1 2 3 4 5 6 7 8 9	WILLARD K. TOM General Counsel DAVID M. NEWMAN (Calif. Bar #54218) ERIC D. EDMONDSON Federal Trade Commission 901 Market Street, Suite 570 San Francisco, CA 94103 P: 415-848-5100/F: 415-848-5184 dnewman@ftc.gov; eedmondson@ftc.gov RAYMOND E. MCKOWN (Calif. Bar #1509 Federal Trade Commission 10877 Wilshire Boulevard, Suite 700 Los Angeles, CA 90024 P: (310) 824-4343 F: (310) 824-4380 rmckown@ftc.gov	975)		
10	Attorneys for Plaintiff Federal Trade Commission			
1112	UNITED STATES DISTRICT COURT CENTRAL DISTRICT OF CALIFORNIA			
13 14 15 16 17 18	FEDERAL TRADE COMMISSION, Plaintiff, v. COMMERCE PLANET, INC., et al, Defendants.	Case No. SACV-09-01324 CJC (RNBx) Opposition to Defendant Charles Gugliuzza's Motion to Dismiss		
19				
2021				
22				
2324				
25				
26				
27				

1 **TABLE OF CONTENTS** 2 I. Background 1 3 The Standard for a Motion to Dismiss II. 1 4 III. The FTC's complaint states a claim for monetary relief against Defendant Gugliuzza. 5 2 Defendant Gugliuzza's motion to dismiss is an inappropriate attempt to challenge the factual basis of the complaint. IV. 6 5 7 The exhibits that defendant requests the court to take judicial notice V. of are not proper subjects for judicial notice under FRE 201(b). 8 8 **CONCLUSION** 9 10 10 **TABLE OF AUTHORITIES** 11 12 Cases al-Kidd v. Ashcroft, 580 F.3d, 949 (9th Cir. 2009) 2 13 14 Ashcroft v. Igbal, 129 S. Ct. 1937 (2009) 1, 2, 5, 10 15 Bell Atlantic Corp. v. Twombly, 550 U.S. 544, 556 (2007) 1, 2, 5, 10 Bryant v. Avado Brands, Inc., 187 F.3d 1271 (11th Cir. 1999) 9 16 2 17 Doe v. United States, 419 F.3d 1058 (9th Cir. 2005) 2 18 Dura Pharmaceuticals, Inc. v. Broudo, 544 U.S. 336 (2005) Farmer v. Countrywide Financial Corp., 2009 U.S. Dist. LEXIS 49553 19 (C.D. Calif. 2009) 2 20 FTC v. Accusearch, Inc., 2007 U.S. Dist. LEXIS 74905 (D. Wvo. 2007) 10 21 FTC v. Affordable Media, LLC, 179 F.3d 1228 (9th Cir. 1999) 8 22 FTC v. American Standard Credit Systems, Inc., 874 F. Supp. 1080 (C.D. Cal. 1994) 3 23 FTC v. Cyberspace.Com, LLC, 453 F.3d. 1196, 1199 (9th Cir. 2006) 24 6 25 FTC v. Gill, 71 F.Supp. 2d (C.D. Cal., 1999) 6 FTC v. Grant Connect, LLC, 2009 U.S. Dist. LEXIS 94201 (D. Nev. 2009) 26 6, 7 FTC v. Publishing Clearing House, Inc., 104 F.3d 1160(9th Cir. 1997) 27 3 FTC v. Stefanchik, 559 F.3d 924 (9th Cir. 2009) 28 3 FTC's Opposition to Motion to Dismiss Page ii

1	FTC v. Universal-Rundle Corp., 387 U.S. 244 (1967)	
2	Fullmer v. JP Morgan Chase Bank, NA, 2009 U.S. Dist. LEXIS 105999 (E.D. Cal. 2009)	5
3	Hovsepian v. Apple, Inc., 2009 U.S. Dist. LEXIS 117562 (N.D. Cal. 2009)	5
4	Kramer v. Time Warner, Inc., 937 F.2d 767 (2d Cir. 1991)	9
5	Lee v. City of Los Angeles, 250 F.3d 668 (9th Cir. 2001)	8
6	Moog Industries v. FTC, 355 U.S. 411 (1957)	10
7	Newcal Indus., Inc., v. Ikon Office Solutions, 513 F.3d 1038 (9th Cir. 2008)	
8	North Star Int'l v. Arizona Corp. Commission, 720 F.2d 578 (9th Cir. 1983)	
9	Peck v. Hoff, 660 F.2d 371 (8 th Cir. 1981)	5
10	United States v. Ritchie, 342 F.3d 903 (9th Cir. 2003)	8
11		
12	Statutes and Rules	4 7 0
13		4, 7, 9
14	Fed. R. Civ. Pro. 8(a)	1, 5
15	Fed. R. Civ. Pro. 12(b)(6)	1, 7
16	Fed. R. Evid. 201	8
17		
18		
19		
20		
21		
22		
23		
24		
25		
26		
27		
28		

Defendant Gugliuzza's 12(b)(6) motion to dismiss misses the mark in all respects: it overstates the pleading requirements for an action in Federal Court, makes inappropriate factual arguments, and seeks to introduce documents that consist largely of hearsay and which are, in any event, irrelevant to the issues raised in the complaint. Contrary to defendant's assertions, the FTC's complaint satisfies all the pleading requirements articulated by the Supreme Court in *Bell Atlantic Corp. v. Twombly*¹ and *Ashcroft v. Iqbal.*² It contains "a short and plain statement of the claim[s] showing that the pleader is entitled to relief." And the claims set forth in the complaint are plausible and supported by detailed factual allegations. For these reasons, the motion to dismiss should be denied.

I. Background

On November 10, 2009, plaintiff Federal Trade Commission ("FTC") filed its complaint against Commerce Planet, Inc. ("Commerce Planet"), and three former officers of the company for violations of Section 5(a) of the FTC Act, 15 U.S.C. § 45(a). On November 16, 2009, the FTC filed three stipulations for final judgment and order for permanent injunction of claims for monetary relief which resolved the actions against the company, former Commerce Planet Chairman Michael Hill, and Aaron Gravitz, former president of Commerce Planet subsidiary Legacy Media LLC. On January 19, 2010, Defendant Charles Gugliuzza filed the instant motion to dismiss pursuant to Fed. R. Civ. Pro. 12(b)(6).

II. The Standard for a Motion to Dismiss

Pursuant to Rule 8(a)(2) of the Federal Rules of Civil Procedure, a complaint need only set forth a "short and plain statement" that gives a defendant fair notice of plaintiff's grounds for entitlement for relief. Fed. R. Civ. P. 8(a)(2).

¹ 550 U.S. 544, 556, 570 (2007) ("Twombly").

² 129 S. Ct. 1937, 1949 (2009) ("Iqbal").

³ Fed. R. Civ. Pro. 8(a).

See Farmer v. Countrywide Financial Corp., 2009 U.S. Dist. LEXIS 49553 at *5 (C.D. Calif. 2009) ("ordinary pleading rules are not meant to impose a great burden upon a plaintiff")' citing Dura Pharmaceuticals, Inc. v. Broudo, 544 U.S. 336, 346(2005). In evaluating a Rule 12(b)(6) motion, the court should "construe the complaint in the light most favorable to the plaintiff, taking all . . . allegations as true and drawing all reasonable inferences from the complaint in [plaintiff's] favor." Doe v. United States, 419 F.3d 1058, 1062 (9th Cir. 2005). See also al-Kidd v. Ashcroft, 580 F.3d 949, 956 (9th Cir. 2009), citing Newcal Indus., Inc., v. Ikon Office Solutions, 513 F.3d 1038, 1043 n. 2 (9th Cir. 2008).

The Supreme Court recently explained that "to survive a motion to dismiss, a complaint must contain sufficient factual matter, accepted as true, to 'state a claim to relief that is plausible on its face.' A claim has facial plausibility when the plaintiff pleads factual content that allows the court to draw the reasonable inference that a defendant has acted unlawfully." *Iqbal*, 129 S. Ct. at 1949, *quoting Twombly*, 550 U.S. at 556. Determining whether a complaint states a plausible claim for relief is a matter left to the reviewing court's "judicial experience and common sense." *Id.* at 1950.

III. The FTC's complaint states a claim for monetary relief against Defendant Gugliuzza.

In his motion, Defendant Gugliuzza argues that the factual allegations contained in the FTC's complaint regarding his individual liability fail to comply with the requirements of Rule 8. He argues that the FTC has "failed to allege a legally cognizable theory" under which he or his employer, Commerce Planet, "could be liable for any acts committed by" its subsidiaries, Consumer Loyalty Group and Legacy Media, and that the FTC's complaint has failed to allege facts sufficient to establish personal liability for the alleged violations of the FTC Act. (Motion to Dismiss at 5). The FTC's complaint, however, more than suffices to meet the liberal pleading requirements of Rule 8 as characterized in *Iqbal* and

Twombly.

Defendant's motion correctly states that "an individual may be subject to injunctive relief for the corporate defendants' violations of the FTC act if the FTC can prove that the individual participated directly in the acts or practices in question or had the authority to control them." *See e.g., FTC v. Stefanchik*, 559 F.3d 924 (9th Cir. 2009); and *FTC v. Publishing Clearing House, Inc.*, 104 F.3d 1160, 1170 (9th Cir. 1997), quoting *FTC v. American Standard Credit Systems, Inc.*, 874 F. Supp. 1080, 1087 (C.D. Cal. 1994) ("[t]here is no dispute that Martin is the president of PCH. As an officer, Martin 'may be held individually liable for injunctive relief under the [Federal Trade Commission Act] for corporate practices if the FTC can prove (1) that the corporation committed misrepresentations or omissions of a kind usually relied on by a reasonably prudent person, resulting in consumer injury, and (2) that [Martin] participated directly in the acts or practices or had authority to control them.")

Defendant Gugliuzza is simply wrong about the FTC's complaint. It properly alleges (1) that Commerce Planet (acting through its wholly-owned subsidiary) violated Section 5 of the FTC Act, and (2) that defendant Gugliuzza participated directly in the violative acts or practices or had authority to control them. The complaint pleads facts that are more than sufficient to support its allegations. These factual allegations include:

- (1) defendants' web sites offered consumers a "free online auction kit" (Complaint ¶ 15);
- (2) consumers who agreed to receive the free online auction kit were in fact signing up for a negative option continuity plan (Complaint ¶¶ 16-18);
- (3) consumers were signing up for a negative option continuity plan that was disclosed only on defendants' Terms and Conditions page and below the bottom of the screen containing the "Ship my Kit!" button (Complaint ¶¶ 17-18);

- (4) consumers could and in many cases did complete a transaction with defendants without ever seeing the information that would have told them that they were signing up for a negative option continuity plan (Complaint ¶ 18);
- (5) consumers did not understand that they had been enrolled in a negative option continuity plan and would be billed monthly for services by defendants, whether consumers used those services or not (Complaint ¶ 18);
- (6) in many cases, consumers did not become aware that they had been enrolled in a negative option continuity plan until they received a credit card bill with a charge for the plan from defendants (Complaint ¶ 19);
- (7) by placing material information about the transaction in locations on their websites that consumers were not required to visit to complete the transaction, defendants failed to disclose material facts about the transaction (Complaint ¶ 22);
- (8) because defendants failed to disclose that consumers were enrolling in a negative option continuity plan that involved the payment of monthly charges, defendants' assessment of those monthly charges was made without obtaining the express, informed consent of the consumers (Complaint ¶ 25);
- (9) defendant Gugliuzza was the president of Commerce Planet (Complaint ¶ 12);
- (10) defendant Gugliuzza participated in and had the authority to control the acts and practices of Commerce Planet (Complaint ¶ 12); and
- (11) defendant Gugliuzza knew or should have known that the practices alleged in the complaint were unfair or deceptive (Complaint ¶ 12).

The complaint alleges a plausible claim against defendant Gugliuzza for his alleged violations of the FTC Act. The complaint describes in detail how the defendants deceived consumers on defendants' websites by failing to disclose the

true nature of the transaction in which consumers were engaged. It also alleges that defendant Gugliuzza was the president of the corporate defendant, that he participated in and had the authority to control the acts and practices of the corporate defendant, and that he knew or should have known that the alleged acts were unfair or deceptive. Applying common sense, as urged by the *Iqbal* Court, the factual allegations in the complaint and legal conclusions that necessarily flow from them meet the pleading requirements of Fed. R. Civ. P. 8, and satisfy the plausibility test in *Iqbal* and *Twombly*.

IV. Defendant Gugliuzza's motion to dismiss is an inappropriate attempt to challenge the factual basis of the complaint.

Motions to dismiss test the sufficiency of the complaint; in evaluating them, the court should consider only the pleading itself and matters of which judicial notice can properly be taken. *Peck v. Hoff*, 660 F.2d 371, 374 (8th Cir. 1981); *North Star Int'l v. Arizona Corp. Commission*, 720 F.2d 578, 581 (9th Cir. 1983); *Hovsepian v. Apple, Inc.*, 2009 U.S. Dist. LEXIS 117562, at *5 (N.D. Cal. 2009); *Fullmer v. JP Morgan Chase Bank, NA*, 2009 U.S. Dist. LEXIS 105999, at *4-5 (E.D. Cal. 2009). A motion to dismiss is not the appropriate vehicle for resolving disputed evidentiary contentions.

Defendant raises eight challenges to the complaint that are, in essence, premature attempts to litigate the factual merits of the case. (Motion to Dismiss, Sect. II. C-E). The first five of these all dispute the allegations that defendants failed to disclose material terms of their negative option continuity plan. (Motion to Dismiss, Sect. II. C. 1-5). The sixth challenge argues that defendants' use of a link to its terms and conditions is consistent with other major online retailers. (Motion to Dismiss, Section II. C. 6). Defendant then argues that the complaint's unfairness count should fail because consumers provided Commerce Planet with express, informed consent to charge their credit cards. (Motion to Dismiss, Section II. D). Finally, defendant Gugliuzza claims that injunctive relief is

unnecessary because he is no longer associated with Commerce Planet. (Motion to Dismiss, Sect. II. E).

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

Even a cursory reading of these contentions makes it clear that they are factual disputes with the allegations of the complaint, not challenges to the legal sufficiency of the complaint. For example, the complaint charges that defendants revealed that consumers would be enrolled in the continuity plan only on defendants' "terms and conditions" pages and below the lower edge of the screen on which consumers clicked the "ship my kit" button. (Complaint ¶¶ 16-18). The complaint alleges that, due to these placements, consumers could and frequently did complete the transaction without knowing that they had signed up for a monthly membership plan that would continue to charge their credit cards month after month. (Complaint ¶ 18). As a result, defendants failed to disclose or to disclose adequately the key elements of their continuity plan. (Complaint ¶ 22). Whether those complaint allegations are correct is a matter of evidence that will be develooped as the case proceeds to trial. Defendant's selective citation to complaint exhibits, as if those citations established conclusively that the FTC's case is implausible, is simply an attempt argue a factual record that is not yet before the Court.

Defendant's citation to other firms' websites appears to be based on a misreading of FTC law. "A practice is deceptive under the Federal Trade Commission Act 'if it is likely to mislead consumers acting reasonably under the circumstances . . . in a way that is material." FTC v. Grant Connect, LLC, 2009 U.S. Dist. LEXIS 94201, *24 (D. Nev. 2009), citing FTC v. Cyberspace.Com, LLC, 453 F.3d. 1196, 1199 (9th Cir. 2006). "A solicitation may be likely to mislead by virtue of the net impression it creates even though the solicitation also contains truthful disclosures." Id. Courts presented with the argument that the existence of a disclosure cures a misrepresentation or omission have expressly rejected it. See, e.g., FTC v. Gill, 71 F.Supp. 2d (C.D. Cal., 1999) ("a disclaimer

does not automatically exonerate deceptive activities.") See also FTC v. Grant Connect, LLC at *24-25 (FTC is likely to prevail in showing that websites with terms and conditions "included in smaller, more compact type beneath the 'submit' button" are not clear and conspicuous and therefore violate the FTC Act.) The fact that other online retailers use terms and conditions pages is irrelevant to the FTC's allegation and, in any event, is an evidentiary argument inappropriate for a 12(b)(6) motion to dismiss.

Defendant's further assertion that the complaint's unfairness count must fail because Commerce Planet supposedly received express, informed consent to charge consumers' credit cards is a purely factual contention. If, as the complaint charges, consumers were unaware that they had been enrolled in defendants' continuity plan (Complaint ¶ 18), then they cannot be said to have given express, informed consent to their card being charged on a monthly basis. Thus, defendants' assessing monthly charges against their credit cards would have been without the consumers' express, informed consent and would be an unfair practice under Section 5 of the FTC Act. (Complaint ¶¶ 24-26). Defendant cites complaint language that consumers "authorized their credit cards to be charged" (Complaint ¶ 15) out of context to argue that the complaint contradicts itself. (Motion to Dismiss at 12). But the complaint language that defendant cites describes the process whereby consumers requested to receive defendants' free online auction kit (Complaint ¶¶ 14-18), not to agree to the membership continuity plan. Whether consumers were deceived by defendants' concealment of the actual terms of the transaction, and, therefore, had not given express, informed consent to charge their credit cards is a fact question that will be resolved through discovery and litigation.

Finally, defendant Gugliuzza argues that he is no longer affiliated with

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

We argue below that the Court should reject defendant's request to take judicial notice of Exhibits B-E because they are irrelevant.

Commerce Planet and, therefore, that injunctive relief is inappropriate. (Motion to Dismiss, Sect. II. E) Injunctive relief is appropriate where there is a cognizable danger of recurrent violations. *FTC v. Affordable Media, LLC*, 179 F.3d 1228, 1237 (9th Cir. 1999). That a defendant has no further relationship to the entity he was involved with when the violations occurred is perhaps a fact to be considered, but it is far from dispositive, and courts will look to see whether "subsequent events [have] made it absolutely clear that the allegedly wrongful behavior cannot reasonably be expected to recur." *Id.* at 1238. Again, these are factual matters that are not appropriate for resolution on a motion to dismiss; taking the facts alleged as true, the Commission has stated a cause of action to hold defendant Gugliuzza liable for injunctive relief.

V. The exhibits that defendant requests the court to take judicial notice of are not proper subjects for judicial notice under FRE 201(b).

Defendant's request to take judicial notice of three of Commerce Planet's SEC filings and several corporate websites should be denied because they do not meet the criteria for judicial notice under Fed. R. Evid 201: that a fact be "generally known within the territorial jurisdiction of the trial court," Fed. Rule Evid. 201 (b)(1), or that it be "capable of accurate and ready determination by resort to sources whose accuracy cannot be questioned." Fed. Rule Evid. 201(b)(2).

Exhibit A consists of Commerce Planet's 2006 Form 10-K, its September 30, 2007, Form 10-Q, and its October 23, 2007, Form 8-K, and is offered to establish facts recited in those documents. (*See* Motion to Dismiss fn. 3 & 4) In *Lee v. City of Los Angeles*, 250 F.3d 668, 689-90 (9th Cir. 2001), the Ninth Circuit distinguished between judicial notice of the fact that a public record document contained a statement and judicial notice of the truth of such a statement, where the facts recited in the public document are subject to dispute. *United States v. Ritchie*, 342 F.3d 903, 908-09 (9th Cir. 2003) similarly rejects taking judicial

notice of public documents where adjudicative facts did not meet the criteria of Fed. R. Evid. 201(b)(1) or (2). See also Bryant v. Avado Brands, Inc., 187 F.3d 1271, 1278 (11th Cir. 1999) (court may take judicial notice of SEC filings for purpose of determining what statement the documents contain, not to prove the truth of the documents' contents); Kramer v. Time Warner, Inc., 937 F.2d 767, 774 (2d Cir. 1991) (approving judicial notice of SEC filings in securities fraud case because documents "are the very documents that are alleged to contain the various misrepresentations or omissions and are relevant not to prove the truth of their contents but only to determine what the documents stated"). Because defendant Gugliuzza seeks to use Exhibit A to show the actual scope of his involvement with Commerce Planet and the actual relationship between Commerce Planet and its subsidiaries, he is offering Exhibit A for the truth of the facts asserted, a purpose that this Circuit and others have rejected as inappropriate for judicial notice.

Exhibits B through F are selected pages from the websites of other companies, offered to demonstrate that Commerce Planet's use of a link to a terms and conditions page is not unusual in the online marketing world. Judicial notice as to these documents should be rejected because the documents are irrelevant to any issue raised by the complaint. Defendant misconstrues the complaint by suggesting that the FTC is alleging that the use of a terms and conditions page is deceptive. Rather, the FTC's complaint alleges that Commerce Planet and its executives engaged in deceptive practices in violation of 15 U.S.C. § 45 by failing to disclose that their offer of a "free online auction kit" in fact included enrollment in a negative option continuity plan. The complaint does not challenge the defendants' use of a terms and condition page; it challenges the manner in which they used that page to deceptively conceal material terms for the offer that consumers believed they were accepting. It is the defendants' failure to disclose material terms that is deceptive. Other companies' websites are simply irrelevant

to the question of whether defendants' conduct was deceptive.⁵

CONCLUSION

Each of defendant Gugliuzza's bases for his motion to dismiss should be rejected. The FTC's complaint satisfies the pleading requirements laid down by the Supreme Court in *Twombly* and *Iqbal*. The remaining bases all constitute attempts to try the factual merits of the case, based on inadmissible and irrelevant evidence, or to twist the language of the complaint to mean something other than its plain language. The FTC respectfully requests that the Court reject defendant's motion to dismiss the complaint.

Dated: February 1, 2009

Respectfully submitted,

/s/ David M. Newman
DAVID M. NEWMAN
ERIC D. EDMONDSON
Federal Trade Commission
901 Market Street, Suite 570
San Francisco, CA 94103
P: 415-848-5100/F: 415-848-5184
dnewman@ftc.gov;eedmondson@ftc.gov

RAYMOND E. MCKOWN Federal Trade Commission 10877 Wilshire Blvd., Suite 700 Los Angeles, CA 90024 P: 310-824-4343/F: 310-824-4380 rmckown@ftc.gov

Attorneys for Plaintiff Federal Trade Commission

Even if defendant could show that Borders, Amazon, or other companies were engaged in deceptive conduct, "everybody else is doing it" is not a defense to an FTC enforcement action. FTC v. Accusearch, Inc., 2007 U.S. Dist. LEXIS 74905 at 27-28 (rejecting "everyone else is doing it" defense because FTC's decision to prosecute a particular case is simply "Commission's exercise of discretion and judgment in the allocation of agency time and resources"); see also FTC v. Universal-Rundle Corp., 387 U.S. 244, 249-250 (1967) (holding that even if an entire industry was engaged in an illegal course of conduct, the Commission had the authority to proceed against only one member of the industry); Moog Industries v. FTC, 355 U.S. 411, 413 (1957) ("whether all firms in the industry should be dealt with in a single proceeding or should receive individualized treatment are questions that call for discretionary determination by the [Commission]").

CERTIFICATE OF SERVICE 1 I hereby certify that on February 1, 2010, I electronically filed the Opposition to Defendant Charles Gugliuzza's Motion to Dismiss with the Clerk of the United States Court for the Central District of California, using the Court's 2 3 CM/ECF system. The CM/ECF system will send an email notification of the 4 foregoing filing to the following parties and counsel of record who are registered with the Court's CM/ECF syste,: 5 Michael A. Piazza Wayne R. Gross Donnald A. Bunnin 6 Greenberg Traurig, LLP 7 3161 Michelson Drive, Suite 1000 8 Irvine, CA 92612 9 Attorneys for Defendant Charles Gugliuzza In accordance with the electronic filing procedures of this Court, service has been effected on the aforesaid party, whose counsel of record is a registered user of 10 CM/ECF, via electronic service through the CM/ECF system. 11 I declare under penalty of perjury that the foregoing is true and correct. 12 13 Executed on February 1, 2010, at San Francisco, California. 14 15 /s/ David M. Newman David M. Newman 16 17 18 19 20 21 22 23 24 25 26 27 28