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FILED

JUN \_ 2 2009

RICHARD W. WIEKING CLERK, U.S. DISTRICT COURT NORTHERN DISTRICT OF CALIFORNIA SAN JOSE

UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF CALIFORNIA San Jose Division

Plaintiff,

V.

Pricewert LLC d/b/a 3FN.net, Triple Fiber Network, APS Telecom and APX Telecom, APS Communications, and APS Communication,

Defendant.

09-240'/ Case No. <del>09-02447</del> RMW

EX PARTE TEMPORARY RESTRAINING ORDER AND ORDER TO SHOW CAUSE

Plaintiff, the Federal Trade Commission ("FTC" or "Commission"), pursuant to Section 13(b) of the Federal Trade Commission Act ("FTC Act"), 15 U.S.C. § 53(b), has filed a Complaint for Injunctive and Other Equitable Relief, and has moved *ex parte* for a temporary restraining order and for an order to show cause why a preliminary injunction should not be granted pursuant to Rule 65(b) of the Federal Rules of Civil Procedure.

#### **FINDINGS**

The Court has considered the pleadings, declarations, exhibits, and memoranda filed in

TRO and Order to Show Cause

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support of the Commission's motion and finds that:

- 1. This Court has jurisdiction over the subject matter of this case and there is good cause to believe that it will have jurisdiction over all parties hereto; the Complaint states a claim upon which relief may be granted against the Defendant under Section 5(a) of the FTC Act, 15 U.S.C. § 45(a) (2006).
- 2. There is good cause to believe that Pricewert LLC also d/b/a 3FN.net, Triple Fiber Network, APS Telecom and APX Telecom, APS Communications, and APS Communication (the "Defendant"), has engaged in and is likely to engage in acts or practices that violate Section 5(a) of the FTC Act, 15 U.S.C. § 45(a) (2006), and that the Commission is, therefore, likely to prevail on the merits of this action;
- 3. There is good cause to believe that immediate and irreparable harm will result from the Defendant's ongoing violations of Section 5(a) of the FTC Act unless the Defendant is restrained and enjoined by Order of this Court. The evidence set forth in the Commission's Memorandum of Law in Support of Ex Parte Motion for Temporary Restraining Order and Order to Show Cause ("TRO Motion"), and the accompanying declarations and exhibits, demonstrates that the Commission is likely to prevail on its claim that Defendant has engaged in unfair acts or practices in violation of Section 5(a) of the FTC Act by: recruiting, distributing and hosting electronic code or content that inflicts harm upon consumers, including, but not limited to, child pornography, botnet command and control servers, spyware, viruses, trojans, and phishing-related sites; and configuring, deploying, and operating botnets. There is good cause to believe that the Defendant will continue to engage in such unlawful actions if not immediately restrained from doing so by Order of this Court;
- 4. There is good cause to believe that immediate and irreparable damage to this

  Court's ability to grant effective final relief will result from the sale, transfer, or

  other disposition or concealment by the Defendant of its assets, business records,

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or other discoverable evidence if the Defendant receives advance notice of this action. Based on the evidence cited in the Commission's Motion and accompanying declarations and exhibits, the Commission is likely to be able to prove that: (1) the Defendant has operated through a series of maildrops and shell companies, with a principal place of business and its principals located outside of the United States; (2) the Defendant has continued its unlawful operations unabated despite requests from the Internet security community to cease its injurious activities; (3) the Defendant is engaged in activities that directly violate U.S. law and cause significant harm to consumers; and (4) that Defendant is likely to relocate the harmful and malicious code it hosts and/or warn its criminal clientele of this action if informed of the Commission's action. The Commission's request for this emergency ex parte relief is not the result of any lack of diligence on the Commission's part, but instead is based upon the nature of the Defendant's unlawful conduct. Therefore, in accordance with Fed. R. Civ. P. 65(b) and Civil L.R. 65-1, good cause and the interests of justice require that this Order be Granted without prior notice to the Defendant, and, accordingly, the Commission is relieved of the duty to provide the Defendant with prior notice of the Commission's motion;

- 5. There is good cause to believe that the Defendant, which is controlled by individuals outside of the United States, has engaged in illegal activity using Data Centers and Upstream Service Providers based in the United States and that to immediately halt the injury caused by Defendant, such Data Centers and Upstream Service Providers must be ordered to immediately disconnect Defendant's computing resources from the Internet without providing advance notice to the Defendant, prevent the Defendant and others from accessing such computer resources, and prevent the destruction of data located on these computer resources;
- 6. Weighing the equities and considering the Plaintiff's likelihood of ultimate success, this Order is in the public interest; and

7. Fed. R. Civ. P. 65(c) does not require security of the United States or an officer or agency thereof for the issuance of a restraining order.

#### **DEFINITIONS**

For the purpose of this order, the following definitions shall apply:

- 1. "Assets" means any legal or equitable interest in, right to, or claim to, any real, personal, or intellectual property of Defendant or held for the benefit of Defendant wherever located, including, but not limited to, chattel, goods, instruments, equipment, fixtures, general intangibles, effects, leaseholds, contracts, mail or other deliveries, shares of stock, inventory, checks, notes, accounts, credits, receivables (as those terms are defined in the Uniform Commercial Code), cash, and trusts, including but not limited to any other trust held for the benefit of Defendant.
- 2. "Botnet" means a network of computers that have been compromised by malicious code and surreptitiously programmed to follow instructions issued by a Botnet Command and Control Server.
- 3. "Botnet Command and Control Server" means a computer or computers used to issue instructions to, or otherwise control, a Botnet.
- 4. The term "Child Pornography" shall have the same meaning as provided in 18 U.S.C. § 2256.
- 5. "Data Center" means any person or entity that contracts with third parties to house computer servers and associated equipment, and provides the infrastructure to support such equipment, such as power or environmental controls.
- 6. "Day" shall have the meaning prescribed by and time periods in this Order shall be calculated pursuant to Fed. R. Civ. P. 6(a).
- 7. "Defendant" means Pricewert LLC also d/b/a 3FN.net, Triple Fiber Network,
  APS Telecom, APX Telecom, APS Communications, APS Communication, and

any other names under which it does business, and any subsidiaries, corporations, partnerships, or other entities directly or indirectly owned, managed, or controlled by Pricewert LLC.

- 8. "Document" is synonymous in meaning and equal in scope to the usage of the term in the Federal Rules of Civil Procedure 34(a), and includes writing, drawings, graphs, charts, Internet sites, Web pages, Web sites, electronic correspondence, including e-mail and instant messages, photographs, audio and video recordings, contracts, accounting data, advertisements (including, but not limited to, advertisements placed on the World Wide Web), FTP Logs, Server Access Logs, USENET Newsgroup postings, World Wide Web pages, books, written or printed records, handwritten notes, telephone logs, telephone scripts, receipt books, ledgers, personal and business canceled checks and check registers, bank statements, appointment books, computer records, and other data compilations from which information can be obtained and translated. A draft or non-identical copy is a separate document within the meaning of the term.
- 9. "Phishing" means the use of email, Internet web sites, or other means to mimic or copy the appearance of a trustworthy entity for the purpose of duping consumers into disclosing personal information, such as account numbers and passwords.
- 10. "Representatives" means the following persons or entities who receive actual notice of this temporary restraining order by personal service or otherwise: (1) the Defendant's officers, agents, servants, employees, and attorneys; and (2) all other persons who are in active concert or participation with Defendant or its officers, agents, servants, employees, or attorneys. A Data Center or Upstream Service Provider that continues to provide services to Defendant after receiving actual notice of this temporary restraining order is a Representative.
- 11. "Spyware" means any type of software that is surreptitiously installed on a computer and, without the consent of the user, could collect information from a

1		computer, could allow third parties to control remotely the use of a computer, or
2		could facilitate botnet communications.
3	12.	"Trojan Horse" means a computer program with an apparent or actual useful
4		function that contains additional, undisclosed malicious code, including but not
5		limited to spyware, viruses, or code that facilitates the surreptitious download or
6		installation of other software code.
7	13.	"Upstream Service Provider" means any entity that provides the means to
8		connect to the Internet, including, but not limited to, the subleasing of Internet
9		Protocol addresses.
10	14.	"Viruses" means computer programs designed to spread from one computer to
11		another and to interfere with the operation of the computers they infect.
12	PROHIBITED BUSINESS ACTIVITIES	
13		I.
14	IT IS THEREFORE ORDERED that, Defendant and its Representatives are temporarily	
15	restrained and enjoined from recruiting or willingly distributing or hosting Child Pornography,	
16	Botnet Command and Control Servers, Spyware, Viruses, Trojan Horses, Phishing-related sites, o	
17	similar electronic code or content that inflicts harm upon consumers.	
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19	IT IS FURTHER ORDERED that Defendant and its Representatives are temporarily	
20	restrained and enjoined from configuring, deploying, operating, or otherwise participating in or	
21	otherwise willingly facilitating, any Botnet.	
22	SUSPENSION OF INTERNET CONNECTIVITY	
23	III.	
24	IT IS FURTHER ORDERED that, pending determination of the Commission's request	
25	for a preliminary injunction, that:	
26	A. Any Data Center in active concert or participation with and providing services to Defendar	
27	or Defendant's officers, agents, servants, or employees shall immediately, and without notifying	
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Defendant or Defendant's officers, agents, servants, or employees, take all reasonable and necessary steps to make inaccessible to the Defendant and all other persons, all computers, servers or electronic data storage devices or media and the content stored thereupon (hereafter "computer resources"), leased, owned or operated by Defendant or Defendant's officers agents, servants, or employees and located on premises owned by, or within the control of, the Data Center. Such steps shall, at a minimum, include:

- 1. disconnecting such computer resources from the Internet and all other networks;
- 2. securing the area where such computer resources are located in a manner reasonably calculated to deny access to the Defendant and its officers, agents, servants, or employees; and
- if such Data Center restricts access to its facilities by means of access credentials, suspending all access credentials issued to Defendant or Defendant's officers, agents, servants, or employees;
- B. Any Upstream Service Provider in active concert or participation with and providing services to Defendant or Defendant's officers, agents, servants, or employees shall immediately, and without notifying Defendant or Defendant's officers, agents, servants, or employees, take all reasonable and necessary steps to deny Internet connectivity to the Defendant and Defendant's officers, agents, servants, and employees, including, but not limited to, suspending any IP addresses assigned to the Defendant or Defendant's officers, agents, servants, or employees by the Upstream Service Provider, and refraining from reassigning such IP addresses;
- C. Any Data Center or Upstream Service Provider described in subparagraphs A and B above providing services to Defendant or Defendant's officers, agents, servants, or employees, shall preserve and retain documents relating to the Defendant or the Defendant's officers, agents, servants, or employees; and
- D. Agents of the Commission and other law enforcement agencies are permitted to enter the premises of any of Defendant's Data Centers and Upstream Service Providers described in subparagraphs A and B above to serve copies of this Order and to verify that the Data Centers and

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Upstream Service Providers have taken the reasonable and necessary steps described in subparagraphs A and B of this Paragraph.

Provided, however, nothing in Paragraph III shall be interpreted to deny access to any law enforcement agency granted access pursuant to a court order, search warrant, or other lawful process.

#### ASSET FREEZE

IV.

IT IS FURTHER ORDERED that the Defendant and its Representatives are hereby temporarily restrained and enjoined from:

- Transferring, liquidating, converting, encumbering, pledging, loaning, selling, A. concealing, dissipating, disbursing, assigning, spending, withdrawing, granting a lien or security linterest or other interest in, or otherwise disposing of any funds, real or personal property, accounts, contracts, consumer lists, shares of stock, or other assets, or any interest therein, 14 | wherever located, that are: (1) owned or controlled by the Defendant, in whole or in part, for the benefit of the Defendant; (2) in the actual or constructive possession of the Defendant; or (3) lowned, controlled by, or in the actual or constructive possession of any corporation, partnership, or other entity directly or indirectly owned, managed, or controlled by any the Defendant, including, but not limited to, any assets held by or for, or subject to access by, the Defendant, at any bank or savings and loan institution, or with any broker-dealer, escrow agent, title company, commodity trading company, precious metals dealer, or other financial institution or depository of any kind; and
  - B. Opening or causing to be opened any safe deposit boxes titled in the name of the Defendant, or subject to access by the Defendant.

Provided, however, that the assets affected by Paragraph IV shall include: (1) all of the assets of the Defendant existing as of the date this Order was entered; and (2) for assets obtained after the date this Order was entered, only those assets of the Defendant that are derived from conduct prohibited in Paragraphs I and II of this Order.

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#### FINANCIAL REPORTS AND ACCOUNTING

V.

IT IS FURTHER ORDERED that the Defendant, within five (5) days of receiving notice of this Order, shall provide the Commission with completed financial statements, verified under oath and accurate as of the date of entry of this Order, on the forms attached to this Order as Attachment A.

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## RETENTION OF ASSETS AND PRODUCTION OF RECORDS BY FINANCIAL INSTITUTIONS

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IT IS FURTHER ORDERED that, any financial or brokerage institution, business entity, or person served with a copy of this Order that holds, controls, or maintains custody of any account or asset of the Defendant, or has held, controlled or maintained custody of any such account or asset at any time prior to the date of entry of this Order, shall:

A. Hold and retain within its control and prohibit the withdrawal, removal, assignment, transfer, pledge, encumbrance, disbursement, dissipation, conversion, sale, or other disposal of any such asset except by further order of the Court; and

- B. Deny all persons access to any safe deposit box that is:
  - 1. titled in the name of the Defendant; or
  - 2. otherwise subject to access by Defendant.

## FOREIGN ASSET REPATRIATION AND ACCOUNTING

VII.

### IT IS FURTHER ORDERED that:

A. Defendant and its Representatives shall immediately upon service of this Order, or as soon as relevant banking hours permit, transfer to the territory of the United States to a blocked account whose funds cannot be withdrawn without further order of the court all funds and assets in foreign countries held: (1) by Defendant; (2) for its benefit; or (3) under its direct or indirect control, jointly or singly; and

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- B. Defendant shall, within five (5) days of receiving notice of this Order each provide the Commission with a full accounting, verified under oath and accurate as of the date of this Order, of all funds, documents, and assets outside of the United States which are: (1) titled in the Defendant's name; or (2) held by any person or entity for the benefit of the Defendant; or (3) under the direct or indirect control, whether jointly or singly, of the Defendant; and
- C. Defendant and its Representatives are temporarily restrained and enjoined from taking any action, directly or indirectly, which may result in the encumbrance or dissipation of foreign assets, including but not limited to:
  - 1. Sending any statement, letter, fax, e-mail or wire transmission, telephoning or engaging in any other act, directly or indirectly, that results in a determination by a foreign trustee or other entity that a "duress" event has occurred under the terms of a foreign trust agreement; or
  - 2. Notifying any trustee, protector or other agent of any foreign trust or other related entities of the existence of this Order, or that an asset freeze is required pursuant to a Court Order, until such time that a full accounting has been provided pursuant to this Paragraph.

# ACCESS TO BUSINESS RECORDS

#### VIII.

IT IS FURTHER ORDERED that the Defendant shall allow the Commission's representatives, agents, and assistants access to the Defendant's business records to inspect and copy documents so that the Commission may prepare for the preliminary injunction hearing and identify and locate assets. Accordingly, the Defendant shall, within forty-eight (48) hours of receiving notice of this Order, produce to the Commission and the Commission's representatives, agents, and assistants for inspection, inventory, and/or copying, at Federal Trade Commission, 600 Pennsylvania Avenue NW, Room H-286, Washington DC 20580, Attention: Ethan Arenson, the following materials: (1) all client information, including, but not limited to, names, phone numbers, addresses, email addresses, and payment information for all clients of Defendant's

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1 |services; (2) contracts; (3) correspondence, including, but not limited to, electronic correspondence and Instant Messenger communications, that refer or relate to the Defendant's services; and (4) accounting information, including, but not limited to, profit and loss statements, annual reports, receipt books, ledgers, personal and business canceled checks and check registers, bank statements, and appointment books.

Provided, however, this Paragraph excludes any record or other information pertaining to a subscriber or customer of an electronic communications service or a remote computing service as those terms are defined in the Electronic Communications Privacy Act, 18 U.S.C. § 2703(c) (2006).

The Commission shall return produced materials pursuant to this Paragraph within five (5) days of completing said inventory and copying.

#### EXPEDITED DISCOVERY

IX.

IT IS FURTHER ORDERED that pursuant to Federal Rules of Civil Procedure 30(a), 31(a), 34, and 45, and notwithstanding the provisions of Federal Rules of Civil Procedure 26(d) and (f), 30(a)(2)(A)-(C), and 31(a)(2)(A)-(C), the Commission is granted leave, at any time after entry of this Order to:

- Take the deposition of any person or entity, whether or not a party, for the purpose A. of discovering the nature, location, status, and extent of the assets of the Defendant; the location of any premises where the Defendant conducts business operations; and
- B. Demand the production of documents from any person or entity, whether or not a party, relating to the nature, status, and extent of the assets of the Defendant; the location of any premises where the Defendant, directly or through any third party, conducts business operations. Three (3) calendar days notice shall be deemed sufficient for any such deposition, five (5) calendar days notice shall be deemed sufficient for the production of any such documents, and twenty-four (24) hours notice shall be deemed sufficient for the production of any such documents that are maintained or stored only as electronic data. The provisions of this Section shall apply both to

parties to this case and to non-parties. The limitations and conditions set forth in Federal Rules of Civil Procedure 30(a)(2)(B) and 31(a)(2)(B) regarding subsequent depositions of an individual shall not apply to depositions taken pursuant to this Section. Any such depositions taken pursuant to this Section shall not be counted toward any limit on the number of depositions under the Federal Rules of Civil Procedure or the Local Rules of Civil Procedure for the United States District Court for Northern District of California, including those set forth in Federal Rules of Civil Procedure 30(a)(2)(A) and 31(a)(2)(A).

#### PRESERVATION OF RECORDS

X.

IT IS FURTHER ORDERED that the Defendant and its Representatives are hereby temporarily restrained and enjoined from destroying, erasing, mutilating, concealing, altering, transferring, writing over, or otherwise disposing of, in any manner, directly or indirectly, any documents or records of any kind that relate to the business practices or business finances of the Defendant, including but not limited to, computerized files and storage media on which information has been saved (including, but not limited to, hard drives, DVDs, CD-ROMS, zip disks, floppy disks, punch cards, magnetic tape, backup tapes, and computer chips), and any and all equipment needed to read any such documents or records, FTP logs, Service Access Logs, USENET Newsgroup postings, World Wide Web pages, books, written or printed records, handwritten notes, telephone logs, telephone scripts, receipt books, ledgers, personal and business canceled checks and check registers, bank statements, appointment books, copies of federal, state or local business or personal income or property tax returns, and other documents or records of any kind that relate to the business practices or finances of the Defendant or its officers, agents, servants, or employees.

### RECORD KEEPING/BUSINESS OPERATIONS

XI.

IT IS FURTHER ORDERED that the Defendant is hereby temporarily restrained and enjoined from:

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В. Creating, operating, or exercising any control over any business entity, including any partnership, limited partnership, joint venture, sole proprietorship, or corporation, without first providing the Commission with a written statement disclosing: (1) the name of the business entity; (2) the address and telephone number of the business entity; (3) the names of the business entity's officers, directors, principals, managers and employees; and (4) a detailed description of the business entity's intended activities.

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## DISTRIBUTION OF ORDER BY DEFENDANT

XII.

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IT IS FURTHER ORDERED that the Defendant shall immediately provide a copy of this Order to each of its subsidiaries, Upstream Service Providers, Data Centers, divisions, sales lentities, successors, assigns, officers, directors, employees, independent contractors, client companies, agents, and attorneys, and shall, within ten (10) days from the date of entry of this Order, provide the Commission with a sworn statement that it has complied with this provision of the Order, which statement shall include the names, physical addresses, and e-mail addresses of each such person or entity who received a copy of the Order.

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### SERVICE OF ORDER

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IT IS FURTHER ORDERED that copies of this Order may be served by any means authorized by law, including facsimile transmission, upon any financial institution or other entity or person that may have possession, custody, or control of any documents of the Defendant, or that may otherwise be subject to any provision of this Order.

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# **DURATION OF TEMPORARY RESTRAINING ORDER** XIV.

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IT IS FURTHER ORDERED that the Temporary Restraining Order granted herein shall expire on June 15, 2009 at 9:00 a.m., unless within such time, the Order, for good cause shown, is

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extended for an additional period not to exceed ten (10) days, or unless it is further extended pursuant to Federal Rule of Civil Procedure 65.

# ORDER TO SHOW CAUSE REGARDING PRELIMINARY INJUNCTION

IT IS FURTHER ORDERED, pursuant to Federal Rule of Civil Procedure 65(b) that the Defendant shall appear before this Court on the 15th day of June, 2009, at 9:00 a.m., to show cause, if there is any, why this Court should not enter a Preliminary Injunction, pending final ruling on the Complaint against the Defendant, enjoining it from the conduct temporarily restrained by the preceding provisions of this order.

# SERVICE OF PLEADINGS, MEMORANDA, AND OTHER EVIDENCE XVI.

IT IS FURTHER ORDERED that the Defendant shall file with the Court and serve on the Commission's counsel any answering affidavits, pleadings, motions, expert reports or declarations, and/or legal memoranda no later than four (4) days prior to the hearing on the Commission's request for a preliminary injunction. The Commission may file responsive or supplemental pleadings, materials, affidavits, or memoranda with the Court and serve the same on counsel for the Defendant no later than one (1) day prior to the preliminary injunction hearing in this matter. Provided that service shall be performed by personal or overnight delivery, facsimile or electronic mail, and documents shall be delivered so that they shall be received by the other parties no later than 4:00 p.m. (Pacific Daylight Time) on the appropriate dates listed in this Paragraph.

# MOTION FOR LIVE TESTIMONY; WITNESS IDENTIFICATION XVII.

IT IS FURTHER ORDERED that the question of whether this Court should enter a preliminary injunction pursuant to Rule 65 of the Federal Rules of Civil Procedure enjoining the Defendant during the pendency of this action shall be resolved on the pleadings, declarations, exhibits, and memoranda filed by, and oral argument of, the parties. Live testimony shall be heard

only on further order of this Court or on motion filed with the Court and served on counsel for the other parties at least three (3) days prior to the preliminary injunction hearing in this matter. Such motion shall set forth the name, address, and telephone number of each proposed witness, a detailed summary or affidavit revealing the substance of each proposed witness's expected testimony, and an explanation of why the taking of live testimony would be helpful to this Court. Any papers opposing a timely motion to present live testimony or to present live testimony in response to another party's timely motion to present live testimony shall be filed with this Court and served on the other parties at least two (2) days prior to the preliminary injunction hearing in this matter, provided that service shall be performed by personal or overnight delivery, facsimile or electronic mail, and documents shall be delivered so that they shall be received by the other parties no later than 4:00 p.m. (Pacific Daylight Time) on the appropriate dates provided in this Paragraph. SERVICE UPON THE COMMISSION XVIII.

IT IS FURTHER ORDERED that, with regard to any correspondence or pleadings related to this Order, service on the Commission shall be performed by overnight mail delivery to the attention of Ethan Arenson at the Federal Trade Commission, 600 Pennsylvania Avenue, NW, Room H-286, Washington, DC 20580.

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# RETENTION OF JURISDICTION

## XIX.

IT IS FURTHER ORDERED that this Court shall retain jurisdiction of this matter for all purposes. No security is required of any agency of the United States for the issuance of a restraining order. Fed. R. Civ. P. 65(c).

SO ORDERED, this Second day of June, 2009, at 4:10 p.m.

 UNITED STATES DISTRICT.

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