) *Merchant agreement* means a written contract between a merchant and an acquirer to honor or accept credit cards, or to transmit or process for payment credit card payments, for the purchase of goods or services or a charitable contribution.

(u) *Negative option feature* means, in an offer or agreement to sell or provide any goods or services, a provision under which the customer's silence or failure to take an affirmative action to reject goods or services or to cancel the agreement is interpreted by the seller as acceptance of the offer.

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(v) *Outbound telephone call* means a telephone call initiated by a telemarketer to induce the purchase of goods or services or to solicit a charitable contribution.

(w) *Person* means any individual, group, unincorporated association, limited or general partnership, corporation, or other business entity.

(x) *Preacquired account information* means any information that enables a seller or telemarketer to cause a charge to be placed against a customer's or donor's account without obtaining the account number directly from the customer or donor during the telemarketing transaction pursuant to which the account will be charged.

(y) *Prize* means anything offered, or purportedly offered, and given, or purportedly given, to a person by chance. For purposes of this definition, chance exists if a person is guaranteed to receive an item and, at the time of the offer or purported offer, the telemarketer does not identify the specific item that the person will receive.

(z) *Prize promotion* means:

(1) A sweepstakes or other game of chance; or

(2) An oral or written express or implied representation that a person has won, has been selected to receive, or may be eligible to receive a prize or purported prize.

(aa) *Seller* means any person who, in connection with a telemarketing transaction, provides, offers to provide, or arranges for others to provide goods or services to the customer in exchange for consideration.

(bb) *State* means any state of the United States, the District of Columbia, Puerto Rico, the Northern Mariana Islands, and any territory or possession of the United States.

(cc) *Telemarketer* means any person who, in connection with telemarketing, initiates or receives telephone calls to or from a customer or donor.

(dd) *Telemarketing* means a plan, program, or campaign which is conducted to induce the purchase of goods or services or a charitable contribution, by use of one or more telephones and which involves more than one interstate telephone call. The term does not include the solicitation of sales through the mailing of a catalog

which: contains a written description or illustration of the goods or services offered for sale; includes the business address of the seller; includes multiple pages of written material or illustrations; and has been issued not less frequently than once a year, when the person making the solicitation does not solicit customers by telephone but only receives calls initiated by customers in response to the catalog and during those calls takes orders only without further solicitation. For purposes of the previous sentence, the term "further solicitation" does not include providing the customer with information about, or attempting to sell, any other item included in the same catalog which prompted the customer's call or in a substantially similar catalog.

(ee) *Upselling* means soliciting the purchase of goods or services following an initial transaction during a single telephone call. The upsell is a separate telemarketing transaction, not a continuation of the initial transaction. An "external upsell" is a solicitation made by or on behalf of a seller different from the seller in the initial transaction, regardless of whether the initial transaction and the subsequent solicitation are made by the same telemarketer. An "internal upsell" is a solicitation made by or on behalf of the same seller as in the initial transaction, regardless of whether the initial transaction and subsequent solicitation are made by the same telemarketer.

EFFECTIVE DATE NOTE: At 80 FR 77558, Dec. 14, 2015, §310.2 was amended by redesignating paragraphs (aa) through (ee) as paragraphs (dd) through (hh), redesignating paragraphs (f) through (z) as paragraphs (h) through (bb), and adding new paragraphs (f), (g), and (cc), effective Feb. 12, 2016. For the convenience of the user, the added text is set forth as follows:

**§ 310.2 Definitions.**

\* \* \* \* \*

(f) *Cash-to-cash money transfer* means the electronic (as defined in section 106(2) of the Electronic Signatures in Global and National Commerce Act (15 U.S.C. 7006(2))) transfer of the value of cash received from one person to another person in a different location that is

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sent by a money transfer provider and received in the form of cash. For purposes of this definition, *money transfer provider* means any person or financial institution that provides cash-to-cash money transfers for a person in the normal course of its business, whether or not the person holds an account with such person or financial institution. The term *cash-to-cash money transfer* includes a remittance transfer, as defined in section 919(g)(2) of the Electronic Fund Transfer Act (“EFTA”), 15 U.S.C. 1693a, that is a cash-to-cash transaction; however it does not include any transaction that is:

(1) An electronic fund transfer as defined in section 903 of the EFTA;

(2) Covered by Regulation E, 12 CFR 1005.20, pertaining to gift cards; or

(3) Subject to the Truth in Lending Act, 15 U.S.C. 1601 *et seq.*

(g) *Cash reload mechanism* is a device, authorization code, personal identification number, or other security measure that makes it possible for a person to convert cash into an electronic (as defined in section 106(2) of the Electronic Signatures in Global and National Commerce Act (15 U.S.C. 7006(2)) form that can be used to add funds to a general-use prepaid card, as defined in Regulation E, 12 CFR 1005.2, or an account with a payment intermediary. For purposes of this definition, a cash reload mechanism is not itself a general-use prepaid debit card or a swipe reload process or similar method in which funds are added directly onto a person’s own general-use prepaid card or account with a payment intermediary.

\* \* \* \* \*

(cc) *Remotely created payment order* means any payment instruction or order drawn on a person’s account that is created by the payee or the payee’s agent and deposited into or cleared through the check clearing system. The term includes, without limitation, a “remotely created check,” as defined in Regulation CC, Availability of Funds and Collection of Checks, 12 CFR 229.2(ff), but does not include a payment order cleared through an Automated Clearinghouse (ACH) Network or subject to the Truth in Lending Act, 15 U.S.C. 1601 *et seq.*, and Regulation Z, 12 CFR part 1026.

\* \* \* \* \*

**§ 310.3 Deceptive telemarketing acts or practices.**

(a) *Prohibited deceptive telemarketing acts or practices.* It is a deceptive telemarketing act or practice and a violation of this Rule for any seller or telemarketer to engage in the following conduct:

(1) Before a customer consents to pay<sup>659</sup> for goods or services offered, failing to disclose truthfully, in a clear and conspicuous manner, the following material information:

(i) The total costs to purchase, receive, or use, and the quantity of, any goods or services that are the subject of the sales offer;<sup>660</sup>

(ii) All material restrictions, limitations, or conditions to purchase, receive, or use the goods or services that are the subject of the sales offer;

(iii) If the seller has a policy of not making refunds, cancellations, exchanges, or repurchases, a statement informing the customer that this is the seller’s policy; or, if the seller or telemarketer makes a representation about a refund, cancellation, exchange, or repurchase policy, a statement of all material terms and conditions of such policy;

(iv) In any prize promotion, the odds of being able to receive the prize, and, if the odds are not calculable in advance, the factors used in calculating the odds; that no purchase or payment is required to win a prize or to participate in a prize promotion and that any purchase or payment will not increase the person’s chances of winning; and the no-purchase/no-payment method of participating in the prize promotion with either instructions on how to participate or an address or local or toll-free telephone number to which customers may write or call for information on how to participate;

<sup>659</sup> When a seller or telemarketer uses, or directs a customer to use, a courier to transport payment, the seller or telemarketer must make the disclosures required by § 310.3(a)(1) before sending a courier to pick up payment or authorization for payment, or directing a customer to have a courier pick up payment or authorization for payment. In the case of debt relief services, the seller or telemarketer must make the disclosures required by § 310.3(a)(1) before the consumer enrolls in an offered program.

<sup>660</sup> For offers of consumer credit products subject to the Truth in Lending Act, 15 U.S.C. 1601 *et seq.*, and Regulation Z, 12 CFR 226, compliance with the disclosure requirements under the Truth in Lending Act and Regulation Z shall constitute compliance with § 310.3(a)(1)(i) of this Rule.

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(v) All material costs or conditions to receive or redeem a prize that is the subject of the prize promotion;

(vi) In the sale of any goods or services represented to protect, insure, or otherwise limit a customer's liability in the event of unauthorized use of the customer's credit card, the limits on a cardholder's liability for unauthorized use of a credit card pursuant to 15 U.S.C. 1643;

(vii) If the offer includes a negative option feature, all material terms and conditions of the negative option feature, including, but not limited to, the fact that the customer's account will be charged unless the customer takes an affirmative action to avoid the charge(s), the date(s) the charge(s) will be submitted for payment, and the specific steps the customer must take to avoid the charge(s); and

(viii) In the sale of any debt relief service:

(A) the amount of time necessary to achieve the represented results, and to the extent that the service may include a settlement offer to any of the customer's creditors or debt collectors, the time by which the debt relief service provider will make a bona fide settlement offer to each of them;

(B) to the extent that the service may include a settlement offer to any of the customer's creditors or debt collectors, the amount of money or the percentage of each outstanding debt that the customer must accumulate before the debt relief service provider will make a bona fide settlement offer to each of them;

(C) to the extent that any aspect of the debt relief service relies upon or results in the customer's failure to make timely payments to creditors or debt collectors, that the use of the debt relief service will likely adversely affect the customer's creditworthiness, may result in the customer being subject to collections or sued by creditors or debt collectors, and may increase the amount of money the customer owes due to the accrual of fees and interest; and

(D) to the extent that the debt relief service requests or requires the customer to place funds in an account at an insured financial institution, that the customer owns the funds held in

the account, the customer may withdraw from the debt relief service at any time without penalty, and, if the customer withdraws, the customer must receive all funds in the account, other than funds earned by the debt relief service in compliance with § 310.4(a)(5)(i)(A) through (C).

(2) Misrepresenting, directly or by implication, in the sale of goods or services any of the following material information:

(i) The total costs to purchase, receive, or use, and the quantity of, any goods or services that are the subject of a sales offer;

(ii) Any material restriction, limitation, or condition to purchase, receive, or use goods or services that are the subject of a sales offer;

(iii) Any material aspect of the performance, efficacy, nature, or central characteristics of goods or services that are the subject of a sales offer;

(iv) Any material aspect of the nature or terms of the seller's refund, cancellation, exchange, or repurchase policies;

(v) Any material aspect of a prize promotion including, but not limited to, the odds of being able to receive a prize, the nature or value of a prize, or that a purchase or payment is required to win a prize or to participate in a prize promotion;

(vi) Any material aspect of an investment opportunity including, but not limited to, risk, liquidity, earnings potential, or profitability;

(vii) A seller's or telemarketer's affiliation with, or endorsement or sponsorship by, any person or government entity;

(viii) That any customer needs offered goods or services to provide protections a customer already has pursuant to 15 U.S.C. 1643;

(ix) Any material aspect of a negative option feature including, but not limited to, the fact that the customer's account will be charged unless the customer takes an affirmative action to avoid the charge(s), the date(s) the charge(s) will be submitted for payment, and the specific steps the customer must take to avoid the charge(s); or

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(x) Any material aspect of any debt relief service, including, but not limited to, the amount of money or the percentage of the debt amount that a customer may save by using such service; the amount of time necessary to achieve the represented results; the amount of money or the percentage of each outstanding debt that the customer must accumulate before the provider of the debt relief service will initiate attempts with the customer's creditors or debt collectors or make a bona fide offer to negotiate, settle, or modify the terms of the customer's debt; the effect of the service on a customer's creditworthiness; the effect of the service on collection efforts of the customer's creditors or debt collectors; the percentage or number of customers who attain the represented results; and whether a debt relief service is offered or provided by a non-profit entity.

(3) Causing billing information to be submitted for payment, or collecting or attempting to collect payment for goods or services or a charitable contribution, directly or indirectly, without the customer's or donor's express verifiable authorization, except when the method of payment used is a credit card subject to protections of the Truth in Lending Act and Regulation Z,<sup>661</sup> or a debit card subject to the protections of the Electronic Fund Transfer Act and Regulation E.<sup>662</sup> Such authorization shall be deemed verifiable if any of the following means is employed:

(i) Express written authorization by the customer or donor, which includes the customer's or donor's signature;<sup>663</sup>

(ii) Express oral authorization which is audio-recorded and made available upon request to the customer or donor, and the customer's or donor's bank or other billing entity, and which evidences clearly both the customer's or

donor's authorization of payment for the goods or services or charitable contribution that are the subject of the telemarketing transaction and the customer's or donor's receipt of all of the following information:

(A) The number of debits, charges, or payments (if more than one);

(B) The date(s) the debit(s), charge(s), or payment(s) will be submitted for payment;

(C) The amount(s) of the debit(s), charge(s), or payment(s);

(D) The customer's or donor's name;

(E) The customer's or donor's billing information, identified with sufficient specificity such that the customer or donor understands what account will be used to collect payment for the goods or services or charitable contribution that are the subject of the telemarketing transaction;

(F) A telephone number for customer or donor inquiry that is answered during normal business hours; and

(G) The date of the customer's or donor's oral authorization; or

(iii) Written confirmation of the transaction, identified in a clear and conspicuous manner as such on the outside of the envelope, sent to the customer or donor via first class mail prior to the submission for payment of the customer's or donor's billing information, and that includes all of the information contained in §§ 310.3(a)(3)(i)(A)-(G) and a clear and conspicuous statement of the procedures by which the customer or donor can obtain a refund from the seller or telemarketer or charitable organization in the event the confirmation is inaccurate; provided, however, that this means of authorization shall not be deemed verifiable in instances in which goods or services are offered in a transaction involving a free-to-pay conversion and preacquired account information.

(4) Making a false or misleading statement to induce any person to pay for goods or services or to induce a charitable contribution.

(b) *Assisting and facilitating.* It is a deceptive telemarketing act or practice and a violation of this Rule for a person to provide substantial assistance or support to any seller or telemarketer when that person knows or consciously

<sup>661</sup> Truth in Lending Act, 15 U.S.C. 1601 *et seq.*, and Regulation Z, 12 CFR part 226.

<sup>662</sup> Electronic Fund Transfer Act, 15 U.S.C. 1693 *et seq.*, and Regulation E, 12 CFR part 205.

<sup>663</sup> For purposes of this Rule, the term "signature" shall include an electronic or digital form of signature, to the extent that such form of signature is recognized as a valid signature under applicable federal law or state contract law.



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avoids knowing that the seller or telemarketer is engaged in any act or practice that violates §§310.3(a), (c) or (d), or §310.4 of this Rule.

(c) *Credit card laundering.* Except as expressly permitted by the applicable credit card system, it is a deceptive telemarketing act or practice and a violation of this Rule for:

(1) A merchant to present to or deposit into, or cause another to present to or deposit into, the credit card system for payment, a credit card sales draft generated by a telemarketing transaction that is not the result of a telemarketing credit card transaction between the cardholder and the merchant;

(2) Any person to employ, solicit, or otherwise cause a merchant, or an employee, representative, or agent of the merchant, to present to or deposit into the credit card system for payment, a credit card sales draft generated by a telemarketing transaction that is not the result of a telemarketing credit card transaction between the cardholder and the merchant; or

(3) Any person to obtain access to the credit card system through the use of a business relationship or an affiliation with a merchant, when such access is not authorized by the merchant agreement or the applicable credit card system.

(d) *Prohibited deceptive acts or practices in the solicitation of charitable contributions.* It is a fraudulent charitable solicitation, a deceptive telemarketing act or practice, and a violation of this Rule for any telemarketer soliciting charitable contributions to misrepresent, directly or by implication, any of the following material information:

(1) The nature, purpose, or mission of any entity on behalf of which a charitable contribution is being requested;

(2) That any charitable contribution is tax deductible in whole or in part;

(3) The purpose for which any charitable contribution will be used;

(4) The percentage or amount of any charitable contribution that will go to a charitable organization or to any particular charitable program;

(5) Any material aspect of a prize promotion including, but not limited to: the odds of being able to receive a prize; the nature or value of a prize; or

that a charitable contribution is required to win a prize or to participate in a prize promotion; or

(6) A charitable organization's or telemarketer's affiliation with, or endorsement or sponsorship by, any person or government entity.

EFFECTIVE DATE NOTE: At 80 FR 77558, Dec. 14, 2015, §310.3 was amended by redesignating paragraphs (a)(3)(ii)(A) through (G) as paragraphs (a)(3)(ii)(B) through (H) and adding new paragraph (a)(3)(ii)(A), eff. Feb. 12, 2016. For the convenience of the user, the added text is set forth as follows:

**§310.3 Deceptive telemarketing acts or practices.**

(a) \* \* \*

(3) \* \* \*

(ii) \* \* \*

(A) An accurate description, clearly and conspicuously stated, of the goods or services or charitable contribution for which payment authorization is sought;

\* \* \* \* \*

**§310.4 Abusive telemarketing acts or practices.**

(a) *Abusive conduct generally.* It is an abusive telemarketing act or practice and a violation of this Rule for any seller or telemarketer to engage in the following conduct:

(1) Threats, intimidation, or the use of profane or obscene language;

(2) Requesting or receiving payment of any fee or consideration for goods or services represented to remove derogatory information from, or improve, a person's credit history, credit record, or credit rating until:

(i) The time frame in which the seller has represented all of the goods or services will be provided to that person has expired; and

(ii) The seller has provided the person with documentation in the form of a consumer report from a consumer reporting agency demonstrating that the promised results have been achieved, such report having been issued more than six months after the results were achieved. Nothing in this Rule should be construed to affect the requirement in the Fair Credit Reporting Act, 15 U.S.C. 1681, that a consumer report may only be obtained for a specified permissible purpose;

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(3) Requesting or receiving payment of any fee or consideration from a person for goods or services represented to recover or otherwise assist in the return of money or any other item of value paid for by, or promised to, that person in a previous telemarketing transaction, until seven (7) business days after such money or other item is delivered to that person. This provision shall not apply to goods or services provided to a person by a licensed attorney;

(4) Requesting or receiving payment of any fee or consideration in advance of obtaining a loan or other extension of credit when the seller or telemarketer has guaranteed or represented a high likelihood of success in obtaining or arranging a loan or other extension of credit for a person;

(5)(i) Requesting or receiving payment of any fee or consideration for any debt relief service until and unless:

(A) The seller or telemarketer has renegotiated, settled, reduced, or otherwise altered the terms of at least one debt pursuant to a settlement agreement, debt management plan, or other such valid contractual agreement executed by the customer;

(B) The customer has made at least one payment pursuant to that settlement agreement, debt management plan, or other valid contractual agreement between the customer and the creditor or debt collector; and

(C) To the extent that debts enrolled in a service are renegotiated, settled, reduced, or otherwise altered individually, the fee or consideration either:

(1) Bears the same proportional relationship to the total fee for renegotiating, settling, reducing, or altering the terms of the entire debt balance as the individual debt amount bears to the entire debt amount. The individual debt amount and the entire debt amount are those owed at the time the debt was enrolled in the service; or

(2) Is a percentage of the amount saved as a result of the renegotiation, settlement, reduction, or alteration. The percentage charged cannot change from one individual debt to another. The amount saved is the difference between the amount owed at the time the debt was enrolled in the service and the

amount actually paid to satisfy the debt.

(ii) Nothing in § 310.4(a)(5)(i) prohibits requesting or requiring the customer to place funds in an account to be used for the debt relief provider's fees and for payments to creditors or debt collectors in connection with the renegotiation, settlement, reduction, or other alteration of the terms of payment or other terms of a debt, provided that:

(A) The funds are held in an account at an insured financial institution;

(B) The customer owns the funds held in the account and is paid accrued interest on the account, if any;

(C) The entity administering the account is not owned or controlled by, or in any way affiliated with, the debt relief service;

(D) The entity administering the account does not give or accept any money or other compensation in exchange for referrals of business involving the debt relief service; and

(E) The customer may withdraw from the debt relief service at any time without penalty, and must receive all funds in the account, other than funds earned by the debt relief service in compliance with § 310.4(a)(5)(i)(A) through (C), within seven (7) business days of the customer's request.

(6) Disclosing or receiving, for consideration, unencrypted consumer account numbers for use in telemarketing; provided, however, that this paragraph shall not apply to the disclosure or receipt of a customer's or donor's billing information to process a payment for goods or services or a charitable contribution pursuant to a transaction;

(7) Causing billing information to be submitted for payment, directly or indirectly, without the express informed consent of the customer or donor. In any telemarketing transaction, the seller or telemarketer must obtain the express informed consent of the customer or donor to be charged for the goods or services or charitable contribution and to be charged using the identified account. In any telemarketing transaction involving preacquired account information, the requirements in paragraphs (a)(7)(i) through (ii) of this section must be met to evidence express informed consent.

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(i) In any telemarketing transaction involving preacquired account information and a free-to-pay conversion feature, the seller or telemarketer must:

(A) Obtain from the customer, at a minimum, the last four (4) digits of the account number to be charged;

(B) Obtain from the customer his or her express agreement to be charged for the goods or services and to be charged using the account number pursuant to paragraph (a)(7)(i)(A) of this section; and,

(C) Make and maintain an audio recording of the entire telemarketing transaction.

(ii) In any other telemarketing transaction involving preacquired account information not described in paragraph (a)(7)(i) of this section, the seller or telemarketer must:

(A) At a minimum, identify the account to be charged with sufficient specificity for the customer or donor to understand what account will be charged; and

(B) Obtain from the customer or donor his or her express agreement to be charged for the goods or services and to be charged using the account number identified pursuant to paragraph (a)(7)(ii)(A) of this section; or

(8) Failing to transmit or cause to be transmitted the telephone number, and, when made available by the telemarketer's carrier, the name of the telemarketer, to any caller identification service in use by a recipient of a telemarketing call; provided that it shall not be a violation to substitute (for the name and phone number used in, or billed for, making the call) the name of the seller or charitable organization on behalf of which a telemarketing call is placed, and the seller's or charitable organization's customer or donor service telephone number, which is answered during regular business hours.

(b) *Pattern of calls.* (1) It is an abusive telemarketing act or practice and a violation of this Rule for a telemarketer to engage in, or for a seller to cause a telemarketer to engage in, the following conduct:

(i) Causing any telephone to ring, or engaging any person in telephone conversation, repeatedly or continuously

with intent to annoy, abuse, or harass any person at the called number;

(ii) Denying or interfering in any way, directly or indirectly, with a person's right to be placed on any registry of names and/or telephone numbers of persons who do not wish to receive outbound telephone calls established to comply with §310.4(b)(1)(iii);

(iii) Initiating any outbound telephone call to a person when:

(A) That person previously has stated that he or she does not wish to receive an outbound telephone call made by or on behalf of the seller whose goods or services are being offered or made on behalf of the charitable organization for which a charitable contribution is being solicited; or

(B) That person's telephone number is on the "do-not-call" registry, maintained by the Commission, of persons who do not wish to receive outbound telephone calls to induce the purchase of goods or services unless the seller:

(i) Has obtained the express agreement, in writing, of such person to place calls to that person. Such written agreement shall clearly evidence such person's authorization that calls made by or on behalf of a specific party may be placed to that person, and shall include the telephone number to which the calls may be placed and the signature<sup>664</sup> of that person; or

(ii) Has an established business relationship with such person, and that person has not stated that he or she does not wish to receive outbound telephone calls under paragraph (b)(1)(iii)(A) of this section; or

(iv) Abandoning any outbound telephone call. An outbound telephone call is "abandoned" under this section if a person answers it and the telemarketer does not connect the call to a sales representative within two (2) seconds of the person's completed greeting.

(v) Initiating any outbound telephone call that delivers a prerecorded message, other than a prerecorded message permitted for compliance with the call

<sup>664</sup> For purposes of this Rule, the term "signature" shall include an electronic or digital form of signature, to the extent that such form of signature is recognized as a valid signature under applicable federal law or state contract law.

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abandonment safe harbor in § 310.4(b)(4)(iii), unless:

(A) In any such call to induce the purchase of any good or service, the seller has obtained from the recipient of the call an express agreement, in writing, that:

(i) The seller obtained only after a clear and conspicuous disclosure that the purpose of the agreement is to authorize the seller to place prerecorded calls to such person;

(ii) The seller obtained without requiring, directly or indirectly, that the agreement be executed as a condition of purchasing any good or service;

(iii) Evidences the willingness of the recipient of the call to receive calls that deliver prerecorded messages by or on behalf of a specific seller; and

(iv) Includes such person's telephone number and signature;<sup>665</sup> and

(B) In any such call to induce the purchase of any good or service, or to induce a charitable contribution from a member of, or previous donor to, a non-profit charitable organization on whose behalf the call is made, the seller or telemarketer:

(i) Allows the telephone to ring for at least fifteen (15) seconds or four (4) rings before disconnecting an unanswered call; and

(ii) Within two (2) seconds after the completed greeting of the person called, plays a prerecorded message that promptly provides the disclosures required by § 310.4(d) or (e), followed immediately by a disclosure of one or both of the following:

(A) In the case of a call that could be answered in person by a consumer, that the person called can use an automated interactive voice and/or keypress-activated opt-out mechanism to assert a Do Not Call request pursuant to § 310.4(b)(1)(iii)(A) at any time during the message. The mechanism must:

(1) Automatically add the number called to the seller's entity-specific Do Not Call list;

(2) Once invoked, immediately disconnect the call; and

<sup>665</sup> For purposes of this Rule, the term "signature" shall include an electronic or digital form of signature, to the extent that such form of signature is recognized as a valid signature under applicable federal law or state contract law.

(3) Be available for use at any time during the message; and

(B) In the case of a call that could be answered by an answering machine or voicemail service, that the person called can use a toll-free telephone number to assert a Do Not Call request pursuant to § 310.4(b)(1)(iii)(A). The number provided must connect directly to an automated interactive voice or keypress-activated opt-out mechanism that:

(1) Automatically adds the number called to the seller's entity-specific Do Not Call list;

(2) Immediately thereafter disconnects the call; and

(3) Is accessible at any time throughout the duration of the telemarketing campaign; and

(iii) Complies with all other requirements of this part and other applicable federal and state laws.

(C) Any call that complies with all applicable requirements of this paragraph (v) shall not be deemed to violate § 310.4(b)(1)(iv) of this part.

(D) This paragraph (v) shall not apply to any outbound telephone call that delivers a prerecorded healthcare message made by, or on behalf of, a covered entity or its business associate, as those terms are defined in the HIPAA Privacy Rule, 45 CFR 160.103.

(2) It is an abusive telemarketing act or practice and a violation of this Rule for any person to sell, rent, lease, purchase, or use any list established to comply with § 310.4(b)(1)(iii)(A), or maintained by the Commission pursuant to § 310.4(b)(1)(iii)(B), for any purpose except compliance with the provisions of this Rule or otherwise to prevent telephone calls to telephone numbers on such lists.

(3) A seller or telemarketer will not be liable for violating § 310.4(b)(1)(ii) and (iii) if it can demonstrate that, as part of the seller's or telemarketer's routine business practice:

(i) It has established and implemented written procedures to comply with § 310.4(b)(1)(ii) and (iii);

(ii) It has trained its personnel, and any entity assisting in its compliance, in the procedures established pursuant to § 310.4(b)(3)(i);

(iii) The seller, or a telemarketer or another person acting on behalf of the

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seller or charitable organization, has maintained and recorded a list of telephone numbers the seller or charitable organization may not contact, in compliance with § 310.4(b)(1)(iii)(A);

(iv) The seller or a telemarketer uses a process to prevent telemarketing to any telephone number on any list established pursuant to § 310.4(b)(3)(iii) or 310.4(b)(1)(iii)(B), employing a version of the “do-not-call” registry obtained from the Commission no more than thirty-one (31) days prior to the date any call is made, and maintains records documenting this process;

(v) The seller or a telemarketer or another person acting on behalf of the seller or charitable organization, monitors and enforces compliance with the procedures established pursuant to § 310.4(b)(3)(i); and

(vi) Any subsequent call otherwise violating § 310.4(b)(1)(ii) or (iii) is the result of error.

(4) A seller or telemarketer will not be liable for violating § 310.4(b)(1)(iv) if:

(i) The seller or telemarketer employs technology that ensures abandonment of no more than three (3) percent of all calls answered by a person, measured over the duration of a single calling campaign, if less than 30 days, or separately over each successive 30-day period or portion thereof that the campaign continues.

(ii) The seller or telemarketer, for each telemarketing call placed, allows the telephone to ring for at least fifteen (15) seconds or four (4) rings before disconnecting an unanswered call;

(iii) Whenever a sales representative is not available to speak with the person answering the call within two (2) seconds after the person’s completed greeting, the seller or telemarketer promptly plays a recorded message that states the name and telephone number of the seller on whose behalf the call was placed<sup>666</sup>; and

(iv) The seller or telemarketer, in accordance with § 310.5(b)-(d), retains records establishing compliance with § 310.4(b)(4)(i)-(iii).

<sup>666</sup> This provision does not affect any seller’s or telemarketer’s obligation to comply with relevant state and federal laws, including but not limited to the TCPA, 47 U.S.C. 227, and 47 CFR part 64.1200.

(c) *Calling time restrictions.* Without the prior consent of a person, it is an abusive telemarketing act or practice and a violation of this Rule for a telemarketer to engage in outbound telephone calls to a person’s residence at any time other than between 8:00 a.m. and 9:00 p.m. local time at the called person’s location.

(d) *Required oral disclosures in the sale of goods or services.* It is an abusive telemarketing act or practice and a violation of this Rule for a telemarketer in an outbound telephone call or internal or external upsell to induce the purchase of goods or services to fail to disclose truthfully, promptly, and in a clear and conspicuous manner to the person receiving the call, the following information:

(1) The identity of the seller;

(2) That the purpose of the call is to sell goods or services;

(3) The nature of the goods or services; and

(4) That no purchase or payment is necessary to be able to win a prize or participate in a prize promotion if a prize promotion is offered and that any purchase or payment will not increase the person’s chances of winning. This disclosure must be made before or in conjunction with the description of the prize to the person called. If requested by that person, the telemarketer must disclose the no-purchase/no-payment entry method for the prize promotion; provided, however, that, in any internal upsell for the sale of goods or services, the seller or telemarketer must provide the disclosures listed in this section only to the extent that the information in the upsell differs from the disclosures provided in the initial telemarketing transaction.

(e) *Required oral disclosures in charitable solicitations.* It is an abusive telemarketing act or practice and a violation of this Rule for a telemarketer, in an outbound telephone call to induce a charitable contribution, to fail to disclose truthfully, promptly, and in a clear and conspicuous manner to the person receiving the call, the following information:

(1) The identity of the charitable organization on behalf of which the request is being made; and

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(2) That the purpose of the call is to solicit a charitable contribution.

[75 FR 48516, Aug. 10, 2010, as amended at 76 FR 58716, Sept. 22, 2011]

EFFECTIVE DATE NOTE: At 80 FR 77558, Dec. 14, 2015, §310.4 was amended by revising paragraphs (a)(3), (b)(1)(ii), (iii)(B), and (3)(vi), effective February 12, 2016, and in paragraph (a)(7)(ii)(B) by removing “or” from the end of the paragraph, in paragraph (a)(8) by removing the final period and adding a semicolon in its place, and by adding paragraphs (a)(9) and (10), effective June 13, 2016. For the convenience of the user, the added and revised text is set forth as follows:

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(a) \* \* \*

(3) Requesting or receiving payment of any fee or consideration from a person for goods or services represented to recover or otherwise assist in the return of money or any other item of value paid for by, or promised to, that person in a previous transaction, until seven (7) business days after such money or other item is delivered to that person. This provision shall not apply to goods or services provided to a person by a licensed attorney;

\* \* \* \* \*

(9) Creating or causing to be created, directly or indirectly, a remotely created payment order as payment for goods or services offered or sold through telemarketing or as a charitable contribution solicited or sought through telemarketing; or

(10) Accepting from a customer or donor, directly or indirectly, a cash-to-cash money transfer or cash reload mechanism as payment for goods or services offered or sold through telemarketing or as a charitable contribution solicited or sought through telemarketing.

(b) \* \* \*

(1) \* \* \*

(ii) Denying or interfering in any way, directly or indirectly, with a person’s right to be placed on any registry of names and/or telephone numbers of persons who do not wish to receive outbound telephone calls established to comply with paragraph (b)(1)(iii)(A) of this section, including, but not limited to, harassing any person who makes such a request; hanging up on that person; failing to honor the request; requiring the person to listen to a sales pitch before accepting the request; assessing a charge or fee for honoring the request; requiring a person to call a different number to submit the request; and requiring the person to identify the seller making the call or on whose behalf the call is made;

(iii) \* \* \*

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(B) That person’s telephone number is on the “do-not-call” registry, maintained by the Commission, of persons who do not wish to receive outbound telephone calls to induce the purchase of goods or services unless the seller or telemarketer:

(1) Can demonstrate that the seller has obtained the express agreement, in writing, of such person to place calls to that person. Such written agreement shall clearly evidence such person’s authorization that calls made by or on behalf of a specific party may be placed to that person, and shall include the telephone number to which the calls may be placed and the signature<sup>664</sup> of that person; or

(2) Can demonstrate that the seller has an established business relationship with such person, and that person has not stated that he or she does not wish to receive outbound telephone calls under paragraph (b)(1)(iii)(A) of this section; or

\* \* \* \* \*

(3) \* \* \*

(vi) Any subsequent call otherwise violating paragraph (b)(1)(ii) or (iii) of this section is the result of error and not of failure to obtain any information necessary to comply with a request pursuant to paragraph (b)(1)(iii)(A) of this section not to receive further calls by or on behalf of a seller or charitable organization.

\* \* \* \* \*

§310.5 Recordkeeping requirements.

(a) Any seller or telemarketer shall keep, for a period of 24 months from the date the record is produced, the following records relating to its telemarketing activities:

(1) All substantially different advertising, brochures, telemarketing scripts, and promotional materials;

(2) The name and last known address of each prize recipient and the prize awarded for prizes that are represented, directly or by implication, to have a value of \$25.00 or more;

(3) The name and last known address of each customer, the goods or services purchased, the date such goods or services were shipped or provided, and the

<sup>664</sup>For purposes of this Rule, the term “signature” shall include an electronic or digital form of signature, to the extent that such form of signature is recognized as a valid signature under applicable federal law or state contract law.

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amount paid by the customer for the goods or services;<sup>667</sup>

(4) The name, any fictitious name used, the last known home address and telephone number, and the job title(s) for all current and former employees directly involved in telephone sales or solicitations; provided, however, that if the seller or telemarketer permits fictitious names to be used by employees, each fictitious name must be traceable to only one specific employee; and

(5) All verifiable authorizations or records of express informed consent or express agreement required to be provided or received under this Rule.

(b) A seller or telemarketer may keep the records required by § 310.5(a) in any form, and in the same manner, format, or place as they keep such records in the ordinary course of business. Failure to keep all records required by § 310.5(a) shall be a violation of this Rule.

(c) The seller and the telemarketer calling on behalf of the seller may, by written agreement, allocate responsibility between themselves for the recordkeeping required by this Section. When a seller and telemarketer have entered into such an agreement, the terms of that agreement shall govern, and the seller or telemarketer, as the case may be, need not keep records that duplicate those of the other. If the agreement is unclear as to who must maintain any required record(s), or if no such agreement exists, the seller shall be responsible for complying with §§ 310.5(a)(1)-(3) and (5); the telemarketer shall be responsible for complying with § 310.5(a)(4).

(d) In the event of any dissolution or termination of the seller's or telemarketer's business, the principal of that seller or telemarketer shall maintain all records as required under this section. In the event of any sale, assignment, or other change in ownership of the seller's or telemarketer's business, the successor business shall main-

tain all records required under this section.

**§ 310.6 Exemptions.**

(a) Solicitations to induce charitable contributions via outbound telephone calls are not covered by § 310.4(b)(1)(iii)(B) of this Rule.

(b) The following acts or practices are exempt from this Rule:

(1) The sale of pay-per-call services subject to the Commission's Rule entitled "Trade Regulation Rule Pursuant to the Telephone Disclosure and Dispute Resolution Act of 1992," 16 CFR part 308, *provided*, however, that this exemption does not apply to the requirements of §§ 310.4(a)(1), (a)(7), (b), and (c);

(2) The sale of franchises subject to the Commission's Rule entitled "Disclosure Requirements and Prohibitions Concerning Franchising," ("Franchise Rule") 16 CFR part 436, and the sale of business opportunities subject to the Commission's Rule entitled "Disclosure Requirements and Prohibitions Concerning Business Opportunities," ("Business Opportunity Rule") 16 CFR part 437, *provided*, however, that this exemption does not apply to the requirements of §§ 310.4(a)(1), (a)(7), (b), and (c);

(3) Telephone calls in which the sale of goods or services or charitable solicitation is not completed, and payment or authorization of payment is not required, until after a face-to-face sales or donation presentation by the seller or charitable organization, *provided*, however, that this exemption does not apply to the requirements of §§ 310.4(a)(1), (a)(7), (b), and (c);

(4) Telephone calls initiated by a customer or donor that are not the result of any solicitation by a seller, charitable organization, or telemarketer, *provided*, however, that this exemption does not apply to any instances of upselling included in such telephone calls;

(5) Telephone calls initiated by a customer or donor in response to an advertisement through any medium, other than direct mail solicitation, *provided*, however, that this exemption does not apply to calls initiated by a customer

<sup>667</sup> For offers of consumer credit products subject to the Truth in Lending Act, 15 U.S.C. 1601 *et seq.*, and Regulation Z, 12 CFR 226, compliance with the recordkeeping requirements under the Truth in Lending Act, and Regulation Z, shall constitute compliance with § 310.5(a)(3) of this Rule.

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or donor in response to an advertisement relating to investment opportunities, debt relief services, business opportunities other than business arrangements covered by the Franchise Rule or Business Opportunity Rule, or advertisements involving goods or services described in §§310.3(a)(1)(vi) or 310.4(a)(2)-(4); or to any instances of upselling included in such telephone calls;

(6) Telephone calls initiated by a customer or donor in response to a direct mail solicitation, including solicitations via the U.S. Postal Service, facsimile transmission, electronic mail, and other similar methods of delivery in which a solicitation is directed to specific address(es) or person(s), that clearly, conspicuously, and truthfully discloses all material information listed in §310.3(a)(1) of this Rule, for any goods or services offered in the direct mail solicitation, and that contains no material misrepresentation regarding any item contained in §310.3(d) of this Rule for any requested charitable contribution; *provided*, however, that this exemption does not apply to calls initiated by a customer in response to a direct mail solicitation relating to prize promotions, investment opportunities, debt relief services, business opportunities other than business arrangements covered by the Franchise Rule or Business Opportunity Rule, or goods or services described in §§310.3(a)(1)(vi) or 310.4(a)(2)-(4); or to any instances of upselling included in such telephone calls; and

(7) Telephone calls between a telemarketer and any business, except calls to induce the retail sale of nondurable office or cleaning supplies; *provided*, however, that §310.4(b)(1)(iii)(B) and §310.5 of this Rule shall not apply to sellers or telemarketers of nondurable office or cleaning supplies.

EFFECTIVE DATE NOTE: At 80 FR 77559, Dec. 14, 2015, §310.6 was amended by revising paragraphs (b)(5), (6) and (7), effective Feb. 12, 2016, and by adding paragraphs (b)(5)(ii) and (6)(ii), effective June 13, 2016. For the convenience of the user, the added and revised text is set forth as follows:

**§310.6 Exemptions.**

\* \* \* \* \*

(b) \* \* \*  
 (5) Telephone calls initiated by a customer or donor in response to an advertisement through any medium, other than direct mail solicitation, *provided*, however, that this exemption does not apply to:

(i) Calls initiated by a customer or donor in response to an advertisement relating to investment opportunities, debt relief services, business opportunities other than business arrangements covered by the Franchise Rule or Business Opportunity Rule, or advertisements involving offers for goods or services described in §310.3(a)(1)(vi) or §310.4(a)(2) through (4);

(ii) The requirements of §310.4(a)(9) or (10); or

(iii) Any instances of upselling included in such telephone calls;

(6) Telephone calls initiated by a customer or donor in response to a direct mail solicitation, including solicitations via the U.S. Postal Service, facsimile transmission, electronic mail, and other similar methods of delivery in which a solicitation is directed to specific address(es) or person(s), that clearly, conspicuously, and truthfully discloses all material information listed in §310.3(a)(1), for any goods or services offered in the direct mail solicitation, and that contains no material misrepresentation regarding any item contained in §310.3(d) for any requested charitable contribution; *provided*, however, that this exemption does not apply to:

(i) Calls initiated by a customer in response to a direct mail solicitation relating to prize promotions, investment opportunities, debt relief services, business opportunities other than business arrangements covered by the Franchise Rule or Business Opportunity Rule, or goods or services described in §310.3(a)(1)(vi) or §310.4(a)(2) through (4);

(ii) The requirements of §310.4(a)(9) or (10); or

(iii) Any instances of upselling included in such telephone calls; and

(7) Telephone calls between a telemarketer and any business to induce the purchase of goods or services or a charitable contribution by the business, except calls to induce the retail sale of nondurable office or cleaning supplies; *provided*, however, that §§310.4(b)(1)(iii)(B) and 310.5 shall not apply to sellers or telemarketers of nondurable office or cleaning supplies.

**§310.7 Actions by states and private persons.**

(a) Any attorney general or other officer of a state authorized by the state to bring an action under the Telemarketing and Consumer Fraud and Abuse Prevention Act, and any private person who brings an action under that Act, shall serve written notice of its



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action on the Commission, if feasible, prior to its initiating an action under this Rule. The notice shall be sent to the Office of the Director, Bureau of Consumer Protection, Federal Trade Commission, Washington, DC 20580, and shall include a copy of the state's or private person's complaint and any other pleadings to be filed with the court. If prior notice is not feasible, the state or private person shall serve the Commission with the required notice immediately upon instituting its action.

(b) Nothing contained in this Section shall prohibit any attorney general or other authorized state official from proceeding in state court on the basis of an alleged violation of any civil or criminal statute of such state.

**§ 310.8 Fee for access to the National Do Not Call Registry.**

(a) It is a violation of this Rule for any seller to initiate, or cause any telemarketer to initiate, an outbound telephone call to any person whose telephone number is within a given area code unless such seller, either directly or through another person, first has paid the annual fee, required by § 310.8(c), for access to telephone numbers within that area code that are included in the National Do Not Call Registry maintained by the Commission under § 310.4(b)(1)(iii)(B); provided, however, that such payment is not necessary if the seller initiates, or causes a telemarketer to initiate, calls solely to persons pursuant to §§ 310.4(b)(1)(iii)(B)(i) or (ii), and the seller does not access the National Do Not Call Registry for any other purpose.

(b) It is a violation of this Rule for any telemarketer, on behalf of any seller, to initiate an outbound telephone call to any person whose telephone number is within a given area code unless that seller, either directly or through another person, first has paid the annual fee, required by § 310.8(c), for access to the telephone numbers within that area code that are included in the National Do Not Call Registry; provided, however, that such payment is not necessary if the seller initiates, or causes a telemarketer to initiate, calls solely to persons pursuant to

§§ 310.4(b)(1)(iii)(B)(i) or (ii), and the seller does not access the National Do Not Call Registry for any other purpose.

(c) The annual fee, which must be paid by any person prior to obtaining access to the National Do Not Call Registry, is \$60 for each area code of data accessed, up to a maximum of \$16,482; *provided*, however, that there shall be no charge to any person for accessing the first five area codes of data, and *provided further*, that there shall be no charge to any person engaging in or causing others to engage in outbound telephone calls to consumers and who is accessing area codes of data in the National Do Not Call Registry if the person is permitted to access, but is not required to access, the National Do Not Call Registry under this Rule, 47 CFR 64.1200, or any other Federal regulation or law. Any person accessing the National Do Not Call Registry may not participate in any arrangement to share the cost of accessing the registry, including any arrangement with any telemarketer or service provider to divide the costs to access the registry among various clients of that telemarketer or service provider.

(d) Each person who pays, either directly or through another person, the annual fee set forth in § 310.8(c), each person excepted under § 310.8(c) from paying the annual fee, and each person excepted from paying an annual fee under § 310.4(b)(1)(iii)(B), will be provided a unique account number that will allow that person to access the registry data for the selected area codes at any time for the twelve month period beginning on the first day of the month in which the person paid the fee ("the annual period"). To obtain access to additional area codes of data during the first six months of the annual period, each person required to pay the fee under § 310.8(c) must first pay \$60 for each additional area code of data not initially selected. To obtain access to additional area codes of data during the second six months of the annual period, each person required to pay the fee under § 310.8(c) must first pay \$30 for each additional area code of data not initially selected. The payment of the additional fee will permit the person to access the additional area codes

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of data for the remainder of the annual period.

Registry under this Rule, 47 CFR 64.1200, or any other Federal regulation or law. No person may participate in any arrangement to share the cost of accessing the National Do Not Call Registry, including any arrangement with any telemarketer or service provider to divide the costs to access the registry among various clients of that telemarketer or service provider.

(e) Access to the National Do Not Call Registry is limited to telemarketers, sellers, others engaged in or causing others to engage in telephone calls to consumers, service providers acting on behalf of such persons, and any government agency that has law enforcement authority. Prior to accessing the National Do Not Call Registry, a person must provide the identifying information required by the operator of the registry to collect the fee, and must certify, under penalty of law, that the person is accessing the registry solely to comply with the provisions of this Rule or to otherwise prevent telephone calls to telephone numbers on the registry. If the person is accessing the registry on behalf of sellers, that person also must identify each of the sellers on whose behalf it is accessing the registry, must provide each seller's unique account number for access to the national registry, and must certify, under penalty of law, that the sellers will be using the information gathered from the registry solely to comply with the provisions of this Rule or otherwise to prevent telephone calls to telephone numbers on the registry.

\* \* \* \* \*

**§ 310.9 Severability.**

The provisions of this Rule are separate and severable from one another. If any provision is stayed or determined to be invalid, it is the Commission's intention that the remaining provisions shall continue in effect.

[75 FR 48516, Aug. 10, 2010; 75 FR 51934, Aug. 24, 2010, as amended at 77 FR 51697, Aug. 27, 2012; 78 FR 53643, Aug. 30, 2013; 79 FR 51478, Aug. 29, 2014]

EFFECTIVE DATE NOTE: At 80 FR 77560, Dec. 14, 2015, § 310.8 was amended by revising paragraph (c), effective Feb. 16, 2016. For the convenience of the user, the revised text is set forth as follows:

**§ 310.8 Fee for access to the National Do Not Call Registry.**

\* \* \* \* \*

(c) The annual fee, which must be paid by any person prior to obtaining access to the National Do Not Call Registry, is \$60 for each area code of data accessed, up to a maximum of \$16,482; provided, however, that there shall be no charge to any person for accessing the first five area codes of data, and provided further, that there shall be no charge to any person engaging in or causing others to engage in outbound telephone calls to consumers and who is accessing area codes of data in the National Do Not Call Registry if the person is permitted to access, but is not required to access, the National Do Not Call