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7	MERGER BEST PRACTICES WORKSHOP
8	SAN FRANCISCO
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13	JUNE 5, 2002
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15	901 Market Street
16	San Francisco, CA
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19	The above-entitled matter came on for hearing,
20	pursuant to notice, at 12:05 p.m.
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JUNE 5, 2002 1 12:05 P.M. 2 <u>P R O C E E D I N G S</u> 3 WELCOME 4 MR. KLURFELD: My name is Jeffrey Klurfeld and I have the honor and privilege of being the 5 б Director of the Western Region of the Federal Trade 7 Commission, and I'd like to cordially invite you to our Merger Best Practices Workshop which we are 8 9 having here in San Francisco. 10 So again I thank you very much for coming 11 here. We are looking forward to your sharing your views. We are very interested in listening to what 12 13 you have to say. Thank you. 14 INITIAL WAITING PERIOD MR. WIEGAND: Our first topic this 15 afternoon is the use of the initial waiting period, 16 17 and Allison Davis is going to speak to this 18 subject. And we asked her to come because a merger 19 case that we worked on several years ago in this 20 office, she was very energetic about wanting to 21 accomplish a lot during the initial waiting period 22 and we have really taken her approach and used it 23 in other matters, so there was no better person to 24 have speak on it than Allison. 25 MS. DAVIS: Thank you, John.

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I did a little outline, just jotted down some ideas, I want to make sure that there's enough copies up here, and I'm -- there's not going to be enough copies for everyone, but I'm happy to provide copies later, it's just some way to give myself a road map so I don't talk for too long because that would be my wont.

The initial waiting period is really 8 9 important for a couple of reasons. And we were 10 talking last night about doing -- what are the 11 problems, what are the issues that can up during 12 the initial waiting period and what can the agency 13 do and what can the private bar do to help facilitate a more efficient review process during 14 15 that 30 days.

And I think the big problems and issues is delay, of course, your clients are always saying, When are you going to close?" The biggest question is, "When do you think we'll get early termination and when can we get out of here?"

Uncertainty by the agency about how to address the antitrust issue, do they want more information, do they want a second request, do they need outside information, will an economist help, how best can we get information to them, it seems

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like an unending problem of who's going to get
 clearance to review it -- thank you, Senator
 Hollings.

And what I call the guise, a fishing expedition in the guise of an antitrust issue, we've had several second requests that had nothing to do with the transaction itself, it had a lot to do with the agency wanting to learn more about a market and use the transaction to do that.

And also it's important that the agency and the parties match the urgency and the timing. If it takes three weeks for clearance to come and then they have to question, it's good for the agency to realize that we'll probably want to fly to Washington the next day to meet with them and the economist and everything else.

17 So that being said, what can we do to help 18 push this forward and make it more efficient? What 19 can we do to rise this to best practices?

And I think there's two sides, of course, because there's two sides to the parties, there's the agency side and the practitioner side, and you'll see that the second page of my outline, if there's enough to go around, has ways that I think we can help from the private bar.

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But let's talk a little bit about some solutions and suggestions, and I'm just going to put them out there because I'm sure people have opinions about these.

But at or prior to the filing it would be 5 б good to have some procedure for a preliminary inquiry. Now I have used this on an informal basis 7 by calling somebody that I knew and said, "I'm 8 going to submit this, I think it's going to raise 9 10 some red flags, I don't think there's some 11 constraints, what do you suggest I do? Who else 12 maybe should get a copy of the HSR, who would like 13 a white paper, who do you think -- where do you 14 think I should go with this?"

It's good to be able to have a procedure, 15 to have a preliminary inquiry because you've got a 16 17 statutory time period and you can cheat a little 18 bit by putting some time on the front end. Ιt 19 happens in situations, for example, where the 20 parties figure out that there might be a red flag 21 but there's really no constraint, so it's important 22 to get information to the agency. They want a 23 decision in the first 30 days and they want to make 24 sure that it happens that way, and how can that --25 how can we bring that about. A little preliminary

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1 inquiry could help.

There's some mechanism we need to get the analysis done quickly, what's the most efficient way to get to the point where we need to be, and then the idea of jurisdiction, which I think has been beaten to death and I'm not going to go into it.

If the inquiry comes late, I have had some 8 inquiries -- and I call them inquiries because they 9 10 don't become second requests, you know, until after 11 some negotiations -- it comes like the third week, 12 it's important for the agencies to understand that 13 at that point your client is apoplectic, and so 14 there has to be some accommodation I think. Earlv 15 face-to-face meetings are really important, in my view, it's trying to define and narrow the issue as 16 17 fast as possible to stay within the 30 days.

18 And the fishing expedition that I'm 19 referring to is, I had a transaction held up for 20 about 90 days while we gathered information off the 21 internet and provided it to the agency -- it was 22 not anybody here, it was not an FTC inquiry -- but 23 we were astonished at the end of the day that they 24 asked no information about the parties themselves, 25 they were only making inquiries about the market.

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It had to do with the green power market in 1 2 California. And everything we gave them was public 3 document, everything we gave them we did research, 4 but it was nearly everything on the internet and it 5 took us about 60 days to get it through. They б said, "Thank you very much, this is all very 7 interesting, and now you can close your transaction." I was, like, "What? What is this? 8 9 Why am I doing this?" We're happy to provide you, 10 you know, an information service and do the 11 research, but don't do it on the time line, the 12 transaction time line.

You know, come to us in some informal proceeding or have a workshop like the wonderful workshop the FTC had on deregulation of the electricity market a couple of years ago in Washington, that was fantastic.

18 Gather people together and find out about 19 information and markets, but don't do fishing 20 expeditions during my initial waiting period.

Then you come to the second request issue, and you can go two ways, you know, you can go into the formal second request or you can have the alternatives, you could trigger another 30 days, which I have found works for me in transactions

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1 where I don't believe there's any antitrust

2 problem, but there is an explanation that may be 3 required with the agencies. And so I'm, like, work 4 with me, let's just go another 30 days and then 5 let's continue on a negotiated informal basis.

6 It would be good to know from the agencies 7 how severe they see the problem to know if that's a 8 worthwhile road to take, or if we should really go 9 into the second request and spend our time 10 negotiating in that vein, because that takes us in 11 a whole different direction.

So it's again, it's go -- it's defining issues, it's trying to figure out where the concerns really are. The more narrow you get the faster the solution and the more effective I can be in providing information.

17 And sometimes it just takes another 30 days 18 to narrow the issue. Sometimes the agency's just 19 not going to know and it's going to take you some 20 amount of time -- we had an issue in the tech area, 21 and so again this was justice, but we -- it took us 22 30 days to explain the issue, and that was okay. 23 We used people, we used technicians to talk to the 24 reviewers and spent a little time bringing them up 25 to speed, and once they understood what the issues

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1 was and the technology that was there, and once I 2 understood it, we could explain why the concerns 3 weren't really there, that there wasn't any 4 constraint.

And that's very valuable. I think it's valuable in the short term to get the transaction done, it's also valuable in the long term because it helps the reviewer stay up to speed in different emerging areas in the marketplace.

10 And I just want to spend two minutes, 11 because this is a two-way street, I think there's a 12 lot that the private bar can do to help the 13 process. I think there's four main things you can 14 do, but the main, the biggest thing you can do is -15 - to be prepared is don't be surprised by an inquiry, always anticipate an inquiry. You can 16 17 look and see at your -- look at your transaction, 18 talk to your business people, look at the structure 19 of the market as you go into it. Make sure that 20 you've got substantive antitrust analysis as part 21 of the checklist when you go into a transaction.

And then if you see something that may raise a red flag, that may be a constraint, or that may be a full-blown problem, then be proactive and get it -- get with the other side, get with

somebody in the agencies and get the issue out on the table as soon as possible. Don't sit there and go, well, maybe they won't notice, maybe they won't care. And sometimes they don't care, but at least if you put it out there it's a lot better.

And in the first place, I think that it 6 7 enhances your ability to deal with them if you get the problem out on the table immediately. You also 8 save yourself some time, you are able to prep, at 9 10 that point you've got your economist, you've got 11 your documents lined up, you kind of know where 12 you're going and so you're taking the best advantage you can of the initial waiting period. 13 14 It's how to stretch that 30 days and give yourself 15 a little more time and a little more flexibility.

And be sensitive and aware of the 16 constraints of the reviewer that you have. 17 18 Understand, you know, what kind of things are 19 bearing upon them. Don't just come in and say, "We 20 have got to close. You don't understand my 21 client's urgency, the economics of this thing are 22 all going to go, or my client's going to go down the tubes, or I've got to... " You know, have some 23 24 sensitivity on both sides about what's going on 25 with everyone.

And then lastly, just remain flexible. 1 Remain flexible. Don't put your back up. 2 3 Understand that there's a couple different ways to 4 go and keep your options open. MR. WIEGAND: Thank you, Allison. 5 People want to come up? 6 7 MR. KLURFELD: At the risk of committing an act of lese majeste, I think I committed an error 8 9 in terms of not recognizing Mike Cowie's new title, 10 which recognizes his considerable talents and the 11 asset he is to the agency. He is an assistant 12 director of the Bureau of Competition. So I 13 apologize. MR. COWIE: While we're doing the subject 14 15 of titles, could we identify the speaker by their company, organization? 16 MS. DAVIS: Sure. I'm with Thelen, Reid, 17 18 Wiele and Priest, I'm an antitrust lawyer there, 19 I'm a litigator. We have national offices, been 20 doing HSR work for about 13 years. 21 Did anybody else want to say MR. HOFFMAN: 22 anything about the initial waiting period? Anv 23 comments about things that we could do better? Or 24 that we do well? If you're going to comment just 25 at least tell us who you are and --For The Record, Inc.

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MR. OLEANNA: Is there a move towards a 1 2 more standard access letter, sort of for the 3 initial letter that you get from the agency when 4 they -- it's not clear it's determined a problem 5 and they want customer list information, customer б names, volumes, et cetera? It would be good if 7 that was more standard, because I've gotten letters both from the FTC and DOJ in the past, like, two 8 years that have been pretty different. And it's 9 10 stuff that I try to drill into my business people 11 to prepare during (inaudible) deal so that we have it, but when you then get a request that you didn't 12 13 anticipate it's awfully hard to get that quickly.

MR. COWIE: That's a good question, and it's something we've thought about. Rhett, do you want to try that? Because there's been some thought we should have a model posted on our web site.

MR. KRULLA: We are internally, among the shops, exchanging drafts of initial access letters. With their October 2001 announcement DOJ has affirmatively indicated that they want to make greater use, more effective use of the initial 30day waiting period, and we're discussing with them types of things that we routinely seek in the

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1 initial period.

Also emphasizing to staff that we need to 2 3 be ready with those letters as soon as we get 4 clearance, so it's not something we should be thinking about after clearance is obtained. 5 But they need to be focused on the industry 6 we're dealing with, focused on the nature of the 7 transaction, are there vertical issues, horizontal 8 issues, is it a regulated industry, is it high-9 tech. So a standard form access letter I think 10 11 would be problematic. 12 But a checklist of the types of things we 13 will -- you can expect us to be asking for and the 14 types of things you should be assembling, including 15 the names of customers, contact people, phone numbers, addresses for top customers for the 16 17 overlapped products. 18 Other routine things we ask for would be

19 most recent business plans, any analyses of the 20 acquisition, any industry -- or consultant studies 21 or reports about the industry. Those would be --22 and product brochures, if it's a product where a 23 widget, we don't know what a widget is so give us 24 something to show us what that is.

25

Those would be the key elements that we

1 would seek.

And also preliminary market share or competition share information in terms of what are the overlap products. If we ask for market share we get a debate, well, it's not a market, who knows what the market is, we don't track market shares. Well, most companies have an estimate of what the universe sales figure is.

9 And depending on the nature of the product, 10 we'd also be interested in capacity and production 11 figures, identify who the competition is, i.e. who 12 are the people that do that stuff. And do you have 13 estimates of what their capacities are, what their 14 production is, what their sales are, and from that 15 we can calculate market shares. Or maybe you don't have those figures but you do have market share 16 17 quesstimates, and then we can talk later about what 18 the basis of those is and how reliable they are.

MR. COWIE: Gil, do you regret having asked that question? Because it sounds like Rhett wants a C-O (inaudible).

22 MR. OLEANNA: That's the other question, is 23 the concern is that (inaudible) suggested 24 (inaudible).

25

MR. KRULLA: We try to keep these short,

the time frames are shorter than for a second 1 2 request. But in any given transaction we may have 3 had another transaction in the industry say four years ago, we may want to go back and look at what 4 5 the competitive environment was prior to and б following that transaction, so there may be a 7 particular reason in that first 30-day period to look more deeply at a particular case. 8

9 MR. HOFFMAN: Anybody else have any 10 thoughts on the initial waiting period? Or we can 11 turn and talk a little bit about the second request 12 itself. Mike, I'll lay it on the table.

MR. COWIE: Well, the main purpose here is to get criticism and this certainly won't -- we deal with the subject of the content and scope of the second request, that's an area where I expect some of you have some concerns or criticisms or recommendations.

Are there issues concerning the second request instructions, the type of information we're asking for, the nature of the records we're asking for that any of you think is overly burdensome and not worth the effort? We'd be interested in hearing about that.

25

MR. SUTIS: Bob Sutis from Hewlett Packard.

Certainly back-up detail systems are, from 1 Hewlett Packard's point of view I think asking for 2 3 backup e-mail system tapes is pretty much an idle 4 exercise. There is no way to search those backup 5 archive systems by the nature of those systems, and б so you spend an enormous amount of time and energy 7 in trying to produce those systems for almost no 8 return.

9 MR. COWIE: Well, why we maintain that, 10 what we're encountering, Bob, are situations where 11 companies are becoming more sophisticated at imposing involuntary e-mail deletion programs. 12 So in other words, employees have no choice but to see 13 14 their e-mail every two or three months be deleted. 15 So we're facing situations where companies have two or three months of live e-mail, that's all, yet 16 17 they're telling us they have these backup tapes 18 where someone's taken a picture every three or four 19 months of everything they have and then maintaining 20 them.

21 MR. SUTIS: I suppose I have two comments. 22 First is, you know, there may be companies -- and 23 I've worked for Hewlett Packard for a long time so 24 I'm unfamiliar with the practices of a lot of the 25 other companies -- but I doubt that their e-mail

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traffic essentially is evaporating in 60 to 90 days. Maybe their in-box or their delete trays in their e-mails systems, but certainly not their personal holder and a lot of records that are stored on their C drives or on their company servers. So I think that plenty of information's still available.

And I still would think that the backup 8 tapes -- and it would have to be perhaps on a case-9 10 by-case situation if you did find somebody who is 11 erasing every form of e-mail communications after 12 60 or 90 days as a matter of company policy, I 13 still think that, except in those situations, that 14 there's very little return for looking at backup 15 tapes.

MR. HOFFMAN: Karen did you -- Karen NR. HOFFMAN: Karen did you -- Karen Silverman from Latham & Watkins I know had a couple things to say about the second request.

MS. SILVERMAN: More generally, but also
about some of the electronic process in production
and the backup systems for a minute.

But just to finish Bob's point, I think one of the challenges, too, with the electronic productions and the backup systems is the (indiscernible) and the details is going to differ

by company. And I know that even with companies divisions will very often have different systems in place.

4 One of the things that we have recently 5 encountered is that on big productions where б there's a continuing obligation to produce 7 (indiscernible) current within 30 days, every time you take a snapshot of that system you're capturing 8 sort of what came before, and so there's a lot of 9 10 detail in programming associated with sorting, to 11 producing a current production and then sorting out 12 the material that's unique.

13 So what you need to do is work with the 14 agencies about -- in terms of what they actually 15 need to see, what they're really interested in 16 getting at, whether it's a limited number of 17 sources or whether it's a particular kind of 18 document.

But to technically comply with the obligations of the continuing second request production requirement -- and this gets to the instruction about how current your production has to be at the end -- it just raises all sorts of new sort of practical problems when you throw in the electronic production piece of it, because it's not

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static. And it's not just a question of somebody not throwing their material away, it's a question of the system taking the damn picture over and over again and sort of recapturing all the same information.

6 So I would commend to those agencies taking 7 a sort of broad and creative view, and maybe 8 soliciting more practical experience from folks 9 about how they've specifically solved that problem.

It's confounded several clients of mine lately, not actually the FTC, but probably delayed an ultimate production by about a month just dealing with that issue on -- so.

MR. HOFFMAN: Well, is that issue, for example, eliminating the requirement that people update (indiscernible) records? Or, I mean, do you have any sort of general best practice type of idea that we should do?

MS. SILVERMAN: I think that arriving at a cut-off date that if, if anything's updated that it's updated for a limited number of sources identified up front so that you're not dealing with sort of a wholesale production each time. And it's really just a volume of records issue.

25

And the problem is, if anybody's ever done

this -- and several colleagues back here have done 1 too much of it -- but if you read an e-mail, 2 3 they're just time-consuming to process from a 4 review standpoint, and so it's a little bit of the 5 waterwheel problem, which is you have to read them б backwards and to print them out and decide whether 7 this stream went left or right and how is it going to read from the last one and so forth. 8 So, I 9 mean, it just raises unique issues.

10 So I would confine the updating requirement 11 to a limited number of sources or a time frame that 12 is sensible, or a topic that's searchable in the 13 subject line, or some -- it'll be a very practical 14 solution but -- and it will probably need to be 15 customized by event. But it's worth giving it some 16 attention.

Karen, are you referring to a MR. COWIE: 17 18 situation where you were telling the companies to 19 cease deleting e-mail when the system is 20 overloading, or are you just talking about --21 Well, that --MS. SILVERMAN: 22 (The parties simultaneously speak.) 23 MR. COWIE: -- searches in general? 24 MS. SILVERMAN: Well, that's part of the 25 problem. And also different systems are capable of

1 different backup functions.

2 And there are people sitting here who know 3 a lot more about than I do but -- some of whom have 4 designed these systems.

5 But they -- there's a requirement not to 6 delete which sort of creates this accretive 7 problems (inaudible) behind it. But there's also 8 the problem that on any given person's drive 9 they're keeping threads and strings that are sort 10 of lesser-included.

And we've come up with some interesting filter solutions for instance, where it's possible where you can have the system match up files so it can tell when you have a duplicate e-mail and just sort of delete one and produce the other, so you can compare...

And we've negotiated -- again, this was with Justice -- we ended up negotiating sort of a methodology for presuming that e-mails were duplicates of one another and sort of excluding them. Because otherwise if you cc 20 people you're going to get it 20 times and --

MR. COWIE: Right. And we ought not to
 care about those people because there is - MS. SILVERMAN: Right.

MR. COWIE: -- for other types of 1 2 duplicates the argument has been made that I want 3 to know what was in his files --4 MS. SILVERMAN: And that -- right. (The parties simultaneously speak.) 5 MR. COWIE: -- and when I'm deposing a CEO 6 7 or the V.P. of marketing I want to know what was in his files, therefore need to produce the duplicates 8 9 for the --10 (The parties simultaneously speak.) 11 MS. SILVERMAN: And my feeling is if you 12 can come up ahead of time with some stipulations that say, listen, if the re line, if the cc line 13 14 says that you were copied on the e-mail and it 15 didn't actually come out of your in-box, let's 16 assume you got it. 17 MR. COWIE: Right. Yes. 18 MS. SILVERMAN: You can probably get 19 stipulations along those lines. 20 You can probably arrive at a list of filter 21 terms so that if you were to run a generic search 22 for everything having to do with, you know, green 23 widgets, plus about 40 other terms, you're going to 24 get most of the e-mail you care about, you're not 25 going to get the softball schedule and, you know, For The Record, Inc.

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some of these high school play obligations and 1 2 things like that. MR. COWIE: Right. 3 4 MS. SILVERMAN: Because all that stuff has 5 to be printed and read. I mean, and it's just enormously burdensome. 6 7 So, I know it's a topic for other speakers, but I think there are some standard sort of 8 9 parameters that could be --10 MR. COWIE: Yeah. Well, we could have a 11 standard --12 (The parties simultaneously speak.) 13 MR. COWIE: -- second request saying it's 14 unnecessary to produce duplicates in the case of e-15 mail. For non-e-mail --MS. SILVERMAN: Right. 16 MR. COWIE: -- there's been some debate for 17 18 the reasons I've stated. But just thinking out 19 loud it's hard to articulate a reason why you would 20 need duplicate e-mail given that you have a very 21 clear record of who are the recipients. 22 MS. SILVERMAN: And I think it's -- the 23 systems are -- many of them capable of, if you 24 compare the recipients, the date and the size of 25 the file and the subject line, you can pretty For The Record, Inc.

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quickly identify almost mechanically where you have duplicates on your hands. So if you can come up with some rules of operation on that I think it would help.

And the other thing, we're generally on the second request, what's interesting to me is that -and the model second request is a huge improvement over where we were.

9 What's -- what has occurred, though, over 10 the last couple of years since it was really 11 generated again, is that it continues to grow with 12 the times, as it should, but nothing is ever taken 13 out. So you can actually -- if you've been 14 practicing long enough -- you can see, like, the deal you did in 1998, you know, sort of reflected 15 in these generic terms. 16

I think depending on how you have used the 17 18 initial waiting period and how focused you know 19 your issues to be the second request -- which 20 always looks the same anyway -- is more or less 21 If you have spent the, you frustrating. Right? 22 know, the first 30 or 60 days narrowing issues you 23 are still going to get the complete second request 24 from beginning to end, in my experience.

25

That it's very infrequently the case that

the agency would up-front any -- they'll invite you in to modify and they will be prepared to modify, but the operative document, and the document that will determine when you're in compliance and when you can actually start clocks running on doing your deal, is the same document we all see all the time, and you can pull it up off the web this afternoon.

What changes are the definitions, first. 8 Ι will tell you that when a second request comes in 9 10 there's a parlor game that we play, and we compare 11 it to the model and figure out sort of where we are 12 to be surprised, and what's different about this, 13 and we probably read too much into the differences 14 between the model and the actual request that comes over. But frankly, there aren't usually that many 15 differences. 16

The model is a great tool for educating and preparing clients, particularly in deals where you know you're going to get an investigation. It's a great device to use to help them understand sort of what the breadth of their obligation is going to be, and even start preparing for it in some instances. Many instances.

24 But that's it, when it arrives it is still 25 a -- I don't want to say it's a meaningless

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document, but until you really understand the definitions and how specifically they are going to apply to your case and your parties and the individuals identified, it's sort of inoperable.

5 You know, and so we'll get to modifications 6 in a little bit, but some of my recommendations for 7 best practices really go to the modification 8 process, because I don't know that you can get 9 around the need for a broad second request given 10 the agency's --

MR. HOFFMAN: Well, let me ask you about that.

Should we abandon them all, or should we 13 14 have it just as an educational or structuring tool 15 for people to look at in advance, but when we actually do a second request, assuming that it's in 16 a situation where we've had some first 30-day 17 18 communications and perhaps it's an industry we know 19 a little about, you know, should we be doing second 20 requests that are really just narrowly focused on 21 whatever the issues are at the time?

And one of the ways this comes up is we've heard -- we started to hear that, you know, the agency uses the second request process to not only get everything that we need to make our decision,

but also to get everything that we need to litigate in the, frankly, extremely unlikely event that things actually ever go in front of a judge.

And one possible suggestion is that we restructure the second request to not seek those litigation-type things but instead to focus in on just the stuff that we look at internally.

8 MS. SILVERMAN: From a -- and I think, I 9 think that would be a step in the right direction, 10 to actually -- particularly where there has been 11 aggressive use and productive use of the 30-day 12 waiting period, to have that reflected in some 13 respect in the operative document and, you know, 14 the subpoena.

And one of the reasons is this breadth and fishing expedition and litigation interests, you know, concerned.

18 The other is just the straight-up 19 compliance and timing concern, which is that you 20 are not done until the second request is complied 21 with, whatever that ends up meaning, in whatever 22 way, shape or form it emerges from the modification process, so that it becomes the tool that both 23 24 sides use to control the clock as much as it does 25 to control the analysis and the investigation.

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And we've had some interesting -- I think 1 2 the staff has lately become pretty creative in how 3 it gets here or depart from the actual model second 4 request, you know, we've been through deals where 5 we have completed the investigation and no one ever б referred again to the second request after the day 7 it arrived, because we were answering separate questions that actually did go to the substantive 8 9 issues, but as a result nobody ever knew when we 10 were done. You know what I mean? 11 And so we would -- there was a very 12 unsettling -- I mean we had a very good 13 relationship with staff, it worked in that instance 14 because we talked and we understood, you know, the 15 crux (phon) and the -- and the expectations for the crux and everybody lived up to their 16 17 representations in that regard. But we had to 18 advise the client that they were taking it on faith 19 that, you know, on day X, you know, we'd be determined to be finished with the production. 20 21 It didn't come because we --22 (The parties simultaneously speak.) 23 MR. HOFFMAN: -- when you gave that advice? 24 MS. SILVERMAN: And that has happened too. 25 But, I mean, so there's -- it shouldn't have to be

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1 taken on faith. And I don't think it ought to be 2 the device that we use to run the schedule.

And one of the recommendations I would have 3 4 for the modification process would be to put calendar on there. I mean it doesn't have to --5 you know, we can even do it binding or non-binding, б 7 but have a set of expectations and dates set out where, you know, if we produce, you know, on June 1 8 we can be expecting to, you know, at meetings on 9 10 June 15 and, you know, we're -- or whatever, you 11 know, we draw one and sort of set out a calendar 12 that everybody can start to work with and build 13 into their own internal plans.

You know, one thing, as I was talking to 14 15 some of our folks internally about this that was sort of so notable to me is that the fact of the 16 17 matter is that when you go to pull documents from 18 your client and review documents from your client 19 the 18-page second request is easily reducible to one page. You know, spec seven or whatever it is, 20 21 it says "All documents related to competition in 22 the following 17 ways," is all documentation 23 related to competition, right? I mean that's what 24 you tell your young attorneys, that's what you tell 25 your client and that's what you collect and

1 produce.

2	So I think that a lot of the language
3	that's there is unnecessary. I mean I know why
4	it's there and I know that, you know, that there
5	are competing interests in the agency, but it would
б	be helpful to get a little recognition of that when
7	you're coming up with the definitions that are
8	really going to inform how you go about making that
9	a reality. Because otherwise you're just, you
10	know, it's infinite.
11	And so the model is useful there to, as I
12	say, instruct your clients that they have a very
13	serious issue, but in terms of how it's going to
14	get done it almost bears no, you know, resemblance
15	ultimately, so it swallows itself.
16	You know, and like I said, I have been very
17	pleased lately with the ability to work with staff
18	on modifications and to creative solutions, they're
19	given very open to understand, you know, the
20	technical electronic problems and were you know,
21	it's unreasonable to have to search, you know, 40
22	people who all have basically the same job, we can
23	use the sampling technique or I mean, they're
24	being a little bit more creative and flexible in
25	how that goes down, and then ultimately what the

1 size and shape of the second request ends up being, 2 so...

4 MS. SILVERMAN: Okav. MR. COWIE: Any other comments on the 5 subject of the content and scope of the second 6 7 request? Alec, you must have something to say. MR. CHANG: I think what Bruce said is 8 9 actually very interesting and definitely a step in 10 the right direction, because again, if we go back 11 to the underpinnings of this, it's to give the 12 agencies notice that if there is going to be a 13 problem they have time to go to court and do 14 something about it.

It's not necessarily to give the agencies 15 time to wrap up their case and figure out who their 16 17 witnesses are going to be, know where they want to 18 file, know which theories, which arguments are 19 going to be the primary arguments, which argument 20 is going to be their secondary arguments. But, you 21 know, HSR is a notice, it's a notice but not a 22 precomplaint discovery, precomplaint preparations.

23 So I mean I think that's a very positive 24 and a good thought. Because the second (inaudible) 25 need to be modeling the -- everybody expects to get

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- MR. HOFFMAN: Thanks.

1 the model because it becomes a negotiating point, 2 it becomes a leverage point, which goes to timing 3 which can catch on.

And so if we can, if agencies are willing to focus and live by the model, then that -- I think what that means is that the agency who has the seed lawyers will be using the first 30 days, just as defense counsel typically try to use the first 30 days (inaudible).

10MR. HOFFMAN: Shall we turn to negotiation?11NEGOTIATING MODIFICATIONS TO SECOND REQUEST

12 MR. KRULLA: The HSR review process, the 13 second request process, as we view it is an 14 educational process to help advise staff in 15 determining whatever further investigation at any point in time is warranted, whether we can with 16 17 some degree of confidence close out the 18 investigation after we've received some quantity of 19 documents, information, document questions answered, whether there's a problem that can be 20 21 solved through a consent to a remedy, in which case 22 we need to know that we have the documents and 23 information sufficient to identify the problem and 24 sufficient to give us confidence and let us 25 represent to the Commission that the proposed fix

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1 fixes the problem.

And then there are those cases where we 2 3 then need to litigate the matter. And when we 4 present the initial investigation of the matter to the Commission, say, "Well, we have to be in court 5 б tomorrow, we need to get a TRO, that TRO will be 7 good for 20 days, assuming it's 10 days ---- again for 10 days, and then we need a preliminary 8 injunction order. The Commission's going to ask 9 10 us, "What evidence do you have in hand?" 11 Now in one scenario, as suggested today, we 12 can tell the Commission, "Well, what we got was 13 enough to tell us that we should be doing something 14 but, frankly, looking at some of the legislative 15 history, taking it out of context, we didn't think that we needed to start preparing our case until we 16 17 got into court." 18 MR. COWIE: Alec Chang told us --19 MR. KRULLA: Yes. So Alec's assured me that in the next 20 days I could (inaudible) my 20 21 investigation. MR. CHANG: Discovery (inaudible) in those 22 23 20 days, as any other litagee would have, and I 24 don't know why necessarily the Federal Trade 25 Commission should be somehow a special class. For The Record, Inc. Waldorf, Maryland

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1 MR. KRULLA: Well, again, the whole process 2 of the second request, and this is a preamble to 3 negotiation, is to educate us. The goal as we see 4 it is not compliance with the request, the goal is 5 to get us the information we need.

We've got 30 days, or if clearance takes 6 7 time out of that 30 days less than 30 days in a cash tender offer, in a bankruptcy proceeding 15 8 days, sometimes we renew that for 30 days. 9 But we 10 do what we can in drafting the second request 11 within the time we've got, that's an absolute statutory deadline; the second request is only 12 13 valid if it issues in a timely manner.

So we issue that but at that point if we 14 15 haven't succeeded in sorting out the issues, disposing of the issues say in the first 30 days 16 17 it's timely to sit down with the parties, figure 18 out what the issues are, what is the most relevant 19 information and documents to address those issues 20 and see if we can't in this triage process put this 21 matter in the category of transactions that don't 22 warrant further investigation.

What would also be welcome, and if we look at a transaction where there are multiple products at issue, it may be that five products lend

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1 themselves to disposal relatively quickly. During 2 the second request we didn't have enough confidence 3 to eliminate those, we can eliminate those.

Then there's one or two products where there's a clear fix that can be -- deal with the problem. And there may be an inkling on our part, maybe a recognition on the part of counsel undisclosed to us that the parties are prepared to fix that problem.

10 And then there's that other one out there 11 where the parties say, "Well, you may have an 12 antitrust concern but we're not willing to fix the 13 problem." So we're at an impasse. And when we're 14 at an impasse and where the path at the end of the 15 road is we've got to go to court, then notwithstanding procedures for getting discovery 16 17 and litigation, we have to show the Commission --18 D.O.J. has to show the Assistant Attorney General 19 that they've got a case. They'll ask, "What is your case?" and we have to have that case in hand 20 21 to be able to demonstrate to our decision-makers 22 that they should send us into court.

And so I think the -- considering what the scope and breadth of the needed modifications are in order to get through the process, the earlier

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firms come to the recognition that they may have to fix a problem they'd rather not fix the earlier we can shortcut the process and get to the bottom line, which is do we have the documents and information we need to identify the problem and to ascertain that the fix is correct.

7 When we go into a second request process 8 where from day one the parties say, "There's no problem in any area, we defy you to find one, and 9 10 we're not particularly going to help you understand 11 the industry, help you understand where the problem 12 is because we think -- we don't think you're going 13 to be able to develop that record." And the only 14 thing the parties are offering is, "But I need modifications, there are all these burdens in the 15 second request and I need them modified because it 16 costs too much for me to find these documents and 17 18 you don't need these documents anyway because you 19 would only need them if you go to court and 20 there'll be plenty of time in the 20-day period to 21 get discovery, and it would take us months and 22 months to produce those now, but in the 20 days we 23 assure you we'll do what we can to get them to you 24 under the circumstances."

25

Well, we're looking at a confrontational

scenario that we can address that through a 1 2 negotiated modification of request. That the 3 earlier the parties come to recognition as to where 4 is this headed, is this -- "Hey, look, I've dealt 5 with you before, I think I can show you there isn't б a problem, " well, show me, I'm here to be shown. 7 And I can't present a case to the Commission that's 8 not a case.

9 But in conducting the investigation, if I'm 10 looking to assemble the documents and information 11 not only that will guide me in ascertaining is 12 there a problem, is there not a problem; not only 13 to ascertain whether should a fix arise out of the 14 blue, and it often arises in the 11th hour, is that 15 fix adequate.

But also I've got to prepare my case, and 16 17 that's the direction I'm going when the agenda on 18 the table is only, "Look, we need a modification to 19 this request, I'm not going to talk to you about 20 substantive issues. I don't think you're going to 21 be able to make your case at the end of the day, 22 please grant me concessions and modifications. 23 We'll be as reasonable as we can be under the 24 circumstances."

25

MR. HOFFMAN: In terms of talking about

proposals from our side, from the private bar side, about what to do with the negotiations, Eva, I know that you are prepared to start the private bar view on that.

5MS. ALMIRANTEARENA: (Inaudible) take total6responsibility for the entire private bar. But --

MR. HOFFMAN: I said start.

7

8 MS. ALMIRANTEARENA: Start. I did have two 9 quick comments. Oh, Eva Almirantearna from Howry, 10 Simon, Arnold and White. Sorry about the spelling.

I wanted to make a comment both on what I call the data request or interrogatory side and then on the document request side.

14 My experience generally with negotiating 15 modifications with the FTC has not been a bad one, 16 so I'll start out with that.

But I do -- I have had the experience of 17 18 receiving the second request, I've had data 19 requests or interrogatories that really look more 20 like the wish list of the economists in how they 21 want the data recorded, all the different ways, 22 they want it cut this way and that way. And you 23 take that second request to the business people at 24 the client and they look at you and say, "We don't 25 keep it that way, we don't know anyone who keeps it

that way," and it creates a real frustration and a real disconnect. And it creates for a lot of time in the negotiation process to go back and say, "You know what, we don't keep it this way."

5 And I think one of the problems that has 6 developed is that once it is written in the second 7 request as "this is what we want" then it becomes 8 "you must have it then this way because this is how 9 we would like to see it." And it's a little 10 psychological shift there that takes place.

11 And I guess I'm not sure what the solution 12 to that is. I mean ideally it would be a good 13 start for there to be more discussion between the 14 staff that's writing the second request and the 15 parties that are receiving the second request about how data is actually kept. And not so much that 16 17 you're not going to give it to them but how can you 18 cut it in your database and how can you report 19 capacity, and what capacity can we report before 20 the second request is issued.

If that's not possible then I think that there should be some more strict deadlines on the staff's responding to requests for modifications in that area, because you're not asking them to eliminate a product or eliminate a geographic area

1 or eliminate a category of documents, but literally 2 coming in and saying, "This is how our data is 3 kept," and if you believe us then there should be a 4 modification of how you're going to get the data. 5 That's on the data side.

6 On the document request side I think the 7 age-old problem of we really don't want to produce 8 a million documents in every second request, and 9 the tension between what the agencies need and what 10 the parties need to conduct an efficient merger 11 review is problematic.

12 And my person experience has been that at the end of the day, in most of the cases that I've 13 14 worked on, the documents that are important or 15 useful or are going to establish the case are a very limited number of documents, and they usually 16 come from a limited universe of executives or 17 18 people on the org chart. And even if you produce a 19 million pages a lot of times the universe of 20 documents that are important are 500.

21 And I guess one thing that I would be 22 interested in seeing is the FTC, and DOJ for that 23 matter, conducting some kind of retrospective on 24 some of their old cases either that they've 25 litigated or that they've recommended a case, to

sort of see how many documents did we ask for, how many documents did we get, and at the end of the day how many documents -- and from whom, who's files -- did we use to convince the Commission, and then did we actually use litigation.

And that if there -- you know, maybe after 6 7 conducting something like that there would be less of a sense that I need to get two million because 8 who knows what's in there, knowing that, you know, 9 10 generally we all tend to recognize which documents 11 are the important ones, and who's going to keep 12 them. And is a e-mail from one salesperson to 13 another sent five years ago really going to be a 14 make-or-break on any particular merger case.

MR. HOFFMAN: Let me ask you this though. 15 Let's assume that we could probably all agree that 16 17 in 95 percent of cases the stuff that's important 18 is the stuff that comes from say the top 20 people 19 in the company. So it seems to me that what you're 20 really talking about is that we use as a standard 21 procedure rolling productions that start at the top 22 of the org chart and then work their way down if we 23 need them.

24 But the downside to that, it seems to me 25 from a party's perspective, is that that could

extend the length of the second request if it turns 1 2 out that we think that we're going to need to get 3 further and further into the org chart because 4 you're not out there preparing at once, everyone is 5 being searched or searching incrementally and б producing incrementally. I mean, it seems to me 7 like that would probably be an efficient process and produce a lot less documents and still enable 8 9 us to make good decisions most of the time, but 10 also as a tradeoff to the parties, in that they 11 might face a longer back-end --

12 MS. ALMIRANTEARENA: Sure. And T think 13 that's a huge tension, because most of the time you 14 are under incredible pressure to substantially 15 comply. And clients aren't really in to this whole, "Well, we'll just give them now," they just 16 17 want the clock to start on the government's end 18 usually because they have reasons to want to move 19 forward, business reasons to want to move forward.

20 But I mean sometimes -- and again, I don't 21 think this is a solution, but for many of us --22 MR. HOFFMAN: (Inaudible) have a solution -23 -

24 (The parties simultaneously speak.)25 MS. ALMIRANTEARENA: I've changed the

rules. No. But a lot of us are paying for the sins of the few, if that makes any sense. I mean for every one case that's litigated or every one case that's challenged there may be 15 transactions where the scope of what's being produced is probably much broader because you're worrying about, you know, that one...

8 The thing is, this is my sense of what the 9 universe of important documents are in every case, 10 but I just don't know whether there's ever been any 11 empirical work done, or anything done that would 12 actually -- people would look and say, "Oh, wow, 13 you know, we haven't been missing the smoking 14 guns." So that's my two cents on that topic.

MR. SUTIS: At least from Hewlett Packard's 15 point of view and in a large-scale transaction, I 16 17 would not like to see a rolling production starting 18 at a managerial level and working down out of sight 19 because the logistics of gathering documents is 20 enormous if you've got to keep visiting a site. Α 21 negotiated, you know, site-by-site or entity-by-22 entity discussion with the agency about whose 23 documents to produce is the most efficient I think 24 for both parties.

25

MS. SILVERMAN: To echo sort of what both

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of you are saying, I think one of the frustrations is that we each, from a private standpoint, have our own perspective on what's occurring, and how the sense of the agency has a much broader sort of vista.

And the impression that I get is that of 6 7 the 12 important modifications that you eventually get and negotiate six to eight of them are 8 9 standard. Right? And they go to scope, they go to whether documents related to it we're discussing 10 11 are going to be produced, they go to sort of how 12 are we actually going to produce the statistical 13 information that are (inaudible).

But what would help the negotiations I 14 15 think go forward guickly would be to have the staff show up with sort of a checklist of here are the 16 17 things you're going to want to talk about, as 18 opposed to making it seem like a treasure hunt each 19 I mean, you walk in with -- and I have the time. 20 letter on my word processor that says "make sure 21 you ask about X, Y, Z." You know, but you do feel 22 like you're (inaudible) because as it's written on 23 the second request it comes out as a very broad statement. And that's the, that's the bracket 24 25 against which you have to work.

And if there were a little bit of up-front 1 2 acknowledgment I think on the part of the agencies 3 that -- not just that you're welcome to come in and 4 talk about modifications, but we understand that 5 they were loaded scopes, they were (inaudible) б depth as well to breadth, that sampling is on the 7 table and you don't have to ask for it, but it's a reasonable thing to be discussing with a view to 8 9 regional sales departments that all more or less look the same. The electronic universities to be 10 11 addressed, whatever that is. I think that would go 12 a long way to sort of getting everybody off to the 13 right sort of thing and (inaudible) negotiating.

And I would add a calendar that, you know, 14 15 again whether it's something that's -- it can't be strictly bound or binding, but setting expectations 16 17 up front about so now that we know where we have to 18 go and what we have to do, here's how we sort of 19 see it rolling out. Or, you know, we'll stay in 20 touch about the following trees or watershed 21 events. Or we can get documents to you, the first 22 round of core documents to you -- we'll collect them from everybody, but during the course 23 24 (inaudible) on X date we'll follow up with Y date. 25 You're going to want to talk about how, you

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1 know, the standard second requests -- is it 30
2 days? No, it's 14 days or something? Your
3 production has to be current within 14 days. I
4 don't think I've ever done one, with the exception
5 -- you know, there are a couple specs that are
6 updated, but you always have to ask for that.

7 I mean that -- you know, either changing 8 the model request or, or we're coming to the table 9 saying we recognize that it's not workable because 10 you've got (inaudible) employees.

11 MR. HOFFMAN: Well, with that one, should 12 we change it to say something like, for example, if 13 you agree with a rolling production you won't have 14 to update anybody provided that you comply within a certain period of time, like six months, so things 15 don't get too stale? Or should we abolish the 16 17 requirement entirely, as long as you substantially 18 comply within a set period of time? Or does that 19 create negative incentives?

20 MS. SILVERMAN: I don't know if that 21 creates negative incentives, but even having a menu 22 of options would be better. Because I don't know 23 that any one solution is going to fit every 24 transaction. I mean, that's one of the things that 25 makes the practice interesting, is that they're all

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different. But having a menu of sort of 1 2 acceptable, sort of this has worked in the past, 3 maybe we can improve on it here sort of options 4 that both parties bring to the table, as opposed to 5 putting all the burden on private parties б (inaudible) and start complaining right out of the 7 blocks. Because I think everybody understands that we're not there to complain, we're there to make it 8 9 fit the actual organization (inaudible) sort of 10 comply list.

11 So, and that's the data point I think, 12 which is that everybody knows you -- you know, 13 they're going to get data but it's not going to get -- it's never been enough for them so far as I... 14 MS. ALMIRANTEARENA: And quite frankly, you 15 know, there's a real downside to this that creates 16 17 -- the business people, the client really then 18 starts saying, "Well, what's wrong with those 19 people in government? Don't they understand how 20 our industry works?" and it creates a sort of bad 21 feedback with...

MS. SILVERMAN: Yeah.
MS. ALMIRANTEARENA: But on this issue of
how -- what to do about the rolling production, I
mean the whole issue of committing to a rolling

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production or giving that up or -- it's just very difficult, because every deal people are going to have very different reasons for why they can or can't roll --

(The parties simultaneously speak.) 5 MR. HOFFMAN: -- as a possibility that you, 6 7 you know, that you're rolling, you don't need to update because it creates a difficult situation 8 where you produce the files of this group of people 9 10 maybe from this site, or these executives, but then 11 you're later -- you're going to have to update 12 them, so in a way you sort of get penalized for 13 producing certain people early.

MS. ALMIRANTEARENA: In my experience, there's only very few specs that anyone really wants updated, and they're usually from very few people. And that is the truth.

18 I mean why do you need to have the last 14 19 days for every person? Or, usually it's only 20 certain people in certain jobs and about certain topics and that's -- everybody, sort of you know 21 22 that, and so going in you know you're probably going to negotiate that almost, because why would 23 24 they care what the person wrote in the last 14 days 25 about the org chart. You know, things like that.

1 So that I think that there's -- I think 2 what Karen's saying is that some of this stuff, you 3 sort of look at it and you're like, "Okay, well, I 4 know I'm going to have to go in and get that," but, 5 you know.

6 MR. COWIE: How realistic do you think it 7 is that there will be meaningful dialogue about the 8 form of data the company maintains within the 9 initial 30-day period?

10 MS. ALMIRANTEARENA: Well, I mean, if you 11 got clearance on day two you could have a lot of 12 dialogue. I mean, I don't know. You know, it's a 13 very hard line to walk.

I don't know if there's been any dialogue, but I do think that not having any has a big downside.

Now I realize it's a timing thing -- right?
18 -- like why talk to you about it before --

19 (The parties simultaneously speak.)

20 MS. ALMIRANTEARENA: -- second request, we 21 can just talk to you about it afterwards, after the 22 second request is issued.

23 MR. COWIE: But you're trying to issue the 24 second request, and I say to you, bring your 25 controller in to tell me about your cost

1 accounting, financial accounting systems, you know, 2 what do you say in response?

3 MS. ALMIRANTEARENA: Well, the thing is in 4 most -- I think they're -- in most transactions you 5 pretty much know whether the staff is going to --

(The parties simultaneously speak.) 6 7 MS. ALMIRANTEARENA: -- the staff is going to recommend it or the staff is not. I mean there 8 are some places where you're in the middle, but 9 10 most of the time either people understand it's 11 coming or it's not coming. And so how much of the 12 initial waiting period you're -- you know, you 13 spend trying not to get one, and in some cases you 14 know you're going to get one anyway, so that also 15 varies.

I mean I would rather spend the time in the 16 17 initial waiting period trying to narrow the scope 18 of the request or tailor the scope of request that 19 I know I'm going to get, because I'm not going to, 20 probably not to convince you not to give it to me. 21 So it also depends on what my transaction is like. 22 MS. SILVERMAN: And I think some of those 23 questions are built in or -- listed in the order 24 (inaudible) explicitly be (inaudible) in this

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access letter process, or this up-front -- you

25

1 know, how do you -- put in a neutral term -- and 2 how do you keep sales data. And you may be at that 3 stage answering for 17 divisions of which three end 4 up being of any competitive significance.

5 But then when the second request arrives it 6 just reflects a little bit more --

7 (The parties simultaneously speak.)
8 MS. ALMIRANTEARENA: -- it's a request to
9 you, to the company as opposed to a request to the
10 world.

11 MS. DAVIS: I think the concern, too, is 12 the same thing I said in the initial waiting 13 period, and it happens all the time, is you want to 14 get to the issues faster. So, you know, if you can 15 narrow down what it is you want in the form that you want to prior to the second request is good 16 17 because it gets you to the solution faster. 18 Anything that pushes it forward faster is going to 19 be better.

20

ELECTRONIC RECORDS AND FINANCIAL DATA

21 MR. HOFFMAN: The next sort of topic we 22 have deals with electronic records. I shouldn't be 23 surprised, especially here in San Francisco, that 24 most of what we've been talking about in general is 25 dealing with electronic records and e-mails and so

forth. So, you know, I think this is an issue which kind of cuts across all of the boundaries of the second request and, as a result, I don't want to really limit it to just talking about electronics.

I mean some of the points that we've 6 thought about in the context of how electronics 7 have affected the second request process deal with 8 whether searching for electronic documents creates 9 10 substantially different circumstances for companies 11 than the traditional search for physical documents. 12 For example, do you use term searches? And, if so, 13 what should the agency's role be in responding to 14 people's request to use specific kinds of 15 connector-type, you know, West Law-type searches as opposed to physically reviewing everything that 16 17 exists on a company's server.

18 What do you do about backup and archive 19 materials, which we have already touched on but 20 we're always glad to hear more about.

21 What do we do about legacy systems when 22 companies have done significant changes in the 23 systems that they're using. And some things may or 24 may not exist any more or less degraded form on old 25 versions of software the company no longer uses for

but that fall within the time period of the second
 request.

And also in sort of related way, production 3 4 formats. You know, what should we be doing about 5 people giving us things, whether the documents б originally lived as electronic documents or paper. 7 You know, people giving us stuff either in electronic and images and OCR'd or text-searchable 8 of old document form, or printing electronic 9 10 documents out and giving them to us in paper, or 11 giving us live files.

I've recently had an experience where we had a production that involved a tremendous number of live, active files. In other words, the original Word documents in Word, e-mail in Microsoft -- you know, I had this -- you know, everything seems to be Microsoft. Excel, the spreadsheets.

But there's sort of an infinite variation in the way things can be produced to us, so I wanted to lay those on the table, but also keep the discussion open for anything that you all want to address in terms of -- I guess this really primarily deals with modifications, but anything in the second request process.

I know that Bob Sutis from Hewlett Packard and Alec Chang from Skadden had some thoughts on these topics, so I guess what I'd like to do is start by asking if either of them want to address this point, or any of these points specifically, and then go on to anything else that anybody wants to add.

8

12

Bob or Alec?

9 MR. SUTIS: Maybe the two of us could do a 10 little point-counterpoint here, simply work on the 11 same deal but do parallel sides of the same deal.

MR. HOFFMAN: That would be great.

MR. SUTIS: So from Hewlett Packard's point 13 14 of view, we negotiated with the agency to produce everything electronically, and we produced about 15 three and a half million documents at the end of 16 the day electronically. And it was -- about 86 17 18 percent of our production was electronic versus 19 paper. And in the paper -- and everything in the 20 electronic (inaudible) chip image so it was full-21 text searchable, and we agreed with the agency that 22 if any training was necessary we would offer that 23 training to staff that were examining the 24 documents.

25

For the paper documents we decided not to

OCR the documents. There is a procedure for taking all those paper documents, turning them into OCR images, but the search ability of them is a reliability of only like 60 or 65 percent.

5 MR. HOFFMAN: Well, we were told the other 6 day that the error rate on OCR'ing is only 10 7 percent. But what that means is one out of every 8 10 letters is wrong. So when you think about what 9 that means in the document it's really not too 10 good.

11 MR. SUTIS: Yeah. And for the paper 12 production -- and in a large part the paper 13 production is duplicative of (indiscernible), at least in our experience, of what (inaudible) 14 15 electronic document and it's origin. People print out a version of something, tuck it into a paper 16 17 file. There aren't a lot of newly-created paper 18 documents that are floating around HP.

MR. HOFFMAN: Bob, you guys did this, if I remember right, with an outside vendor who set up essentially a web site. Am I correct about this, that things could be -- that the agency could access, had secure access to sort of one side of it and you guys had access to the other side? Is that right?

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MR. SUTIS: Correct. We loaded everything on a server and then the agency, Rhett and his team, just examined it privately at their leisure. MR. HOFFMAN: Is this a practice that you would recommend us using a lot in the future? Was your experience with this good or were there things that --

MR. SUTIS: Oh, yeah, absolutely. It would 8 9 be -- we used a company called S.B. Technology, 10 based out of Los Angeles and San Francisco, and 11 they have several Gibson, Dunn and Crutcher, 12 including a president 12 years in litigation, Adam 13 Bendell for Gibson and Dunn, so we felt pretty 14 confident in their production capabilities, and so 15 they did an outstanding job of it.

16 MR. COWIE: Do you have a sense of how the 17 cost compares with doing an old-fashioned paper 18 production?

MR. SUTIS: Well, I think it's dramatically lower. And Hewlett Packard will probably be getting Mr. Chang's bills for the other side (inaudible) portion of this transaction very soon (inaudible). We're fairly confident that it's a tremendous cost-savings.

25

Maybe Rhett has any thoughts on the use of

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1 the documents, especially being full-text

2 searchable on the remote server.

3 MR. KRULLA: I think in this experience 4 getting electronic copies of documents was a 5 positive experience for us, it was very 6 (inaudible).

7 We've had some cases in the past where we've gotten productions on CD and we try to access 8 the documents, they don't open up, they want a 9 10 soft-pointer, and the clock is running. It has 11 just been a mess. So I think as the technology 12 evolves, as these contractors develop experience, 13 capabilities and provide these kind of services, I 14 think it's going to work more and more.

I think also as we learn often in our side, or DOJ, it should be possible for the agencies to receive material in electronic form or in CD form in a form we're -- we'll have confidence that we can in fact access it.

20 So that involves, again back to rolling 21 production or (inaudible) modification, involves 22 not a dump on the last day of materials that we may 23 or may not be able to access, but samples of 24 material or rolling production so that we can 25 report back to the submitting companies on how it's

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working, what problems we're having, and if we have some assurance and the companies are going to work with us in enabling us to access that material then we will be much more comfortable in experimenting and saying, you know, we don't want hundreds of boxes, you know, our hallways and move toward the electronic format.

MR. SUTIS: And one of the things we did, 8 you just reminded me, is our I.T. characters worked 9 10 with the I.T. staff of the agency to make sure that 11 the marriage of their capabilities and the database 12 (indiscernible) tools the agency wanted to use 13 matched what we put on the servers so that, you 14 know, the access from the agency point of view is 15 seamless.

16 MR. KRULLA: Yeah. Our I.T. people are 17 available and eager to work with the companies' 18 I.T. people to make sure that we get a seamless 19 production.

20 MR. SUTIS: One just issue on scope, and 21 then I'll pass to Alec. One of the issues that 22 came up in this particular production was that when 23 you search a particular person's files what do you 24 do if they throw information on a web site. You 25 know, marketing department, we have something like

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1500 internal web sites at HP or so and a lot of 1 2 people have access to web sites, and that can just 3 become a mushroom cloud of difficulty if you want 4 all the information from a particular person or all 5 the information they may have access to. And so we б worked through that issue and negotiated with the 7 agency as to what we had to produce from those web sides. 8

9 MR. OLEANNA: Well, what do you do about 10 the fact that the content of those internet web 11 sites (inaudible) HP and Csco are constantly 12 changing? That makes historical production pretty 13 difficult -- and it's pretty easy for individual 14 contributors to upload stuff to a web site.

15 It seems to me that that makes it awfully 16 hard to make representation to the agency 17 (inaudible) providing the complete web site for the 18 entire period searched.

MR. SUTIS: We simply negotiated with the agency and explained the problem, that that was impossible because those web sites are ephemeral and they are not archived, and so we could only produce what was requested from what we had in our possession at the time that the second request came in and forward --

(The parties simultaneously speak.) 1 MR. COWIE: -- that may be another reason 2 3 to rethink the refreshing (cross talk). 4 Bob, did you have any complications in dealing with our traditional instructions on 5 б sorting and the like? In other words, the 7 documents are organized by individual and indicate which specification is --8 9 MR. SUTIS: I'm sure the attorneys that did 10 the work did, but I didn't have any. 11 MR. HOFFMAN: On that note, Alec, you did 12 that work? Because I think you did that work --13 (The parties simultaneously speak.) MR. CHANG: I did that work. 14 On the Compag side our production was more 15 of a traditional nature, occasional paper and 16 17 touching on everything we've talked about today, 18 modifications and everything was done very 19 traditionally. Staff was very responsive and 20 proactive and helped us, you know, take products 21 off the, sort of the potential interest list, and 22 so we did narrow as time went on. 23 We were fortunate in one regard that timing 24 was not the primary issue. This transaction, 25 unlike many others, had some extra (inaudible). For The Record, Inc. Waldorf, Maryland (301)870 - 8025

If I can go back to the one that Legacy 1 2 systems and what will you do about -- how you think 3 about Legacy systems from, say from components of a 4 company that a current party may have acquired four 5 years ago but falls within the time period, one б suggestion there is if there's a Legacy system and it hasn't been -- you know, if nobody's sort of 7 gone into it in three years or in two years, well 8 then it may not be that helpful to you, just as if 9 10 it's not useful to the business people on an 11 ongoing basis. Then what somebody else thought 12 about four years ago and nobody's looked at since, 13 you know, shouldn't really have much dispositive 14 sort of use to anybody today. So that's just one 15 thing on the Legacy system.

So on the idea about as parties and as the technology improves so that there can be increased production electronically, what would be helpful also is to have some more standardization sort of across shops. You know?

And obviously this will take time, as individuals become more comfortable with and more facile with the technology and what they can and can't get and what they can and can't do, you know, whether something comes across by e-mail or we

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produce it, and DVD or in some kind of CD or something like that, consistency and some generalized standards would help, would help the parties quite a bit.

MR. SUTIS: I just remembered one thing on 5 б the electronic production, too, that was really 7 helpful. I think we certified the compliance about January 14th or so and then after that we produced 8 at least two or three more white papers. 9 And I 10 think the benefit, from HP and from the agency in 11 both producing and reviewing those came almost exclusively from a electronic production, so that 12 13 we were able to -- you know, we got really expert 14 at string searches and pulling up relevant 15 documents to produce information to give to the agency and that they would be able to review it. 16 MR. COWIE: Alec, consistency across shops 17 18 is certainly an important objective. With -- on 19 electronic records there was a practical problem 20 that, you know, there are 21 old-school people who want, you know, to get green

22 post-its and pink post-its and yellow

23 post-its, and they want to see the paper. So

24 there's...

25

MS. SILVERMAN: From the private site --

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1 it's Karen again -- you know, I think a menu of 2 options is still a valuable thing. Because I, I 3 don't -- I mean in your instances, because of the 4 volume and everybody sort of knew what the 5 investigation was going to be like, I mean that 6 made some sense.

I think there have definitely been episodes 7 that I've been involved with where I would be 8 concerned -- well, first of all, just the review of 9 the documents on line is more difficult for the 10 11 attorneys who are doing it. So you end up very 12 often printing it out anyway so that you can have 13 your team of people reading things consistently. 14 Because we try to review consistently as --

(The parties simultaneously speak.) 15 MR. COWIE: -- that's a question, an issue 16 17 to be explored. Some of the people who did the 18 review on HP Compaq reported that was actually 19 quite friendly, it was in internet protocol 20 language. And as I understand it, it was sorted by 21 individual and you have the title, so if you want 22 to look at, you know, vice president of this product line you would --23

(The parties simultaneously speak.)
 MS. SILVERMAN: -- and I could see how it'd

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work. No, no, and I see, I see a great opportunity for utility there, but I don't know that it's going to fit again all situations.

And for instance, we had a situation 4 recently where we had a -- we had two review rooms 5 б going, one was the hard-copy stuff and the other 7 one was a bank of computers where they were doing the computer review but they could still be talking 8 9 to each other about making consistent calls about 10 what was in, what was out, what this meant, what 11 that meant. So you still have to do a very 12 collective review. And it may or may not work in 13 all instances.

The other thing I'm a little concerned 14 about is that if we default to the electronic 15 production there is a chance that a dynamic will 16 develop where the thought is, "Well, listen, you're 17 18 just getting it to us in bits and bytes so you can 19 produce everything." You know, I mean it takes the 20 pressure off, you don't want to know your records, 21 you know, in your hallway, and that's a good 22 discipline, I mean because you don't want to know 23 vour own records. And I'm a little worried that if 24 it just means another

25 CD --

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MR. HOFFMAN: We don't want them on our
 server either, necessarily. Of course they're
 doing it on a separate web site --

4 (The parties simultaneously speak.)
5 MS. SILVERMAN: Yeah. I mean so I think it
6 -- we just need to be a little bit careful about
7 how that plays out from a practical standpoint.

8 MR. CHANG: At the same time I think we 9 also need to be -- and this goes some to Mike's 10 problem -- we need to be careful that -- this 11 transaction was again kind of a unique one because 12 you had two computer companies who weren't afraid 13 of the technology themselves and, and HP could do a 14 lot of this work.

Nonetheless, out there in the real 15 world there's still lots of industries and 16 17 companies whose computer systems are surprisingly 18 primitive, and so they're not going to be 19 able to provide quite so easily, you know, and 20 getting you all the marketing materials or all the 21 financial materials, and it is surprising and 22 frustrating when we run across those kinds of 23 companies and those kinds of industries, but it's 24 still going to happen for some time until, you 25 know, the technology really takes over. Just as

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it'll take time for folks at the FTC and folks at 1 2 various other firms to stop using the yellow post-3 it for this and the pink post-it for that --4 (The parties simultaneously speak.) MR. COWIE: Just so the record's clear, HP 5 б Compaq is not by any means the only paperless 7 production. We've had a number of notable oil industry deals where we've had parties do paperless 8 9 productions. 10 MR. HOFFMAN: There have been a series of 11 internet mergers recently but it's 12 not --13 (The parties simultaneously speak.) MALE VOICE: But it's not just high-tech, 14 15 though, we've had some more traditional industries 16 proceed that way as well. MR. OSTRAU: Mark Ostrau from Fenwich & 17 18 West. 19 I think that the more time we spend talking 20 about electronic mail and electronic production is 21 best here. Because the reason Silicon Valley -- I 22 mean, it is probably not an overstatement to say 23 90-plus percent of the documents are going to be 24 electronic, and a huge part of them are electronic 25 mail where the burden of reviewing and producing is For The Record, Inc.

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enormous. And really from the clients' perspective they just want to know how much this is going to cost, and they want to figure out how to get you the information in the most efficient way possible. And it strikes me that we kind of have only gone halfway with the technology.

7 The notion of, the option of word searching and gnashing our teeth about doing it is incredibly 8 9 antiquated. Everyone word searches. That's what 10 Google is. That's what Lexis is before that. And 11 that's the way, if we've got -- if everything's in 12 electronics that's the way people should think and 13 people should do their searching and think about how to do -- how to arrive at the right terms and 14 do that. And I don't think we should be afraid of 15 that because that's really the way it works. 16

MR. HOFFMAN: Let me pose a couple
scenarios to you and to everybody and see what you
think.

Term-searching obviously -- you know, for example a private practice, I -- we get very aggressive about people who were doing research for me who are only relied on West Law term searches because they constantly fail to find critical cases because some court somewhere would decide to use

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1 all synonyms for the terms they searched.

And we have had investigations recently 2 3 where, for example, we discovered that a company 4 had a practice of only referring to their 5 competitors by their stock-ticker symbols which, б you know, knowing that -- you know, if you knew 7 that in advance it would be quite easy to ascertain with a term search, but it could be pretty darn 8 hard, you know, to find that if you were just doing 9 a term search. So there's obvious risks in term-10 11 searching.

Now the agency can do a number of 12 13 things here. For example, people could come to us 14 with a request for a formal modification that says 15 if we conduct a term search using the following terms and the following connectors, and if you're 16 17 doing cost platform searching, using the following 18 engine or whatever you want to do to search, that 19 will be deemed substantial compliance regardless of 20 what it produces.

Or parties can come to us and say, "We would like to do term searches using these kinds of terms and connectors, what do you think? Let's work together to try to get it as best we can, but we're not going to ask you to grant a modification

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1 saying that this is necessary enough because you 2 don't necessarily know from, you know, the agency" 3 -- it's almost impossible for the agency to know, 4 at least at the outset, whether those terms are 5 really going to be the right ones. I mean, there б are some ways you can address that but, you know, 7 those are two ways you could approach term 8 searches.

9 Another one of course would be -- and I 10 know some shops that have done this in cases --11 saying, "We won't accept term searches and, well, 12 being that you're not in substantial compliance if 13 we discover that you've done a term search rather 14 than physically reviewing everything that's 15 resident on the servers."

16 So how should we -- you know, which of 17 those three should we use as a model? Or is it one 18 of these situations where you're not going to be 19 really able to tell at the outset?

20 MR. OSTRAU: Well, I can tell you that the 21 third choice is be careful what you wish for. 22 Because what I know people would do is just give 23 you everything because it's too expensive to go 24 through and pull out the --

25

MR. COWIE: No, I thought that -- I thought

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1 the third choice was do --

2 (The parties simultaneously speak.)
3 MR. COWIE: -- but don't tell them you did
4 a --

5 (The parties simultaneously speak.)
6 MR. OLEANNA: This is Gil Oleanna from
7 Csco, that's C-s-c-o if anybody's interested.

8 Let me make a point about the term searches 9 and what you know at the time that you're 10 negotiating the term searches.

11 Presumably at the time of negotiating with 12 term searches, assuming that it's day 29, is you've 13 already gotten some documents from the company. 14 You've gotten your field documents, you've gotten 15 the transaction documents, the actual contract, and you've gotten the 4-C documents. By that point you 16 17 have a pretty good sense of the vocabulary used 18 within the A company and the B company to the point 19 where you can have intelligent conversation with 20 counsel for those companies about term searches.

So you're not totally operative on an FYI slate at that point, you've seen a fair amount of stuff on paper, you've gotten information from the industry, you can probably -- we could ask you what terms you would search out here, that would

1 probably do, and get information back.

2 So I think that that maybe offers a middle 3 leg.

So I mean the idea here is --4 MR. HOFFMAN: 5 and I would limit this just to the first 30 days, you know, the more information that the parties can 6 7 provide early on in terms of constructing a search and providing -- not just telling us but coming in 8 and showing things, you know, these are sample 9 10 documents, this is the way we talk about things, I 11 would think that would certainly be helpful.

12 But I quess what I'll go back to is should 13 our practice be -- you know, because we're doing, 14 trying to construct some best practice ideas here -15 - should it be that we actually negotiate term searches as formal modifications or should it be 16 that we work with and interact with the parties to 17 18 get a term search as best they can, but we don't 19 necessarily say that when you do this search it's 20 compliance even if it actually turns up zero 21 documents.

MR. SUTIS: Bob, again, at least for a large-scale production I go back to the statement I made earlier, and that is you really only go -want to go to a person once.

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1 So in your hypothetical number two, where 2 you have a best guess and then we'll go back and 3 see if we need more, there's this giant steamship 4 that's moving and very hard to steer back and go 5 get people, it's just enormously inefficient to do 6 that.

So my only recourse in that case would be to gather everything from all those people anyway, do the term search and then see if you have more. So it's actually not a very helpful --

MS. SILVERMAN: And you can run tests. I mean, you can, you can try your filter list, see what you -- look at what it missed, review -- and, you know, for one or two people figure out of anything critical was overlooked and go back and either add those terms.

I mean, there are ways to, I think, get 17 18 everybody comfort around the list and connectors 19 and protocols, whether it's the, you know, the 20 elimination of duplicates or the addition of 21 certain terms or whatever it is. But you can look 22 on a limited basis at the reject pile, if you will, to evaluate how good a job that it's doing. You 23 24 know, until everybody's happy that it's doing a 25 qood job --

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(The parties simultaneously speak.)

1

MR. CHANG: Yeah, Bruce, you know, that's 2 3 really just a modification of your idea that, look, 4 we'll agree on the search terms. If it yields one document that's substantial compliance; if it 5 yields a million documents that's substantial 6 7 compliance. Just rather than agreeing that that is sufficient, you know, up front, build into that 8 process the test, you know, the test runs, the --9 10 you know, you can pick three people maybe and do --11 MS. SILVERMAN: And verifying --12 (The parties simultaneously speak.) MR. CHANG: Yeah, run the search terms and 13 14 see what you get. MR. HOFFMAN: I think it's very helpful. 15 Because I mean I think from our perspective it puts 16 a tremendous burden and risk on the staff to say 17 18 agree at the outset that a particular term search 19 is going to constitute substantial compliance. I mean, what happens if it comes back with virtually 20 21 no documents, then the staff is virtually out on a limb, and I just can't imagine, you know, in the 22 23 abstract agreeing to that. But the kinds of 24 mechanisms you're suggesting might help. 25 MR. CHANG: I think staff have -- you know,

my experience is that we've done that. You know, 1 2 where people have said -- we've come up with sort 3 of a list of terms and circulated it, and this was 4 at DOJ and they said, "Okay, that looks all right. But what about this and what about this, " and 5 б they'll add -- you know, you can add people's 7 names, and you add some more names, you run another, oh, little test and see what you get. And 8 9 if it doesn't yield anything, on one hand, yeah, 10 you add those names in -- right? -- but there are 11 ways to get I think both sides comfortable, that 12 you can come to a comfortable search --

(Multiple parties simultaneously speak.)
MR. SUTIS: -- you could also have a hybrid
too, where there's some key people that you just
know that you need to produce the entire file. And
as we're moving down the organization to the lower
functional-level managers of below you may want to
accept a term search.

20 MR. COWIE: Is term searching of e-mail 21 becoming the norm in private litigation, such as 22 patent litigation say around here or --

23 VOICE: Yeah.

24 MR. FEINBERG: Ian Feinberg, Gray Carey, I 25 do a lot of patent and other (inaudible)

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1 litigation.

2	Essentially they're going to do a document
3	production, you and you're working on electronic
4	documents, e-mail or otherwise, you do word
5	searches, there is no other way to do it.
6	And you often negotiate on the other
7	side with archival issues as well, because
8	sometimes each side has not just one generation for
9	archival systems but sometimes several, and you
10	have to negotiate among how far back you're going
11	to go. And, frankly, what's possible, because it's
12	not always possible to go back two or three
13	generations, there is no way to search it
14	(Multiple parties simultaneously speak.)
15	MR. HOFFMAN: punch cards still
16	MR. FEINBERG: I haven't encountered punch
17	cards but I have encountered stuff that nobody else
18	has
19	MR. COWIE: But you're saying in terms of
20	archives with backup takes, that is an issue in
21	private litigation?
22	MR. FEINBERG: You bet. Now I think that,
23	particularly why the companies, they systemically
24	archive. So, and there are
25	backup and there are multiple types of backups
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1 too. Some people do system-wide backups, they do 2 flash backups

You have to understand what the other sides' information systems look like before you can have intelligent discussions about what's going to be searched on what search to implement. But that's the way it's done.

8 MR. COWIE: We've reached our end point.
9 Thank you for your significant input.

10 As mentioned earlier, this will be posted 11 on the web site and additional sessions in L.A., 12 New York, Chicago and Washington. One other way 13 you can participate further if you have the time 14 and energy is by written submission. I think some 15 bar association groups are preparing papers and we hope to publish some of them on our web site as 16 17 well.

18 Thank you.

19 FEMALE VOICE: Is there a schedule for that 20 publication?

21 MR. COWIE: There is no schedule. Our plan 22 is to do it expeditiously.

23

24

CERTIFICATION OF REPORTER

25

<u>03</u> CASE		
2TITLE: <u>BEST MERGER PRACTICES WORKSHOP</u> HEARING		
3DATE: <u>JUNE 5, 2002</u>		
4 I HEREBY CERTIFY that the transcript contained herein is		
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